

# CITY OF OAKLAND

## AGENDA REPORT

To: Office of the City Manager  
Attn: Deborah Edgerly  
From: Police Department  
Date: October 14,2003

Re: A report and proposed resolution authorizing the City Manager, on behalf of the City of Oakland, to accept and appropriate a grant in the amount of two hundred twenty-five thousand dollars (\$225,000) from the U.S. Department of Justice (USDOJ), Office of Justice Programs, Executive Office of Weed and Seed for the continued program implementation of the West Oakland Weed and Seed Initiative and authorizing a Funding Agreement in an amount not to exceed twenty-five thousand dollars (**\$25,000**) with the Oakland Police Activities League for truancy and mentoring services associated with the program

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### SUMMARY

A resolution has been prepared authorizing the City Manager, on behalf of the City of Oakland, to accept and appropriate a grant in the amount of *two* hundred twenty-five thousand dollars (\$225,000) from the U.S. Department of Justice (USDOJ), Office of Justice Programs, Executive Office of Weed and Seed, for the continued implementation of the West Oakland Weed and Seed initiative. The report also authorizes a Funding Agreement in **an** amount not to exceed twenty-five thousand dollars (\$25,000) with the Oakland Police Activities League (Oakland P.A.L.) for truancy and mentoring services associated with the program.

### FISCAL IMPACT

The USDOJ has approved the Police Department's funding request for the West Oakland Weed and Seed Initiative (WOWSI). The funds will be allocated in Federal Grant Fund: 21 12; Org.: 104510; in a Project Account to be determined. The \$225,000 grant represents the second year of funding for the five-year Weed and Seed Initiative in West Oakland. The grant program period is October 1,2003 through September 30,2004, with a 45-day liquidation period. Audit of the initiative shall be included in the City's annual single audit.

In reference to the City's mandate regarding Central Services Overhead (CSO), total CSO associated with *the* \$1 19,410 in charges for staff salaries is \$21,219 (based upon a calculation rate of 17.77%). However, according to the granting agency, these charges are disallowed. Therefore, the Department requests a waiver for CSO charges.

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Description and Use of Funds	Amount
Personnel (O/T rates for 1 Lieutenant, 2 Sergeants, 14 Police Officers, 1 Management Assistant, 1 Police Services Technician and 1 Neighborhood Services Coordinator)	\$119,410
Fringe Benefits	\$11,605
Travel	\$8,006
Equipment	\$700
Supplies	\$7,349
Cellular Telephone Service	\$2,430
Car/Van Rental for Undercover Operations	\$7,750
Sub-Committees (4) Program Expenses	\$32,000
Camp DEFY	\$10,000
Oakland P.A.L.	\$25,000
Contract Assessment Fee	\$750
<b>TOTAL</b>	<b>\$225,000</b>

## BACKGROUND

The USDOJ established Operation Weed and Seed in 1991 as a community-based, multi-agency partnership approach to law enforcement, crime prevention and neighborhood restoration. The goals of Weed and Seed are to control violent crime, drug trafficking, and drug-related crime in targeted high-crime neighborhoods and provide a safe environment for residents free of crime and drugs.

In February 2002, the City received Official Recognition status for a new Weed and Seed site in West Oakland. The target area is comprised of portions of Community Policing Beats 6 and 7, primarily in census tracts 4014, 4015 and 4016; (which is a small triangular 18-block area bounded by Peralta Street, Mandela Parkway and Interstate 580.) Official Recognition status made the site eligible to submit a competitive application for initial funding in May 2002. After a rigorous review process, the site was selected for funding and was awarded \$225,000 for its first year of operation. The new \$225,000 grant represents funding for the second year program implementation.

## **KEY ISSUES AND IMPACTS**

The WOWSI Steering Committee is Co-Chaired by the U.S. Attorney's Office, and the chairpersons of the Beat 6 and Beat 7 Neighborhood Crime Prevention Councils (NCPC). The WOWSI Steering Committee is made up of NCPC representatives, community residents, and representatives of community organizations and public agencies serving the target area. The steering committee has responsibility for overseeing the implementation of the Weed and Seed strategy. Sub-committees focus on each component of the strategy. The WOWSI Steering Committee meets bi-monthly, and its sub-committees meet monthly to ensure effective coordination in meeting the goals and objectives established in the WOWSI strategic plan.

USDOJ funding acts as a catalyst for the plan by providing additional resources to assist the community in staying focused on the achievement of its short and long-term goals and objectives. The partners, identified and established in the planning process, provide additional resources to meet the needs of target area residents. Weed and Seed sites are also given technical assistance and preferences for funding consideration by many government programs and private sector initiatives that focus on crime reduction, community restoration, and self-sufficiency.

