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OFFICE OF THE CITY CLERK
OAKLAND

2018 MAY 10 PM 3:43

AGENDA REPORT

TO: Sabrina B. Landreth
City Administrator

FROM: William A. Gilchrist
Director, Planning and
Building

SUBJECT: Acceptance of Transformative Climate
Communities Grant

DATE: April 30, 2018

City Administrator Approval

Date:

4/10/18

RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution To:

- 1) Authorize The City Administrator Or Designee To Accept And Appropriate One Hundred And Seventy Thousand Dollars (\$170,000) In Transformative Climate Communities (TCC) Planning Grant Funds From Proposition 84, Administered By The California Strategic Growth Council (SGC) And Department of Conservation For The East Oakland Neighborhoods Initiative To The Planning And Building Department (PBD); And
- 2) Enter Into Grant Agreements In An Amount Not To Exceed One Hundred And Seventy Thousand Dollars (\$170,000) In Total With The Following Organizations: Tides Center, Social and Environmental Entrepreneurs, Roots Community Health Center, Social Good Fund, Inc., East Bay Bicycle Coalition, Communities For A Better Environment, Acta Non Verba, East Oakland Collective, Urban ReLeaf, East Oakland Boxing Association, Higher Ground Neighborhood Development Corp, Planting Justice, Sogorea Te Land Trust, And Other Organizations If Needed For Additional Technical Support Or Expertise.

EXECUTIVE SUMMARY

On January 29, 2018, the City of Oakland was selected by the State to receive a Transformative Climate Communities (TCC) Planning Grant. The TCC Planning Grants Program awarded 10 planning grants statewide to support planning activities in disadvantaged and environmentally impacted communities. Funding for the Planning Grants was allocated from the California Strategic Growth Council's (SGC) Sustainable Communities Planning Grants and Incentives Program, which is funded through Proposition 84 funds. The Planning Grants are intended to fund activities that are defined in an existing regional or local plan and that will occur in low income and disadvantaged communities that may be eligible for future TCC Implementation Grants, or other California Climate Investment programs. The amount of Oakland's TCC planning grant is \$170,000; and will be dedicated to completing a community-led "East Oakland Neighborhoods Initiative" A map of the Initiative Area is shown in **Attachment A**.

Item: _____
CED Committee
May 22, 2018

BACKGROUND / LEGISLATIVE HISTORY

Last fall, three East Oakland-based community organizations (East Oakland Building Healthy Communities, HOPE Collaborative, and the Oakland Climate Action Coalition), approached the Oakland Planning Bureau with a request to co-apply with them for a grant from the California Strategic Growth Council (SGC) to help East Oakland neighborhoods plan strategies to reduce carbon emissions, improve air quality, and build resiliency in the face of a changing climate.

The Oakland Planning Bureau agreed to be a co-applicant on the Planning Grant with East Oakland Building Healthy Communities, HOPE Collaborative, and the Oakland Climate Action Coalition (collectively "Co-Applicants"); along with the following partner organizations - Acta Non Verba, Communities for a Better Environment (CBE), East Oakland Boxing Association, East Oakland Collective, Higher Ground Neighborhood Planning Corp., Local Clean Energy Alliance, Merritt College Institute for Sustainable Policy Studies and Action, Original Scrapper Bike Team, Planting Justice, Repaired Nations, Sobrante Park Resident Action Council, Sogorea Te Land Trust and Urban ReLeaf (collectively "Partners").

On January 29, 2018, the SGC selected the City of Oakland, along with the Co-Applicants and Partners, to receive a TCC Planning Grant of \$170,000, for completion of the "East Oakland Neighborhoods Initiative" (Initiative).

The goal of the Initiative is to support community driven, neighborhood-wide resilience planning. Focus areas include health, green infrastructure, urban greening without gentrification/displacement, active transit, renewable energy, and mitigation and resilience strategies that engage, educate, and empower East Oakland residents. The grant was awarded to the City, Co-Applicants, and Partners and together, these organizations will connect existing and emerging neighborhood plans to develop an actionable plan that will help inform the City's focus on equity, environmental justice, anti-displacement, and sustainable economic and workforce development (including cooperatives and green jobs) in East Oakland. Residents and community organizations of six East Oakland neighborhoods will lead planning efforts. Neighborhoods include Brookfield Village/Columbia Gardens; Coliseum/Rudsdale/Lockwood/Havenscourt; Highland/Elmhurst; Sobrante Park; Stonehurst; and Melrose.

