



Councilmembers Dan Kalb, Rebecca Kaplan, and Larry Reid

CITY OF OAKLAND

CITY HALL - ONE FRANK H. OGAWA PLAZA, 2ND FLOOR - OAKLAND - CALIFORNIA 94612

Agenda Memorandum

To: City Council

From: Councilmember Dan Kalb

Date: October 13, 2016

Subject: RESOLUTION IN SUPPORT OF MEASURE C1 (AC TRANSIT PARCEL TAX RENEWAL)

Colleagues on the City Council and Members of the Public,

With the introduction of a Resolution in Support of Measure C1, I am submitting the attached the ballot measure submittal posted online, including the County Counsel's Impartial Analysis of C1, Official Argument in Favor, and text of the measure.

Respectfully submitted,

Dan Kalb, Councilmember

FILED
OFFICE OF THE CLERK
OAKLAND

16 OCT 13 PM 4:41



BALLOT MEASURE SUBMITTAL FORM

Official Use Only: Date Stamp

Jurisdiction Name: Alameda-Contra Costa Transit District

Election Date: November 8, 2016

BALLOT TITLE & QUESTION TO BE PRINTED

Note: The information as it appears within the text boxes will be printed on the ballot. The 75 word count limit begins in the ballot title (if a title is provided); otherwise, the count begins in the ballot question.

Insert Ballot Title here (if applicable):

Alameda-Contra Costa Transit District (AC Transit)

Insert Ballot Question here:

To preserve essential local public transportation services, including those for youth, commuters, seniors, and people with disabilities, while keeping fares reasonable, shall the Alameda-Contra Costa Transit District extend its existing 8 dollars per month parcel tax at current levels for 20 years with no increase in tax rate, raising approximately 30 million dollars annually, with independent oversight and all money spent locally?

Pass

TYPE OF MEASURE

PERCENTAGE NEEDED TO PASS

Regular Measure

Parcel Tax

50% + 1

66.6667%

2/3

Bond Measure

Charter Amendment

Other: _____

FULL TEXT OPTION

Full Text to be printed in the Voter Information Pamphlet

YES (note: must submit separate copy of Full Text along with this form)

NO – A Full Text was not submitted

NO – Do not print, but it's available to the public at: Contact the AC Transit District Secretary's Office at (510) 891-7284.

AUTHORIZED REPRESENTATIVE

The authorized representative/contact person should be the person who will be receiving the typeset proofs.

Print Name: _____

Signature: _____

Date: _____

CONTACT INFORMATION (for office use)

Phone #: _____

CONTACT INFORMATION (for public)

Phone #: same

E-Mail: _____

E-Mail: same

Website: www.actransit.org

COUNTY COUNSEL'S IMPARTIAL ANALYSIS OF MEASURE C1

ANALYSIS BY THE COUNTY COUNSEL OF AN ALAMEDA-CONTRA COSTA TRANSIT DISTRICT SPECIAL PARCEL TAX MEASURE

Measure C1, an Alameda-Contra Costa Transit District ("District") special parcel tax measure, seeks voter approval to authorize the District to levy an annual special parcel tax in the amount of \$96 on each parcel of taxable land within Special Transit District Number One ("District 1") for a period of 20 years, beginning July 1, 2019. The District's voters previously authorized Measure VV, which is a special parcel tax assessment at a rate of \$96 per parcel that will expire on June 30, 2019.

The District has the authority to levy special taxes upon approval by two-thirds of the votes cast on the special tax proposal. (See Cal. Const. Art. XIII A, § 4; Art. XIII C, §2; Cal. Gov't Code §§ 50075-50077, & 53722; Cal. Pub. Util. Code § 25892.1.) If two-thirds of the qualified electors voting on this measure vote for approval, a special parcel tax will be imposed annually through June 30, 2039, at the rate described above.

The tax will be collected by the Alameda County and Contra Costa County Treasurer-Tax Collectors at the same time and in the same manner as each county's collection of taxes. The owner(s) of a parcel that is exempt from property taxes, that is undeveloped, or that is developed but vacant for more than six months in any one year (July 1 through June 30) is exempt from the imposition of this special tax upon application to the District.

