



# AGENDA REPORT

**TO:** Steven Falk  
Interim City Administrator

**FROM:** G. Kentrell Killens  
Interim Chief of Violence  
Prevention

**SUBJECT:** DVP FY23-24 Grant Agreement  
Renewals

**DATE:** April 24, 2023

City Administrator Approval

Date: May 10, 2023

## RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution To:

1. **Extend The End Date Of Existing Grant Agreements With Four Non-Profit Organizations Funded To Conduct Summer 2023 Town Nights Violence Prevention Events From June 30, 2023, To September 30, 2023, With No Change In Funding Amount; And**
2. **Renew Existing Grant Agreements With Non-Profit Organizations And Public Agencies To Provide Violence Prevention And Intervention Services For The Period Of July 1, 2023, To June 30, 2024, In A Total Amount Not To Exceed Thirteen Million One Hundred Forty-Eight Thousand Dollars (\$13,148,000); And**
3. **Renew Existing Grant Agreements With Non-Profit Organizations To Conduct Summer 2024 Town Nights Violence Prevention Events For The Period Of October 1, 2023, To September 1, 2024, In An Amount Not To Exceed One Million Fifty-Three Thousand Dollars (\$1,053,000).**

## EXECUTIVE SUMMARY

This resolution and agenda report provide City Council with funding recommendations from the Department of Violence Prevention (DVP) for Fiscal Year (FY) 2023-24 for violence intervention and prevention services funded through the Oakland Public Safety and Services Violence Prevention Act of 2014, also known as Measure Z, and the General Purpose Fund. Sixty grant agreements are recommended with 33 non-profit and public agencies to serve an estimated 8,200 people at the center of, at-risk for, and exposed to violence in Oakland for a total amount of \$14,201,000. Fifty-four grant agreements, with a total value of \$13,148,000, will have a contract term of July 1, 2023, through June 30, 2024. The six grant agreements pertaining to Summer 2024 Town Nights events, with a total value of \$1,053,000, will have a contract term of October 1, 2023, to September 30, 2024. These funding recommendations reflect a renewal of grant agreements that were executed for FY22-23 with two modifications as a result of budget reductions required for FY23-24:

Public Safety Committee  
May 23, 2023

1. All contracts for neighborhood and community teams, funded through the DVP's community healing strategy, are eliminated due to the fact that the outreach and mediation activities performed by neighborhood and community teams are redundant with activities now performed by 27 community engagement team members who are hired and funded by the DVP through a state grant. This represents five contracts in the total amount of \$1,800,000.
2. All remaining contract amounts are reduced by 22%. This represents a savings of \$3,949,000.

These modifications will result in approximately 2,500 fewer people receiving critical violence prevention and intervention services funded through the DVP in FY23-24 compared to FY22-23. In FY22-23 to date, 59% of clients served through DVP-funded programs and services identify as African American and 26% identify as Hispanic or Latino. Only 2% identify as White. The reduction in funding and services proposed for FY23-24 will predominantly impact residents of color in Oakland.

FY22-23 funding recommendations, upon which FY23-24 funding recommendations are based, resulted from a request for qualifications (RFQ) process that was administered by the DVP in early 2022 and was based on the DVP's Fiscal Year 2022-2024 Strategic Spending Plan. The Fiscal Year 2022-2024 Strategic Spending Plan was approved by the Safety and Services Oversight Commission (SSOC) and City Council in Summer 2021 ([Resolution No. 88795 C.M.S.](#)).

This resolution and agenda report also extend end dates for existing grant agreements with four agencies funded to host Summer 2023 Town Nights events from June 30, 2023, to September 30, 2023, to cover the event implementation period and allow for final invoicing and reporting. Summer 2023 Town Nights events will take place from June 16, 2023, to July 21, 2023.

## **BACKGROUND / LEGISLATIVE HISTORY**

**Measure Z.** In 2014, Oakland voters passed the Public Safety and Services Violence Prevention Act, also known as Measure Z, which imposed a special parcel tax and a parking surcharge tax to fund services in pursuit of the following three objectives:

1. Reduce homicides, robberies, burglaries and gun-related violence.
2. Improve police and fire emergency 911 response times and other police services.
3. Invest in violence prevention and intervention strategies that provide support for at-risk youth and young adults to interrupt the cycle of violence and recidivism.

Measure Z raised over \$26 million in FY 2021-22. Two million dollars was allocated to improve fire response services, \$700,000 was allocated to audit and evaluation services, \$14 million was allocated to the Oakland Police Department for violence reduction efforts, and \$9.3 million was allocated to the DVP for community-based violence prevention and intervention services.

Measure Z emphasizes the coordination of public systems and community-based services in the administration of violence prevention and intervention strategies, and it places a focus on youth

and young adults at highest risk of violence. It also establishes a Public Safety and Services Violence Prevention Oversight Commission (SSOC) that oversees Measure Z spending by the DVP, Oakland Police Department, and Oakland Fire Department and makes recommendations to the Mayor and City Council regarding Measure Z expenditures. Measure Z will sunset in December 2024.

**Reimagining Public Safety General Purpose Funds.** On June 24, 2021, City Council adopted the FY21-23 Biennial Budget ([Resolution No. 88717 C.M.S.](#)). This budget incorporated Council President Fortunato Bas's amendments that provided an appropriation of \$10 million in general purpose funds in FY21-22 and \$7 million in general purpose funds in FY22-23 to enhance violence prevention and intervention services.

**DVP 2022-2024 Strategic Spending Plan.** Every two to three years, the DVP prepares a spending plan that outlines the strategies and services it intends to implement during the next funding cycle. Table 1 presents the strategic investment areas for the DVP 2022-2024 Strategic Spending Plan (**Attachment A**), which align with the citywide priorities of holistic community safety and responsive, trustworthy government. By working to fulfill these goals, DVP also seeks to contribute to citywide reductions in racial disparities related to gun violence, family violence, and commercial sexual exploitation.