ANALYSIS AND POLICY ALTERNATIVES

The six East Oakland neighborhoods in the Initiative are low-income communities of color with relative high percentages of immigrant families. The local community organizations that are the Co-applicants and Partners have long-standing relationships, trust, and membership bases within these communities.

The Initiative that results from the grant proposal will include innovative and community-supported programs and practices connecting health, equity, resiliency and sustainability; and build upon the current work and programs of many different public agencies, neighborhood

groups, community-based organizations, nonprofits and individuals, already occurring in these East Oakland neighborhoods.

The East Oakland communities that are the focus of this planning effort contain important assets and are working towards positive change, but their residents are historically burdened by challenges related to climate change, environmental justice and socioeconomics. The Metropolitan Transportation Commission (MTC) considers East Oakland to be a "Community of Concern." The Bay Area Air Quality Management District (BAAQMD) includes East Oakland in the Community Air Risk Evaluation Program for having greater negative public health impacts from being located near pollution sources, such as the I-880 freeway, busy distribution centers, and large and numerous industrial facilities. East Oakland is also identified as having disproportionately high cumulative health risks and lower average life expectancies by the Alameda County Public Health Department. Furthermore, the Public Health Department documents how low-income communities of color experience even higher cumulative health risks relative to other groups in the County.

The Initiative will be informed by, and aligned with, existing City, County and community plans that include climate change, environmental justice and resilience issues. These include the Energy and Climate Action Plan, the Elmhurst Neighborhood Plan, the Healthy Development Guidelines, and CBE's Cumulative Impacts Mapping Survey. It will also be aligned by several regional plans, such as MTC / Association of Bay Area Government's Plan Bay Area 2040, which includes Priority Development and Priority Conservation Areas ("Urban Greening without Gentrification.")

The Initiative will be built upon the input of neighborhood individuals and groups, and the expertise of local and regional public agency staff and community-based organizations. The Initiative will consist of four tasks.

- Task 1. An initial large convening of residents from the six East Oakland neighborhoods to present the project and background information of past plans for the area, receive initial input, and engage participants.
- Task 2. Community health / equity-based planning will then be conducted with residents of Brookfield Village/Columbia Gardens, Coliseum/Rudsdale/Lockwood/Havenscourt, Stonehurst, and Melrose through a series of 12 meetings and walking tours in four neighborhoods.
 - Connecting new strategies to existing plans. Goals will include: avoiding displacement, promoting projects which reduce greenhouse gas emissions; making public health improvements, and expansion of economic opportunity and shared prosperity.
- Task 3. In conjunction with local residents of Highland/Elmhurst and Sobrante Park, existing plans for those areas will be updated through a series of six meetings and walking tours in the two neighborhoods.
- Task 4. The Initiative will be drafted into a final report, reviewed for feedback at a second large convening of East Oakland residents, finalized and published.

FISCAL IMPACT

Adoption of this resolution authorizes the acceptance of \$170,000 in total from SGC for the Initiative. Funding will be allocated to the individual organizations listed below through grant agreements not to exceed, in total the SGC grant amount. The proposed resolution also authorizes the City Administrator to enter into other grant agreements with additional organizations (if necessary), for additional technical or other expertise as needed, with the condition that the combined total of the grant agreements does not exceed the SGC grant amount of \$170,000.

Grantees which are legal entities include the following: Acta Non Verba, Communities for a Better Environment, East Oakland Boxing Association, East Oakland Collective, Higher Ground Neighborhood Planning Corp., Planting Justice, Sogorea Te Land Trust and Urban ReLeaf.

