



FILED  
OFFICE OF THE CITY CLERK  
OAKLAND  
2019 OCT 31 PM 1:06

# AGENDA REPORT

**TO:** Sabrina B. Landreth  
City Administrator

**FROM:** Anne Kirkpatrick  
Chief of Police

**SUBJECT:** Citizens Options for Public Safety  
Grant Fiscal Year 2019

**DATE:** October 11, 2019

City Administrator Approval

Date:

10/31/19

## RECOMMENDATION

**Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator, Or Designee, To:**

- 1) **Accept and Appropriate The Fiscal Year (FY) 2019 State Of California "Citizens Options For Public Safety and Multi-Agency Juvenile Justice Funds" (State COPS Grant XXII) Allocation In The Amount Of Six Hundred Fifty-Six Thousand Seventy Dollars (\$656,070) Plus Accrued Interest Earnings, Of Up To Ten Thousand Dollars For A Total Amount Not To Exceed Six Hundred Sixty-Six Thousand Seventy Dollars (\$666,070), To Fund Helicopter Maintenance And Purchase Equipment, Including Pursuit Management Technology, Security Camera System, Van Alarms, Evidence Lockers, And Technology/Computer Upgrades; and**
- 2) **Waive The City's Competitive Advertising And Bidding Requirements To Allow OPD To Enter Into A Contract With Starchase To Purchase Pursuit Management Technology For A Total Amount Not To Exceed One Hundred Seventy Five Thousand Dollars.**

## EXECUTIVE SUMMARY

The Oakland Police Department (OPD) has been awarded \$656,070 by the State of California Legislature for the FY 2019 Citizens' Option for Public Safety and Multi-Agency Juvenile Justice Funds Grant (State COPS Grant XXII). State COPS Grant funds are distributed to each county for distribution to cities to support front-line law enforcement. OPD is seeking approval to use its allocation to fund helicopter maintenance and invest in new equipment such as pursuit management technology, security cameras, van alarms, evidence lockers, and a range of technology/computer upgrades. Only one manufacturer – StarChase LLC – makes the pursuit mitigation tagging system; staff therefore is recommending that the City Council waive the City's competitive advertising and bidding process required for contract awards.

Item: \_\_\_\_\_  
Public Safety Committee  
November 12, 2019

## **BACKGROUND / LEGISLATIVE HISTORY**

For the 22<sup>nd</sup> consecutive year, the State Legislature has authorized supplemental funding of front-line law enforcement through the State COPS Grant program. The State COPS program is a supplemental funding source for local governments. There is no guarantee that this will be a continued funding source in future fiscal years.

Per the COPS legislation, AB 1913, funds are received by the Alameda County Treasury and distributed to local jurisdictions through the Law Enforcement Services Account within the Local Revenue Fund 2011.

The entire grant amount and accrued interest is restricted by statute for front-line law enforcement. Examples of "front line law enforcement" include, personnel and equipment (i.e. officer training, vehicles, officer equipment), which are utilized in everyday contact with the public. OPD has used past State COPS grant funds for a variety of allowed uses, such as:

- Vehicle purchases and upgrades;
- Anti-human trafficking operations (personnel);
- Ceasefire operations (personnel);
- Equipment and equipment maintenance;
- Software and technology upgrades; and
- Other personnel and training needs.

In the past five years, the City Council has approved several resolutions to accept and appropriate State COPS Grants: Grant XXI via Resolution No. 87819 C.M.S., Grant XX via Resolution No. 87138 C.M.S., Grant XIX via Resolution No. 86530 C.M.S., Grant XVIII via Resolution No. 86313 C.M.S., and Grant XVII via Resolution No. 84863 C.M.S.

## **ANALYSIS AND POLICY ALTERNATIVES**

The Oakland Police Department is seeking City Council approval to accept and appropriate State COPS XXII funds per the spending plan below.

*Helicopter Repairs/Maintenance: \$200,000*

Funds will be used to fund ongoing helicopter maintenance for OPD's helicopter which is over 25 years old and requires frequent maintenance and repairs exceeding the current allocation from the General Purpose Fund.

