

CITY OF OAKLAND
AGENDA REPORT

FILED
OFFICE OF THE CITY CLERK
OAKLAND

2008 JAN 10 PM 3:29

TO: Office of the City Administrator
ATTN: Deborah A. Edgerly
FROM: Community and Economic Development Agency
DATE: January 15, 2008

RE: **A Supplemental Report To A Resolution Awarding A Construction Contract To McGuire and Hester For Phase I of The Leveling the Playing Field Project (City Project No. C290810) To Improve Girl's Softball Fields at Franklin, Golden Gate, McConnell and King Estate Fields In An Amount Not-To-Exceed Six Hundred Sixty-One Thousand Seven Hundred Fifty Dollars (\$661,750.00)**

SUMMARY

On January 8, 2008 staff presented an agenda report and resolution to the Public Works Committee to award a construction contract to McGuire and Hester for Phase I of the Leveling the Playing Field Project (City Project No. C290810) to improve girl's softball fields at Franklin, Golden Gate, McConnell and King Estates Fields in an amount not-to-exceed six hundred sixty one thousand seven hundred fifty dollars (\$661,750.00). Committee members requested that staff provide the following additional information: 1) which of the seven fields included in the Leveling the Playing Field Project are in redevelopment districts; and 2) was there approval for the seven fields in the earlier agenda report requesting authorization to apply for the Youth Soccer and Recreation Development Grant Program.

KEY ISSUES AND IMPACTS

1) The following table illustrates which of the seven fields are in redevelopment districts:

PHASE I

Council District	Field Name	Total Project Costs	Redevelopment Areas
District 1	Golden Gate/ Bob Mason Field	\$282,000	Broadway/MacArthur/ San Pablo
District 2	Franklin Field	\$215,000	Central City East
District 6	Arroyo Viejo/ McConnell Field	\$340,000	Central City East
District 7	King Estates Field	\$168,000	None
Total costs		\$1,005,000	
Total Available Budget		\$1,010,000	

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PHASE II

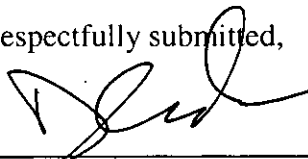
Council District	Field Name	Total Project Estimates	Redevelopment Areas
District 3	Poplar Field	\$842,000	West Oakland
District 4	Brookdale Field	\$743,000	None
District 5	Central Reservoir Field	\$558,000	None
Additional Funds Required for Phase II		\$2,143,000	

2) The seven fields specified were presented in an agenda report to the City Council on September 14, 2004 requesting authorization to apply for, accept, and appropriate grant funds (Attachment A, page 6). The grant criteria specifically state that project sites must be located in a "low-income urban area with high youth crime and a high unemployment rates." This criterion was one of the determining factors in the selection of the seven fields.

ACTION REQUESTED OF THE CITY COUNCIL

Staff recommends that the City Council accept this supplemental information and approve the resolution to award a construction contract to McGuire & Hester for the subject project.

Respectfully submitted,

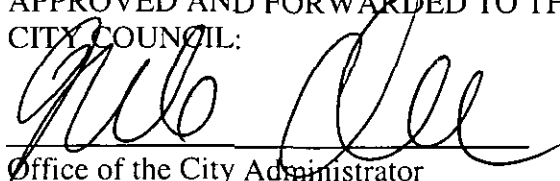


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Project Delivery Division

APPROVED AND FORWARDED TO THE
CITY COUNCIL:



Office of the City Administrator

Attachment: A - September 14, 2004, Agenda Report

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CITY OF OAKLAND
AGENDA REPORT

04 SEP -1 PH 5: 04

TO: Office of the City Administrator
 ATTN: Deborah Edgerly
 FROM: Public Works Agency
 DATE: September 14, 2004

RE: RESOLUTIONS AUTHORIZING THE CITY ADMINISTRATOR TO APPLY FOR, ACCEPT, AND APPROPRIATE GRANT FUNDS FOR SPECIFIED OAKLAND PARKS PROJECTS AND AMOUNTS FROM FOUR STATE GRANT PROGRAMS: THE STATE OF CALIFORNIA PROPOSITION 40 (*CALIFORNIA CLEAN WATER, CLEAN AIR, SAFE PARKS AND COASTAL PROTECTION ACT OF 2002*) GRANT FUNDS FROM: 1) THE CALIFORNIA YOUTH SOCCER AND RECREATION DEVELOPMENT PROGRAM, AND 2) URBAN PARKS AND HEALTHY COMMUNITIES PROGRAM, AND FROM THE CALIFORNIA DEPARTMENT OF PARKS AND RECREATION ANNUAL 3) RECREATIONAL TRAILS PROGRAM AND 4) HABITAT CONSERVATION FUND.

