

# **City of Oakland**

## **Draft Energy and Climate Action Plan**

**December 1, 2010**



# Acknowledgements

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The purpose of the Oakland Energy and Climate Action Plan (ECAP) is to identify and prioritize actions the City can take to reduce energy consumption and greenhouse gas (GHG) emissions associated with Oakland. The ECAP will assist the City of Oakland in continuing its legacy of leadership on energy, climate and sustainability issues, and provide a roadmap for the Oakland community to achieve broad community goals related to reducing GHG emissions.

A technical appendix is also available through the City’s website at [www.sustainableoakland.com](http://www.sustainableoakland.com) providing additional information on Oakland’s GHG emission sources and the role of recommended strategies and actions in meeting Oakland’s GHG reduction goal.

# Executive Summary

The City of Oakland is committed to reducing energy use and the causes of climate change. The purpose of the Oakland Energy and Climate Action Plan (ECAP) is to identify and prioritize actions the City can take to reduce energy consumption and greenhouse gas (GHG) emissions associated with Oakland. This plan recommends GHG reduction actions and establishes a framework for coordinating implementation, as well as monitoring and reporting on progress. The ECAP will assist the City of Oakland in continuing its legacy of leadership on energy, climate and sustainability issues.

In July 2009, the Oakland City Council approved a preliminary GHG reduction target for the year 2020 of 36% below 2005 levels. This planning target was developed based on recent publications of the world's leading climate scientists. The primary sources of Oakland's GHG emissions are:

- Transportation & Land Use
- Building Energy Use
- Material Consumption & Waste



The ECAP outlines a ten year plan including more than 150 actions that will enable Oakland to achieve a 36% reduction in GHG emissions with respect to each of these GHG sources. Oakland can accomplish this goal by 2020 through:

- 20% reduction in vehicle miles traveled annually as residents, workers and visitors meet daily needs by walking, bicycling, and using transit
- 24 million gallons of oil saved annually due to less driving and more fuel efficient vehicles on local roads
- 32% decrease in electricity consumption through renewable generation, conservation and energy efficiency
- 14% decrease in natural gas consumption through building retrofits, solar hot water projects and conservation
- 62 million kWh and 2.7 million therms annually of new renewable energy used to meet local needs
- 375,000 tons of waste diverted away from local landfills through waste reduction, reuse, recycling, and composting

The ECAP also recommends a Three Year Priority Implementation Plan - a prioritized subset of actions recommended for implementation in the next three years. These priority actions will capitalize on near term opportunities and lay the groundwork for long term progress. Some of the recommended priority actions can be implemented with existing and anticipated resources. Others will require the identification of new, in some cases significant, resources to move forward. Implementation responsibility, status and resource needs are outlined for each recommended priority action.

Achieving Oakland's GHG reduction goals will require an unprecedented collaborative effort. The ECAP outlines the role that recent State policies are expected to play in reducing GHG emissions, and provides a vision for the role of additional community leadership. The ECAP also recommends steps the City can take to help Oakland adapt to the impacts of climate change and increase community resilience.

Implementing the actions identified in the ECAP has the potential to create a variety of community benefits, including energy cost savings, local green economic development and job creation, reduced local air pollution, improved public health, and other quality of life enhancements throughout Oakland.

Progress in reducing citywide GHG emissions will be reported annually. The ECAP will be updated every three years to review progress, identify new priority actions and maintain momentum.



# Chapter 1 – Background

## The Importance of Addressing Energy and Climate Issues

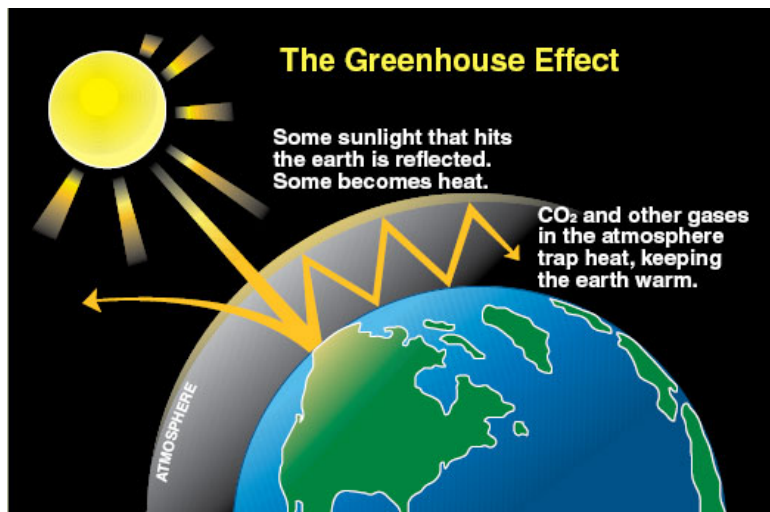
Solving the challenge of climate change is critical to preserving and improving quality of life in Oakland.

A scientific near-consensus has emerged regarding the dangers of increasing concentrations of greenhouse gas (GHG) emissions in the Earth's atmosphere, and the significant role that human activity is playing in increasing those concentrations.

Climate change is projected to impose significant ecological, health, economic and quality of life risks on Oakland and other communities.

Projected local impacts of climate change include rising Bay and delta waters, increased vulnerability to flood events, decreased potable water supply due to shrinking Sierra snowpack, increased fire danger, more extreme heat events and public health impacts, added stress on infrastructure, higher prices for food and fuels, and other ecological and quality of life impacts. Current dependence on fossil fuels not only creates GHG emissions, but imposes other risks associated with energy security, environmental impacts (e.g., recent Gulf oil spill), and vulnerability to energy price volatility. These risks are magnified for economically disadvantaged communities.

Reducing greenhouse gas emissions, in Oakland and elsewhere, can help to avoid and/or lessen the severity of these impacts. Tremendous collective action will be necessary on a global scale to reduce GHG emissions to safer levels.



## Transforming the threat of climate change into an opportunity for Oakland

Many actions that could be taken locally to reduce energy use and GHG emissions hold the potential to create a range of economic, health and other quality-of-life benefits in Oakland. Actions described in this plan have the potential to attract new green businesses, create hundreds of new local green jobs, and help neighborhoods thrive. By reducing fuel consumption, we can also reduce fossil fuel dependence and local air pollutants, and help to improve public health.



The City of Oakland is dedicated to doing its part to reduce GHG emissions and the threat of climate change. We recognize that many of the sources of GHG emissions can be reduced through local action. We also recognize the need to take local steps to better adapt to the impacts of climate change and improve the resiliency of our community.

We will take action, joining cities around the globe to provide the leadership needed to answer this challenge. In doing so, we are not just working to alleviate the threat of climate change, we are working to create a better Oakland, and a better world, for residents, businesses, and all members of our community.





## Oakland's Legacy of Climate Leadership

Oakland has been ranked among the ten greenest cities in America several times in the last five years. Recent accomplishments include:

Constructed dozens of green buildings

Launched the Oakland Green Jobs Corps

Performed energy retrofits at over 100 of the City's largest municipal facilities

Adopted a green building ordinance for civic buildings

Installed nearly 100 miles of new bikeways and over 3,000 bike parking spaces



An aerial photograph of a city, likely San Francisco, showing a dense urban area with numerous skyscrapers and buildings. A large, green park area is visible in the center, surrounded by a body of water. The image is overlaid with four text boxes highlighting various sustainability achievements.

**Installed 6 megawatts of  
local solar energy systems**

**Achieved leading rates of  
waste diversion and recycling**

**Implemented food scraps  
composting program**

**Increased emphasis on dense, transit-  
oriented, mixed-use development  
featuring green buildings and  
alternative transportation options**



# The Next Phase of Local Climate Action

Building on Oakland’s legacy of climate protection progress, the next phase of action on energy and climate issues must consist of efforts in two major areas: Mitigation and Adaptation. The primary focus of this draft ECAP is on Mitigation – reducing energy use and GHG emissions. Recommendations are also included for moving forward with Adaptation strategies. It is important to make progress in these two areas simultaneously.

## Mitigation

Mitigation refers to actions that reduce the creation of greenhouse gas emissions. These include strategies to reduce transportation fuels used to move people and goods around, reducing natural gas used to heat our homes, reducing electricity use used to light and power our buildings, and reducing consumption of material goods and disposal of materials into landfills. Reducing GHG emissions in collaboration with other communities around the world can help us to avoid, or at least lessen, some of the projected impacts of climate change.

Figure 1. Areas Targeted for GHG Reductions



## Adaptation

Adaptation refers to activities that can help our community adapt to the impacts of climate change. Projected local climate impacts include sea level rise, reduced water availability from shrinking snowpack, and increased occurrence of extreme heat events and wildfires. Some impacts, such as minor sea level rise, are already starting to be observed – the result of decades of fossil fuel combustion and other activities such as deforestation. Adaptation strategies may include imposing land use restrictions in vulnerable low-lying areas, upgrading storm and sewer infrastructure, and practicing water conservation. Adaptation strategies are further discussed in later chapters.

Figure 2. Sea Level Rise Vulnerability is One of Many Projected Local Climate Impacts



Source: Pacific Institute



# Oakland's Greenhouse Gas Emissions

Oakland's citywide carbon footprint can be measured in multiple ways. Each perspective illuminates opportunities to reduce greenhouse gas emissions through local action. Transportation & Land Use, Building Energy Use, and Material Consumption & Waste are the three largest sources of GHG emissions associated with Oakland.

**Figure 3** illustrates a "sector-based" perspective of GHG emissions over which the City government has a relatively high degree of influence. These sources include emissions occurring within Oakland's boundaries, as well as external emissions from citywide electricity consumption and waste sent to landfill. From this perspective, building energy use and fuel used for transportation are both major sources of GHG emissions.

**Figure 4** provides a "demand-based" perspective that reveals a different story. National average data illustrates that material consumption and waste – including energy used to manufacture and transport goods, energy consumed in their use, and methane generated when some materials are discarded in landfills – accounts for the majority of GHG emissions.<sup>1</sup> This perspective highlights the potential to reduce GHG emissions through waste reduction and recycling.

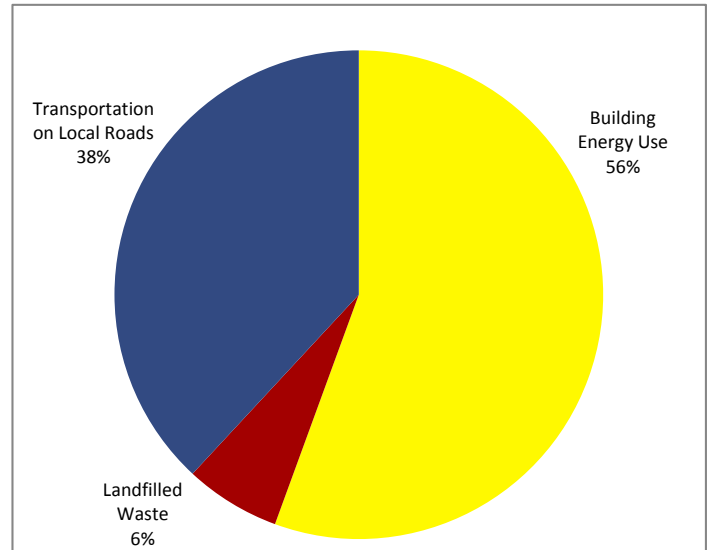
**Transportation & Land Use, Building Energy Use, and Material Consumption & Waste are each significant sources of GHG emissions, and all can be addressed through local action.**

For the purposes of the ECAP, these categories of GHG emission sources have been defined to include the following issues:

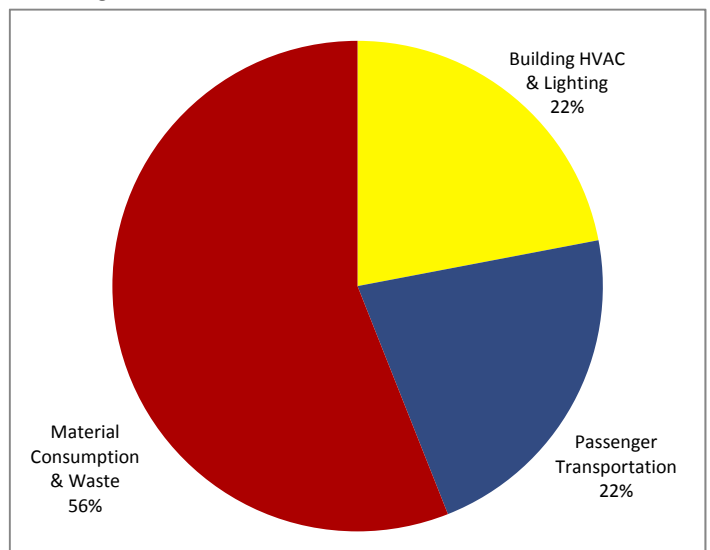
- **Transportation & Land Use:** integrated planning; transit-oriented development; bike/pedestrian issues; parking; vehicles/fuels; Port of Oakland operations; urban forestry; and the City fleet.
- **Building Energy Use:** new construction; building operations; retrofits of existing buildings; water use / conservation; renewable energy; product efficiency; City facilities; and streetlights.
- **Material Consumption & Waste:** waste reduction; recycling; composting; reuse and repair; rehabilitation and renovation; landfill waste; purchasing; producer responsibility; and local urban agriculture.

Additional information about GHG emission sources associated with Oakland is provided in the ECAP Appendix. To download the ECAP Appendix, visit the City's website at [www.sustainableoakland.com](http://www.sustainableoakland.com).

**Figure 3. Sector-Based View of Oakland GHG Emissions**



**Figure 4. Demand-Based View of U.S. GHG Emissions**





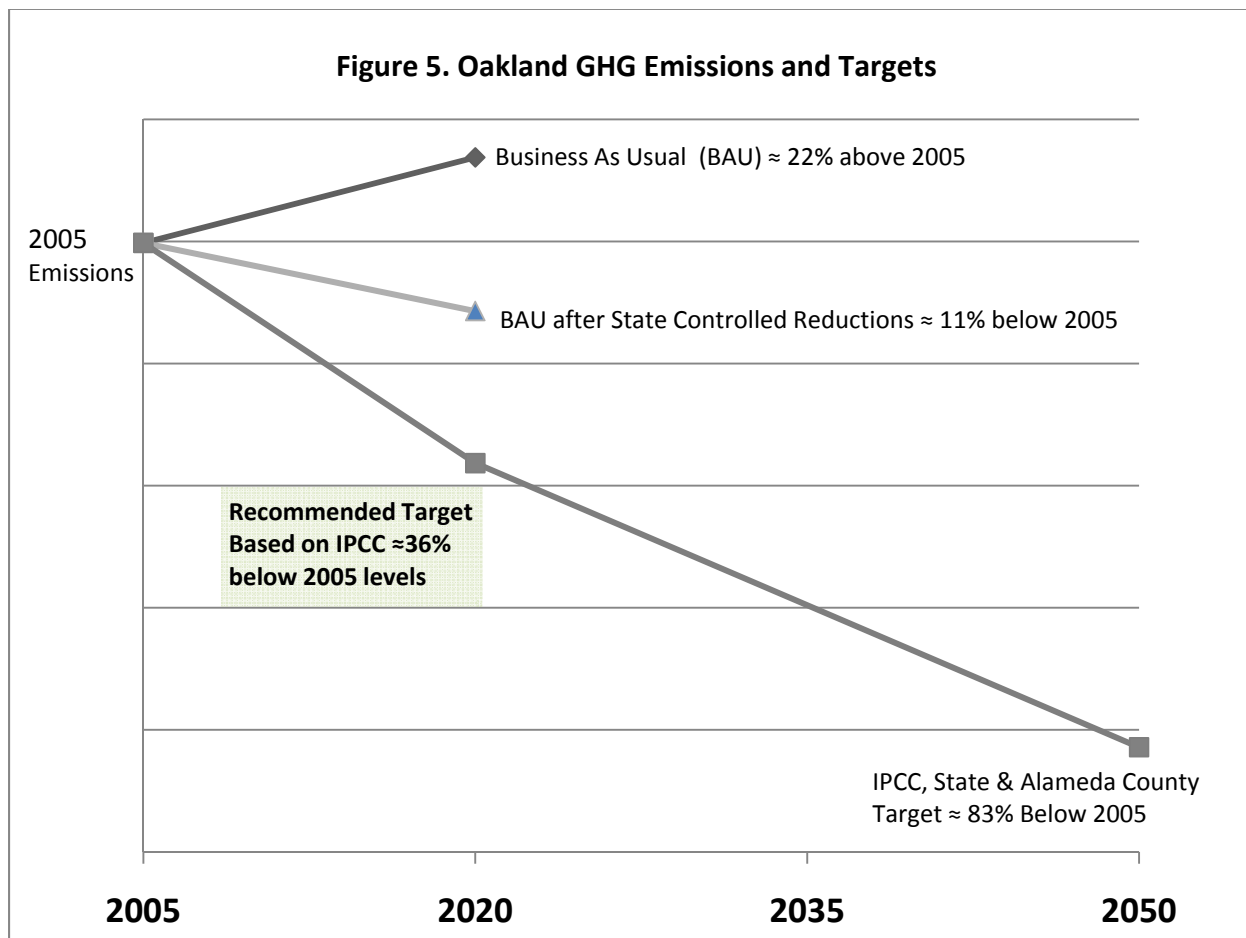
# Oakland's 2020 GHG Reduction Goal

In July 2009, the Oakland City Council approved a preliminary planning GHG emissions reduction target for the year 2020 at 36% below 2005 levels, on a path toward reducing GHG emissions by more than 80% below 2005 levels by 2050.

This planning target was developed based on recent publications of the Intergovernmental Panel on Climate Change (IPCC), widely recognized as the world's leading body of climate scientists. According to a recent IPCC report<sup>ii</sup>, achieving this level of GHG reductions throughout the industrial world will help to produce a level of climate stabilization that would avoid the worst future climate impact scenarios.<sup>iii</sup> Additional background on this GHG reduction target is provided in the ECAP Appendix.

36%  
reduction

Oakland has an opportunity to demonstrate leadership by striving to achieve this level of GHG emissions reductions, reinforcing our commitment to local climate action.





# Chapter 2 – Implementation and Reporting

## Implementing the Plan

City Departments that are responsible for each priority action will provide regular status updates to the Environmental Services Division. Annual reports will be presented to the City Council. These reports will be publicly available.

ECAP implementation will involve an inter-agency staff team to provide staff-level coordination. This team will discuss progress and challenges in ECAP implementation. Team members will continue relationships with key external partners (e.g., PG&E, EBMUD, StopWaste.Org) to foster coordination and collaboration.



## Updating and Evolving the Plan

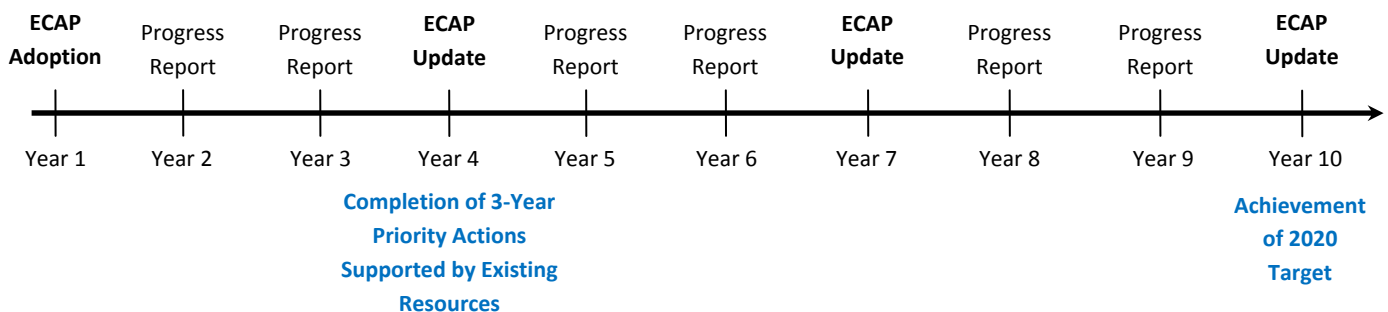
Annual updates on the status of ECAP implementation will be presented to City Council. The ECAP will be updated every three years, including updates to Oakland GHG inventories.

The City will benefit from monitoring the implementation of priority actions during the next three years (2010-2013), and will have the opportunity to learn from these observations to improve plans going forward. Successful programs may be continued and expanded, while unsuccessful actions can be dropped or reconfigured. Other unforeseen changes (e.g., technological advancements, energy price changes, economic growth rates, updated climate models, funding availability) will be considered in future updates to this plan.

The City will provide ongoing opportunities for the public to receive information on the City’s progress in implementing ECAP actions, and to provide input as the implementation process proceeds. These will include three community climate forums annually as described in the Community Engagement section of Chapter 4.

## Timeline for Plan Implementation

The City will report on progress and update the ECAP according to the timeline below.





## **Priority Actions Supported by Existing Resources**

A number of actions in the ECAP can be accomplished with existing resources, or with the aid of anticipated external support (e.g., grants). The Priority Actions Supported by Existing Resources below will move forward with existing or anticipated resources, and will be implemented during the next three years (2010-2013). Some of these actions are in progress. Table 1 provides a summary of when the City anticipates beginning work on each action and which department/ division is responsible for implementation.

**Table 1. Priority Actions Supported by Existing Resources**

<b>Priority Action</b>	<b>Anticipated Implementation Start</b>	<b>Responsible Department / Division</b>
PA 1. Identify and Adopt Priority Development Areas	Underway	Transportation Services, Strategic Planning, Redevelopment
PA 2. Launch and Develop a Funding Plan for the Downtown Shuttle	Underway	Transportation Services, Economic Development
PA 3. Advance Bus Rapid Transit in Oakland	Underway	Transportation Services, Infrastructure Planning & Programs
PA 4. Participate in Quarterly SB 375 Discussions	Underway	Transportation Services, Strategic Planning, Housing and Community Development
PA 5. Call for Port of Oakland GHG Reduction Targets and Plans	Underway	Elected Officials
PA 6. Call for Climate Action by Port Tenants	Underway	Elected Officials
PA 7. Adopt a Green Building Ordinance for Private Development	Completed Fall 2010	Planning, Building Services
PA 8. Offer Property-Based Energy Financing	TBD	Environmental Services, Planning, Building Services
PA 9. Launch a Downtown Commercial Retrofit Program	Underway	Economic Development, Environmental Services
PA 10. Encourage Participation in Local Energy Efficiency Programs	Underway	Environmental Services
PA 11. Launch a Residential Green Retrofit Program	Underway	Environmental Services, Planning, Housing & Community Development
PA 12. Conduct a Multi-Family Affordable Housing Retrofit Pilot	Underway	Housing and Community Development
PA 13. Expand Weatherization Program Delivery	Underway	Housing and Community Development
PA 14. Launch the Weatherization and Energy Retrofit Loan Program	Underway	Housing and Community Development
PA 15. Create an Oakland-Specific Water-Efficient Landscaping Ordinance	TBD	Strategic Planning
PA 16. Implement Advanced Operating Procedures for City Facilities	Winter 2011/12	Department of Facilities & Environment
PA 17. Improve Energy Performance of New City Facilities	Underway	Environmental Services

PA 18. Retrofit City Facilities to Improve Energy Performance	Underway	Environmental Services, Building Services
PA 19. Restructure Solid Waste Management System	Underway	Environmental Services
PA 20. Refine Implementation of C&D Recycling Ordinance	Underway	Building Services and Permit Center
PA 21. Promote Waste Reduction at Community Events	Underway	Environmental Services
PA 22. Develop Regulations Enabling Urban Food Production	TBD	Strategic Planning, Economic Development
PA 23. Encourage Land Owners to Lease Space for Food Production	TBD	Strategic Planning
PA 24. Provide Additional Information on Energy and Climate Issues Through Existing City Channels	Winter 2010/11	Environmental Services
PA 25. Expand Outreach on Energy and Climate Issues Through Partnerships with Local Organizations	Winter 2010/11	Environmental Services
PA 26. Convene Community Climate Forums	Summer 2011	Environmental Services
PA 27. Report on Energy and GHG Reduction Progress	Winter 2011/12	Environmental Services
PA 28. Support Local Green Jobs Programs	Underway	Mayor's Office, Redevelopment Agency
PA 29. Participate in Regional Climate Adaptation Discussions	Underway	Strategic Planning, Economic Development, Engineering

## **Priority Actions Requiring New Resources**

Putting Oakland on a steady path of progress toward achieving a 36% reduction in GHG emissions by 2020 will require the implementation of additional actions during the next three years, beyond those described above for which existing resources are available. The Priority Actions Requiring New Resources identified in Table 2 below will move forward if new resources can be found. See page 40 for more information on these proposed actions.



