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## AGENDA REPORT

TO: DEANNA J. SANTANA  
CITY ADMINISTRATOR

FROM: Sara Bedford

SUBJECT: Update on PATH Homeless Strategy

DATE: June 11, 2013

City Administrator  
Approval

Date

6-12-13

COUNCIL DISTRICT: Citywide

### RECOMMENDATION

Staff recommends that the City Council adopt a resolution authorizing the City Administrator (1) to authorize the Department of Human Services, Community Housing Services Division to release a Request for Proposals (RFP) to award and allocate up to \$37,000 for homeless prevention and/or rapid rehousing services from July 1, 2013 through December 31, 2013, without returning to Council; (2) to authorize an approval to reallocate awards originally made to East Bay Community Law Center and St. Mary's Center under the City's 2012-2014 Permanent Access To Housing (PATH) strategy should the conditions set under said grant agreements not be met by the designated dates, (3) to authorize allocations and continued services for the second year of 2012/14 PATH grant agreements previously authorized by Oakland City Council Resolution No. 83995 passed on July 17, 2012, and to (4) to authorize an allocation of up to \$52,750 to East Oakland Community Project as a mandatory match to the city's Housing and Urban Development (HUD) funded 2013-2014 Matilda Cleveland Transitional Housing Program (MCTHP) from available General Purpose funds.

### BACKGROUND/LEGISLATIVE HISTORY

EveryOne Home, Alameda County's Ten Year Plan to End Homelessness, was adopted in 2006 by Oakland and other cities in the County. An Oakland-specific action plan, the Oakland Permanent Access To Housing (PATH) Strategy, was published May 8, 2007. Both Plans signaled a significant shift in homeless policy. Rather than focusing resources on emergency and transitional housing programs, these Plans called for redirecting resources towards the development of permanent supportive rental housing units and tenant based rent subsidies for extremely low income persons in a "housing first" policy.

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The following principles and ten year goals were established in the PATH Strategy:

- The City of Oakland has adopted a “housing first” approach through its PATH Strategy to end homelessness in Oakland. The “housing first” approach seeks to place clients in housing as a first step, and then provide wrap around social, medical and behavioral health services to support housing stabilization and retention once the client is housed.
- **Acquisition, Rehabilitation, and New Construction of Permanent Supportive Housing.**  
The PATH Strategy calls for allocating some affordable housing resources from low to moderate-income housing developments (50% to 80% of Area Median Income) to very low (30% to 50% AMI) and extremely low (below 30% AMI) income developments. Since developing housing units for very low and extremely low income populations requires deeper subsidies than affordable housing for low to moderate income groups, this policy requires a greater commitment of limited affordable housing dollars for the production of fewer units.
- **Tenant Based Housing Subsidies and Master Leasing for Permanent Supportive Housing Units -** Tenant based housing subsidies and master leasing calls for the coordination of resources to cover tenant rents, leases, and wrap- around services that assists tenants in maintaining housing once obtained. Services and financial assistance can provided typically through the coordination of the following funding and other resources:
  - Rent subsidies collaborations with the Oakland Housing Authority, Alameda County Behavioral Health Care Services Agency (BHCS), Alameda County Housing and Community Development Agency (HCD) and the Shelter Plus Care program;
  - Wrap-around services/supportive services: local General Purpose Funds under PATH; federal PATH funds, Measure Y, and HEARTH/ESG resources.
- **Rapid Rehousing connects PATH funding to services coupled with housing -** For clients with employment capacity or SSI eligibility, shallow or tapering subsidies can be used to rapidly place clients in permanent rental housing while housing retention services are made available on a time-limited basis until clients are stabilized.
- **Retention of Safety Net Services -** Although the provision of emergency shelter and transitional housing are de-emphasized under the PATH strategy, a basic level of safety net services, including outreach and emergency shelter, are retained as a minimum harm reduction policy.

Under the housing-first approaches of the PATH Strategy, homeless people are moved directly from the streets or shelter into permanent housing. Needed services are offered to those who are housed. The services offered are not mandatory and include but are not limited to client engagement around mental health and substance use after tenant is housed. These services are designed to meet the client "where they are," providing only those services needed by the housed client. The desired outcome is the end of homelessness through the securing and/or retaining of housing.

- **2012-2014 PATH STRATEGY & CHS ADMINISTRATION**

PATH Strategy grant awards were allocated under Oakland City Council Resolution No. 83995 C.M.S. passed on July 17, 2012. Available funds were allocated for the first term of the Permanent Access To Housing (PATH) strategy with the second year of funding contingent upon 2013/14 funding available, as authorized by City Council, with a balance of \$37,000 unallocated in the first year of the 2012/14 PATH performance period ending June 30, 2012. The balance is from match funds to HEARTH Emergency Solutions Grant (HESG) funds awarded under the 2011 supplemental grant Agreement and the 2012 HESG grant agreement. Funds will be allocated to cover service gap in homeless prevention services or additional rapid rehousing services.

Under the same resolution, grant agreements with the City between (1) St. Mary's Center and (2) East Bay Community Law Center were executed for a two year period, July 1, 2012 through June 30, 2014, with the second year of continued funding contingent upon fund availability and conditions stated within their respective grant agreements being met by each of the contractors within fiscal year 2012/13.

In addition to St. Mary's Center and East Bay Community Law Center, Oakland City Council Resolution No. 83995 C.M.S. also authorized grant awards to the following agencies awarded under the 2012/14 PATH Strategy, with the second year (FY 2013/14) of funding contingent upon fund availability:

East Oakland Community Project	\$140,560
Alameda County Homeless Action Center	\$71,000
Matilda Cleveland Lease Cost	\$27,000
Operation Dignity Homeless Mobile Outreach Program/ Oakland PATH Rehousing Initiative (OPRI)	\$190,000
Building Futures For Women With Children	\$80,000
Abode/OPRI SHP Services	\$227,783
Lifelong Medical Service/The Harrison	\$208,391
First Place Madison/OPRI	\$175,120
<b>TOTAL</b>	<b>\$1,119,854</b>

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Resolution No. 83995 C.M.S. also authorized match funding to the City's U.S. Housing & Urban Development (HUD) funded Matilda Cleveland Transitional Housing Program (MCTHP), with said match funds provided by the City's General Purpose Funds under the Community Promotions Program for Service Organizations in the amount of \$52,750. The \$52,750 is part of the City's baseline budget and used annually for this purpose.

CHS has successfully sustained programs and program staff, operating with minimal staff over \$9 million dollars in program funding annually for rapid rehousing, homeless prevention, shelter, transitional housing, housing for people with AIDS, and food distributions. Grant funds received by CHS for these much needed programs, come with severe administrative cost limitations ranging from 3-7.5% and thus require waiver of central service overhead charges.

