

CITY OF OAKLAND

AGENDA REPORT

2011 JUN 16 AM 10:45

TO: Office of the City Administrator
ATTN: P. Lamont Ewell, Interim City Administrator
FROM: Department of Human Services
DATE: June 28, 2011

RE: A Resolution Authorizing The City Administrator To Enter Into Grant Agreements With Agencies Selected Under The City Of Oakland's 2011/12 Application Process For The Permanent Access To Housing (PATH) Strategy To Provide Housing And Wrap Around Services To The Homeless (Not Less Than \$1,400,196); To Allocate General Purpose Funds (Not Less Than \$179,310) To The City's Homeless Mobile Outreach Program Under PATH; To Allocate General Purpose Fund Match (Up To \$133,146) To East Oakland Community Project For The City's Families In Transition Program, Funded (\$245,420) By The U.S. Department Of Housing & Urban Development (HUD); To Allocate General Purpose Match Funding (Up To \$52,750) To East Oakland Community Project For The City's Matilda Cleveland Transitional Housing Program, Funded By HUD (\$259,824); To Allocated Funding Awarded To The City By Alameda County (Up To \$250,000) To Anka Behavioral Health, Inc. As Match Funding To The City's Homeless Families Support Network Support Housing Program Funded By HUD (\$1,829,618); To Allocate Funds To Cover Lease Costs At The Matilda Cleveland Transitional Housing Facility For The 2011/12 Fiscal Year (Up To \$27,000); To Allocate Funds To Fulfill The City's Annual Obligation To The Alameda County Everyone Home Strategy And Alameda County Homeless Management Information System (Up To \$51,000); To Allocate Match Funds (\$34,206) To Abode Services, Inc For A New Supportive Housing Program Grant (\$827,904) To Increase Rapid Rehousing Opportunities In Oakland Through The Oakland Path Rehousing Initiative; To Allocate And Authorize An Agreement With Alameda County Community Food Bank (Up To \$100,000) For The City's Food Distribution Program; And To Allocate Funds To The City's Hunger Program (Up To \$36,000) For Food Distribution Costs Not Covered Under The Alameda County Community Food Bank Agreement

SUMMARY

The Oakland City Council authorized, under Resolution No. 79923 C.M.S., the development and implementation of the Oakland Permanent Access To Housing (PATH) Strategy, a companion to the Alameda Countywide EveryOne Home Plan to end homelessness in the next ten years.

Given the current budget challenges staff released a one year renewal application to existing PATH contractors for the 2011/12 fiscal year contingent upon Federal, State and City General Purpose Funds being awarded at level funding (\$1,400,196).

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Said PATH Renewal Application was released in February of 2011, with all existing PATH contractors submitting for continued housing and services to the homeless, including the Homeless Mobile Outreach Program providers. Performance outcomes and rates of expenditure were measured for each agency. These measures were shared with each agency and, where needed, service outcomes negotiated for PATH 2011/12. The agencies recommended for funding are described and submitted for approval in this report.

The City of Oakland is awarded annually, funding from the U.S. Department of Housing & Urban Development (HUD) under the Supportive Housing Program (SHP). SHP grants awarded include the City's Families In Transition (FIT) program, a scattered sites transitional housing program operated by the East Oakland Community Project (EOCP); the Matilda Cleveland Transitional Housing Program (MCTHP), a 14-unit transitional housing site operated by the East Oakland Community Project; the Homeless Families Support Network (HFSN), a 54-unit supportive housing program operated by Anka Behavioral Health, Inc; and Oakland Homeless Youth Housing Collaborative (OHYHC), operated by Covenant House, EOCP, and First Place for Youth.

These grant awards under SHP require a local match in the following amounts:

FIT Grant Award \$245,420 - The City provides an annual allocation of \$133,000 from its Emergency Housing Program (General Purpose Fund), to satisfy the match requirement. Authorization to provide match for this grant, not to exceed \$133,000, is also included in this resolution.

MCTHP Grant Award \$259,824 - The City provides an annual allocation up to \$52,750 from its Community Promotions Program for Service Organizations (General Purpose Fund), to satisfy the match requirement. Authorization to provide this amount for match is also included in this resolution. In addition, staff seeks authorization to allocate \$27,000 to cover lease costs for a 14-unit apartment facility that houses the City's MCTHP. Said apartment facility is owned by HOPE Housing Development Corp, Inc. (HHDC). HHDC has agreed to a reduced leasing rate of \$36,000 for a 14-unit apartment building on 84th Avenue in Oakland. The \$27,000 is made available from CDBG funds. Another \$9,000 in lease cost is covered under the HUD SHP award (\$259,824) to the City.

HFSN Grant Award \$1,829,618 - The City is awarded a grant from the County of Alameda in the amount of \$250,000. These funds cover match requirements and some City administration costs under the HFSN. Authorization to provide match for this grant, not to exceed \$250,000 (\$238,544 awarded to Anka Behavioral Health, Inc. for HFSN) is also included in this resolution.

Staff seeks authorization to allocate \$100,000 to cover a food supply and distribution agreement with Alameda County Community Food Bank (ACCFB) for the City's Hunger Program, to provide bags of groceries to needy households in Oakland and an additional \$36,000 to cover additional food distribution and supply costs not covered under ACCFB agreement. Authorization is also sought to allocate up to \$51,000 to the Alameda Countywide EveryOne

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Home Plan. These funds represent the City's contribution to the countywide coordination of the annual federal funding cycle which brings in over \$27 million to homeless programs throughout the County.

