CITY OF OAKLAND



COUNCIL AGENDA REPORT

2005 OCT 10 PH 6: 59

To:

Office of the City Administrator

Attn:

Deborah E. Edgerly

From:

Budget Office

Date:

October 25, 2005

Subject:

Report and Appropriation Resolution Authorizing the City Administrator to Approve Contracts Listed in Attachment A Funded by the Redevelopment Agency as Authorized by 2005 Amendments to the Oakland Municipal Code

Chapter 2.04 (Purchasing Ordinance)

SUMMARY

This report requests City Council approval of an Appropriation Resolution for Oakland Redevelopment Agency funded contracts. This Appropriation Resolution is necessary to increase the City Administrator's approval limits for redevelopment contracts, up to the new thresholds, as provided in the revised Purchasing Ordinance. The City's new Purchasing Ordinance (OMC Section 2.04) states that the City Administrator's approval authority for contracts funded by the Redevelopment Agency are subject to lower approval thresholds (\$50,000 for goods and supplies and \$15,000 for professional services). However, these lower limits can be raised to \$250,000 for supplies, services or a combination; and \$150,000 for professional services by bringing forward an "Appropriation Resolution" for approval by the City Council. The Appropriation Resolution must include:

- A description of the material or service to be obtained under contract
- A not-to-exceed contract amount
- Identification of the contract's funding source
- An estimated time-frame for execution and completion of the contract, and
- A statement identifying the contract as "new" or "existing"

There are ten contracts included with the attached Appropriation Resolution, all funded by the Redevelopment Agency. These are the only contracts identified by staff for FY 2005-06 or FY 2006-07 that meet the contract type (i.e. redevelopment) and amount (i.e. higher than the City Administrator's lower approval limits but below the new higher limits) criteria.

FISCAL IMPACT

Approval of this resolution will have no direct fiscal impact, as the funds required for these contracts were appropriated as part of the FY 2005-07 budget. If the Appropriation Resolution is not approved, City staff would be required to return to the Council for approval of each individual contract separately; this would require additional staff time (an indirect cost).

	Item:
Community & Economic	Development Committee
-	October 25, 2005

DISCUSSION

The City Council adopted Ordinance 12634 CMS amending the Purchasing Ordinance on December 7, 2004. The new Purchasing Ordinance (OMC chapter 2.04) states that contracts related to programs or projects that are included in the adopted Capital Improvement Program or Policy Budget can be approved by the City Administrator up to the following new threshold amounts: \$250,000 for any contract or purchase order for Supplies, Services or a Combination; and \$150,000 for any contract or purchase order for Professional Services. All contracts are still subject to the City's bidding requirements, purchasing rules and regulations.

However, there are four categories of contracts that are not subject to the City Administrator's higher approval limit. These include:

- a) Purchases or contracts for services or supplies related to <u>affordable housing projects</u>;
- b) Purchases or contracts that are or will be funded, directly or indirectly, by the Redevelopment Agency;
- c) Purchases or contracts that are or will be funded, directly or indirectly, by funds generated by a <u>voter-approved measure</u>; and
- d) Purchases or contracts for any <u>technological</u>, <u>computer or computerized system services</u>, <u>software</u>, <u>equipment</u>, <u>hardware or products</u>.

The above categories of contracts are subject to the City Administrator's lower approval limits (i.e. \$50,000 for supplies, services or a combination, and \$15,000 for professional services). In order for contracts within these four categories to move to the City Administrator's higher approval thresholds, the City Council must approve an Appropriation Resolution that includes:

- 1. a description of the material or service to be obtained under contract;
- 2. a not-to-exceed amount for the material or service;
- 3. identification of the funding source for the material or service;
- 4. an estimated time frame for execution and completion of the contract; and
- 5. a statement identifying the contract-related program or project as "new" or "previously existing."

In the absence of the Council-approved Appropriation Resolution, contracts in the above categories will remain within the City Administrator's lower approval limits and must be submitted to the City Council for approval on a case-by-case basis.

