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AGENDA REPORT

TO: Deanna J. Santana
CITY ADMINISTRATOR

FROM: Howard Jordan
Chief of Police

SUBJECT: Oakland School Safety Policing Project

DATE: November 5, 2012

City Administrator

Date

Approval

Deanna J. Santana

11/28/12

COUNCIL DISTRICT: City-Wide

RECOMMENDATION

Staff recommends that the City Council adopt the resolution and authorize the City Administrator to enter into a Grant Program Administration Agreement with the State of California, Corrections Standards Authority, for Juvenile Accountability Block Grant (JABG) funds; and to accept and appropriate these funds for the period of July 1, 2012 through June 30, 2013, in a direct allocation to the Oakland Police Department in an amount not to exceed \$42,227, and to waive the Central Services Overhead (CSO) charges of \$1,541 because these charges are not covered by the JABG Grant.

OUTCOME

This grant pays overtime for School Safety Resource Officers to continue to participate in youth diversion programs and for two officers to attend Restorative Justice and Disproportionate Minority Contact Training. School Resource Officers are primarily dedicated to target middle school community hotspot areas to foster positive relations with youth and community residents and reduce incidents of youth violence and crime.

The School Safety Resource Officers who participate in the training will teach other officers about restorative justice and Disproportionate Minority Contact (DMC) within the juvenile justice system. This training will include slide presentations, video clips, class discussions, small groups and individual activities. Officers will utilize this training during proactive community policing such as foot patrols, community meetings, as well as school-site outreach and mentoring.

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EXECUTIVE SUMMARY

The resolution will accept and appropriate Juvenile Accountability Block Grant (JABG) resources to fund overtime for 25 School Safety Resource Officers to leverage existing youth diversion programs with school-based and community organizations in order to 1) identify youth who are truant or at-risk for truancy; 2) serve as mentors and connect those youth with support services; and 3) send two School Resource Officers to attend restorative justice and Disproportionate Minority Contact (DMC) training, who will then share training with other officers.

BACKGROUND/LEGISLATIVE HISTORY

In order to reduce and prevent truancy, youth gang activity, and gun violence, the OPD has assigned School Resource Officers to beats within a designated middle school community as the epicenter. Funding for these positions has been provided by grant funds totaling up to \$10,739,575 received from the U.S. Department of Justice, Office of Community Oriented Policing Services, (USDOJ/COPS), to fund the entry-level salary and fringe benefit costs of twenty-five (25) police officers for a thirty-six month period from September 1, 2011 through August 31, 2014 (Resolution No.83627 C.M.S, approved by the City Council on November 15, 2011).

The Juvenile Justice and Delinquency Prevention Act of 2002 requires all states that receive certain federal juvenile justice grant funds (including JABG funds) use a portion of those funds to address DMC. The agenda report and resolution are required by the funding source before the contract can be executed.

ANALYSIS

A recent (2009) study by the National Crime and Delinquency Council notes that while approximately 5% of youth nationwide report involvement in a gang, 13% of Oakland youth report gang involvement. Youth involved in gangs are disproportionately responsible for violent crimes and delinquency. Of the shootings and homicides committed by youth in Oakland in 2010, all were committed by gang involved youth. Given that the average age of gang involved youth in Oakland is 14, the targeting of middle schools will play a pivotal role in changing the trajectory of a child at-risk for gang involvement.

Disproportionate Minority Contact (DMC) exists when minority youth have a rate of contact with the juvenile justice system that is significantly higher than the rate of contact for white youth.

Based on data for the 2009-10 school year 82% of Oakland's middle school student body was considered truant (defined as a student who stays away from school without leave or explanation) compared to 33% of the elementary school student body and 90% of the senior high school student body considered truant. This grave level of truancy in the middle school population makes our youth extremely susceptible to gang involvement and criminal activity.

Studies show that truancy is closely related to youth violence and delinquency, much of which is occurring when students should be in school. Further, studies show that truancy is also correlated with youth safety concerns. According to a 2009 National Crime and Delinquency Council report, only about one-third of Oakland public school students reported feeling safe at school.