The TCC Grant includes Co-applicants and Partners who are fiscally sponsored projects of non-profit organizations. The non-profit organizations that are the legal entities with whom the City can enter into Grant Agreements are as follows: Tides Center, as a fiscal sponsor for HOPE Collaborative; Roots Community Health Center as a fiscal sponsor for East Oakland Building Healthy Communities and Sobrante Park Resident Action Council; Social and Environmental Entrepreneurs as a fiscal sponsor for Oakland Climate Action Coalition and Local Clean Energy Alliance; Social Good Fund Inc. as a fiscal sponsor for the Merritt College Institute for Sustainable Policy Studies and Action and for Repaired Nations; East Bay Bicycle Coalition, as a fiscal sponsor for Original Scrapper Bike Team.

PUBLIC OUTREACH / INTEREST

This proposed resolution was advertised in East Oakland communities, through the outreach efforts of the City's grant Co-Applicants and Partners. The Public Hearing dates were promoted on the City's calendar, posted on the Planning Bureau website, and noticed to area NCPC groups.

COORDINATION

This report was prepared in coordination between the Planning and Building Department, Finance Department, and the City Attorney's Office. On-going project management and neighborhood meetings will occur in coordination with the Department of Transportation, Department of Public Works (Sustainability), and Economic and Workforce Development Department, as appropriate, based on the topic(s) addressed.

SUSTAINABLE OPPORTUNITIES

Economic: Studies and health needs assessments reveal that the East Oakland residents and employees in the Initiative Area (**Attachment A**) experience economic underinvestment in a

greater proportion than that of other areas of Oakland. Through community-led planning, the East Oakland Neighborhoods Initiative will deliver strategies for expansion of economic opportunity, including sustainable economic and workforce development along with shared prosperity.

Environmental: The census tracts in the Initiative Area rank, according to the CalEnviroScreen 3.0 scale, in the top 5% to 25% most disadvantaged areas in the State of California, due to high levels of air pollution (a result of adjacency to heavy industrial activities and the region's busiest freeway), water pollution, unemployment, low birth weights, and extreme poverty. Through community-led planning, the East Oakland Neighborhoods Initiative will deliver strategies to reduce Green House Gas Emissions and health impacts leading to both a healthier East Oakland community, and the environment of the Bay Area region.

Social Equity: The East Oakland Neighborhoods Initiative will deliver strategies for programs and projects connecting health, social equity, resiliency, and sustainability in East Oakland. It will also support community-driven, neighborhood-scale resilience planning in East Oakland. The documentation of racial disparities, and identification of indicators that will measure the Initiative's different strategies toward the progress of equity will be done as part of the Initiative.

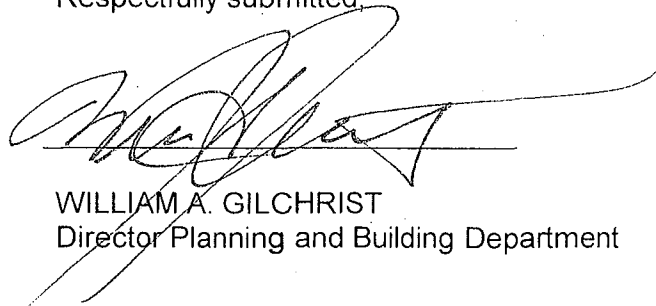
ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The City Council Adopt A Resolution To:

- 1) Authorize The City Administrator Or Designee To Accept And Appropriate One Hundred And Seventy Thousand Dollars (\$170,000) In TCC Planning Grant Funds From Proposition 84, Administered By The California Strategic Growth Council And Department of Conservation For The East Oakland Neighborhoods Initiative To PBD; And
- 2) Enter Into Grant Agreements In An Amount Not To Exceed One Hundred And Seventy Thousand Dollars (\$170,000) In Total With The Following Organizations: Tides Center, Social and Environmental Entrepreneurs, Roots Community Health Center, Social Good Fund, Inc., East Bay Bicycle Coalition, Communities For A Better Environment, Acta Non Verba, East Oakland Collective, Urban ReLeaf, East Oakland Boxing Association, Higher Ground Neighborhood Development Corp, Planting Justice, Sogorea Te Land Trust, And Other Organizations If Needed For Additional Technical Support Or Expertise.

