



AGENDA REPORT

TO: Edward D. Reiskin
City Administrator

FROM: Reginald D. Freeman
Fire Chief

SUBJECT: FY 2021-2026 Urban Area Security
Initiative (UASI) Grant

DATE: October 22, 2021

City Administrator Approval 

Date: Nov 4, 2021

RECOMMENDATION

Staff Recommends The City Council:

Adopt A Resolution: (1) Authorizing The City Administrator To: (A) Enter Into A Grant Agreement With The City And County Of San Francisco To Receive Up To One Million And Fifty Thousand Dollars (\$1,050,000.00) Of Urban Area Security Initiative (UASI) Grant Funds Annually For Fiscal Years (FY) 2021-2026, For A Total Amount Not To Exceed Five Million Two Hundred And Fifty Thousand Dollars (\$5,250,000); (B) Appropriate and Administer Said Funds; (C) Approve The FY 2021-2026 UASI Recommended Spending Plans; (D) Accept And Appropriate Additional FY 2021-2026 UASI Grant Funds In An Amount Not To Exceed Fifty Percent (50%) Of The Original Grant Award, At A Total Authorized Amount Of One Million Five Hundred And Seventy Five Thousand Dollars (\$1,575,000); (E) Expend Funds In Accordance With Said Spending Plans Without Further Council Approval, Including Purchases In Excess Of The City Administrator's Purchasing Authority Of Equipment And Services Required By The Grant Provided the City's Hiring And Contract Requirements/Policies Are Followed; and

(2) Authorizing A General-Purpose Fund Contribution At A Rate Of 13.34% To Cover Disallowed Central Service Overhead (CSO) Charges Estimated at Seventy-One Thousand, Two Hundred Sixty Three Dollars (\$71,263) Annually; And (3) Waiving The City's Advertising And Competitive Bidding And Purchasing Requirements For Procurement Of Equipment When Required By The Grant.

EXECUTIVE SUMMARY

Passage of the proposed resolution will authorize the City Administrator to enter into a grant agreement with the City and County of San Francisco for one million, fifty thousand dollars (1,050,000.00) for each federal fiscal year FY 2021-2026, to accept, administer, appropriate and expend the FY 2021-2026 Urban Area Security Initiative (UASI) funding for these grant years as per the Grant award/agreement and recommended spending plan, and to waive the City advertising and competitive bidding and purchasing requirements for procurement of equipment when required by the grant funds. The grant agreement includes the mandatory processes for reimbursement requests for reimbursement of the approved salaries and benefits, contracts, and purchases. The term of this Agreement shall commence on November 1, 2021 and shall end on June 30, 2028. The calendar year 2028 corresponds with the Fiscal Year 2026 funding

City Council
November 16, 2020

obligation authorities. In other words, the FY 2026 grant execution period concludes in the calendar year 2028.

The acceptance of the FY 2021-2026 UASI grant will provide resources and deliver capabilities to the City of Oakland and region necessary to prevent, protect against, mitigate, respond to and recover from acts of terrorism and other hazards that may impact the Bay Area. The grant will accomplish this by providing staffing for the Emergency Management Services Division, hazardous materials and explosives detection equipment to the Fire Department and providing integrated communications and data information flow throughout the Bay Area UASI Region.

BACKGROUND / LEGISLATIVE HISTORY

The U.S. Department of Homeland Security (DHS), Office for Domestic Preparedness (ODP) Urban Area Securities Initiative (UASI) was born from the events of 9/11 and from the approval of the National Strategy for Homeland Security (NSHS) in 2002. The first year of implementation for UASI funding awards began in 2003, and allocations were awarded to seven urban areas that were considered the highest risk urban areas in the United States.

The first UASI grant awarded in 2003 incorporated the following seven high-risk urban areas: San Francisco, CA (henceforth, referred to as the Bay Area, and included Oakland); the Los Angeles/Long Beach, CA area; the National Capital area (Washington, DC); New York City, including the boroughs Manhattan, the Bronx, Queens, and Brooklyn, NY; Chicago, IL; Houston, TX; and Seattle, WA.

The Bay Area UASI now encompasses twelve (12) counties, three (3) major cities, over one hundred (100) municipalities for a combined total population exceeding 8.2 million people.