**Table 2. Priority Actions Requiring New Resources**

PA 30. Develop a Comprehensive Transportation Policy Plan
PA 31. Improve Transportation & Land Planning Integration in Every Planning Effort
PA 32. Create and Adopt a Transportation Impact Fee to Support Implementation
PA 33. Update Local CEQA Standards to Reduce Emphasis on Congestion Impacts
PA 34. Accelerate Completion of Bicycle and Pedestrian Plans
PA 35. Establish Alternative Mechanisms for Meeting Parking Requirements
PA 36. Conduct a Citywide Dynamic Parking Pricing Study
PA 37. Plan for Electric Vehicle Infrastructure
PA 38. Develop an Urban Forestry Master Plan
PA 39. Accelerate City Fleet Vehicle Replacement



PA 40. Subsidize Transit and Transportation Alternatives for City Employees
PA 41. Discontinue Subsidizing Parking for City Employees
PA 42. Engage Largest Electricity Consumers in Energy Retrofits
PA 43. Market Energy Retrofit Opportunities to All Oakland Businesses
PA 44. Create a Renter-Occupied Residential Energy Retrofit Program
PA 45. Adopt and Implement a Residential Energy Conservation Ordinance
PA 46. Encourage the Creation of On-Bill Financing for Energy Retrofits
PA 47. Seek Resources to Support Energy Programs
PA 48. Encourage Citywide Energy Conservation and Efficient Product Purchasing
PA 49. Facilitate Community Solar Programs
PA 50. Encourage PG&E to Offer Green Power Options
PA 51. Monitor Community Choice Energy
PA 52. Enforce Mandatory Recycling
PA 53. Conduct Residential Social Marketing Campaigns and Business Outreach
PA 54. Study Options for Advancing Next-Level Waste Reduction
PA 55. Develop an Oakland Climate Action Model Practices Campaign
PA 56. Community Climate Action Guide
PA 57. Support Local Climate Workshops
PA 58. Study Potential Local Climate Impacts
PA 59. Communicate Climate Impacts to the Community
PA 60. Identify and Act on Opportunities to Improve Resilience in City Plans and Policies

### Cost of Priority Actions Requiring New Resources

The ECAP includes budget estimates for resources the City would need to implement the 32 Priority Actions Requiring New Resources identified in Table 2. The average annual cost to the City associated with implementing all 32 of these actions is projected to be approximately 20 additional staff FTE (2.5 of which can be funded with identified external funds), and an additional \$9 million per year for related expenses. It is outside the scope of the ECAP to include a total budget for other actions proposed for implementation through 2020. It is important that the City identify long-term dedicated funding streams to support energy and climate action.



Implementation of climate actions, whether imposed by Federal, State or local law, or from voluntary community action at a level commensurate with achieving Oakland’s 36% GHG reduction target, may result in potential reductions in revenues to the City associated with decreased energy and fuel consumption (e.g., Utility Consumption Tax, Alameda County Transportation Improvement Authority [Measure B-ACTIA], State Gas Tax). Conversely, an influx of new revenues may result from the creation of new green business activities (e.g., business tax and sales tax revenue associated with energy retrofit work performed, green business attraction, local job creation associated with implementation activities). It is beyond the scope of the ECAP to estimate net costs and benefits associated with achievement of the 36% GHG reduction target.

## **Cost to Oakland Community and Stakeholders**

In addition to resources required by the City to support implementation, achieving the 36% GHG reduction target will require complementary action throughout the community in many areas. For example, the City may develop and offer programs assisting property owners in improving energy efficiency of their buildings. In most cases, those property owners would require additional resources to implement the upgrades. In another example, the City would require resources to participate in the development of a Public Transit Master Plan for Oakland. AC Transit would also require significant additional resources to increase the frequency of its service and provide amenities needed to foster significant increases in ridership.

It is beyond the scope of the ECAP to project total implementation costs that might be borne by the greater Oakland community in the course of taking primarily voluntary action at the level necessary to achieve a citywide GHG reduction of 36%. However, these costs would clearly be significant. For example, it is estimated that performing voluntary energy upgrades to 30% of Oakland's residential properties would cost on the order of \$400 million. Much of this work has the potential to create significant cost savings for property owners and/or tenants, and some households could experience a net positive cash flow. However, identifying resources to support initial implementation costs is a significant barrier to implementation. ECAP actions (e.g., working with partners to expand financing options) are identified to help overcome such barriers, but cannot fully remove the need for resources.

## **Potential Funding Opportunities**

Through a variety of partnerships, Oakland has been successful in receiving resources to support new energy and climate programs. These programs include support for residential energy retrofits and expanded weatherization services, downtown commercial energy retrofits, and the launch of a new downtown free shuttle.

Opportunities to seek funds are available. Assuming that capacity to seek funds exists, Oakland will continue to be competitive. Examples of funding sources the City should continue to explore include:

- State and Federal energy grants
- Air District & CA Air Resources Board grants
- Foundation support
- Emerald Cities Collaborative support
- Federal appropriations
- HUD Sustainable Communities planning grants
- EPA Climate Showcase Communities grants
- State and Federal transportation funds
- MTC directed regional transportation dollars
- Additional ARRA funding opportunities
- Regional gas tax/green investment fee
- Surcharges on GHG intensive energy use
- Parking rates
- Landfill disposal fees
- Federal tax credits
- EPA Clean Water Revolving Loan Fund
- Reformulated Gasoline Settlement Fund
- Development impact fees
- Permit fees
- Tax increment financing

## **Considerations of Job Quality and Economic Development in Implementation**

Climate action by the City and complementary action by the Oakland community have the potential to foster significant green job creation and green economic development in Oakland. The City encourages the expansion of local green job training programs to help provide the workforce needed to achieve these goals. The City also encourages private employers to ensure that these are high quality, living wage jobs offering green career pathways for local residents. The City will continue to support these objectives by applying existing living wage, local hire and prevailing wage policies to its programs and projects.

## **Tracking and Reporting on Progress**

The City will report on the status of priority actions and key performance metrics on an annual basis beginning one year after ECAP adoption. In addition to annual reports to City Council, reporting will be delivered through a variety of dissemination methods to various interest groups and stakeholders. Multiple actions identified in the Community Engagement section of Chapter 5 will serve as additional vehicles for reporting on implementation progress.



Oakland's success in reducing energy use and GHG emissions will be measured using the following, primarily citywide annual metrics. While not an exhaustive list, these metrics will enable evaluation of Oakland's progress as implemented actions reduce GHG emissions while creating a healthier, more equitable, and more economically vibrant Oakland.

### Key Performance Metrics

- Vehicle miles traveled in Oakland
- Residential electricity consumption
- Residential natural gas consumption
- Commercial/industrial electricity consumption
- Commercial/industrial natural gas consumption
- Tons of waste sent to landfill

### Secondary Performance Metrics

#### Transportation and Land Use

- Gallons of petroleum fuel consumed
- Percent of mode share represented by each form of transportation
- Miles of identified bikeways
- Number of bicycle parking spots
- Percent of Oakland residents living within ½ mile of major bike lane
- Total number of transit passenger miles traveled
- Total number of bus service hours
- Total miles of bus lines
- Average bus travel time for representative routes
- Revenue generated by transportation impact fees
- Funding allocated to transit projects (all sources)
- Average installed parking of new development
- City fleet fuel consumption

#### Building Energy Use

- Number of low-income residential units served by weatherization assistance programs
- Number of homes participating in residential retrofit programs
- Number of properties utilizing property-assessed energy financing
- Number of commercial and industrial buildings participating in energy rebate programs
- Percent of electricity from RPS-compliant renewable energy sources
- Percent of electricity from carbon-neutral sources
- Amount of energy (kWh and therms) generated from local renewable sources
- Amount of energy (kWh and therms) consumed by City operations
- Amount of electricity (kWh) generated at City facilities

#### Material Consumption and Waste Reduction

- Tons of waste landfilled
- Tons of material recycled by City franchisees or contractors
- Tons of organic material composted by City franchisees or contractors
- Amount of construction and demolition (C&D) debris diverted from landfills
- Amount of solid waste generated by City operations

#### Community Leadership

- Number of individuals pledging to take and/or reporting climate actions



# Chapter 3. A Collaborative Approach

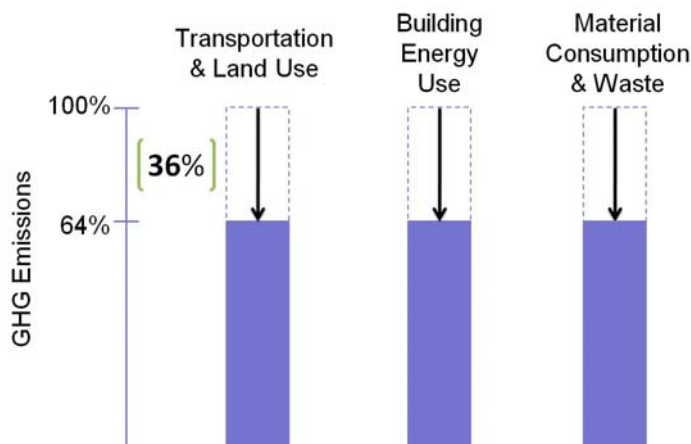
## Achieving Oakland's 2020 GHG Reduction Goal

Achieving a 36% reduction in citywide GHG emissions by 2020 will require a collaborative effort between government, business, and residents. This effort will require unprecedented action to address all three of the major sources of GHG emissions:

- Transportation & Land Use
- Building Energy Use
- Material Consumption & Waste

For the purpose of developing the draft ECAP, Oakland's 36% GHG reduction goal is applied to each of these three categories of GHG emission sources. This level of GHG reduction can be accomplished by 2020 by achieving the following targets:

Figure 6. Applying the 36% GHG Reduction Goal in Each Emissions Source Category



**20% reduction in vehicle miles traveled** annually as residents, workers and visitors meet daily needs through transit, walking, and bicycling

**24 million gallons of gasoline and diesel saved** annually on local roads due to less driving and more fuel efficient vehicles

**32% reduction in annual electricity consumption** through conservation and energy efficiency in homes and businesses

**14% reduction in annual natural gas consumption** through retrofits to Oakland's homes and commercial buildings and aggressive conservation

**62 million kWh and 2.7 million therms of renewable energy production** annually from local solar panels and other renewable energy technologies

**375,000 tons of waste diverted** annually away from local landfills through waste reduction, reuse, recycling, and composting





# Role of Federal, State, Regional Partners

The ECAP is intended to complement actions taken by federal, state and regional governments to address the threat of climate change.

The Federal government has begun to take an increasing interest in solving the challenge of climate change. President Obama issued an executive order in 2009 calling for GHG reductions in Federal government operations.<sup>iv</sup> The U.S. Environmental Protection Agency has also begun to take steps to recognize GHG emissions as an environmental problem.

In California, recent climate policies adopted at the State level (e.g., AB 32, SB 375) aim to reduce statewide GHG emissions to 1990 levels by 2020.<sup>v</sup> Executive Order S-3-05 issued by Governor Schwarzenegger calls for statewide GHG reductions of 80% below 1990 levels by 2050.<sup>vi</sup>

In December 2008, the California Air Resources Board (CARB) adopted the Climate Change Scoping Plan, outlining a variety of State-driven strategies to help achieve these statewide goals.<sup>vii</sup> Complementary and supplemental local actions will be needed to help reach these goals. Among the strategies contained in the CARB Scoping Plan are: vehicle fuel efficiency and low carbon fuel standards; energy efficiency standards for buildings; aggressive renewable portfolio standards for electricity generation; hybrid vehicle support; high speed rail; industrial sector energy efficiency measures; growing sustainable forests; and recycling and waste measures. While some of these strategies may not affect Oakland, most will have some impact in Oakland and are considered in the context of developing local GHG reduction targets and plans to meet the targets.

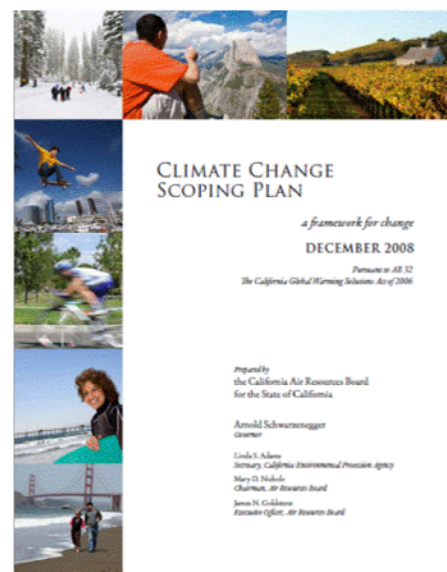
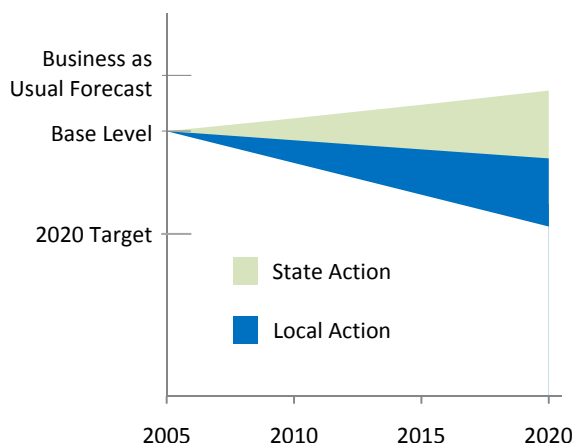
## State policies are projected to result in significant progress toward Oakland's 2020 GHG reduction goal.

Some of the State-driven strategies, such as requiring the sale of more fuel-efficient vehicles and lower carbon fuels, are projected to reduce GHG emissions in Oakland without imposing new burdens on local government. Other State strategies outline goals for reducing GHG emissions that will only be met if action is taken by local governments and communities.

For the purpose of quantifying GHG emissions and needed reductions, projections of Oakland's 2020 GHG emissions have been adjusted based on projected changes in population, economic activity and vehicle miles traveled.<sup>viii</sup> These projections also assume implementation of State-driven strategies that will not require additional local government action. Achievement of other State-defined goals requiring local action is not assumed without the implementation of actions recommended in this draft ECAP.

The role of regional partners in achieving Oakland's future GHG reduction goals is very significant. Regional partners such as the Association of Bay Area Governments (ABAG) and the Metropolitan Transportation Commission (MTC) are working to reduce emissions through development of regional housing allocations for Bay Area cities, transportation plans, and priority development areas. Several strategies that hold promise would require new regional action by a regional body or the collective action of all the cities and counties (see page 81 for examples).

Figure 7. A Collaborative Partnership to Achieve Oakland's GHG Reduction Goals



# Role of City Government and Local Action

The primary purpose of the ECAP is to identify and prioritize actions the City can take to reduce energy consumption and GHG emissions associated with Oakland. The ECAP also tells the story of action the Oakland community would need to take in partnership with the City to achieve a 36% reduction in GHG emissions.

The City of Oakland can provide leadership and leverage, and can play an important role in helping to reduce citywide energy use and GHG emissions. The City can enact new policies; develop new plans, programs and projects; and help to educate and motivate additional community progress.

For example, land use and transportation plans developed by the City can help to orient new development around transportation networks that reduce dependence on automobiles and associated GHG emissions. Examples of relevant City planning documents include: the General Plan Land Use and Transportation Element and Housing Element; the Zoning Code; and the Bicycle and Pedestrian Master Plans.

City policies and programs can help to reduce energy use associated with residential and commercial buildings as well. For example, the City's proposed Green Building Ordinance for Private Development would help to ensure that new residential and commercial buildings and rehabilitations of existing buildings are designed to achieve high levels of energy efficiency and green performance.

The City has significant influence over GHG emissions associated with materials and waste through its solid waste management programs. The City's garbage franchise agreement and recycling service contracts define the type, frequency and cost of garbage, recycling and compost collection services, and can be tailored to keep more materials out of landfills.

The City also has an important role to play in educating and motivating all members of the Oakland community to join in the effort to reduce energy use and GHG emissions. The City can encourage voluntary action, promote model local practices, provide opportunities for new ideas from the community to further strengthen local efforts, and track and report on Oakland's progress in reducing energy use and GHG emissions.

## Achieving a 36% reduction in GHG emissions will require unprecedented leadership by the City and all members of the Oakland community

Leadership from local businesses, non-profit organizations, civic groups and others will be essential to achieving Oakland's 36% GHG reduction target. As champions connected throughout the Oakland community, these organizations can help to build a movement around local climate action.

Oakland's success in reducing GHG emissions will ultimately depend on the day-to-day decisions of individuals. For example, achieving a 36% GHG reduction target will require all members of the community to drive an average of 20% less by walking and biking for neighborhood trips, using public transit, combining trips, and telecommuting where possible. Thirty percent of Oakland's homes and businesses will need to undergo energy improvements. Local service providers (e.g., PG&E, AC Transit) will play key roles in enabling individuals to make choices that reduce GHG emissions. These and other organizations will have a big role to play in creating interest and encouraging action throughout the community.



# Community Climate Action Guide

Achieving significant GHG reductions will require everyone in the Oakland community working together. Below are ideas to consider as you help to reduce your own climate footprint as a resident, employee, or visitor to Oakland. To view more ideas, download a stand-alone copy of this guide, and access tools for calculating your own carbon footprint, visit the City's website at [www.sustainableoakland.com](http://www.sustainableoakland.com).



## First Steps

### Greening Your Home

- Try adding a layer before turning on the heat
- Plug all appliances into powerstrips and turn off the strips when not in use
- Replace incandescent light bulbs with compact fluorescent bulbs
- Choose ENERGY STAR labeled appliances
- Insulate your water heater
- Lower the water heater temperature
- Install and use a clothesline
- Install weather stripping around external doors
- Conserve water with water-efficient showerheads and faucets

### Getting Around

- Switch one work commute trip per week to biking, walking, taking transit or telecommuting
- Accomplish at least two neighborhood trips per week by biking or walking
- Plan out non-work trips in advance and combine where possible
- Carpool with neighbors, co-workers

### Consume Less, Waste Less

- Recycle all eligible materials
- Bring your own bag for shopping
- Purchase durable goods made from recycled materials
- Avoid excessively packaged goods
- Shop at local farmers markets
- Eat meat at one less meal each week

### Lead the Way

- Educate your family and establish green family practices
- Discuss action opportunities with neighbors, such as lowering water heater temperature, hiring an energy improvement contractor, or biking to work one day per week
- Discuss safe routes to school, transit, etc with neighbors and help create a safe street environment





## Bigger Steps

### Greening Your Home

- Have a home energy audit done and take actions that will pay for themselves within 5-10 years
- Look for opportunities to include passive solar design to minimize winter heating needs in new building or remodeling projects
- Collect rainwater for outdoor water needs
- Plant trees on your property
- Plant water-efficient landscaping, including smart controllers (See Bay Friendly Guidelines)
- Consider living arrangements (co-housing) that can yield lower per capita energy use

### Getting Around

- Purchase a fuel-efficient vehicle
- Purchase a bike and ride it often
- Choose to live where automobile dependence can be minimized (e.g., near transit, work, school, shopping)
- Try not owning a car
- Fly less often for business; try web meetings & video conferencing

### Consume Less, Waste Less

- Repair and reuse goods whenever possible
- Adapt used materials for new purposes (e.g., mason jars for cups)
- When shopping in stores, look for options in Oakland first
- Plant a garden to grow your own food
- Freeze, can, dry and preserve seasonal fruits and vegetables
- Go vegetarian

### Lead the Way

- Become a mentor to other members of the community
- Become a community resource and share your skills and experience with others taking local climate action



## Chapter 4

# Leveraging Near-Term Opportunities and Laying the Groundwork for Long Term Progress: The Three Year Priority Implementation Plan

It is important for the City to prioritize its efforts carefully, and to get started promptly on implementing the highest priority recommended actions when the necessary resources are available. This chapter presents a Three Year Priority Implementation Plan for making progress toward Oakland's 36% GHG reduction target.

**The Three Year Priority Implementation Plan is divided into two sections:**

- **Priority actions supported by existing resources**
- **Priority actions requiring new resources**

In each section, recommended priority actions are grouped into the three primary GHG reduction categories, along with a set of highlighted community engagement recommendations, and steps to assist Oakland in adapting to climate change, in the following order:

- Transportation & Land Use
- Building Energy Use
- Material Consumption & Waste
- Community Engagement
- Climate Adaptation & Increasing Resilience

Priority actions recommended using existing and anticipated resources are summarized with descriptions of current implementation status. Priority actions recommended for implementation that will require new resources include estimates of resource needs along with recommended implementation responsibility if resources become available.

All recommended priority actions are also included in Chapter 5, which provides a summary of all actions required for Oakland a 36% reduction in GHG emissions by 2020.

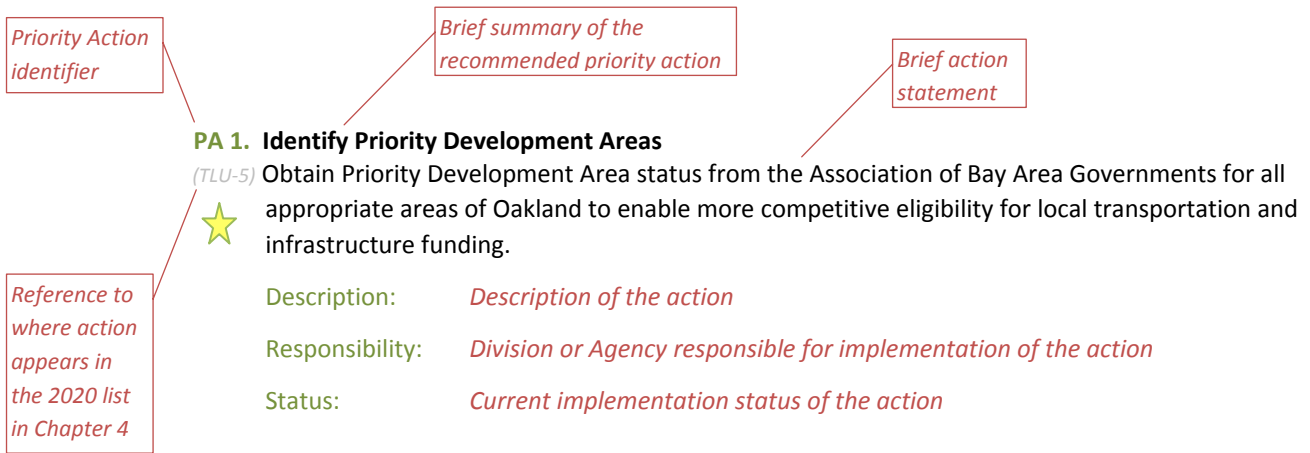
# Priority Actions Supported by Existing Resources

During the next three years (2010-2013), the City will implement a prioritized set of recommended actions for which resources are available. These recommended actions can be implemented using existing or anticipated resources, including anticipated grants from the California Energy Commission (CEC) State Energy Program, supported by the American Recovery and Reinvestment Act (ARRA). Some of these actions are in progress.

These priority actions will create GHG reduction benefits and lay the foundation for future actions that can create additional GHG reductions in the coming years. Additional resources to continue and/or expand these actions beyond the next three years, as well as to implement additional energy and climate actions, will be necessary to achieve Oakland’s 36% GHG reduction goals.

## How to Read This Section

Each action below is presented through a standard format containing each of the following elements.



★ The star icon shown at left indicates actions in the Three Year Priority Plan that can move forward in a substantive way during the next three years. Some of these actions can be accomplished with existing resources and staffing levels, while others will benefit from anticipated external funding such as recently awarded Stimulus funds.





## Transportation and Land Use

Combustion of fossil fuels for transportation is a major source of GHG emissions associated with Oakland, as well as throughout California. This includes people moving to and from home, work, school, shopping, recreation, and other destinations, as well as the transport of goods. Other local air pollutants linked to increased incidence of health problems such as asthma and cancer also commonly result from use of transportation fuels.

Addressing transportation emissions presents a tremendous opportunity to simultaneously reduce GHG emissions and improve the health of Oakland residents. Efforts to reduce GHG emissions from the transportation sector also pose the opportunity to create a more equitable, sustainable, affordable and healthy Oakland by addressing the interconnection between land use and transportation. How and where housing, jobs, shopping, and other opportunities are located has a fundamental effect on both GHG emission and on the choices that people have for meeting their daily needs.

A number of tools are available to help the City reduce GHG emissions associated with transportation and land use. These include: land use and transportation planning; providing interconnected bicycle and pedestrian options; tailoring parking policies to reduce vehicle trips; supporting affordable, safe and reliable public transportation options; promoting fuel-efficient vehicles and low-carbon fuels; partnering with the Port of Oakland to reduce Port-related emissions; engaging employers to reduce commute and business trips; promoting urban forestry; and improving the City vehicle fleet.

