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OFFICE OF THE CITY CLERK
OAKLAND

2014 NOV 20 PM 2: 55

AGENDA REPORT

TO: HENRY L. GARDNER
INTERIM CITY ADMINISTRATOR

FROM: Sean Whent

SUBJECT: Community Oriented Policing Services
Grant Funds

DATE: November 13, 2014

City Administrator
Approval

Date 11-20-14

COUNCIL DISTRICT: City-Wide

RECOMMENDATION

Staff recommends that the City Council approve a Resolution authorizing the City Administrator, or designee, on behalf of the City of Oakland to: (1) accept and appropriate grant funds in an amount not to exceed one million eight hundred seventy-five thousand dollars (\$1,875,000) from the U.S. Department of Justice, Office of Community Oriented Policing Services (USDOJ/COPS) to fund the entry-level salary and fringe benefits costs of fifteen (15) full-time equivalent (FTE) Police Officer positions for a thirty-six month period from September 1, 2014 through August 31, 2017; (2) appropriate said funds to the Oakland Police Department (OPD); (3) authorize an appropriation of eight million seven hundred seventy-four thousand nine hundred forty-four dollars (\$8,774,944) from the undesignated General Purpose Fund to OPD's baseline budget to cover the local cash match requirement and central services overhead cost.

EXECUTIVE SUMMARY

This report recommends accepting a grant from the U.S. Department of Justice, Office of Community Policing Services (USDOJ/COPS) to partially fifteen (15) Police Officer positions over a three-year period. The City of Oakland will be required to contribute funding during each of the three years and provide complete funding for a fourth year. Acceptance of this grant will increase the sworn budgeted staffing level from 707 to 722.

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OUTCOME

Adoption of this resolution authorizes the City Administrator to accept and appropriate the COPS Hiring Program (COPS) grant funding to hire new officers and help rebuild OPD's crime-fighting capabilities and enhance community policing priorities.

OPD will use funding from the 2014 COPS allocation to: 1) Assign the 15 COPS Hiring Program (COPS) officers to neighborhoods with the most gun violence to identify and resolve recurring and emerging issues related to gun violence; 2) COPS officers will leverage existing crime prevention, intervention and enforcement partnerships, via Ceasefire; and 3) to continue to strengthen OPD's community policing efforts.

The implementation of geographic policing from three to five areas in order to facilitate increased familiarity has proven to be highly effective in the past year. This new structure has provided laser-like focus on addressing gun violence and integrates the principles of community policing and investigations; both of which are necessary to tackle gun violence at its core. The District Investigative Units (DIUs) will remain in each of the city's 5 districts. Staggered schedules will ensure a working presence by OPD in the afternoon and evening hours. Deploying the COPS officers and district investigators when gun violence typically occurs has shown to be an effective strategy. These changes have expedited communication and increased relationship building and coordination with community residents, including the ability to gain intelligence needed to identify those at highest risk of gun violence. The new COPS officers will continue to work directly with the District Investigators and serve as liaisons between the community and investigators. This will include flexible officer shifts to ensure OPD participation in meetings and events held by Neighborhood Crime Prevention Councils, schools, social service providers, faith-based groups, and other partners. The COPS officers will be essential in the continual development of a positive rapport between OPD and the district community to ensure a consistent message that gun violence is unacceptable. Further, this existing structure has enabled OPD to respond swiftly to victims and crime scenes, as well as pursue investigations through to arrest—critical ingredients to promoting community trust and confidence in OPD.

Acceptance of the grant funds would continue to build upon OPD's crime-fighting capabilities and enhance community policing priorities. In 2013, the City of Oakland experienced its lowest homicide rate since 2010 and a 16 percent decrease in shootings compared to the previous year. This in large part due to the 10 officers awarded from the 2013 COPS Hiring Grant.

