

**CITY OF OAKLAND**  
**AGENDA REPORT**

FILED  
OFFICE OF THE CITY CLERK  
OAKLAND

2007 SEP 13 PM 3: 54

**To:** Office of the City Administrator  
**Attn:** Deborah Edgerly  
**From:** Police Department  
**Date:** September 25, 2007

**Re: A Report and Proposed Resolution Authorizing the City Administrator, on Behalf of the City of Oakland, to Accept and Appropriate Grant Funds in an Amount Not to Exceed One Million Dollars (\$1,000,000) from the U.S. Department of Justice, Office of Juvenile Justice and Delinquency Prevention, FY 2007 Substance Abuse Prevention and Intervention Program, and Authorizing a Waiver of the Request for Proposal Process for a Contract for Service in an Amount Not to Exceed Eight Hundred and Eighty Thousand Dollars (\$880,000) with Safe Passages for Implementation of the Project First – Substance Abuse Prevention Program for the Period October 1, 2007 through September 30, 2011, and Appropriate Said Funds to the Police Department**

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**SUMMARY**

A resolution has been prepared authorizing the City Administrator, on behalf of the City of Oakland, to accept and appropriate grant funds in an amount not to exceed \$1,000,000 from the U.S. Department of Justice, Office of Juvenile Justice and Delinquency Prevention, FY 2007 Substance Abuse Prevention and Intervention Program. The resolution also authorizes a waiver of the Request for Proposal process to facilitate a contract for services with Safe Passages in an amount not to exceed \$880,000 for implementation of the Project First – Substance Abuse Prevention Program. The proposed program period is October 1, 2007 through September 30, 2011.

**FISCAL IMPACT**

Approval of the proposed resolution will authorize the application, acceptance and appropriation of U.S. Department of Justice, Office of Juvenile Justice and Delinquency Prevention grant program funds for the Police Department's FY 2007 Project First – Substance Abuse Prevention grant program for the project term of October 1, 2007 to September 30, 2011, in the estimated amount of \$1,000,000. Funding will be appropriated to the Federal Grant Fund (2112); Youth and Family Services Division Org. (102350); Youth and Family Services Division Program (PS03), in a Project Account to be determined. The funding agency does not require a matching funds component. The program will be managed by the Youth and Family Services Division Manager. Proposed expense allocations are as follows:

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Use of Funds	Cost
Safe Passages (Program Administration) (\$55,000/yr x 4/years)	220,000
Thunder Road (\$55,000/yr x 4/years)	220,000
The Center for Family Counseling (\$55,000/yr x 4/years)	220,000
The Mentoring Center (\$55,000/yr x 4/years)	220,000
<b>Safe Passages Subtotal</b>	<b>\$880,000</b>
Accountancy and General Administrative Services (Overtime for Professional Staff) (\$11,250/yr x 4/years)	45,000
Desktop/Laptop Computers	4,000
Printers/Scanners	2,000
Substance Abuse Prevention Brochures	25,000
Office Supplies / Duplicating (\$2,401/yr x 4/years)	9,604
City Mandated Contract Assessment Fee (\$880,000 x 3%)	26,400
Central Services Overhead (\$45,000 x 17.77%)	7,996
<b>OPD Expense Subtotal</b>	<b>120,000</b>
<b>TOTAL GRANT FUNDS</b>	<b>\$1,000,000</b>

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## BACKGROUND

The Project First – Substance Abuse Prevention Program focuses on several critical youth intervention, comprehensive treatment, and delinquency prevention goals relating to youth substance abuse and co-occurring disorders, including:

- Reduce substance abuse and recidivism among first-time youth offenders by connecting youth and their families to effective community-based programs;
- Expand early intervention and diversion services relative to youth substance abuse issues, resulting in strategically developed and implemented program components;
- Establish and maintain a network of providers – a continuum of care – informed about, and committed to, providing services to first-time youth offenders on informal, court-ordered probation;
- Enhance and expand the organizational capacity of the City of Oakland – Oakland Police Department (OPD) and all Project First – Substance Abuse Prevention program collaborators with regard to youth-based substance abuse services and co-occurring disorders;
- Educate and train all Project First – Substance Abuse Prevention program partners, as well as other public, private, and community-based stakeholders throughout the City of Oakland relative to the issue of Disproportionate Minority Contact (DMC); its causes, affects, and solutions to addressing the problem.