Oakland has made progress in a number of these areas, embracing a variety of climate-friendly development principles in the City's General Plan, focusing new development around transit hubs, adopting forward-thinking Bicycle and Pedestrian Master Plans, and adopting a Clean Fleets policy aimed at improving the fuel efficiency of the City's vehicle fleet.

A number of other actions currently underway or planned for implementation are recommended for completion in the next three years. These actions include:

- Identify and Adopt Priority Development Areas in Oakland
- Launch and Develop a Funding Plan for the Downtown Shuttle
- Advance Bus Rapid Transit in Oakland
- Participate in Quarterly SB 375 Planning Discussions

Following are descriptions of each of these actions, along with information regarding implementation status.

### Priority Actions

#### **PA 1. Identify and Adopt Priority Development Areas**

(TLU-6) Obtain Priority Development Area (PDA) status from the Association of Bay Area Governments for all appropriate areas of Oakland to enable more competitive eligibility for local transportation and infrastructure funding.



#### **Description:**

Identifying Priority Development Areas in Oakland will help the City secure resources for local transportation and infrastructure improvements. PDA designation is awarded through the FOCUS Program (a regional development and conservation strategy), led by four regional agencies: the Association of Bay Area Governments (ABAG), Metropolitan Transportation Commission (MTC), Bay Area Air Quality Management District (BAAQMD) and the Bay Conservation and Development Commission (BCDC). The FOCUS Program and the PDA designation have the primary goal of encouraging growth near transit and in the existing communities that surround transit by enhancing



existing neighborhoods and providing good housing and transportation choices for all residents. This includes an explicit focus on promoting housing that will be affordable to low-income residents and attempts to minimize the displacement of existing residents.

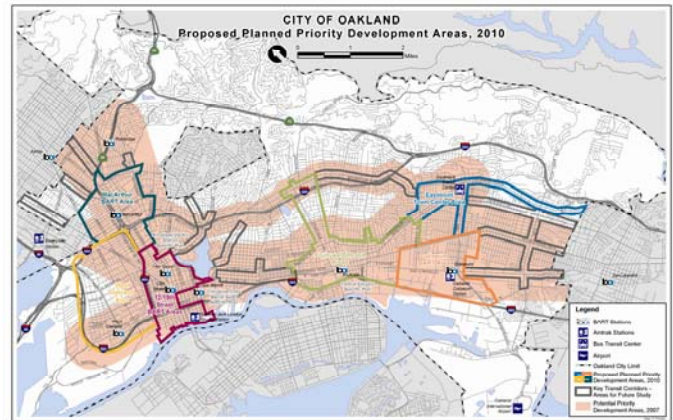
Designated PDAs will become eligible to receive not only planning and technical assistance but capital funding from various sources including the Station Area Planning Grant Program, the Regional Transportation Plan (Transportation 2035), the Transportation for Livable Communities Program, Environmental Justice grants, Green Infill - Clean Storm water grants, the Proposition 1C: Transit Oriented Development Housing Program and Infill Infrastructure Grant Program, the Transportation Fund for Clean Air grant program, and other State and regional programs.

City Council has approved an application for designation. Follow-on grant applications will need to be focused on infrastructure, transportation, and housing for a range of income levels for transit-oriented development areas and corridors.

Achieving PDA designation of previously designated transit-oriented areas will be accomplished under existing Resources. An additional 0.25 FTE for a grant writing professional would augment Oakland’s capacity to apply for, and chances of receiving, more above-mentioned future funding.

**Responsibility:** Transportation Services, Strategic Planning, Redevelopment

**Status:** City Council approved staff recommendations regarding the identification of Priority Development Areas in February 2010. ABAG subsequently approved these recommendations. Staff is now working to align proposals to make Oakland competitive for future transportation, infrastructure and housing funding streams.



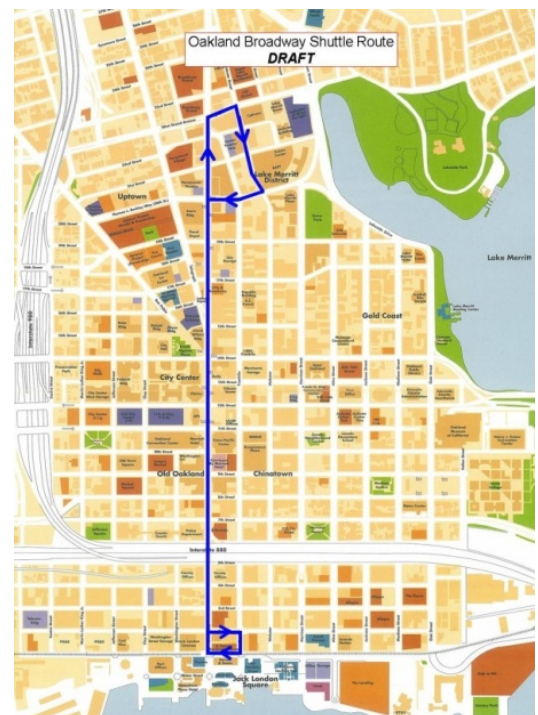
**PA 2. Launch and Develop a Funding Plan for the Downtown Shuttle**

(TLU-13) Launch and sustain a downtown free shuttle to increase transit use in the downtown area. Explore options to expand the shuttle up the Broadway corridor.



**Description:** The City launched a new downtown shuttle serving the Broadway corridor from Jack London Square to the Uptown area. Rides on the shuttle are free to the public. The shuttle is projected to create a net reduction in GHG emissions by reducing the need for private automobile trips. The shuttle will also benefit downtown merchants.

The launch and initial operating phase of the shuttle is supported by a grant from the Bay Area Air Quality Management District. Funding is in place to support the operation of the shuttle for a two-year period. During this time, the City will work to develop a long-term



funding strategy to sustain the shuttle beyond the grant period, including development of a “fair share” methodology for assigning a portion of the costs to new development.

Existing staff resources are sufficient to support the launch of the shuttle. Additional resources may be needed to perform urban economic analysis, outreach and strategy development to create an ongoing sustainable funding stream beyond the grant period.

**Responsibility:** Transportation Services, Economic Development

**Status:** The shuttle began operations in summer 2010.

**PA 3. Advance Bus Rapid Transit in Oakland**

(TLU-14) Support implementation of bus rapid transit (BRT) in Oakland along the Telegraph Avenue and International Boulevard corridors while minimizing short-term potential impacts to neighborhoods and businesses.



**Description:** Establishing new dedicated transit service will be critical to reaching our emissions goals and fostering shifts from automobile travel to transit. Bus rapid transit offers a significant opportunity to make transit easier, faster, more reliable and more convenient. The City has an opportunity to work with AC Transit to establish a BRT system on these routes in Oakland.



Existing staff resources and consulting assistance, which have been supported by funding from AC Transit, have been sufficient to analyze the proposed BRT options for Oakland. AC Transit is currently completing the Final Environmental Impact Statement / Report on the project, which will define potential mitigations to address traffic and parking impacts. Once that document is released, City Council will be asked to vote on the project.

Based on its experience with this initial BRT project, the City should consider other opportunities to advance BRT as a local and regional strategy.

**Responsibility:** Transportation Services / Infrastructure Planning & Programs

**Status:** Staff is working with AC transit to review the impacts and mitigations of the proposed project, and will be bring the refined project to the City Council for a vote in early 2011.

**PA 4. Participate in Quarterly SB 375 Discussions**

(TLU-1) Participate in development of the Bay Area Sustainable Community Strategy for reducing vehicle travel in compliance with SB 375, including defining Oakland’s role in achieving regional jobs-housing balance and land use and transportation system integration.



**Description:** Senate Bill 375, adopted in 2008, established a new framework for reducing GHG emissions throughout California through attention to land use and transportation planning issues. SB 375 requires metropolitan regions of the state to each develop a Sustainable Community Strategy (SCS) demonstrating how each region will reduce vehicle miles traveled, and therefore contribute to GHG reductions. The SCS also presents an opportunity to improve coordination between regional transportation and housing planning.

Under the leadership of the Metropolitan Transportation Commission (MTC) and Association of Bay Area Governments (ABAG), partners in the Bay Area will be developing an SCS for the Bay Area over the next 2-3 years in compliance with SB 375 mandates. This regional planning process can play a significant part in reducing transportation-related GHG emissions in Oakland and throughout the region. Oakland’s participation in this process will help to ensure that outcomes reflect the housing and transportation needs of the city’s residents and businesses, and that future regional planning

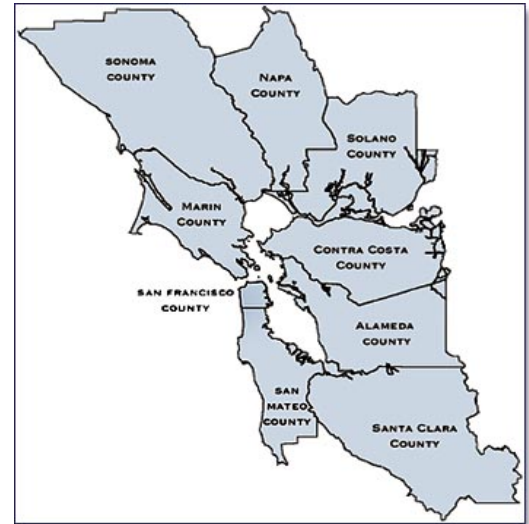


and infrastructure funds are allocated in proportion to the amount of growth directed to Oakland and other regional centers.

Expected roles of local government and opportunities to engage in this planning process remain unclear. Staff currently has the resources to participate in quarterly conference calls to stay up to date on how the process of developing the Bay Area SCS is unfolding. Further engagement or action would require additional staff resources.

**Responsibility:** Transportation Services, Strategic Planning, Housing and Community Development

**Status:** Staff is currently able to participate in quarterly conference calls to follow regional action related to SB 375 and development of the Bay Area Sustainable Community Strategy.



**PA 5. Call for Port of Oakland GHG Reduction Targets and Plans**

(TLU-37) Call upon the Port to establish GHG reduction goals associated with Port operations in alignment with the City’s GHG reduction target of 36% below 2005 emissions by 2020, and to create plans for achieving those goals.



**Description:** The Port of Oakland can demonstrate additional leadership in advancing GHG reductions by establishing GHG reduction goals associated with Port operations, and plans for achieving those goals. The Port has developed GHG emission inventories for its own operations, and has taken a number of actions toward reducing those emissions. By establishing a comprehensive GHG reduction plan based on a goal in alignment with the City’s GHG reduction target of 36% below 2005 emissions by 2020, the Port can continue to demonstrate its leadership, and provide a model of operational improvements for its tenants.

The Port of Oakland is a department of the City of Oakland. However, the Charter of the City of Oakland vests the Board of Port Commissioners with exclusive control and management of the Port Department. Port Commissioners are nominated by the Mayor and appointed by the City Council.

The City has sufficient existing resources to call upon the Port as described above. The Port would require separate resources to take the actions described here.

**Responsibility:** Elected Officials

**Status:** The City and Port maintain dialogue on these issues via the City-Port Liaison Committee and peer-to-peer staff level discussions.

**PA 6. Call for Climate Action by Port Tenants**

(TLU-38) Call upon the Port to establish GHG inventories and reduction goals associated with tenant activities, and plans for achieving those goals with appropriate tenant commitments, potentially including requiring specific high-impact GHG reduction measures (e.g., electrification of land-based aviation equipment and maritime vessels).



**Description:** Beyond the Port’s own operations, GHG emissions associated with tenant activities at the Port can also be significant. Through relationships with its tenants (e.g., lease agreements), the Port can advance additional GHG reductions associated with tenant activities.

**Responsibility:** Elected Officials

**Status:** The City and Port maintain dialogue on these issues via the City-Port Liaison Committee and peer-to-peer staff level discussions.

## Building Energy Use

Energy used to heat, light and power Oakland's buildings and for outdoor lighting is also a major direct source of GHG emissions. Natural gas consumption is the largest source of GHG emissions related to buildings, followed by emissions from power plants that supply Oakland's electricity.

A number of methods are available to the City to reduce GHG emissions from building energy use. These include: optimizing energy efficiency in new construction; retrofitting existing buildings to reduce energy consumption; promoting energy and water conservation and efficiency; advancing the use of renewable energy; and improving the energy performance of municipal facilities. Oakland's greatest opportunities lie in retrofitting the city's existing building stock.

Oakland already has made progress in a number of these areas, adopting a green building ordinance for civic buildings, implementing energy retrofits in most of the City's existing 100 largest facilities, working with partners to guide implementation of East Bay Energy Watch programs delivering energy efficiency services to local businesses, promoting green building construction, installing more than six megawatts of solar electric panels, and working with partners to submit successful proposals for Stimulus grants to support new programs.

A number of other actions, currently underway or planned for implementation, are recommended for completion in the next three years. These actions include:

- Adopt a Green Building Ordinance for Private Development
- Offer Property Based Energy Financing
- Launch a Downtown Commercial Retrofit Program
- Launch a Residential Green Retrofit Program
- Conduct a Multi-Family Affordable Housing Retrofit Pilot
- Expand Weatherization Program Delivery
- Weatherization and Energy Retrofit Loan Program
- Implement Advanced Operating Procedures for City Facilities
- Retrofit City Facilities to Improve Energy Performance

Following are descriptions of each of these priority actions, along with information regarding implementation status.

### **Priority Actions**

#### **PA 7. Adopt a Green Building Ordinance for Private Development**

(BE-1) Adopt a green building ordinance for residential and commercial private development new construction projects & requiring high levels of energy performance.

(BE-3) Include all significant renovation projects in the proposed green building ordinance for residential and commercial private development projects requiring high levels of energy performance.



**Description:**

By adopting a green building ordinance for private development, Oakland has the opportunity to ensure that new construction and major renovation projects are constructed in a manner that



reduces future operational energy and water use, transportation and waste disposal impacts, and associated GHG emissions. Such a policy can build from the City's existing Civic Green Building Ordinance and adopted green building standards for new affordable housing developments receiving funds through the annual housing Notice of Funding Availability.



Development of a draft green building ordinance for private development has been underway for more than a year. A number of workshops have been held to gather public and targeted industry input on the proposed ordinance, including affected building types, thresholds and requirements, and implementation process. Existing staff resources continue to be sufficient for development of the ordinance, though implementation may require additional training for select City staff, as well as the creation of new compliance guidance documents and process adjustments.

Once the ordinance is adopted, implementation tasks will include: updates to related content on the City's website (e.g., the ordinance, FAQs, links to helpful information); updates and maintenance of application forms and process documents; creation of a how-to manual for the public and training manual for City personnel; and development of compliance monitoring and enforcement procedures. All building and planning staff will need to receive additional training to supplement green building code training provided recently with ARRA funding support. Building inspectors will also receive training tailored for energy "raters" to maximize understanding of how to work with third-party raters. Refresher courses are expected to be available from third-party organizations (e.g., StopWaste.Org) at no cost to the City.

**Responsibility:** Planning, Building Services

**Status:** The City adopted the Green Building Ordinance in October 2010.

### PA 8. Offer Property-Based Energy Financing

(BE-4) Offer property-based financing and associated outreach for energy efficiency and solar improvements to residential and commercial property owners in Oakland, supported by ARRA funding.



**Description:** Starting in 2010, Oakland building owners will have a new way to pay for energy and water efficiency and solar energy improvements to their commercial and residential properties. Property owners who enroll in the voluntary CaliforniaFIRST program will be able to receive upfront financing for authorized energy upgrades through a loan that stays with the property. Participants will repay the loan over a 10-to-20 year period as a line item on their property tax bill. By choosing cost-effective energy upgrades, property owners may be able to reduce their utility bills by an amount greater than the loan repayment obligation, creating a net positive cash flow while greening their facilities.

The California FIRST financing program will help to enhance the effectiveness of other commercial and residential energy efficiency and solar programs. Property-based financing is anticipated to expand the number of retrofit projects and to encourage many projects to seek deeper levels of energy savings. California FIRST will be augmented during the next three years by an anticipated grant from the California Energy Commission's (CEC) State Energy Program. This grant will cover program setup costs and buy down interest rates to make the financing more attractive to property owners.



The City has no formal role in the administration of the CaliforniaFIRST financing program. City staff will however continue to advise development of the program and will assist in marketing and outreach with partner agencies.

**Responsibility:** Environmental Services, Planning, Building Services

**Status:** The City is participating in efforts to develop and launch the CaliforniaFIRST program on a statewide basis. The launch of this program has been delayed due to concerns expressed by the secondary lending market. Efforts are currently underway by program partners to resolve remaining barriers and establish the program, but no timeline for program launch is currently available. The City will promote CaliforniaFIRST through available channels once the program has launched.

**PA 9. Launch a Downtown Commercial Retrofit Program**

(BE-10) Offer enhanced incentives and technical assistance through the “Oakland Shines” program to help downtown commercial property owners improve energy efficiency, supported by ARRA funding.

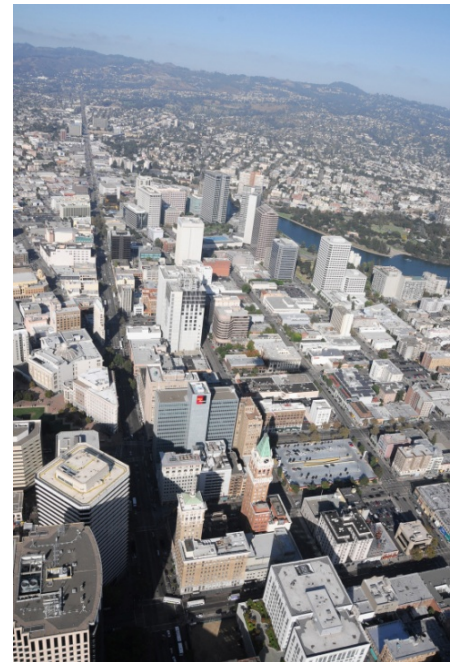


**Description:** Oakland’s 120-block downtown area is targeted for energy upgrades through concentrated outreach, technical assistance and hefty rebates for energy efficiency improvements. “Oakland Shines” will emphasize improvements to Class B buildings as part of its goal to reach 80% of businesses in downtown Oakland. Energy efficiency upgrades can help building owners reduce energy use and costs, and make their buildings more attractive to tenants.

“Oakland Shines” is funded by a \$4.8 million ARRA grant. It will be administered by a team of local energy consulting firms.

**Responsibility:** Economic Development, Environmental Services

**Status:** The CEC is issuing contracts. It is anticipated that this program will launch in January 2011.



**PA 10. Encourage Participation in Local Energy Efficiency Programs**

(BE-11) Encourage local small businesses and residents to participate in local energy efficiency programs offered through the East Bay Energy Watch regional collaboration between PG&E and East Bay cities.



**Description:** The City will encourage businesses to improve building energy performance by an average of 20% by enrolling in local energy efficiency programs such as Smart Lights and taking advantage of other PG&E programs and incentives for energy improvements. Smart Lights is administered as a component program of East Bay Energy Watch, a collaborative partnership program offered by PG&E and several East Bay cities. The Smart Lights program facilitates cost-effective lighting efficiency improvements for retail and small businesses in Oakland, offering expert advice and coordinating lighting retrofit implementation.

In addition to Smart Lights, the East Bay Energy Watch program also supports youth training in energy efficiency and offers entry-level residential energy efficiency services through its work with California Youth Energy Services (CYES).

**Responsibility:** Environmental Services

**Status:** The City is currently collaborating with East Bay Energy Watch; working with program administrator Quantum Energy Services and Technologies, PG&E, SmartLights, CYES and other East Bay Cities to guide delivery of the program.

**PA 11. Launch a Residential Green Retrofit Program**

(BE-18) Launch “Energy Upgrade California in Alameda County”, a new energy retrofit program to improve energy efficiency of existing single-family and multi-family residential properties, supported by ARRA funding.



**Description:** Under the leadership of the Association of Bay Area Governments and StopWaste.Org, Oakland is partnering with other local governments and agencies throughout Alameda County and across the region to develop a new residential green retrofit program. This program will foster energy efficiency, water conservation and other green improvements of existing single-family and multi-family residential properties in Oakland and throughout Alameda County. The program will perform outreach to promote green improvements; provide green construction technical guidance; create a green contractor certification system; connect homeowners, landlords and tenants with financing options (e.g., property-based financing); and providing quality assurance support. The program will also promote the value of third-party certification of energy and green building improvements.

This program was seeded by contributions from local governments throughout Alameda County in 2009. The funding enabled the development of green building technical guidance for single family residential retrofits. The CEC State Energy Program is funding the current activities of Energy Upgrade California in Alameda County. City staff will participate in a regional coordinating committee to optimize program design and will help to promote the program within Oakland.

**Responsibility:** Environmental Services, Planning, Housing & Community Development

**Status:** The City is participating in the regional effort including discussions, reviewing draft documents and coordinating the program with other City efforts. This program is scheduled to launch in winter 2010/11.

**PA 12. Conduct a Multi-Family Affordable Housing Retrofit Pilot**

(BE-19) Create an energy retrofit pilot program targeting multi-family affordable housing by providing funds to reduce risk and enable the acquisition of private investment capital to implement energy savings projects, supported by ARRA funding.



**Description:** This innovative pilot program will provide forgivable loan funds to be repaid from anticipated energy savings to reduce risk and encourage investment of private capital in multi-family affordable housing energy retrofits. Reduced risk is expected to encourage private capital investment which, when combined with other existing incentives, will support new energy retrofits of multi-family affordable housing properties.

This pilot program will move forward with anticipated funding from a CEC State Energy Program grant. Oakland partnered on a proposal with the San Francisco Mayor’s Office of Housing to develop and launch this pilot program. The program will foster energy retrofits of an estimated 400 units in Oakland by the close of 2012, improving average energy efficiency of participating units by approximately 20%. In the process, the City will participate in State and regional efforts to develop programs and protocols for implementing and evaluating energy retrofits in multi-family housing.

**Responsibility:** Housing and Community Development

**Status:** The City is refining the program implementation plan with the partner cities and affordable housing project stakeholders. The program is expecting to begin soliciting private capital in fall 2010.

**PA 13. Expand Weatherization Program Delivery**

(BE-20) Augment delivery of the existing federal Weatherization Assistance Program with supplemental ARRA funds designated for retrofitting additional homes in Oakland over the next three years.



**Description:** The City will expand the number of homes in Oakland receiving energy- and cost-saving weatherization services during the next three years. Several hundred low-income homes already receive weatherization assistance each year through delivery of the existing federal Weatherization Assistance Program (WAP) as well as targeted PG&E programs. The American Recovery and Reinvestment Act has recently made approximately \$1.6 million of additional funding available to Oakland through 2012 for weatherization services. These funds will be used to enhance and expand delivery of weatherization services to implement energy retrofits of approximately 250 multi-family and single family homes occupied by low-income households.

Weatherization services currently offered through existing WAP programs administered by Spectrum Community Services, Inc. and the Low Income Energy Efficiency program administered by PG&E will also continue to operate.

**Responsibility:** Housing and Community Development

**Status:** The City is currently refining program implementation plans with California Community Services and Development and expects to begin offering services for low-income households by fall 2010.

**PA 14. Launch the Weatherization and Energy Retrofit Loan Program**

(BE-20) Create the Weatherization and Energy Retrofit Loan Program (WERLP) to provide zero-interest loans to help low-to-moderate income residents improve energy efficiency and reduce energy costs, supported by \$1.8 million of ARRA Community Development Block Grant (CDBG) funds.



**Description:** The WERLP offers loans of \$6,500 to \$30,000 to owner-occupied low-income and moderate-income households. Loan funds can only be used for energy efficiency-related improvements such as attic insulation, caulking, weather-stripping, water heater insulation, energy-efficient light fixtures, furnace maintenance, energy saving appliances, and systems rehabilitation and replacement. Eligible systems include the furnace, windows, doors, water heater and roof. Loans are interest free and repaid upon sale of property without any periodic payments.

This program expects to serve 75 homes by the end of 2012, with a goal of reducing energy bills by 30% on average, while generating 108 jobs and connecting with trainees from the Oakland Green Jobs Corps. The WERLP is administered as an expanded offering of the City's Lending and Rehabilitation Services.

**Responsibility:** Housing and Community Development

**Status:** The program is active and the City is coordinating with local professionals in the building performance industry to ensure that training opportunities are available to local contractors. The City is also working to ensure that the energy retrofits are performed to industry standards.

**PA 15. Create an Oakland-Specific Water-Efficient Landscaping Ordinance**

(BE-29) Create an Oakland-specific Water Efficient Landscape Ordinance (WELO) to address water conservation.



**Description:** The City will create an Oakland-specific WELO providing citywide standards for public space that ensure stormwater retention and water conservation features are incorporated into landscaping. The Oakland-specific WELO will be designed to implement California's new model WELO and align with Bay Friendly Landscaping Guidelines.