*Pursuit Management Technology (StarChase): \$175,000*

As approved by the City of Oakland's Privacy Commission, funds will be used to purchase new technology to help OPD manage high-speed pursuits to mitigate loss of life and injury. The StarChase system uses global positioning satellite (GPS) tagging and tracking technology solutions for managing high-risk events, real-time situational awareness, and day-to-day operations.

The "Pursuit Mitigation System Privacy Policy" report also presented to the Public Safety Committee on November 12, 2019 explains that the pursuit mitigation system provided by StarChase, contains a miniature GPS tag and a launcher mounted in a police vehicle. A compressed-air launcher, mounted behind the grille of a police cruiser, uses a laser to target the fleeing vehicle. It deploys a GPS tag. Dispatch views location and movements of the tagged vehicle in real-time on a secure web-based mapping portal. Through the efficient use of technology, a high-speed chase is replaced with a safer interdiction technology.

Oakland's Surveillance Ordinance No. 13489 C.M.S. adopted by the City Council on May 15, 2018, adds Chapter 9.64 to the Oakland Municipal Code (OMC) covering policy areas related to surveillance technology. OMC 9.64.030.1.C requires City Council approval for new and existing surveillance technology, after a first review from the Privacy Advisory Commission (PAC). OPD presented this technology to the PAC on August 1, 2019 and September 5, 2019; the PAC voted unanimously at the later meeting to recommend that the City Council approve OPD's Pursuit Mitigation System Use Policy and Surveillance Impact Report.

A letter sent from StarChase, LLC (the Pursuit Management Technology manufacturer) dated May 16, 2019 (see **Attachment A**) explains the ways in which this technology is unique - the system is the only police vehicle installed device that allows an officer to tag and track a suspect vehicle in virtually any situation. The system is capable of tracking in near real-time allowing OPD Communications (dispatch) to work with officers in real time to apprehend and/or perform surveillance on suspects travel. The StarChase, LLC quote (see **Attachment B**) details the costs to OPD to purchase a complete Pursuit Mitigation System, including:

- 30 complete vehicle mounted launching systems (each with interior console and remote key fobs);
- Unlimited tracking projectiles;
- 12 months of data mapping;
- Vehicle installation; and
- On-site training

Oakland Municipal Code (OMC) sections 2.04.050 and 2.04.051 authorize the City Council to waive advertising and competitive bidding process required for contract awards upon a finding by the Council that it is in the City's best interests to do so. Staff recommends that the City Council waive the City's advertising and competitive bidding process required for contract awards because StarChase, LLC, is the sole producer of the global positioning satellite (GPS) tag tracker pursuit mitigation technology.

*Security Cameras for CID & Eastmont Station and Van Alarms: \$101,000*

OPD plans to purchase a new security camera system with these funds to replace old or broken security cameras at OPD's Eastmont Station for the Criminal Investigation Division (CID) so that citizens, officers, and nonsworn staff have adequate surveillance in place. OPD is also need of new alarms for the police vans at Eastmont Station; vans currently have old or broken alarm systems that pose both a safety and theft threat.

*Evidence Lockers: \$80,000*

OPD needs to upgrade its evidence lockers to ensure safe storage of property and evidence at the Police Administration Building (PAB). Approximately 50 lockers will be purchased and installed with these funds, replacing existing lockers that are not very secure or durable. The new locker systems provide much better security, more storage space, and a tracking feature for property records. Six of the new lockers will also have refrigeration capacity.

*Computer/Technology Upgrades: \$100,000*

Funds will be used for various needed technology upgrades, including the purchase of software, licenses, hardware, and new computers for both sworn and civilian staff at OPD.

**FISCAL IMPACT**

OPD seeks to use its \$656,070 State COPS XXII allocation to fund helicopter maintenance and invest in new equipment, as detailed below. There is no match requirement for this grant. The appropriation is solely an addition to City funds and cannot be used to supplant City funding from any other fund.

*Cost Breakdown for State COPS XXII Spending Plan:*

<b>Item</b>	<b>Amount</b>
Helicopter Repairs/Maintenance	\$200,000
Pursuit Management Technology	\$175,000
Security Camera System and Van Alarms	\$101,000
Evidence Lockers	\$80,000
Computer/Technology Upgrades	\$100,070
<b>Total</b>	<b>\$656,070</b>

Funding will be allocated in the State of California Grant Fund (2158); Fiscal Services Division Org (106510); State COPS XXII Project (TBD); Agency-wide Administration Program (PS01).