If two-thirds of the qualified electors voting on this measure vote for approval, the allocation of the funding revenue will be used for the operation and maintenance of bus services provided by the District in this District 1. The terms "operation" and "maintenance" refer to all activities necessary to provide bus services, such as equipment, supplies, fuel, facilities, and personnel.

The measure further provides that the monies collected shall be accounted for separately and shall be expended only for the operation and maintenance of bus services in District 1. A community oversight committee will report to the District's Board about the use of the proceeds of the special tax.

If two-thirds of the qualified electors voting on this measure do not vote for approval, the measure will fail, the District will not be authorized to levy the special tax through June 30, 2039, and the current tax will expire on June 30, 2019.

This measure is placed on the ballot by the governing board of the District.

DONNA R. ZIEGLER
County Counsel

The above statement is an impartial analysis of Measure C1. If you desire a copy of the ordinance or measure, please call the District Secretary's office at (510) 891- 7284 and a copy will be mailed at no cost to you.

ARGUMENT IN FAVOR OF MEASURE C1

Vote yes on Measure C1 to protect essential AC Transit bus services in the East Bay without raising taxes.

AC Transit is the East Bay's largest public transportation provider, serving more people than any other agency for trips within the East Bay. AC Transit provides safe, reliable, and sustainable transportation service for over 180,000 rides per day and over 700,000 paratransit rides annually for people with disabilities. Furthermore, 43% of AC Transit trips are work related, including 13,000 transbay commuters each day.

Without increasing taxes, Measure C1 will:

- Protect reasonable fares for those who need it most, including youth, seniors, and people with disabilities;
- Provide transportation options that allow for independence and mobility for seniors and persons with disabilities;
- Support transportation to areas where people work and attend school;
- Reduce greenhouse gas emissions and promote alternatives to driving;
- Help maintain bus service reliability and on-time performance.

If Measure C1 fails, we risk cutbacks to critical services including 30,000 school trips per day, transportation to work and home, and reduced fares and transportation options for youth, seniors, and people with disabilities.

Measure C1 requires important safeguards to ensure funds are spent responsibly: public financial audits and an oversight committee composed of residents and subject-area experts with authority to review how funds are spent and the ability to hold AC Transit publicly accountable.

Join community members, neighborhood leaders, businesses, school leaders, environmental and disability advocates, and elected officials across the East Bay in voting yes on Measure C1 to continue essential AC Transit services without increasing taxes.

Visit www.ProtectACTransitServices.com

Argument Signatories:

Madeline Kronenberg, President, League of Women Voters, Bay Area
Gabriel Quinto, Sierra Club Bay Chapter, Executive Committee
L. Karen Monroe, Alameda County Superintendent of Schools
Chonita Chew, United Seniors of Oakland and Alameda County
Jan Garrett, Disability Advocate

No Argument Against was submitted

ALAMEDA-CONTRA COSTA TRANSIT DISTRICT

RESOLUTION NO. 16-024

A RESOLUTION CALLING FOR AN ELECTION ON A SPECIAL TAX MEASURE IN SPECIAL TRANSIT DISTRICT ONE TO EXTEND THE TERM OF AN EXISTING PARCEL TAX, REQUESTING CONSOLIDATION OF THE MEASURE WITH THE GENERAL ELECTION ON NOVEMBER 8, 2016 AND SPECIFICATIONS OF THE ELECTION ORDER, REQUESTING THE PREPARATION OF AN IMPARTIAL ANALYSIS BY THE ALAMEDA COUNTY COUNSEL AND PROVIDING FOR SUCH OTHER ACTIONS AS MAY BE NECESSARY OR CONVENIENT

WHEREAS, the Alameda-Contra Costa Transit District (the District), as a special transit district organized under the provisions of the Public Utilities Code, is authorized by Section 4 of Article XIII A of the California Constitution, and sections 50075, 50076, 50077 and 53722 et seq. of the Government Code and section 25892.1 of the Public Utilities Code, upon approval of two-thirds of the electorate voting on the measure, to levy a special tax for specified purposes following notice and a public hearing; and