## KEY ISSUES AND IMPACTS

### Need for Early Intervention as Diversion

As of December 2006, a total of 148 homicides were committed in Oakland<sup>1</sup>, with more than one third of the homicides resulting in the death of a youth (ages 10 – 25), oftentimes with another youth responsible for the crime. Nearly one-third of all felonies and more than two-thirds of all misdemeanors throughout our nation are committed by a youth.<sup>2</sup> While homicides in Oakland continue to make headlines in California, juvenile misdemeanors outnumber all juvenile felonies by more than two to one, and status offenses by more than four to one.<sup>3</sup> Although juvenile crime and arrest rates have dropped during the past decade, the number of juveniles at risk for

<sup>1</sup> City of Oakland, Oakland Police Department, Homicide Statistical Report. January 2007

<sup>2</sup> OJJDP Bureau of Statistics, 2005.

<sup>3</sup> CADOJ, *Juvenile Justice in California 2004*, Criminal Justice Statistics Center.

committing a crime has steadily increased. These facts, and the demonstrated ineffectiveness of incarceration and probation for a majority of youth, indicate the continued need for early intervention and diversion services.<sup>4</sup> Statistical analysis shows that more than fifty percent (50%) of youth who enter juvenile hall in Alameda County will enter at least one more time.<sup>5</sup> The estimated recidivism rate of youth on Probation in the County is 80%; with nearly 100% of California Youth Authority (CYA) youth eventually recidivating.

### Juvenile Substance Abuse

Substance abuse is often referred to as the overindulgence in, and dependence on, a psychoactive leading to effects that are detrimental to the individual's physical health or mental health, or the welfare of others.<sup>6</sup> Substance abuse is sometimes used as a synonym for drug abuse, drug addiction, and chemical dependency, but actually refers to the use of substances in a manner outside socio-cultural conventions. All use of illicit drugs and all use of licit drugs in a manner not dictated by convention (i.e. according to physician's orders or societal norms) is abuse. The rates of illegal substance abuse<sup>7</sup> among male youths in the Alameda County juvenile justice system is 81.7%, with nearly 74.1% reported for females.

In addition to substance abuse, adolescents entering Alameda County's juvenile justice system often have a constellation of personal and family problems, mental health disorders, learning disabilities, a history of delinquent and/or violent behavior, sexual abuse, dysfunctional families, as well as medical and other problems. To further compound these issues, Alameda County's juvenile justice system lacks sufficient support and supervision mechanisms for youth released back into society, including youth with substance abuse issues. These youth are provided spotty or non-existent supervision, and few services to help them readjust to society; many of whom often return to dysfunctional families, and soon return to criminal activity.

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<sup>4</sup> See Center for Juvenile and Criminal Justice website resources at [www.cjcj.org](http://www.cjcj.org).

<sup>5</sup> Reported by Alameda County Probation personnel on September 13, 2006 at County Supervisor Gail Steele's meeting on the Huskey Report.

<sup>6</sup> Schaffer Library of Drug Policy

<sup>7</sup> Substance abuse (and use) is defined as the use of tobacco, alcohol, and illicit drugs, including marijuana/hashish, cocaine (including crack), inhalants, hallucinogens, heroin, or prescription type drugs used non-medically.