**Responsibility:** Strategic Planning

**Status:** The City plans to begin work on this action within the next three years.



**PA 16. Implement Advanced Operating Procedures for City Facilities**

(BE-38) Enhance and implement standard operating procedures to improve energy efficiency in City facility operations.

★ **Description:** Continuous improvement of written standard operating procedures (SOPs) is necessary to ensure that City facilities operate with superior energy efficiency. New and enhanced written SOPs will be developed through interdepartmental collaboration and added to existing standards the Public Works Agency has used successfully to sustain American Public Works Association accreditation. These SOPs will cover a range of topics including utility cost reporting, energy efficiency retrofitting, direct digital controls, lighting equipment maintenance, and photovoltaic equipment maintenance.

**Responsibility:** Department of Facilities & Environment

**Status:** The City will deliver two to four SOPs by the close of 2011.

**PA 17. Improve Energy Performance of New City Facilities**

(BE-39) Modify the City’s Civic Green Building Ordinance to increase energy efficiency standards for new construction and major renovation of City facilities.

★ **Description:** The City will modify energy efficiency requirements within the Civic Green Building Ordinance to increase energy efficiency for new construction and major renovations of municipal facilities. Enhanced requirements may include controls for limiting demand for electricity and natural gas during periods of high pricing or low power availability.

**Responsibility:** Environmental Services

**Status:** The City will propose ordinance modifications by 2012.

**PA 18. Retrofit City Facilities to Improve Energy Performance**

(BE-40) Perform energy efficiency upgrades to existing City facilities, supported by ARRA funding.

★ **Description:** The City will retrofit existing municipal facilities to improve energy efficiency and reduce operating costs. Several energy retrofit projects have been funded by the ARRA Energy Efficiency and Conservation formula block grant. These projects include modifications to the Police Administration Building’s lighting, heating, ventilating and air conditioning (HVAC) equipment; the City Administration Building automated HVAC controls; Data Center servers; and lighting systems throughout City facilities.

**Responsibility:** Environmental Services, Building Services

**Status:** The projects described above are underway now with completion expected by 2012.

## Material Consumption and Waste

The manufacture, transport, use and disposal of material goods represent a major source of GHG emissions. While many of these emissions do not occur within Oakland’s geographic boundaries, consumption and disposal decisions made by each member of the Oakland community play a major role in the creation of these GHG emissions.

The Oakland City Council adopted a Zero Waste Goal in 2006, calling for a 90% reduction in waste sent to landfill by 2020. The City’s Zero Waste Strategic Plan outlines strategies for meeting this goal. These strategies prioritize “systems” solutions to reduce landfilled waste, and expand waste reduction, recycling and composting programs. By pursuing the City’s adopted Zero Waste strategies, Oakland can help to create GHG reductions on the same order of magnitude as those related to transportation and building energy use. Because GHG emissions can affect Oakland regardless of where they are created, reducing emissions associated with materials and waste represents a significant local opportunity.

A number of tools are available to the City to reduce GHG emissions associated with material consumption and waste. These include: restructuring Oakland’s municipal code, garbage franchise agreement, and residential recycling service contracts; increasing reuse, repair, recycling and composting; advocating for statewide producer responsibility legislation, and promoting local food and material choices. Replacing energy-intensive virgin resources with energy-efficient recycled resources can create significant GHG benefits and help to address global resource depletion. Composting organic wastes can help to replace emissions-intensive, petroleum-based fertilizers with carbon-capturing, water-saving compost, and reduces toxic runoff from California’s farms. The Zero Waste hierarchy of reduce, reuse, recycle and compost can be viewed as a global energy efficiency program that significantly reduces the energy and other natural resources used to create consumer goods, from cars to packaging to food.

Oakland has already made progress in a number of these areas, adopting a Zero Waste Goal and Strategic Plan, offering residential curbside compost collection on a citywide basis, adopting a construction and demolition debris ordinance, and promoting responsible purchasing behaviors such as bringing your own bag and buying local and recycled-content products.

A number of other actions currently underway or planned for implementation are recommended for completion in the next three years. These actions include:

- Restructure the City’s Solid Waste Management System
- Refine Implementation of the City’s Construction and Demolition Debris Ordinance
- Promote Waste Reduction at Community Events
- Develop Regulations Enabling Urban Food Production

Following are descriptions of each of these actions, along with information regarding implementation status.



## Priority Actions

### PA 19. Restructure Solid Waste Management System

(MW-1) Restructure Oakland’s municipal code, garbage franchise agreement, and residential recycling service contracts and rates structure to provide comprehensive incentives for residents, businesses, and collections service providers to reduce waste.



**Description:** The City has a significant opportunity to foster progress toward its Zero Waste goals and reduce GHG emissions by restructuring Oakland’s solid waste management system (municipal code, rate structure, and agreements for collection, processing, and landfill). A system can be designed to provide comprehensive incentives for residents, businesses, and collection service providers to recycle more and reduce waste. These changes will help Oakland comply with anticipated future statewide mandatory recycling requirements.

This restructuring exercise may recommend adjustments to the types of materials eligible for recycling, compost, and garbage services; collection frequency; container sizes; and other issues associated with Oakland’s solid waste management system. Implementation of mandatory recycling participation and/or disposal bans may also be recommended. The process will result in a system that provides waste reduction and recycling incentives not just for residents and businesses, but also for the collection, processing, transfer and landfill service providers.

The City is engaged in a Zero Waste planning process that is fully funded in this three-year planning horizon. In March 2009, the City Council adopted Evaluative Criteria for developing a new solid waste management system design that is responsive to the Zero Waste by 2020 goal.

**Responsibility:** Environmental Services

**Status:** Staff is currently preparing system options to present to City Council.

### PA 20. Refine Implementation of C&D Recycling Ordinance

(MW-2) Refine implementation of Oakland’s Construction and Demolition (C&D) Debris Waste Reduction & Recycling Ordinance (OMC 15.34) to capture greater amounts of materials for reuse, recycling and composting.



**Description:** The City will identify opportunities to improve implementation of the City’s C&D Debris Recycling Ordinance. More effective implementation can help to capture greater amounts of materials for reuse, recycling and composting. Potential adjustments include improved administrative procedures, new or enhanced data management systems, increased internal training and outreach to affected projects, and coordination with verification requirements of a future green building ordinance for private development. Additional improvements may be aimed at broadening the definition of “affected projects,” raising the diversion requirements for affected projects, and identifying and implementing creative incentive programs.

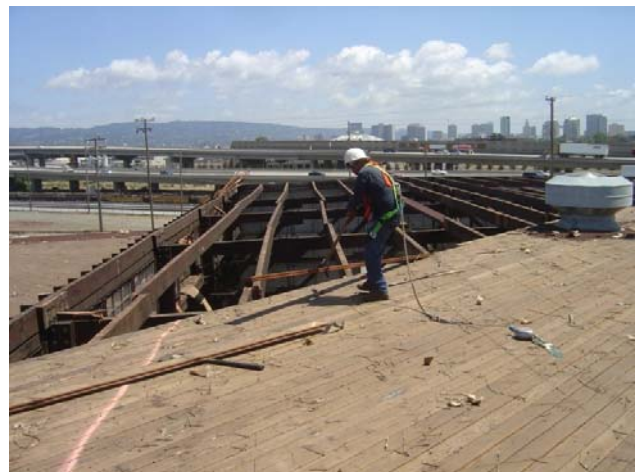


Photo: Matt Southworth

**Responsibility:** Building Services and Permit Center

**Status:** The City is currently developing outreach materials for the builder community, training materials for staff, and database modifications to improve program analysis of C&D Debris Recycling Ordinance implementation.



**PA 21. Promote Waste Reduction at Community Events**

(MW-3) Require development and implementation of waste reduction and recycling plans for all large venues and public events.

★ **Description:** The City will require waste reduction and recycling plans as part of the event permitting process, and require recycling in agreements for City facility rentals. The City will develop and implement waste reduction and recycling plans for City-sponsored events. The City is preparing compliance guides to assist event producers and venue managers in complying with State law on large event/venue recycling, providing technical assistance for compliance and event recycling equipment where appropriate.

**Responsibility:** Environmental Services

**Status:** The City has developed drafts of guides for event and venue recycling, and work on the former is nearing completion. The City has coordinated several zero waste City-sponsored events of various sizes, including the Art & Soul Festival and Bike-to-Work Day. The City is working with its event permitting system to insert new requirements for recycling, providing technical assistance to event producers on request, lending collection containers for recycling, and testing the concepts advanced in the draft guides.



**PA 22. Develop Regulations Enabling Urban Food Production**

(MW-17) Develop regulations that allow for the use of urban land for food production.

★ **Description:** The City will study options and develop new regulations to better allow for and regulate urban agriculture in small scale forms, civic/community gardens, and industrial forms on urban land. This analysis will explore a variety of mechanisms to enable increased local food production. Consideration will be given to issues such as soil toxicity, water access and security. The City will collaborate with the Alameda County Health Department on this effort.

**Responsibility:** Strategic Planning, Economic Development

**Status:** The City plans to begin work on this action during the next three years.



**PA 23. Encourage Land Owners to Lease Space for Food Production**

(MW-18) Encourage local utilities, public agencies and other large land owners to offer commercial leases to local organizations for the purpose of local food production and/or foraging.

★ **Description:** The City will encourage local utilities, public agencies and other large land owners to offer commercial leases to local organizations for the purpose of local food production and/or foraging.

**Responsibility:** Strategic Planning

**Status:** The City plans to begin work on this action during the next three years.

## Community Engagement

The City has an important role to play in educating and motivating all members of the Oakland community to join in the effort to reduce energy use and GHG emissions. Through its leadership and existing communication channels, the City can help to spur the high levels of community participation needed to solve the challenge of climate change, and seed opportunities for new ideas from the community to further strengthen local efforts. In addition, the City can track and report on Oakland's progress in reducing energy use and GHG emissions, and promote local examples of model practices throughout the community.



However, while the City can put Oakland in position to reduce GHG emissions, Oakland's success in meeting its GHG reduction goals will ultimately depend on the day-to-day decisions of individuals. For example, achieving Oakland's GHG reduction goals will require all members of the community to drive an average of 20% less. Everyone will need to accomplish neighborhood trips by walking and biking, using public transit, combining trips, and telecommuting when possible. 30% of Oakland's housing stock will need to undergo energy improvements, and 30% of Oakland's businesses will need to participate aggressively in energy efficiency and recycling programs. Local organizations will have a big role to play in motivating interest and action throughout the community.

The City of Oakland can foster additional voluntary community action by setting a positive example, offering a vision of needed community actions, and encouraging and collaborating with local organizations where appropriate to accelerate progress. Achieving Oakland's GHG reduction goals will require engagement of early adopters and harder to reach residents alike. Local organizations, including community-based organizations, business, labor, educational institutions and others, can help to educate, motivate and empower the entire Oakland community to participate in and benefit from local climate action. As champions connected throughout the Oakland community, these organizations can help to build a movement around local climate action.

A number of actions that involve community engagement are recommended for completion in the next three years. These actions include:

- Expand Outreach on Energy and Climate Issues
- Partner with Local Organizations to Expand Outreach
- Convene Quarterly Community Climate Forums
- Produce An Annual Climate Progress Report
- Support Local Green Jobs Programs

Following are descriptions of each of these actions, along with information regarding implementation status.

### Priority Actions

#### **PA 24. Provide Additional Information on Energy and Climate Issues Through Existing City Channels**

(CE-1) Expand the City's website, Green Building Resource Center, and other outreach channels to provide more comprehensive and action-oriented information regarding opportunities to reduce energy use and GHG emissions.



#### **Description:**

The City can accelerate community action by enhancing its use of existing outreach channels. For example, content on the City's website can be enhanced to report on Oakland's progress toward reducing GHG emissions; highlight model practices and examples of leadership throughout the community; illuminate opportunities for the community to provide input to relevant City planning documents, policies and programs; and provide action-oriented recommendations for community consideration at home and work.

Other outreach channels can also be enhanced. For example, the City could expand green building information provided through its Green Building Resource Center located near the Planning and Building counters in the Dalziel Building at 250 Frank H. Ogawa Plaza. The City can also expand its promotion of the Alameda County Green Business Program, and encourage more businesses to become certified. The City can provide additional information via annual events such as EarthEXPO, Bike to Work Day, and the Art and Soul Festival.

**Responsibility:** Environmental Services

**Status:** New content is being developed for the City’s Green Building Resource Center and green building pages on the City’s website. The City also recently launched the Oakland Green Map, helping members of the Oakland community to find local green resources such as farmers markets, green businesses and bikeways. Further improvements will be made in the process of the current re-design of the City’s website. Energy and climate content on the City’s website can be found by visiting [www.sustainableoakland.com](http://www.sustainableoakland.com).

**PA 25. Expand Outreach on Energy and Climate Issues Through Partnerships with Local Organizations**

(CE-2) Partner with community-based organizations, neighborhood associations, business associations, and others to promote local climate action throughout the community through new and traditional channels.



**Description:** By partnering with local organizations, the City can more efficiently and effectively reach the community to foster engagement on energy and climate issues. This outreach can highlight and encourage the community to take advantage of existing climate action programs. It can also help to educate and motivate community members to make additional changes to reduce GHG emissions in the areas of: energy efficiency and conservation at home and work; alternative transportation options; and food and material goods consumption and disposal.



Collaborating organizations may have a geographic, topical or other focus. Examples include community-based organizations, neighborhood associations, business associations, faith-based organizations, community centers, schools and others. Their efforts might include building ongoing local networks, holding neighborhood-scale events and workshops, encouraging engagement on City policy and planning efforts, and implementing community-led demonstration projects. Basic information and messaging can be delivered to local partners for their use under existing resources. New resources would be required to help develop accessible, multi-language educational and promotional materials that collaborating organizations could utilize to support more effective outreach.

**Responsibility:** Environmental Services

**Status:** Dozens of local organizations have come together around the development of the draft Energy and Climate Action Plan, demonstrating significant organizing capacity and commitment to energy and climate issues. The City has provided information to these organizations to share through their networks. Great potential exists to enhance these collaborations to expand outreach in the future.

**PA 26. Convene Community Climate Forums**

(CE-10) Convene community climate forums three times per year to provide informal opportunities for members of the public and local community organizations to learn about local climate protection progress and opportunities, network and provide suggestions.





**Description:** The Oakland community, including those who live, work, study, shop, and/or play here, includes a wide variety of informed, dedicated individuals with the capacity to contribute ideas to speed progress on energy and climate actions. The City will convene community forums three times each year dedicated to discussion of energy and climate issues.

The community climate forums will be convened as informal meetings enabling community members to learn about energy and climate action progress and opportunities, network, and provide suggestions to City staff and each other. These forums can also provide a venue for partnering organizations to make presentations on related issues.

**Responsibility:** Environmental Services

**Status:** Community climate forums will be convened following adoption of the ECAP.

**PA 27. Report on Energy and GHG Reduction Progress**

(CE-15) Report on Oakland’s progress in reducing energy use and GHG emissions on an annual basis

★ **Description:** An annual climate action progress report on the status of selected climate actions as well as key performance metrics for evaluating Oakland’s progress toward achieving GHG reduction goals will be posted to the City’s website. This report can also be provided to community organizations, associations, networks, businesses, schools, and other interested parties for further dissemination throughout the community.

**Responsibility:** Environmental Services

**Status:** Reporting on progress as described can be accomplished with existing resources.

**PA 28. Support Local Green Jobs Programs**

(CE-20) Engage with local green jobs training providers to coordinate strategic planning and encourage programs to develop local workforce capacity and assess, train and place local residents to perform energy retrofits and other green improvements.

★ **Description:** Many of the actions recommended in the draft ECAP have the potential to create demand for new local green jobs. Examples of such actions include: constructing green buildings; retrofitting existing buildings; installing solar panels; creating new bikeways; providing recycling services; growing more local food; and installing water-efficient landscaping. The City will engage with the Workforce Investment Board, Green Corridor partners and local green jobs training providers (e.g., the Oakland Green Jobs Corps) to encourage curricula and skills development in alignment with projected demand for new green workforce. These efforts can improve training opportunities for Oakland residents and help to increase the employment success of local green job program graduates.



For example, the Oakland Redevelopment Agency has funded a pilot Green Works development program with \$200,000 for the next two years in the Coliseum Redevelopment Area. Funds are being used to provide 40 East Oakland young adults with green education and training via special courses taught through the Peralta Community College District, including green landscape construction and site design. Project participants will work with local neighborhood stakeholders to help construct green landscape design-build projects that improve neighborhood parks and public places in the Coliseum area of East Oakland.

**Responsibility:** Mayor’s Office, Redevelopment Agency

**Status:** The City participates in ongoing dialogues with local green job training program providers.

## Climate Adaptation and Increasing Resilience

Some impacts of climate change (e.g., sea level rise) are already starting to be observed – the result of decades of fossil fuel combustion and other activities, such as deforestation, that have already happened. It is important to engage in mitigation efforts to lessen future climate impacts and ensure those impacts do not overwhelm our ability to adapt. Taking action to adapt to climate impacts that are already happening, and will continue to happen, is also critically important.

Projected local impacts of climate change include significantly decreased snowpack in the Sierra Mountains (the source of most of Oakland's potable water supply); rising Bay and Delta waters: increased fire danger; greater frequency and intensity of heat events; added stress on infrastructure; pricing and quality of life impacts; and ecological impacts.

The State Climate Action Team has predicted that sea levels may rise between 12 and 36 inches by the end of this century.<sup>ix</sup> A set of climate scenarios prepared for the California Energy Commission project that mean sea level along the California coast could rise by as much as 4.5 feet by 2100.<sup>x</sup> According to maps produced by the Bay Conservation and Development Commission (BCDC) and Oakland-based Pacific Institute, many low-elevation areas of Oakland would be vulnerable to flood events under these scenarios.<sup>xi</sup>

Climate change vulnerability is a function of exposure to climate impacts, sensitivity to those impacts, and the capacity to adapt and recover. All members of the Oakland community could be affected by some of these impacts (e.g., water use restrictions), and certain population segments may be especially vulnerable. For example, more frequent and severe heat events could exacerbate existing public health problems related to poor air quality, especially affecting the elderly and those living or working in areas with high concentrations of air pollutants. Increased fire danger is likely to affect those living in the Oakland hills, while increased flooding danger in low-lying areas is of additional concern near land or facilities containing hazardous materials. The City of Oakland will continue to work with local and regional partners to explore adaptation strategies to ensure that climate impacts are minimized.

### Priority Actions

#### PA 29. Participate in Regional Climate Adaptation Discussions

(AD-1) Participate in discussions on climate adaptation and resilience issues with local governments and other experts.



#### Description:

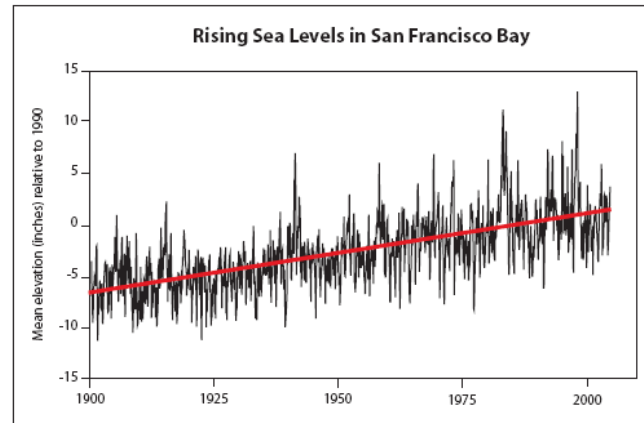
The City will continue to develop capacity around climate adaptation and resilience by exploring relevant issues with local partners and other experts. Where possible, the City will collaborate with local organizations such as BCDC, the Pacific Institute, Climate Bay Area, and other local governments, to develop better understanding of projected local impacts of climate change; how those impacts will affect Oakland; and strategies for moving forward to advance climate adaptation and increase community resilience. The City will monitor and advise major climate adaptation efforts of neighboring cities and entities operating within city boundaries as resources permit with consideration of impacts to Oakland neighborhoods and infrastructure. The City will also collaborate with other local governments to advocate for consideration of urban issues and coastal city issues in the context of regional adaptation discussions. Existing resources will enable the City to participate in occasional meetings of ongoing regional climate adaptation discussions.

#### Responsibility:

Strategic Planning, Economic Development, Engineering

#### Status:

The City will identify local governments and other experts (including community groups with relevant expertise where appropriate) to engage in climate adaptation discussions.



# Priority Actions Requiring New Resources

Putting Oakland on a steady path of progress toward achieving a 36% reduction in GHG emissions by 2020 will require the implementation of additional actions during the next three years (2010-2013), beyond those recommended for completion under existing and anticipated resources described in the last chapter.

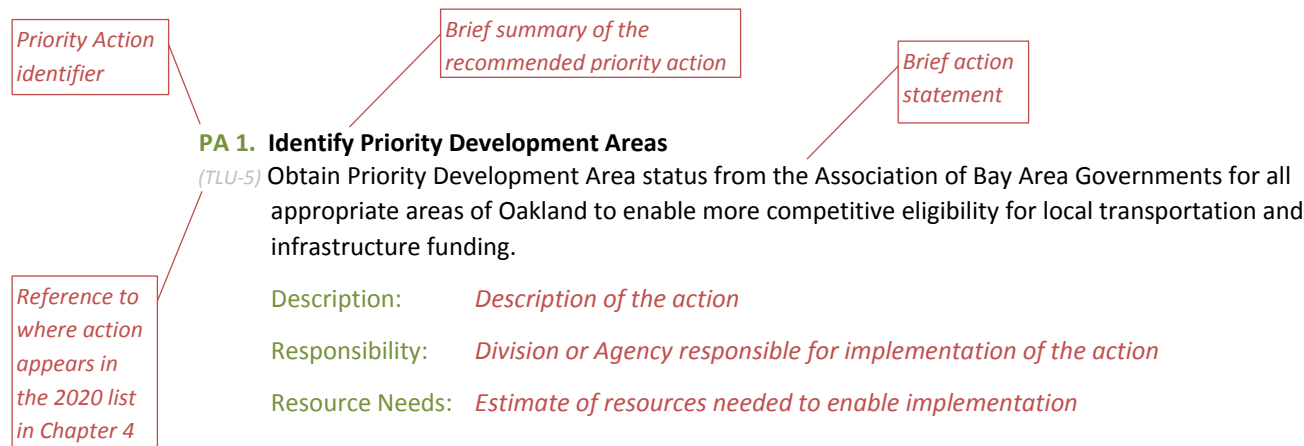
The City should pursue resources to enable implementation of this set of prioritized actions. The action recommendations presented below will move forward if new resources can be found.

These recommendations were developed based on Council-approved criteria used to assist with evaluation and prioritization of potential GHG reduction actions within the ECAP:

- GHG Reduction Potential
- Implementation Cost and Access to Funding
- Financial Rate of Return
- GHG Reduction Cost Effectiveness
- Economic Development Potential
- Creation of Significant Social Equity Benefits
- Feasibility & Speed of Implementation
- Leveraging Partnerships
- Longevity of Benefits

## How to Read This Section

Each action is presented through a standard format containing each of the following elements.



## Resource Requirements

Resource needs are summarized for each recommended action. The total average annual cost associated with implementing all of these proposed Three Year Priority Actions is projected to be approximately 20 additional staff FTE (2.5 of which can be funded with identified external funds), and an additional \$9 million per year for related expenses (e.g., consultant support). The City will continue to pursue fundraising opportunities for unfunded priority actions.



## Transportation and Land Use

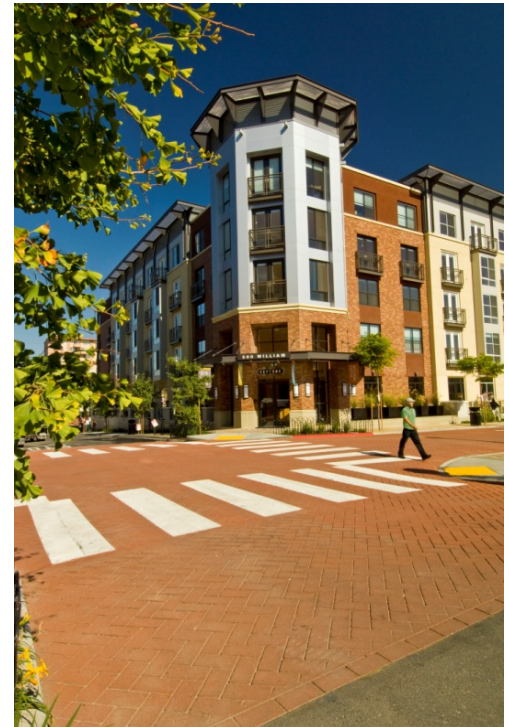
The following priority actions are proposed for implementation in the next three years. Some can be accomplished as one-time actions, while others will require ongoing investment. Implementation of each of these priority actions will require new resources. Implementing all Transportation and Land Use priority actions is projected to require an average of approximately 10 additional FTEs (2.5 supported by external funds) and an additional \$6.3 million for annual expenses over the next three years, including \$5.5 million per year for fleet replacement.