WHEREAS, on November 5, 2002 District voters in Special Transit District Number One (District 1) approved Measure AA, a special parcel tax measure; and

WHEREAS, on November 2, 2004, District voters in District 1 approved Measure BB, a special parcel tax measure to increase the existing parcel tax and to extend the term of the parcel tax to 2013; and

WHEREAS, on November 4, 2008, District voters in District 1 approved Measure V V, a special parcel tax measure to increase the levy and extend the term of the parcel tax to 2019; and

WHEREAS, the District's Board of Directors (the Board) has determined that a special tax is necessary in District 1 for the purpose of providing for the continued operation and maintenance of bus service within District 1, as a transportation utility, over the next twenty years; and

WHEREAS, the need for a stable funding stream to offset future financial uncertainty of State Transit Assistance (STA) and other reductions in funding the District would receive from State and Federal funding sources, is paramount to maintaining and operating bus service for the public; and

WHEREAS, the Board recognizes that public transit funding based on sales taxes can fluctuate greatly based on economic conditions, and a reduction in or the absence of bus services can have serious impacts on the lives of the citizens who use the District's service, including school children, seniors and people with disabilities, as well as impact the Bay Area Region's efforts to reduce air pollution and traffic congestion on local streets and freeways; and

WHEREAS, the majority of the District's service is in District 1 and the passage of this special tax measure will help maintain service in District 1 especially given the needs of youth, seniors and the disabled who may not drive; and

WHEREAS, the Board previously adopted Resolution No. 16-022, requesting the consolidation of the District's Board election with the general election to be held on November 8, 2016; and

WHEREAS, in accordance with Elections Code Section 10400, this ballot measure should be consolidated with the general election to be held on November 8, 2016; and

WHEREAS, the Board held a noticed public hearing on June 22, 2016 in accordance with Government Code Section 50077 prior to the adoption of this Resolution.

NOW, THEREFORE, the Board of Directors of the Alameda-Contra Costa Transit District does resolve as follows:

SECTION 1. Special Tax Measure Election.

The Board of Directors is authorized pursuant to Public Utilities Code Section 25892.1 and Government Code Section 50077 to order an election for the extension of a special tax and, in accordance with that authority, calls and orders to be held in the territory of Special Transit District Number One (District 1), as identified in Exhibit A, within the counties of Alameda and Contra Costa, on Tuesday, November 8, 2016, an election on the special tax measure set forth in Exhibit B, which exhibits are attached to and incorporated into this resolution by reference.

SECTION 2. Amount and Duration of the Measure

Upon approval of two-thirds vote of the electors, the special tax, in the amount of \$96 per year for twenty years, shall be imposed on the owner(s) of each parcel of taxable land in District 1 because the owners, occupants and visitors to said parcels benefit by having bus services available for them. The owner(s) of a parcel that is exempt from property taxes, that is undeveloped or that is developed but vacant for more than six months in any one year (July 1 through June 30) is exempt from the imposition of said special tax. A request for a refund of the tax must comply with Section 9 of this Resolution.

The parcel tax approved by this measure shall become effective on July 1, 2019 and terminate on June 30, 2039.

A parcel is defined as any unit of land in District 1 that now receives a separate tax bill from the Alameda County Tax Collector or the Contra Costa County Tax Collector.

SECTION 3. Accounting For the Proceeds of the Measure

In accordance with Government Code Section 50075.1 the Board specifies and directs:

- a. The purpose of the special tax is to obtain funding for a period of up to twenty years, for the operation and maintenance of bus services provided by AC Transit in District 1 for transportation purposes. The terms "operation" and "maintenance" refer to all activities necessary to provide bus service, including, but not limited to, equipment, supplies, fuel and lubricants, personnel, compensation, and payment for and maintenance of facilities in District 1.
- b. The proceeds of the special tax shall be applied only to the operation and maintenance of bus services in District 1.
- c. The General Manager and the Chief Financial Officer are directed to create an account into which the proceeds of the special tax will be deposited.
- d. The Chief Financial Officer shall file a written report with the Board no later than January 1, 2020 and will be required to continue making such reports during each subsequent year the proceeds of the special tax are collected for placement in the account. The annual report shall contain both of the following: (1) the amount of funds collected and expended, and (2) the status of the use of the funds for the operation and maintenance of bus service, as provided in subsection 3.a., above. The Board shall consider the written report at a regular meeting of the Board following the receipt of a recommendation from the appropriate Board Standing Committee.
- e. A separate annual audit of this account shall be prepared by the District's external auditor.