For questions regarding this report, please contact Devan Reiff, Planner III, at 510-238-3550.

Respectfully submitted,



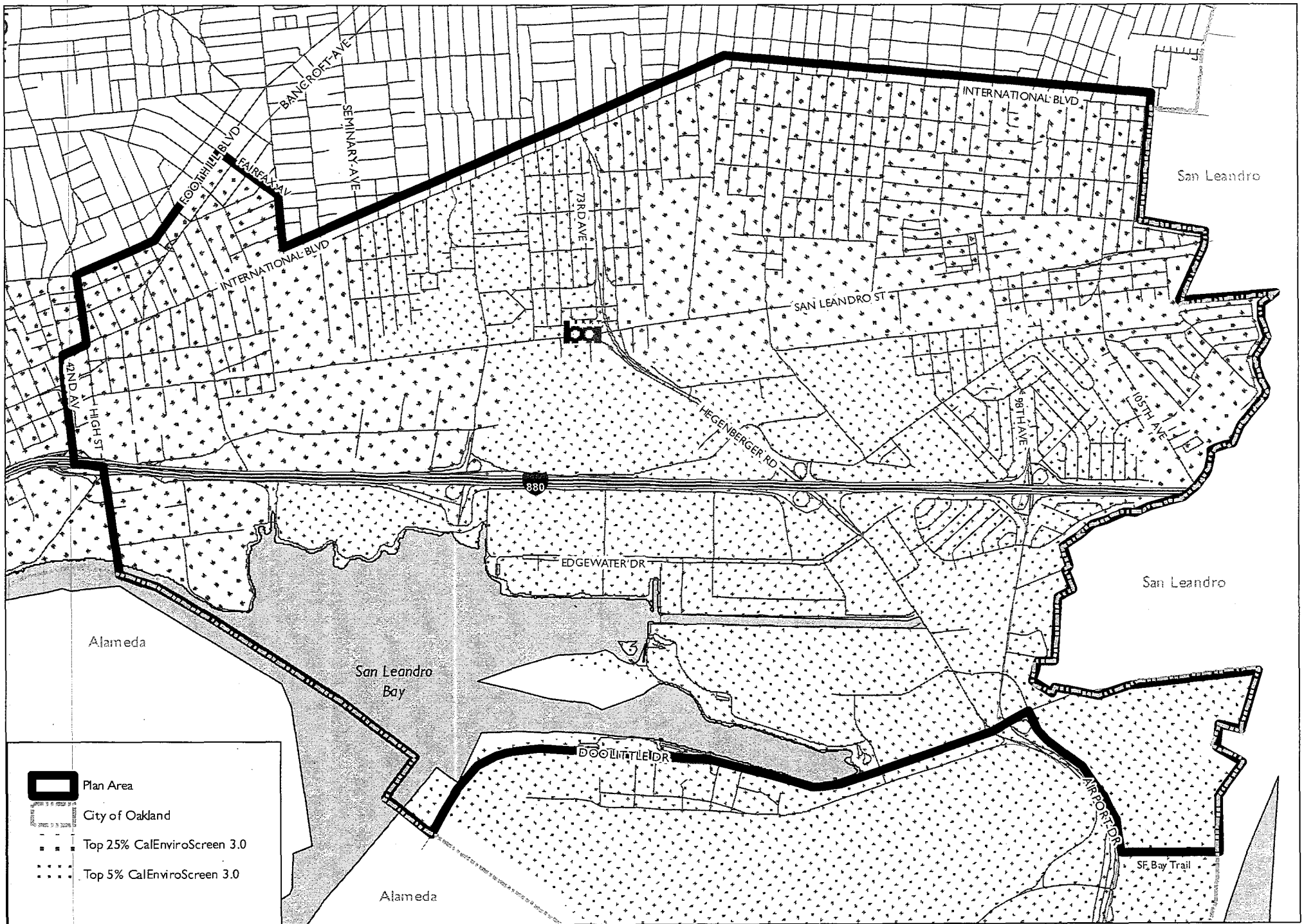
WILLIAM A. GILCHRIST
Director Planning and Building Department