### PA 30. Develop a Comprehensive Transportation Policy Plan

(TLU-2) Prepare a comprehensive, Oakland Transportation Plan in close collaboration with regional agencies, local service providers, and the community.

**Description:** The City will seek resources to prepare a comprehensive Oakland Transportation Plan in close collaboration with regional agencies and local service providers (e.g., MTC, AC Transit, BART, AMTRAK) that:

- Provides a new comprehensive vision of how transportation systems throughout Oakland will be developed to meet the needs of people and business, and addressing all modes of travel while minimizing greenhouse gas emissions and air pollutants associated with the transportation sector;
- Plans for transportation infrastructure management under the City's control (e.g., roadways, development around existing transit hubs, alternative transportation infrastructure) in a manner that updates and reinforces the City's existing Land Use and Transportation Element (LUTE) and "Transit First" policy; and,
- Creates a public transit master plan recommending process, program and policy changes designed to significantly increase transit utilization throughout the community, including establishment of transit-oriented land use planning criteria, policies that ensure safe walking and biking access to transit, transit service performance goals and agency implementation responsibilities.



A comprehensive transportation plan will lay a critical foundation for effective transportation planning that not only reduces GHG emissions and other pollutants, but ensures that resources are allocated effectively and efficiently to ensure the best delivery of transportation options and services to all members of the community. This plan will enhance applications for future funding, increase the City's ability to work with external transit agencies on planning and problem solving, and support Oakland's economic development.

Development of a comprehensive Oakland transportation plan would require a minimum of 4 transportation planning FTE for the next three years.

**Responsibility:** Transportation Services, Strategic Planning, Redevelopment

**Resource Needs:** 4 FTE for 3 years

**PA 31. Improve Transportation & Land Planning Integration in Every Planning Effort**

(TLU-3) Require the integration of land use and transportation planning and consideration of GHG reduction opportunities in every planning, major project and redevelopment effort undertaken by the City.

**Description:** In addition to creating a citywide comprehensive transportation plan, the City will seek resources to reduce long term vehicle miles traveled (VMT) and associated GHG emissions by ensuring that all City planning efforts fully integrate attention to land use and transportation. A number of planning and policy documents (e.g., specific plans for geographic areas) affect land use, transportation and development decisions. Where appropriate, the City can ensure that each such process results in projects that encourage dense, transit-oriented, mixed-use development including housing, retail services and/or employment opportunities centered on transit hubs and corridors.

New development in Oakland, including transit-oriented development, has the potential to benefit communities (e.g., via economic revitalization, reduction in VMT) and has the potential to adversely impact communities (e.g., via displacement, local environmental impacts). The City will make efforts to plan for new development with consideration of these issues.

Integrated planning will include establishing transportation performance goals (e.g., vehicle miles traveled per service population, citywide mode share) for planning efforts and projects consistent with citywide transportation performance goals. Other process improvements may include new requirements for analysis, reporting, and a public review process that addresses not only land use, but the transportation impacts and opportunities to reduce GHG impacts of projects. These changes can also assist the City in clarifying regional funding priorities in relationship to local projects and support evaluation of local and regional transportation planning and funding processes.

**Responsibility:** Transportation Services, Strategic Planning, Economic Development, Redevelopment

**Resource Needs:** Variable depending on the level of planning and projects undertaken. For the next three years, the minimum staff requirement to provide minimal transportation planning would be 2 FTE.

**PA 32. Create and Adopt a Transportation Impact Fee to Support Implementation**

(TLU-7) Adopt a transportation impact fee to support new local low-carbon transportation infrastructure.

**Description:** The City will seek resources to conduct the necessary research and analysis to enable the adoption of a Transportation Impact Fee (TIF) to support low-carbon transportation infrastructure and planning. A TIF can be used to assign the costs of added vehicle trips to new development, which currently does not pay an appropriate share of the infrastructure or transportation improvements necessary as a result of new development. The TIF will clarify how Oakland will enhance its existing transportation systems and support the development of key infrastructure for future transportation systems, and connect City policy to the City budget and Capital Improvement Program. Adopting a TIF can also expedite permit processing for development projects, and align City policy with neighboring jurisdictions.

**Responsibility:** Transportation Services, Strategic Planning, Engineering, Building Services

**Resource Needs:** 0.5 FTE for 2 years, plus \$900,000 of expenses (all costs can be tracked and repaid upon capture of fees through the program)

**PA 33. Update Local CEQA Standards to Reduce Emphasis on Congestion Impacts**

(TLU-15) Update the process for evaluating local environmental impacts resulting from new development to prioritize consideration of vehicle miles traveled (VMT) impacts above congestion impacts.

**Description:** The City will seek resources to update the process for evaluating local environmental impacts resulting from new development as required under CEQA. These updates will prioritize consideration of VMT impacts above congestion impacts.

CEQA regulations that have required local jurisdictions to analyze and emphasize reductions in traffic congestion are one significant, but hidden, basis for our ever-expanding auto-oriented transportation network. When new plans or new projects are required to perform an environmental review, invariably the proposed growth leads to additional auto trips. These trips then must be mitigated, if possible. Often this mitigation takes the form of road widening, expanding lanes, adding turn lanes, and finding other ways to speed up traffic and avoid delays. Mitigation actions may encourage more driving, with associated emissions and pollution.

A recent update to State CEQA regulations now gives local jurisdictions the option of developing new criteria for assessing trip impacts. These updates could provide a money-saving incentive to developers, encouraging the design of projects to reduce auto dependence and rely on transit, bicycle and pedestrian networks. Clarification and simplification of the City's CEQA guidelines will enable a faster and more streamlined review process for economic development that is consistent with the policies of the Land Use and Transportation Element of the General Plan.

The City is seeking resources to update the process used for evaluating environmental impacts of new plans and projects.

**Responsibility:** Transportation Services, Strategic Planning

**Resource Needs:** 0.5 FTE for 2 years

**PA 34. Accelerate Completion of Bicycle and Pedestrian Plans**

(TLU-16) Accelerate the completion of bicycle and pedestrian networks as noted in the Bicycle and Pedestrian Master Plans and other General Plan policies to provide safe, healthy transportation choices for all residents.

**Description:** The City is seeking resources to accelerate the completion of bicycle and pedestrian networks as noted in the Bicycle and Pedestrian Master Plans and other General Plan policies to provide safe, healthy transportation choices for all residents. Improvements that would increase access to transit, transportation linkages, jobs and commercial activity in disadvantaged neighborhoods are prioritized. The Pedestrian and Bicycle Plans already include processes for updating priorities to include new infrastructure opportunities.



Project development and personnel costs are largely funded by external grants. Additional external grants are available to support additional FTEs. The level of increased staff capacity recommended below would enable the City to double the amount of bicycle facilities it currently produces annually.

Over time, full implementation of the Bicycle Master Plan is projected to cost approximately \$38 million.<sup>xii</sup> Full implementation of the Pedestrian Master Plan is projected to cost approximately \$50 million.<sup>xiii</sup>

**Responsibility:** Transportation Services

**Resource Needs:** Creation of 2.5 FTE Transportation Services positions offset by external funds to accelerate implementation



**PA 35. Establish Alternative Mechanisms for Meeting Parking Requirements**

(TLU-28) Develop regulations that would permit parking requirements to be met through alternative approaches demonstrated to reduce parking demand and GHG emissions.

**Description:** The City will seek resources to conduct a comprehensive review of parking policy regulations for new development. New regulations will be developed for parking requirements in the planning code pertaining to new development on private property. These regulations would permit parking requirements to be met through alternative approaches demonstrated to reduce demand for parking and GHG emissions. These approaches may involve a range of transportation demand management strategies, including on-site car-share vehicles, secure bicycle parking and showers, and subsidized transit passes.

**Responsibility:** Transportation Services, Strategic Planning, Redevelopment

**Resource Needs:** 0.5 FTE for 3 years, plus \$250,000 of expenses

**PA 36. Conduct a Citywide Dynamic Parking Pricing Study**

(TLU-29) Conduct a citywide dynamic parking pricing study to develop a strategy for creating adjustable parking rates at City meters and garages that can: influence drivers to reduce vehicle trips; provide adequate parking supply; encourage economic development; and fund alternative transportation improvements.

**Description:** The City is applying for a \$50,000 grant to conduct a study of innovative parking pricing and policy approaches for public facilities (on city streets and in City-owned garages). This grant, if received, will begin this study, but more resources will be necessary in order to implement a program citywide.

Current City policy does not recognize differential parking demand between areas of the city, and applies a uniform parking pricing system. This study will recommend adjusting prices based on supply and demand to maximize parking performance. Pricing can be an effective tool for reducing trips and maximizing alternatives to driving, and can help to encourage economic development as well as create new revenue for alternative transportation improvements and neighborhood improvements.

**Responsibility:** Transportation Services, Strategic Planning, Finance

**Resource Needs:** 0.5 FTE for 1 year in Transportation Services, plus \$250,000 of expenses

**PA 37. Plan for Electric Vehicle Infrastructure**

(TLU-33) Participate in regional electric vehicle infrastructure planning and develop new processes to support local use of electric vehicles.

**Description:** The City will seek resources to address electric vehicle infrastructure planning and develop new processes to facilitate community adoption of electric vehicle technologies. The City is already partnering with other Bay Area cities and other partners in an effort to make the Bay Area the electric vehicle capital of the United States.

Achieving this vision will likely require planning and implementation of electric vehicle charging infrastructure in publicly accessible locations throughout the community, including industrial zones and transit village areas where infrastructure improvements are being contemplated. It will also require increased institutional capacity and changes, such as new permitting processes to enable private residents and businesses to install charging infrastructure.



The City will also seek to add electric vehicles, plug-in hybrid vehicles and supporting charging infrastructure to the municipal vehicle fleet.

**Responsibility:** Equipment Services, Transportation Services, Building Services

**Resource Needs:** 0.5 FTE for 2 years, plus \$100,000 of expenses

**PA 38. Develop an Urban Forestry Master Plan**

(TLU-44) Develop an urban forestry master plan outlining how the City will protect, develop and maintain diversified and appropriate tree plantings on City right-of-ways.

**Description:** The City will seek resources to develop an urban forestry master plan outlining how the City will protect, develop and maintain diversified and appropriate tree plantings on City right-of-ways in a manner consistent with Bay Friendly Guidelines. This plan will include: the criteria and process for planting of new trees; the maintenance priorities and process for existing trees; and establishing clear roles for the City and community partners.



**Responsibility:** Department of Operations and Infrastructure

**Resource Needs:** 0.5 FTE for 1 year

**PA 39. Accelerate City Fleet Vehicle Replacement**

(TLU-51) Increase the rate of fleet vehicle replacement to retire older inefficient vehicles and continue to replace vehicles with fuel efficient and alternative fuel models.

**Description:** The City will seek resources to accelerate the rate at which it replaces fleet vehicles, creating increased opportunities to improve fuel efficiency and reduce GHG emissions associated with the municipal vehicle fleet. While proper maintenance can help to preserve vehicle fuel economy, the greatest technological opportunity to reduce GHG emissions associated with the City’s vehicle fleet is at the point of purchasing new vehicles. The City’s adopted Clean Fleets policy requires that vehicles achieving superior fuel efficiency and/or operated on alternative fuels (e.g., compressed natural gas, electric and plug-in hybrid vehicles, trucks with anti-idling controls) be given preference in the procurement of new vehicles. However the recent pace of vehicle replacement has not offered many opportunities to improve overall fleet fuel efficiency.

According to the April 2009 Public Works Agency Performance Audit, the City should “Prepare a five-year equipment replacement plan for the City’s fleet for a review by the operating departments and the Budget Office. The City should increase its funding for the replacement of the equipment fleet by \$5.5 million annually.”<sup>xiv</sup> The Performance Audit recognizes that the City does not currently have funding to meet these needs.

**Responsibility:** Equipment Services

**Resource Needs:** \$5.5 million annually

**PA 40. Subsidize Transit and Transportation Alternatives for City Employees**

(TLU-52) Provide subsidized transit passes and/or other alternative transportation benefits to City employees to encourage alternatives to driving.

**Description:** The City will seek resources to provide subsidized transit passes and/or other alternative transportation benefits (e.g., bicycle commuter allowances) to City employees to encourage alternative modes of commuting. The City already participates in the Commuter Check program, offering employees the opportunity to make pre-tax purchases of transit passes for rides on BART and AC Transit. Providing additional transit incentives can be effective at encouraging more employees to use transit for commuting to work.

For example, unlimited use subsidized transit passes can be provided to City employees through participation in the AC Transit Easy Pass program. Likewise, the City could also provide additional benefits to employees who choose to bike or walk to work, such as bicycle commuter or shoe allowances.

**Responsibility:** Transportation Services, Human Resources – Benefits

**Resource Needs:** 0.25 FTE in Transportation Services and 0.25 FTE in Human Resources personnel for 1 year, plus \$330,000 of expenses for participation in the Easy Pass program

**PA 41. Discontinue Subsidizing Parking for City Employees**

(TLU-53) Discontinue the practice of providing parking to City employees based in transit-served locations.

**Description:** The City will seek resources to discontinue the practice of providing parking to City employees based in transit-served locations. Granting employees parking spaces and additional parking subsidies fosters automobile reliance and use. The City can demonstrate leadership by reducing the number of employees receiving subsidized parking in transit-rich areas of the City. This may result in an increased number of parking spaces available for public use.

This change is projected to save approximately \$450,000 per year in reduced parking subsidies.

Prior to adopting such a policy, the City would need to satisfy any obligations it may have to meet unions representing affected employees.

**Responsibility:** Human Resources, Transportation Services, Equipment Services

**Resource Needs:** 0.25 FTE Human Resources and 0.25 FTE Transportation Services for 1 year. Cost of additional pool cars and/or transit subsidy options would be additional



## Building Energy Use

The following priority actions are proposed for implementation in the next three years. Some can be accomplished as one-time actions, while others will require ongoing investment. Implementation of each of these priority actions will require new resources. Implementing all Building Energy Use priority actions is projected to require an average of approximately 9 additional FTEs and an additional \$2 million for annual expenses over the next three years.

### PA 42. Engage Largest Electricity Consumers in Energy Retrofits

(BE-12) Offer technical assistance to help Oakland's most energy intensive businesses achieve superior energy efficiency results by participating in programs offered by PG&E and other organizations.

**Description:** The City will seek resources to create a new program that guides the approximately 400 businesses that consume 50% of the electricity used in Oakland into existing energy auditing, water conservation and rebate programs offered by PG&E and other organizations. These 400 firms represent approximately 10% of Oakland's medium-to-large businesses, with 30 of them consuming over 25% of total citywide electricity. This program will engage each targeted business to create an energy efficiency and demand reduction strategy, or roadmap, tailored to that business' opportunities and circumstances, aiming at average annual energy savings of at least 20%. Estimated collective energy costs savings are \$28 million per year.

Implementing this program will require extensive outreach to Oakland's ~400 biggest energy users. The program will aim to secure participation from property owners, tenants and building management companies. The program will create customized roadmaps encouraging businesses to participate in all applicable PG&E energy efficiency and conservation programs and EBMUD water conservation programs, to perform comprehensive energy and water audits, and to implement all cost-effective retrofit opportunities. Property owners would pay for implementing the improvements, factoring in the benefits of rebate programs from PG&E and others. PG&E, East Bay Energy Watch, StopWaste.Org and EBMUD will be among the organizations invited to collaborate and coordinate closely on this program. Some projects may take advantage of property based financing (see PA 8).

**Responsibility:** Business Development

**Resource Needs:** 3 FTE for 3 years, plus \$1.5 million of expenses

### PA 43. Market Energy Retrofit Opportunities to All Oakland Businesses

(BE-11) Develop a marketing campaign to encourage 30% of businesses to improve building energy performance by 20% and reduce water consumption by enrolling in programs and taking advantage of incentives offered by PG&E and other organizations.

**Description:** The City will seek resources to create a marketing campaign and offer technical assistance to encourage 30% of Oakland's businesses to implement energy retrofits achieving 20% energy efficiency improvements. Businesses will be encouraged to participate in all applicable programs offered by PG&E and others to receive further assistance and rebates.

**Responsibility:** Business Development

**Resource Needs:** 0.5 FTE for 3 years, plus \$2 million of expenses



**PA 44. Create a Renter-Occupied Residential Energy Retrofit Program**

(BE-21) Create a new energy retrofit program to facilitate energy efficiency and water conservation improvements in existing renter-occupied residential properties by supporting outreach as well as assistance designing model tenant-landlord agreements so that all parties equitably share the costs and benefits of energy efficiency.

**Description:** The City will seek resources to develop new tools and assistance to foster energy retrofits of renter-occupied properties. This will include engaging stakeholders to provide recommendations on how to ensure that both owners and tenants can be protected and receive benefits from energy efficiency retrofits so that both have an incentive to support energy improvements.

**Responsibility:** Housing and Community Development, Environmental Services

**Resource Needs:** 1.3 FTE for 3 years



**PA 45. Adopt and Implement a Residential Energy Conservation Ordinance**

(BE-22) Adopt an ordinance requiring cost-effective residential energy- and water-related improvements at time of sale, or under other appropriate conditions with consideration of affordability and equity.

**Description:** The City will seek resources needed to research and develop options for adopting a residential energy conservation ordinance (RECO). A RECO can be an effective tool for increasing energy efficiency of Oakland’s existing housing stock. The RECO can be designed to require cost-effective energy- and water-related improvements at time of sale or under other appropriate conditions, fostering continuous energy improvement of Oakland’s building stock in a manner that is beneficial for residents. Lessons can be drawn from years of RECO implementation in Berkeley. Issues of affordability and equity will be considered in the process of developing an effective and appropriate RECO. The RECO can also be designed to require disclosure of home energy performance based on past utility bills in a prescribed manner, helping to raise the profile of energy use in home buying decisions and spur additional retrofit action.

**Responsibility:** Planning, Building Services, Environmental Services

**Resource Needs:** 1.5 FTE average for each of 3 years, plus \$250,000 of expenses

**PA 46. Encourage the Creation of On-Bill Financing for Energy Retrofits**

(BE-5) Engage local utilities (e.g., PG&E, EBMUD) to develop on-bill financing options for energy efficiency improvements to increase energy retrofits in tenant-occupied and other properties.

**Description:** The City will seek resources to participate in collaborative efforts aimed at encouraging local utilities to offer on-bill financing for building energy improvements. An effective on-bill financing option is critical to facilitating energy retrofits in large numbers of renter-occupied properties that comprise approximately half of Oakland’s housing. On-bill financing may also be a valuable tool for accelerating and deepening energy retrofits in owner-occupied properties throughout the city.

Resources will be needed to research and develop viable on-bill financing concepts and pursue the development of a pilot project with PG&E and/or EBMUD.

**Responsibility:** Environmental Services

**Resource Needs:** 0.1 FTE for 3 years, plus \$105,000 of expenses

**PA 47. Seek Resources to Support Energy Programs**

(BE-6) Pursue funding to augment existing, and create new residential and commercial energy programs to reduce energy consumption throughout the community.

**Description:** The City will continue to seek resources to augment existing, and create new programs to foster a reduction in energy use throughout Oakland’s residential and commercial properties. This may include opportunities offered by PG&E, California State Energy Program, Bay Area Air Quality Management District, and others. For example, the City may pursue funding to promote energy retrofits, offer free or subsidized energy audits, provide technical assistance, or provide targeted incentives.

Existing resources are sufficient for responding to a limited number of potential funding opportunities on an annual basis. Additional resources would augment the City’s capacity to submit a greater number of competitive proposals.

**Responsibility:** Environmental Services

**Resource Needs:** 0.25 FTE for 3 years, plus \$150,000 of expenses

**PA 48. Encourage Citywide Energy Conservation and Efficient Product Purchasing**

(BE-7) Encourage all businesses and households to conserve 5% on electricity, natural gas and water use, and choose energy- and water-efficient replacement products.

**Description:** The City will seek resources to create a marketing campaign and offer technical assistance with local partners to encourage all businesses and residents to reduce their energy consumption through conservation and energy efficient product purchasing. The campaign will provide information about conservation opportunities to all households and businesses, in collaboration with outreach performed by PG&E, EBMUD, trade groups and community-based organizations. All households and businesses will be encouraged to reduce energy and water use by 5% within the next three years through conservation of electricity, natural gas and water. The campaign will also encourage the purchase of energy-efficient products and appliances to help residents and businesses reduce energy use. Achieving an overall GHG reduction of 36% with respect to citywide building energy use is estimated to require products that are 10% more efficient and persistent additional conservation efforts to reduce energy use by 16% in 2020. In the residential sector, this translates to an average target of 1,040 kWh of annual electricity consumption and 123 therms of annual natural gas consumption per person.

**Responsibility:** Environmental Services

**Resource Needs:** 1 FTE for 3 years, plus \$2 million of expenses

**PA 49. Facilitate Community Solar Programs**

(BE-25) Encourage and collaborate with local partners to launch a community solar program to increase local use of renewable energy, including solar-thermal energy to produce heat and hot water.

**Description:** The City will seek resources to encourage and collaborate with local partners to offer a community solar program(s) promoting increased use of renewable energy. Such a program may perform outreach to residents and businesses about opportunities to utilize solar energy; provide technical assistance including opportunity assessment and procurement support; connect residents to property-secured and other financing





opportunities; offer to coordinate collaborative purchasing for local installation of solar energy systems; and/or offer free energy opportunity audits and technical assistance for this purpose.

**Responsibility:** Environmental Services

**Resource Needs:** 1.0 FTE for 3 years, plus \$200,000 of expenses

**PA 50. Encourage PG&E to Offer Green Power Options**

*(BE-26)* Negotiate with PG&E to offer green power options to local customers.

**Description:** The City will seek resources to participate in collaborative efforts aimed at encouraging PG&E to offer green power options to local customers. The City will engage directly with PG&E and encourage PG&E to make meaningful local green power offerings available on a voluntary basis. In addition, the City will participate in the public comment process of the California Public Utilities Commission (CPUC), encouraging California utilities to offer green power options to all of their customers.

**Responsibility:** Environmental Services

**Resource Needs:** 0.05 FTE, plus \$30,000 of expenses

**PA 51. Monitor Community Choice Energy**

*(BE-27)* Continue to monitor the feasibility and utility of implementing community choice energy aggregation (CCA) in Oakland.

**Description:** The City will continue to monitor the feasibility and utility of implementing a CCA program in Oakland, and will seek resources to enable additional analysis of CCA if warranted. CCA may offer a powerful tool for increasing the renewable energy content of electricity consumed in Oakland. However, a number of technical, financial, legal and political issues must be addressed before moving any CCA proposal forward. New information is likely to be gained from observing early CCA efforts now underway in Marin County and San Francisco. If CCA is demonstrated as a successful model, the City will revisit program design and needed resources under revised objectives. The City encourages continued study of this issue by other partners.

**Responsibility:** Environmental Services, Finance

**Resource Needs:** 0.05 FTE per year

## Material Consumption and Waste

The following priority actions are proposed for implementation in the next three years. Some can be accomplished as one-time actions, while others will require ongoing investment. Implementation of each of these priority actions will require new resources. Implementing all Material Consumption and Waste priority actions is projected to require an average of at least one additional FTE and an additional \$200,000 annually for expenses through the next three years.

### PA 52. Enforce Mandatory Recycling

(MW-4) Enforce mandatory recycling and/or bans on the use, sale, or disposal of certain product types.

**Description:** The City will seek funds as necessary to enforce future mandatory recycling requirements or bans on the use, sale, or disposal of certain product types. It is anticipated that the State of California may mandate commercial recycling in the future, and that local governments would have a role in the enforcement of such mandates.

**Responsibility:** Building Services (Code Compliance)

**Resource Needs:** To be determined



### PA 53. Conduct Residential Social Marketing Campaigns and Business Outreach

(MW-5) Conduct new residential social marketing campaigns and increased outreach to businesses and other institutions regarding waste reduction and recycling programs.

**Description:** The City will seek resources to conduct new residential social marketing campaigns and increased outreach to businesses and other institutions to improve participation in available waste reduction and recycling programs. Reduction of material consumption and waste requires long-term behavioral change in purchasing and discard decisions. Outreach and marketing efforts to that end will require a sustained effort to connect participants to the social good of recycling and waste reduction. The City will coordinate with StopWaste.Org to leverage resources.

**Responsibility:** Environmental Services

**Resource Needs:** 0.5 FTE for 3 years, plus \$500,000 of expenses

### PA 54. Study Options for Advancing Next-Level Waste Reduction

(MW-6) Study options for advancing the next level of waste reduction activities to help achieve the City's adopted Zero Waste Goal.