SECTION 4. Establishment of Independent Fiscal Oversight Committee

In addition to the reporting requirements set forth in Section 3, an independent fiscal oversight committee of community representatives (The Committee) was created on August 8, 2002, with the adoption of Resolution No. 2067. The Committee membership has been established in Resolution Nos. 2098, 05-031, 12-045, and 14-047. The Committee shall review the use of the special account funds and provide its own annual written report at the same regular meeting of the Board that the Chief Financial Officer's report is received by the Board. The Committee's report also shall be referred to the appropriate Board Standing Committee and subsequently considered by the Board along with the recommendations of the Board Standing Committee.

SECTION 5. Responsibilities of Registrar of Voters

This Resolution shall stand as the order to the Registrars of Voters for Alameda County and Contra Costa County (the Counties) to call an election within the boundaries of District 1, as defined in Exhibit A.

The Registrars of Voters for the Counties are requested to perform within their respective county all of the duties applicable to this ballot measure and this election as required by the Elections Code.

SECTION 6. Requests and Authorizations to the Boards of Supervisors

- a. The Board requests the Boards of Supervisors of the Counties to consolidate the election of the aforementioned ballot measure with the general statewide and District elections to be held on November 8, 2016, in accordance with California Elections Code Section 10400, et seq.
- b. The Board requests the Boards of Supervisors of the Counties, pursuant to Elections Code section 10400, et seq., to permit the respective Registrars of Voters for the Counties to render all services necessary for this election as required by the Elections Code, including but not limited to, noticing the election, preparing and distributing election and ballot materials, and holding the election.
- c. The Board authorizes the Boards of Supervisors of the Counties, pursuant to Elections Code Section 10411, to canvass the returns of the election and report the results to the Board.
- d. The District agrees to reimburse the Counties for the actual cost incurred by the Elections Officials for conducting the General Election upon receipt of a bill stating the amount due as determined by the Elections Officials.

SECTION 7. Preparation of Impartial Analysis

The Board requests the County Counsel of Alameda County, as the principal county, to prepare an impartial analysis of this measure in accordance with Elections Code Section 9313.

SECTION 8. Collection and Enforcement

Pursuant to Public Utilities Code section 25896, the Board elects to have the respective tax collectors for the Counties collect the special tax imposed by this Resolution. The tax shall be due each year and payable on November 1 and February 1. The tax shall be delinquent if not received on or before the delinquency date set forth in the notice mailed to the address of the owner(s) of the parcel as shown on the most current assessment roll of the Alameda County or Contra Costa County Tax Collector and shall be collected from the owner(s) in such a manner and at such times as the Board may provide.

The tax shall be collected by the Counties in conjunction with, at the same time, in the same manner, and enforced and subject to the same penalties as each county's collection of county taxes, as provided in Public Utilities Code section 25903.

SECTION 9. Administration and Refunds

The Board may authorize the General Manager to adopt such administrative regulations as are deemed necessary related to the interpretation and enforcement of this resolution.

Any person claiming a refund of the tax for any reason shall first file a written claim with the District Secretary of the District on a form specified by the District Secretary. Such claim must be filed no later than 100 days after payment of the tax. All claims must be filed by the person who paid the tax, or his or her guardian, conservator, or the executor of his or her estate. No claim may be filed on behalf of other taxpayers or a class of taxpayers. Filing of a claim shall be a condition precedent to legal action against the District for refund of the tax.