Reviewed by:
Ed Manasse, Interim Deputy Director
Bureau of Planning

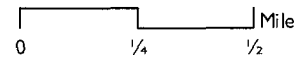
Prepared by:
Laura Kaminski, Planner III
Devan Reiff, Planner III

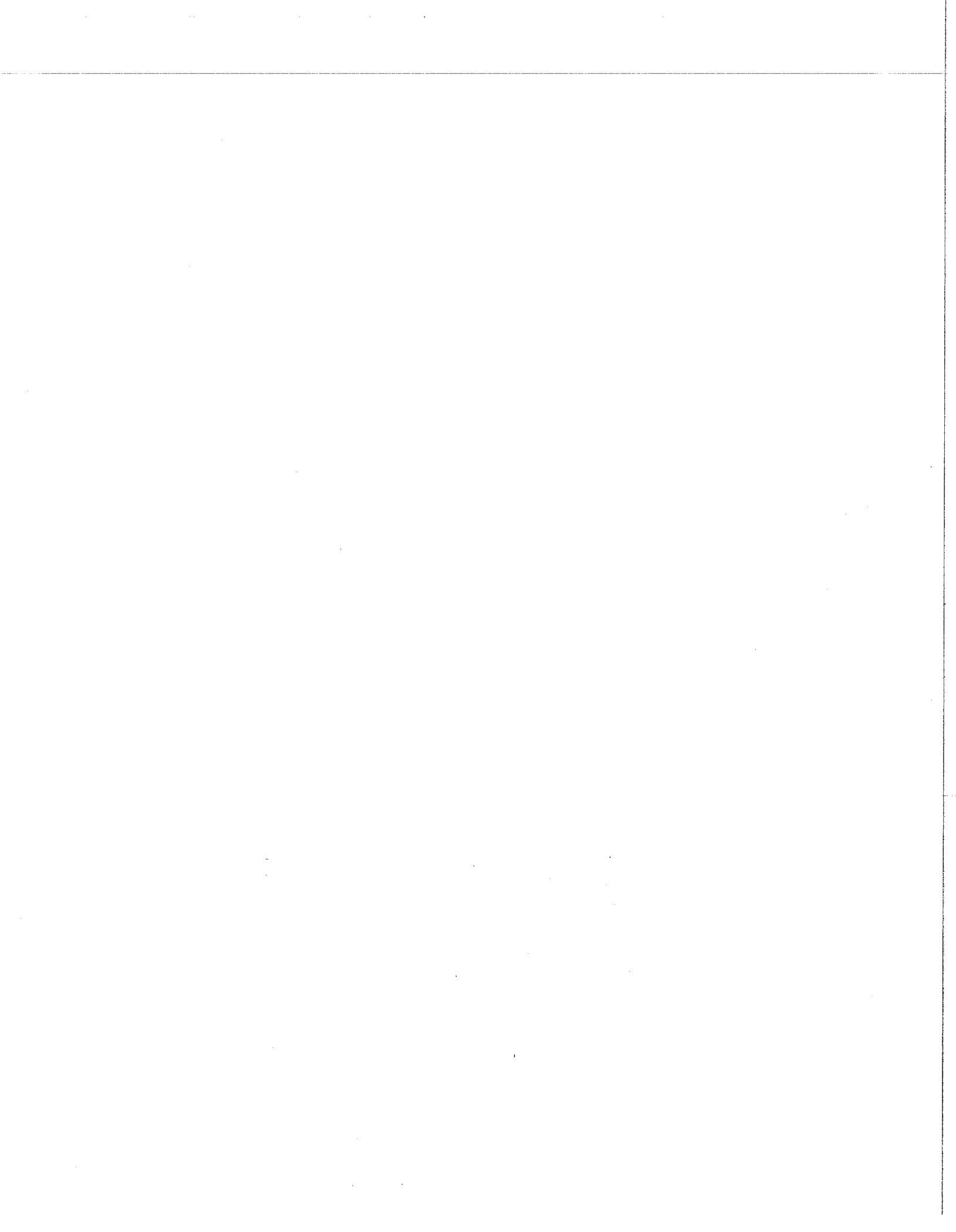
Attachments (1):
A: Map of East Oakland Neighborhoods Initiative Area

Item: _____
CED Committee
May 22, 2018



East Oakland Neighborhoods Initiative
 Attachment A. Planning Area





OAKLAND CITY COUNCIL


City Attorney

2010 MAY 10 PM 3:43

RESOLUTION No. _____ C.M.S.