BACKGROUND/LEGISLATIVE HISTORY

The USDOJ/COPS grant funds are awarded through the COPS Hiring Program, a competitive grant program that provides funding directly to state, local and tribal law enforcement agencies to 1) create new officer positions (including filling existing officer vacancies that are no longer

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funded in an agency's budget), 2) rehire officers who have been laid off as a result of budget cuts unrelated to the receipt of grant funding, or 3) rehire officers who are scheduled to be laid off on a specific future date as a result of budget cuts unrelated to the receipt of grant funding. Funding decisions are based on the agency's commitment to community policing, crime rates, changes in law enforcement budgets, and other local fiscal data, such as poverty, unemployment, and foreclosure rates. This is the fourth COPS Hiring Grant the City of Oakland has been awarded allocation funding from the U.S. Department of Justice, Community Oriented Policing Services Program. Since 2009, the USDOJ has awarded Oakland enough funding to hire 91 police officers.

Grant Name	Grant Period	Award Amount	Officers Allocated
CHRP 2009 (COPS Hiring Recovery Program)	07/01/09 to 12/31/13	\$19,747,117	41
COPS 2011	09/01/11 to 2/29/2016	\$10,739,575	25
COPS 2013	09/01/13 to 08/31/16	\$4,515,730	10
COPS 2014	09/01/14 to 08/31/17	\$1,875,000	15

ANALYSIS

Consistently ranked one of the top five most dangerous cities in America. Oakland has averaged 500 non-fatal shootings and 106 homicides annually over the last three years. In 2012, Oakland had its highest number of homicides since 2007 with 127. Oakland is also the nation's leading city for robberies, the majority of which are committed with guns. Analysis shows that gangs and other street groups play a central role in driving Oakland's escalating gun violence. Harvard Professor Braga found that a small percentage of Oakland's population commits the majority of the gun violence and those at highest risk of gun violence tend to be "hyper-concentrated" socially and geographically. This grant is critical to resolving gun violence in Oakland.

The Oakland Police Department has been tirelessly working to develop each member of its organization, sworn and non-sworn, into a community policing specialist. Significant progress has been made and must continue. While Oakland's economy is slowly recovering, there are still lingering impacts of the global recession, and City cost increases continue to outpace revenue. The City, without federal assistance, cannot hire the officers it needs to address the increasing crime and violence. In a continuing budget climate of untenable tradeoffs, this grant enables Oakland to move forward with community policing imperatives.

PUBLIC OUTREACH/INTEREST

Resources will be utilized to strengthen and expand existing enforcement operations, targeting violent crime throughout the jurisdiction, and working with at-risk juveniles.

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COORDINATION

The Controller’s Office, the Budget Office, and the City Attorney’s Office were consulted in preparation of this report.

COST SUMMARY/IMPLICATIONS

SOURCE OF FUNDING:

Funding will be appropriated in the COPS Hiring Program Grant Fund (2113), District Command Administration Org (108010), Agency-wide Administration Program (PS01), in a Project Account to be determined. There is a required City cost of \$8,774,944, which includes a cash match of \$5,994,932 for the first three years and an additional \$2,780,012 for a fourth (retention) year.

FISCAL IMPACT:

Approval of this resolution will authorize the Oakland Police Department to accept and appropriate grant funds in an amount not to exceed \$1,875,000 from the U.S. Department of Justice, Office of Community Oriemed Policing Services (USDOJ/COPS), to fund the entry-level salary and fringe benefit costs of 15 police officers for a 36-month period from September 1, 2014 through August 31, 2017. The Oakland Police Department will work directly with the COPS office to ensure the City is able to maximize the full amount of the grant award.

Based on the grant requirements, the City will be responsible for covering the cost of salaries and benefits greater than those associated with entry level officers as well as recruitment, police academy, and operations and maintenance costs for such officers. The City’s estimated contribution associated with the acceptance of the grant is \$1,935,134 for the first year; \$1,985,087 for the second year; and \$2,074,711 for the third year that funding will be received from the COPS Hiring grant. The City is also responsible for \$2,780,012 for the fourth (retention) year. These estimated costs to the City are included in the chart below.

