

CITY OF OAKLAND
AGENDA REPORT

OFFICE OF THE CITY CLERK
2007 FEB 25 PM 2:55

TO: Office of the City Administrator
ATTN: Deborah Edgerly
FROM: Department of Human Services
DATE: February 27, 2007

RE: **Resolution Authorizing the City Administrator to Accept and Appropriate \$1,208,333 in an Intergovernmental Partnership Grant from the California Department of Corrections and Rehabilitation for Reentry Programs Coordinated With The Violence Prevention And Public Safety Act Of 2004 and Authorizing the City Administrator to Execute an Amendment to the Agreement Between The City Of Oakland and Volunteers of America, Bay Area For an Amount Not to Exceed \$119,000 to Implement Project Choice For The Period Of February 1, 2007 to June 30, 2007 With Two Twelve-Month Options to Renew For An Amount Not To Exceed \$270,000 Per Year**

SUMMARY

The Department of Human Services has secured a grant for \$1,208,333 for twenty-nine (29) months from the California Department of Corrections and Rehabilitation (CDCR) to provide increased capacity to serve parolees with case management, employment and training, and substance abuse/mental health assessment. This funding will be coordinated with services and programs funded under Measure Y, the Violence Prevention and Public Safety Act of 2004. Specifically, this grant will support an amendment of the current Measure Y grant agreement with Volunteers of America, Bay Area (VOABA) for \$119,000 to implement Project Choice pre- and post-release intensive case management as well as substance abuse/mental health assessments. After the initial 5-month period, there would be two twelve-month options, contingent on successful performance, to renew the amendment for \$270,000 per year.

FISCAL IMPACTS

Approval of this resolution will authorize the City Administrator to accept and appropriate \$1,208,333 in California Department of Corrections and Rehabilitation moneys, which will be used to augment Measure Y services and programs. The funds will be appropriated in the CDCR Project Choice Project (G318810), State of California Fund (2159), DHS Administration Org (78111).

There is no impact on the General Fund. These funds are fully cost covering. The Department of Human Services will hire 1.0 FTE (one full time Health and Human Services planner) in an

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exempt limited duration capacity, since the grant will expire on June 30, 2009, to provide day-to-day oversight. The annual grant amount of \$500,000 will be expended as follows: \$140,000 for general operations and management (including salary and benefits for a planner, office supplies, and evaluation); \$270,000 for a grant agreement with VOABA to provide Project Choice services; and \$90,000 for one or more employment and training providers to be selected through a Request for Proposals process.

BACKGROUND

California Department of Corrections and Rehabilitation

The California Department of Corrections and Rehabilitation (CDCR) encourages local governments to establish partnerships with community-based organizations in the design and delivery of innovative reentry programming. The Inter Governmental Partnership (IGP) Grant Program was released by CDCR's Division of Community Partnerships to fund the implementation and expansion of innovative programs designed to reduce recidivism and prevent community victimization. Proposals that efficiently and effectively utilized resources, leveraged strengths and improved offender outcomes were solicited.

Prior to the availability of IGP grant program funds, CDCR has long partnered with the City of Oakland on Project Choice, the City's multi-year pilot program working with offenders returning to Oakland from juvenile and adult prison. The passage of Measure Y presented an opportune time to continue the partnership, leveraging City of Oakland funds with state funds to serve the Oakland parolee population. Including Project Choice, nearly \$1.9 million are invested annually in violence prevention programs serving parolees and adult probationers through Measure Y.