*Need for Substance Abuse Screening and Assessment*

Screening and assessment are among the most critical services youth with substance abuse problems need in navigating the juvenile justice system. Currently, however, there is no requirement for screening for substance abuse or mental disorders in most juvenile justice systems. Further, in Alameda County, the availability of screening, assessment, and mental health and drug treatment services is poor and uneven, further compounding the current crisis in the juvenile justice system's capacity to address these problems effectively. Screening is the first step in identifying whether a youth is involved with drugs and alcohol, with assessment more deeply exploring the nature of the youth's substance abuse and other related (and sometimes consequential) problems. Assessment helps distinguish between problem drug users and those who are already drug dependent. Assessment also provides the basis for developing a comprehensive treatment plan to address each youth's needs, and for determining the appropriate level of treatment intensity.

*Need to Address Disproportionate Minority Contact (DMC)*

In July 2005, the County of Alameda was awarded a technical assistance grant by the State of California to investigate (and subsequently validate) DMC in the County, with emphasis placed on 10 to 17 year olds and their involvement in the juvenile justice system. The report notes that youth of color in Oakland are more than 3 times as likely as a white youth to be placed on probation. African American youth are 11 times more likely, and Latino youth are three times more likely than White youth to be booked into Juvenile Hall.<sup>8</sup> As a recipient of a recent Title V grant through State of California, Corrections Standards Authority, the City of Oakland and the majority of the Project First – Substance Abuse Prevention program partners referenced herein have focused on the issue of DMC – gaining knowledge of the issues and identifying programmatic strategies and evaluation needs.

As detailed in the County's August 2006 report, agencies like OPD must increase efforts to prevent the progression of behaviors that eventually result in delinquency, *beginning with substance abuse and truancy*. The Alameda County Probation Department's DMC Initiative's final recommendations have particular relevance to the Project First – Substance Abuse Prevention Program, including a) targeting youth *before* they enter the juvenile justice system to prevent problematic early delinquency; b) increasing the number of youth referred to diversion programs; c) devoting more resources to community-based services; d) providing culturally appropriate diversion services for youth and first-time offenders; and e) prioritizing appropriate services for African-American youth given their "severe over-representation" at the County and

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<sup>8</sup> Secure detention at the County's Camp Sweeney is at least twice as likely for all youth of color in comparison to White youth, with African American youth 11 times more likely than White youth to be sent to Camp Sweeney.

City level; (nearly half of all youth on probation in the County are African American from a limited number of zip codes in Oakland).

### **PROJECT DESCRIPTION**

The Project First – Substance Abuse Prevention Program offers substance abuse prevention, mentoring, and counseling services to first-time offenders on court-ordered informal probation. The court places youth on court-ordered informal probation in lieu of adjudging the minor as a ward of the court. With the consent of the minor and the minor’s parents or guardian, the court requires the youth to participate in specified services available within the community under the supervision of the Probation Department, for a period of at least six months. The designed supervision program may also require the parents or guardians of the minor to participate with the minor in counseling or education programs. In most cases, the court will dismiss all charges at the end of the informal probation period if the youth successfully completes the requirements outlined in the designed supervision program.

The broad goals of the Project First – Substance Abuse Prevention Program are in alignment with the primary program objectives as defined by the U.S. Department of Justice, Office of Juvenile Justice and Delinquency Prevention’s Substance Abuse Prevention and Intervention Programs - **direct service prevention and intervention**, the Police Department’s Three-Year Delinquency Prevention Plan, and the overall institutional goals of the partnering agencies. Specific program goals and objectives are presented in the following three tables.