Introduced by Councilmember _____

A RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO

1) AUTHORIZE THE CITY ADMINISTRATOR OR DESIGNEE TO ACCEPT AND APPROPRIATE ONE HUNDRED AND SEVENTY THOUSAND DOLLARS (\$170,000) IN TRANSFORMATIVE CLIMATE COMMUNITIES (TCC) PLANNING GRANT FUNDS FROM PROPOSITION 84, ADMINISTERED BY THE CALIFORNIA STRATEGIC GROWTH COUNCIL (SGC) AND DEPARTMENT OF CONSERVATION FOR THE EAST OAKLAND NEIGHBORHOODS INITIATIVE TO THE PLANNING AND BUILDING DEPARTMENT (PBD); AND

2) ENTER INTO GRANT AGREEMENTS IN AN AMOUNT NOT TO EXCEED ONE HUNDRED AND SEVENTY THOUSAND DOLLARS (\$170,000) IN TOTAL WITH THE FOLLOWING ORGANIZATIONS: TIDES CENTER, SOCIAL AND ENVIRONMENTAL ENTREPRENEURS, ROOTS COMMUNITY HEALTH CENTER, SOCIAL GOOD FUND, INC., EAST BAY BICYCLE COALITION, COMMUNITIES FOR A BETTER ENVIRONMENT, ACTA NON VERBA, EAST OAKLAND COLLECTIVE, URBAN RELEAF, EAST OAKLAND BOXING ASSOCIATION, HIGHER GROUND NEIGHBORHOOD DEVELOPMENT CORP., PLANTING JUSTICE, SOGOREA TE LAND TRUST, AND OTHER ORGANIZATIONS IF NEEDED FOR ADDITIONAL TECHNICAL SUPPORT OR EXPERTISE.

WHEREAS, the City Council directed as part of its adoption of the 2017-2019 City budget that the Bureau of Planning staff will prepare two neighborhood plans, one for Northwest Oakland and one for an area in East Oakland as identified by PBD in consultation with the Department of Race and Equity, as part of a Neighborhood Planning Pilot Program; and

WHEREAS, the East Oakland neighborhoods of Brookfield Village/Columbia Gardens, Coliseum/Rudsdale/Lockwood/Havenscourt, Highland/Elmhurst, Sobrante Park, Stonehurst, and Melrose that are the focus of this planning effort contain important assets and are working towards positive change, but their residents are historically burdened by challenges related to climate change, environmental justice and socioeconomics; and

WHEREAS, the Metropolitan Transportation Commission (MTC) considers East Oakland to be a "Community of Concern" and the Bay Area Air Quality Management District (BAAQMD) includes East Oakland in the Community Air Risk Evaluation Program for having greater negative public health impacts from being located near pollution sources, such as the I-880 freeway, busy distribution centers, and large and numerous industrial facilities; and

WHEREAS, East Oakland is also identified as having disproportionately high cumulative health risks and lower average life expectancies by the Alameda County Public Health Department. Furthermore, the Public Health Department documents how low-income communities of color experience even higher cumulative health risks relative to other groups in the County; and

WHEREAS, last fall, three East Oakland-based community organizations (East Oakland Building Healthy Communities, HOPE Collaborative, and the Oakland Climate Action Coalition) approached the Oakland Planning Bureau with a request to co-apply with them for a TCC Planning Grant from the SGC to help East Oakland neighborhoods plan strategies to reduce carbon emissions, improve air quality, and build resiliency in the face of a changing climate; and