The City of Oakland¹ and agencies based in Oakland, benefit greatly from this coordinated process. In addition, a portion of the \$51,000 annual commitment to the EveryOne Home Plan support the countywide Homeless Management Information System (HMIS) activities, enabling homeless service agencies in Oakland and Alameda County to better track its success in intervening strategies to address homelessness. As a result, unduplicated services are provided to the homeless, providing more efficient and expedient access to services and housing.

Lastly, authorization is requested to allocate \$34,205 match funding (a two-year allocation, \$17,203/year) to Abode Services for housing and services to be provided under the newly awarded SHP grant for \$827,904, expanding Oakland's PATH Rehousing Initiative (OPRI).

FISCAL IMPACT

Funds to support recommended activities referenced in this report and attached resolution for 2011/2012 are from the following fund sources, contingent upon the final City of Oakland final Adopted Budget for 2011/12, specifically Redevelopment Agency allocations, General Purpose Fund allocations, and CDBG allocations for staff and program costs:

¹ Funds awarded the City under the HUD funded Supportive Housing Program are applied for under this coordinated effort.

TABLE 1 - PATH/HMOP HOMELESS HOUSING WITH WRAP-AROUND SERVICES			
GRANTEE/ACTIVITY	FUND/PROJECT	FUND SOURCE	AMOUNT
Building Futures for Women & Children	2103.784111.54912.G418910.SC22	2011/12 Emergency Shelter Grant	\$ 40,000.00
Building Futures for Women & Children	1010.78111.54912.G361810.SC22	2009/10 Emergency Housing Program-General Purpose Fund	\$ 40,000.00
East Bay Community Recovery Center	2103.784111.54912.G418910.SC22	2011/12 Emergency Shelter Grant	\$ 57,471.00
East Bay Community Recovery Center	1010.784111.54912.A419510.SC22	2011/12 Emergency Housing Program-General Purpose Fund	\$ 57,470.00
East Bay Community Law Center	2103.78111.54912.G359010.SC22	2009/10 Emergency Sheher Grant (BFWC balance)	\$29,648.00
East Bay Community Law Center	1010.78111.54912.G361810.SC22	2009/10 Emergency Housing Program-General Purpose Fund	\$29,647.00
East Oakland Community Project	2103.784111.54912.G418910.SC22	2011/12 Emergency Shelter Grant	\$70,280.00
East Oakland Community Project	2108.784111.54912.G417110.SC22	2011/12 CDBG Set Aside	\$70,280.00
First Place For Youth	2103.784111.54912.G418910.SC22	2011/12 Emergency Shelter Grant	\$87,560.00
First Place For Youth	2103.78111.54912.G309210.SC22	2007/08 Emergency Shelter Grant	\$17,285.55
First Place For Youth	2103.78111.54912.G3590i0.SC22	2009/10 Emergency Sheher Grant (BFWC balance)	\$42,503.16
First Place For Youth	2108.78111.54912.G168610.SC22	2010/11 CDBG	\$27,771.29
Homeless Action Center	2108.78111.54912.G424210.SC22	Carry Forward CDBG	\$8,104.00
Homeless Action Center	2108.784111.54912.G417110.SC22	2011/12 CDBG Set Aside	\$62,969.00
Lifelong Medical Care	2103.784111.54912.G418910.SC22	2011/12 Emergency Shelter Grant	\$95,295.00
Lifelong Medical Care	1010.78111.54912.G361810.SC22	2009/10 Emergency Housing Program-General Purpose Fund	\$2,740.65
Lifelong Medical Care	2108.78111.54912.G417110.SC22	2011/12 CDBG Set Aside	\$110,355.35
St. Mary's Center	2108.784111.54912.G417110.SC22	2011/12 CDBG Set Aside	\$42,470.00
St. Mary's Center	1010.784111.54912.A419510.SC22	2011/12 Emergency Housing Program-General Purpose Fund	\$57,563.00
Abode HMOP PATH	2108.781i i.54912.G168610.SC22	2009/10 CDBG	\$99,533.83
Abode HMOP PATH	1010.78111.54912.G361810.SC22	2009/10 Emergency Housing Program-General	\$53,013.52

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TABLE 1 - PATH/HMOP HOMELESS HOUSING WITH WRAP-AROUND SERVICES			
GRANTEE/ACTIVITY	FUND/PROJECT	FUND SOURCE	AMOUNT
		Purpose Fund	
Abode HMOP PATH	2108.784111.54912.G417110.SC22	2011/12 CDBG Set Aside	\$58,235.65
Operation Dignity HMOP PATH	2108.784111.54912.G417110.SC22	2011/12 CDBG Set Aside	\$60,690.00
Operation Dignity HMOP PATH	1010.784111.54912.A419710.SC22	2011/12 Homeless Mobile Outreach	\$179,310.00
PATH TOTALS			\$1,400,196.00

TABLE 2 - SUPPORTIVE HOUSING PROGRAM			
GRANTEE/ACTIVITY	FUND/PROJECT	FUND SOURCE	AMOUNT
Homeless Families Project/Supportive Housing Program Match Funding	2160.781111.54912.H80610.SC22	Alameda County Social Services	\$250,000
Matilda Cleveland Transitional Housing Program/Supportive Housing Program Match Funding	1010.781111.Variou.G304910.SC22	General Purpose Funds-Community Promotions Program for Services Organizations	Up to \$52,750
Families In Transition/Supportive Housing Program Match Funding	1010.781111.Variou.G361910.SC22	General Purpose Funds-10/11 Emergency Housing Program	\$133,000
Oakland PATH ReHousing Initiative/Supportive Housing Program Match Funding	1010.781111.54912.G361810.SC22	General Purpose Funds – 2009/10 Emergency Housing Program	\$34,205
SHP MATCH TOTALS			\$469,955