### ANALYSIS

Recent changes in State and Federal policy have resulted in significant challenges to local government in addressing the issues of housing and homelessness. The most important of these changes include:

- ***Dissolution of Redevelopment***

Redevelopment agencies across California were dissolved by the Governor in 2011, redirecting tax increment revenues from local governments to the State and eliminating the Low-Mod Housing set aside. Loss of Redevelopment affordable housing funds, coupled with Federal cuts to housing programs, has brought the production of new affordable housing to a virtual standstill, severely impacting the PATH housing production strategy. A limited amount of affordable housing funding is available through the City's annual federal HOME grant, tax credits, and through the Affordable Housing Trust Fund, but these resources are not sufficient to produce affordable housing in the volume of the recent past. The loss of Redevelopment blight abatement funding has also had impacts on homeless outreach activities and the abatement of homeless encampments.

- ***Sequestration and other Federal Budget Cuts***

The across the board cuts brought about by sequestration have had and will have a significant impact on housing and homeless programs. On the housing side, funding from the Department of Housing and Urban Development (HUD) has been reduced for the HOME program, for affordable housing, and for the Community Development Block Grant (CDBG) program. On the homeless services side, a reduction of 5% in the Emergency Solutions Grant (ESG), Community Development Block Grant (CDBG), and Housing Opportunities for Persons with AIDS (HOPWA) in 2013 is projected to result in cuts to services provided under PATH, and for provision of housing and services to persons living with AIDS. ESG & CDBG funding make up approximately 64% of the City's PATH Strategy funding. PATH

currently serves approximately 2000 households, with outcomes of approximately 972 households placed in permanent housing, permanent supportive housing or transitional housing in addition to other services to rapidly rehouse homeless or prevent homelessness in Oakland. A reduction of 5%-22% in ESG and CDBG funding for the City would result in a cut of services provided under PATH, serving only 1,560-1,920 households/year with estimated outcomes of 728-933 households or less placed in or maintained in permanent, permanent supportive or transitional housing. HOPWA provides housing and services to approximately 540 households with at least one person living with AIDS. A 5-22% reduction of funds could result in service levels decreased to 422-513 households living with HIV/AIDS. This is a cut of services to 27-118 households (approximately 50-354 individuals, depending on household size).

In 2014, Sequestration will likely reduce program budgets by 5% in the Oakland Homeless Youth Housing Collaborative (OHYHC); Matilda Cleveland Transitional Housing Program (MCTHP); Families in Transition (FIT); and Homeless Families Support Network (HFSN).

- **OHYHC** serves 30-40 homeless youth with transitional/supportive housing. 5% reduction in funds could result in decrease of service levels to 28-38 homeless youth.
- **MCTHP** serves 14-18 homeless families/year with transitional housing and services for up to 24 months. A 5% reduction in funds could result in a decreased of service level of 13-17 families each year and/or cut in staffing necessary to provide these services.
- **FIT** serves 10-12 homeless families/year with transitional housing and services for up to 24 months. Services provided assists in preparing each household for permanent housing tenancy. 5% reduction in funds could result in a decreased of service level of 9-11 families each year or a cut to employees necessary to house and provide assistance to these families (single and two-parent families).
- **HFSN** serves not less than 54 homeless families at any given time (approximately 120 families per year) with transitional housing and support services for up to 24 months. Family sizes at the HRMSC range for 2-5 per family. Services provided assists in preparing each household for permanent housing tenancy. A five percent reduction in funds could result in a decreased service level of 52 families (at any given time) or 113 families/year and/or reduction in staff necessary to administer housing and services provided through this program. See Table 2 below for additional sequestration information.

Table 2

GRANT NAME	CURRENT/12-13 AWARD LEVELS	ESTIMATE & ACTUAL REDUCED AWARD( 5%- 22%) FOR FY 13-14 & 14- 15	% REDUCED/ CHANGED	AMOUNT REDUCED/ CHANGED
<b>2013 SEQUESTRATION</b>				
EMERGENCY SOLUTIONS GRANT	\$ 656,315.00	\$ 529,210.00	-19.37%	\$ (127,105.00)
HOUSING OPPORTUNITIES FOR PERSONS WITH AIDS	\$ 2,673,899.00	\$ 2,083,392.00	-22.08%	\$ (590,507.00)
<b>SEQUESTRATION TOTALS - GRANTS INITIALLY EFFECTED IN FY 2013/14</b>				
	\$ 3,330,214.00	\$ 2,612,602.00	-21.55%	\$ (717,612.00)
<b>NO SEQUESTRATION APPLIED TO 2012 SHP GRANTS (CITY 2013/14)***</b>				
OAKLAND HOMELESS YOUTH HOUSING COLLABORATIVE	\$ 699,770.00	\$ 713,095.00	1.90%	\$ 13,325.00
MATILIDA CLEVELAND TRANSITIONAL HOUSING PROGRAM	\$ 259,824.00	\$ 264,765.00	1.90%	\$ 4,941.00
FAMILIES IN TRANSITION	\$ 245,420.00	\$ 249,815.00	1.75%	\$ 4,395.00
HOMELESS FAMILIES SUPPORT NETWORK	\$ 1,829,618.00	\$ 1,864,465.00	1.90%	\$ 34,847.00
<b>SEQUESTRATION TOTALS - GRANTS INITIALLY EFFECTED IN FY 2013/14</b>				
	\$ 3,034,632.00	\$ 3,092,140.00	1.90%	\$ 57,508.00
<b>TOTAL FEDERAL FUND SEQUESTRATION @5%</b>				
	\$ 6,364,846.00	\$ 5,704,742.00		\$ (660,104.00)
<b>ADDITIONAL CDBG CUTS</b>				
		21.04% CUT		
COMMUNITY DEVELOPMENT BLOCK GRANT (STAFFING)	\$ 835,864.00	\$ 659,998.21	-21.04%	\$ (175,865.79)
COMMUNITY DEVELOPMENT BLOCK GRANT (PROGRAM)	\$ 336,150.00	\$ 265,424.04	-21.04%	\$ (70,725.96)
<b>TOTAL CDBG CUT @ APPROXIMATELY 21.04%</b>				
	\$ 1,172,014.00	\$ 925,422.25	-21.04%	\$ (246,591.75)
<b>TOTAL ANTICIPATED CHS CUTS</b>				
	\$ 7,536,860.00	\$ 6,630,164.25	-12.03%	\$ (906,695.75)

\*\*\*These grants are actually increased for City's 13/14 program year from the 2012 HUD CoC SHP Competition year awarded in March 2013. SEQUESTRATION to be applied to 2013 grants for 14/15.

- *The HEARTH Act and Emergency Solutions Grant (ESG)*

Changes to Federal funding for homelessness through the HEARTH Act have expanded the definition of homelessness to include those formerly classified as at-risk, thereby increasing the pool of eligible clients. HEARTH embraces a Rapid Rehousing strategy originally developed under the now-sunsetted federal stimulus Housing Prevention and Rapid Rehousing Program (HPRP) of the American Reinvestment and Recovery Act of 2009. HPRP used rental assistance resources and shallow or tapering housing subsidies to place homeless populations into permanent housing. The success of the HPRP program helped to inform the policy direction of HUD towards Rapid Rehousing in the formulation of the HEARTH/ESG program.