In June of 2005, during the FY 2005-07 budget adoption, staff was directed by the City Council to bring separate Appropriation Resolutions for various types of "restricted" contracts before the individual Council committees, as follows:

- 1. Purchases or contracts that are or will be funded, directly or indirectly, by funds generated by voter-approved measures:
 - Measure M (Emergency Medical Services), Measure N (Paramedic Services), and Measure Y (Violence Prevention & Public Safety Act) – Public Safety Committee *

- Measure Q (Library Services Retention), Kids First (Oakland Children's Fund), and Measure G (Capital Projects – Zoo, Museum, Chabot Space & Science) – Life Enrichment Committee *
- Measure B (Alameda County Transportation Authority), Measure DD (Capital improvement Clean Water, Safe Parks & Open Space) Public Works Committee
- Landscaping and Lighting Assessment District (LLAD), Wildfire Prevention Assessment District (WPAD) Finance & Management Committee
- 2. Purchases or contracts for any technological, computer or system services, software and equipment, maintenance or repair services will be submitted to the *Finance & Management Committee*.
- 3. Redevelopment and affordable housing* contracts will go to the *Community & Economic Development Committee*.

A copy of the June 2005 report is provided in Attachment B. An Appropriation Resolution has been prepared for the City Council to authorize the City Administrator's approval of the specific redevelopment-related contracts, as presented in Attachment A, without return to Council. Any ORA-funded contracts not listed in Attachment A are either subject to the City Administrator's lower approval thresholds, or, if above the threshold, will be brought forward for Council approval on a case-by-case basis.

RECOMMENDATION AND RATIONALE

Staff recommends that Council approve the attached Appropriation Resolution, which will increase the City Administrator's current approval limits for the ten contracts listed in Attachment A. Any ORA-funded contracts not listed in Attachment A are either subject to the City Administrator's lower approval thresholds, or if above the thresholds, will be submitted to Council for approval separately.

ACTION REQUESTED OF THE CITY COUNCIL

Staff requests that the attached Appropriation Resolution be approved.

		Item:
Community	&	Economic Development Committee
		October 25, 2005

^{*} Note that in FY 2005-07, no contracts of these types were eligible / requested to be approved by Appropriation Resolution, and so no reports related to these contract types have been submitted to the Public Safety, Life Enrichment, and Community & Economic Development Committees.

Respectfully submitted,

MARIANNA MARYSHEVA

Budget Director

Prepared by: Deborah Spaulding

Principal Financial Analyst

APPROVED AND FORWARDED TO THE COMMUNITY AND ECONOMIC DEVELOPMENT COMMITTEE:

OFFICE OF THE CITY ADMINISTRATOR

Attachment A - List of ORA-Funded Contracts included in the Appropriation Resolution

Attachment B – June 2005 Council Report related to Appropriation Resolutions

Contract Description, Justification Type of Contract & City New or Contract Period Total Contract Date Contract								
Fund Name	Description of Contract & Explanation of Need / Vendor Name(s), If Known Justification for Proposed Contract		Administrator's Existing Approval Limit Contract?		Contract Feriou	Amount	Date Contract Last Bid	
Coliseum Operations	Marketing and Graphic Design	Marketing graphic design services for the Coliseum Redevelopment Project area marketing program.	Professional Services - \$150,000	New	7/05 - 6/07	40,000	N/A	
Coliseum Operations	Architectural Site Planning		nsit Village \$150,000		7/05 - 6/07	50,000	N/A	
Coliseum Operations	Utility and Civil Engineering Consultant	Utility and Civil Engineering consultant to support undergrounding and utility work in the Coliseum Area.	Professional Services - New \$150,000		7/05 - 6/07 70,000		N/A	
Coliseum Operations	Geotechnical Consultant	Geotechnical consultant to support the brownfields work in the Coliseum Area.		Professional Services - \$150,000		70,000	N/A	
Coliseum Operations	Landscape Architect	Landscape Streetscape designs for key roads such as Edes Avenue, Coliseum Way and 66th Ave.	Professional Services - \$150,000	New	7/05 - 6/07	80,000	N/A	
Coliseum Operations	Planning Consultant	Planning consultants for the CEQA studies of the Coliseum Transit Village and the Coliseum Tidewater Waterfront study.	Professional Services - \$150,000	New	7/05 - 6/07	80,000	N/A	
Coliseum Operations	Bond Fiscal Preparation Report	Fiscal Consultant Bond Preparation Report for the Coliseum Tax Allocation Bond Series B 2006.	Professional Services - \$150,000	New	7/05 - 6/07	40,000	N/A	
Coliseum Operations	Consultant	, , ,		New	7/05 - 6/07	100,000	N/A	
Coliseum Operations	Retail Development Study for I-880 Triangle Project	Retail Development Consultant for the I-880 Triangle Project.	Professional Services - \$150,000	New	7/05 - 6/07	100,000	N/A	
Coliseum Operations		Advanced Feasibility Studies for the major Coliseum projects such as CTV or Coliseum Auto Mile.		New	7/05 - 6/07	120,000	N/A	