Measure Y

On June 7, 2005, City Council approved specific program recommendations for Measure Y: *VPPSA funded violence prevention programs. The recommendations included allocating funds to existing violence prevention programs and allocating funds to community based organizations or public agencies through a competitive Request for Proposal (RFP) process. City Council approved the specific organizations to be funded in each program strategy on May 2, 2006 and funding began on July 1, 2006. Among those funded were two grantees focused on case management and employment services for adult system parolees: Allen Temple Housing and Economic Development Corporation (ATHEDCO) and Volunteers of America, Bay Area (VOABA). Centerforce, Inc. was the grantee approved by City Council to provide Project Choice reentry services to young men inside and paroling out of San Quentin State Prison; however, that organization later declined their award. Volunteers of America, Bay Area was selected through a subsequent RFP process in November 2006, and approved by City Council on February 6, 2007, to take Centerforce's place. The agreement with VOABA is for \$81,869 with two one year options to renew for an amount not to exceed \$163,738 per year to provide intensive pre- and post-release case management to 40 young men returning to Oakland from San Quentin State Prison.*

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KEY ISSUES AND IMPACTS

The grant funding is for 29 months, commencing February 1, 2007 and ending June 20, 2009. With this generous grant from CDCR, the Department of Human Services proposes to hire one full time Reentry Planner who will take on the program's day-to-day management, provide general planning support for reentry efforts, administer contracts with providers, convene meetings of the Reentry Advisory Committee, coordinate training and technical assistance, weave Measure Y and CDCR funded services, and generally ensure that program improvement ideas are implemented "on the ground."

In addition, as part of this grant, the following objectives will be performed through agreements with outside agencies:

- A) *Provide Project Choice pre-release groups and curriculum to an additional 80 clients at San Quentin State Prison.* Under the proposed agreement, VOABA will perform this task, coordinated with the work they are already doing through Measure Y.
- B) *Provide Project Choice intensive case management to an additional 50 clients by employing 3 Case Managers/Coaches.* Under the proposed agreement, VOABA will perform this task. Two case managers will be employed by VOABA. A third case manager will be subcontracted through another agency selected by VOABA through an RFP process.
- C) *Provide the opportunity to participate in substance abuse and mental health assessments and services by a licensed mental health clinician or other similarly-qualified personnel to 130 adult parolees served by Measure Y and the IGP grant.* Under the proposed agreement, VOABA will perform this task.
- D) *Provide access to employment and training services for all additional 80 clients at San Quentin upon their release, either through current Measure Y programs or through IGP grant funding.* Given current Measure Y capacity, 50 of these clients who meet Measure Y eligibility criteria will be served under current agreements. A Request for Proposals will be released to identify a provider who can serve non-Measure Y clients (including those outside of Oakland) with the funds remaining after the hire of the planner position associated with this grant and the amendment to VOABA's grant agreement.

Eligibility criteria include the following:

- Age 18 and above (with those in the 18 – 30 age range prioritized)
- Will be paroled in Alameda County, with priority given to Oakland residents
- Scheduled for parole from 3-12 months after enrollment in project
- Incarcerated at San Quentin State Prison

Volunteers of America, Bay Area has already been identified as the most qualified recipient of funding related to Project Choice intensive case management services provided to those inside and coming out of San Quentin State Prison through a Request for Proposals process completed in November 2006. The RFP review panel consisted of four reviewers who are experts in the field of reentry services, including representatives of San Quentin State Prison, CDCR Correctional Education, and Safe Passages, as well as a formerly incarcerated individual. For

each proposal, reviewers allocated a score of up to 100 points, based on scoring rubrics that emphasized: a) agency history and capacity, b) program design (and fit with Project Choice model), c) ability to recruit and work with young adult parolees, d) quality of partnerships with other service providers and CDCR, f) leveraging, and g) budgeting and cost-appropriateness. Ultimately, the review panel selected Volunteers of America, Bay Area, Inc. as the agency best suited to operate a program inside San Quentin as well as connect with inmates upon their parole. Because of the complicated nature of developing the protocols and relationships necessary to operate a program inside San Quentin, it is vital that the CDCR grant monies that expand this work be directed through the single entity already funded there. Once CDCR monies are added to VOABA's current contract, the total for their agreement will be \$200,869 (\$81,869 Measure Y and \$119,000 CDCR) for the remainder of this fiscal year and \$433,738 (\$163,738 Measure Y and \$270,000 CDCR) for each of the next two fiscal years. VOABA will serve a total of 120 San Quentin clients through this agreement.