With the expiration of HPRP, HUD chose to reconfigure its Emergency Solutions Grants to more closely resemble HPRP, emphasizing rapid rehousing and homelessness prevention strategies. The HEARTH Act provides services funding through the Emergency Solutions Grant (ESG), which links housing placement and housing retention services to housing, thereby increasing the availability of permanent supportive housing. This interim rule, published in the Federal Register on December 5, 2011, revises the regulations for the Emergency Shelter Grants program by establishing the regulations for the Emergency Solutions Grants program, which replaces the Emergency Shelter Grants program. *The change in the program's name, from Emergency Shelter Grants to Emergency Solutions Grants, reflects the change in the program's focus from addressing the needs of homeless people in emergency or transitional shelters to assisting people to quickly regain stability in permanent housing after experiencing a housing crisis and/or homelessness.* The HEARTH Act also codifies into law the Continuum of Care planning process, a longstanding part of HUD's application process to assist homeless persons by providing greater coordination in responding to their needs. HUD's policy adjustments mirror what has been done with Oakland PATH Rehousing Initiative (OPRI) and the Alameda County Continuum of Care. Oakland was able to maintain funding for its safety net services under a "hold harmless" approach, while dedicating any new funding to rapid rehousing. Under this approach, Oakland issued a Request for Proposals and funded three rapid rehousing programs: East Oakland Community Project, Building Futures with Women and Children, and St. Mary's Center. Each of the three will provide housing placement services to homeless individuals and families. Program services began in March of 2013 in coordination with the rest of Alameda County HEARTH ESG recipients.

- *The Affordable Care Act*

Commonly referred to as Obama Care, the Affordable Care Act has had significant impacts on low income and homeless clients. The good news is that many low income persons currently without health care will become insured, and provision of certain services, namely wrap around services connected with permanent supportive housing, may be eligible for

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Medicare funding. However, since the type of services eligible for Medicare funding is limited, there will be continuing challenges involved with the ongoing funding of services for supportive housing. With his recent successes in placing people in permanent housing, CHS providers now have a number of clients who are no longer eligible for HUD funded services. In order to maintain stability for people assisted and keep funding available for those who are still homeless, CHS is pursuing healthcare funding through Medicare reimbursement activities in collaboration with Alameda County Housing and Community Development Agency (HCD) and the Behavioral Health Care Services Agency (BHCS). If successful, these efforts will allow Oakland to leverage its local dollars to a greater extent and maintain programs for homeless people in need of housing placement, rapid rehousing, and supportive services. In order to affect this change, Oakland will need to enter into a multi-year contract with BHCS, who will then subcontract the direct services to Oakland's providers. This arrangement will allow Oakland services to recoup an additional 50% of the funds to use in new supportive housing sites, while still maintaining 100% of existing service levels in OPRI and at the Harrison Hotel.

- ***PRCS: Public Safety Realignment Act (AB109)***

On April 4, 2011, the Public Safety Realignment Act (AB 109) was signed into law by Governor Jerry Brown. The policy changes in the Act focus on alleviating overcrowding in the California State prisons and reducing the state corrections budget. This is achieved largely through transferring responsibility for incarceration and supervision of many low level inmates and parolees from the California Department of Corrections and Rehabilitation (CDCR) to the county level. AB 109 went into effect October 1, 2011. Under the legislation, inmates in state prison for non-violent, non-serious, non-high risk sex offenses are being released to local supervision, not state parole. This population is referred to in AB 109 as "Post Release Community Supervision" (PRCS). Under PRCS, the county has established a housing first program, modeled on Oakland's OPRI program that provides permanent housing support for the AB109 population, with housing retention services provided by the Alameda County Probation Department. Through January 2013, 64 adults and 8 children have been housed through the PRCS program, with 54% of placement located in Oakland.

#### The PATH Strategy: PROGRAM DESCRIPTION

The PATH strategy is focused on several program areas: production of affordable supportive housing units, the Oakland PATH Rehousing Initiative (OPRI), re-entry housing placements, and the Supportive Housing Program (SHP). Safety net services are provided through the Homeless Mobile Outreach Program (HMOP) and the Army Base temporary winter shelter.

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### *Production of Affordable Housing*

Progress towards development and construction of EveryOne Home (EOH) housing units is coordinated by the City of Oakland through the Pipeline Development Committee. The committee is coordinated by major funders of housing and services and the development community, including the City of Oakland Housing and Human Services Departments, the Oakland Housing Authority, Alameda County Behavioral Health, Public Health, Social Services and Housing and Community Development Departments, non-profit housing developers and others. Since the inception of the EveryOne Home Plan, 2031 EOH units have been constructed in Oakland. This includes construction of Crossroads, a 125-bed emergency housing program. At Crossroads, singles and families, including people living with HIV/AIDS, receive the necessary skills to obtain employment and permanent housing in a dignified and healing environment. For detail on those units, refer to *Attachment A*.

It is anticipated that, due to the loss of Low-Mod Housing set aside funding resulting from the dissolution of the Redevelopment Agency, that production of affordable housing units will be severely curtailed in the future.

### *OPRI: Oakland PATH Rehousing Initiative*

The Oakland PATH Rehousing Initiative (OPRI) is a sponsor-based rental assistance program developed in partnership with the Oakland Housing Authority that is designed to provide housing placement and ongoing subsidies and support services to people living in encampments or in emergency shelters, persons with mental health issues, and people exiting the criminal justice system. Oakland has sought and received additional funding from HUD to supplement the Housing Authority subsidies with an additional 25 shelter placements and 25 encampment placements. To date OPRI has provided permanent housing placements for 200 formerly homeless persons, and currently houses 145 people monthly. It is too early to assess the full effects of Sequestration and Federal budget cuts on HUD and housing authority funding, but it is already clear that OHA will be constrained in its ability to increase units to meet the 2012-2013 goals. Additionally, the recession and housing crisis have caused upward pressure on the rental housing market, and recent increases in rent prices have created headwinds for rental assistance and subsidy programs. The higher rents rise, the more subsidies are required to make units affordable to very low income clients. The public agencies involved in the OPRI program include the OHA, Alameda County Behavioral Health Care Services (BHCS), the Oakland Department of Human Services, Community Housing Services and Oakland Unite units; the housing and service providers include Abode Services, First Place for Youth, Operation Dignity, Volunteers of America, East Oakland Community Project, Building Futures with Women and Children, St. Mary's Center and Lifelong Medical Care.