*Goals and Objectives*

<b>Goal 1: Reduce substance abuse and recidivism among first-time offenders by connecting youth and their families to effective community-based programs.</b>				
<b>Outcomes</b>	<b>Indicators</b>	<b>Data Collection Methods/Tools</b>	<b>Data Collection Frequency/ Schedule</b>	<b>Sample Strategy and Size</b>
<ul style="list-style-type: none"> <li>• Decrease in substance abuse/use</li> <li>• Increase in school attendance and performance</li> <li>• Increase in pro-social behaviors and positive self-image</li> <li>• Increase in family functioning.</li> <li>• Decrease in recidivism.</li> </ul>	<ul style="list-style-type: none"> <li>• 45 of 60 youth (75%) will show a decrease in substance abuse/use</li> <li>• 45 of 60 youth (75%) will show an increase in school attendance and performance.</li> <li>• 48 of 60 youth (80%) will show an increase in positive self-image</li> <li>• 30 parents and/or caregivers (67%) will report that they feel more empowered.</li> <li>• 48 youth (80%) will not be charged with another crime within 12 months.</li> </ul>	<ul style="list-style-type: none"> <li>• School attendance records</li> <li>• School Report Cards</li> <li>• Pre and Post youth assessments</li> <li>• Parent Survey</li> <li>• Probation referral data</li> </ul>	<ul style="list-style-type: none"> <li>• School attendance records will be checked at the end of the school year.</li> <li>• School report cards will be checked quarterly.</li> <li>• Youth Assessments will be administered at enrollment and exit.</li> <li>• Parent/Caregiver Surveys will be distributed at the end of the 12-week counseling sessions and parent support groups.</li> <li>• Probation referral data will be tracked for up to 12 months after enrollment.</li> </ul>	<ul style="list-style-type: none"> <li>• All 60 youth participating in the program.</li> <li>• All 45 parents /caregivers (75%) that participate in 12-week counseling sessions and/or parent support groups.</li> </ul>

<b>Goal 2: Youth will show an improvement in school performance.</b>				
<b>Outcomes</b>	<b>Indicators</b>	<b>Data Collection Methods/Tools</b>	<b>Data Collection Frequency/ Schedule</b>	<b>Sample Strategy and Size</b>
<ul style="list-style-type: none"> <li>• Increase in school attendance.</li> <li>• Improvement in school performance.</li> <li>• Increase in pro-social behaviors.</li> <li>• Increase in positive self-image.</li> <li>• Increase in family functioning.</li> </ul>	<ul style="list-style-type: none"> <li>• 45 of 60 youth (75%) will show an increase in school attendance.</li> <li>• 45 of 60 youth (75%) will show improvements in school performance.</li> <li>• 45 of 60 youth (75%) will show an increase in positive self-image.</li> <li>• 45 of 60 youth (75%) will report that they feel more connected to their parents/ caregivers.</li> <li>• 45 parents / caregivers (75%) will report that they feel more empowered.</li> </ul>	<ul style="list-style-type: none"> <li>• School attendance records</li> <li>• School Report Cards</li> <li>• Pre and Post youth assessments</li> <li>• Parent Survey</li> </ul>	<ul style="list-style-type: none"> <li>• School attendance records will be checked at the end of the school year.</li> <li>• School report cards will be checked quarterly.</li> <li>• Youth Assessments will be administered at enrollment and exit.</li> <li>• Parent / Caregiver Surveys will be distributed at the end of the 12-week counseling sessions and parent support groups.</li> </ul>	<ul style="list-style-type: none"> <li>• 30 youth enrolled in substance abuse counseling sessions</li> <li>• 15 parents /caregivers that participate in 12-week counseling sessions and/or parent support groups.</li> </ul>