Attachment B

CITY OF OAKLAND THE CITY CLERK

COUNCIL AGENDA REPORT JUN 16 PM 9: 19

To:

Office of the City Administrator

Attn:

Deborah E. Edgerly

From:

Budget Office

Date:

June 23, 2005

Subject:

Informational Report on The Implementation of the Revised Purchasing

Ordinance Related to Approval of Contracts

This report provides an update on the implementation of the revised Purchasing Ordinance. It clarifies the applicability of the City Administrator's new, higher contract approval limits (with certain exceptions). It also provides a timeline to bring before the Council for consideration and approval contracts in the five categories that fall under the City Administrator's old, lower limits.

City Administrator's Contract Approval Limits

1. Higher Limits: Contracts for Projects / Programs Identified in the Budget, Not in **Restricted Categories**

The City Purchasing Ordinance authorizes the City Administrator to award and execute certain contracts without the City Council approval. These are contracts related to the "programs or projects that have been previously identified" in the budget, and which do not fall into one of the restricted categories discussed below. The City Administrator's new approval limits for these contracts are:

- a. For contracts for supplies, services, or a combination: Up to \$250,000 in any single transaction or term agreement; and
- b. For contracts for professional services: Up to \$150,000 in any single transaction or term agreement.

Contracts subject to the higher administrative limits will be reviewed by the City Administrator and the City Attorney's Office on a case-by-case basis to ensure that they meet the requirements for the new limits. The City Attorney's Office has developed a "checklist" to streamline and standardize this process; a copy is provided as Attachment 1.



2. Lower Limits: Five Restricted Categories

The City Administrator's contract authority for the following types of contracts is subject to the lower limits of \$50,000 for goods, equipment, supplies / services and \$15,000 for professional services:

- a. Purchases or contracts related to programs or projects that have not been previously identified in the Capital Improvement or the operating *budget*; or
- b. Purchases or contracts related to affordable housing projects; or
- c. Purchases or contracts that are or will be funded, directly or indirectly, by funds generated by a *voter-approved measure*; or
- d. Purchases or contracts that are or will be funded, directly or indirectly, by the *Redevelopment Agency*; or
- e. Purchases or contracts for any technological, computer or computerized system services, software, equipment, hardware or products.

The Purchasing Ordinance, however, authorizes higher City Administrator's limits in the above restricted categories if the City Council approves an "Appropriation Resolution" listing the specific contracts. The contract "Appropriation Resolution" must include:

- A description of the material or service to be obtained under contract;
- A not-to-exceed contract amount for the contract;
- > Identification of the funding source for the contract;
- An estimated time frame for execution and completion of the contract, and
- A statement identifying the contract-related program or project as "new" or "previously existing."

