

CITY OF OAKLAND

AGENDA REPORT

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OFFICE OF THE CITY CLERK
OAKLAND

2005 MAR 31 PM 1:25

TO: Office of the City Administrator
ATTN: Deborah Edgerly
FROM: Police Department
DATE: April 12, 2005

RE: **A Follow Up Report from the Chief of Police on Efforts to Address the Issue of Minors Involved in Prostitution in Oakland**

SUMMARY

This report responds to the Committee's request for additional information and statistics on the Oakland Police Department's efforts to reduce incidents of minors being prostituted in the City of Oakland.

FISCAL IMPACT

This is an information report providing statistics on law enforcement operations regarding minors in prostitution. Fiscal impacts are not included

BACKGROUND

On February 8, 2005 the Police Department presented a report on the "Alameda County Minors in Prostitution Task Force Report," dated October 2003. The report also noted the efforts of the Police Department's Special Victims Section to address the issue.

Officers currently encounter between three to fourteen minors engaging in prostitution each week. It is common practice for pimps to recruit teenage girls from local middle and high schools, and then encourage these prospects out onto the street through a combination of smooth talk, money, clothes, drugs and for many, a feeling of being wanted or needed. Many of these young women are the victims of child abuse and/or sexual abuse and are often living at or below the poverty level.

KEY ISSUES AND IMPACTS

Operations

In June 2004, the Child Exploitation / Vice Unit was transferred to the Special Victims Section from the Special Operations Division. Since its transfer, the combined unit has conducted four major street operations. The operations targeted pimps, their customers, and sex workers who use the streets of Oakland to conduct business. These special operations produced the following arrest results:

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- 154 “johns”
- 10 “pimps,” two armed with firearms
- 64 sex workers, 10 of whom were minors

These statistics do not include the twenty-nine (29) vice operations conducted on a smaller scale throughout the year, which resulted in the following:

- 800 adult arrests for soliciting a prostitute
- 104 juvenile arrests for soliciting a prostitute
- 22 adult arrests for pimping / pandering
- 80 citations for loitering for the purpose of prostitution

The listed operations averaged 35.4 arrests per event.

Target Locations

The target locations were as follows:

- San Pablo Avenue corridor, between W. Grand Avenue & the City of Berkeley border
- International Boulevard corridor, between 1st Avenue and the City of San Leandro border
- West MacArthur Boulevard corridor, between San Pablo Avenue & Broadway
- 17th Avenue at International Boulevard
- 38th Avenue at International Boulevard
- 54th Avenue at International Boulevard
- High Street at International Boulevard (This location has recently experienced the highest concentration of sexually exploited minors)

Staffing

The Special Victims Section is staffed with thirty-three sworn members.

- One lieutenant
- Three sergeants, one administrative and two supervisory
- Twenty-two (22) investigators
- Five intake desk officers
- Three civilian support staff

One of the investigators is currently on long-term maternity leave. Another investigator has been on a loan assignment to the Information Technology Unit for the last two years. Three of the 22 listed investigators are currently assigned to the Child Exploitation / Vice Unit. Two additional

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officers, normally assigned to this unit, are on active military duty in Iraq and are not expected to return until Summer 2005.

When vice officers are not conducting prostitution operations they are assigned to investigate sexual assault and child exploitation cases. One officer oversees massage parlor operations. In 2004 the section had one officer assigned to investigate and monitor registered sex offenders. However this position was lost in 2005.

Sexually Exploited Minors Statistics

As noted in the 2003 Minors in Prostitution Task Force Report, there is no municipal or county system currently available to measure teen prostitution arrests or prosecutions. This omission resulted in the report's:

Recommendation #5: The Planning and Implementation of a Data Collection Strategy to Accurately Capture Basic Information Related to Sexually Exploited Youth in Alameda County.

"As stated earlier in this report, there is virtually no aggregate hard data related to sexually exploited youth in Alameda County. In order to inform the development of effective local and inter-county protocols and service response systems, it will be critical to have consistent and reliable information related to sexually exploited minors. It is therefore strongly recommended that the different data collecting entities located within the County and Cities (the CAPE Unit and the Oakland Police Department, for example) be convened to discuss ready available options (i.e. existing data collection activities that might be enhanced) as well as new data gathering strategies."

A meeting of the collecting entities will be convened once the East Bay Task Force on Human Trafficking is formed (anticipated June 2005). A three-year, \$450,000, Department of Justice, Human Trafficking grant has been awarded to fund the Task Force and to develop a database. The database will capture the information for minors and prostitution as well as other forms of human trafficking.

Special Victims Section Statistics

The following cases were investigated by the Special Victims Section in 2004:

Child Abuse, Rapes, Domestic Violence, Missing Persons, and Kidnapping Cases for 2004

Child Abuse		
Count	Crime	Description
1	12316(A)	SELLING AMMUNITION TO A MINOR
7	25658(A)	SELL / ETC LIQUOR TO MINOR