**Description:** The City will seek resources to study and support additional actions that may be needed in the coming years to help Oakland progress toward its Zero Waste goal. These may include actions to further increase rates of recycling and composting, target particular problem materials, etc. The City will continue to collaborate with StopWaste.Org in considering potential actions to further reduce waste toward achieving Zero Waste.

**Responsibility:** Environmental Services

**Resource Needs:** 0.5 FTE for 3 years, plus \$150,000 of expenses



Photo: Matt Southworth

## Community Engagement

The following priority actions are proposed for implementation in the next three years. Some can be accomplished as one-time actions, while others will require ongoing investment. Implementation of each of these priority actions will require new resources. Implementing all Community Engagement priority actions is projected to require an average of approximately 0.5 additional FTE and an additional \$450,000 for expenses over the next three years.

### PA 55. Develop an Oakland Climate Action Model Practices Campaign

(CE-16) Develop a local climate action model practices campaign collaborating with local organizations to document and promote examples of local climate actions to the community.

**Description:** The City will seek resources to local organizations in promoting local model practices and encouraging widespread adoption of affordable energy and climate-friendly behaviors throughout the community. This campaign would utilize multimedia approaches to make it easier for members of the community to promote do-it-yourself actions and teach each other to implement them. Low-cost multimedia technology could be provided to local organizations to document personal and neighborhood climate actions and share them with the larger community.

Examples of actions that might be demonstrated include replacing faucets and showerheads with low-flow devices; lowering the water heater thermostat; purchasing and installing water heater insulation; repairing windows; installing a clothesline; repairing a bicycle; adding air to car tires; using web-based tools to plan trips on BART and AC Transit; identifying materials that can be recycled; building garden boxes and compost bins; and storing kitchen food scraps for composting.

**Responsibility:** Environmental Services

**Resource Needs:** 0.25 FTE for one year, plus \$3,000 of expenses

### PA 56. Community Climate Action Guide

(CE-3) Develop and distribute a community climate action guide and targeted educational materials in collaboration with local organizations to inspire all members of the Oakland community to take action to reduce GHG emissions.

**Description:** The City will seek resources to accelerate local action throughout the community by developing and distributing new online and hardcopy materials such as a community climate action guide and other materials targeted at specific actions (e.g., why and how to adjust your water heater temperature). The City can collaborate with local organizations to distribute these materials in an effort to inspire all members of the Oakland community to take action to reduce GHG emissions.

**Responsibility:** Environmental Services

**Resource Needs:** 0.5 FTE for one year, plus \$300,000 of expenses





**PA 57. Support Local Climate Workshops**

(CE-4) Establish a mini-grant program to provide financial and other support to local organizations to convene neighborhood-scale or issue-based community climate action workshops.

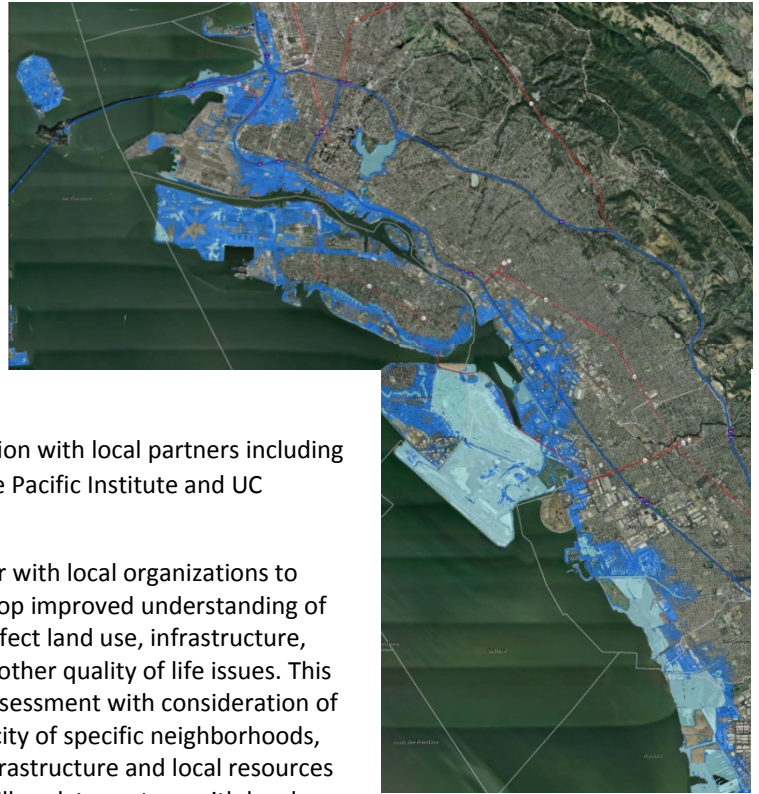
**Description:** The City will seek resources to accelerate community education and action by supporting local workshops and events dedicated to education and raising awareness about opportunities to address energy and climate issues and create valued co-benefits. These workshops can leverage the existing roles and relationships of collaborating organizations, and can be tailored to geographically, demographically or topically-focused segments of the community. In the process, the City can develop new understanding of how to target new programs and policies to engage all members of the Oakland community effectively and appropriately. Providing information through in-person delivery channels and forums fostering community dialogue about energy and climate issues will be critical to accelerating voluntary climate actions.

**Responsibility:** Environmental Services

**Resource Needs:** 0.25 FTE for three years, plus \$150,000 for grants

## Climate Adaptation and Improving Resilience

The following priority actions are proposed for implementation in the next three years. Some can be accomplished as one-time actions, while others will require ongoing investment. Implementation of each of these priority actions will require new resources. Implementing all Climate Adaptation priority actions is projected to require an average of at least 0.5 additional FTE and an additional \$80,000 annually for expenses throughout the next three years to study and communicate with the community about climate impacts.



### PA 58. Study Potential Local Climate Impacts

(AD-2) Conduct a study of all local climate impacts in collaboration with local partners including the Bay Conservation and Development Commission, the Pacific Institute and UC Berkeley.

**Description:** The City will seek resources to partner with local organizations to study local climate impacts and develop improved understanding of how these impacts are expected to affect land use, infrastructure, public health, the local economy and other quality of life issues. This study would include a vulnerability assessment with consideration of both projected impacts and the capacity of specific neighborhoods, population segments and affected infrastructure and local resources to adapt to those impacts. The City will seek to partner with local experts at BCDC, the Pacific Institute and UC Berkeley to study climate impacts and translate impacts in a meaningful way that can help to inform future planning decisions in Oakland. Resource needs assume that local and regional partners will act in a lead capacity for the study of climate impacts under separate funding.

**Responsibility:** Environmental Services, Strategic Planning

**Resource Needs:** 0.25 FTE for three years, plus \$30,000 of expenses

### PA 59. Communicate Climate Impacts to the Community

(AD-3) Communicate information about local climate impacts to the Oakland community to develop: shared understanding; the will for personal and collective action; and local capacity to participate in development of climate adaptation strategies.

**Description:** The City will seek resources to develop new educational materials and perform outreach to inform the Oakland community about projected climate impacts. Developing a greater shared understanding of potential impacts will be critical to generating the will for personal and collective action that may be needed to implement future adaptation strategies, as well as the capacity of Oakland community members to engage in adaptation planning efforts. This may include developing content that could be delivered through existing channels such as the City's Citizens of Oakland Respond to Emergencies (CORE) program, planned Community Climate Forums (See PA 26), partners that deliver similar services such as Bay Area Red Cross and Alameda County Health Department, and local organizations interested in communicating about climate impacts within their networks. Content would be developed with consideration of opportunities to address identified community vulnerabilities, and tailored to specific audiences. This action would be most effective if local organizations had capacity to assist with development of messaging and delivery of content, which is outside the scope of the proposed budget.

**Responsibility:** Strategic Planning, Marketing, Economic Development

**Resource Needs:** 0.2 FTE, plus \$200,000 of expenses

**PA 60. Identify and Act on Opportunities to Improve Resilience in City Plans and Policies**

(AD-4) Identify potential adaptation strategies to improve community resilience to climate change, and to integrate these with City planning and policy documents and processes where appropriate.

**Description:** The City will seek resources to research, analyze and recommend adaptation strategies to improve community resilience to projected impacts of climate change and integrate these with City planning and policy documents and processes where appropriate. Example adaptation strategies may include:

- Considering vulnerability to flood events during the project approval process
- Storm/sewer infrastructure design criteria and upgrades in major projects
- Design requirements for new buildings in flood prone areas
- Water efficiency and conservation indoors and outdoors
- Requirements for highly reflective surfaces where feasible (e.g., rooftops, pavement) and urban forest management strategies to reduce heat island effects
- Sea walls to guard against sea level rise and flood events
- Preparedness systems for vulnerable residents
- Development of buffer zone wetlands

The City will seek to identify planning projects such as new area planning processes that could serve as opportunities to pilot appropriate adaptation strategies and development requirements to help inform future adaptation planning efforts.

**Responsibility:** Multiple Agencies (e.g., CEDA, PWA) based on strategies

**Resource Needs:** To be determined



## Chapter 5

# Achieving a 36% Reduction in GHG Emissions: The 2020 Plan

Over 150 separate actions are recommended for implementation by the City during the next ten years. These actions will help to put Oakland in position to achieve a 36% reduction in GHG emissions from 2005 levels in each of the three primary GHG reduction categories (Transportation & Land Use, Building Energy Use, and Material Consumption & Waste) by 2020. Most will require new resources to move forward.

**This chapter includes all actions recommended for implementation to achieve a 36% reduction in GHG emissions. Actions recommended for priority implementation in Chapter 4 are included here, along with remaining actions needed to achieve the 2020 target.**

As in Chapter 4, recommended actions are grouped into the three primary GHG reduction categories, along with a set of highlighted community engagement recommendations, and steps to assist Oakland in adapting to climate change, in the following order:

- Transportation & Land Use
- Building Energy Use
- Material Consumption & Waste
- Community Engagement
- Climate Adaptation & Increasing Resilience

In Chapter 5, the full list of actions recommended for implementation by 2020 is organized by thematic strategy. Targets have also been identified for key performance metrics, translating the 36% GHG reduction goal into a series of performance targets.

Further information regarding implementation coordination, monitoring, reporting and evaluation is presented in Chapter 2.

# Actions to Achieve a 36% GHG Reduction

Following implementation of priority actions during the next three years (2010-2013), many actions will need to be implemented in subsequent years to position Oakland to achieve a 36% reduction in GHG emissions by 2020.

The following pages summarize all of the actions currently envisioned for implementation by 2020 to achieve this GHG reduction goal. This list may be updated every three years concurrent with the development of a new 3 Year Priority Implementation Plan.

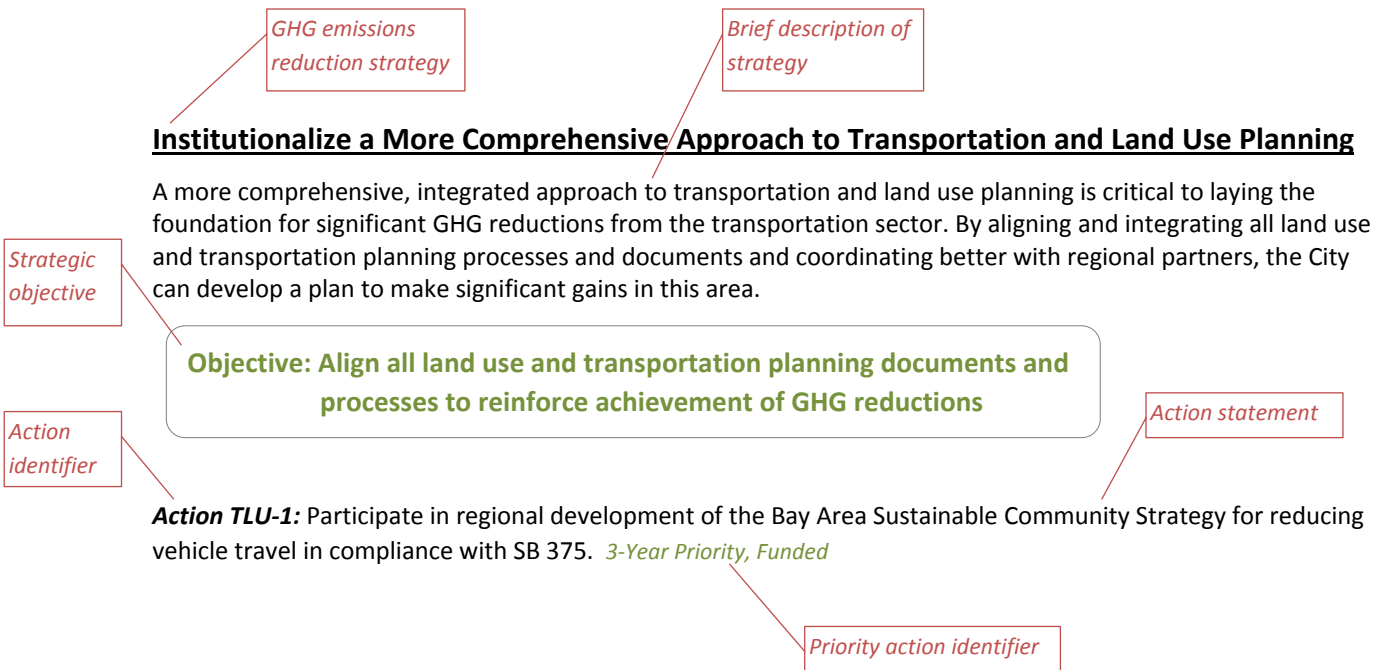
As is the case for actions recommended for priority implementation in the next three years, existing resources are likely to be sufficient to enable implementation of some of the remaining actions on the 2020 list during the period of 2014-2020. Other actions will require new resources to move forward.

The City will benefit from observing actions implemented during the next three years, and will have the opportunity to learn from these observations to improve plans going forward. Successful programs might be continued and expanded, while unsuccessful actions might be dropped or reconfigured for success. Other unforeseen changes in the world (e.g., technological advancements, energy price changes, economic growth rates, new climate models) also have the potential to cause adjustment of future plans.

Actions listed in this chapter are expected to help Oakland achieve a 36% reduction in GHG emissions by 2020.

## How to Read This Chapter

Each action below is presented through a standard format containing each of the following elements.



## Transportation and Land Use

The combustion of fossil fuels used for transportation is a major source of GHG emissions associated with Oakland. This includes people moving to and from home, work, school, shopping, recreation, and other destinations, as well as the transport of goods. Other local air pollutants linked to increased incidence of health problems such as asthma and cancer also commonly result from use of transportation fuels. Addressing transportation emissions presents a tremendous opportunity to simultaneously reduce GHG emissions and improve the health of Oakland residents, while reducing dependence on foreign oil and local vulnerability to energy price fluctuations.

Achieving a 36% reduction in GHG emissions associated with Transportation and Land Use will require unprecedented local action, **reducing citywide driving by 20% and improving citywide vehicle fuel efficiency.**

A number of strategies are available through which the City can help to reduce GHG emissions associated with Transportation and Land Use.



### Key GHG Reduction Strategies:

- Institutionalize a More Comprehensive Approach to Transportation & Land Use Planning
- Advance Infill, Mixed-Use and Transit-Oriented Development
- Advance the Use of Alternative Transportation
- Refine Parking Policies to Encourage Low-Carbon Mobility
- Foster the Use of Low-Carbon Vehicles and Fuels
- Engage the Port of Oakland and Related Industry in Reducing GHG Emissions
- Develop Oakland's Urban Forest
- Reduce Emissions Associated with City Operations

Achieving the 2020 goal of reducing GHG emissions associated with Transportation and Land Use by 36% will require significant action in all of these areas. All members of the Oakland community, including residents, businesses, visitors and the City, will need to make daily decisions to reduce the need for automobile trips. When purchasing new vehicles, members of the community will also need to prioritize fuel efficiency in their decisions wherever possible.

### Transportation and Land Use 2020 Goals:

- 20 % reduction in vehicle miles traveled
- 24 million gallons of gasoline and diesel saved on local roads
- Fully integrated transportation and land use planning

## Strategies to Achieve 2020 Goals

### **Institutionalize a More Comprehensive Approach to Transportation and Land Use Planning**

A more comprehensive approach to transportation and land use planning is critical to laying the foundation for significant GHG reductions from the transportation sector. Because transit infrastructure can require substantial investment and have a profound impact on other land use and development decisions, proactive integrated planning is key to creating the infrastructure and guiding development in a manner that will reduce the need to drive in Oakland. By aligning and integrating all land use and transportation planning processes and documents and increasing coordination with regional partners, the City can develop a plan to make significant gains in this area.

**Objective: Align all land use and transportation planning documents and processes to reinforce achievement of GHG reductions**

**Action TLU-1:** Participate in regional development of the Bay Area Sustainable Community Strategy for reducing vehicle travel in compliance with SB 375. *3-Year Priority, Funded*

**Action TLU-2:** Prepare a comprehensive, integrated Oakland Transportation Plan in close collaboration with regional agencies, local service providers and the community. *3-Year Priority, Resources Needed*

**Action TLU-3:** Require the integration of land use and transportation planning and consideration of GHG reduction opportunities in every planning, major project and redevelopment effort undertaken by the City. *3-Year Priority, Resources Needed*

**Action TLU-4:** Identify opportunities to adjust the structure, function and/or composition of the Planning Commission to advance integrated consideration of transportation and land use planning issues.

**Action TLU-5:** Prioritize GHG reduction opportunities in the City's ongoing Zoning Update process.

### **Advance Infill, Mixed-Use and Transit-Oriented Development**

Well designed, transit-oriented, dense, mixed-use, development providing access to goods and services can significantly reduce the use of fossil-fuel powered transportation. Reducing automobile trips can significantly reduce GHG emissions, local air pollution and related health impacts, and improve neighborhood quality of life.

**Objective: Plan new development to minimize dependence on fossil fuel-powered transportation**

**Action TLU-6:** Obtain Priority Development Area status from the Metropolitan Transportation Commission for all appropriate areas of Oakland to enable more competitive eligibility for local transportation and infrastructure funding. *3-Year Priority, Funded*

**Action TLU-7:** Create and adopt a transportation impact fee for Oakland to support local low-carbon transportation infrastructure and planning. *3-Year Priority, Resources Needed*

**Action TLU-8:** Develop and require transit-oriented development performance criteria for associated vehicle miles traveled and mode share for all major new development plans and projects throughout the city, emphasizing development proximate to transit hubs and corridors of all modes.

**Action TLU-9:** Actively promote the construction of housing at a range of price levels near transit hubs and corridors to meet the needs of Oakland's workforce.

**Action TLU-10:** Develop a comprehensive infrastructure plan (e.g., utilities, sewer, water, storm drains) to support Oakland's capacity to absorb planned infill development and to enable new green improvements (e.g., recycled water, solar technology installation).



**Action TLU-11:** Engage the community, through the zoning update process and other appropriate mechanisms, to develop a strategy for increasing density adjacent to transit in ways that improve neighborhood livability. For example, update design review standards for high-density multi-family buildings, encouraging design that is aesthetically pleasing, visually understandable, and practical. Insist on the creation of vibrant, safe, and attractive public spaces as a part of every development.

**Action TLU-12:** Engage the lending community on a shared strategy to improve the financial attractiveness of infill development in Oakland.

## **Advance the Use of Low-Carbon Transportation Modes**

To achieve significant GHG reductions, transportation modes such as transit, bicycling and walking must increasingly become the preferred mode of moving about the city. To be effective, these modes will need to be available, accessible, safe, cost-competitive and desirable in comparison to the private automobile.

**Objective: Make transit, biking and walking the preferred modes for local trips**

**Action TLU-13:** Launch and sustain a downtown free shuttle to increase the ease of transit use in the downtown area. Explore options to expand the shuttle route along the Broadway corridor. *3-Year Priority, Funded*

**Action TLU-14:** Support bus rapid transit in Oakland along the Telegraph Avenue and International Boulevard corridors while minimizing short-term potential impacts to neighborhoods and businesses. *3-Year Priority, Funded*

**Action TLU-15:** Update the process for evaluating local environmental impacts resulting from new development (as required by the California Environmental Quality Act) to prioritize consideration of vehicle miles traveled impacts above congestion impacts. *3-Year Priority, Resources Needed*

**Action TLU-16:** Accelerate the completion of bicycle and pedestrian networks as described in the Bicycle and Pedestrian Master Plans and other General Plan policies to provide safe, healthy transportation choices for all residents. *3-Year Priority, Resources Needed*

**Action TLU-17:** Optimize the design of streets to support transit, bicycling and walking (e.g., via bulb outs, traffic signal synchronization, transit and emergency signal priority).

**Action TLU-18:** Encourage and assist employers and transportation funding agencies to offer support for alternative transportation strategies that can help reduce the need to drive. These strategies may include transit incentive programs (e.g., AC Transit Easy Pass), flexible schedules, rideshare and car share programs, fuel-efficient workplace vehicles, and enhanced bicycle access in order to reduce the need for employees to drive.

**Action TLU-19:** Collaborate with regional partners (e.g., AC Transit, BART, shuttles, train, taxis, ferry) to expand and enhance public transit service, interconnections, vehicle amenities, and associated facilities (e.g., smaller transit shuttles to underserved areas of the community, connection timing, NextBus signage expansion).

**Action TLU-20:** Explore opportunities to implement major transit investments on the primary trunk lines of the city to improve the availability and reliability of transit service in areas where urban densities and activity centers exist.



**Action TLU-21:** Collaborate with community partners in developing and providing sustained community outreach and marketing about all available alternative transportation options (e.g., walking, biking, Safe Routes to School, car share programs, “Translink”).

**Action TLU-22:** Partner with 511.org and the city's largest employers, event venues and other destinations to ensure that employees and visitors to Oakland have full information about the transportation choices.

**Action TLU-23:** Partner with and promote community based organizations that provide knowledge and skills such as bicycle safety training, transit system use, etc. to help Oakland residents shift trips to non-auto modes.

**Action TLU-24:** Encourage the creation of local bike sharing programs.

**Action TLU-25:** Explore potential strategies for increasing the availability of car share vehicles throughout the city (e.g., consider providing priority car share locations in high trafficked areas to car share companies willing to make car share vehicles available and accessible in less trafficked or underserved areas).

**Action TLU-26:** Enforce transportation demand management measures that are physically built into projects (e.g., car sharing spots, bike parking and showers, pedestrian-oriented elements).

**Action TLU-27:** Explore and revise City policies that make transit service difficult (e.g., analyze the true effect of transit on commercial districts, provide potential parking meter revenue if meters are removed), and consider transit-only lanes and amenities on significant thoroughfares.



## **Refine Parking Policies to Encourage Low-Carbon Mobility**

Parking policies and pricing can have a significant impact on local transportation choices, especially in areas served by other transportation options such as public transit. Parking policies and pricing can be tailored to meet the needs of the Oakland community while fostering shifts from automobile use to other transportation modes. Parking pricing can also be used to support the development of alternative transportation options and other community benefits.

### **Objective: Meet parking needs while creating disincentives to drive**

**Action TLU-28:** Develop regulations that would permit parking requirements to be met through alternative approaches demonstrated to reduce parking demand and GHG emissions (e.g., on-site car-sharing, bicycle parking, transit passes).

*3-Year Priority, Resources Needed*

**Action TLU-29:** Conduct a citywide dynamic parking pricing study and develop a strategy to set parking rates at City meters and garages that can reduce trips, favor transit, provide adequate parking supply, encourage economic development, and fund alternative transportation and neighborhood streetscape improvements. *3-Year Priority, Resources Needed*

**Action TLU-30:** Impose parking maximums on new development and assist developers, lenders, property owners and tenants in preparing strategies to minimize parking demand and encourage shifts to transit and other transportation modes.

**Action TLU-31:** Develop a strategy to facilitate unbundling of the costs of renting parking from renting building space, where appropriate, to more explicitly charge for parking.

**Action TLU-32:** Review the process of establishing residential permit parking and consider opportunities to expand this program in appropriate locations.

## **Foster the Use of Low Carbon Vehicles and Fuels**

A portion of transportation in the city will continue to be accomplished through the use of gasoline and diesel-powered automobiles. Improving vehicle fuel efficiency through purchasing decisions and maintenance activities and utilizing low carbon fuels (e.g., biodiesel from waste oils) can help to reduce GHG emissions associated with these vehicle trips.

**Objective: Increase representation of low-carbon fuels and vehicles in the citywide fleet**

**Action TLU-33:** Participate in regional electric vehicle infrastructure planning and develop new processes to support local use of electric vehicles. *3-Year Priority, Resources Needed*

**Action TLU-34:** Collaborate with community partners to develop and provide sustained community outreach and marketing about fuel-efficient vehicles and low carbon fuels (e.g., biodiesels from waste oils).