TABLE 3 - MISCELLANEOUS			
GRANTEE/ACTIVITY	FUND/PROJECT	FUND SOURCE	AMOUNT
Hunger Program Set Aside	2108.781111.52911.G168610.SC22	2010/11 Thanksgiving Dinner Savings	\$36,000
Matilda Cleveland Lease	2108.781111.54912.G168610.SC22	2010/11 Community Development Block Grant	\$27,000
EveryOne Home/HMIS	9580.781111.54912.S64300.SC22	Low/Mod Funds	\$51,000
Alameda County Community Food Bank	1010.781111.52911.A419910.SC22	2011/12 Hunger Program GPF Allocation	\$100,000
MISCELLANEOUS TOTAL			\$214,000

In addition, staff requests a waiver of Central Services Overhead and Departmental Overhead charges budgeted to Community Housing Services for the 2011/13 proposed City budget. With the current proposed budget, the exemption of Central Services Overhead charges would be

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approximately \$34,551 (year 1) and \$32,828 (year 2) and does impact the General Purpose Fund (GPF), in that it reduces “recovery” to GPF.” The exemption of Departmental Overhead charges would be approximately \$19,864 (year 1) and \$18,635 (year 2).

BACKGROUND

Permanent Access To Housing (PATH) Strategy

The City of Oakland will enter into its fourth year (2011/12) of implementation of the Oakland PATH Strategy. The Oakland PATH Strategy is an Oakland-specific companion to the Alameda Countywide EveryOne Home Plan. The EveryOne Home Plan is a roadmap for ending homelessness over the next ten years, by way of housing and wrap-around support services to homeless people in Alameda County and to those living with serious mental health illnesses and HIV/AIDS. Both PATH and EveryOne Home are based on a Housing First program model that emphasizes client access to permanent housing rather than prolonged stays in shelters and transitional housing.

PATH Strategy efforts are making progress in the reduction of homelessness in Oakland. According to the 2009² Alameda County Homeless Count, the number of literally homeless (people who are residing on the streets, places not meant for human habitation, in shelters or in transitional housing programs) in Oakland was down 14.7% since 2003. Part of the reason for the reduction in the number of literally homeless persons is progress made in the development of permanent supportive housing under the Oakland PATH Strategy. At the same time, the existing inventory of support services and emergency, transitional and permanent housing has helped to stabilize and retain clients within the homeless system of care.

The existing homeless housing and services system has evolved over the last 30 years through a combination of federal, state, county and local funding. The inventory is as follows:

- There are 351 year-round emergency housing beds, 150 additional winter emergency beds, 748 transitional housing beds, and 1,130 permanent supportive housing beds in the system for a total of 2,379 beds.
- An additional 372 units are in various stages of development through the Oakland Pipeline Development Committee.
- An additional 325 unit subsidies are available on a one-time basis through federal stimulus funds in the Homeless Prevention and Rapid Re-housing Program (HPRP).
- An additional 90 rental subsidies are available through the Oakland PATH Re-housing Initiative (OPRI).

2 January 2011 Homeless Count data and results were not published at the time of this Council Report.

The PATH Strategy requires shifting some affordable housing resources from low to moderate income housing developments (50% to 80% of Area Median Income) to very low (30% to 50% AMI) and extremely low (below 30% AMI) income developments. Since developing housing units for very low and extremely low income populations requires deeper subsidies than affordable housing for low to moderate income groups, this policy requires a greater commitment of limited affordable housing dollars for the production of fewer units.

PATH also requires the shifting of homeless services resources from emergency shelter and stand-alone services towards the development of wrap-around services tied to permanent supportive housing. These policy shifts have required unprecedented collaboration and coordination between previously separate entities, such as the City of Oakland Housing and Human Services Departments, the Oakland Housing Authority, Alameda County Housing and Community Development Agency, the County Social Services Agency, Public Health Department and the Behavioral Health Care Agency, among others. The PATH Strategy set production goals for the next ten years for the ongoing production of permanent supportive housing units for the homeless and at-risk populations. The following principles and ten year goals were established in the PATH Strategy:

- The City of Oakland has adopted a "housing-first" approach through its PATH Strategy to end homelessness in Oakland.
- Acquisition, Rehabilitation, and New Construction of Permanent Supportive Housing
- Tenant Based Housing Subsidies for Permanent Supportive Housing Units; and
- Master Leasing for Permanent Supportive Housing Units

Under the housing-first approach of the PATH Strategy, homeless people are moved directly from the streets or shelter into permanent housing. Needed services are offered to those who are housed. The services offered are not mandatory and include but are not limited to client engagement around mental health and substance use after tenant is housed. These services are designed to meet the client "where they are", providing only those services needed by the housed client. The desired outcome is the end of homelessness through the securing and/or retaining of housing.

Agencies recommended in this report for funding under the 2011/12 PATH Strategy will be contracted to provide housing and services within the PATH priorities listed above. Contract and award amounts for the 2010/2011 PATH are contingent upon receipt of level program funding from Federal, State Redevelopment Agency funds, local, and City funding sources, supporting Community Housing Services & PATH objectives.

Supportive Housing Programs

The City of Oakland has annually received awards under the Federal process to fund the City's Families In Transition (FIT) program, the Matilda Cleveland Transitional Housing Program (MCTHP), the Homeless Families Support Network (HFSN) and the Oakland Homeless Youth Housing Collaboration. These programs provide housing to families for up to twenty four

months with support services to assist families in reaching a sustainable level of self sufficiency and, ultimately to prepare these families for permanent housing.