<b>Goal 3: Youth and parents will report increases in family functioning.</b>				
<b>Outcomes</b>	<b>Indicators</b>	<b>Data Collection Methods/Tools</b>	<b>Data Collection Frequency/ Schedule</b>	<b>Sample Strategy and Size</b>
<ul style="list-style-type: none"> <li>• Increase in pro-social behaviors.</li> <li>• Increase in positive self-image.</li> <li>• Increase in family functioning.</li> </ul>	<ul style="list-style-type: none"> <li>• 48 of 60 youth (80%) will show an increase in positive self-image.</li> <li>• 45 of 60 youth (75%) will feel more connected to their parents/caregivers.</li> <li>• 30 parents / caregivers (67%) will feel more empowered.</li> </ul>	<ul style="list-style-type: none"> <li>• Pre and Post youth assessments</li> <li>• Parent / Caregiver Survey</li> <li>• Probation referral data</li> </ul>	<ul style="list-style-type: none"> <li>• Youth Assessments will be administered at enrollment and exit.</li> <li>• Parent / Caregiver Surveys will be distributed at the end of the 12-week counseling sessions and parent support groups.</li> </ul>	<ul style="list-style-type: none"> <li>• All 60 youth participating in the program.</li> <li>• All 45 parents / caregivers that participate in 12-week counseling sessions and/or parent support groups.</li> </ul>

Target Population

In Alameda County, 65% of youth on court-ordered informal probation are first time offenders. In 2004, 75 of the Oakland youth on court-ordered informal probation were first-time offenders. The Project First – Substance Abuse Prevention Program will offer outpatient substance abuse services, mentoring, and counseling to at least 60 first-time youth offenders on court-ordered informal probation in Oakland, with services characterized by program components that are designed to effect fundamental individualized personal changes with clients who have mild to moderate substance abuse, social, and psychological problems. The court places youth on court-ordered informal probation in lieu of adjudging the minor a ward of the court. With the consent of the minor and the minor's parents or guardian, the court requires the youth to participate in specified services available within the community under the supervision of the Probation Department for a period of at least six months.

The designed supervision program may also require the parents or guardians of the minor to participate with the minor in counseling or education programs. In most cases, the court will dismiss all charges at the end of the informal probation period if the youth is successful in completing the requirements outlined in the designed supervision program. If a youth is successful in the program, the court will be more likely to dismiss the charges and dismiss the youth from informal probation.

Referral Source

Referrals to the Project First – Substance Abuse Prevention Program will primarily come from the Alameda County Probation Department, with additional referrals from the Oakland Police Department’s (OPD) Special Victims Unit and Campus Life and School Safety (CLASS) division. Most Oakland youth on court-ordered informal probation are assigned to one Deputy Probation Officer, who will be responsible for referring youth to the Program Coordinator. The Program Coordinator will provide regular reports back to the referring Deputy Probation Officer to update him/her on the youth’s involvement and progress in the program and on their progress. The Probation Officer will incorporate the program updates into their own report back to the court at the end of the informal probation period.

Services Offered

Every youth and his/her family referred to the program will participate in an initial assessment with the Program Coordinator. The assessment will gather background information on the youth’s family, educational status, and involvement in the juvenile justice system to determine needs. The assessment will also gather information on existing risk and protective factors. Risk factors have been defined as “anything that increases the probability that a person will suffer harm”. Protective factors have been defined as “something that decreases the potential harmful effect of a risk factor”.<sup>9</sup> All of the information collected by the initial assessment will be used by the Program Coordinator to determine which intervention services are appropriate for the youth and his/her family, as well as be used to inform the evaluation of the program. Case management will be a significant component of the program, involving brokering services for youth and their families based on needs identified by the initial needs assessment.

**Competitive RFP Waiver Justification: Safe Passages**

The enactment of the Project First – Substance Abuse Prevention Program is predicated upon a collaborative partnership between the City of Oakland and Safe Passages; with both agencies charged with primary administrative oversight for the initiative. This collaborative relationship was outlined within the context of the original grant proposal submission to the U.S. Department of Justice, Office of Juvenile Justice and Delinquency Prevention. Accordingly, the allocation of grant funds from the grantor shall be specifically aligned with the proposed collaborative relationship between the Department and Safe Passages.

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<sup>9</sup> U.S. Department of Health and Human Services, Youth Violence: A Report of the Surgeon General. Rockville, MD, (2001).