The officers will work closely with committed and coordinated community and school partners to 1) create safety zones around the designated schools and 2) engage in joint problem-solving with youth, school staff, school organizations, and other neighborhood stakeholders. This will involve establishing safe routes of ingress and egress for students in order to eliminate gang recruitment and criminal activity and employing the existing Community Policing SARA¹ model to identify, analyze and assess problems. Officers will collaborate with existing mentoring programs and youth development organizations to increase opportunities to inspire youth to attend school, foster trust, and engage in positive and meaningful communication to problem solve, building on the work of successful local program models. DMC training is a critical tool for officers to do this work.

PUBLIC OUTREACH/INTEREST

Officers will apply training through proactive community policing activities, such as walking patrols, regular participation in neighborhood and school community meetings, as well as school-site outreach and mentoring, which will help eliminate gang recruitment and criminal activity in designated school areas.

COORDINATION

This report was prepared in coordination with the Fiscal Services Division Manager, Budget and City Attorney's Office and the OPD Youth and Family Services Division Commander, who is the project manager of this grant.

¹ The SARA model (Scanning, Analysis, Response and Assessment) is a commonly used problem-solving method.

COST SUMMARY/IMPLICATIONS

1. COST OF PROJECT:

25 School Resource Officers (\$70.74/hr.x 22 OT hrs. each)	
38,908.00	
Grants Coordinator (30 hrs.+ fringe benefits)	2,156.00
Mentoring program and Training supplies, presenters, testing material	1,814.00
Personal Recording Equipment	1,000.00
DMC Training and travel for 2 Officers	1,500.00
Administrative Overhead (less than 5%)	<u>1,541.00</u>
TOTAL AGREEMENT	46,919.00

2. FUNDING:

Grant	42,227.00
CSO Waiver*	1,541.00
Cash Match	<u>4,692.00</u>
Total Project Costs	48,460.00

* CSO in the amount of \$1,541 is requested to be waived

3. SOURCE OF FUNDING:

State of California, Corrections Standards Authority grant for OPD School Safety Policing Project, beginning July 1, 2012 in the amount of \$42,227.

4. FISCAL IMPACT:

Approval of this resolution will authorize the Oakland Police Department to accept and appropriate funds from the State of California, Corrections Standards Authority, Juvenile Accountability Block Grant, FY 2012/2013 Direct Allocation, to the Oakland Police Department in an amount not to exceed \$42,227 to fund overtime for 25 School Resources Officers to participate in Restorative Justice and Disproportionate Minority Contact training, and to support OPD's efforts in mentoring programs and outreach activities for high risk youth, for the period July 1, 2012 through June 30, 2013.

The granting agency specifically requires that overhead charged to the grant for indirect costs are less than 5%. Therefore, the Police Department is requesting a waiver of Central Services Overhead. It should be noted that there are no hard costs to the City for waiving Central Services Overhead; rather the City will be expected to absorb the administrative burden (e.g. accounting,

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payroll, etc.) associated with implementation of the grant within the City's current operational and staffing infrastructure.

Funding will be appropriated to the State of California, Corrections Standards Authority Grant Fund (2152); Youth and Family Services Division Org. (102350); Youth and Family Services Division Program (PS03), in a Project Account to be determined. The funding agency requires a minimum 10% cash match component. Matching funds in the amount of \$4,692 will be drawn from General Purpose Fund (1010); OPD Chief Org. (101110); Youth and Miscellaneous Service Contract (PS01); Project (TBA); Account (54919).

PAST PERFORMANCE, EVALUATION AND FOLLOW-UP

The evaluation process will involve pre-test, post-test and follow-up surveys to school resource officers and a control group of officers to assess significant change in their level of knowledge about Disproportionate Minority Contact following the training.

SUSTAINABLE OPPORTUNITIES


Economic: The implementation of the OPD School Safety Policing Project will serve to reduce youth gang violence and delinquency, reducing the number of youth introduced into the juvenile justice system at a cost-savings to taxpayers.

Environmental: Participating youth learn to respect learning and their school surroundings through guidance and mentoring by school resource officers, using positive reinforcement to increase their attendance at school which may decrease crime in designated areas.

Social Equity: The average age of gang involved youth in Oakland is 14; the targeting of middle schools will play a pivotal role in changing the trajectory of a child at-risk for gang involvement.