HUD's Supportive Housing Program requires a local funding match and the City provides the match funds from its Emergency Housing Program's annual allocation in the amount of \$133,000 for FIT, funds from its Community Promotions Program for Service Organizations (CPPSO) annual allocation in the amount of \$52,750 for the MCTHP, and funds from an Alameda County grant to the City for the HFSN in the amount of \$250,000. The local match requirement for OHYHC is provided by the network of agencies contracted under OHYHC: East Oakland Community Project, Covenant House, and First Place For Youth. The East Oakland Community Project (EOCP) is the contracted agency under the FIT & MCTHP program. Anka Behavioral Health, Inc. is the contracted agency under the HFSN program.

A recent SHP grant has been awarded to Abode Services, Inc in the amount of \$827,904 to expand Oakland's PATH Rehousing Initiative, to increase rapid rehousing opportunities to Oakland's shelters. The City will provide match funding in the amount of \$34,406 (\$17,203/year).

Miscellaneous

An annual allocation of \$100,000 from the City's General Purpose Fund is allocated to the City's Hunger Program for food distributions to low-income households. Alameda County Community Food Bank provides the bulk of food supplies for each distribution under the City's Hunger Program, at a discounted rate. Staff seeks authorization to execute an Agreement between the City and Alameda County Community Food Bank, in the amount of \$100,000. Food distribution costs not covered by this agreement will be covered by \$36,000 in reprogrammed Community Development and General Purpose funds.

The Matilda Cleveland Transitional Housing Program referenced earlier is located at 8314 Mac Arthur Boulevard, a 14 unit apartment complex with office space, leased by the City from Hope Housing, Inc at a rate of \$3,000/month or \$36,000/year. While funds are not identified in the City's baseline budget to cover this cost, Community Housing Services (CHS) has identified funds to cover said lease cost, partially funded by the SHP MCTHP grant and the other portion by Community Development Block Grant funds.

The City participates in the Alameda County EveryOne Home Homeless Management Information System (HMIS) planning and implementation as well as a County-wide application collaboration for the HUD Continuum of Care funding application. This collaborated application effort brings in approximately \$27 million into Alameda County to house and serve the homeless. Approximately \$8 million directly benefits non-profit agencies in Oakland, and \$3.8 million directly benefitting City SHPs (including the new SHP OPRI grant). As part of the collaborative each participating jurisdiction must provide financial support for the operation of the EveryOne Home HMIS and EveryOne Home HUD Continuum of Care Application process. The City's commitment is \$51,000.

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KEY ISSUES AND IMPACTS

Demographics of People At Risk of Homelessness in Oakland

In addition to the 6,300 people who are homeless in Oakland over the course of a year, there are approximately 17,200 more people with serious and persistent mental illness and/or HIV/AIDS who are living in precarious or inappropriate situations. These estimated 17,200 people are at extreme risk of homelessness due to their disabilities and extremely low incomes defined as at or below 30% of Area Median Income (AMI). These 17,200 people with special needs who are at risk of homelessness represent 11,128 households.

Housing Needs of Homeless and At Risk People

There are a total of 15,115 households in Oakland that are either homeless or at risk of homelessness:

- 3,987 homeless households; and,
- 11,128 households at risk of homelessness.

These 15,115 households have a variety of housing needs. Some need short term financial assistance or other support services to prevent them from becoming homeless. Some need affordable housing, meaning a housing unit that costs no more than 30% of their income, which is accessible to people who have extremely low incomes. Many, particularly those who have disabilities and have been homeless for a long period of time, need supportive housing. Supportive housing is permanent housing that is affordable for people with extremely low incomes that includes onsite supportive services that are designed to help tenants stay housed and work to meet other self-directed goals, such as improving health status, obtaining employment or making connections to the community. It differs from affordable housing in that affordable housing generally includes only very limited or no onsite services. Supportive housing has been proven to be a very effective model for ending homelessness for people who have serious disabilities and other complex problems.

Using the methodology established in EveryOne Home, PATH has determined that:

- 7,380 households need permanent affordable and, where needed, supportive housing; and,
- 7,735 need short term assistance to prevent or end their homelessness, such as short-term rent or mortgage subsidy or a short stay in an emergency shelter.

While the City of Oakland has a significant inventory of affordable housing, there are very long waiting lists for these units and most of them do not have supportive services. There is a tremendous unmet need for housing for the 7,380 households who need permanent housing affordable to people with extremely low incomes. Therefore, PATH contends that homelessness can be prevented or ended for these 7,380 households only by creating affordable and supportive housing units affordable to those with extremely low incomes.

Agencies recommended for funding under the 2011/12 PATH Strategy will provide a combination of housing and wrap-around services, resulting in households achieving stability in permanent housing. The following are brief descriptions of the programs selected for funding under the 2011/12 PATH Strategy:

St. Mary's Center

St. Mary's Senior Center (SMC) PATH program is an integration of services needed to move seniors from homelessness to permanent housing. This program also aids seniors in maintaining housing. Services include, but are not limited to winter shelter for seniors, homeless case management, mental health services, substance abuse programs, income management, daily meals and other services to assist seniors into and stably living in permanent housing.

Lifelong Medical Care

Integrated, on-site resident services at the Harrison Hotel to support 81 single adult residents in maintaining housing, and improving their quality of life while contributing to the community. Wrap-around services provided by Lifelong Medical Care at the Harrison Hotel in Oakland serves people who are homeless with mental health and substance abuse issues, HIV/AIDS disabilities, and other homeless sub-populations.