The grant award would be adversely jeopardized, if not forfeited altogether, if Safe Passages is not approved as the service provider. It should also be noted that the Department has worked on a number of other recent, grant-related projects with Safe Passages, including a similar enactment of the Project First program, funded for the last three consecutive years by the State of California, Corrections Standards Authority.

For these reasons, the Police Department is requesting a waiver of the Request for Proposal process to facilitate the development of a contract for service with Safe Passages.

*Program Collaborators and Their Respective Roles*

**Safe Passages**

Safe Passages represents a partnership between the City of Oakland, Alameda County, the Oakland Unified School District, and the community that works to reduce youth violence in Oakland by changing the way public systems and community based organizations work together. Safe Passages has developed four violence prevention/intervention strategies: a Youth Offender Strategy to prevent youth from re-offending; a Middle School Strategy that provides a network of school-based services to steer vulnerable middle school youth from violent behavior; an After-School Strategy to sustain and expand quality after-school programs; and the Oakland Early Childhood Initiative (OECI), dedicated to creating a system to identify and support families and children aged 0-5 exposed to violence.

**Thunder Road**

All youth enrolled in the Project First – Substance Abuse Prevention Program will receive intensive outpatient substance abuse day treatment, occurring 3 times per week, for 3 hours per day, through the **Thunder Road Chemical Dependency Recovery Hospital and Group Home** (Thunder Road). Thunder Road's Outpatient Treatment program provides services including individual and group counseling which addresses addictions (such as alcohol or other drugs), situational stressors, interpersonal relationships, sexual disorders, and the needs of victims of abuse or other trauma.

During the course of treatment, Thunder Road's multi-disciplinary team of substance abuse service providers will review and update each youth's individual Treatment/Recovery Plan no less than every 60 days. The plan will include a comprehensive review of the particular issues experienced by the youth and their family, and it will detail specific recommended interventions, or methods of achieving outcomes, as evaluated by the treatment staff and client.

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## **The Mentoring Center**

**Transformative Mentoring:** Youth enrolled in the Project First – Substance Abuse Prevention Program will be enrolled in a 12-week group-mentoring program, called the Positive Minds Group (PMG) offered by **The Mentoring Center**. Since 1995, PMG has utilized a “Transformative Mentoring” approach to serve highly at-risk youth to address the mentality that gives rise to destructive behavior. Transformative Mentoring/ Intervention is an intentional, structured, systemic and corrective intervention focused on personally transforming the attitude and mental framework of a disrupted human development cycle. PMG sessions include a combination of facilitated discussions, lectures, video presentations, writing exercises, role-plays, and more. Along with committed, trained staff, PMG employs three youth coordinators who are youth that have gone through the PMG process themselves and now serve as peer mentors. The group meets every Wednesday, from 5:30-7:30pm at The Mentoring Center. PMG uses a curriculum that is designed to encompass Character Development, Cognitive Restructuring, Spiritual Development, Life Skills training, Anger Management, and Employability skills.

## **The Center for Family Counseling**

**Family Counseling:** **The Center for Family Counseling** will provide an initial mental health assessment for all youth and their families referred to the program. This initial assessment will be conducted to determine if there is a need for family counseling. During assessment, the family therapist will assess each youth’s situation and needs, involving family members, probation staff and school representatives as necessary. The therapist will take a history of the youth’s presenting problems using the Parent Problem Checklist and Youth Questionnaire to frame the assessment. A genogram of the family may be developed that creates a schema of important family members with influence on the child in order to look at dynamics within the family.

**Parent Education and Support Groups:** The Center for Family Counseling will also offer three (3) Parent Education and Support Groups per year. Each parent group will consist of 8 two- hour group meetings for parents of identified youth, with 8 – 10 participants per group. The parent groups will feature a collaborative parenting series that will include core therapeutic elements that enable group process and family change. The structured group work will accentuate mutual support, empowerment, parent’s strengths, optimism, and encourages confidence in participants’ parenting skills and potential to provide a nurturing and consistent environment for their children. The Parent Education and Support Group curriculum topics include Effective Communication Techniques and Positive Approaches to Discipline. At the end of the series, parents will receive a certificate that acknowledges their participation in the support group.