For questions regarding this report, please contact: DYANA CURRERI-ERMATINGER, GRANTS COORDINATOR AT 510-238-7140.

Respectfully submitted, _____

for  _____
Howard A. Jordan
Chief of Police
Oakland Police Department

Prepared by:
Dyana Curreri-Ermatinger, Grants Coordinator
OPD, Fiscal Services

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OAKLAND CITY COUNCIL

Quenia Stokes
City Attorney

OFFICE OF THE CLERK
OAKLAND CITY COUNCIL

RESOLUTION No. _____

C.M.S.

Introduced by Council member _____

A RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR OR HER DESIGNEE, TO: 1) ENTER INTO A GRANT PROGRAM ADMINISTRATION AGREEMENT WITH THE STATE OF CALIFORNIA, CORRECTIONS STANDARDS AUTHORITY, FOR JUVENILE ACCOUNTABILITY BLOCK GRANT (JABG) FUNDS; 2) ACCEPT, APPROPRIATE, AND ADMINISTER JABG DIRECT ALLOCATION FUNDS FY 2012-2013 TO THE OAKLAND POLICE DEPARTMENT IN THE AMOUNT OF \$42,227 FOR THE SCHOOL SAFETY POLICING PROJECT FOR THE PERIOD JULY 1, 2012 – JUNE 30, 2013; AND 3) WAIVE THE CENTRAL SERVICES OVERHEAD (CSO) CHARGES OF \$1,541.

WHEREAS, it is anticipated that the Oakland Police Department will receive State of California, Corrections Standards Authority, Juvenile Accountability Block Grant (JABG) funds totaling up to \$42,227 for the OPD School Safety Policing Project from July 1, 2012 through June 30, 2013; and

WHEREAS, there is a minimum of 10% cash match component required by the grantor for total project expenses in an amount of \$4,692, and this will be drawn from the Oakland Police Department's existing budget; and

WHEREAS, Central Services Overhead (CSO) fees in the amount of \$1,541 should be waived for the expenses funded under this grant to ensure funding is sufficient for grant expenses and to meet the grantor's requirements; and

WHEREAS, the continued partnership between the Oakland Police Department and The Oakland Unified School District will ensure that youth diversion programming that aims to reduce truancy will continue without interruption and evolve based on lessons learned; now, therefore be it

RESOLVED: That the City Council hereby authorizes the City Administrator or her designee to enter into a grant program administration agreement with the State of California, Corrections Standards Authority, for Juvenile Accountability Block Grant (JABG) funds for July 1, 2012 through June 30, 2013; and be it

FURTHER RESOLVED: That the City Council authorizes the City Administrator or her designee to accept, and appropriate funds from the State of California, Corrections Standards Authority, Juvenile Accountability Block Fund Direct Appropriation FY 2012-2013 to the Oakland Police Department in an amount not to exceed \$42,227 to be used to pay for costs of the School Safety Policing Project, and be it

FURTHER RESOLVED: That City of Oakland Central Services Overhead fees in the amount of \$1,541 for the FY 2012 – 2013 grant period are hereby waived to ensure availability of grant expenses and to meet grantor guidelines ; and be it

FURTHER RESOLVED: That said funds shall be deposited in Fund (2152); Youth and Family Services Division Org. (102350); Youth and Family Services Division Program (PS03), in a Project Account to be determined; and be it

FURTHER RESOLVED: That the City Administrator or her designee is hereby authorized to complete all required negotiations, certifications, assurances and documentation required to accept modify, extend and/or amend the agreement, and be it

FURTHER RESOLVED: That the City Council hereby authorizes the City Administrator or her designee to accept and appropriate additional JABG grant funds for youth diversion programming without returning to Council, and be it

FURTHER RESOLVED: That the City Attorney shall review and approve additional fiscal year 2012-2013 JABG as to form and legality and copies of said agreements shall be filed with the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____
PASSED BY THE FOLLOWING VOTE:

- AYES -
- NOES -
- ABSENT -
- ABSTENTION -

ATTEST: _____
LaTonda Simmons
City Clerk and Clerk of the Council
of the City of Oakland, California