**Action TLU-35:** Encourage the responsible local manufacture and production of low-carbon fuels (e.g., biofuels produced from recycled waste oil) through incentives and/or promotional support.

**Action TLU-36:** Work with large fleet operators such as taxi companies, along with the City's own fleet, to establish minimum GHG performance criteria for all new fleet vehicles and fleet-wide GHG performance goals.



## **Engage the Port of Oakland and Related Industry in Reducing GHG Emissions**

As a primary hub of goods movement, activities associated with the Port of Oakland and its tenants are a significant source of GHG emissions, along with other local air pollution. Oakland is fortunate to reap economic and employment benefits from its Port, but is also troubled with high levels of local air pollution and other problems created by this concentration of goods movement.

GHG emissions associated with the Port and its tenants include emissions associated with building energy consumption, Port-owned vehicles and equipment, harbor craft, cargo handling equipment, berthed vessels, trucks and trains operating within Port property and within Oakland's boundaries, and other stationary sources. Tenant activities create additional GHG emissions outside of Oakland in the form of fuel used to power airplanes, trucks, trains and marine vessels. Emissions associated with these planes and vessels generally fall under the regulatory authority of the Federal Aviation Administration, the International Maritime Association, or State and Federal government. However, Oakland can help to reduce emissions associated with these sources through actions that reduce material consumption and waste, as described in Chapters 4 and 5. See the ECAP Appendix for further information on GHG emission sources related to the Port and its tenants.



Short of incorporating GHG reduction actions and/or performance requirements applicable to the Port of Oakland within the City's General Plan, the City's ability to influence these emission sources is generally limited. However, it is in the collective best interests of the City and the Port to continue collaborating to explore opportunities to reduce emissions associated with



the Port and its tenants. The Port has a significant opportunity to play a leadership role in addressing local sources of GHG emissions and other air pollutants.

The Port has taken a number of steps in recent years to reduce emissions associated with Port operations and on-site tenant activities, including installing infrastructure for alternative fuel vehicles, advancing shoreside electrification for tenant vessels, retrofitting facilities and installing solar energy systems. Many opportunities for additional progress remain, as indicated by measures contained in the Port’s Maritime Air Quality Improvement Plan that would reduce GHG emissions.

### Objective: Reduce GHG emissions associated with the Port of Oakland and its tenants

**Action TLU-37:** Call upon the Port to establish GHG reduction goals associated with Port operations in alignment with the City’s GHG reduction target of 36% below 2005 emissions by 2020, and plans for achieving those goals. *3-Year Priority, Funded*

**Action TLU-38:** Call upon the Port to establish GHG inventories and reduction goals associated with tenant activities, and plans for achieving those goals with appropriate tenant commitments, potentially including requiring specific high-impact GHG reduction measures (e.g., electrification of land-based, aviation and maritime vessels). *3-Year Priority, Funded*

**Action TLU-39:** Offer to partner with the Port, where appropriate, in evaluating and developing GHG reduction strategies.

**Action TLU-40:** Collaborate with the Port to advocate that Port tenants be required to implement actions at Oakland’s ports in demonstrating compliance with statewide fleet emissions reduction targets (e.g., through electrification of docked vessels).

**Action TLU-41:** Conduct a study of potential options to implement truck re-routing in Oakland to reduce driving and parking of diesel trucks near residential neighborhoods, as well as increased enforcement of anti-idling restrictions.

**Action TLU-42:** Make land use and planning decisions (e.g., plans for the former Army Base) in a manner that minimizes GHG emissions and other air pollutants associated with the Port and related activities and travel without unduly compromising the economic value of the Port.

**Action TLU-43:** Identify opportunities to incorporate GHG reduction actions and/or performance requirements applicable to the Port of Oakland within updates to the City’s General Plan.



### Grow Oakland’s Urban Forest

Urban forestry can be both an effective GHG mitigation and climate adaptation strategy. Trees provide important benefits in helping to directly and indirectly cool nearby buildings, reducing energy demand. Tree canopies also help to

reduce the urban heat island effect, reducing temperatures throughout the city and helping to mitigate air quality and health problems caused by extreme heat events. Urban forests can also help to provide animal habitat, create economic development benefits in commercial districts, and improve quality of life. However, urban forests require thoughtful and resourced management. Trees must be planted carefully with consideration of infrastructure, public safety and maintenance and other sustainability impacts. The development and maintenance of the urban forest requires an effective public-private partnership.





**Objective: Develop Oakland's urban forest throughout the city**

**Action TLU-44:** Develop an urban forestry master plan outlining how the City will protect, develop and maintain diversified and appropriate tree plantings on City right-of-ways. *3-Year Priority, Resources Needed*

**Action TLU-45:** Develop a robust urban tree inventory of all trees in proximity to sidewalks, medians, public buildings, parks and other public right-of-ways.

**Action TLU-46:** Provide preventative maintenance and management of trees in City right-of-ways.

**Action TLU-47:** Implement a street tree planting pilot project with local partners utilizing advanced planting techniques.

**Action TLU-48:** Develop a plan to ensure the continued health of all parks and forested land within the city and encourage tree planting on private land throughout the community.

**Action TLU-49:** Convene community workshops to educate community members on proper tree maintenance.

**Action TLU-50:** Collaborate with local organizations where appropriate to advance local urban forestry efforts.

**Reduce Transportation Impacts of City Operations**

The City adopted a Green Fleets policy in 2003, committing to purchase vehicles powered by alternative fuels whenever possible. While efforts in accordance with this policy have been made since, many opportunities remain to improve fleet fuel efficiency and shift to alternative fuel vehicles. Fleet replacement has been significantly underfunded in recent years, resulting in an aging and fuel-inefficient fleet requiring significant maintenance investment. A number of City fleet vehicles now operate on compressed natural gas (CNG), but opportunities exist to convert hundreds of non-emergency vehicles to CNG and other fuel efficient alternatives (e.g., plug-in hybrid electric vehicles). Vehicle replacement with more fuel efficient vehicles continues to represent the largest opportunity to decrease GHG emissions associated with the City's fleet.

**Objective: Achieve a 36% reduction in City-related fuel consumption by 2020**

**Action TLU-51:** Increase the rate of fleet vehicle replacement to retire older inefficient vehicles and continue to replace vehicles with fuel efficient and alternative fuel models (e.g., CNG, electric and plug-in hybrid vehicles, trucks with anti-idling controls). *3-Year Priority, Resources Needed*

**Action TLU-52:** Provide subsidized transit passes (e.g., participate in the AC Transit Easy Pass program) and bicycle or shoe commuter allowances to all City employees. *3-Year Priority, Resources Needed*

**Action TLU-53:** Discontinue the practice of providing parking to City employees based in transit-rich locations. *3-Year Priority, Resources Needed*

**Action TLU-54:** Support employee commute trip reduction by enabling flexible work schedules and encouraging telecommuting where possible.

**Action TLU-55:** Continue efforts to reduce the size of the City's vehicle fleet by utilizing pool cars and car share programs and eliminating underutilized inefficient vehicles.

**Action TLU-56:** Perform regular preventive maintenance (e.g., tire inflation) of the City's vehicle fleet to ensure optimum fuel efficiency performance.

**Action TLU-57:** Expand employee education programs training staff on how to reserve pool cars and car share vehicles, planning practices for optimizing and reducing trips, and vehicle maintenance and driving habits that promote optimum fuel efficiency.

**Action TLU-58:** Expand the City's capacity to support the use of alternative fuel vehicles, such as through the installation of new electric vehicle charging infrastructure.

**Action TLU-59:** Integrate fuel-efficient and zero emission specialized vehicles (e.g., cargo trikes for park maintenance) into the City's fleet where appropriate.

## Building Energy Use

Building Energy Use, including energy used to heat, light and power Oakland's buildings and other stationary devices such as streetlights, as well as to pump and treat water consumed in Oakland, is a major direct source of greenhouse gas emissions.

Natural gas consumption represents the majority of GHG emissions from this sector, followed closely by electricity use. The combustion of natural gas, primarily to heat buildings, heat water and cook, results directly in GHG emissions. Electricity consumption results in the creation of GHG emissions at the power plant(s) generating and providing the electricity. Most electricity generation occurs outside of Oakland's boundaries, but those GHG emissions are included here given the direct relationship to electricity consumption occurring in Oakland.



A number of strategies are available through which the City can help to reduce GHG emissions associated with Building Energy Use.

### Key GHG Reduction Strategies:

- Optimize energy efficiency in new buildings
- Retrofit existing buildings to reduce energy consumption
- Promote energy and water conservation and efficiency
- Advance the use of renewable energy
- Improve the energy performance of municipal facilities

Achieving the 2020 goal of reducing GHG emissions associated with Building Energy Use by 36% will require significant action in all of these areas. Improving energy performance in existing buildings is especially important. A community-wide movement will be needed to: reach all businesses and guide 30% of them through energy efficiency programs; encourage property owners to retrofit 30% of Oakland's homes; and foster dedicated energy conservation behaviors on the part of every member of the Oakland community.

### Building Energy Use 2020 Goals:

- Construct all new buildings citywide to high energy standards
- Retrofit 30% of commercial space and homes between 2010 and 2020
- Achieve 32% electricity savings across all sectors
- Achieve 14% natural gas savings across all sectors
- Achieve a 33% renewable portfolio standard for grid electricity
- Generate 3% of building energy consumption from new local renewable energy

## Strategies to Achieve 2020 Goals

### Optimize Energy Efficiency & Consumption in New Buildings

Every year new buildings continue to be constructed in Oakland. Achieving long term energy reductions starts by ensuring that all new buildings are constructed to high performance energy standards. Recent updates to the State's Title 24 building energy code have raised the energy performance bar in California, but new buildings in Oakland can achieve even higher levels of energy efficiency.

**Objective: Achieve 10% better energy performance than Title 24 in all new building stock**

**Action BE-1:** Adopt a green building ordinance for residential and commercial private development new construction projects requiring high levels of energy performance and water efficiency. *3-Year Priority, Funded*

**Action BE-2:** Ensure enforcement of building energy codes in accordance with all code requirements.

### Retrofit Oakland's Existing Building Stock to Reduce Energy Consumption

There are more than 100,000 residential and commercial buildings in Oakland, built over many decades, many of which offer significant opportunities for improved energy performance. Reducing citywide energy consumption will require retrofitting all of these buildings to improve energy efficiency. Many energy efficiency improvements offer significant cost savings opportunities, and can also improve indoor occupant health, comfort, productivity and quality of life. Energy retrofits can reduce energy consumption and energy costs as much as 25-35% per building, often creating a net positive cash flow from day one. With a large and experienced pool of energy contractors, Oakland is well positioned to become the energy retrofit capital of America.

#### All Building Types

**Action BE-3:** Include all significant renovation projects in the proposed green building ordinance for residential and commercial private development projects requiring high levels of energy performance. *3-Year Priority, Funded*

**Action BE-4:** Offer property-based financing and associated outreach for energy efficiency and solar improvements to residential and commercial property owners in Oakland. *3-Year Priority, Funded*

**Action BE-5:** Engage local utilities (e.g., PG&E, EBMUD) to develop on-bill financing options for energy efficiency improvements to increase energy retrofits in tenant-occupied and other properties. *3-Year Priority, Resources Needed*

**Action BE-6:** Pursue funding to augment existing and create new residential and commercial energy programs to reduce energy consumption throughout the community. *3-Year Priority, Resources Needed*

**Action BE-7:** Encourage all businesses and households to use 16% less energy through conservation actions such as turning off unnecessary equipment and right-sizing the use of energized equipment. *3-Year Priority, Resources Needed*

**Action BE-8:** Develop and promote a suite of energy efficient upgrades specifically for historic buildings so that these buildings can be made energy efficient while also retaining their historic status.

**Action BE-9:** Promote the benefits of investing in energy efficiency in existing properties and provide guidance on getting started to property owners and tenants through a targeted marketing and outreach campaign in collaboration with local partners.



## Commercial/Industrial Buildings

**Objective: Perform efficiency retrofits in 30% of Oakland’s commercial building stock by 2020, resulting in 20% less building-related electricity and natural gas consumption**

**Action BE-10:** Offer enhanced incentives and technical assistance to help downtown commercial property owners improve energy efficiency. *3-Year Priority, Funded*

**Action BE-11:** Encourage businesses to participate in local energy efficiency programs offered through the East Bay Energy Watch regional collaboration between PG&E and East Bay cities. *3-Year Priority, Partially Funded*

**Action BE-12:** Launch a program offering technical assistance to help Oakland’s most energy intensive businesses to develop and implement energy efficiency and conservation strategies. *3-Year Priority, Resources Needed*

**Action BE-13:** Adopt an ordinance requiring cost-effective commercial energy-related improvements at time of lease or sale or under other appropriate conditions based on analysis of existing commercial retrofit programs.

**Action BE-14:** Develop analytical tools and invest in strategic planning to identify energy improvement opportunities and new initiatives to reduce energy use in commercial buildings.

**Action BE-15:** Encourage the use of building feedback systems to assist local building owners in identifying, implementing, tracking and reporting on energy efficiency improvements over time.

**Action BE-16:** Enhance and expand existing small commercial energy retrofit assistance programs to help existing owner-occupied and rented small commercial properties reduce energy use and save money via energy audits, technical assistance, retrofit incentives, and/or continuous commissioning support.

**Action BE-17:** Create a community “Kilowatt Crackdown” challenge program in collaboration with BOMA and the Oakland Partnership pushing commercial office buildings to reduce energy use while competing for recognition based on energy performance and progress.



## Residential Buildings

**Objective: Retrofit 30% of Oakland’s residential building stock by 2020, resulting in 10% less building-related electricity and natural gas consumption**

**Action BE-18:** Launch a new energy retrofit program to improve energy efficiency of existing single-family and multi-family residential properties via promoting green improvements, providing green construction specs, certifying green contractors, connecting homeowners, landlords and tenants with financing options (e.g., new property-based financing), and providing quality assurance support. *3-Year Priority, Funded*

**Action BE-19:** Create an energy retrofit pilot program targeting multi-family affordable housing by providing funds to reduce risk and enable the acquisition of private investment capital to implement energy savings projects. *3-Year Priority, Funded*

**Action BE-20:** Expand, enhance and promote delivery of weatherization and energy retrofit assistance services to help low-to-moderate income residents improve energy efficiency and reduce energy costs. *3-Year Priority, Funded*

**Action BE-21:** Develop new energy retrofit programs to facilitate energy efficiency improvements of existing renter-occupied residential properties by supporting outreach as well as assistance designing tenant-landlord agreements so that all parties equitably share the costs and benefits of energy efficiency. *3-Year Priority, Resources Needed*



**Action BE-22:** Adopt an ordinance requiring cost-effective residential energy-related improvements at time of sale, or under other appropriate conditions. *3-Year Priority, Resources Needed*

**Action BE-23:** Support local programs delivering entry-level residential energy efficiency services to Oakland neighborhoods (e.g., California Youth Energy Services).

**Action BE-24:** Support do-it-yourself home energy improvements by providing appropriate tools for home energy evaluation and improvement through Oakland’s Tool Lending Library.



### **Increase the Use of Clean Renewable Energy**

Even after conservation and significant improvements in energy efficiency, remaining energy consumption will need to be supported by more clean, renewable energy sources. Governor Schwarzenegger has established a 33% renewable portfolio standard (RPS), requiring 33% of electricity provided by utilities such as PG&E to come from renewable energy sources by 2020. Oakland can go further toward achieving higher rates of renewable energy use through additional action to increase local renewable energy generation from solar, wind and other sources.

**Objective: Achieve a minimum of 33% renewable energy on the electricity grid, along with new local renewable systems generating an additional 3% of Oakland’s energy for buildings**

**Action BE-25:** Encourage and collaborate with local partners to launch a community solar program to increase local use of renewable energy, including solar-thermal energy to produce heat and hot water. *3-Year Priority, Resources Needed*

**Action BE-26:** Negotiate with PG&E to offer local green power options to Oakland customers. *3-Year Priority, Resources Needed*

**Action BE-27:** Continue to monitor the feasibility and utility of implementing community choice energy aggregation (CCA) in Oakland. *3-Year Priority, Resources Needed*

**Action BE-28:** Study potential local solar, wind, wave, combined heat and power, and anaerobic digestion opportunities and develop strategic plans for increased clean energy use in Oakland.



### **Promote Water Conservation and Efficiency**

The treatment and transport of water is energy intensive, consuming approximately 19% of the state’s electricity, 30% of its natural gas and 80 million gallons of diesel fuel in 2001. By reducing potable water consumption we can conserve a precious and limited resource, and reduce associated pumping and treatment energy and GHG impacts. The City can continue collaborating with the East Bay Municipal Utility District (EBMUD), StopWaste.Org, PG&E and community organizations to promote and support water conservation and efficiency.

**Objective: Reduce energy consumption through water conservation and efficiency in new and existing buildings and infrastructure.**

**Action BE-29:** Create an Oakland-specific Water Efficient Landscape Ordinance (WELo) to address water conservation. *3-Year Priority, Funded*



**Action BE-30:** Expand promotion of water conservation and efficiency practices such as water-efficient landscaping and irrigation and lawn replacement. Continue promoting StopWaste.Org publications titled “Bay Friendly Landscaping Guidelines: Sustainable Practices for the Landscape Professional” and “Bay Friendly Gardening: From Your Backyard to the Bay” through targeted outreach campaigns in partnership with local organizations.

**Action BE-31:** Participate in outreach campaigns by EBMUD, StopWaste.Org and others to encourage water monitoring, conservation and efficiency by Oakland’s largest water consumers.

**Action BE-32:** Encourage the installation of rainwater harvesting through water collecting cisterns in new development to capture water during the rainy season for outdoor uses and/or indoor uses.

**Action BE-33:** Refine the permit process for greywater system installation in new development and existing properties. Encourage installation of greywater systems, where appropriate, in accordance with State and local codes.

**Action BE-34:** Advocate for enhancing water metering practices (e.g., installation of smart meters, sub-meters for tenant-occupied spaces) to enable monitoring and evaluation of consumption patterns.

**Action BE-35:** Encourage the installation of water efficient fixtures and plumbing in private development, including products labeled under the EPA’s WaterSense program.

**Action BE-36:** Increase the amount of public space landscaped with drought-resistant plants and trees meeting Bay Friendly Landscaping Guidelines.

**Action BE-37:** Create standard operating procedures for installing water efficient fixtures and equipment in municipal buildings, landscapes, ballfields and swimming pools at regular replacement schedules, and proactively when cost-effective.



## **Optimize Energy Efficiency & Consumption in City Facilities**

The City has built in energy efficiency or performed energy retrofits in over 100 of its largest buildings during the last twenty years. However, significant potential remains to reduce energy use and improve performance in existing City facilities.

**Objective: Reduce GHG emissions from energy consumption in City buildings and streetlights by 36% by 2020, achieving 10% through conservation**

**Action BE-38:** Enhance and implement standard operating procedures to improve energy conservation and efficiency in ongoing City facility operations. Require City facilities over a certain age to participate with the LEED O&M program. *3-Year Priority, Funded*

**Action BE-39:** Modify the City’s Civic Green Building Ordinance to increase energy efficiency standards for new construction and major renovation of City facilities. *3-Year Priority, Funded*

**Action BE-40:** Perform energy efficiency upgrades to City facilities and operations. *3-Year Priority, Funded*

**Action BE-41:** Explore opportunities to install alternative energy technologies (e.g., via solar power purchase agreements) or purchase grid-based renewable energy for City facilities.

**Action BE-42:** Replace streetlights with energy-efficient advanced technology models in all appropriate locations during the course of normal technology replacement schedules.

**Action BE-43:** Develop and provide training to City employees on targeted energy and climate issues.

## Material Consumption and Waste

The Oakland City Council adopted a Zero Waste goal in 2006, calling for a 90% reduction in waste sent to landfill by 2020. The City's Zero Waste Strategic Plan outlines strategies for meeting this goal. These strategies prioritize "systems" solutions to reduce landfilled waste, and expand waste reduction, recycling and composting programs. By pursuing the City's adopted Zero Waste strategies, Oakland can create GHG reductions on the same order of magnitude as those related to transportation and building energy use.

From a lifecycle perspective, GHG impacts associated with the manufacture, transport, use and disposal of material goods and food represent a major source of GHG emissions. While many of these emissions do not occur within Oakland's geographic boundaries, consumption and disposal choices in Oakland can help to reduce GHG emissions elsewhere.

A number of strategies are available through which the City can help to reduce GHG emissions associated with Material Consumption & Waste Reduction.

### Key GHG Reduction Strategies:

- Expand and Improve Waste Reduction, Reuse, Recycling, and Composting
- Encourage Sustainable Consumption
- Promote Local Food

Achieving Oakland's adopted Zero Waste goal will require significant action in each of these areas.

The City can position Oakland to keep many more materials out of landfills by restructuring elements of Oakland's solid waste management system. This may include changes to Oakland's municipal code, garbage franchise agreement, residential recycling service contracts, and rate structure. Expanding and refining implementation of the City's Construction and Demolition Debris Recycling Ordinance can foster reuse and keep materials out of landfill. Other actions described in this section can also play important roles in reducing waste. All members of the community will need to make individual purchasing, consumption and disposal choices to help Oakland reach Zero Waste goals.



### Material Consumption & Waste Goals:

- Achieve a 90% reduction (~375,000 tons) in waste sent to landfill by 2020
- Increase local food production

## Strategies to Achieve 2020 Goals

### Expand and Improve Waste Reduction, Reuse, Recycling, and Composting

Achieving Zero Waste will require expanded and improved waste reduction reuse, recycling, and composting systems. By structuring these systems to better reward behaviors that keep waste out of landfills, the City can foster significant GHG reductions associated with the lifecycle impacts of materials.

**Objective: Reduce community-wide waste sent to landfill to 40,000 tons by 2020**

**Action MW-1:** Restructure Oakland’s solid waste management system (municipal code, garbage franchise agreement, and residential recycling service contracts) to provide comprehensive incentives for residents, businesses, and collection service providers to reduce waste and recycle more. These changes will help Oakland comply with potential statewide mandatory recycling requirements, including for multi-family residential properties. The outcome of this restructuring exercise may recommend adjustments to the types of recycling, compost, and garbage services offered, collection frequency, and container sizes, and the implementation of mandatory recycling participation and/or disposal bans. *3-Year Priority, Funded*

**Action MW-2:** Refine implementation of Oakland’s Construction and Demolition (C&D) Debris Recycling Ordinance to capture greater amounts of materials for reuse, recycling and composting, and consider opportunities to expand the ordinance to include a broader range of projects with potential incentives for deconstruction and salvage. *3-Year Priority, Funded*

**Action MW-3:** Require development and implementation of waste reduction and recycling plans for all large venues and public events. *3-Year Priority, Funded*

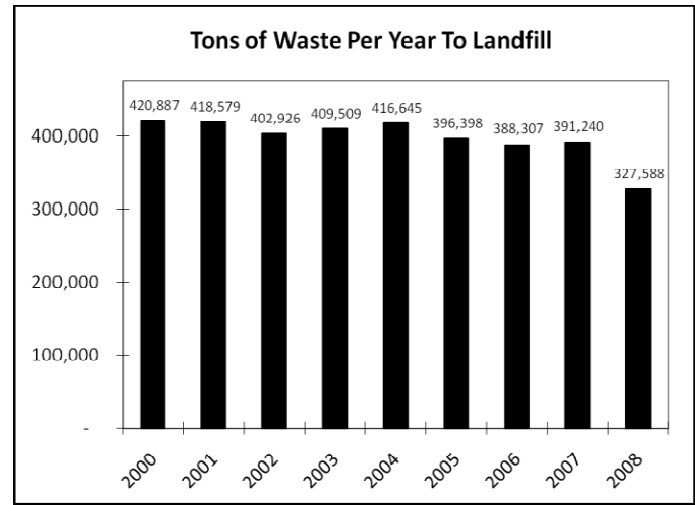
**Action MW-4:** Enforce mandatory statewide and countywide bans on sale, use, or disposal of material types, and implement selected local bans. *3-Year Priority, Resources Needed*

**Action MW-5:** Conduct new residential social marketing campaigns and increased outreach to businesses and other institutions to improve the effectiveness of waste reduction and recycling programs. *3-Year Priority, Resources Needed*

**Action MW-6:** Study options for deepening future waste reduction activities to help achieve the City’s adopted Zero Waste Goal, including consideration of commercial food scraps. *3-Year Priority, Resources Needed*

**Action MW-7:** Identify and retain sufficient industrially zoned lands through zoning and specific plans to support Zero Waste business development and infrastructure, and associated green jobs. Provide appropriate locations for new and existing recycling facilities.

