



CITY OF OAKLAND

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OAKLAND

2015 SEP 17 PM 12:59

AGENDA REPORT

TO: Sabrina B. Landreth
City Administrator

FROM: Sean Whent
Chief of Police

SUBJECT: Accept and Appropriate JABG Funds

DATE: September 4, 2015

City Administrator Approval

Date:

9/16/15

RECOMMENDATION

Staff Recommends That The City Council:

Adopt A Resolution Authorizing The City Administrator, Or Designee, To: 1) Enter Into A Grant Program Administration Agreement With The State Of California, Board Of State And Community Corrections, For The Juvenile Accountability Block Grant Program (JABG) Funds; 2) Accept, Appropriate, And Administer JABG Direct Allocation Funds For Fiscal Year (FY) 2015-16 To The Oakland Police Department In The Amount Of Twenty-Seven Thousand, Seven Hundred Seventy Dollars (\$27,770) For The School Safety Project For The Period July 1, 2015 Through June 30, 2016; And 3) The General Purpose Fund Provide A Contribution To Cover The Central Services Overhead (CSO) Costs Of Approximately Two Thousand Seven Hundred Thirteen Dollars (\$2,713)

EXECUTIVE SUMMARY

Approval of this resolution will allow OPD to accept and appropriate the JABG award of \$2,713 to fund supplies and overtime for 15 School Safety Resource Officers to leverage existing youth diversion programs with school-based and community organizations in order to 1) identify youth who are truants or at-risk for truancy; 2) serve as mentors and connect those youth with support services; and 3) send two School Resource Officers to attend restorative justice and Disproportionate Minority Contact (DMC) training, and then share training with other officers.

BACKGROUND / LEGISLATIVE HISTORY

In order to reduce and prevent truancy, youth gang activity, and gun violence, OPD remains dedicated to assigning School Resource Officers to beats within a designated middle school community as the epicenter. Funding for these positions has been provided by grant funds totaling up to \$10,739,575 received from the U.S. Department of Justice, Office of Community Oriented Policing Services, (USDOJ/COPS), to fund the entry-level salary and fringe benefit costs of up to 25 police officers from September 1, 2011 through February 28, 2016 (Resolution No. 83627 C.M.S., approved by the City Council on November 15, 2011). The Juvenile Justice and Delinquency Prevention Act of 2002 requires all states that receive certain federal juvenile justice grant funds (including JABG funds) use a portion of the funds to address DMC.

ANALYSIS AND POLICY ALTERNATIVES

This grant pays overtime for School Safety Resource Officers to continue to participate in youth diversion programs. School Resource Officers are primarily dedicated to target middle school community hotspot areas to foster positive relations with youth and community residents and reduce incidents of youth violence and crime.

The School Safety Resource Officers that participate in the training will teach other officers about restorative justice and DMC within the juvenile justice system. This training will include slide presentations, video clips, class discussions, small groups and individual activities. Officers will utilize this training during proactive community policing such as foot patrols, community meetings, as well as school-site outreach and mentoring.

In order to reduce and prevent youth gang activity and gun violence, the OPD School Resource Officers will remain in their assigned beats within a designated middle school community as the epicenter. The officers will continue to work closely with committed and coordinated community and school partners to create safety zones around the designated schools. This will involve establishing safe routes of ingress and egress for students in order to eliminate gang recruitment and criminal activity. These officers will also engage in joint problem-solving with youth, school staff, school organizations and other neighborhood stakeholders using the existing SARA model and database system. Officers will work with existing mentoring programs and youth development organizations to increase opportunities to foster trust, as well as engage in positive and meaningful communication.

OPD also established a close working relationship with the Oakland Unified School District Police, Alameda County health officials, and the Alameda County Probation Department to devise a plan/strategy that will prove to be effective, improve community relations, and educate Oakland's youth.

FISCAL IMPACT

Approval of this resolution will authorize OPD to accept and appropriate funds from the Board of State and Community Corrections, JABG, FY 2015-16 Direct Allocation, to OPD in an amount not to exceed \$27,770 to fund supplies and overtime for 15 School Resources Officers to participate in Restorative Justice and Disproportionate Minority Contact training, and to support OPD's efforts in mentoring programs and outreach activities for high risk youth, for the period July 1, 2015 through June 30, 2016. Below is the project budget for the FY2015-16 grant award.