The purpose of the UASI Program is to provide financial assistance towards the planning, organizing, equipping, and training and exercise needs of large urban areas. And to assist them in building an enhanced and sustainable capacity to protect, prevent, mitigate, respond, and recover from threats or acts of terrorism in alignment of the five mission areas of the National Preparedness Goal.

The last UASI grant awarded to the City of Oakland was approved by City Council November 11, 2020, under Resolution No. 88356 C.M.S.

ANALYSIS AND POLICY ALTERNATIVES

The Federal Fiscal Year (FY) 2021-2026 UASI grant proposal was approved by the Bay Area Urban Area Security Initiative (UASI) Approval Authority and the City of Oakland has been awarded a grant allocation of up to One Million, Fifty Thousand Dollars (1,050,000.00) annually for FY 2021-2026 as part of an investment in the region.

The following program/project initiatives have been authorized and approved by the United States Department of Homeland Security, the California Office of Homeland Security, and the Bay Area UASI Approval Authority:

1) Up to five (5) Full-time (FT) and Part-time (PT) Staff Positions:

- Operational Coordination
 - This Planning Coordinator will establish and maintain a unified and coordinated operational structure across City departments, Alameda County, neighboring counties, and partner agencies to prepare for and respond to a terrorist incident. The Planning Coordinator will develop processes and procedures for activation and response in a multijurisdictional event.
- Risk Management
 - This Planning Coordinator will collaborate with internal stakeholders and external partners to identify main risks and threats to the City of Oakland and develop mitigation, response, and recovery processes and procedures related to these identified hazards.
- Public Information and Warning
 - This Planning Coordinator will represent the City's needs across Alameda County, adjacent counties, and other Bay Area Core Cities to provide mechanisms for accurate, coordinated and timely information dissemination in the event a terrorist attack or other types of hazards. The Planning Coordinator will analyze communication tools and assess their effectiveness during a crisis to provide reliable and actionable information to affected residents, including those with access and functional needs and people with limited English proficiency.
- Mass Care Services
 - This Planning Coordinator will work with internal stakeholders and external partners to build capacity for caring for people impacted by an emergency including vulnerable populations. This position will assess emergency respite center locations and coordinate with facility owners on emergency use. Additionally, the position will coordinate processes and procedures for activation and operation of mass care services.
- Planning Personnel
 - This Planning Coordinator will develop an integrated preparedness plan, update emergency plans, coordinate operational roles and responsibilities, and define tasks to prevent, protect against, mitigate, respond to, and recover from terrorist attacks. . The integrated preparedness plan will establish incident management roles and responsibilities as detailed in the Emergency Operations Plan, preparing personnel to respond to all-hazards incidents including terrorist events throughout the region and across operational areas.

(3) Enhance Multi-Jurisdictional All Hazards Incident Planning, Response, & Recovery Capabilities:

- Project Title: Operational Communication: Infrastructure Enhancement and Support

- This project will support and enhance integrated communications and data information flow throughout the Bay Area UASI Region. Upgrades and enhancement to equipment will be integrated and made available to the cities within Alameda County and surrounding operational areas; including but not limited to Contra Costa County, the City & County of San Francisco and the City of San Jose. This project will purchase equipment to support critical communications and data systems coordination and resource allocation tools such as Veoci, satellite communications and public alert and warning to affected members of the community in order to save lives, protect property and the property.

Justification of Waiver

Oakland Municipal Code Section 2.04.050.1.5 permits the City Council to waive the City's advertising, bidding, and purchasing requirements upon a finding that it is in the best interest of the City to do so. Staff finds that it is in the City's best interest to exercise this right, based on government purchasing requirements and recommends that the City Administrator or designee be authorized to award the contracts for goods, not to exceed the amount of the grant without returning to Council, to expedite the purchasing process for all equipment in approved and recommended projects be identified on the Federally Authorized Equipment List (AEL) as required by the UASI FY2021 grant.

FISCAL IMPACT

Approval of the proposed resolution will authorize the acceptance and appropriation of FY 2021-2026 UASI grant funds.

City Council should waive City advertising and competitive bidding and purchasing requirements for procurement of equipment when required by the grant funds as UASI is the primary source of funding for the City's emergency management capability.

FY 2021-2026 UASI grant funds will be deposited into the U.S. Department of Homeland Security Fund (2123), Emergency Management Services Division Organization (20711), Project (TBD), Emergency Management Services/Homeland Security Program (PS21).