WHEREAS, the Oakland Planning Bureau agreed to be co-applicant on the SGC Planning Grant and jointly applied on November 30, 2017 for the grant with East Oakland Building Healthy Communities, HOPE Collaborative, and the Oakland Climate Action Coalition (“Co-Applicants”); along with the following partner organizations: Acta Non Verba, Communities for a Better Environment, East Oakland Boxing Association, East Oakland Collective, Higher Ground Neighborhood Planning Corp., Local Clean Energy Alliance, Merritt College Institute for Sustainable Policy Studies and Action, Original Scraper Bike Team, Planting Justice, Repaired Nations, Sobrante Park Resident Action Council, Sogorea Te Land Trust and Urban ReLeaf (“Partners”); and

WHEREAS, Partners, who are legal entities with which the City intends to enter into Grant Agreements, include: Acta Non Verba, Communities for a Better Environment, East Oakland Boxing Association, East Oakland Collective, Higher Ground Neighborhood Planning Corp., Planting Justice, Sogorea Te Land Trust and Urban ReLeaf; and

WHEREAS, where the TCC Grant includes Co-applicants and Partners who are not legal entities themselves, but which are fiscally sponsored projects of legal entities, the City will enter into Grant Agreements with the legal entities including: Tides Center, as a fiscal sponsor for HOPE Collaborative; Roots Community Health Center, as a fiscal sponsor for East Oakland Building Healthy Communities and Sobrante Park Resident Action Council; Social and Environmental Entrepreneurs, as a fiscal sponsor for Oakland Climate Action Coalition and Local Clean Energy Alliance; Social Good Fund Inc., as a fiscal sponsor for the Merritt College Institute for Sustainable Policy Studies and Action and Repaired Nations; East Bay Bicycle Coalition, as a fiscal sponsor for Original Scraper Bike Team; and

WHEREAS, on January 29, 2018, the California SGC selected the City of Oakland, along with the Co-Applicants and Partners, to receive a TCC Planning Grant of one hundred and seventy thousand dollars (\$170,000), for completion of an East Oakland Neighborhoods Initiative; now, therefore be it

RESOLVED, that the City Administrator is hereby authorized to enter into grant agreements with: Tides Center; Roots Community Health Center, Social and Environmental Entrepreneurs, Social Good Fund Inc., East Bay Bicycle Coalition, Acta Non Verba, Communities for a Better Environment, East Oakland Boxing Association, East Oakland Collective, Higher Ground Neighborhood Planning Corp., Planting Justice, Sogorea Te Land Trust and Urban ReLeaf, in an amount not to exceed one hundred and seventy thousand dollars (\$170,000) in total in TCC Planning Grant funds from Proposition 84, administered by the California SGC and Department of Conservation for the East Oakland Neighborhoods Initiative; and be it

FURTHER RESOLVED, that the City Administrator is hereby authorized to accept and appropriate TCC Planning Grant funds from Proposition 84, administered by the California SGC and Department of Conservation in the amount of one hundred and seventy thousand dollars (\$170,000) into the Department of Conservation Fund (2139), Planning Organization (84211), State Grant: Miscellaneous Account (46229), and Contract Contingency Account (54011), in a project to be determined, General Plan, Zoning Update & Strategic Analyst Program (SC09); and be it

FURTHER RESOLVED, that the City Administrator is hereby authorized to enter into other grant agreements with additional organizations (if necessary), for additional technical or other expertise as needed, with the condition that the combined total of the grant agreements does not exceed one hundred and seventy thousand dollars (\$170,000) in TCC Planning Grant funds from Proposition 84, administered by the California SGC and Department of Conservation for the East Oakland Neighborhoods Initiative; and be it

FURTHER RESOLVED, that the City Administrator is hereby authorized to negotiate, submit and execute all documents, including, but not limited to: applications, contracts, grant agreements, amendments, payment requests, reports, and related actions for the completion of these programs for Fiscal Years 2018-2019 and 2019-2020 without returning to Council; and be it

FURTHER RESOLVED, that the above grant agreements shall be reviewed and approved by the Office of the City Attorney for form and legality and placed on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, CAMPBELL WASHINGTON, GALLO, GIBSON MCELHANEY, GUILLÉN, KALB, KAPLAN and PRESIDENT REID

NOES -

ABSENT -

ABSTENTION -

ATTEST: _____
LaTonda Simmons
City Clerk and Clerk of the Council
of the City of Oakland, California/