**Table 1. Strategy areas identified in the DVP 2022-2024 Strategic Spending Plan.**

Strategy Area	Goal	Percentage of DVP funding
Group and Gun Violence Response	Intervene in gun violence to save lives and support healing.	50%
Gender-Based Violence Response	Help people experiencing intimate partner violence and commercial sexual exploitation find safety and access to support.	25%
Community Healing and Restoration	Lift up the wisdom of people closest to violence and deepen their skills to promote community healing.	25%

The DVP 2022-2024 Strategic Spending Plan also details a theory of change that is based on the following public health premises:

- Services and programs should focus on specific neighborhoods of Oakland with underlying conditions that generate the highest rates of violence.
- Services and programs should focus on specific people who are determined to be at the center of violence (tertiary), at-risk for violence (secondary), and exposed/adjacent to violence (primary).
- Services and programs should be delivered at times of day and during days of the week when violence is most likely to occur.
- Services and programs should be delivered to the individual, peer, family, and community levels simultaneously.

In developing the 2022-2024 Strategic Spending Plan, the DVP conducted community listening sessions and worked closely with public partners to develop the framework and recommendations for funding allocations.

**FY22-23 Grant Agreements.** FY22-23 funding awards resulted from a competitive RFQ process and were developed in alignment with the DVP 2022-2024 Strategic Spending Plan. Contracts were awarded to 31 agencies for a total amount of \$19,350,000. FY22-23 grant agreements were approved by the SSOC on May 23, 2022, and by City Council on June 21, 2022 (Resolution No. 89273 C.M.S. and Resolution No. 89462 C.M.S.). Resolution No. 89648 C.M.S. added \$750,000 to four FY22-23 contracts to fully fund Summer 2023 Town Nights events at seven sites. Resolution No. 89648 C.M.S. also awarded two new contracts to East Oakland Boxing Association and Family Bridges, Inc., each in the amount of \$150,000, to host Summer 2023 Town Nights events at two additional sites.

**DVP Funding Cycles.** As required, the DVP seeks City Council approval for each set of annual funding allocations to grantee agencies. Information on prior City Council requests and approvals is provided below.

Prior:            FY17-18: 2.5 years; Resolution No. 85720 C.M.S.  
                      FY18-19: 1-year extension; Resolution No. 87195 C.M.S.  
                      FY19-20: 2 years; Resolution No. 87756 C.M.S.  
                      FY20-21: 1-year extension; Resolution No. 88120 C.M.S.  
                      FY21-22: 1-year extension; Resolution No. 88654 C.M.S.

Current:        FY22-24 (2.5 years; [Resolution No. 89273 C.M.S.](#) and [Resolution No. 89462 C.M.S.](#))

**Summer 2023 Town Nights Contracts.** Through [Resolution No. 89273 C.M.S.](#) and [Resolution 89648 C.M.S.](#), the DVP funded four organizations to host Summer 2023 Town Nights events at seven sites with a grant term of July 1, 2022, to June 30, 2023. Since Summer 2023 Town Nights events will take place from June 16, 2023, to July 21, 2023, the end date for these contracts must be extended to September 30, 2023, to fully cover the implementation period and allow for final invoicing and reporting.

## **ANALYSIS AND POLICY ALTERNATIVES**

The DVP recommends entering into 60 grant agreements with 33 non-profit and public agencies to serve an estimated 8,200 people at the center of, at-risk for, and exposed to violence in Oakland during FY23-24 for a total amount of \$14,201,000. These funding recommendations reflect a renewal of FY22-23 grant agreements with two modifications due to budget reductions required for FY23-24:

1. All contracts for neighborhood and community teams, funded through the DVP's community healing strategy, are eliminated due to the fact that the outreach and mediation activities performed by neighborhood and community teams are redundant with activities now performed by 27 community engagement team members who are

hired and funded by the DVP through a state grant. This represents five contracts in the total amount of \$1,800,000.

2. All remaining contract amounts are reduced by 22%. This represents a savings of \$3,949,000.

These modifications will result in approximately 2,500 fewer people receiving critical violence prevention and intervention services funded through the DVP in FY23-24 compared to FY22-23. In FY22-23 to date, 59% of clients served through DVP-funded programs and services identify as African American and 26% identify as Hispanic or Latino. Only 2% identify as White. The reduction in funding and services proposed for FY23-24 will predominantly impact residents of color in Oakland.

The type, reach, and amount of each grant agreement recommended for FY23-24 are outlined in Tables 2-14 according to strategy area.

### STRATEGY AREA 1: GROUP AND GUN VIOLENCE (\$8,117,000)

**Violent Incident Crisis Response (VICR).** Table 2 provides an overview of agencies, estimated number of people served, and funding amounts for grant agreements recommended in the VICR sub-strategy. This sub-strategy supports a community-based shooting and homicide response network that connects victims of gun violence and their families to services and prevents retaliatory violence. Violence interrupters from Communities United for Restorative Youth Justice, Building Opportunities for Self Sufficiency, Trybe, Community and Youth Outreach, and Youth ALIVE! respond to shooting and homicide scenes 24/7 to assess risk of retaliatory violence and interrupt potential conflicts between groups or individuals. They also support victims and families through referrals to services and support with relocation. Interrupters rely on their community credibility and knowledge of Oakland street violence to form relationships that allow them to intervene in volatile situations.

**Table 2. FY23-24 Grant Award Recommendations for Violent Incident Crisis Response.**

Activity	Agency	Focus area	Estimated # served	Award amount
Violence interruption	Youth ALIVE!	Citywide	62	\$468,000
	Communities United for Restorative Youth Justice	D5	47	\$234,000
	Building Opportunities for Self-Sufficiency	D3, D6	62	\$468,000
	Trybe	D2	47	\$234,000
	Community & Youth Outreach	D6, D7	47	\$312,000
Hospital-based intervention	Youth ALIVE!	Citywide	55	\$292,500
Family support	Youth ALIVE!	Citywide	78	\$214,500
Emergency relocation	Youth ALIVE!	Citywide	51	\$206,700
<b>TOTAL</b>			<b>449</b>	<b>\$2,429,700</b>

In addition to violence interruption, Youth ALIVE! provides services related to hospital-based intervention, family support, and emergency relocation. Agency staff perform outreach to gunshot victims referred by local hospitals in order to connect them to life coaching and other support services. Youth ALIVE!'s Khadafy Washington Project provides services to families of homicide victims, including support with funeral planning and completing victim compensation applications. Youth ALIVE! also funds the temporary relocation of individuals in immediate danger.