This grant agreement with VOABA is only one part of a larger reentry program coordinated through Measure Y. In addition to the 120 adult inmates served by VOABA, Allen Temple Housing and Economic Development Corporation (ATHEDCO) is funded by Measure Y to provide Project Choice intensive case management to another 40 adult parolees recruited through the Police and Corrections Team. The Mentoring Center provides Project Choice services to 30 juvenile wards returning to Oakland from the CDCR juvenile correctional facility in Stockton. In addition to the intensive case management provided by these agencies, employment services are also offered to parolees via Measure Y agreements with ATHEDCO (in partnership with America Works) for 50 employment and training slots and 101 direct placement slots; with Youth Employment Partnership for 32 construction training and paid work experience slots and 26 direct placement slots; and VOABA for 16 crew-based sheltered employment slots.

SUSTAINABLE OPPORTUNITIES

Economic: Providing reentry programs for Oakland young adults will increase their economic stability by linking them to organizations that can provide them with job training and job placement.

Environmental: No environmental impacts are expected at this time.

Social Equity: Reentry programs assist (literally) disenfranchised young adults in Oakland in achieving a greater degree of social equity. Reentry programs increase the likelihood that young adults avoid arrest and incarceration.

DISABILITY AND SENIOR CITIZEN ACCESS

All activities sponsored by this grant will be fully accessible.

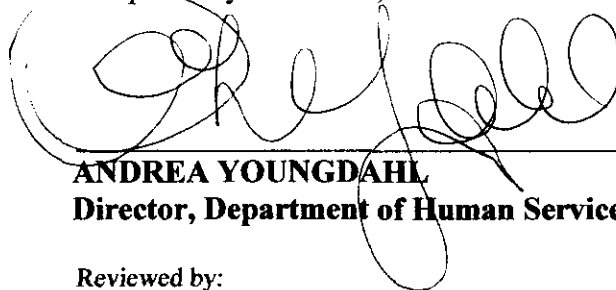
RECOMMENDATIONS AND RATIONALE

Staff recommends that the City Council accept and appropriate \$1,208,333 in an Intergovernmental Partnership Grant from the California Department of Corrections and Rehabilitation and execute an amendment to an agreement with Volunteers of America, Bay Area for an amount not to exceed \$119,000 for the period of February 1, 2007 to June 30, 2007 with two twelve-month options to renew for \$270,000 per year pending successful implementation of reentry programs. These programs will be coordinated with Measure Y in order to expand current Measure Y services to a larger population and have a greater impact on decreasing recidivism in Oakland.

ACTION REQUESTED OF THE CITY COUNCIL

That City Council approve a resolution authorizing the City Administrator to accept and appropriate \$1,208,333 in an Intergovernmental Partnership Grant from the California Department of Corrections and Rehabilitation for reentry programs coordinated with Measure Y and authorizing the City Administrator to execute an amendment to an agreement between The City of Oakland and Volunteers of America, Bay Area for an amount not to exceed \$119,000 to implement reentry programs for the period of February 1, 2007 to June 30, 2007 with two twelve-month options to renew for an amount not to exceed \$270,000 per year.

Respectfully submitted,



ANDREA YOUNGDAHL
Director, Department of Human Services

Reviewed by:
Sara Bedford
Policy & Planning Manager

Prepared by:
Anne Marks
Violence Prevention Planner

**APPROVED FOR FORWARDING TO
PUBLIC SAFETY COMMITTEE:**



OFFICE OF THE CITY ADMINISTRATOR

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Public Safety Committee
February 27, 2007

OFFICE OF THE CITY CLERK
OAKLAND

W. Alan Abeyaratne
City Attorney

2007 FEB 15 PM 2:05 **OAKLAND CITY COUNCIL**

RESOLUTION No. _____ C.M.S.