SUMMARY

Four resolutions have been prepared for City Council that authorize the City Administrator, or her designee, to apply for, accept and appropriate grant funds from four State grant programs. There are two Proposition 40 State grant programs - 1) California Youth Soccer and Recreation Development and 2) Urban Parks and Healthy Communities Program, and two annual state grant programs from the California Department of Parks and Recreation - 3) Recreational Trails Program and 4) the Habitat Conservation Fund. Staff compiled a list of projects that meet the basic threshold criteria of each grant (see list in "Attachment A") taken from the master list of unfunded projects, which has been updated since the last presentation to Council (see "Attachment B").

Staff recognizes that the list of projects shown in "Attachment B" represents many unmet needs. Prior State Proposition 40 grant programs had broader criteria than the competitive grant programs that are now presented for consideration. The focus of the current competitive programs is narrower and limited to "active use" recreation. In the case of the Youth Soccer and Recreational Development Program, the Program is further limited to youth soccer, baseball and softball and basketball opportunities only.

From projects compiled in "Attachment A" with a focus on "active use facilities," staff analyzed the specific grant criteria, the projects' degree of readiness and availability of matching funds. Based on this analysis, the following short list of projects best meet the criteria and would be most competitive in the grant application process. Based on discussion with the Director of Parks and Recreation, a new project was added to the list, dubbed the "Leveling the Playing Field

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Project." This newly-created project would renovate seven small softball fields (one in each Council District) specifically to provide opportunities for girls' softball.

Staff requests that Council authorize staff to prepare grant applications for the following recommended projects under the respective grant funding programs.

<u>State Grant Funding Program</u>	<u>Grant Amount Request</u>
<u>Youth Soccer and Recreational Development Program</u>	
1. Josie De La Cruz Field Replacement	\$750,000
2. Raimondi Field Renovation	\$1 million
3. "Leveling the Playing Field" Project (girls' ballfields renovation at various locations)	\$1 million
<u>Urban Parks and Healthy Communities Program</u>	
1) Greenman Field – Bambino Field	\$600,000
2) East Oakland Sports Complex	\$1 million
<u>Recreational Trails Program:</u>	
Oakland Waterfront Bay Trail	\$450,000
Trail Segments at:	
- Derby Park - \$200,000	
- Bay Trail: 10 th Avenue Marina - \$150,000	
- Bay Trail: Livingston Pier Street Section - \$100,000	
<u>Habitat Conservation Fund:</u>	
Lion Creek – Coliseum Gardens	\$500,000

These recommendations help achieve the Mayor/City Council goals No. 3 to improve Oakland's neighborhoods, No. 4 for support of youth to provide a place for quality recreational programs for children and youth, and No. 6 to maintain and enhance Oakland's physical assets. They support the prioritization for the City's parks and open space capital projects as set forth in Council Resolution No. 78747 C.M.S., dated July 20, 2004, for projects that replace existing deteriorated facilities, leverage existing improvements that are already funded and are partially funded and suitable for grant opportunities, and increase school children's access to existing parks.

FISCAL IMPACT

Approval of these resolutions will authorize the City Administrator to apply for, accept and appropriate State grant funds to the California Parks and Recreation Fund (2134) for capital

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improvements for specified Oakland parks. Project numbers will be assigned upon award of the grants. Projects are recommended that have matching funds in place for grant programs that require them. State parks grant funds are disbursed on a reimbursement basis once certain project milestones are completed.

Estimated operations and maintenance (O&M) have not yet been determined for all of the proposed projects, but known costs are shown in "Attachment A." Increased O&M costs will primarily affect the Landscaping and Lighting Assessment District (LLAD), Fund 2310. If the proposed projects receive grant funding and are constructed, new O&M costs would be addressed in the subsequent two-year budget development process, as determined by project completion date.