All VICR activities are coordinated by DVP staff through regular phone and text communication, weekly shooting review meetings, and a review of data entered into the DVP's data management system.

**Youth Diversion and Youth and Adult Life Coaching.** Table 3 provides an overview of agencies, estimated number of people served, and funding amounts for grant agreements recommended in the Youth Diversion and Youth and Adult Life Coaching sub-strategy. This sub-strategy centers on transformative relationships between people involved in gun violence and trained peer professionals with similar life experiences. It also develops families as an asset through practices to promote cohesion and celebrate ancestral connections.

**Table 3. FY23-24 Grant Award Recommendations for Youth Diversion and Youth & Adult Life Coaching.**

Activity	Agency	Focus area	Estimated # served	Award amount
Youth diversion	Community Works West	Citywide	16	\$156,000
	National Institute for Criminal Justice Reform	Citywide	20	\$156,000
	Oakland Unified School District – Juvenile Justice Center Strategy	Citywide	195	\$66,300
Youth life coaching	East Bay Asian Youth Center	Citywide	51	\$382,200
	Safe Passages	Citywide	25	\$214,500
	The Mentoring Center	Citywide	27	\$214,500
Adult life coaching	The Mentoring Center	D3, D1	50	\$366,600
	Roots Community Health Center	D7	27	\$210,600
	Communities United for Restorative Youth Justice	D5	28	\$234,000
	Community & Youth Outreach	D6	50	\$366,600
	Abode Services	Citywide	23	\$117,000
<b>TOTAL</b>			<b>512</b>	<b>\$2,484,300</b>

Youth life coaching is centered on transformative relationships and involves advocacy, system navigation, family engagement, incentives, and socio-emotional skill development. East Bay Asian Youth Center, Safe Passages, and The Mentoring Center will provide life coaching and support services for youth transitioning from the Alameda County Juvenile Justice Center and youth identified through the Alameda County Probation Department and school referrals. The

Oakland Unified School District will support rapid school placement following a release from the Juvenile Justice Center and will refer youth to life coaching.

Adult life coaches at The Mentoring Center, Community & Youth Outreach, Roots Community Health Center, and Communities United for Restorative Youth Justice will provide individual support through advocacy, systems navigation, family engagement, financial incentives, connection to resources such as housing and mental health, and socio-emotional skill development. The Mentoring Center will focus services in West and North Oakland, Communities United for Restorative Youth Justice will focus services in Central Oakland, Community & Youth Outreach will focus services in Central and East Oakland, with citywide capacity, and Roots Community Health Center will focus services in Deep East Oakland.

Given that housing has been identified as a top need for life coaching participants, Abode Services will provide housing-focused coaching and placement support to participants in the Oakland PATH Re-Housing Initiative.

**Youth Career Exploration and Adult Employment & Education Support Services.** Table 5 provides an overview of agencies, estimated number of people served, and funding amounts for grant agreements recommended in the Youth Career Exploration and Adult Employment & Education Support Services sub-strategy. Youth education and career exploration programs must support academic achievement and offer a range of opportunities to explore work and career options, both after school and in the summer. Youth Employment Partnership, in partnership with the Alameda County Office of Education, will provide employment training, internships and education support to high-risk youth between 14 and 18. Lao Family Community Development will provide life skills coaching, career exploration and academic case management and support to high-risk youth ages 14-18. Oakland Kids First will provide paid internships and employment readiness services to students at Castlemont High School. In collaboration with the Human Services Department's Oakland Fund for Children and Youth, DVP will provide additional funding to Safe Passages to serve opportunity youth up to age 21.

Adult employment providers will emphasize paid work experience/transitional employment, certifications, or educational advancement, as well as job placement and retention. Center for Employment Opportunities will offer a crew-based model that provides immediate access to income (daily pay) while also providing job coaching and placement with a wide range of employers. Oakland Private Industry Council will offer soft skills and coaching support along with transitional employment to prepare participants for work and mental health services. Youth Employment Partnership will provide connection to training partners at Cypress Mandela and West Oakland Job Resource Center and serve transition-age youth.

Lastly, the Oakland Workforce Development Board secured a state grant from the Californians For All Youth Jobs Corps/Oakland Forward Program to deliver employment-related services to adults in Oakland. Using this grant funding, the DVP will award up to \$200,000 to Center for Employment Opportunities to deliver employment training and placement services to individuals ages 18 to 35 who are on probation or parole in Oakland.

**Table 4. FY23-24 Grant Award Recommendations for Youth Career Exploration and Adult Employment & Education Support.**

Activity	Agency	Focus area	Estimated # served	Award amount
Adult Employment	Center for Employment Opportunities	Citywide	70	\$200,000
	Oakland Private Industry Council	Citywide	39	\$234,000
	Youth Employment Partnership	Citywide	21	\$234,000
Youth Employment	Lao Family Community Development	Citywide	25	\$156,000
	Oakland Kids First	Citywide	27	\$156,000
	Safe Passages	Citywide	25	\$39,000
	Youth Employment Partnership	Citywide	47	\$312,000
<b>TOTAL</b>			<b>254</b>	<b>\$1,331,000</b>

**School-site Violence Intervention and Prevention (VIP) Teams.** Table 5 provides an overview of agencies, estimated number of people served, and funding amounts for grant agreements recommended in the School-site VIP Teams sub-strategy. VIP teams deliver services at seven high schools in the Oakland Unified School District (OUSD) and are comprised of three staff members who are hired and supervised by grantee agencies:

- Violence interrupter: The violence interrupter conducts safety assessments, mediates conflicts, facilitates support and educational groups for students who may be group-affiliated, and refers youth to needed services.
- Life coach: The life coach provides one-on-one case management to students who have caused violence or been victims of violence. The life coach helps students and their families reduce high-risk behaviors, improve functioning, increase motivation, and address limiting or unhealthy beliefs.
- Gender-based violence specialist: The gender-based violence specialist delivers workshops for students to address dating violence, stalking, sexual harassment, sexual assault, and commercial sexual exploitation. The gender-based violence specialist also provides service referrals and general support for impacted students.