The granting agency specifically requires that overhead charged to the grant for indirect costs are less than 5 percent. Therefore, OPD is requesting that the general purpose fund provide a contribution to cover the CSO costs in the estimated amount of \$2,713.

PROJECT BUDGET:

Cost Category	Grant Funds	Cash Match	Total
Salaries and Benefits	\$14,578	\$3,086	\$17,664
Services and Supplies	\$13,192	\$0	\$13,192
TOTAL	\$27,770	\$3,086	\$30,856

Funding will be appropriated to the California Board of Corrections Fund (2152); Youth and School Services Section Org. (102350); Criminal Investigations Program (PS03), in a Project Account to be determined.

The funding agency requires a minimum 10 percent cash match. Matching funds in the amount of \$3,086 will be drawn from General Purpose Fund (1010); Office of the Chief of Police Org. (101110); Agency-wide Administration Program (PS01); Non Project (0000000).

Fund Source	Organization	Account	Project	Program	Amount
2152	102350	TBD	TBD	PS03	\$27,770
1010	101110	TBD	000000	PS01	\$3,086
Total Project:					\$30,856

PUBLIC OUTREACH / INTEREST

Officers will apply training through proactive community policing activities, such as walking patrols, regular participation in neighborhood and school community meetings, as well as school-site outreach and mentoring, which will help eliminate gang recruitment and criminal activity in designated school areas.

COORDINATION

The Office of the City Attorney and the Controller's Bureau were consulted in preparation of this report.

PAST PERFORMANCE, EVALUATION AND FOLLOW-UP

The City Council previously authorized acceptance of similar grant funds by Resolution No. 84642 C.M.S. dated September 12, 2013, Resolution No. 84153 C.M.S. dated November 29, 2012, Resolution No. 83492 C.M.S. dated July 19, 2011, and Resolution No. 83029 C.M.S. dated September 30, 2010.

The evaluation process will involve pre-test, post-test, and follow-up surveys to School Resource Officers and a control group of officers, to assess significant change in their level of knowledge about DMC following the training.

SUSTAINABLE OPPORTUNITIES

Economic: The implementation of the OPD School Safety Policing Project will serve to reduce youth gang violence and delinquency, reducing the number of youth introduced into the juvenile justice system at a cost-savings to taxpayers.

Environmental: There are no environmental opportunities associated with this report.

Social Equity: The average age of gang-involved youth in Oakland is 14; targeting middle schools will play a pivotal role in changing the trajectory of a child at-risk for gang involvement.

ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The Council Adopt the Resolution authorizing the City Administrator, Or Designee, To: 1) Enter Into A Grant Program Administration Agreement With The State Of California, Board Of State And Community Corrections, For The Juvenile Accountability Block Grant Program (JABG) Funds; 2) Accept, Appropriate, And Administer JABG Direct Allocation Funds For Fiscal Year (FY) 2015–16 To The Oakland Police Department In The Amount Of Twenty-Seven Thousand, Seven Hundred Seventy Dollars (\$27,770) For The School Safety Project For The Period July 1, 2015 Through June 30, 2016; And 3) The General Purpose Fund Provide A Contribution To Cover The Central Services Overhead (CSO) Costs Of Approximately Two Thousand Seven Hundred Thirteen Dollars (\$2,713)

For questions regarding this report, please contact D. Nell Taylor, Fiscal Manager at (510) 238-3288.

Respectfully submitted,



SEAN WHENT
Chief of Police, Oakland Police Department

Prepared by:
D. Nell Taylor, Fiscal Manager
Fiscal Services Division

Maria Torres
 City Attorney's Office

FILED
 OFFICE OF THE CITY CLERK
 OAKLAND

OAKLAND CITY COUNCIL

2015 SEP 17 PM 12:59

RESOLUTION No. _____ C.M.S.

A RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR, OR DESIGNEE, TO: 1) ENTER INTO A GRANT PROGRAM ADMINISTRATION AGREEMENT WITH THE STATE OF CALIFORNIA, BOARD OF STATE AND COMMUNITY CORRECTIONS, FOR THE JUVENILE ACCOUNTABILITY BLOCK GRANT PROGRAM (JABG) FUNDS; 2) ACCEPT, APPROPRIATE, AND ADMINISTER JABG DIRECT ALLOCATION FUNDS FOR FISCAL YEAR (FY) 2015-16 TO THE OAKLAND POLICE DEPARTMENT IN THE AMOUNT OF TWENTY-SEVEN THOUSAND, SEVEN HUNDRED SEVENTY DOLLARS (\$27,770) FOR THE SCHOOL SAFETY PROJECT FOR THE PERIOD JULY 1, 2015 THROUGH JUNE 30, 2016; AND 3) THE GENERAL PURPOSE FUND PROVIDE A CONTRIBUTION TO COVER THE CENTRAL SERVICES OVERHEAD (CSO) COSTS OF APPROXIMATELY TWO THOUSAND SEVEN HUNDRED THIRTEEN DOLLARS (\$2,713)

WHEREAS, the City of Oakland Police Department (OPD) desires to participate in the Juvenile Accountability Block Grant Program (JABG), funded through the State Recidivism Reduction Fund and administered by the Board of State and Community Corrections (BSCC).

WHEREAS, the OPD received a JABG grant award in the amount of Twenty-Seven Thousand, Seven Hundred Seventy Dollars (\$27,770) for the OPD School Safety Project for July 1, 2015 through June 30, 2016; and

WHEREAS, there is a minimum of 10% cash match component required by the grantor for total project expenses in an amount of Three Thousand Eighty-Six Dollars (\$3,086), and this will be drawn from OPD's existing budget; and

WHEREAS, the total FY2015-16 JABG project amount, including the 10% match requirement, is Thirty Thousand Eight Hundred Fifty-Six Dollars (\$30,856); and

WHEREAS, to ensure funding is sufficient for grant expenses and to meet the grantor's requirements, OPD requests that the general purpose fund provide a contribution to cover the Central Services Overhead (CSO) fees of approximately Two Thousand Seven Hundred Thirteen Dollars (\$2,713); and

WHEREAS, the continued partnership between OPD and the Oakland Unified School District will ensure that youth diversion programming will continue without interruption, and continue to evolve based on lessons learned; and now, therefore, be it

RESOLVED: That the City Council hereby authorizes the City Administrator, or designee, to enter into a grant program administration agreement for the amount of Twenty-Seven Thousand, Seven Hundred Seventy Dollars (\$27,770) with the State of California, Board of State and Community Corrections, for JABG funds for July 1, 2015 through June 30, 2016; and be it

FURTHER RESOLVED: That the City Council authorizes the City Administrator, or designee, to

accept and appropriate funds from the State of California, Board of State and Community Corrections, FY 2015-16 Juvenile Accountability Block Fund Direct Appropriation in the amount of Twenty-Seven Thousand, Seven Hundred Seventy Dollars (\$27,770) to be used to pay for the School Safety Project; and be it

FURTHER RESOLVED: That the general purpose fund will provide a contribution to cover the CSO costs of approximately Two Thousand Seven Hundred Thirteen Dollars (\$2,713); and be it

FURTHER RESOLVED: That JABG funds shall not be used to supplant expenditures in the general purpose fund; and be it

FURTHER RESOLVED: That OPD will contribute Three Thousand Eighty-Six Dollars (\$3,086) to the School Safety Project to cover the 10% match requirement and abide by the statutes and regulations governing the State Grants Program (including General Terms and Condition 610) as well as the terms and conditions of the Grant Agreement as set forth by the BSCC; and be it

FURTHER RESOLVED: That said funds shall be deposited in California Board of Corrections Fund (2152); Youth and School Services Section Org. (102350); Criminal Investigations Program (PS03), in a project to be determined; and be it

FURTHER RESOLVED: That the City Administrator, or designee, is hereby authorized to complete all required negotiations, certifications, assurances and documentation required to accept, modify, extend and/or amend the agreement; and be it

FURTHER RESOLVED: That the City Council hereby authorizes the City Administrator, or designee, to accept and appropriate additional funds without returning to Council; and be it

FURTHER RESOLVED: That the City Attorney shall review and approve said agreements as to form and legality and copies of said agreements shall be filed with the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____, 20_____

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, CAMPBELL WASHINGTON, GALLO, GUILLEN, KALB, KAPLAN, REID, and
PRESIDENT GIBSON MCELHANEY

NOES -

ABSENT -

ABSTENTION -

ATTEST: _____
LaTonda Simmons
City Clerk and Clerk of the Council of the
City of Oakland, California