## **PROGRAM DESCRIPTION**

The four basic components of the Weed and Seed strategy are Law Enforcement; Community Policing, Prevention, Intervention and Treatment, and Community Restoration. Program goals developed in relationship to the strategic plan for the second year WOWSI program are:

- **Law Enforcement**

- Goal 1: Reduce the level of drug-related crime within the community
- Goal 2: Reduce the level of domestic violence within the community
- Goal 2-2: Reduce the level of prostitution crimes within the community

- **Community Policing**

- Goal 3: Reduce the number of locations that are hot spots for drug sales and use
- Goal 4: Reduce recidivism and increase safety for families who are the victims of domestic violence

- **Prevention, Intervention, and Treatment**

- Goal 5: Establish a community center where all children, youth, and families feel safe

- Goal 6: Support and recruit parents to take an active role in their children's education and in school governance and support activities
- Goal 7: Provide children with safe afterschool environments that provide stimulating academic, cultural, and recreational activities

- **Neighborhood Restoration**

- Goal 8: Restore the community by encouraging home ownership and rehabilitating dilapidated properties

**Special Emphasis – Truancy Prevention**

Truancy rates citywide, and most critically in the target area, have reached intolerably high levels. The Police Department has determined that there is a direct correlation between the large number of truants and the high daytime crime rate. According to the Alameda County District Attorney, Juvenile Division, youth encountered in the court system are often chronic truants, lacking the most basic skills such as the ability to read anywhere near their age/grade level. Left alone, these youth have such compromised life chances that they are very likely headed toward a lifetime of repeated incarceration. The impact on the target area is two-fold; 1) escalation in criminal activity (from petty crimes to full blown criminal enterprises), and 2) the loss of productivity, quality of life, and potentially the loss of life itself for youth caught up in this destructive cycle.

To this end, and to meet this vital need, the second year WOWSI initiative has targeted truancy prevention as a special emphasis program focus, with the following goals:

- Goal 1: To identify and apprehend truants committing crimes in the target area
- Goal 2: To provide a menu of services and options to help youth recognize and avoid destructive influences in their lives related to truancy, delinquency, and social and family lives centered around violence and drug use.

**Oakland Police Activities League**

The Oakland Police Activities League (Oakland P.A.L.) was formally established in 1981 as part of the California Police Activities League (CAL PAL). CAL PAL provides multiple programs for disadvantaged and at-risk youth in California. CAL PAL unites law enforcement and the youth of the community in positive environments, creating a healthy bilateral understanding between both parties. In keeping with these values, the mission of Oakland P.A.L. is to provide school-based youth mentoring, education and recreation programs to serve as a common platform for positive interaction between Oakland's youth and its police officers, while fostering a mutual bond of respect, trust and understanding.

Through WOWSI, Oakland P.A.L. will utilize the services of a Community Attendance Assistant to work with the Student Attendance Review Board (SARB) to coordinate the service needs of target area youth and regularly review the attendance records for all target area students enrolled at Lowell and Marcus Foster Middle Schools. Additionally, Oakland P.A.L. will provide one-to-one mentoring services for up to ten youths, as participants in the Building Strong Minds Mentoring Program.

## **SUSTAINABLE OPPORTUNITIES**

### **Economic**

Funds included in the grant for enhanced service delivery in the target area will be provided to Oakland-based organizations and Oakland residents. Additionally, the WOWSI sub-committees will either hire or pay stipends to target area youth for continued work on restoration projects and after-school program activities. The Community Restoration component specifically seeks to expand home-ownership in the target area.

### **Environmental**

Environmental opportunities will be identified as program implementation continues to address such issues as Neighborhood Commercial Revitalization along the San Pablo Avenue corridor, and the clean-up and mitigation of blighted properties.

### **Social Equity**

The WOWSI in its entirety is a "social equity" program. Grant funds and other resources contributed by partner agencies, and the volunteer work of community residents and businesses, are directed toward achieving increased service levels and long-term benefits for the target area. The program goals will be evaluated annually by the WOWSI Steering Committee and the committee will develop a plan of action aimed at sustaining the gains made beyond the five-year period of USDOJ funding.

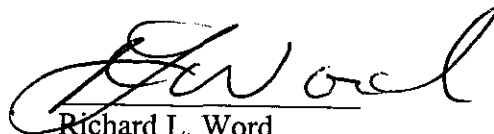
## **DISABILITY AND SENIOR CITIZEN ACCESS**

The WOWSI operates in compliance with the Americans with Disabilities Act (ADA) and Older Americans Act. Meeting places are accessible and senior citizens are well represented on the Steering Committee.