*As discussed above, a total of more than 200 clients have been placed in permanent supportive housing through the OPRI program. Of these, more than 95% of clients retained their housing for at least six months after placement.*

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Although the numbers are changing frequently with increased funding and/or sequester reductions, the OPRI point-in time unit breakdown is as follows:

Population	Subsidy Funding	Housing Provider	Service Funding	Service Provider	2013 Slots
Homeless in Encampments	OHA/S+C/SHP	Abode	PATH/Abode/BHCS/SHP	Lifelong	90
Homeless in Shelters	OHA/SHP	Abode	PATH/SHP	St. Mary's, BFWC, Abode	35
Criminal Justice	OHA	Abode	DHS/VOA	VOA	45
Transition Aged Youth	OHA/DHS	First Place	PATH/FPFY	First Place	25
<b>Totals</b>					<b>195</b>

***Alameda County Impact***

The Alameda County Impact Project (“AC Impact”) is a collaboration of several community-based agencies, and five local cities and police departments (Berkeley, Oakland, Hayward, Fremont and Livermore) to address residents of homeless encampments in targeted areas. Modeled on local and national partnerships with law enforcement, AC Impact will target housing to chronically homeless persons living in public unsheltered environments. The purpose of AC Impact is to improve the quality of life for both the chronically homeless persons and for the general community, which is currently affected by their presence living outside or disturbing public areas.

The target population will have a range of unmet needs that require an integrated services approach. They are likely to have substantial barriers to housing and may be initially uninterested in participating in housing or case management. They are expected to have little or no income at entry, frequent interactions with law enforcement, which may include significant criminal justice histories, and untreated disabilities and health conditions including substance addiction and serious mental illness. They may have a history of “failing out” of other housing programs not structured to their needs, and may be reluctant to engage in services or seek housing or shelter.

In Oakland, AC Impact will be folded into the OPRI Program, using the same services partners and methods of operation, although certain eligibility factors may differ, including a geographic emphasis on a limited target area. AC Impact will subsidize scattered-site leased units in each of the target communities and provide enhanced case management and access to a variety of critical

community services. Outreach in each of the five communities will be conducted by existing networks of city and community agencies. Regular conversations between local law enforcement, community stakeholders, city officials and AC Impact partner agencies will inform targeting strategies tailored to each community, with the intent of having the greatest community impact with a relatively small number of allocated housing slots.

### ***HUD Supportive Housing Programs (SHP)***

Since the early 1990's, the City of Oakland has annually received awards under the federal process to fund the City's Families In Transition (FIT) program, the Matilda Cleveland Transitional Housing Program (MCTHP), the Homeless Families Support Network (HFSN) and the Oakland Homeless Youth Housing Collaboration. These programs provide housing to families/young adults with support services to assist families/young adults in reaching a sustainable level of self-sufficiency and, ultimately to prepare these families for permanent housing. The outcomes of the SHP program have been under scrutiny by HUD in the recent past and modification of the program is central to the shift in strategy under the HEARTH Act. Programmatic changes over the past year have led to significant improvement in the performance of this program, most importantly in the number and rate of families exiting to permanent housing. Today, 80% of families exiting the program leave to permanent housing. Lengths of stay in the program are also reducing as HFSN embeds a housing-first philosophy to move people to their own housing as quickly as possible, rather than after a two year stay.

### ***SHP Summary Calendar Year – 2012***

Project Name	Grantee	# of Units	# of Families or Singles Served	Exits to Permanent Housing
Families in Transition	East Oakland Community Project (EOCP)	10	23 families	19 families
Homeless Families Support Network	Anka Behavioral Health, Inc.	54	66 families	43 families
Matilda Cleveland Transitional Housing Program	EOCP	14	48 families	40 families
Oakland Homeless Youth Housing Collaborative	Covenant House; EOCP; First Place for Youth	27	61 singles	41 singles
Totals		105	137 families 61 singles	102 families 41 singles

### ***Redesign of the Henry Robinson Multi-Service Center***

The Henry Robinson Multi Service Center, located in the Touraine Hotel, implements the HUD Supportive Housing Program grant for the Homeless Families Support Network (HFSN). HFSN

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provides transitional housing and supportive services to fifty-four (54) homeless families with dependent children (matched by Alameda County and City of Oakland funds). The goal of the HFSN is to assist families in securing and maintaining residency in permanent housing with adequate employment and/or income. An intensive planning process to examine how to use HFSN resources to produce the best outcomes has recently concluded that the HFSN will be shifting its target population over the next operating year to serve homeless persons in households without children (singles, couples, and multiple-adult households). Shifting to serve singles will best match the need and demographics of the homeless population in the City and County as reflected in the annual homeless count and will best utilize the facility's structural configuration. This housing first program anticipates short lengths of stay since the program's mission is to move people into permanent housing as quickly as possible. Areas of focus during the stay in the program will be to identify and address housing obstacles (credit, felonies, evictions, etc.), secure income, explore housing options, receive assistance with the housing search process, connect to health care as necessary, and secure permanent housing. Once in permanent housing, participants will receive six months of housing retention services that include becoming part of the community, building a support system, addressing other needs identified by the client, employment services, representative payee, SSI advocacy, health care, mental health care, and recovery. Finally, parallel planning efforts will be seeking funding for rapid rehousing for families to insure newly homeless families within the city of Oakland receive the most appropriate services to end their homelessness and continue the reduction in the number of homeless families within the county. A full roll out of the transitioned HRMSC program will be in place by March 2014.

### ***Homeless Mobile Outreach Program (HMOP)***

The Homeless Mobile Outreach Program (HMOP) has been in operation since 1999 and has been the primary outreach and blight mitigation program targeted to homeless encampments in the City of Oakland. HMOP is also a key component of the OPRI program, providing outreach and enrollment opportunities to homeless persons living in encampments. The program has traditionally provided harm reduction, housing services outreach, and field- and office-based case management services to homeless persons living in encampments. These services are federally funded through PATH in the amount of \$190,000 per year. In addition, since 2005, the Department of Human Services (DHS) and the Public Works Agency (PWA) have conducted joint operations around the cleanup of encampments to mitigate public health hazards and blight. This joint effort responded to 285 service calls in FY 2011-12. Prior to July 2012, the posting of encampments and light cleanup of the sites was provided by Operation Dignity and had been funded with \$50,000 annually from the Oakland Redevelopment Agency (ORA). The dissolution of the Redevelopment Agency in early 2012 resulted in these funds being eliminated with no option of alternative funding. This resulted in a backlog of service calls and a large number of complaints from the community. The current proposed budget for fiscal year 2013-2015 allocates \$60,000 to replace ORA funding for the outreach component of this joint effort.

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***Safety Net: Oakland Army Base Temporary Winter Shelter (OABTWS), Crossroads, St. Mary's Center***

Although the provision of emergency shelter and transitional housing are de-emphasized under the PATH strategy, a basic level of safety net services, including outreach and emergency shelter, are retained as a minimum harm reduction policy.