<b>Fund Source</b>	<b>Organization</b>	<b>Project</b>	<b>Program</b>	<b>Amount</b>
2158	106510	TBD	PS01	\$656,070

### **PUBLIC OUTREACH / INTEREST**

There was no public outreach for the preparation of this report beyond the standard noticing procedures. There is public interest as funds will be used to enhance public and officer safety, and to improve community-police relations.

### **COORDINATION**

This report and resolution were reviewed by the Office of the City Attorney and the Budget Bureau.

### **SUSTAINABLE OPPORTUNITIES**

***Economic:*** Whenever possible, equipment used for this project will be purchased locally.

***Environmental:*** There are no environmental issues associated with this report.

***Race and Equity:*** The services provided through this initiative will assist the community through improved policing services and enhanced police-community relations, which benefit all Oakland residents and visitors.

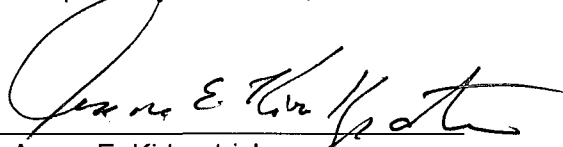
**ACTION REQUESTED OF THE CITY COUNCIL**

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator, Or Designee, To:

- 1) Accept and Appropriate The Fiscal Year (FY) 2019 State Of California "Citizens Options For Public Safety and Multi-Agency Juvenile Justice Funds" (State COPS Grant XXII) Allocation In The Amount Of Six Hundred Fifty-Six Thousand Seventy Dollars (\$656,070) Plus Accrued Interest Earnings, Of Up To Ten Thousand Dollars For A Total Amount Not To Exceed Six Hundred Sixty-Six Thousand Seventy Dollars (\$666,070), To Fund Helicopter Maintenance And Purchase Equipment, Including Pursuit Management Technology, Security Camera System, Van Alarms, Evidence Lockers, And Technology/Computer Upgrades; and
- 2) Waive The City's Competitive Advertising And Bidding Requirements To Allow OPD To Enter Into A Contract With StarChase To Purchase Pursuit Management Technology For A Total Amount Not To Exceed One Hundred Seventy Five Thousand Dollars.

For questions regarding this report, please contact Shamika Shaves, OPD, Acting Fiscal Services Manager at (510) 238-34767.

Respectfully submitted,



Anne. E. Kirkpatrick  
Chief of Police  
Oakland Police Department

Reviewed by:  
Shamika Shavies, Acting Fiscal Manager  
OPD, Fiscal Services Division

Bruce Stoffmacher, Legislation Manager  
OPD, Research and Planning, Training Division

Prepared by:  
Molly Giesen-Fields, Grant Coordinator  
OPD, Fiscal Services Division

Attachments (2)

- A: StarChase Sole Source Letter, dated May 16, 2019**
- B: StarChase Quote**

Item: \_\_\_\_\_  
Public Safety Committee  
November 12, 2019



May 16, 2019

Dominique Arotzarena  
Lieutenant of Police  
Chief of Staff  
Oakland Police Department  
O: 510-238-3131  
DArotzarena@oaklandca.gov

Lt. Arotzarena,

Please see the information noted here regarding any information request regarding the validation of sole source justification for your agency.

StarChase is the exclusive and sole manufacturer of the StarChase Pursuit Management Technology (SCPMT). The SCPMT is a patent protected product with unique characteristics making it a stand-alone product in the Electronic/Surveillance (ex: AVL, Automatic Vehicle Location), Police Vehicle/Traffic Accessories, and Pursuit Management and Emergency products categories. The exclusive sole source is applicable for the United States, Canada, and throughout the globe irrespective of country. In accord with the Buy America Act, 23 U.S.C. 313 compliance purposes, as American-made covers any product that is manufactured or assembled in the United States, StarChase LLC, manufactures and assembles the StarChase GPS Launcher system and GPS Tags in the United States in Virginia Beach, VA.