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27	261.5	UNLAWFUL SEXUAL INTERCOURSE WITH MINOR (AMENDED)
1	261.5(D)	UNLAWFUL SEXUAL INTERCOURSE w/ MINOR: PERP 21+ VICTIM -16
3	266H	PIMPING FOR PROSTITUTE UNDER 16 YRS
13	270	FAILURE TO PROVIDE
4	271	DESERT CHILD UNDER 14 YEARS WITH INTENT TO ABANDON
14	272	CONTRIBUTE TO THE DELINQUENCY OF A MINOR
8	273(A)(B)	ASSAULT ON CHILD UNDER 8 W/ GBI
52	273A	WILLFUL CRUELTY TO CHILD
395	273D	INFLICT INJURY UPON CHILD
1	273G	IMMORAL ACTS BEFORE CHILD
2	286(B)(1)	SODOMY W/PERSON UNDER 18 YEARS
2	286(C)(1)	SODOMY:PERSON UNDER 14
83	288(A)	LEWD OR LASCIVIOUS ACTS W/CHILD UNDER 14 YEARS
1	288.2(A)	HARMFUL MATTER SENT WITH INTENT OF SEDUCTION OF MINOR
1	288.5(A)	CONTINUOUS SEXUAL ABUSE OF CHILD
6	300(A)	NO PARENT OR GUARDIAN
2	300(B)	UNFIT HOME
1	311.11	POSSESSES/ETC OBSCENE MATTER:CHILD UNDER 14 (AMENDED)
1	311.3(A)	SEX EXP CHILD:DEPICT SEX
7	647.6	ANNOY/MOLEST CHILDREN UNDER 18 (AMENDED)
1	SC273D	Suspicious Circumstances (SC) CHILD ABUSE
3	SC288	Suspicious Circumstances (SC) CHILD MOLEST

Domestic Violence		
Count	Crime	Description
752	243(E)(1)	BATTERY:SPOUSE/EX SPOUSE/DATE/ETC
461	273.5(A)	INFLICT CORPORAL INJURY ON SPOUSE/COHABITANT
256	273.6(A)	VIOLATE COURT ORDER TO PREVENT DOMESTIC VIOLENCE
1,088	DD	DOMESTIC DISPUTE (Mandatory Reporting although not a criminal offense)

Missing Persons		
Count	Crime	Description
90	MP	MISSING PERSON
217	RUNAWAY	RUNAWAY JUVENILE

Kidnapping		
Count	Crime	Description
11	278	CHILD STEALING
4	277	DEPRIVE CUSTODY RIGHT OF ANOTHER (AMENDED)
1	278.5(A)	DEPRIVE RIGHT OF CUSTODY/VISITATION
3	209(B)(1)	KIDNAP TO COMMIT ROBBERY/RAPE/289)C/ETC
30	207(A)	KIDNAPPING

1	209(B)	KIDNAPPING TO COMMIT ROBBERY
2	SC207	Suspicious Circumstances (SC) KIDNAPPING
43	278.5	VIOLATION CUSTODY DECREE
9	278.5	VIOLATION OF CUSTODY DECREE (AMENDED)

Rape		
Count	Crime	Description
1	220	ASSAULT TO COMMIT ORAL COPULATION
11	220	ASSAULT TO COMMIT RAPE
6	220/261	ATTEMPTED RAPE
16	243.4(A)	SEXUAL BATTERY
1	243.4(D)(1)	TOUCH PERSON INTIMATELY AGAINST WILL FOR SEXUAL AROUSAL
26	261	RAPE: NOT SPECIFIED
8	261(A)(1)	RAPE: VICTIM INCAPABLE OF GIVING CONSENT
151	261(A)(2)	RAPE: FORCE / FEAR / ETC
16	261(A)(3)	RAPE: VICTIM DRUGGED
7	261(A)(4)	RAPE:VICTIM UNCONSCIOUS OF THE NATURE OF THE ACT
1	261(A)(5)	RAPE:VICTIM SUBMITS UNDER BELIEF PERSON IS SPOUSE
10	262(A)(1)	RAPE SPOUSE BY FORCE / FEAR / ETC
1	262(A)(3)	SPOUSAL RAPE: VICTIM UNCONSCIOUS OF NATURE OF ACT
2	266C	INDUCE SEX ACTS/ETC BY REPRESENTATION FEAR
3	286(A)	SODOMY
2	286(F)	SODOMY:VICTIM UNCONSCIOUS OF THE NATURE OF THE ACT
1	288(B)(2)	LEWD AND LASCIVIOUS ACT ON DEP ADULT W/FORCE/ETC:BY CARET
3	288A	ORAL COPULATION
1	288A(D)(1)	ORAL COPULATION IN CONCERT W/FORCE/ETC
1	288A(F)	ORAL COPULATION:VICTIM UNCONSCIOUS OF THE NATURE OF THE A
1	288A(G)	ORAL COPULATION:VICTIM INCAPABLE OF CONSENT
10	289(A)	SEXUAL PENETRATION W/FOREIGN OBJECT W/FORCE
1	289(D)(1)	PENETRATION:FOREIGN OBJECT,ETC: VICTIM UNCONSCIOUS
1	289(D)(4)	SEX PENETRATION:FRAUD MISREP
1	289.5	PENETRATION BY PENIS/FOREIGN OBJECT:SPEC CIRC (REPEALED)
5	664/261	ATTEMPTED RAPE
2	SC261	SC RAPE

Note: (AMENDED) indicates that the original crime code has been modified. The crime code is listed in its original form with amendments to provide continuity over time.

SUSTAINABLE OPPORTUNITIES

Economic: There are no economic opportunities in this report.

Environmental: No environmental opportunities have been identified.

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Social Equity: In the words of the Interagency Children’s Policy Council, “Sexual exploitation is an equal opportunity **destroyer**.” The Alameda County Minors in Prostitution Task Force Report, also states, “All children and youth, regardless of socioeconomic status, family structure or place of residence are, ultimately, fair game for exploiters.” Counteracting the exploiters will require awareness education, outreach, specialized services and intervention strategies.

DISABILITY AND SENIOR CITIZEN ACCESS

There are no senior citizen or ADA access issues contained in this report.

RECOMMENDATION

Staff recommends acceptance of this information report.

Respectfully submitted,



Wayne G. Tucker

Chief of Police

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Lieutenant of Police
Special Victims Section
Bureau of Investigation

APPROVED AND FORWARDED TO
THE PUBLIC SAFETY COMMITTEE:


Office of the City Administrator

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