The Oakland Army Base Temporary Winter Shelter (OABTWS) was first authorized in November 1999 and has operated annually since that time. The 100 bed shelter for single men and women allows the most fragile of the homeless population in danger of death due to exposure to come in off the streets. It also allows those in transition from institutions or other circumstances to have a temporary base from which to pursue self-sufficiency. It also gives the working homeless a secure place to stay within reasonable commute distance of employment districts. Due to other planned uses of the Oakland Army Base the current location may be unavailable beyond the current season. The City Council has selected a master developer for the Army Base site and has entered a Lease, Disposition, and Development Agreement (LDDA) with the developer. Since its inception, the OABTWS has been funded jointly by the jurisdictions of Berkeley, Oakland, and Alameda County, including the Social Services Agency, Behavioral Health Care Agency, Probation Department and the Housing and Community Development Agency. Staff is currently working with the partner jurisdictions to identify a substitute venue to serve the purpose of providing shelter and respite for the most vulnerable of the homeless population. A number of challenges and opportunities are being explored by the working group:

- *Identification of a cost effective venue for use as a shelter in the future.* Because the Army Base building was owned by the former Redevelopment Agency, it was leased to the City for one dollar per season. Due to budget constraints, it will be necessary to identify a new location that minimizes the leasing or rental costs of a building.
- *Identification of a suitable location.* The Army Base location was remote from Oakland's residential neighborhoods and avoided NIMBY issues. Any new emergency shelter location must address the needs of the surrounding community.
- *Zoning considerations.* State law SB-2 requires localities to establish zoning by right for emergency shelter. Although Oakland has yet to establish such zoning regulations, it will be necessary to coordinate closely with the Planning Department to comply with zoning requirements.
- *Population considerations.* Planning must be selective in identifying the intended subset of the homeless population, since the unsheltered homeless populations outnumbers the beds that have traditionally been available.

- *Budget considerations.* Efforts must be made to leverage existing jurisdictional general fund resources with additional funding.

It is expected that the working group will develop a proposal in the near future to move forward with an alternative venue for the winter shelter for the 2013/2014 season.

Crossroads, an emergency shelter operated by the East Oakland Community Project (EOCP), is the first green multi-service emergency housing facility in Alameda County. Valued at \$11 million, Crossroads boasts beautiful green architecture and great collaboration among private and public entities, leveraging a third of its funding from private sources. The largest of its kind in Alameda County, Crossroads is a 125-bed emergency housing program that resonates with hope. As a NY Times article stated during the grand opening of Crossroads – “it’s a place for healing inside and out.” At Crossroads, singles and families, including people living with HIV/AIDS, receive the necessary skills to obtain employment and permanent housing in a dignified and healing environment. Crossroads is a crucial link for the homeless and a major entry point to Alameda County’s safety net of services. It is the first line of defense for the homeless where they can access more than a place to stay and three meals. A key program element includes individualized support, through case management, which helps homeless people advocate for themselves and connects them to services to assist them in becoming self-reliant. Crossroads also provides life skills training, health care connections, mental health and substance abuse counseling, access to permanent housing and job/career counseling. EOCP is also a partner in the OPRI program as well as being the primary PRCS agency in Oakland and provides housing placements and support services to clients exiting the shelter program.

St. Mary’s Center Winter Shelter opened its first winter shelter for homeless seniors from December 1998 to April 1999. The shelter has operated annually since that time. The shelter provides a safe place to sleep out of the cold and rain for 25 seniors each night, while also serving them a hot dinner and breakfast. In addition, many of the seniors who used the shelter were helped to find permanent housing and mental health counseling. St. Mary’s Center is also a partner in the OPRI program and provides housing placements and support services to clients exiting the winter shelter program. It should be noted that the St. Mary’s Winter Shelter program, which has been funded through the CDBG public services program for 15 years, did not receive funding from CDBG for the 2013/2015 funding cycle, will not be funded under PATH for winter shelter services, and will be challenged to operate in the future unless an alternate funding source can be identified.

### PUBLIC OUTREACH/INTEREST

This item did not require any additional public outreach other than the required posting on the City’s website.

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**COORDINATION**

This item required coordination with the City of Oakland Housing and Community Development Department, Planning and Zoning, and the Public Works Agency; also with Alameda County Social Services Agency, Housing and Community Development Agency, Behavioral Health Care Services Agency, and the Probation Department; the report and resolution have been approved by the Office of the City Attorney and the Budget Office.

**COST SUMMARY/IMPLICATIONS**

A recommendation of this report is to fund up to the following amounts to the agencies and activities listed below.

**AMOUNT OF RECOMMENDATION/COST OF PROJECT:**

Project Delivery	Not more than \$1,135,278
Construction (if applicable)	n/a
Contingency (if applicable)	n/a
Total Project Costs	\$1,135,278

**COST ELEMENTS OF AGREEMENT/ACTIVITY:**

<b>AGENCY OR ACTIVITY</b>	<b>AMOUNT</b>
Additional Homeless Prevention or Rapid Rehousing Services	\$37,000
2 <sup>nd</sup> Year 2012/14 PATH Strategy	Up to \$1,018,528
Matilda Cleveland Lease Cost	\$27,000
2013/14 Matilda Cleveland Transitional Housing Program City Match	Up to \$52,750
Total	\$1,135,278

SOURCE OF FUNDING - Funding to support the programs and activities presented in this report will come from the following sources:

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**PATH Strategy & Miscellaneous Fund Sources**

SOURCE	AMOUNT	FUND PROJECT	PURPOSE
2012/13 General Purpose Funds/PATH Strategy/Emergency Solutions Grant Match	\$37,000	1010.78411.54912.A419610.SC22	2013 Homeless Prevention and Rapid Rehousing Services
Estimated 2013/14 Emergency Solutions Grant, Community Development Block Grant, General Purpose Funds for the 2013/14 PATH Strategy	\$1,018,528	2103.78411.54912.G463010.SC22	2013/14 PATH STRATEBY/Second Year of existing grant agreements and City administration costs.
		\$529,210	
		2108.78411.54912.G463020.SC22	
		\$192,552	
		1010.78411.54912.G462940 .SC22	
		\$115,000	
		1010.78411.54912.G463030.SC22	
2013/14 Baseline Budget/General Purpose Fund (Match)	\$52,750	1010.78411.54912.G462915.SC22	2013/14 MCTHP Match-Transitonal Housing
		1010.78111.54912.G309810.YS12	MCTHP Lease
		\$8,166	
1010.78111.54912.G306810.0000			
\$4,946			
1010.78411.54912.A419310.sc22			
\$2,750			
1010.78111.54912.G363410.0000			
\$2,973			
Various Reprogrammed Fund Sources <sup>1</sup>	\$27,000	2994.78111.54912.G368410.SC22	MCTHP Lease
		\$4,708.24	
		2994.78411.54912.G417510.SC22	
		\$3,456.76	
<b>Total PATH Allocations.</b>	<b>\$1,135,278</b>		

<sup>1</sup> Selected funds to be reprogrammed will be moved from various accounts (78811, 52921, etc) into account 54912 to cover lease costs at the MCTHP.