First Place For Youth

Provides wrap-around services to 20 homeless youth with a special focus on former foster care youth. Housing is secured for the 20 youth at the Madison Apartments (a 79 unit permanent affordable housing facility) and at scattered sites. Wrap-around services with housing are targeted to eliminate experiences of homelessness for youth in Oakland. Assistance is provided to secure and maintain safe and stable housing, crucial employment readiness skills and resource advocacy.

East Oakland Community Project

Operates the new Crossroads homeless shelter facility, providing temporary accommodations for single adults and families, including people living with HIV/AIDS. The program is geared to address the rapid re-housing needs of clients by addressing the issues that have precluded them from remaining stably housed. Services are provided to the Crossroads clients to assist them into more stable living situations, including transitional and/or permanent housing.

East Bay Community Law Center

Provides homeless prevention services by assisting low-income residents with housing issues, many of whom are at risk of becoming homeless in the absence of advocacy services. Staff and students of this agency provide rental housing tenant workshops, landlord negotiations, legal assistance and community education to low-income Oakland residents to assist their clients in maintaining stable housing. Services provided under PATH will include outreach services in connection with homeless prevention efforts, targeted legal advocacy to prevent homelessness, assistance to clients in accessing subsidies and accepting referrals from PATH

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agencies for said services.

Homeless Action Center

A partnership between the Homeless Action Center (HAC) and East Oakland Community Project (EOCP) designed to provide mentally ill residents of EOCP's shelter and transitional housing programs with advocacy for SSI/SSDI income benefits and MediCal. These benefits will allow residents, with assistance from EOCP case management, to obtain permanent housing, receive ongoing treatment for their disabling conditions, and achieve a level of stability that improves housing retention in the long run. MediCal funding will also be leveraged for finding services in permanent supportive housing.

East Bay Community Recovery Center (EBCRC)

(PATH Services and Capital Development Funding) (1) Located in West Oakland and for the last 18 years, EBCRC has provided both outpatient and residential substance abuse and mental health treatment to persons with those co-occurring disorders, and persons with HIV and Hepatitis C infection. With PATH funding EBCRC will provide two full-time wrap-around services housing specialists and a full-time employment/vocational counselor to provide the wrap-around services needed to find and maintain stable, permanent housing. EBCRC's Outpatient and Residential Treatment Programs are proposing to serve 300 clients who are currently on EBCRC's caseload who are homeless or at risk of homelessness.

Building Futures for Women & Children

Program activities funded for Pathway Home project which are designed to ultimately lead to permanent housing outcomes for Oakland domestic violence victims who are homeless or in eminent danger of becoming homeless. This includes prevention of homelessness through rapid re-housing, and the provision of wrap-around services to increase housing retention. The trauma-informed, harm reduction-oriented therapeutic and case management services available through Building Futures' Pathway Home are optimally suited to address specific barriers that domestic violence survivors face in securing permanent supportive housing.

Abode Services

Realigned with PATH goals, the Homeless Mobile Outreach Program (HMOP) operated by Operation Dignity, to provide through Abode Services, outreach, intensive case management and housing placement services with a goal of maximizing housing placement outcomes for homeless encampment residents.

Operation Dignity

In the HMOP redesign, Operation Dignity performs outreach and harm reduction components of HMOP and upon available donor funding operates the Community Cleanup Corps (CCC) pilot program. Operation Dignity's HMOP activities focus on harm reduction and blight abatement in the community.

EVALUATION OF PAST PERFORMANCE

Agencies funded under 2010/11 PATH, Supportive Housing Program, Hunger, and EveryOne Programs and activities have performed adequately and in some cases exceeded expected outcomes.

Agencies recommended for funding in this report have good standing contract performance history with the Community Housing Services Division of the City's Department of Human Services Division of Department of Human Services.

SUSTAINABLE OPPORTUNITIES

Economic: PATH Strategy activities, Hunger Program activities and Supportive Housing programs for homeless provide opportunities for stability, training and support that assist them in transitioning to self-sufficiency and economic independence.

Environmental: The provision of housing for homeless persons will decrease the number of persons living on the streets and in homeless encampments. Housing coupled with integral wrap around services, will also result in cleaner streets, parks and other areas not intended if human habitation that would otherwise be occupied by those forced to live on the streets in the absence of housing services.

Social Equity: The expenditure of City funds upon the most needy population in the community provides for the most basic of human needs and assists the homeless to become reintegrated into society.

DISABILITY AND SENIOR CITIZEN ACCESS

The programs and services recommended for funding in this report are accessible to disabled persons and seniors.

RECOMMENDATION(S) AND RATIONALE

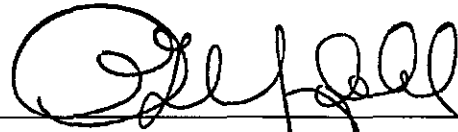
Adopt a Resolution authorizing the City Administrator to execute grant agreements under the 2011/12 PATH Strategy; to allocate HUD mandated match funding for the operation of the City's FIT, MCTHP, HFSN and OPRI programs; to allocate funds to cover lease cost at the Matilda Cleveland Transitional Housing Facility for the 2011/12 Fiscal Year; to allocate funds to fulfill the City's annual obligation to the Alameda County EveryOne Home Plan and Alameda County Homeless Management Information System; to allocate funds to the City's Hunger Program; and authorization by the City Administrator to waive Central Services Overhead charges and Department Overhead charged to Community Housing Services for the 2011/13 Adopted Budgets.