Family Violence Law Center supervises and coordinates the gender-based violence specialists at all school sites. Youth ALIVE! delivers life coaching and violence interruption services at Castlemont High School and Rudsdale Continuation School, and Communities United for Restorative Youth Justice delivers life coaching and violence interruption services at Fremont High School. At McClymonds High School and Ralph J. Bunche Academy, Community & Youth Outreach delivers violence interruption services and Student Program for Academic and Athletic Transitioning delivers life coaching. At Oakland High School and Dewey Academy, Youth ALIVE! provides violence interruption services and East Bay Asian Youth Center provides life coaching. Lastly, Restorative Justice for Oakland Youth is funded to lead restorative justice circles at all seven high schools in response to incidents of violence that take place at school or



in the community, with a particular emphasis on Rudsdale High School, Dewey Academy, and Castlemont High School.

VIP team members are trained in conflict resolution, mediation, child and adolescent development, and gender-based violence. The teams are tasked with implementing strategies to prevent violence in schools while simultaneously helping prevent the spread of violence in the broader Oakland community. Team members coordinate with community school managers and join their respective school's coordination of services teams and safety team. VIP teams complement rather than replace existing support providers at school sites, including mental health clinicians, restorative justice facilitators, and nurses funded through OUSD and other community partners. By embedding as part/full-time staff members at their school sites, VIP team members are able to develop the relationships with students that are needed to identify and prevent violence in a meaningful way.

**Table 5. FY23-24 Grant Award Recommendations for School-Site Violence Intervention and Prevention Teams.**

Activity	Agency	Focus area	Estimated # served	Award amount
Life coaching and violence interruption	Family Violence Law Center (Fiscal sponsor for Youth ALIVE!)	D2, DD36	69	\$468,000
	Communities United for Restorative Youth Justice	D5	13	\$234,000
	Community & Youth Outreach	D3	31	\$156,000
	East Bay Asian Youth Center	D2	25	\$234,000
	Student Program for Academic and Athletic Transitioning	D3	13	\$156,000
Restorative justice	Restorative Justice for Oakland Youth	D6	27	\$273,000
Gender-based violence support	Family Violence Law Center	Citywide	156	\$351,000
<b>TOTAL</b>			<b>334</b>	<b>\$1,872,000</b>

**STRATEGY AREA 2: GENDER-BASED VIOLENCE (\$3,432,000)**

**Crisis Response.** Table 6 provides an overview of agencies, estimated number of people served, and funding amounts for grant agreements recommended in the Gender-Based Violence (GBV) Crisis Response sub-strategy. Agencies funded in this sub-strategy provide crisis response services to victims of intimate partner violence, sexual violence, family violence, and commercial sexual exploitation.

Family Violence Law Center, in partnership with Bay Area Women Against Rape, will staff one 24-hour hotline to support individuals experiencing intimate partner violence and one 24-hour hotline for individuals experiencing commercial sexual exploitation and sexual assault. Hotline

callers will be connected to the other resources funded in the Housing and Wrap Around Services sub-strategies.

Ruby’s Place will provide 24-hour beside advocacy and accompaniment at UCSF Benioff Children’s Hospital Oakland and other local clinics to support people experiencing various forms of GBV in accessing support and care. Family Violence Law Center, in partnership with Progressive Transitions, will provide 24-hour bedside advocacy and accompaniment at other healthcare locations in Oakland.

**Table 6. FY23-24 Grant Award Recommendations for GBV Crisis Response.**

Activity	Agency	Focus area	Estimated # served	Award amount
24-hour hotline	Family Violence Law Center (with BAWAR)	Citywide	1,872	\$312,000
24-hour bedside advocacy	Ruby’s Place (with S.H.A.D.E.)	Citywide	39	\$195,000
	Family Violence Law Center (with Progressive Transitions)	Citywide	39	\$195,000
<b>TOTAL</b>			<b>1,950</b>	<b>\$702,000</b>

**Housing.** Table 7 provides an overview of agencies, estimated number of people served, and funding amounts for grant agreements recommended in the GBV Housing sub-strategy. This sub-strategy provides safe emergency housing beds for victims and survivors of GBV and their families, as well as access to longer-term transitional housing. Covenant House will provide shelter to youth and young adults who are victims of commercial sexual exploitation at their shelter located in Oakland. Family Violence Law Center, in partnership with Bay Area Women Against Rape, will provide hotel vouchers and other immediate financial assistance to help survivors obtain safe shelter. Sister 2 Sister will provide shelter in a safe, sober living environment for women of all ages. Lastly, Love Never Fails will provide 12-18 months of transitional housing to GBV survivors outside of Oakland to stabilize them following a crisis.

**Table 7. FY23-24 Grant Award Recommendations for GBV Housing.**

Activity	Agency	Focus area	Estimated # served	Award amount
Emergency shelter	Covenant House	Citywide	78	\$312,000
	Family Violence Law Center (with BAWAR)	Citywide	78	\$156,000
	Sister to Sister	Citywide	22	156,000
Transitional housing	Building Opportunities for Self-Sufficiency (fiscal sponsor for Love Never Fails)	Citywide	16	\$234,000
<b>TOTAL</b>			<b>194</b>	<b>\$858,000</b>

**Wraparound Supports.** Table 8 provides an overview of agencies, estimated number of people served, and funding amounts for grant agreements recommended in the GBV Wraparound Supports sub-strategy. This sub-strategy provides life coaching, legal advocacy, therapeutic support, and safe spaces for survivors of GBV. Services facilitate survivor healing and resiliency and improve safety, mental and physical health, and financial stability.