This patented product is solely available through StarChase and its Authorized Representatives.

- The SCPMT is the only police vehicle installed device that allows an officer to tag and track a suspect vehicle in virtually any situation.
- SCPMT is capable of tracking in near real-time allowing your dispatch to work with officers in real time to apprehend and/or perform surveillance on suspects travel.
- SCPMT provides a secure 'tamper proof' historical record for later analysis as well as court admissibility.
- SCPMT can be integrated with existing mission critical agency applications, such as dispatches CAD environment.
- The SCPMT' mapping data can be downloaded to an agencies servers for indefinite historical record keeping.

Respectfully submitted,

*Bryan Stone*

Bryan Stone  
Vice President Business Development  
StarChase  
bstone@starchase.com

**QUOTATION**

StarChase, LLC  
PO Box 10057  
Virginia Beach, VA 23450

StarChase Representative  
Bryan Stone  
757-43-5304  
bstone@starchase.com

Issue Date May 16, 2019  
Quote Number 05162019VHBS4

ATTN:

Dominique Arotzarena  
Lieutenant of Police  
Chief of Staff  
Oakland Police Department  
O: 510-238-3131  
D.Arotzarena@oaklandca.gov

Bill to:

SAME

ITEM	PART NUMBER	DESCRIPTION	QTY	UNIT PRICE	TOTAL	STATUS
1	SCPMT-1W3.0	Complete (1) Launcher System, (1) Interior Console, (2) Remote Key Fob, (2) GPS Live tracking projectiles (New)	30	\$5,995.00	\$5,095.00	\$152,850.00
		GPS Live Tracking Projectiles per unit	UNLIMITED	INCLUDED	INCLUDED	INCLUDED
		Training Projectiles Initial Agency/Dept. Integration	UNLIMITED	INCLUDED	INCLUDED	INCLUDED
		12 Months Data/Mapping per unit - 60 min & 5 sec updates. Provides dispatch and mobile users access to secure web-based mapping, as well as data connectivity for vehicle tracking	UNLIMITED	INCLUDED	INCLUDED	INCLUDED
2	SCINSTALL	Vehicle Installation	2	\$585.00	\$585.00	\$1,170.00
3	SCTTRAIN	On Site Training & Instructor Certification up to 8 Instructors. Includes Dispatch mapping, Driver Training/ System use, Tactics and Service/Fleet	2	\$900.00	\$900.00	\$1,800.00

Subtotal \$155,820.00  
Tax Rate 9.25%  
Sales Tax \$14,138.63  
Shipping \$1,640.00  
**ORDER TOTAL \$171,598.63**

**PRICING**

**CUSTOMER**

Signature: \_\_\_\_\_

Name: \_\_\_\_\_

PO Number: \_\_\_\_\_



*Priscilla*  
City Attorney

FILED  
OFFICE OF THE CITY CLERK  
OAKLAND

# OAKLAND CITY COUNCIL

2019 OCT 31 PM 1:06

RESOLUTION No. \_\_\_\_\_ C.M.S.

Introduced by Councilmember \_\_\_\_\_

**RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR, OR DESIGNEE, TO:**

- 1) **ACCEPT AND APPROPRIATE THE FISCAL YEAR (FY) 2019 STATE OF CALIFORNIA "CITIZENS OPTIONS FOR PUBLIC SAFETY AND MULTI-AGENCY JUVENILE JUSTICE FUNDS" (STATE COPS GRANT XXII) ALLOCATION IN THE AMOUNT OF SIX HUNDRED FIFTY-SIX THOUSAND SEVENTY DOLLARS (\$656,070) PLUS ACCRUED INTEREST EARNINGS OF UP TO TEN THOUSAND DOLLARS FOR A TOTAL AMOUNT NOT TO EXCEED SIX HUNDRED SIXTY-SIX THOUSAND SEVENTY DOLLARS (\$666,070), TO FUND HELICOPTER MAINTENANCE AND PURCHASE EQUIPMENT, INCLUDING PURSUIT MANAGEMENT TECHNOLOGY, SECURITY CAMERAS, VAN ALARMS, EVIDENCE LOCKERS, AND TECHNOLOGY/COMPUTER UPGRADES; AND**
- 2) **WAIVE THE CITY'S COMPETITIVE ADVERTISING AND BIDDING REQUIREMENTS TO ALLOW OPD TO ENTER INTO A CONTRACT WITH STARCHASE TO PURCHASE PURSUIT MANAGEMENT TECHNOLOGY FOR A TOTAL AMOUNT NOT TO EXCEED ONE HUNDRED SEVENTY-FIVE THOUSAND DOLLARS.**