**RECOMMENDATION**

The Oakland Police Department recommends that the City Council authorize the City Manager to accept and appropriate the grant in the amount of \$225,000 from the U.S. Department of Justice, Office of Justice Programs, Executive Office of Weed and Seed for continued program implementation of the West Oakland Weed and Seed Initiative and authorize a Funding Agreement in an amount not to exceed \$25,000 with the Oakland Police Activities League for truancy and mentoring services associated with the program.


Respectfully submitted,



Richard L. Word  
Chief of Police

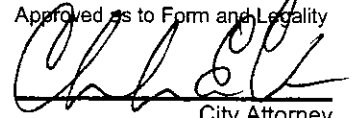
Prepared by: Candice Jessie  
Administrative and Technical Services Division  
Bureau of Services

APPROVED AND FORWARDED TO THE  
PUBLIC SAFETY COMMITTEE:

  
Office of the City Manager

Item: 8  
Public Safety Committee  
October 14, 2003

# OAKLAND CITY COUNCIL

Approved as to Form and Legality  
  
City Attorney

RESOLUTION No. \_\_\_\_\_ C.M.S.

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**RESOLUTION AUTHORIZING THE CITY MANAGER, ON BEHALF OF THE CITY OF OAKLAND, TO ACCEPT AND APPROPRIATE A GRANT IN THE AMOUNT OF TWO HUNDRED TWENTY-FIVE THOUSAND DOLLARS (\$225,000) FROM THE U.S. DEPARTMENT OF JUSTICE, OFFICE OF JUSTICE PROGRAMS, EXECUTIVE OFFICE OF WEED AND SEED, FOR THE CONTINUED PROGRAM IMPLEMENTATION OF THE WEST OAKLAND WEED AND SEED INITIATIVE AND AUTHORIZING A FUNDING AGREEMENT IN AN AMOUNT NOT TO EXCEED TWENTY-FIVE THOUSAND DOLLARS (\$25,000) WITH THE OAKLAND POLICE ACTIVITIES LEAGUE FOR TRUANCY AND MENTORING SERVICES ASSOCIATED WITH THE PROGRAM**

**WHEREAS**, grant funds totaling two hundred twenty-five thousand dollars (\$225,000) have been awarded by the U.S. Department of Justice, Office of Justice Programs, Executive Office of Weed and Seed to the Police Department for continued implementation of the West Oakland Weed and Seed Initiative (WOWSI); and

**WHEREAS**, the Police Department desires to enter into a Funding Agreement with the Oakland Police Activities League (Oakland P.A.L.) in an amount not to exceed twenty-five thousand dollars (\$25,000) for truancy and mentoring services associated with the program, to be funded by the grant; and

**WHEREAS**, the City Council finds that the services provided pursuant to the agreement with Oakland P.A.L. authorized hereunder are of a professional, scientific or technical nature and are temporary in nature; and

**WHEREAS**, the City Council finds the agreement with Oakland P.A.L. shall not result in a loss of employment or salary by any person having permanent status in the competitive service; and

**WHEREAS**, the proposed grant does not cover Central Services Overhead charges in the amount of \$21,219 (17.77%); now, therefore be it

**RESOLVED:** That the City Council hereby authorizes the City Manager or her designee to accept and appropriate a grant in an amount not to exceed \$225,000 from the U.S. Department of Justice, Office of Justice Programs, Executive Office of Weed and Seed to the Federal Grant Fund: 2112, Org.: 104220, in a Project Account to be determined, for continued implementation of WOWSI; and be it

**FURTHER RESOLVED:** That the City Manager or her designee is hereby authorized to enter into a Funding Agreement with Oakland P.A.L. in an amount not to exceed \$25,000 for truancy and mentoring services associated with the program, and funded by the grant, and be it

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**FURTHER RESOLVED:** That the City Central Services Overhead costs of \$21,219 (17.77%) are hereby waived; and be it

**FURTHER RESOLVED:** That the City Council hereby appoints the City Manager as agent of the City to conduct all negotiations, applications, agreements, and related actions which may be necessary for the completion of the aforementioned grant and funding agreements; and be it

**FURTHER RESOLVED:** That the City Attorney shall review and approve said agreement with Oakland P.A.L. and a copy of the fully executed agreement shall be placed on file with the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_, 20\_\_\_\_\_

**PASSED BY THE FOLLOWING VOTE:**

AYES- BROOKS, BRUNNER, CHANG, NADEL, QUAN, REID, WAN and PRESIDENT DE LA FUENTE

NOES-

ABSENT-

ABSTENTION-

\_\_\_\_\_

Council  
California

ATTEST: \_\_\_\_\_

CEDA FLOYD  
City Clerk and Clerk of the  
of the City of Oakland,

**PUBLIC SAFETY CMTE.**

**OCT 1 4 2003**