SECTION 10. Miscellaneous

- a. The President of the Board and the Board Officers are hereby authorized and directed, individually and collectively, to do any and all things to execute, deliver, and perform any and all agreements and documents that they deem necessary or advisable in order to effectuate the purposes of this Resolution.
- b. The President of the Board is authorized to consult with others to prepare a written argument in favor of the ballot proposition for each county not to exceed 300 words. The argument may be signed by bona fide associations or by individual voters who are eligible to vote in District 1.
- c. Any action to challenge the tax imposed by this Resolution shall be brought pursuant to Government Code section 50077.5 and Code of Civil Procedure section 860 et seq. If any provision, sentence, clause, section or part of this Resolution is found to be unconstitutional, illegal or invalid, such finding shall affect only such provision, sentence, clause, section or part, and shall not affect or impair any of the remaining parts of the Resolution.
- d. The abbreviated text of the measure (Exhibit B) is to be printed in the voter information pamphlet. A brief statement is to be printed under the impartial analysis in the voter information pamphlet informing voters that a copy of this resolution may be obtained by contacting the District Secretary at (510) 891-7284.

SECTION 11. California Environmental Quality Act

- a. The placement of this tax measure on the November 8, 2016 ballot is not a project under the California Environmental Quality Act (CEQA) because the passage or defeat of the measure will result in neither a direct nor a reasonably foreseeable indirect physical change in the environment.
- b. The proposed tax measure is intended to provide funding for the operation and maintenance of the District which would help maintain existing bus services,

support mobility particularly for youth, seniors and the disabled, reduce the need for future service reductions (subject to unforeseen actions at the State or Federal level or the economy which affect the District's financial resources), and provide funding (along with other sources) that permit further improvements and retention of bus services.

- c. Any service reductions that occur will be subject to their own environmental analysis and any necessary and appropriate environmental document will be prepared at that time.
- d. As a result, the proposed tax measure is not a "project" as defined by CEQA Guidelines section 15378(b)(4). Its approval will result only in making funding for bus service operation and maintenance available; the allocation and spending of the resulting revenue, and any potential future service reductions necessitated by insufficient funding, will involve separate approvals that may require environmental analysis under CEQA. Therefore, review of the measure under CEQA is not necessary.
- e. The General Manager, the General Counsel or their designees are authorized to execute and file any documents necessary to carry out the aforementioned findings.

SECTION 12. Duties of the District Secretary

The Board directs the District Secretary to transmit an original signed certified copy of this Resolution to the Board of Supervisors of the Counties, and provide a certified copy of the Resolution to the Registrar of Voters for the Counties, no later than noon on August 12, 2016.

The Board of Directors directs the District Secretary to transmit a copy of the aforementioned measure to the County Council of Alameda for the preparation of an impartial analysis of the measure as provided in Elections Code Section 9313.

SECTION 13. Effective Date of the Resolution

This Resolution shall be effective immediately upon its adoption by four affirmative votes of the Board. Notwithstanding the effective date of this Resolution, the tax imposed pursuant to it shall not become effective until approved by a vote of two-thirds of the electors voting on the measure at the November 8, 2016 election.

PASSED AND ADOPTED this 22nd day of June 2016.


H. E. Christian Peeples, President

Attest:

[Redacted Signature]

Linda A. Nemeroff, District Secretary

I, Linda A. Nemeroff, District Secretary for the Alameda-Contra Costa Transit District, certify that the foregoing Resolution was passed and adopted at a Special Meeting of the Board of Directors held on the 22nd day of June 2016, by the following roll call vote:

AYES: VICE PRESIDENT ORTIZ, DIRECTORS WALLACE, HARPER, WILLIAMS, YOUNG, PRESIDENT PEEPLES

NOES: NONE

ABSENT: DIRECTOR DAVIS

ABSTAIN: NONE

[Redacted Signature]

Linda A. Nemeroff, District Secretary

Approved as to Form and Content

[Redacted Signature]

Denise C. Standridge, General Counsel

I certify that the foregoing is a true and correct copy of Resolution No. 16-024 adopted by the Board of Directors of the Alameda-Contra Costa Transit District on June 22, 2016

Linda Nemeroff, District Secretary

By [Redacted Signature]

EXHIBIT A

Alameda-Contra Costa Transit District

Special Transit Service District One Boundary Description

As set forth in Resolution No. 11-048, Section 3, the boundaries of Special Transit Service District One shall consist of the entire District as it exists in Alameda and Contra Costa Counties with the exception of the cities of Fremont and Newark.