East Bay Asian Youth Center will provide life coaching services delivered by dedicated staff who specialize in working with commercially sexually exploited youth and have non-English language capacity. Family Violence Law Center will provide legal support and, in partnership with Mujeres Unidas y Activas and Bay Area Women Against Rape, therapeutic support services. The Oakland Unified School District's Office of Equity and Building Opportunities for Self-Sufficiency, in partnership with A Safe Place, Adamika Village, S.H.A.D.E., Love Never Fails, and Men Creating Peace, will provide a diverse offering of therapeutic support services to survivors of GBV. These services include traditional mental health counseling, support groups, and healing circles. Young Women's Freedom Center and the Oakland Lesbian Gay Bisexual Transgender Queer or Questioning Plus (LGBTQ+) Center will provide safe space alternatives for commercially sexually exploited youth, LGBTQ+ youth, and gender-nonconforming youth who have experienced GBV. Building Opportunities for Self-Sufficiency will provide job coaching, placement, and retention services for people experiencing GBV in partnership with S.H.A.D.E., who will facilitate life skills and leadership training, Love Never Fails, who will provide a training program in coding, and Realized Potential, who will offer classes for young men who have participated in commercial sexual exploitation.

**Table 8. FY23-24 Grant Award Recommendations for GBV Wraparound Supports.**

Activity	Agency	Focus area	Estimated # served	Award amount
Life coaching	East Bay Asian Youth Center	Citywide	25	\$195,000
Legal advocacy	Family Violence Law Center (with Bay Area Legal Aid and Justice At Last)	Citywide	468	\$507,000
Employment	Building Opportunities for Self-Sufficiency (with S.H.A.D.E., Love Never Fails, and Realized Potential)	Citywide	28	\$273,000
Therapeutic support	Family Violence Law Center (with Mujeres Unidas y Activas and BAWAR)	Citywide	90	\$234,000
	Building Opportunities for Self-Sufficiency (Fiscal sponsor for A Safe Place, Adamika Village, Love Never Fails, and Men Creating Peace)	Citywide	78	\$234,000
	Oakland Unified School District – Office of Equity	Citywide	78	\$156,000
Safe space alternative	Youth Women's Freedom Center	Citywide	78	\$156,000
	Oakland LGBTQ Community Center	Citywide	78	\$117,000
<b>TOTAL</b>			<b>923</b>	<b>\$1,872,000</b>

**STRATEGY AREA 3: COMMUNITY HEALING (\$2,652,000)**

**Town Nights.** Table 10 provides an overview of agencies, estimated number of people served, and funding amounts for grant agreements recommended in the Town Nights sub-strategy. Town Nights is a multi-generational approach to violence prevention that involves hosting community events that provide free food, activities, and jobs for local residents on Friday evenings during summer months in neighborhoods with high rates of shooting with injury. The purpose of Town Nights is to engage families in a prosocial and safe activity during high-crime hours, build community cohesion as a protective factor against future violence, and engage individuals who are involved in violence in mediation discussions that reduce future violence. It involves the following four interrelated program elements:

- 1) Outreach to community members to attend events
- 2) Employment opportunities for residents to work at events
- 3) Recreational activities and food available for free to all attendees
- 4) Violence interruption dialogues facilitated by violence interrupters and community engagement teams that are intended to reduce future violence through the establishment of peace agreements

During Summer 2022, the DVP funded Town Nights events at nine sites for five consecutive Friday nights. Over 12,000 people attended the events across all sites and weeks, and 182 Oakland residents were employed to staff the events. During Summer 2023, Town Nights events will take place at nine sites for six consecutive weeks.

**Table 10. FY23-24 Grant Award Recommendations for Town Nights.**

Agency	Focus area	Estimated # served	Award amount
Trybe (host organization and fiscal sponsor for Homies Empowerment)	D2, D6	600	\$234,000
Communities United for Restorative Youth Justice	D5	300	\$117,000
Building Opportunities for Self-Sufficiency (fiscal sponsor for Khadafy Washington Foundation, Hoover-Foster Resident Action Council, and Adamika Village)	D3, D7	900	\$351,000
Destiny Arts Center	D6	300	\$117,000
East Oakland Boxing Association	D7	300	\$117,000
Family Bridges	D2	300	\$117,000
<b>TOTAL</b>		<b>2,700</b>	<b>\$1,053,000</b>

**Healing/Restorative Activities.** Table 11 provides an overview of agencies, estimated number of people served, and funding amounts for grant agreements recommended in the Healing and Restorative Activities sub-strategy. This sub-strategy includes community healing events and activities that seek to build unity and change norms around community violence through restorative and trauma-informed approaches that are rooted in the identity and culture of the communities served. Healing activities are generally available to the community and respond to the wishes of family members who have lost a loved one to violence. Activities provide safe,

supportive spaces for the community to gather on weekends and evenings, when violence is most likely to occur.

**Table 11. FY23-24 Grant Award Recommendations for Healing and Restorative Activities.**

Agency	Focus area	Estimated # served	Award amount
Catholic Charities of the Diocese of Oakland	Citywide	16	\$156,000
Restorative Justice for Oakland Youth	Citywide	39	\$156,000
Urban Peace Movement (fiscal sponsor of Movement Strategy Center)	Citywide	22	\$273,000
Building Opportunities for Self-Sufficiency (fiscal sponsor of Khadafy Washington Foundation and Adamika Village)	Citywide	20	\$195,000
<b>TOTAL</b>		<b>97</b>	<b>\$780,000</b>

Catholic Charities of the Diocese of Oakland will provide healing circles and restorative activities to youth and families throughout Oakland, with a focus on schools and support for mothers who have lost a child to homicide. Restorative Justice for Oakland Youth will provide healing circles, with an emphasis on formerly incarcerated individuals, LGBTQI+, and youth. Urban Peace Movement focuses on events that serve as outlets for community members to come together and connect in safe, positive spaces to promote peace and access healing supports. Urban Peace Movement will also provide emergency support for families and loved ones experiencing immediate loss. Khadafy Washington Foundation will provide ongoing support groups and remembrances, with a focus on mothers. Adamika Village will provide immediate responses to violence in communities through events such as marches and vigils.