Contracts in categories (b) through (e) listed above will be brought before the Council for consideration and approval, along with the "Appropriation Resolution," in September 2005, through the respective Committees, as follows:

- 1) Purchases or contracts that are or will be funded, directly or indirectly, by funds generated by a voter-approved measure:
 - Measure M (Emergency Medical Services), Measure N (Paramedic Services), etc.
 Public Safety Committee
 - Measure Q (Library Services Retention), Kids First (Oakland Children's Fund), and Measure G (Capital Projects -- Zoo, Museum, Chabot Space & Science), etc.
 Life Enrichment Committee
 - Measure Y (Violence Prevention & Public Safety Act) Public Safety Committee
 - Measure B (Alameda County Transportation Authority), Measure DD (Capital Improvement - Clean Water, Safe Parks & Open Space), etc. - Public Works Committee

- 2) Purchases or contracts for any <u>technological</u>, <u>computer or system</u> services, software and equipment, maintenance or repair services will be submitted to the *Finance and Management Committee*.
- 3) Redevelopment and affordable housing contracts will go to the Community and Economic Development Committee.

Prospective Listing of Oakland Redevelopment Agency's Contracts

The City's Purchasing Ordinance also requires that the Agency Administrator present annually to the City Council / Oakland Redevelopment Agency Board "a prospective report listing all contracts anticipated within the next year to be directly or indirectly paid from Redevelopment Agency funds." A listing of ORA contracts (Attachment 2) is attached to this report. The listing is for information only at this time, and to satisfy the above reporting requirement. These contracts will be submitted through the CED Committee for approval in September 2005.

Annual Reporting

As required by the City's Purchasing Ordinance, the City Administrator will present to the City Council, on an annual basis (beginning in Fall of 2006), a <u>report on all purchases and contracts</u>, authorized by the City Administrator or her designee, within the City Administrator's contract authority during the prior year.

Respectfully submitted,

MARIANNA A. MARYSHEVA

Budget Director

APPROVED AND FORWARDED TO THE CITY COUNCIL:

Office of the City Administrator

Attachments:

1 - City Administrator Contract Authority Checklist

2 - ORA Contracts Anticipated in FY 2005-07

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ATTACHMENT 1

JUN 2 1 2005

City Administrator Contract Authority Checklist

(Purchasing Ordinance, OMC Chapter 2.04*)

Higher Contract Authority (OMC §2.04.020.A). If "NO" is indicated for <u>all</u> questions in the *Type of Contract* section <u>or</u> the Council has approved this contract expenditure in an Appropriation Resolution, the City Administrator's authority to award and execute this contract is:

\$250,000 for Procurement, Construction, Non-professional Services \$150,000 for Professional, Technical or Scientific Services

Limited Contract Authority (OMC §2.04.020.B). If "YES" is indicated for any of the questions in the Type of Contract section and Council has not approved this expenditure in an Appropriation Resolution, the City Administrator's authority to award and execute this contract is:

\$50,000 for Procurement, Construction, Non-professional Services \$15,000 for Professional, Technical or Scientific Services

Note: The Purchasing Ordinance <u>does not</u> establish any City Administrator authority to award or execute, loans, development agreements (e.g., Development and Disposition Agreements, Exclusive Negotiating Agreements, etc.), real estate agreements involving leasing, sales or acquisition of real property. Such authority is contained in the Oakland Charter and separate legislation.

Type of Contract (OMC §2.04.020.B.1) This contract is <u>not</u> related to a program or project that <u>is</u> ide Yes (<u>not</u> in	entified in the <u>curr</u> either budget)	r <u>ent</u> CIP or operating No (<u>is</u> in CIP/O	g budge	
Is this contract for services or supplies related to affordable	housing projects?	•	Yes	No
Is this contract paid for, directly or indirectly, with Redevelop	ment Agency fun	ds?	Yes	No
Is this contract paid for, directly or indirectly, with voter-appro	Yes	No		
Is this contract for the purchase of any technological, computardware or products?	iter or computeriz	ed system services	, softwa Yes	are, equipment, No
Appropriation Resolution (OMC §2.04.020.B.3)				
This Contract is approved in an attached Appropriation Reso	olution.		Yes	No
A valid Appropriation Resolution must include: 1) description identified funding source; 4) estimated time frame for execut explains whether the program or project supported by the co	ion and completic	on of contract, and,	5) state	ntract amount, 3) ement that
Competitive Award Process: Request for Proposals or I	Bid			
The contractor or vendor was selected through a competitive	process.		Yes	No
Alternatively, a copy of the Council-approved resolution that	authorizes waive	r of the competitive	proces	s (bidding or RFP)
is attached.			Yes	No
Completed byContract Administrator/Project Manager	, on this	_ day of	•	
Contract Administrator/Project Manager				2
Revised January 10, 2005 DMM\334492			**	
·"				m viring Trick Artists L