**WHEREAS**, the State Legislature estimated that funds in the amount of six hundred forty-six thousand seventy dollars (\$646,070) would be allocated in "pass-through" funding for the "Citizens Options For Public Safety and Multi-Agency Juvenile Justice Funds" (State COPS Grant XXII) which will be distributed to Alameda County and then transferred to the City of Oakland Police Department (OPD); and

**WHEREAS**, funds must be used to support front-line police operations and must supplement, not supplant existing police funding; and

**WHEREAS**, funds will be used to pay for helicopter maintenance and invest in new equipment, including pursuit management technology, security cameras, van alarms, evidence lockers, and technology/computer upgrades; and

**WHEREAS**, in the past five years, City Council approved Resolution No. 87819 C.M.S., Resolution No. 86530 C.M.S., Resolution No. 86313 C.M.S., Resolution No. 84863 C.M.S., and Resolution No. 84218 C.M.S. to accept and appropriate State COPS Grant funds; and

**WHEREAS**, funds for this grant will be allocated in the State of California Grant Fund (2158); Fiscal Services Division Org (106510); State COPS XXII Project (TBD); Agency-wide Administration Program (PS01); and

**WHEREAS**, Oakland Municipal Code (OMC) sections 2.04.050 and 2.04.051 authorize the City Council to waive advertising and competitive process required for contract awards upon a finding by the Council that it is in the City's best interests to do so; and

**WHEREAS**, OPD chose these partners based upon their unique expertise on trauma-informed and victim-centered service provision with sexual assault and homicide victims and their existing knowledge and experience with OPD's community/trust building efforts under the Ceasefire program and Special Victims Section operations; and

**WHEREAS**, StarChase, LLC, is the sole producer of the global positioning satellite (GPS) tag tracker pursuit mitigation technology; therefore be it

**RESOLVED**: that the City Council authorizes the City Administrator or designee to accept and appropriate the State COPS Grant XXII allocation in the amount of six hundred forty-six thousand seventy dollars (\$646,070), plus accrued interest earnings; and be it

**FURTHER RESOLVED**: that the City Council hereby authorizes the City Administrator or designee, to accept and appropriate additional funds received for the State COPS Grant XXII, of up to ten thousand dollars (\$10,000) of accrued interest earnings, for a total amount not to exceed six hundred sixty-six thousand seventy dollars (\$666,070), without returning to Council; and be it

**FURTHER RESOLVED**: that revenues and appropriations will be allocated to the State of California Grant Fund (2158); Fiscal Services Division Org (106510); State COPS XXII Project (TBD); Agency-wide Administration Program (PS01); and be it

**FURTHER RESOLVED**: that for the reasons stated above and in the report accompanying this item, the City Council finds that it is in the best interest of the City to waive the City's advertising and competitive bidding process in OMC Sections 2.04.050 and 2.04.051; and be it

**FURTHER RESOLVED**: that all contracts issued hereunder shall be reviewed and approved by the City Attorney for form and legality and copies shall

be placed on file in the City Clerk's Office; and be it

**FURTHER RESOLVED:** That the City Administrator, or designee, is hereby authorized to complete all required negotiations, certifications, assurances and documentation required to accept, modify, extend and/or amend these agreements.

IN COUNCIL, OAKLAND, CALIFORNIA,

PASSED BY THE FOLLOWING VOTE:

AYES - FORTUNATO BAS, GALLO, GIBSON MCELHANEY, KALB, REID,  
TAYLOR, THAO AND PRESIDENT KAPLAN

NOES -

ABSENT -

ABSTENTION -

ATTEST: \_\_\_\_\_  
LaTonda Simmons  
City Clerk and Clerk of the Council  
of the City of Oakland, California

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