**Therapeutic Supports.** Table 12 provides information on the one grant being recommended by the DVP in the Therapeutic Supports sub-strategy. Catholic Charities of the Diocese of Oakland will offer therapeutic support services for families, peers, and loved ones following a homicide, including individual psychotherapy, healing practices, and support groups. Catholic Charities of the Diocese of Oakland will also offer services for peers and family members impacted by secondary trauma following the traumatic event.

**Table 12. FY23-24 Grant Award Recommendations for Therapeutic Supports.**

Agency	Focus area	Estimated # served	Award amount
Catholic Charities of the Diocese of Oakland	Citywide	16	\$156,000
<b>TOTAL</b>		<b>16</b>	<b>\$156,000</b>

**Community Capacity Building.** Table 13 provides an overview of agencies, estimated number of people served, and funding amounts for grant agreements recommended in the Community Capacity Building sub-strategy. Recognizing that Oakland residents who are closest to the pain are also closest to the solution, the DVP provides small grants and training to emerging community-based organizations and individuals living in the neighborhoods most impacted by violence in order to help them implement effective solutions.

Urban Strategies Council will develop the natural leadership skills of Oakland residents through training opportunities and learning communities for residents, family members, grassroots service providers, community healers, and mentors in the DVP's priority neighborhoods. Urban Strategies will work with the NACTs to recruit residents interested in attending trainings.

The Youth Leadership Institute will act as the fiscal and program manager for mini grants awarded to emerging organizations and individuals interested in implementing solutions to community violence. Grants will range in size and in focus area but may include community-building, peer support for survivors of violence, leadership development, or other events and activities to change norms around violence. Youth Leadership Institute will also support the community-led grantmaking process through training for community members who select the mini-grant recipients.

**Table 13. FY23-24 Grant Award Recommendations for Community Capacity Building and Mini Grants.**

Agency	Focus area	Estimated # served	Award amount
Urban Strategies Council	Citywide	195	\$195,000
Youth Leadership Institute	Citywide	43	\$468,000
<b>TOTAL</b>		<b>238</b>	<b>\$663,000</b>

**FISCAL IMPACT**

Approval of this resolution will authorize the City Administrator to enter into grant agreements with non-profit and public agency partners to provide services in the approved strategy areas for violence prevention and intervention services. The total projected cost for FY23-24 is \$14,201,000.

**Funding Sources.** The proposed grant awards for FY23-24 will be primarily funded through Measure Z – Violence Prevention and Public Safety Act Fund and the General Purpose Fund (Table 15). A state grant received and administered by the Oakland Workforce Development Board will fund one grant award focused on adult employment.

**Table 15. Funding Sources for Recommended FY23-24 Contracts.**

Funding source	Fund	Organization	Number of contracts	Amount
Measure Z	2252	70211	32	\$7,332,000
Measure Z Reserve	2252	70211	1	\$507,000
General Purpose Fund	1010	70211	24	\$5,733,000
Measure Z & General Purpose Fund	2252 & 1010	70211	2	\$429,000
Oakland Workforce Development Board	2159	70211	1	\$200,000
<b>Total</b>			<b>60</b>	<b>\$14,201,000</b>

As in previous years, staff recommends that any unexpended balances due to grantees not meeting their deliverables be placed in the Measure Z – Violence Prevention and Public Safety Act of 2014 Fund (2252), Oakland Unite Organization (70211), and Measure Z Service Prior Year Reserve Project (1004313) and/or General Purpose Fund (1010), Oakland Unite Organization (70211), Reimagining Public Safety Project (1006367).

**Leveraged Funds.** The DVP currently maintains seven grants with a total value of almost \$30 million to supplement violence prevention and intervention services funded through Measure Z and the General Purpose Fund. The DVP holds four state grants – two from the Board of State and Community Corrections for a total of \$7,499,620 and two from the California Department of Corrections and Rehabilitation for a total of \$19,134,347. The DVP also holds two federal grants from the Bureau of Justice Assistance in a total amount of \$1,200,000. Lastly, the DVP holds one grant from the Gilead Foundation through the Oakland Fund for Public Innovation for \$1,800,000.

### **PUBLIC OUTREACH / INTEREST**

DVP staff conducted an intensive public input and planning process to develop the approved DVP 2022- 24 Strategic Spending Plan, upon which the FY23-24 funding recommendations are based. The DVP hosted four virtual community town halls from mid-February to mid-April 2021 to solicit input from Oakland residents impacted by violence, stakeholders, and community-based providers. These town halls averaged 92 attendees per event. In addition, DVP conducted 11 focus groups and 41 interviews with stakeholders, including family members who have lost loved ones to violence, DVP service providers and their program participants (by service strategy), Asian American community advocates, local and national public health and violence prevention experts, members of the Reimagining Public Safety Task Force, and representatives from public partner agencies such as the Alameda County Probation Department and Oakland Unified School District. All listening sessions were designed to provide small groups that maximized input from those in attendance. A range of expertise and lived experience was present in each session, with the majority of attendees identifying as Black or Latinx.

### **COORDINATION**

The City Attorney’s Office, Budget Bureau, City Administrator’s Office, and Mayor’s Office were consulted during the preparation of this agenda report and corresponding resolution. If the proposed funding recommendations are approved, the DVP will lead contract negotiations with all funded agencies to finalize scopes of work and deliverables for FY23-24. The DVP will then work closely with funded agencies during FY23-24 to monitor service delivery, troubleshoot issues that arise, and support agencies in delivering services with the expected quality, dose, and reach.

### **PAST PERFORMANCE, EVALUATION, AND FOLLOW-UP**

**Evidence-Based Strategies.** The violence prevention and intervention strategies detailed in the DVP 2022-2024 Strategic Spending Plan and funded through FY22-23 contracts were selected due to their demonstration of effectiveness in prior evaluations of work in Oakland, evaluations of programs in other cities, and/or academic research. A high-level overview of the evidence that guides these strategies is provided below.