Projects are subject to 1.5% charge for public art and 3% charge for contract compliance. To the extent that these charges are not direct project costs, they may be considered ineligible for reimbursement from the grants. In that case, the charges would need to be absorbed by the City's matching funds or Council may be requested to waive the charges.

BACKGROUND

Grant Funding Source Overview:

California Youth Soccer and Recreation Development Program

Total Funds Available: \$23,337,500 (40% designated for northern California)
Maximum Grant Amount: \$1 million
Match Requirement: Priority given for match, but not required
Application Deadline: November 5, 2004

The purpose of the California Youth Soccer and Recreation Development Program is to foster the development of youth soccer, baseball, softball and basketball recreational opportunities in the state through the acquisition or development of land or facilities to improve public usage and access for youth soccer, baseball, softball and basketball opportunities.

State Urban Parks and Healthy Communities Program

Total Funds Available: \$23,337,500 (40% designated for northern California)
Maximum Grant Amount: \$1 million
Match Requirement: 1/3 of grant amount requested.
Application Deadline: November 5, 2004

The State Urban Parks and Healthy Communities program funds opportunities for the acquisition and/or development of properties for **active recreational purposes**. Properties that are eligible

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are athletic fields, courts, gyms, or other recreational venues for youth soccer, baseball, football, basketball, tennis, swimming or any other activity the department identifies that meets the definition of "activity."

Recreational Trails Program

Total Funds Available for California: \$3.2 million.
Maximum Grant Amount: No limitation; \$200,000 is average for past grants.
Match Requirement: 20% local match required.
Application Deadline: October 1, 2004

The Recreational Trails Program (RTP) provides funding for developing and acquiring trails and trail-related projects. For non-motorized use, RTP funds can be used for development and rehabilitation of trailside, trailhead and trail linkages for recreational trails, construction of new recreational trails, acquisitions of easements and fee simple title to property for trails/trail corridors.

Habitat Conservation Fund

Total Funds Available for California: \$2 million
Match Requirement: Dollar for Dollar, 50% state and 50% local
Application Deadline: October 1, 2004

The Habitat Conservation Fund is for the preservation, acquisition and restoration of the wildlife areas through acquisition of deer and lion habitat, habitat for endangered species, wildlife corridors and urban trails, wetlands, aquatic spawning grounds for anadromous salmonids and trout resources and riparian habitat. For restoration projects, the following areas apply: wetlands, aquatic spawning grounds for anadromous salmonids and trout resources and riparian habitat.

KEY ISSUES AND IMPACTS

Staff of the Public Works Agency, Office of Parks and Recreation, Community and Economic Development Agency, and Office of the City Administrator met to discuss projects from the parks and recreational facilities list of unfunded projects ("Attachment B") that might be eligible for the above-described grants. The group reviewed the projects on the list and agreed on a selection process whereby members assessed their projects' compatibility with the eligibility criteria of the grants and described for the group how their proposed projects best met the requirements of the targeted grant. The group then considered and discussed all of the proposed projects and how well they fared in terms of their respective grants requirements.

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"Attachment A" lists the projects considered and their relative weighting per the grant criteria. (The State specifies the number of scoring points allocated to each grant criterion.) Following are descriptions of the top-rated projects. Several key items determine if the project is a best match for the grant. These items are 1) project readiness, 2) additional funding available, 3) community participation, and 4) ability to fulfill the requirements of the grant.

PROJECT DESCRIPTIONS

Josie De La Cruz – Field replacement. Josie De La Cruz Field is part of Josie de la Cruz/Sanborn Park in the Fruitvale District, at 1637 Fruitvale Avenue, between E. 16th and E. 17th Streets. This project would replace the current grass playing field of approximately 40,000 s.f. with a synthetic playing surface. The current grass surface experiences very heavy use and constantly needs to be resodded. This project will include installation of a drainage system and a small amount of landscaping at the edge of the field. Replacement with a synthetic surface will allow the field to be used much more intensively as a practice field for soccer and other ball games.

The project fulfills several of the top key criteria of high need and a location in a low income, urban area with high crime. Currently there is no park in the area that offers this type of playing field. It is located in a densely populated area bordered by apartment buildings and residential homes. This park has strong community support from the neighborhood groups involved with the previous Carmen Flores Community Center project in the Park. The community is active and deeply concerned with improving the park. Also, this project would completely finish this park, since the community center and landscaping have already been done.