AMOUNT OF RECOMMENDATION/COST OF PROJECT ANNUALLY:

Grant Amount: \$1,050,000.00

Performance Period: November 1, 2021 to June 30, 2023

Table 1: Cost Elements of Agreement/Contract:

Project Title	Amount
Staff Positions	\$888,755
<ul style="list-style-type: none">• Operational Coordination• Risk Management• Public Information and Warning• Mass Care Services	

• Planning	
Operational Communication: Infrastructure Enhancement and Support	\$161,245
Total	\$1,050,000.00

This report authorizes the use of the general-purpose fund to cover the cost of central service overhead charges affiliated with said grant.

PUBLIC OUTREACH / INTEREST

Community members within the Bay Area UASI region are welcomed to participate in the UASI Grant planning process. Representatives from member jurisdictions organize in the East, West, North and South Bay Hubs to review grant proposals. The membership reviews, vets and prioritizes the proposed projects. Final recommendations for funding are then sent to the UASI Approval Authority for final approvals. UASI Approval Authority Meeting dates are posted on the Bay Area UASI website; <http://www.bayareauasi.org/events-calendar>.

The Bay Area UASI produces three newsletters and an annual report each year to highlight the activities of the organization.

COORDINATION

The FY 2021-2026 UASI grant application processes involved numerous meetings with hundreds of participants throughout the region, in which representatives from the City of Oakland Police Department, Fire Department and the Emergency Management Services Division regularly attend.

OFD's Emergency Management Services Division consulted with the Budget Bureau and City Attorney in the preparation of both the grant application and this agenda report. This coordination process ensures that the projects funded are integrated throughout the Bay Area UASI Region.

SUSTAINABLE OPPORTUNITIES

Economic: In keeping with the mission areas of the National Preparedness Goal: protect, prevent, mitigate, respond, and recover; preparation of efforts in keeping the City of Oakland safe and secure supports the Bay Area as a desirable place to live, work and play; and continually encouraging and attracting visitors from around the globe, who spend \$16.6 million dollars daily throughout the region.

Environmental: Emergency management programs proactively approach the rising risks and threats that are a result of climate change. With preemptive research and planning, the effects that disasters can have on general health of the ecosystem – which may be affected by decisions and prioritization of actions taken in the pursuit of long-term recovery, can be

mitigated. Through collaboration, these systems and the organizations and communities that surround them can thrive in the aftermath of disaster to become more environmentally sustainable and physically survivable.

Race and Social Equity: Collaboration and coordination across all levels of government, the private sector, special districts, non-governmental organizations, and everyday people, presents the opportunity for overcoming challenges that affect marginalized populations; not limited to the non-English speaking, persons with access and functional needs and the economically disadvantaged. Emergency management practices encourage a holistic approach for incorporating ideas of sustainability, resilience, and social equity throughout the city.

ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends The City Council;

Adopt A Resolution: (1) Authorizing The City Administrator To: (A) Enter Into A Grant Agreement With The City And County Of San Francisco To Receive Up To One Million And Fifty Thousand Dollars (\$1,050,000.00) Of Urban Area Security Initiative (UASI) Grant Funds Annually For Fiscal Years (FY) 2021-2026, For A Total Amount Not To Exceed Five Million Two Hundred And Fifty Thousand Dollars (\$5,250,000); (B) Appropriate and Administer Said Funds; (C) Approve The FY 2021-2026 UASI Recommended Spending Plans; (D) Accept And Appropriate Additional FY 2021-2026 UASI Grant Funds In An Amount Not To Exceed Fifty Percent (50%) Of The Original Grant Award, At A Total Authorized Amount Of One Million Five Hundred And Seventy Five Thousand Dollars (\$1,575,000); (E) Expend Funds In Accordance With Said Spending Plans Without Further Council Approval, Including Purchases In Excess Of The City Administrator's Purchasing Authority Of Equipment And Services Required By The Grant Provided the City's Hiring And Contract Requirements/Policies Are Followed; and

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For questions regarding this report, please contact Jessica Feil, Emergency Services Manager, Emergency Management Services Division at (510) 238-6067.

Respectfully submitted,

A handwritten signature in black ink that reads "Reginald D. Freeman". The signature is written in a cursive style and is positioned above a horizontal line.

Reginald D. Freeman
Fire Chief