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ACTION REQUESTED OF THE CITY COUNCIL

That the Council approve the resolution authorizing the City Administrator to enter into grant agreements with agencies selected under the City of Oakland's 2011/2012 Permanent Access To Housing (PATH) strategy to increase permanent supportive housing inventory and services, to allocate match funding and enter into Agreements for SHP grants benefitting the MCTHP, FIT, HFSN and OPRI programs; allocate funding for MCTHP lease cost; allocate funds to cover the City's annual allocation to the EveryOne Home Strategy and HMIS activities; to allocate funds to the City's Hunger Program; and to authorize waiver of Central Services Overhead charges Department Overhead charged to Community Housing Services for the 2011/13 Adopted Budgets.

Respectfully submitted,

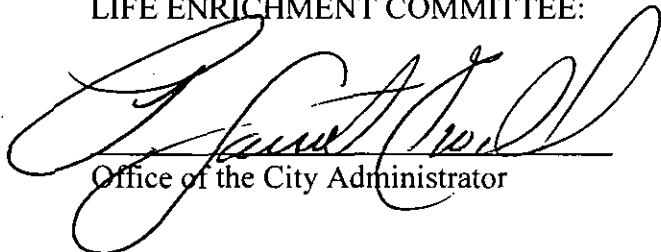


ANDREA YOUNGDAHL, Director
Department of Human Services

Reviewed by:
Susan R. Shelton, Manager
Community Housing Services

Prepared by:
Gregory D. Garrett
Housing Development Coordinator

APPROVED AND FORWARDED TO THE
LIFE ENRICHMENT COMMITTEE:



Office of the City Administrator

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APPROVED BY THE CITY CLERK
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Approved as to Form and Legality
DRAFT

OAKLAND CITY COUNCIL

City Attorney

RESOLUTION No. _____ C.M.S.

Introduced by Councilmember _____

A RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO ENTER INTO GRANT AGREEMENTS WITH AGENCIES SELECTED UNDER THE CITY OF OAKLAND'S 2011/12 APPLICATION PROCESS FOR THE PERMANENT ACCESS TO HOUSING (PATH) STRATEGY TO PROVIDE HOUSING AND WRAP AROUND SERVICES TO THE HOMELESS (NOT LESS THAN \$1,400,196); TO ALLOCATE GENERAL PURPOSE FUNDS (NOT LESS THAN \$179,310) TO THE CITY'S HOMELESS MOBILE OUTREACH PROGRAM UNDER PATH; TO ALLOCATE GENERAL PURPOSE FUND MATCH (UP TO \$133,146) TO EAST OAKLAND COMMUNITY PROJECT FOR THE CITY'S FAMILIES IN TRANSITION PROGRAM, FUNDED (\$245,420) BY THE U.S. DEPARTMENT OF HOUSING & URBAN DEVELOPMENT (HUD); TO ALLOCATE GENERAL PURPOSE MATCH FUNDING (UP TO \$52,750) TO EAST OAKLAND COMMUNITY PROJECT FOR THE CITY'S MATILDA CLEVELAND TRANSITIONAL HOUSING PROGRAM, FUNDED BY HUD (\$259,824); TO ALLOCATED FUNDING AWARDED TO THE CITY BY ALAMEDA COUNTY (UP TO \$250,000) TO ANKA BEHAVIORAL HEALTH, INC. AS MATCH FUNDING TO THE CITY'S HOMELESS FAMILIES SUPPORT NETWORK SUPPORT HOUSING PROGRAM FUNDED BY HUD (\$1,829,618); TO ALLOCATE FUNDS TO COVER LEASE COSTS AT THE MATILDA CLEVELAND TRANSITIONAL HOUSING FACILITY FOR THE 2011/12 FISCAL YEAR (UP TO \$27,000); TO ALLOCATE FUNDS TO FULFILL THE CITY'S ANNUAL OBLIGATION TO THE ALAMEDA COUNTY EVERYONE HOME STRATEGY AND ALAMEDA COUNTY HOMELESS MANAGEMENT INFORMATION SYSTEM (UP TO \$51,000); TO ALLOCATE MATCH FUNDS (\$34,206) TO ABODE SERVICES, INC FOR A NEW SUPPORTIVE HOUSING PROGRAM GRANT (\$827,904) TO INCREASE RAPID REHOUSING OPPORTUNITIES IN OAKLAND THROUGH THE OAKLAND PATH REHOUSING INITIATIVE; TO ALLOCATE AND AUTHORIZE AN AGREEMENT WITH ALAMEDA COUNTY COMMUNITY FOOD BANK (UP TO \$100,000) FOR THE CITY'S FOOD DISTRIBUTION PROGRAM; AND TO ALLOCATE FUNDS TO THE CITY'S HUNGER PROGRAM (UP TO \$36,000) FOR FOOD DISTRIBUTION COSTS NOT COVERED UNDER THE ALAMEDA COUNTY COMMUNITY FOOD BANK AGREEMENT

WHEREAS, Oakland City Council Resolution No. 79923 C.M.S., passed on May 30, 2006 authorizes the development and implementation of the City of Oakland's Permanent Access To Housing (PATH) Strategy to end homelessness; and

WHEREAS, the PATH Strategy is a companion to the Alameda County-wide EveryOne Home Plan, a blueprint for ending homelessness over the next ten years, by combining housing and service priorities for homeless, persons with HIV/AIDS, and persons with mental health care needs; and

WHEREAS, The Community Housing Services Division staff released a renewal application for permanent supportive housing and wrap around services under the City of Oakland's 2011/12 Permanent Access To Housing (PATH) Strategy, funding contingent upon General Purpose Fund allocations, Redevelopment Agency fund availability, and Community Development Block Grant funds allocated for CHS programs and staff; and