Raimondi Field Renovation. The field is located in the West Oakland District, at 1800 Wood Street, between 18th and 20th Streets. It currently is a basic multi-use facility that only has a baseball field and large open grass area with a small locker room and concession building. The project will remodel and make the facility more defined. The plan is to resod and remodel the baseball field, create 2 soccer/football fields, add lighting to all fields, remodel the locker room and concession stands and add a community space including a barbecue area.

This project fulfills the top requirements, i.e., there is a strong need for this type of recreational facility. It is located in a high crime/low income area. Being a multi-sport facility, the project will increase recreational opportunities for youth soccer, baseball and softball. Its location serves a large amount of youth. Over 5,000 youth use the facility. The site is one of the five most utilized parks in Oakland. The park is open to the public with no user fees. There is strong community support from Friends of Oakland Parks and Recreation, the West Oakland Commerce Association, the West Oakland community, and local sports teams, who have all participated in the planning of the project.

“Leveling the Playing Fields” - Girls’ Ballfield Renovations. The goal of this project is to renovate small, existing ballfields to give priority for playing time to girls’ softball in each of the seven Council Districts. Each field renovation is estimated to cost approximately \$250,000 to \$300,000. Matching funds are available from the Raider’s surcharge funds and potentially from a “Team Up for Youth” grant. If the City is successful in obtaining the \$1 million grant from the Youth Soccer and Recreation Development Program, the following seven fields will be renovated. However, staff will not wait to receive the State grant to begin renovating the fields. Instead, work will begin on renovating the fields in priority order of their need using available funds from the Raider’s surcharge. Renovation of the first four fields alone will serve over 600 girls a year.

- District 1: Golden Gate/Bob Mason Field, 1075 62nd St
- District 2: Franklin Park Field, 1010 E. 15th Street
- District 3: Poplar Field, 3131 Union Street
- District 4: Brookdale Park Field, 2535 High Street
- District 5: Central Reservoir, 2506 E. 29th Street
- District 6: Arroyo Viejo (McConnell field), 7921 Olive Street
- District 7: King Estate Field Upper/Lower, 8251 Fontaine Street

Although this is a new project, it fits the application criteria of creating a large increase in sports opportunities for an underserved segment of youth (i.e., girls softball leagues) in low-income, high-crime areas.

Greenman Field – Bambino Field. Greenman Field is located at 1390 66th Avenue, adjacent to Havenscourt Middle School and Lockwood Elementary School. The 6.8 acre site consists of four baseball fields, a restroom and snack bar. Oakland Babe Ruth League is the primary user for the fields. There are approximately 960 youth participating in sports on the fields, ranging in age from 5 to 15 years old. A wide range of park improvements have been identified, including a sound wall between the park and private back yards along Lucille Street, a picnic area, children’s play equipment, game tables, barbeque pits, improved landscaping, walking paths, a new bathroom, and ballfield irrigation and drainage improvements. This project will focus on the remodeling of the Bambino baseball field. This will be the last step in completely rebuilding Greenman field.

The project fulfills the main requirements of being located in an area that has a high unmet demand for youth facilities and providing active recreational uses that will substantially address the need. The neighborhood is lacking in open space and recreational areas for youth and there is a strong demand for this type of sports facility. The project meets the requirement of community involvement and the incorporation of the community’s ideas into the design. This project will be accessible by the public and will be used as a joint-use facility with the school and neighboring childcare facilities.

East Oakland Sports Complex. The East Oakland Sports Complex will be located in Brookfield Park, at 9175 Edes Avenue. The location of this facility is near Highway 880 and 98th Avenue. Presently the location houses a small recreation center. The proposed Sports Complex will provide aquatic and indoor recreation activities. Swimming, adult education and various activity classes for children and adults will be offered. The largest feature is the indoor pool. A full-sized NCAA regulation basketball court, locker rooms for men and women, a snack bar, offices and child-care center will be included.

This project is a solid applicant since it meets the following important requirements: located in an area of high unmet demand by youth for active recreation; will, upon completion, substantially address the unmet need; planned as a joint-use facility; has matching funds as well as pending additional funds under Proposition 40, Frommer Urban Park Grant application, has wide community support, and the design reflects the ideas and needs expressed by the residents of the area.