#### Life Coaching (Case Management)

- In an evaluation of adult life coaching services funded through Oakland Unite in 2016-2017, researchers from Mathematica found that individuals who received life coaching or employment and education support services had fewer short-term arrests for a violent offense relative to a comparison group of similar individuals.<sup>1</sup>
- Youth who received life coaching or employment and education support services had higher rates of school enrollment relative to a comparison group of similar individuals. Youth who received life coaching also had fewer short-term arrests for violent offenses.<sup>2</sup>
- Evaluations of the Roca model of intensive case management for high-risk individuals found that individuals who received services had a 42-46% reduction in recidivism over a three-year period compared to a similar population.<sup>3</sup>

#### Violence Interruption

- Multiple evaluations of the Cure Violence model of street outreach and violence interruption in Baltimore, Chicago, New York have demonstrated significant reductions in shootings and homicides, including a 56% reduction in homicides in Baltimore and a 63% reduction in shooting victimizations in New York City.<sup>1-4</sup>

#### Hospital Response & Relocation

- An evaluation conducted by Mathematica in 2020 found that participants in hospital-based intervention or temporary, emergency relocation programs funded through Oakland Unite were less likely to experience violent re-injury over a two-year period.<sup>5</sup>
- An evaluation of a hospital-based violence intervention program in Baltimore found that only 5% of individual who received services were re-hospitalized compared to 36% in the control group.<sup>6</sup>

#### Gender-Based Violence Services

- A state-wide study of domestic violence services in Illinois, including hotline services, counseling, advocacy, and shelter, found the effect of services to be relatively small but significant in four major areas: (1) survivors gained important information and enhanced

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<sup>1</sup> Mathematica Policy Research. (2020). Evaluation of Oakland Unite: Year 1 Strategy Report.

<sup>2</sup> Mathematica Policy Research. (2019). Oakland Unite 2017-2018 Strategy Evaluation: Life Coaching and Employment and Education Support for Youth at Risk of Violence.

<sup>3</sup> Giffords Law Center to Prevent Gun Violence. (2023). *Intervention Strategies*. Retrieved April 20, 2023, from <https://giffords.org/lawcenter/gun-laws/policy-areas/other-laws-policies/intervention-strategies>.

<sup>4</sup> Cure Violence Global. (2021). *The evidence of effectiveness*. Retrieved February 4, 2022, from <https://cvg.org/wp-content/uploads/2021/09/Cure-Violence-Evidence-Summary.pdf>.

<sup>5</sup> Mathematica Policy Research. (2020). Oakland Unite 2019-2020 Strategy Evaluation: Shooting and Homicide Response.

<sup>6</sup> C Cooper, DM Eslinger, and PD Stolley, "Hospital-based violence intervention programs work," *J Trauma* 61, no. 3.(2006):534-537; discussion 537-540.



their support systems; (2) survivors perceived an improvement in their decision making; (3) survivors increased their self-efficacy and coping skills; and (4) survivors felt safe while in a shelter.<sup>7</sup>

- A study on the National Domestic Violence Hotline found that callers and chatters reported the hotline as helping them with safety planning (4.18 average on a scale of 1-5), increasing their awareness of community resources (4.01 average on a scale of 1-5), and improving their knowledge about abusive relationships (3.87 average on a scale of 1-5). On every metric, individuals contacting the hotline by phone had more favorable responses than those contacting the hotline via chat.<sup>8</sup>
- A pilot study on shelter support for domestic violence survivors in Pennsylvania showed that women placed in shelter showed greater improvement and less health care utilization than a control group of women who only received other social supports.<sup>9</sup>
- A systematic review on trauma-informed therapeutic services, including cognitive-behavioral therapy adapted to intimate partner violence, showed that participation leads to decreases in depression, anxiety, and PTSD symptoms while helping survivors feel better about their lives.<sup>10</sup>

#### Town Nights

- An evaluation of Summer Night Lights, the program from Los Angeles after which Town Nights is modeled, found that violent crimes were reduced by 3.6% and violent-crime calls for service were reduced by 3.8% in Summer Night Lights areas compared to control areas from 2010 to 2019.<sup>11</sup>
- A review of crime data from the Oakland Police Department revealed that that 42% fewer assaults with a firearm and homicides took place during weekends that Summer 2022 Town Nights operated compared to the same weekends during Summer 2021, when Town Nights did not operate. For comparison, assaults with a firearm were down 22-26% and homicides were down 13-19% in Oakland overall during the weeks that Summer 2022 Town Nights operated compared to 2021.

**Performance Monitoring.** The DVP performs the following activities to monitor grantee performance during each funding cycle and ensure that services are being rendered with the expected dose, reach, and frequency:

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<sup>7</sup> Bennett, L., Riger, S. Schewe, P., Howard, A. & Wasco, S. (2004). Effectiveness of Hotline, Advocacy, Counseling, and Shelter Services for Victims of Domestic Violence A Statewide Evaluation. *Journal of interpersonal violence*. 19. 815-29. 10.1177/0886260504265687.

<sup>8</sup> McDonnell, K.A., Nagaraj, N.C., Mead, K.H., Bingenheimer, J.B., Stevens, H., Gianattasio, K.Z., & Wood, S.R. (2018). "An Evaluation of the National Domestic Violence Hotline and loveisrespect. A report from the Accomplishments of the Domestic Violence Hotline, Online Connections, and Text Project." Prepared for the Administration for Children & Families, U.S. Department of Health and Human Services.

<sup>9</sup> Constantino, Rose & Kim, Yookyung & Crane, Patrica. (2005). Effects of Social Support Intervention on Health Outcomes in Residents of a Domestic Violence Shelter: A Pilot Study. *Issues in Mental Health Nursing*. 26. 575-90. 10.1080/01612840590959416.

<sup>10</sup> Warshaw, C., Sullivan, C. M., & Rivera, E. A. (2013). A Systematic Review of Trauma-Focused Interventions for Domestic Violence Survivors.

<sup>11</sup> Brantingham, J.P., Herz, D., Kraus, M. (2021). Community Engagement & Public Safety: The Impact of the City of Los Angeles GRYD Summer Night Lights Program On Violent Crime.