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**Central Service Overhead Waiver Requested to Fully Fund Staff**

Various Grant Funds Expected to be Awarded to CHS for the 13/14 and 14/15 Fiscal Years (Baseline Budget)		2103.78411.58522.G463010.SC22	\$5,180	CHS Staff Cosls/CHS Central Service Overhead Waiver/Support Services
		2103.78411.58522.G462110.SC22	\$5,327	
		2160.78411.58522.H80610.SC22	\$751	
		2108.78411.58522.G05650.SC22	\$110,220	
		2103.78411.58522.G462935.SC22	\$255	
		2103.78411.58522.G462920.SC22	\$4,882	
		2103.78411.58522.G462910.SC22	\$341	
		2103.78411.58522.G462930.SC22	\$1,682	
			\$128,638	

In addition, a waiver of Central Service Overhead (CSO) charges for all grants awarded to CHS for the 2013/15 fiscal years is recommended in this report to assist CHS in maintaining its current staff level (minimal staff of 7) to administer over \$9 million dollars in programs benefitting Oakland's homeless population. Each Federal grant awarded to the City for services to the homeless provide allow for 2-7.5% of the grant to be used for Administration cost. These funds are necessary to fund existing staff administering the programs out of Community Housing Services division of the Department of Human Services.

**FISCAL IMPACT**

Funds to support the recommendations of this report provide for minimal fiscal impact for increased services and outcomes for Oakland's homeless and low-income population. All General Purpose Fund sources identified are allocations included in the 2013/14 baseline budget and/or available balances from the 2012/13 budget. Due to administrative cost limitations, a central services overhead waiver in an estimated amount of \$166,320 across all PATH funds is necessary to implement the program.

City of Oakland is wisely leveraging its limited funding to continue the provision of housing and services to the homeless, near homeless, and low income populations of Oakland. Possibilities continue to expand as the City's Community Housing Services Division moves forward in solidifying partnership with Alameda County Offices (Social Services, Housing & Community Development, and Behavioral Health) to better leverage current resources.

## SUSTAINABLE OPPORTUNITIES


**Economic:** Integration of homeless and formerly incarcerated clients into the economic mainstream reduces recidivism and crime and provides economic stability for clients, their families, and the community.

**Environmental:** Integration of homeless and formerly incarcerated clients into familiar Oakland neighborhoods in supervised settings will provide for community stability and productive environments. Cleanup of homeless encampments mitigates environmental degradation caused by these sites.

**Social Equity:** Through the provision of housing and wrap around services to homeless and re-entry populations, these clients will begin to achieve stability and prosperity and contribute positively to the community.

For questions regarding this report, please contact Susan Shelton, Community Housing Services Manager.

Respectfully submitted,

  
\_\_\_\_\_  
Sara Bedford, Interim Director  
Department of Human Services

*Reviewed by:*  
Susan R. Shelton, Manager  
Community Housing Services Division

*Prepared by:*  
Gregory Garrett, Housing Development Coordinator III

Mike Church, Program Analyst II

## ATTACHMENTS

- A Production of EveryoneOne Home (EOH) Affordable Housing Units
- B Sequestration Scenarios

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**ATTACHMENT A: Production of EveryOne Home (EOH) Affordable Housing Unhs**

*Definition of EOH Units*

*Target Population*

- Chronically homeless single adults (includes those with a disabling condition)
- Community-defined homeless singles, youth and families
- Extremely low-income single adults living with HIV/AIDS or mental illness who are not homeless
- Extremely low-income heads of household living with HIV/AIDS or mental illness who are not homeless

*Supportive Services*

- Services improve independent living:
  - Case management, service coordination, health and mental health care, substance abuse treatment, employment counseling and training, and money management
- Low, medium, or high provision of services required for certain units
- Delivered on-site or through community organizations

*Income*

- Meets ONE of these criteria:
  - Unit is targeted to households with incomes at or below 30% of AMI;
  - Unit is targeted to households with incomes at/below 50% of AMI and tenants pay 30% of their income for housing;
  - The tenant pays between 30-50% of the current SSI/SSP rate for independent living in CA toward housing costs.
    - SSI/SSP rate as of November, 2009 for independent living: \$845
    - 30-50% of SSI/SSP rate: \$254-\$422/month

**The Oakland PATH portfolio of development projects is as follows:**

Pipeline Development Projects	Units	EOH Units	Target Population	Services Partner or Developer	Status
Harrison Hotel	81	59	Family & Special Needs Rental	Lifelong Medical	Services Re-capitalized
Madison Apartments	79	19	Emancipating Foster Youth	First Place for Youth	20 units supported by PATH
St. Mary's Center	6	6	Homeless Seniors	St. Mary's	6 units supported by PATH
720 E. 11th Street	55	29	Family & Special Needs Rental	Lifelong Medical	Completed 2012
6th and Oak	70	50	Senior Rental	TBD	Completed 2012
94 <sup>th</sup> and International	59	38	Family and Special Needs, Homeless	Lifelong Medical	Predevelopment
Altenheim Senior Housing – Phase I	93	23	Senior Rental	Eden Housing	Completed 2007
Altenheim Senior Housing – Phase II	81	40	Senior Rental	Eden Housing	Completed 2009
Brookfield Place	58	9	Mental Health, Special Needs	AMCAL	Completed 2009
California Hotel	150	150	Single, Homeless, Special Needs	Lifelong Medical	Leasing 2013

Pipeline Development Projects	Units	EOH Units	Target Population	Services Partner or Developer	Status
C L. Dellums	73	72	Homeless, At-Risk	Alpha Project	Rehab Predevelopment
FACT Housing	7	7	Reentry Homeless, Special Needs	EBCRP	Completed 2013
Cathedral Gardens	100	43	Chronically Homeless; Dual Diagnosis	EAH Housing	Under Construction
Drachma Housing Rehab	14	14	Homeless, Very Low Income	RCD	Completed 2012
Drasnin Manor	26	25	Homeless, Very Low Income	OHA	Under Construction
Eastmont Court	19	6	HIV/AIDS	RCD	Completed 2005
Eastside Arts Rehab	18	4	Homeless, Very Low Income	AHA	Completed 2006
Effie's House	21	10	Homeless, Very Low Income	EBALDC	Under Construction
Emancipation Village	32	30	Transition Age Youth, Homeless	AHA and Fred Finch Youth Center	Under Construction
Fainnount Apartments	31	16	Family & Special Needs Rental	AHA; MHSA	Completed 2011
Fox Courts	80	44	Family Rental, Homeless, Special Needs	RCD; MHSA	Completed 2009
Harrison St. Senior Housing	74	29	Senior Rental	Christian Church Homes	Completed 2012
Hugh Taylor House Rehab	43	35	Very Low Income; Homeless	OHA	Completed 2011
Ironhorse at Central Station	99	39	Very Low Income	Bridge Housing	Completed 2009
Jack London Gateway Senior Housing	61	60	Senior Rental	EBALDC	Completed 2009
James Lee Court Rehab	26	12	Very Low Income	OHA	Under Construction
Kenneth Henry Court - Rehab	51	13	Senior Rental	Satellite	Under Construction
Lions Creek 1	115	45	Low Income	EBALDC	Completed 2005
Lions Creek 1f	146	72	Low Income	EBALDC	Completed 2007
Lions Creek 1f1	106	53	Low Income	EBALDC	Completed 2008
Lions Creek IV	72	31	Low Income	EBALDC	Under Construction
Lions Creek V	128	127	Low Income	EBALDC	Predevelopment