WHEREAS, Community Housing Services staff reviewed renewal applications submitted under the 2011/12 PATH Strategy along with Homeless Management Information System (HMIS) performance outcome reports covering their past contract performance period. Agencies performed at levels ranging from "Effective" to "Exceeds Expectation". All 2010/11 PATH contractors, including Homeless Mobile Outreach contractors are recommended for 2011/12 renewal of PATH funding at the 2010/11 PATH allocation amounts; and

WHEREAS, said renewal contracts are recommended contingent upon final fund availability totals to cover recommended PATH awards (\$1,400,196) and Community Housing Services personnel costs to be covered by Emergency Solutions Grant (ESG-HUD) funds, Emergency Housing Program (General Purpose) funds, Homeless Mobile Outreach Program (General Purpose) funds, Community Development Block Grant fund homeless set-aside, Community Promotions Program for Service Organizations (CPPSO-General Purpose), Redevelopment Agency funds, and reprogrammed fund balances; and

WHEREAS, staff has identified funds in the amount of \$1,400,196 for the continued provision of housing with wrap-around services under the City of Oakland's Permanent Access To Housing (PATH) Strategy, which includes the Homeless Mobile Outreach Program (HMOP); and

WHEREAS, the annual allocation for the HMOP has been decreased to \$179,310; and

WHEREAS, the City of Oakland is a recipient of Supportive Housing Program (SHP) grants from the U.S. Department of Housing and Urban Development (HUD) to support the City's 2011/12 Matilda Cleveland Transitional Housing Program (\$259,824), 2011/12 Families In Transition Program (\$245,420), 2011/2012 Homeless Families Support Network (\$1,829,618), and the Oakland Homeless Youth Housing Collaborative (\$699,770) and said grants require grantee match funding to support services and operations at the Matilda Cleveland Transitional Housing Program, the Families In Transition Program and the Homeless Families Support Network Program; and

WHEREAS, HUD recently granted a grant award of \$827,904 to Abode Services, Inc. for the expansion of Oakland's PATH ReHousing Initiative (OPRI), and the City has committed to match funding in the amount of \$34,206 over a two year period (\$17,103/year); and

WHEREAS, the City does not have funds budgeted in the baseline to cover lease costs mandated by City Council of the Matilda Cleveland Transitional Housing Program and staff has identified \$27,000 to cover lease cost (\$36,000/year) not covered by the MCTHP SHP grant referenced above; and

WHEREAS, the City contributes annually to the Alameda countywide EveryOne Home Plan for the countywide Homeless Management Information System (HMIS) and joint SuperNOFA application which brings in over \$27 million into Alameda County for homeless housing and services, \$8 million benefitting homeless services programs in Oakland, and over \$3,000,000 directly to the City to support and fund various City Supportive Housing Programs; contribution for the 2011/12 fiscal year not to exceed \$51,000; and

WHEREAS, an annual allocation of \$100,000 is made from the City's General purpose fund to support the City's Hunger Program (Food Distribution program) serving more than 3,500 low-income Oakland residents annually, and Alameda County Community Food Bank (ACCFB) has been selected to provide said services for 2011/12 and staff seeks authorization to enter into Agreement with ACCFB for these services from July 1, 2011 through June 30, 2012; and

WHEREAS, additional services and food are necessary to compliment the food and services provided by ACCFB under the City's Food Distribution Program, \$36,000 has been identified to cover the costs for foods and services not covered under the ACCFB Agreement; and

WHEREAS, the Community Housing Services Division is experiencing great hardship in meeting recently mandated Department Overhead and Central Service Overhead charges, a waiver of said charges is requested for the 2011/12 and 2012/13 fiscal years; now, therefore, be it

RESOLVED: That the City Council authorizes the allocation of available HUD Emergency Solutions Grant, General Purpose Fund Emergency Housing Program, General Purpose Fund Community Promotions Program for Service Organizations, Community Development Block Grant, and Oakland Redevelopment Agency Low/Mod funds to support PATH Contracts and activities, Supportive Housing Program (SHP) match requirements, SHP OPRI match commitment, MCTHP lease, EveryOne Home Plan, and the Hunger Program for fiscal year 2011/12, funding contingent upon the City's final 2011/13 Adopted Budget and availability of program funds; and be it

FURTHER RESOLVED: That the City Administrator or his designee as agent of the City is hereby authorized to negotiate and enter into Agreements and authorize payments for the aforementioned activities, not to exceed those allocation amounts referenced below in Tables 1-3 in support of the PATH Strategy and other services to the homeless, for the purpose of providing housing with wrap-around services to the homeless; and to conduct all negotiations, execute and submit all documents, and including but not limited to, applications, agreements, amendments, modifications, payment requests, and related action which may be necessary in accordance with this Resolution and its basic purpose; and be it

FURTHER RESOLVED: That Oakland City Council authorizes the following grant awards and Agreements managed by the Community Housing Services Division of the Department of Human Services for the 2011/12 fiscal year:

TABLE 1 - PATH/HMOP HOMELESS HOUSING WITH WRAP-AROUND SERVICES

GRANTEE/ACTIVITY	FUND/PROJECT	FUND/SOURCE	AMOUNT
Building Futures for Women & Children	2103.784111.54912.G418910.SC22	2011/12 Emergency Shelter Grant	\$40,000.00
Building Futures for Women & Children	1010.781111.54912.G361810.SC22	2009/10 Emergency Housing Program-General Purpose Fund	\$40,000.00
East Bay Community Recovery Center	2103.784111.54912.G418910.SC22	2011/12 Emergency Shelter Grant	\$57,471.00
East Bay Community Recovery Center	1010.784111.54912.A419510.SC22	2011/12 Emergency Housing Program-General Purpose Fund	\$57,470.00
East Bay Community Law Center	2103.781111.54912.G359010.SC22	2009/10 Emergency Shelter Grant (BFWC balance)	\$29,648.00
East Bay Community Law Center	1010.781111.54912.G361810.SC22	2009/10 Emergency Housing Program-General Purpose Fund	\$29,647.00
East Oakland Community Project	2103.784111.54912.G418910.SC22	2011/12 Emergency Shelter Grant	\$70,280.00
East Oakland Community Project	2108.784111.54912.G417110.SC22	2011/12 CDBG Set Aside	\$70,280.00
First Place For Youth	2103.784111.54912.G418910.SC22	2011/12 Emergency Shelter Grant	\$87,560.00
First Place For Youth	2103.781111.54912.G309210.SC22	2007/08 Emergency Shelter Grant	\$17,285.55
First Place For Youth	2103.781111.54912.G359010.SC22	2009/10 Emergency Shelter Grant (BFWC balance)	\$42,503.16
First Place For Youth	2108.781111.54912.G168610.SC22	2010/11 CDBG	\$27,771.29
Homeless Action Center	2108.781111.54912.G424210.SC22	Carry Forward CDBG	\$8,104.00
Homeless Action Center	2108.784111.54912.G417110.SC22	2011/12 CDBG Set Aside	\$62,969.00
Lifelong Medical Care	2103.784111.54912.G418910.SC22	2011/12 Emergency Shelter Grant	\$95,295.00
Lifelong Medical Care	1010.781111.54912.G361810.SC22	2009/10 Emergency Housing Program-General Purpose Fund	\$2,740.65
Lifelong Medical Care	2108.781111.54912.G417110.SC22	2011/12 CDBG Set Aside	\$110,355.35
St. Mary's Center	2108.784111.54912.G417110.SC22	2011/12 CDBG Set Aside	\$42,470.00
St. Mary's Center	1010.784111.54912.A419510.SC22	2011/12 Emergency Housing Program-General Purpose Fund	\$57,563.00
Abode HMOP PATH	2108.781111.54912.G168610.SC22	2009/10 CDBG	\$99,533.83
Abode HMOP PATH	1010.781111.54912.G361810.SC22	2009/10 Emergency Housing Program-General Purpose Fund	\$53,013.52
Abode HMOP PATH	2108.784111.54912.G417110.SC22	2011/12 CDBG Set	\$58,235.65

TABLE 1 - PATH/HMOP HOMELESS HOUSING WITH WRAP-AROUND SERVICES			
GRANTEE/ACTIVITY	FUND/PROJECT	FUND SOURCE	AMOUNT
		Aside	
Operation Dignity HMOP PATH	2108.784111.54912.G417110.SC22	2011/12 CDBG Set Aside	\$60,690.00
Operation Dignity HMOP PATH	1010.784111.54912.A419710.SC22	2011/12 Homeless Mobile Outreach	\$179,310.00
PATH TOTALS			\$1,400,196.00

TABLE 2 - SUPPORTIVE HOUSING PROGRAM			
GRANTEE/ACTIVITY	FUND/PROJECT	FUND SOURCE	AMOUNT
Homeless Families Project/Supportive Housing Program Match Funding	2160.78111.54912.H80610.SC22	Alameda County Social Services	\$250,000
Matilda Cleveland Transitional Housing Program/Supportive Housing Program Match Funding	1010.78111.Various.G304910.SC22	General Purpose Funds-Community Promotions Program for Services Organizations	Up to \$52,750
Families In Transition/Supportive Housing Program Match Funding	1010.78111.Various.G361910.SC22	General Purpose Funds-10/11 Emergency Housing Program	\$133,000
Oakland PATH ReHousing Initiative/Supportive Housing Program Match Funding	1010.78111.54912.G361810.SC22	General Purpose Funds – 2009/10 Emergency Housing Program	\$34,205
SHP MATCH TOTALS			\$469,955

TABLE 3 - MISCELLANEOUS			
GRANTEE/ACTIVITY	FUND/PROJECT	FUND SOURCE	AMOUNT
Hunger Program Set Aside	2108.78111.52911.G168610.SC22	2010/11 Thanksgiving Dinner Savings	\$36,000
Matilda Cleveland Lease	2108.78111.54912.G168610.SC22	2010/11 Community Development Block Grant	\$27,000
EveryOne Home/HMIS	9580.78111.54912.S64300.SC22	Low/Mod Funds	\$51,000
Alameda County Community Food Bank	1010.78111.52911.A419910.SC22	2011/12 Hunger Program GPF Allocation	\$100,000
MISCELLANEOUS TOTAL			\$214,000

; and be it

FURTHER RESOLVED: That the Community Housing Services Department Overhead and Central Service Overhead charges will be waived for fiscal years 2011/12 and 2012/13, with the current proposed budget, the exemption of Central Services Overhead charges would be approximately \$34,551 (year 1) and \$32,828 (year 2) and does impact the General Purpose Fund (GPF), in that it reduces "recovery" to GPF." The exemption of Departmental Overhead charges would be approximately \$19,864 (year 1) and \$18,635 (year 2); and be it

FURTHER RESOLVED: That the Agreements authorized under this resolution shall be reviewed as to form and legality by the Office of the City Attorney and copies will be filed in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, BRUNNER, DE LA FUENTE, KAPLAN, KERNIGHAN, NADEL, SCHAAF and
PRESIDENT REID

NOES -

ABSENT -

ABSTENTION -

ATTEST: _____
LaTonda Simmons
City Clerk and Clerk of the Council
of the City of Oakland, California