1. During contract negotiations, the DVP establishes metrics for pre-identified deliverables that grantees are expected to meet during the grant award period (e.g. number of participants served, number of groups held).
2. At least monthly, grantees are required to enter data on services rendered into the DVP's data management system, Apricot 360. For individual-level services, grantees are required to enter information for each individual served rather than summary data for all individuals. Apricot 360 then automatically tabulates grantee progress towards each deliverable based on the data entered. DVP program officers and planners review these data on a quarterly basis. If, before the completion of a contract year, grantees are falling behind in meeting deliverables, program officers work with grantee staff to identify and troubleshoot the cause of the shortfall in order to improve performance.
3. During the third quarter of every funding year (January to March), DVP program officers and planners conduct site visits to grantee agencies to interview grantee staff, observe programming, and conduct a review of files and documents related to program delivery. DVP program officers and planners then prepare site visit reports detailing their findings and highlight areas for improvement, when applicable.

Each spring, once site visits are completed, the DVP prepares a report for each funded agency that includes the results of the aforementioned monitoring activities and makes a recommendation about whether the agency should be funded during the next fiscal year. The completed reports for FY22-23 are included as an attachment to this agenda report (**Attachment B**). For FY23-24, the DVP is recommending a renewal of all non-employment contracts, including for agencies that are currently delayed in meeting their deliverables, for the following reasons:

1. FY22-23 grant agreements were not executed until October 2022 due to staffing limitations and lengthy contracting processes on behalf of the City of Oakland. As a result, many funded agencies were delayed in beginning services and therefore have experienced commensurate delays in meeting their quarterly deliverables.
2. Seven agencies funded through FY23-23 grant agreements had never previously been funded by the DVP. As a result, the DVP is committed to working closely with these agencies during FY22-23 to help them fully understand and meet grant expectations by the end of the fiscal year regardless of early delays. Additionally, many of the services delivered by these agencies have not previously been funded by the DVP and therefore original service activities or deliverable targets may require adjustments based on a better understanding of real-world service delivery opportunities and constraints.
3. In January 2023, the DVP transitioned from Cityspan to Apricot 360 for its data management system. Although grantees have been trained in how to use the new system, DVP staff expect that it will take grantees two quarters (through June 2023) to demonstrate fluency using the new interface to enter required data. As a result, the DVP is still limited in its ability to verify grantee deliverable results through a review of individual-level data.
4. Site visits conducted in February and March 2023 did not raise any significant concerns regarding grantee performance or use of funding. Program officers and planners have developed plans for working with agencies that are delayed in meeting their deliverables in order to for them be compliant by the end of FY22-23.

5. FY22-23 is not yet complete and therefore any current delays in meeting deliverables do not imply that grantees will be deficient by the end of the fiscal year.

One additional year of oversight and support for currently-funded agencies will allow the DVP to fully assess whether agencies warrant funding in future years based on their ability to deliver the expected services. Funding recommendations for FY24-25 will be heavily based on performance results.

**Impact Evaluation.** Measure Z requires an evaluation of funded efforts to be conducted by a third-party independent evaluator. In 2022, the City Administrator's Office oversaw the process of selecting the current evaluation team, which has Urban Institute as the lead agency and Urban Strategies Council as a subcontractor (Resolution No. 89139 C.M.S). Urban Institute and Urban Strategies Council will evaluate services funded through DVP grant agreements with non-profit organizations for FY22-23 and FY23-24. All activities will be included in *descriptive analyses* completed through a review of administrative data. The *process evaluation* component will build understanding of the implementation of activities that are new or that have not been extensively covered by prior evaluation phases. The *outcome evaluation* will be tiered based on the evaluability of each intervention type and around the four outcome domains of interest to the City: (1) individuals who have been or are at elevated risk of being perpetrators or victims of violence; (2) their families; (3) schools; and (4) neighborhoods in the City of Oakland.

## **SUSTAINABLE OPPORTUNITIES**

**Economic:** Programs for Oakland residents affected by violence will improve their economic stability through recidivism reduction, educational achievement, and employment for youth and young adults. Breaking the cycle of violence reduces medical, police, and incarceration costs.

**Environmental:** Expanding social services and improving opportunities for those most impacted by violence helps make marginalized communities safer, healthier, and stronger. Safer neighborhood conditions contribute to the growth and revitalization of our communities.

**Race and Equity:** Black residents constitute a majority of homicide victims and a plurality of shooting victims each year. In 2022, Black residents represented 50% of victims who reported domestic violence crimes to the Oakland Police Department. Additionally, Oakland neighborhoods that are most impacted by shootings, homicides, and incidents of gender-based violence are neighborhoods in which a majority of residents are people of color. The violence prevention and intervention services recommended for FY23-24 will disproportionately benefit residents of color in Oakland, particularly Black residents. Conversely, the reduction in FY23-24 funding amounts required by the Mayor's Office and Finance Department will result in reduced services for predominantly residents of color.

**ACTION REQUESTED OF THE CITY COUNCIL**

Adopt A Resolution Authorizing The City Council To:

1. Extend The End Date Of Existing Grant Agreements With Four Non-Profit Organizations Funded To Conduct Summer 2023 Town Nights Violence Prevention Events From June 30, 2023, To September 30, 2023, With No Change In Funding Amount; And
2. Renew Existing Grant Agreements With Non-Profit Organizations And Public Agencies To Provide Violence Prevention And Intervention Services For The Period Of July 1, 2023, To June 30, 2024, In A Total Amount Not To Exceed Thirteen Million One Hundred Forty-Eight Thousand Dollars (\$13,148,000); And
3. Renew Existing Grant Agreements With Non-Profit Organizations To Conduct Summer 2024 Town Nights Violence Prevention Events For The Period Of October 1, 2023, To September 1, 2024, In An Amount Not To Exceed One Million Fifty-Three Thousand Dollars (\$1,053,000).

For questions regarding this report, please contact G. Kentrell Killens, Interim Chief of Violence Prevention, at 510-238-2916.

Respectfully submitted,

G. Kentrell Killens

G. Kentrell Killens (May 2, 2023 12:41 PDT)

G. Kentrell Killens  
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Attachments (2):

- A: Department of Violence Prevention 2022-2024 Strategic Spending Plan
- B: Fiscal Year 2022-2023 Grantee Monitoring Report Cards