Pipeline Development Projects	Units	EOH Units	Target Population	Services Partner or Developer	Status
Mac Arthur Apartments	32	14	Mental Health; Homeless	AMCAL/MHSA	Under Construction
Mac Arthur Transit Village	625	51	Low Income	Bridge Housing	Predevelopment
Madison Park Rehab	98	96	Low Income	EBALDC	Predevelopment
Mandala Gateway	168	76	Low Income	Bridge Housing	Completed 2005
Marcus Garvey Commons	22	10	Low Income	EBALDC	Predevelopment
Nathan Miley Senior Housing	69	8	Low Income Seniors	Eastmont Properties LLC	Completed 2007
Oakland Point LP Rehab	31	19	Low Income	EBALDC	Under Construction
Orchards on Foothill	65	64	Low Income	AHA	Completed 2008
Percy Abrams Jr. Senior Apartments	44	18	Low Income Seniors	Christian Church Homes	Completed 2006
Posada de Colores Rehab	100	99	Low Income	Christian Church - Homes Unity Council	Completed 2011
Project Pride	20	14	Re-entry; Special Needs	AHA/EBCRP	Completed 2012
St. Andrews Manor	60	59	Low Income Seniors	Satellite Senior Housing	Completed 2012
St. Joseph Family Housing	62	25	Low Income	Bridge Housing	Under Construction
St. Joseph Senior Housing	84	83	Low Income	Bridge Housing	Completed 2012
Seven Directions	36	31	Low Income	EBALDC	Completed 2009
Slim Jenkins Rehab	32	11	Low Income	TBD	Predevelopment
Tassafronga I	137	80	Low Income	OHA	Completed 2010
Tassafronga II	20	19	Low Income	OHA	Completed 2010
Savoy	101	101	Family & Special Needs Rental	Lifelong Medical	Leasing
<b>Total Units:</b>	<b>3880</b>	<b>2058</b>			

**ATTACHMENT B: 2013 AND 2014 SEQUESTRATION SCENARIOS**

GRANT NAME	ESTIMATE 2013 AWARD PRIOR TO REDUCTION	ESTIMATE REDUCED AWARD 5%	EXPECTED REDUCTION IN PROGRAM DELIVERY/SERVICES
<b>2013 SEQUESTRATION</b>			
Emergency Solutions Grant (ESG)	\$656,315.00	\$623,499.25	ESG & CDBG Funding make up approximately 74% of the City's PATH <sup>1</sup> Strategy funding. PATH currently serves approximately 2000, with outcomes of approximately 972 households placed in permanent housing, permanent supportive housing or transitional housing in addition to other services to rapidly rehouse homeless or prevent homelessness in Oakland. Current level of PATH ESG and CDBG Funding cover approximately \$992,465 of total costs, contributing to 720 for the 972 households placed in housing and 1,480 of the 2,000 served annually under PATH. All other funding constant, a reduction of 5% in ESG and CDBG funding for the City would result in a 4% cut of services provided under PATH, serving only 1,920 households/year with estimated outcomes of 933 homeless or near homeless households placed in or maintained in permanent, permanent supportive or transitional housing.
Community Development Block Grant (CDBG)	\$336,150.00	\$319,342.50	See ESG notation
Housing Opportunities for Persons with Aids (HOPWA)	\$2,673,899.00	\$2,540,204.05	HOPWA provides housing and services to approximately 540 households with at least one person living with AIDS. In addition HOPWA funds are used to develop and/or rehabilitate housing for HIV/AIDS clients. 5% reduction would result in a decrease of housing development and the staff necessary to manage it. HOPWA funds in many cases are supplemented by other funds for the development of housing. The difficulty of obtaining funds to fully fund HIV/AIDS Housing development projects have increased greatly in recent years. 5% reduction of HOPWA funds would make it that much more difficult to fund HIV/AIDS housing development projects. Currently HOPWA funds administered by the City benefits approximately 540 households/year, providing housing, information and referral, rental assistance/subsidy and other essential services


<sup>1</sup> PERMANENT ACCESS TO HOUSING STRATEGY

			to persons living with HIV/AIDS. A 5% reduction of funds could result in service levels decreased to 500-513 households living with HIV/AIDS. This is a cut of services to 27-40 households (approximately 50-120 individuals, depending on household size). These individuals living with AIDS and their households could potentially end up homeless, living on the streets, unable to access the medical care and other support services necessary to gain and maintain a healthy lifestyle. The stability of housing is detrimental to the health of those living with AIDS. Without such stability, access to necessary services and the costs of medication become more and more difficult manage, shortening the lives of those suffering with AIDS without the stability of permanent affordable housing and AIDS services.
<b>2014 SEQUESTRATION</b>			
<b>Oakland Homeless Youth Housing Collaborative (OHYHC)</b>	\$699,770.00	\$664,781.50	OHYHC serves 30-40 homeless youth with transitional/supportive housing. 5% reduction in funds could result in decrease of service levels to 28-38 homeless youth. Homeless youth population is a growing concern. This particular youth transitional housing program is vital to the survival and life betterment of these youth that would otherwise either die on the streets or become chronic homeless adults. Besides housing, the youth in this program receive life skills training at an age where they are still able to absorb information and resources made available to them to become contributing citizens to the City of Oakland.
<b>Mathilda Cleveland Transitional Housing Program (MCTHP)</b>	\$259,824.00	\$246,832.80	MCTHP serves 14-18 homeless families/year with transitional housing and services for up to 24 months. Services provided assists in preparing each household for permanent housing tenancy. 5% reduction in funds could result in a decreased of service level of 13-17 families each year and/or cut in staffing necessary to provide these services. MCTHP serves families, mostly single women with children. Those unable to access transitional housing and services due to cuts could potentially remain homeless, living on the streets or shelters. Schooling and medical appointments for the children would be less manageable. Training and employment assistance for the adult family members would be equally challenging, lessening each households potential to become self-sufficient and obtain permanent affordable decent

			housing.
<b>Families In Transition (FIT)</b>	\$245,420.00	\$233,149.00	FIT serves 10-12 homeless families/year with transitional housing and services for up to 24 months. Services provided assists in preparing each household for permanent housing tenancy. 5% reduction in funds, could result in a decreased of service level of 9-11 families each year or a cut to employees necessary to house and provide assistance to these families (single and two-parent families). Those unable to access transitional housing and services due to cuts could potentially remain homeless, living on the streets or shelters. Schooling and medical appointments for the children would be less manageable. Training and employment assistance for the adult family members would be equally challenging, lessening each households potential to become self-sufficient and obtain permanent affordable decent housing.
<b>Homeless Families Support Network (HFSN)</b>	\$1,829,618.00	\$1,738,137.10	HFSN serves not less than 54 homeless families at any given time (approximately 120 families per year) with transitional housing and support services for up to 24 months. Family sizes at the HRMSC range for 2-5 per family. Services provided assists in preparing each household for permanent housing tenancy. 5% reduction in funds could result in a decreased of service level of 52 families (at any given time) or 113 families/year and/or reduction in staff necessary to administer housing and services provided through this program. Another possibility is that the services unique to this downtown facility could possibly be eliminated. Services such as drop in, meals, showers, referrals, and more. These are services that many transient individuals in downtown Oakland access and/or are referred to for services and eventually housing. Increased downtown transient presence or traffic is probable if not inevitable. Homeless families living or hanging out on the streets is never a preferred environment for those living on the streets
<b>TOTAL</b>	<b>\$6,700,996.00</b>	<b>\$6,365,946.20</b>	



# OAKLAND CITY COUNCIL

  
City Attorney

2013 JUN 12 PM 3:02

RESOLUTION No. \_\_\_\_\_ C.M.S.