Lion Creek – Coliseum Gardens. This project is proposed for funding from the Habitat Conservation Fund to undertake creek restoration adjacent to the Oakland Housing Authority housing site as part of the Coliseum Gardens project. The grant will provide the remaining funds needed to design and restore 1,000 feet of creek in conjunction with the housing project, providing high-density, low-income housing, a new senior center and school at 66th Avenue near San Leandro Street. The restored creek will enrich a densely populated urban center by transforming concrete and fences into a unique creekside environment. Project designers are currently working with City staff to incorporate the creek element into the design. Funding for design and construction is a priority so that the opportunity will not be lost to have the creek restored in conjunction with the other new elements.

Staff discussions of the project with staff at the State Habitat Conservation Fund indicate that it is a good project for possible funding through this program. Other City creek restoration projects are currently in the planning and feasibility analysis phase and are not far enough along to apply for funding at this time. Following the steps outlined in the recently-approved Implementation Plan for Measure DD Creek Restoration projects, these other projects will be studied and prioritized for Council approval. Once this process is completed, staff will be ready to seek matching funds. The Habitat Conservation Fund is an annual grant program.

Oakland Waterfront Bay Trail – Trail Sections Only at Derby Park, 10th Ave Marina & Street Section in front of Livingston Pier. The project best meets the grant requirement of development and rehabilitation of trails for recreation uses and creation of new trails. It has access to matching funds through Measure DD. The project is part of the San Francisco Bay Trail and is included in the Oakland Waterfront Feasibility Study. It meets one of the priority requirements of this grant, which is to fund trail projects that connect with the extensive Bay

Area trail network. Funding for this project will help complete the trail network. The Oakland Waterfront Bay Trail has strong community and Bay Area support. The project as proposed is made up of three, trail segments - 10th Avenue Marina, the street frontage at Livingston Pier, and Derby Park. The grant application will describe each segment separately and its associated cost. The State may decide to grant funding for one or more of the three segments, or for all three, for a cumulative total of \$450,000.

The City was unsuccessful last year with its Recreational Trails Program application for Derby Park. However, staff believes that the resubmittal may be successful because the State project officer indicated that the project received high scores specific to need and the grant priorities. The high cost-to-length-of-trail ratio for the 260 feet trail was identified by the State project officer as a factor in the State's decision not to fund the project. Staff plans to reduce the scope of work to focus specifically on the trail and less on trail amenities for this grant program in order to make the application more competitive this time.

SUSTAINABLE OPPORTUNITIES

Economic: The proposed projects will aid in generating jobs for the local economy through utilizing local businesses whenever possible for contract work.

Environmental: The environment will be enhanced through park improvements and restoring the natural habitat, which will improve the air and water quality. The projects also aid in energy and natural resources conservation through the selection of appropriate materials and equipment in the design and construction process.

Social Equity: The projects will improve critical community resources in areas that are underserved. The City will be providing tangible benefit to these areas by investing in facilities to support active recreational programming for youth.

DISABILITY AND SENIOR CITIZEN ACCESS

All of the projects proposed will be designed to be in compliance with the Americans with Disabilities Act (ADA) and Older Americans Act, and other applicable laws to enhance accessibility for people with disabilities and senior citizens. The accessibility program coordinator will be requested to participate in project review at all stages of each design process.

RECOMMENDATIONS AND RATIONALE

It is recommended that City Council approve the four resolutions authorizing grant applications for the above-described projects. The projects listed were all evaluated based on how effectively

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they fulfilled the grant selection requirements, including their ability to substantially increase active recreational opportunities for youth in areas of high unmet need, project readiness, and additional funding requirements.

Once Council authorizes the grant applications for the specified projects, staff will proceed with preparing the grant applications. Since the application deadlines are October 1 for the two annual grants, and November 5 for the two Proposition 40 grants, Council is requested to make its decisions as soon as possible.

ACTIONS REQUESTED OF THE CITY COUNCIL

Staff recommends that the City Council approve the four above-mentioned resolutions authorizing the City Administrator to apply for, accept and appropriate grant funds from the four programs administered by the State of California Department of Parks and Recreation for the listed City of Oakland projects.

Respectfully submitted,



RAUL GODINEZ II P.E.

Director, Public Works Agency

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APPROVED AND FORWARDED TO THE
LIFE ENRICHMENT COMMITTEE:


OFFICE OF THE CITY ADMINISTRATOR

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