	Year 1 9/01/14-8/31/15	Year 2 9/01/15-8/31/16	Year 3 9/01/16-8/31/17	Year 4 9/01/17-8/31/18
Salary and Benefits	\$1,874,381	\$2,187,214	\$2,270,962	\$2,345,999
Central Service Overhead	\$131,503	\$153,451	\$159,326	\$164,591
Operations and Maintenance	\$554,250	\$269,423	\$269,423	\$269,423
TOTAL ANNUAL COST	\$2,560,134	\$2,610,087	\$2,699,711	\$2,780,012
Grant Portion	\$625,000	\$625,000	\$625,000	\$0
City Match/General Purpose Fund Contribution	\$1,935,134	\$1,985,087	\$2,074,711	\$2,780,012

Total City Match/General Purpose Fund Contribution \$8,774,944 82%

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Total Grant Portion \$1,875,000 18%
 TOTAL COST \$10,649,944 100%

Impact by City of Oakland Fiscal Year:

City Fiscal Year	FY 14-15	FY 15-16	FY 16-17	FY 17-18	FY 17-18*	FY 18-19*
Grant Period	9/01/14-6/30/15	7/01/15-6/30/16	7/01/16-6/30/17	7/01/17-8/31/17	9/01/17-6/30/18	7/01/18-8/31/19
Months within City Fiscal Year	10	12	12	2	10	2
City Share by Fiscal Year	\$1,612,612	\$1,976,762	\$2,059,773	\$345,785	\$2,316,677	\$463,335

* Mandatory retention period beyond expiration of grant

PAST PERFORMANCE, EVALUATION AND FOLLOW-UP

Prior year COPS Program grant funds provided:

- Fully operational School Safety Unit (25 Officers)
- Enhanced Community Policing efforts
- Increased emphasis on human trafficking operations
- Focused violence suppression

SUSTAINABLE OPPORTUNITIES

Economic: Hiring additional law enforcement officers will generate additional jobs for the local economy. Additional community policing officers will enhance crime prevention and economic growth. Increased economic activity will raise business tax and sales tax revenues to the City.

Environmental: There are no environmental issues associated with this report.

Social Equity: Grant funds and other resources contributed by partnering agencies are directed toward achieving increased service levels and long-term benefits for the targeted areas.

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Henry L. Gardner

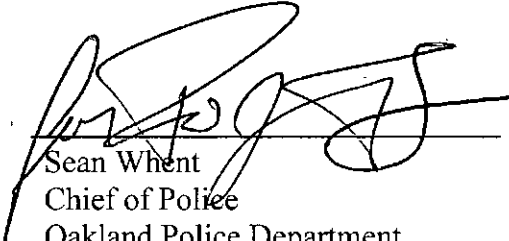
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For questions regarding this report, please contact D. Nell Taylor, Fiscal Manager, at (510) 238-3288.

Respectfully submitted,



Sean Whent
Chief of Police
Oakland Police Department

Reviewed by:

D. Nell Taylor, Police Services Manager
Police Fiscal

Prepared by:

Andrea Van Peteghem, Acting Grants Coordinator
OPD, Fiscal Services

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FILED
OFFICE OF THE CITY CLERK
OAKLAND