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO ACCEPT AND APPROPRIATE \$1,208,333 IN AN INTERGOVERNMENTAL PARTNERSHIP GRANT FROM THE CALIFORNIA DEPARTMENT OF CORRECTIONS AND REHABILITATION FOR REENTRY PROGRAMS COORDINATED WITH THE VIOLENCE PREVENTION AND PUBLIC SAFETY ACT OF 2004 AND AUTHORIZING THE CITY ADMINISTRATOR TO EXECUTE AN AMENDMENT TO THE AGREEMENT BETWEEN THE CITY OF OAKLAND AND VOLUNTEERS OF AMERICA, BAY AREA FOR AN AMOUNT NOT TO EXCEED \$119,000 TO IMPLEMENT PROJECT CHOICE FOR THE PERIOD OF FEBRUARY 1, 2007 TO JUNE 30, 2007 WITH TWO TWELVE-MONTH OPTIONS TO RENEW FOR AN AMOUNT NOT TO EXCEED \$270,000 PER YEAR

WHEREAS, Oakland voters passed Measure Y, the Violence Prevention and Public Safety Act of 2004, a ten year initiative providing funding to violence prevention services including community based prevention programs and community policing officers; and

WHEREAS, the California Department of Corrections and Rehabilitation has generously awarded a grant to the Department of Human Services for \$1,208,333 for 29 months commencing February 1, 2007 to provide increased capacity to serve parolees with case management, employment and training, and substance abuse/mental health assessment; and

WHEREAS, the Department of Human Services believes this type of support will greatly enhance the effectiveness and improve the outcomes of the Measure Y investments; and

WHEREAS, through a competitive Request for Proposals process Volunteers of America, Bay Area, Inc. was the most qualified and competent entity to implement said program; and

WHEREAS, Volunteers of America, Bay Area, Inc. currently has a grant agreement for \$81,869 for the remainder of this fiscal year with two one year options to renew for \$163,738 per year, and this amendment will increase those totals to \$200,869 for the remainder of this fiscal year and \$433,738 for each of the next two fiscal years; and

WHEREAS, the Department of Human Services proposes to hire one full time planner exempt limited duration due to the short term nature of the funding; now therefore, be it

RESOLVED: That the City Administrator is hereby authorized to accept and appropriate the aforesaid grant in the amount of \$1,208,333 to support increased capacity to serve parolees with case management, employment and training, and substance abuse/mental health assessment commencing February 1, 2007 for 29 months; and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized and directed to

accept and appropriate any additional funding related to this grant that may become available; and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized to accept and appropriate the aforesaid grant in the amount of \$1,208,333 into State of California Fund (2159), DHS Administration Unit Org (78111), CDCR Project Choice February 2007 to June 2009 Project (G318810); and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized to execute an amendment to the agreement with Volunteers of America, Bay Area, Inc. for an additional \$119,000, with two one-year options to renew for amounts not to exceed an additional \$270,000 per year, contingent upon successful performance, for the purpose of providing Project Choice Model intensive case management for reentering offenders funded by the Violence Prevention and Public Safety Act of 2004 for the period of February 1, 2007 to June 30, 2007; and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized to conduct all negotiations, execute and submit all documents, including but not limited to applications, agreements, amendments, modifications, payment requests and related actions which may be necessary in accordance with its basic purpose; and be it

FURTHER RESOLVED: That said agreement shall be approved as to form and legality by the Office of the City Attorney and placed on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____, 20____

PASSED BY THE FOLLOWING VOTE:

AYES- BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID and
PRESIDENT DE LA FUENTE

NOES-

ABSENT-

ABSTENTION-

ATTEST: _____

LATONDA SIMMONS
City Clerk and Clerk of the Council
of the City of Oakland, California