Special Transit Service District One is comprised of 11 cities and adjacent unincorporated areas in Alameda and Contra Costa Counties in the East Bay (west of the hills) from El Sobrante and North Richmond through the City of Hayward. The cities are Alameda, Albany, Berkeley, El Cerrito, Emeryville, Hayward, Oakland, Piedmont, Richmond, San Leandro and San Pablo. Present unincorporated areas include Ashland, Castro Valley, Cherryland, El Sobrante, Fairview, Kensington, North Richmond, and San Lorenzo.

EXHIBIT B

Alameda-Contra Costa Transit District

BALLOT MEASURE LANGUAGE

"To preserve essential local public transportation services, including those for youth, commuters, seniors, and people with disabilities, while keeping fares reasonable, shall the Alameda-Contra Costa Transit District extend its existing 8 dollars per month parcel tax at current levels for 20 years with no increase in tax rate, raising approximately 30 million dollars annually, with independent oversight and all money spent locally?"

LET
THE
COUNCIL
OAKLAND

16 OCT 13 PM 4:41

City Attorney's Office

OAKLAND CITY COUNCIL

RESOLUTION NO. _____ C.M.S.

INTRODUCED BY COUNCILMEMBER KALB

RESOLUTION IN SUPPORT OF MEASURE C1 THAT WOULD RENEW THE ALAMEDA CONTRA COSTA TRANSIT DISTRICT'S PARCEL TAX TO CONTINUE TO FUND THE DISTRICT'S OPERATIONS AND MAINTENANCE.

WHEREAS, The Alameda Contra Costa Transit District (AC Transit) is an innovative, modern bus system owned by the public of the east bay, the third-largest public bus system in california, serving 13 cities, including Oakland, and adjacent unincorporated areas in alameda and contra costa counties, and transports almost 13,500 daily riders across the bay to san francisco; and

WHEREAS, AC Transit currently provides an average of nearly 180,000 daily passenger trips with 151 bus lines throughout its 364-square mile service area, which extends from San Pablo Bay through Oakland to Fremont; and

WHEREAS, AC Transit serves as a lifeline for people who do not, or are not able to, use cars as their primary source of transportation, providing more than 30,000 home-to-school bus trips to students each school day and, in partnership with the east bay paratransit consortium, over 700,000 curb-to-curb paratransit trips to people with disabilities each year; and

WHEREAS, In 2002, voters in Alameda and Contra Costa counties approved a five-year parcel tax, Measure AA, to support AC Transit service throughout special transit service district 1 and voters extended and increased the measure with overwhelming support in 2004 and again in 2008, with the existing measure, which raises \$30 million per year for operations and maintenance, expiring on june 30, 2019; and

WHEREAS, on November 8, 2016, registered voters residing in special transit service district 1, which includes the city of oakland, will have the opportunity to decide whether to pass Measure C1 to extend the \$8 per month parcel tax at current levels for 20 years, with no increase in the tax rate; and

WHEREAS, The parcel tax measure would protect reasonable fares for those who need it most, including youth, seniors and people with disabilities, provide transportation options that allow for independence and mobility for seniors and persons with disabilities, support transportation to areas where people work and attend school, reduce greenhouse gas emissions

and promote alternatives to driving, and help maintain bus service reliability and on-time performance; and

WHEREAS, The independent five-member citizen oversight committee that has overseen audits for AC Transit's past measures will continue to assure that funds are spent for the purposes cited in Measure C1; and

WHEREAS, The need for a stable funding stream to offset the future financial uncertainty of state and federal funding sources, as well as local sales tax revenues, is paramount to maintaining and operating bus service for the public; and

WHEREAS, No public funds shall be used in the campaign for Measure C1; now, therefore be it

RESOLVED: That the oakland city council hereby supports Measure C1.

IN COUNCIL, OAKLAND, CALIFORNIA,

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, CAMPBELL WASHINGTON, GALLO, GUILLEN, KALB, KAPLAN, REID, AND
PRESIDENT GIBSON MCELHANEY

NOES -

ABSENT -

ABSTENTION -

ATTEST: _____

LATONDA SIMMONS
City Clerk and Clerk of the Council of the
City of Oakland, California