CONTRACTS ANTICIPATED IN FY 2005-07 - FUNDED BY REDEVELOPMENT AGENCY

ATTACHMENT 2

CONTRACTS ANTICIPATED IN FY 2005-07 - FUNDED (Contract Description, Justification			Contract Type / Characteristics C			City f Agency New or	Contract	ATTACHMENT Contract Amounts			0-4-	Recommend			
			Admin Approv			Admin Approval	n Exhiting	Period			Particip.	Date Constant Last Ski						
rend	Ung.	Account	Project	Program		Justification for Proposed		Hing?	from Voter- Appr Mess?	info Tech?	Authorits			FY 2005-06 Contract Amount (not-to-treed)	tract Amount Contract Amoun			
	OF MENT A		100		<u> च्या हत्त्व स्ट</u> ाह		1770	1 7 7 Table 1	**** · · · · · · · · · · · · · · · · ·			1.1	1 1,1			31	2004	5.22
9610	88559	54918	SOMBOO	SCII	Cultand Commerce Corp	The Agency will enter into a professional services agreement with OCC for the purpose of providing business retention services.	Services	No	40	Na	\$150,000	Existing	7,05 - 6/07	\$100,000	\$100,000	20%	2004	No
9450	88659	53719	582600	5012	Marketing and Graphic Design	Marketing graphic design sentices for the Colleger? Redaystopment Project area marketing program.	Professkinal Services	No	No	No	\$150,000	New	7/05 - 6/07	\$20,000	\$20,000	No	2004	No
9450	88659	53719	\$82600	SC12	Architectural Site Planning	Schemate architectural planning for the Coliseum Transit Village project and Mixed Use TOO Project.	Professional Services	No	No	No	\$150,000	New	7/05 - 6/07	\$25,000	\$25,000	No -	2004	No
9450	88559	53719	S82600	SC12	Utility and CIVII Engineering Consultant	Jithly and Civil Engineering consultant to support undergounding and ubitly warn in the Colliseum Area.	Professional Services	No	No	No	\$150,000	New	7,05 - 6/07	\$35,000	\$35,000	No	None	No
9450	88659	53718	S82800	SC12	Geolechnical Consultant	Geotechnical consultant to support the brownfle ds work in the Colliseur; Area	Protessional Services	No	No	No	\$150,000	New	7/05 - 6/07	\$35,000	\$35,000	No	None	No
945C	88559	53719	S82600	SC12	Landscape Architect	Landscape Streetscape designe for key roads such as Edes Avenue. Colizieum Way and 66th Ave	Professional Services	ND	Na	No	\$150,000	New	7705 - 6/07	\$40,000	\$40,000	ho	None	No -
9450	98659	\$3719	582500	SC12	Planning Consultant	Planning consultants for the CEQA studies of the Collision Trainsit Village and the Collision Tidewater Waterfront study	Professional Services	Na	No	Ma	\$150,000	New	7/06 - 6/07	\$40 000	\$40,000	7 0	None	No.
S450	88659	\$3719	\$82500	SC12	Bond Fiscal Preparation Report	Fiscial Consultant Bond Preparation Report for the Collectim Tax Allocation Bond Series 8 2006	Professional Services	Na	No	No	\$150,000	Nov	7/05 - 6/C7	\$40,000	\$0	no -	None	No
9450	g#659	\$3719	S82600	SC12	Parking and Traffic Consultant	Parking feasibility and design for the Colliseum Transit Village replacement parking program.	Professional Services	No	No	No	\$150,000	Non	7:05 - 5/07	\$50,000	\$50,000	20%	None	No
9450	38659	53719	S82500	SC 12	Study for I-880	Retail Development Consultant for the 1-880 Thangle Proyect	Professional Services	Ng	Na	No	\$150,000	New	7/05 - 6/07	\$50,000	\$50,000	50%	None	No
9450	ę8659	\$3719	\$82500	SC12	Pranning Consultant	Advignced Feasibility Studies for the major Colliseum projects such as CTV or Colliseum Auto Mile.	Professional Services	No	No	No	\$1 50, 000	New	7/05 - 6/07	\$60,000	\$60.000	20%	None	No
		<u> </u>		<u> </u>	<u></u>			<u></u>	<u></u>					<u> </u>	<u></u>			