OAKLAND CITY COUNCIL

Priscia Hayes
City Attorney

2014 NOV 20 PM 2:55 RESOLUTION No. _____ C.M.S.

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR, OR DESIGNEE, ON BEHALF OF THE CITY OF OAKLAND TO (1) ACCEPT AND APPROPRIATE GRANT FUNDS IN AN AMOUNT NOT TO EXCEED ONE MILLION EIGHT HUNDRED SEVENTY-FIVE THOUSAND DOLLARS (\$1,875,000) FROM THE U.S. DEPARTMENT OF JUSTICE, OFFICE OF COMMUNITY ORIENTED POLICING SERVICES (USDOJ/COPS) TO FUND THE ENTRY-LEVEL SALARY AND FRINGE BENEFITS COSTS OF FIFTEEN (15) FULL-TIME EQUIVALENT (FTE) POLICE OFFICERS POSITIONS FOR A THIRTY-SIX MONTH PERIOD FROM SEPTEMBER 1, 2014 THROUGH AUGUST 31, 2017; (2) APPROPRIATE SAID FUNDS TO THE OAKLAND POLICE DEPARTMENT (OPD); (3) AUTHORIZE AN APPROPRIATION OF EIGHT MILLION SEVEN HUNDRED SEVENTY-FOUR THOUSAND NINE HUNDRED FORTY-FOUR DOLLARS (\$8,774,944) FROM THE UNDESIGNATED GENERAL PURPOSE FUND TO OPD'S BASELINE BUDGET TO COVER THE LOCAL CASH MATCH REQUIREMENT AND CENTRAL SERVICES OVERHEAD COST.

WHEREAS, grant funds of up to \$1,875,000 have been awarded to the Oakland Police Department to fund entry-level salary and fringe benefit costs of 15.0 FTE police officers for a thirty-six month period from September 1, 2014 through August 31, 2017; and

WHEREAS, the USDOJ/COPS grant funds are awarded through the COPS Hiring Program, a competitive grant program that provides funding directly to state, local and tribal law enforcement agencies to hire police officers to advance community policing nationwide; and

WHEREAS, the grant requires that the City retain the 15.0 FTE officer positions with local funds for no less than 12 months after the end of the grant term on August 31, 2017; and

WHEREAS, the grant funds cover a portion of entry-level salary and benefits of full time police officers for three years and the City will be responsible for covering any salaries and benefits greater than those associated with entry-level officers, the recruitment, police academy, operations and maintenance (O&M) and other ancillary costs associated with adding an additional 15.0 FTE officer positions to OPD's baseline budget; and

WHEREAS, funding in the amount of \$6,803,556 to cover the local cash match requirement and \$1,362,518 to cover O&M costs shall be appropriated from the undesignated General Purpose Fund in the baseline budget; and

WHEREAS, administrative costs are specifically disallowed by the grantor, OPD is requesting a contribution from the General Purpose Fund in an amount equivalent to OPD's central services overhead charge rate of approximately \$608,870; and

WHEREAS, funding will be appropriated in the COPS Hiring Program Grant Fund (2113), District Command Administration Org (108010), Patrol (PS01), in a Project to be determined; and

WHEREAS, the costs associated with adding 15.0 FTE office positions to OPD’s baseline budget shall be covered by the undesignated General Purpose Fund balance; now, therefore be it

RESOLVED: That the City Council hereby authorize the City Administrator or his designee to accept and appropriate USDOJ/COPS FY 2014 COPS Hiring Program grant funds in an amount not to exceed \$1,875,000; and be it

FURTHER RESOLVED: That the City Council hereby authorizes the City Administrator to hire an additional 15 FTE officers to fulfill the obligations of the grant; and be it

FURTHER RESOLVED: That the City Council hereby authorize the City Administrator to appropriate undesignated funds from the General Purpose Fund balance to cover the \$6,803,556 local cash match requirement and to cover \$1,362,518 O&M costs to the Department’s baseline budget; and be it

FURTHER RESOLVED: That the General Purpose Fund will contribute central services overhead associated with the 15 FTE officer positions at approximately \$608,870; and be it

FURTHER RESOLVED: That the City Administrator or his designee are authorized to conduct all negotiations, applications, agreements, and related actions which may be necessary for the completion of the aforementioned grant.

IN COUNCIL, OAKLAND, CALIFORNIA, _____

PASSED BY THE FOLLOWING VOTE:

AYES- BROOKS, GALLO, GIBSON MCHELHANEY, KALB, KAPLAN, REID, SCHAAF and
PRESIDENT KERNIGHAN

NOES-

ABSENT-

ABSTENTION-

ATTEST: _____
LaTonda Simmons
City Clerk and Clerk of the
Council of the City of Oakland, California