## **SUSTAINABLE OPPORTUNITIES**

### **Economic**

Violence prevention activities enhance the Police Department's efforts to reduce crime and provide a climate in which economic development can flourish.

### **Environmental**

No environmental opportunities are anticipated.

### **Social Equity**

Continued enactment of Project First will enhance violence prevention and facilitate future crime reduction in Oakland.

## **DISABILITY AND SENIOR CITIZEN ACCESS**

All facilities used in relationship to the Project First – Substance Abuse Prevention program will operate in compliance with the Americans with Disabilities Act (ADA) and Older Americans Act.

## **RECOMMENDATION**

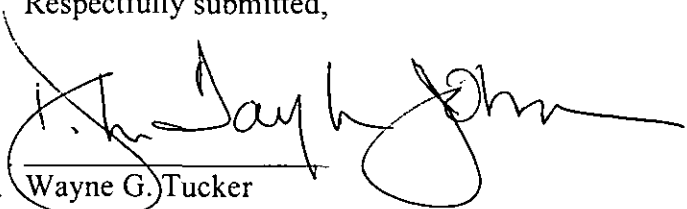
The Oakland Police Department recommends that the City Council adopt the resolution and authorize the City Administrator to accept grant funds in an amount not to exceed \$1,000,000 from the U.S. Department of Justice, Office of Juvenile Justice and Delinquency Prevention in support of the Project First – Substance Abuse Prevention program. The Department also recommends that the City Council authorize a waiver of the Request for Proposal process and authorize a contract for service in an amount not to exceed \$880,000 with Safe Passages for the four-year implementation of the initiative.

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**ACTION REQUESTED BY THE CITY COUNCIL**

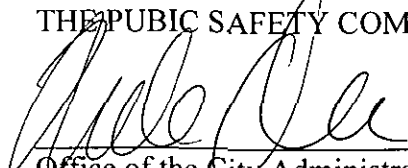
Staff recommends that the City Council approve the resolution.

Respectfully submitted,

*for*   
Wayne G. Tucker  
Chief of Police

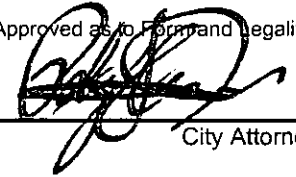
Prepared by: Candice Jessie  
Budget and Grants Administrator  
Bureau of Administration

APPROVED AND FORWARDED TO  
THE PUBLIC SAFETY COMMITTEE:

  
Office of the City Administrator

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# OAKLAND CITY COUNCIL



City Attorney

2007 SEP 13 PM 3:54 RESOLUTION No. \_\_\_\_\_ C.M.S.

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**RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR, ON BEHALF OF THE CITY OF OAKLAND, TO ACCEPT AND APPROPRIATE GRANT FUNDS IN AN AMOUNT NOT TO EXCEED ONE MILLION DOLLARS (\$1,000,000) FROM THE U.S. DEPARTMENT OF JUSTICE, OFFICE OF JUVENILE JUSTICE AND DELINQUENCY PREVENTION, FY 2007 SUBSTANCE ABUSE PREVENTION AND INTERVENTION PROGRAM, AND AUTHORIZING A WAIVER OF THE REQUEST FOR PROPOSAL PROCESS FOR A CONTRACT FOR SERVICE IN AN AMOUNT NOT TO EXCEED EIGHT HUNDRED AND EIGHTY THOUSAND DOLLARS (\$880,000) WITH SAFE PASSAGES FOR IMPLEMENTATION OF THE PROJECT FIRST – SUBSTANCE ABUSE PREVENTION PROGRAM FOR THE PERIOD OCTOBER 1, 2007 THROUGH SEPTEMBER 30, 2011, AND APPROPRIATE SAID FUNDS TO THE POLICE DEPARTMENT**