JUN 2 1 2005

OAKLAND CITY COUNCIL

Resolution No	OFFICE THE CITY CLERK
	Novement to the many
	2005 OCT 13 EM 7: 00

APPROPRIATION RESOLUTION AUTHORIZING THE CITY
ADMINISTRATOR TO APPROVE CONTRACTS LISTED IN
ATTACHMENT A FUNDED BY THE REDEVELOPMENT AGENCY AS
AUTHORIZED BY 2005 AMENDMENTS TO OAKLAND MUNICIPAL
CODE CHAPTER 2.04 (PURCHASING ORDINANCE)

WHEREAS, the City Council authorized the City Administrator to award and execute the contracts included in the FY 2005-07 Policy Budget without further review by the City Council, with the exception of purchases or contracts that are or will be funded, directly or indirectly, by the Redevelopment Agency; and

WHEREAS, the City of Oakland "Purchasing Ordinance" sets criteria for an "Appropriation Resolution" by which the City Administrator may award and execute otherwise restricted contracts at her highest contract limit, as follows:

- 1. a description of the material or service to be obtained under contract;
- 2. a not-to-exceed contract amount for the contract;
- 3. identification of the funding source for the contract;
- 4 an estimated time frame for execution and completion of the contract, and,
- 5. a statement identifying the contract-related program or project as "new" or "previously existing"; now, therefore, be it

RESOLVED: That the City Council finds and determines that Attachment A sets forth sufficient information for the ten contracts listed to satisfy the requirements of Oakland Municipal Code Sections 2.04.010 and 2.04.020.B.3, incorporates Attachment A herein by reference and deems this an Appropriation Resolution; and, be it

FURTHER RESOLVED: The City Council authorizes the City Administrator to award and execute the contracts listed in Attachment A without further review by the City Council provided the contracts are within the City Administrator's contract authority in Oakland Municipal Code, Section 2.04.020.B, which is:

- 1. Contracts for supplies, services or a combination: up to two hundred fifty thousand dollars (\$250,000) in any single transaction or term agreement; and
- 2. Contracts for professional services: up to one hundred fifty-thousand dollars (\$150,000) in any single transaction or term agreement; and,be it

FURTHER RESOLVED: That the City Administrator shall conduct competitive bidding or solicitation processes as mandated by the Oakland Municipal Code for contracts listed in Attachment A, or return to the City Council for waiver of competitive process if such is infeasible or unavailing; and, be it

	all contracts awarded by the City Administrator oved by the City Attorney prior to execution for all Office of the City Clerk.
IN COUNCIL, OAKLAND, CALIFORNIA,	, 2005
PASSED BY THE FOLLOWING VOTE:	
AYES- BROOKS, BRUNNER, CHANG, KERNI PRESIDENT DE LA FUENTE	GHAN, NADEL, REID, QUAN, AND
NOES-	
ABSENT-	
ABSTENTION-	ATTEST:
	LATONDA SIMMONS
	City Clerk and Clerk of the Council
	of the City of Oakland, California