Figure 9. Oakland Citywide Waste Sent to Landfill





**Action MW-8:** Adopt Zero Waste practices in City operations, facilities, capital improvement and maintenance practices.

**Action MW-9:** Require reporting on implementation of the City’s Environmentally Preferable Purchasing Policy.

**Action MW-10:** Require reporting from state-recognized institutions in Oakland that are exempt from local waste reduction rules (e.g., public school systems, State/Federal offices, the Port, Oakland Housing Authority) to increase waste reduction and recycling at their facilities.

**Action MW-11:** Facilitate easier recycling of organic materials in multi-family buildings through revised design requirements.

**Action MW-12:** Promote Bay Friendly Landscaping practices to reduce excess plant debris from being sent to landfill and the need for nitrogen-based synthetic fertilizers.



### Encourage Sustainable Consumption

Achieving Zero Waste begins with purchasing and material consumption choices that reduce the potential for waste generation. By placing emphasis on reuse and repair opportunities, and purchasing new materials only when necessary, it is possible to reduce upstream GHG impacts associated with the manufacture and transport of goods, as well as downstream impact such as landfill gas creation.

**Objective: Support Oakland’s waste reduction goals through sustainable consumption practices**

**Action MW-13:** Promote reduction of product waste and better management of hard-to-recycle and toxic products through producer responsibility. Support statewide producer responsibility legislation. Support the creation of convenient and cost-effective product take-back opportunities for the public through existing retail distribution systems.

**Action MW-14:** Promote members of the Alameda County Green Business Program and support program efforts to expand to include additional business types.

**Action MW-15:** Foster local reuse and repair opportunities, including through expanded community outreach efforts promoting re-use of buildings and materials, and “buy local” programs focusing on goods made from recycled materials.

**Action MW-16:** Encourage businesses capable of manufacturing needed products from existing waste streams and businesses utilizing low impact packaging techniques to locate in Oakland.

### Promote Local Food

Globally, up to 32% of GHG emissions are related to food system activities including production, transportation, processing, and storage. A low-carbon food system emphasizes food that is produced with efficient use of resources, and food that is produced, processed and distributed near where it is consumed. Significant opportunities to reduce GHG emissions associated with the food system exist in decreasing consumption of meat and foods grown with intensive use of manufactured fertilizers. A local food system can help to reduce transportation-related GHG emissions and upstream use of GHG-intensive fertilizers, while creating local green jobs and strengthening the local economy.

The City recognizes that local food production can also create adverse impacts related to issues such as noise, trucking, lighting, odors, and air quality. Efforts to expand local food production should include consideration of both beneficial and adverse potential impacts.



Oakland is home to a range of innovative food system initiatives, including the Oakland Food Policy Council (OFPC). The OFPC was launched in 2009 to develop recommendations to support the development of Oakland’s local food sector and increase community access to healthy foods. The City has an opportunity to promote, integrate and build upon existing local food initiatives distinguishing Oakland.

**Objective: Increase opportunities for urban agriculture in Oakland**

**Foster More Local Food Production**

**Action MW-17:** Develop regulations that allow for the use of urban land for food production. *3-Year Priority, Funded*

**Action MW-18:** Encourage local utilities, public agencies and other large land owners to offer commercial leases to local organizations for the purpose of local food production and/or foraging. *3-Year Priority, Funded*

**Action MW-19:** Evaluate the potential of creating additional community gardens on City-controlled public land.

**Action MW-20:** Encourage the inclusion of food-producing gardens, including roof-top gardens, in private development where appropriate, with consideration of Bay Friendly principles.

**Action MW-21:** Provide limited information maintained by the City on available brownfield land and promote the efforts of local organizations to document the potential of local land to be used for urban agriculture, including consideration of availability, soil toxicity, water access, and security.

**Action MW-22:** Promote the efforts of local organizations that provide training on gardening and composting.

**Action MW-23:** Provide a portion of compost generated through the City’s residential recycling program back to the community.

**Action MW-24:** Include a preference for inclusion of community gardens and sustainable local food production in evaluating applications for City funds and contracts.

**Action MW-25:** Encourage partnerships among private and non-profit sector organizations to create shared commercial kitchens in underserved areas of Oakland to stimulate local food microenterprises.



**Develop Markets for Local Food**

**Action MW-26:** Integrate consideration of local food procurement and food related impacts into processes for selecting food for City sponsored events and contracts.

**Action MW-27:** Work with partners to add consideration of local food procurement and food related impacts to green business certification criteria.

**Action MW-28:** Encourage efforts of local organizations to promote local food procurement and consideration of food related impacts to the community, focusing on large employers and other targeted venues.

**Action MW-29:** Advance economic development strategies that promote sustainable food production in Oakland.

**Action MW-30:** Review and align permit and other requirements for farmers markets, community supported agriculture programs and other local food distribution efforts.



## Community Engagement

Oakland's success in meeting its GHG reduction goals will ultimately depend largely on the day-to-day decisions of all members of the Oakland community, including residents, businesses and other institutions.

The City has an important role to play in educating and motivating all members of the Oakland community to join in the effort to reduce energy use and GHG emissions. By leveraging its leadership and existing communication channels, the City will help to spur the high levels of community participation needed to solve these challenges, and provide opportunities for new ideas from the community to further strengthen local efforts. In addition, the City will monitor and report on Oakland's progress in reducing energy use and GHG emissions, and promote local examples of leadership throughout the community.



The City can implement a number of strategies to engage the community to increase citywide climate action.

### Key GHG Reduction Strategies:

- Encourage Community Energy and Climate Action
- Create New Opportunities for Community Engagement
- Track and Promote Community Action

Achieving Oakland's GHG reduction goals across Transportation & Land Use, Building Energy Use, and Material Consumption & Waste will require significant action in each of these areas. By collaborating with local organizations, the City can help to spur local action that will be needed to reduce driving citywide by 20%, retrofit 30% of Oakland's housing stock with energy improvements, enroll 30% of businesses in local energy efficiency programs, and reduce waste sent to landfill by 90% by 2020. Actions to reach these goals can in turn help to create new local green job opportunities for Oakland residents.

Local organizations, including community-based organizations, business, labor, educational institutions and others, can educate, motivate and empower the Oakland community to participate in and benefit from local climate action. As champions connected throughout the Oakland community, these organizations can help to build a movement around local climate action.



## Community Engagement Strategies

### Encourage Community Energy and Climate Action

Working in collaboration with local organizations, the City can help to educate and motivate all members of the Oakland community to take individual action on energy and climate issues.

**Action CE-1:** Expand the City’s website, Green Building Resource Center, and other outreach channels to provide more comprehensive and action-oriented information regarding opportunities to reduce energy use and GHG emissions. *3-Year Priority, Funded*

**Action CE-2:** Partner with community-based organizations, neighborhood associations, business associations, and others to promote local climate action throughout the community through new and traditional channels. *3-Year Priority, Funded*

**Action CE-3:** Develop and distribute a community climate action guide and targeted educational materials in collaboration with local organizations to inspire all members of the Oakland community to take action to reduce GHG emissions. *3-Year Priority, Resources Needed*

**Action CE-4:** Provide support to local organizations to convene neighborhood-scale or issue-based community climate action workshops. *3-Year Priority, Resources Needed*

**Action CE-5:** Create citywide and neighborhood scale opt in electronic listservs and other information sharing opportunities focused on targeted climate protection topics (e.g., community gardening, installing rooftop solar) to help interested residents and other parties connect with each other, share wisdom, etc.

**Action CE-6:** Promote climate-related volunteer events throughout the community in partnership with local organizations.

**Action CE-7:** Create a community climate challenge campaign and work with local business partners to identify and provide incentives for participation and achievement.

**Action CE-8:** Encourage OUSD and other organizations to provide educational opportunities on energy and climate issues to local youth, and to integrate energy and climate action within operational practices where possible (e.g., safe routes to school and green schools programs).

**Action CE-9:** Engage the local philanthropic community to provide support for model projects with potential for replication throughout the community, especially in areas with the least resources and/or least engagement in local climate actions.



### Create New Opportunities for Community Engagement

The City will provide ongoing opportunities for new community ideas on energy and climate action to further strengthen local efforts.

**Action CE-10:** Convene community climate forums to provide informal opportunities for members of the public and local community organizations to learn about local climate protection progress and provide input on future activities. *3-Year Priority, Funded*

**Action CE-11:** Establish and highlight opportunities for members of the community to provide suggestions to City staff and policy makers regarding how the City can further augment its climate protection efforts through adjustments to local planning, policies and programs.



**Action CE-12:** Provide information through local organizations, community information channels and the City’s website to assist the Oakland community in identifying opportunities to advance local climate action through planned updates to City planning documents, policies and programs.

**Action CE-13:** Include content in regular community surveys conducted by the City to help inform future energy and climate action planning decisions, and engage local partners in additional surveying efforts where appropriate.

**Action CE-14:** Engage the community in visioning Oakland in 2050 to help identify steps toward achieving significant GHG reductions in the process of realizing that vision.



### **Track and Promote Community Action**

The City will monitor and report on Oakland’s progress in reducing energy use and GHG emissions, and promote local examples of model practices throughout the community.

**Action CE-15:** Report on Oakland’s progress in reducing energy use and GHG emissions on an annual basis. *3-Year Priority, Funded*

**Action CE-16:** Develop a local climate action model practices campaign collaborating with local organizations to document and promote examples of local climate actions to the community. *3-Year Priority, Resources Needed*

**Action CE-17:** Expand energy and climate content on the City’s website and other outreach tools to track progress and promote the GHG reduction achievements of the City and the Oakland community, as well as tools to support local action and opportunities to get involved.

**Action CE-18:** Create a community climate leaders recognition program and promote model actions and performance through an annual recognition program.

**Action CE-19:** Promote green community events throughout the city.

### **Develop the Local Green Workforce to Support Local Green Businesses**

The emerging green economy will continue to create new demand for trained professionals capable of delivering work such as building energy retrofits, development of bikeways, product repair, installation of solar panels and construction debris collection for reuse. Oakland has an opportunity to build on its investment in local green jobs training programs to develop a local green workforce and provide employment opportunities for disadvantaged residents.

**Objective: Train workers for new green jobs to support energy and climate actions**

**Action CE-20:** Engage with local green jobs training providers to coordinate strategic planning and encourage programs to develop local workforce capacity and assess, train and place local residents in jobs to perform energy retrofits and other green improvements. *3-Year Priority, Funded*

**Action CE-21:** Facilitate the hiring of green jobs program graduates through promotion and subsidized internship placement with local employers.

**Action CE-22:** Work with local partners to develop a community green jobs electronic bulletin board promoting local green job opportunities.



## Adapting and Increasing Resilience to Climate Change

Some impacts of climate change (e.g., sea level rise) are already starting to be observed. Additional impacts projected to occur during this century have the potential to significantly affect our community. In addition to taking action to reduce GHG emissions that cause climate change, Oakland must take simultaneous action to adapt to unavoidable local climate impacts.

Oakland is a large and diverse community; climate impacts will be experienced in a number of areas.

Due to its location, Oakland is vulnerable to a number of climate impacts, including sea level rise, reductions in water supply due to shrinking snowpack in the Sierra Mountains, wildfires, extreme heat, flooding, added stress on infrastructure, ecological impacts and other potential pricing and quality of life impacts. For example, a set of climate scenarios prepared for the California Energy Commission project that mean sea level along the California coast could rise by as much as 4.5 feet by 2100.<sup>xv</sup> Many low-elevation areas of Oakland would be vulnerable to flood events under these scenarios.<sup>xvi</sup>

A number of strategies are available through which the City can help Oakland to adapt to the impacts of climate change and increase community resilience.

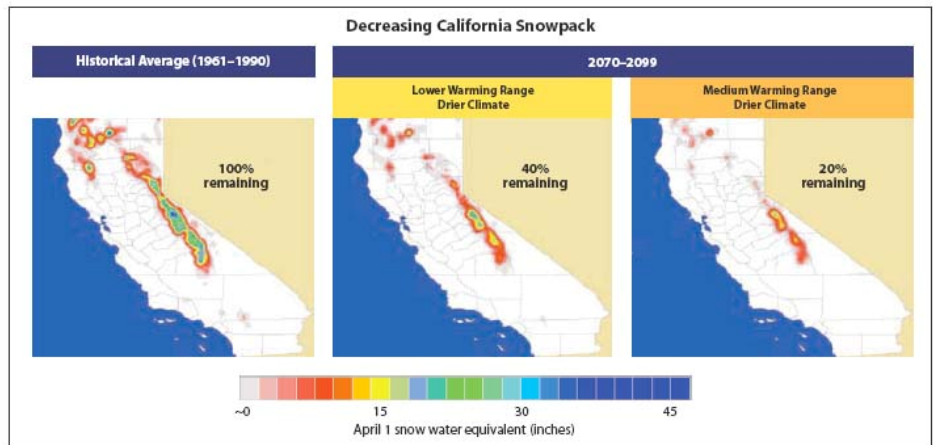
### Key Adaptation Strategies:

- Study Potential Local Climate Impacts
- Communicate Climate Impacts to the Community
- Identify and Act on Opportunities to Improve Resilience

Adapting to future climate impacts will likely require significant action in each of these areas. Some adaptation measures, such as water conservation and urban forestry, can serve to minimize existing vulnerabilities and provide social, economic and environmental benefits regardless of the extent of potential climate impacts. A number of these actions also create mitigation benefits (e.g., water efficiency reduces energy needed to provide and treat water, urban trees reduce heat island effect and associated building cooling needs) and have been discussed elsewhere in the ECAP. Other adaptation measures can be more capital-intensive, including:

- Protecting and restoring Oakland's creeks and estuary;
- Upgrading sewer and stormwater infrastructure to accommodate sea-level rise and increased stormwater volumes;
- Augmenting water supply with seawater desalination;
- Armoring the coast against sea-level rise through levees and seawalls; and,
- Updating peak electrical transmission capacity for summer cooling to help reduce human health impacts.

The City will continue to develop its internal capacity around these issues and will work with local partners to explore adaptation strategies concurrently with efforts to reduce GHG emissions to ensure that climate impacts are minimized.



Source: State Climate Action Team Report

## Strategies to Achieve 2020 Goals

### Study Potential Local Climate Impacts

The first step in addressing climate adaptation is to study projected climate impacts and develop an understanding of how those impacts may affect important local issues such as land use, infrastructure, public health, the local economy and other quality of life issues. Opportunities exist to leverage the work of local partners and State agencies that have begun to study these impacts.

**Action AD-1:** Participate in discussions on climate adaptation and resilience issues with local governments and other experts. *3-Year Priority, Funded*

**Action AD-2:** Conduct a study of all local climate impacts in collaboration with local partners including the Bay Conservation and Development Commission, the Pacific Institute and UC Berkeley. *3-Year Priority, Resources Needed*

### Communicate Climate Impacts to the Community

As projected climate impacts become understood, it will be important to educate the Oakland community about these impacts to lay the foundation for public discussion of future planning decisions and adaptation strategies. Developing a greater shared understanding of potential impacts will be critical to generating the will for personal and collective action that may be needed to implement future adaptation strategies.

**Action AD-3:** Communicate information about local climate impacts to the Oakland community to develop shared understanding, the will for personal and collective action, and local capacity to participate in the development of climate adaptation strategies. *3-Year Priority, Resources Needed*



**Figure 10.** Projected area in danger of 100-year flood event based on 4.5 foot sea level rise. Courtesy of Pacific Institute

### Identify and Act on Opportunities to Improve Resilience

Taking action to adapt to projected climate impacts will help to increase community resilience in Oakland, minimize vulnerabilities and encourage sustainable development.

**Action AD-4:** Integrate climate adaptation strategies into City planning and policy documents and processes where appropriate. *3-Year Priority, Resources Needed*

**Action AD-5:** Update community emergency preparedness and recovery plans, infrastructure (e.g., consider community cooling centers) and communication networks as appropriate based on projected climate impact scenarios with consideration for vulnerable communities.

**Action AD-6:** Encourage and participate actively in efforts of regional partners including BCDC to engage in the development of a regional climate adaptation strategy informed by climate impact modeling, scenario analysis and development of adaptation strategies to advance regional climate adaptation capacity and resilience.

**Action AD-7:** Develop a climate adaptation plan for Oakland identifying strategies to improve community resilience to climate change in collaboration with State, regional and local stakeholders.

**Action AD-8:** Update planning documents and building codes to include requirements for high albedo (reflective) surfaces where possible (e.g., rooftops, pavement) to reduce the urban heat island effect and mitigate public health impacts of extreme heat events.

**Action AD-9:** Promote the development of Oakland's urban forest (see pages PA 38, page 46).

**Action AD-10:** Promote indoor and outdoor water conservation and efficiency (see pages 69 and 70).

**Action AD-11:** Promote measures to reduce the impact of flood events by encouraging stormwater catchment and diversion through use of rain barrels, bio-swales, permeable surfaces, and green roofs.

**Action AD-12:** Encourage the efforts of the East Bay Municipal Utility District to develop infrastructure to deliver recycled water to Oakland properties for appropriate uses, reducing dependence on external water supplies.

**Action AD-13:** Consider opportunities to raise revenue to support local climate impact modeling and planning at the local or regional level (e.g., water use fees, development impact fees).



## Advocacy Recommendations

Achieving Oakland’s GHG reduction goals will require ongoing climate action at all levels by multiple partners. These include Federal, State and County government; regional agencies such as the Association of Bay Area Governments (ABAG), Metropolitan Transportation Commission (MTC), Bay Area Air Quality Management District (Air District), Bay Conservation and Development Commission (BCDC), Joint Policy Committee (JPC), and StopWaste.Org; and other partners such as the California Public Utilities Commission (CPUC), Pacific Gas & Electric (PG&E) and the East Bay Municipal Utility District (EBMUD). Energy and climate are gaining attention from each of these organizations.

Many actions that can help to reduce energy use and GHG emissions in Oakland would be most efficiently, effectively and appropriately implemented at a regional level by these partners. Local governments will continue to lack the resources to solve the climate challenge without policy, financial and other support from these partners. The City should advocate for further action by these agencies that will help achieve Oakland’s GHG reduction goals. Examples of advocacy opportunities include:

### Transportation and Land Use

- Increasing funding for local transit projects, and prioritizing transit relative to highway projects (MTC, State, Federal govt)
- Adopting indirect source rules to place fees on new development to support low carbon transportation (CARB)
- Imposing new revenue generating fees (e.g., gas tax, mileage tax) to fund regional transit upgrades (JPC, MTC, Air District)
- Developing better models to help local and regional planners quantify GHG impacts of land use and transportation scenarios (State, MTC, ABAG, CARB)
- Providing support for infrastructure upgrades needed to absorb additional development in urban areas (Federal govt, State, CPUC, ABAG)
- Requiring Port tenants to implement actions at Oakland’s ports in demonstrating compliance with statewide fleet emissions reduction targets (e.g., through electrification of docked vessels) (Federal govt, State)
- Providing support and requiring monitoring devices to reduce idling in trucks serving the Port (CARB)
- Placing a moratorium on regional freeway capacity expansion (State, Federal govt)
- Enforcing speed limits and anti-idling rules (State, CARB)

### Building Energy Use

- Increasing the percentage of grid electricity that must be supplied from renewable energy sources, including applying this to all direct access contracts (State)
- Improving feed-in tariff and net metering policies (e.g., single solar power systems serving multiple tenants) (State, CPUC)
- Increasing investment in developing advanced renewable energy technologies (Federal govt, State)
- Requiring utilities to offer on-bill financing programs, either directly or through third-party collaborations (State, CPUC)
- Authorizing utilities to provide better data to local governments for energy program strategic planning (State, CPUC)
- Revising California’s commercial new construction regulations to properly account for natural ventilation (State)
- Developing an effective and equitable cap-and-trade system for reducing GHG emissions (State, Federal govt)

### Material Consumption and Waste Reduction

- Imposing revenue generating fees (e.g., on GHG-intensive or non-durable goods) to support GHG reductions (State, JPC)
- Requiring manufacturer product responsibility for reducing product waste and problem materials (State)
- Requiring mandatory product impact labeling, commercial recycling and other waste reduction measures (State)
- Conducting regional social marketing campaigns to increase recycling and waste reduction (StopWaste.Org)

### Adaptation and Resilience

- Advancing climate impacts modeling and developing local climate adaptation strategies (State, BCDC)

## Endnotes

- <sup>i</sup> Adapted from a whitepaper titled “Products, Packaging and US Greenhouse Gas Emissions” written by Joshua Stolaroff and published by the Product Policy Institute in September 2009. For the purposes of this illustration, GHG emissions associated with Products & Packaging and the Provision of Food have been combined under the heading Material Consumption & Waste, and GHG emissions associated with Infrastructure (1% of total pie) have been combined under the heading Building HVAC & Lighting.
- <sup>ii</sup> Gupta, S., D. A. Tirpak, N. Burger, J. Gupta, N. Höhne, A. I. Boncheva, G. M. Kanoan, C. Kolstad, J. A. Kruger, A. Michaelowa, S. Murase, J. Pershing, T. Saijo, A. Sari, 2007: Policies, Instruments and Co-operative Arrangements. In *Climate Change 2007: Mitigation. Contribution of Working Group III to the Fourth Assessment Report of the Intergovernmental Panel on Climate Change* [B. Metz, O.R. Davidson, P.R. Bosch, R. Dave, L.A. Meyer (eds)], Cambridge University Press, Cambridge, United Kingdom and New York, NY, USA.
- <sup>iii</sup> A 36% reduction in GHG emissions from 2005 levels in Oakland is projected to be approximately equivalent to a 25% reduction from 1990 levels based on analysis by City of Oakland staff using California statewide 1990 and 2005 emissions as a proxy for Oakland.
- <sup>iv</sup> The White House. “President Obama signs an Executive Order Focused on Federal Leadership in Environmental, Energy, and Economic Performance” [http://www.whitehouse.gov/the\\_press\\_office/President-Obama-signs-an-Executive-Order-Focused-on-Federal-Leadership-in-Environmental-Energy-and-Economic-Performance/](http://www.whitehouse.gov/the_press_office/President-Obama-signs-an-Executive-Order-Focused-on-Federal-Leadership-in-Environmental-Energy-and-Economic-Performance/)
- <sup>v</sup> California Air Resources Board. <http://www.arb.ca.gov/cc/cc.htm>
- <sup>vi</sup> State of California Executive Department. Executive Order S-3-05. <http://www.dot.ca.gov/hq/energy/ExecOrderS-3-05.htm>
- <sup>vii</sup> California Air Resources Board. “Climate Change Proposed Scoping Plan.” Oct 2008. <http://www.arb.ca.gov/cc/scopingplan/document/scopingplandocument.htm>
- <sup>viii</sup> Projected changes in population and VMT are drawn from reports by the Association of Bay Area Governments and vehicle miles traveled provided by the California Energy Commission.
- <sup>ix</sup> California Climate Action Team. Draft Biennial Report. March 2009. <http://www.climatechange.ca.gov/publications/cat/>
- <sup>x</sup> Cayan, Dan, with Mary Tyree, Mike Dettinger, Hugo Hidalgo, Tapash Das, Ed Maurer, Peter Bromirski, Nicholas Graham, and Reinhard Flick. “Climate Change Scenarios and Sea Level Rise Estimates for the California 2008 Climate Change Scenarios Assessment.” California Climate Change Center. Prepared for the California Energy Commission. Report CEC-500-2009-014-D. March 2009.
- <sup>xi</sup> Bay Conservation and Development Commission. “San Francisco Bay Scenarios for Sea Level Rise Index Map” [http://www.bcdc.ca.gov/planning/climate\\_change/index\\_map.shtml](http://www.bcdc.ca.gov/planning/climate_change/index_map.shtml)
- <sup>xii</sup> City of Oakland. “Bicycle Master Plan”. Page 113. December 2007.
- <sup>xiii</sup> City of Oakland. “Pedestrian Master Plan.” Page 98. November 2002.
- <sup>xiv</sup> Matrix Consulting Group. “Performance Audit of the Public Works Agency.” April 29, 2009.
- <sup>xv</sup> Cayan, Dan, with Mary Tyree, Mike Dettinger, Hugo Hidalgo, Tapash Das, Ed Maurer, Peter Bromirski, Nicholas Graham, and Reinhard Flick. “Climate Change Scenarios and Sea Level Rise Estimates for the California 2008 Climate Change Scenarios Assessment.” California Climate Change Center. Prepared for the California Energy Commission. Report CEC-500-2009-014-D. March 2009.
- <sup>xvi</sup> Bay Conservation and Development Commission. “San Francisco Bay Scenarios for Sea Level Rise Index Map” [http://www.bcdc.ca.gov/planning/climate\\_change/index\\_map.shtml](http://www.bcdc.ca.gov/planning/climate_change/index_map.shtml)