**WHEREAS**, it is anticipated that grant funds totaling up to \$1,000,000 will be received from the U.S. Department of Justice, Office of Juvenile Justice and Delinquency Prevention, FY 2007 Substance Abuse Prevention and Intervention Program, for implementation of the Project First - Substance Abuse Prevention Program through the Police Department; and

**WHEREAS**, the proposed program period for the initiative is October 1, 2007 through September 30, 2011; and

**WHEREAS**, the Project First – Substance Abuse Prevention Program focuses on several critical youth intervention, comprehensive treatment, and delinquency prevention goals relating to youth substance abuse and co-occurring disorders; and

**WHEREAS**, the Police Department requests a waiver of the competitive Request for Proposal process because the original proposal submission to the U.S. Department of Justice, Office of Juvenile Justice and Delinquency Prevention, specifically cited a collaborative program partnership between the City of Oakland and Safe Passages for implementation of the Project First – Substance Abuse Prevention Program; and

**WHEREAS**, additional program collaborators associated with the proposed implementation of the Project First – Substance Abuse Prevention Program are Thunder Road, the Mentoring Center, and the Center for Family Counseling; and

**WHEREAS**, the Department desires to enter into a contract for service with Safe Passages for an amount not to exceed eight hundred and eighty thousand dollars (\$880,000) for the four-year implementation of the Project First – Substance Abuse Prevention Program, to be funded by the grant; and

**WHEREAS**, the City Council finds that the services provided pursuant to the agreement with Safe Passages authorized hereunder are of a professional, scientific or technical nature and are temporary in nature; and

**WHEREAS**, the City Council finds the agreement with Safe Passages shall not result in a loss of employment or salary by any person having permanent status in the competitive service; now, therefore be it

**RESOLVED:** That pursuant to Oakland Municipal Code section 2.04.051.B, the City Council hereby finds and determines that it is in the best interests of the City to waive the Request for Proposal process on the basis of the findings set forth in the Police Department's report accompanying this resolution with regard to the contract with Safe Passages for the implementation of the Project First – Substance Abuse Prevention Program; and be it

**FURTHER RESOLVED:** That the City Council hereby authorizes the City Administrator or her designee to accept and appropriate a grant in an amount not to exceed \$1,000,000 from the U.S. Department of Justice, Office of Juvenile Justice and Delinquency Prevention, FY 2007 Substance Abuse Prevention and Intervention Program, to be allocated to the Federal Grant Fund (2112): Youth and Family Services Division Org. (102350); Youth and Family Services Division Program (PS03), in a Project Account to be determined; and be it

**FURTHER RESOLVED:** That the City Administrator or her designee is hereby authorized to enter into a contract for service with Safe Passages in an amount not to exceed \$880,000 for the implementation of the Project First – Substance Abuse Prevention Program, to be funded by the grant, and be it

**FURTHER RESOLVED:** That grant funds received for the Project First – Substance Abuse Prevention Program shall not be used to supplant expenditures controlled by the City of Oakland; and be it

**FURTHER RESOLVED:** That the City Council hereby appoints the City Administrator as agent of the City to conduct all negotiations, applications, agreements, and related actions which may be necessary for the completion of the aforementioned grant and contract for service; and be it



**FURTHER RESOLVED:** That the City Attorney shall review and approve said agreement with Safe Passages as to form and legality and a copy of the fully executed agreement shall be placed on file with the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_, 20\_\_\_\_\_

**PASSED BY THE FOLLOWING VOTE:**

AYES - BROOKS, BRUNNER, CHANG, KERNIGHAN; NADEL, QUAN, REID, and PRESIDENT DE LA FUENTE

NOES -

ABSENT -

ABSTENTION -

ATTEST: \_\_\_\_\_

LaTonda Simmons  
City Clerk and Clerk of the Council  
of the City of Oakland, California