Introduced by Councilmember \_\_\_\_\_

A RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO (1) AUTHORIZE THE DEPARTMENT OF HUMAN SERVICES, COMMUNITY HOUSING SERVICES DIVISION TO RELEASE A REQUEST FOR PROPOSALS TO AWARD AND ALLOCATE UP TO \$37,000 FOR HOMELESS PREVENTION AND/OR RAPID REHOUSING SERVICES FROM JULY 1, 2013 THROUGH DECEMBER 31, 2013 WITHOUT RETURNING TO COUNCIL, (2) APPROVAL TO REALLOCATE AWARDS ORIGINALLY MADE TO EAST BAY COMMUNITY LAW CENTER AND ST. MARY'S CENTER UNDER THE CITY'S 2012/14 PERMANENT ACCESS TO HOUSING (PATH) STRATEGY SHOULD THE CONDITIONS SET UNDER SAID GRANT AGREEMENTS NOT BE MET BY THE DESIGNATED DATES, (3) TO AUTHORIZE ALLOCATIONS AND CONTINUED SERVICES FOR THE SECOND YEAR OF 2012/14 PATH GRANT AGREEMENTS PREVIOUSLY AUTHORIZED BY OAKLAND CITY COUNCIL RESOLUTION NO. 83995 PASSED ON JULY 17, 2012, AND TO (4) AUTHORIZE AN ALLOCATION OF UP TO \$52,750 TO EAST OAKLAND COMMUNITY PROJECT AS A MANDATORY MATCH TO THE CITY'S HUD FUNDED 2013/14 MATILDA CLEVELAND TRANSITIONAL HOUSING PROGRAM (MCTHP) FROM AVAILABLE GENERAL PURPOSE FUNDS

WHEREAS, Oakland City Council Resolution No. 79923 C.M.S., passed on May 30, 2006 authorizes the development and implementation of the City of Oakland's Permanent Access To Housing (PATH) Strategy to end homelessness; and

WHEREAS, the Department of Human Services, Community Housing Services has submitted an informational report, providing update of services provided, accomplishments made, and future goals for Oakland's PATH Strategy; and

WHEREAS, staff recommends release of a second Request For Funds authorized in Oakland City Council Resolution No. 83995 in the amount \$37,000 in available match funding to the U. S. Department Housing & Urban Development (HUD) 2011 Supplemental Emergency Solutions Grant (ESG) awarded to the City under the 2012/13 PATH Strategy for homeless prevention and/or rapid rehousing services be to be provided up to December 31, 2013; and

WHEREAS, Oakland City Council Resolution No. 83995 C.M.S., passed on July 17, 2012 authorizes allocations to St. Mary's Center and East Bay Community Law Center under the 2012/14 PATH Strategy and the second term (2013/14) of these grant agreements are contingent upon programmatic conditions met in the 2012/13 program year of PATH; and

WHEREAS, Oakland City Council Resolution No. 83995 C.M.S., passed on July 17, 2012 authorizes allocations aside from the aforementioned St. Mary's Center and East Bay Community Law Center for rapid rehousing and homeless prevention services under Oakland's 2012/14 PATH Strategy, with the second year contingent upon level funding availability; and

**WHEREAS,** Oakland City Council Resolution No. 83995 C.M.S., passed on July 17, 2012 authorizes allocations aside from the aforementioned St. Mary's Center and East Bay Community Law Center for rapid rehousing and homeless prevention services under Oakland's 2012/14 PATH Strategy, with the second year contingent upon level funding availability; and

**WHEREAS,** the City is an annual recipient of Supportive Housing Program (SHP) funds awarded by the HUD for the City's Matilda Cleveland Transitional Housing Program (MCTHP) in the amount of approximately \$246,833 (5% reduction due to sequestration) and said HUD award requires local grantee match funds to the supportive services and operations portions of the SHP grant awarded to the City for the MCTHP; and

**WHEREAS,** the Community Housing Services Division is experiencing great hardship in meeting mandated Central Service Overhead charges, with minimal funds eligible for administrative costs, a waiver of said charges is requested for the 2013/14 and 2014/15 fiscal years; now, therefore, be it

**RESOLVED:** That the City Council authorizes the allocation of \$37,000 in mandated match funds to the HUD awarded 2011 Supplemental ESG for the City's PATH Strategy to be distributed through a Request For Proposals (RFP) process for additional homeless prevention and rapid rehousing services to be provided up through December 31, 2013; and be it

**FURTHER RESOLVED:** That funds approved for this purpose in Oakland City Council Resolution No. 83995 are available in Fund 1010, Organization 78411, Account 54912, A419610.SC22; and be h

**FURTHER RESOLVED:** That Oakland City Council authorizes the City of Oakland's Community Housing Services Division to amend, revise and/or terminate 2012/14 grant agreements between the City and St. Mary's Center (SMC) and East Bay Community Law Center (EBCLC), should stated benchmarks and contingencies not be met within the first year of SMC's and EBCLC's 2012/14 PATH grant agreement; and be it

**FURTHER RESOLVED:** That if said grant agreements with SMC and EBCLC are terminated for the 2013/14 fiscal year (second year of said PATH grant agreement), Oakland City Council authorizes the Community Housing Services Division to reallocate available funding to other existing Oakland PATH Providers, amending existing 2012/14 PATH Agreements to increase award amounts and modify service scopes for each recipient of increased PATH funding for 2013/14; and be it

**FURTHER RESOLVED:** That Oakland City Council Resolution No. 83995 C.M.S., passed on July 17, 2012 authorizes 2012/14 PATH Strategy Grant Agreements with various providers, with the second year contingent upon available funding; and be it

**FURTHER RESOLVED:** That Oakland City Council authorizes the City to enter into the second year of the 2012/14 PATH grant agreements between the City and the following PATH Strategy providers for rapid rehousing and homeless prevention services at reduced allocations due to sequestration reduction to the Hearth Emergency Solutions Grant and Community Development Block Grant funds awarded to the City for the PATH Strategy as outlined in Attachment1-Resolution; and,

**FURTHER RESOLVED:** That Funds to support second term of said grant agreements will be funded by the 2013/14 HUD HEARTH Emergency Solutions Grant (\$529,210-2103.78411.G463010.SC22) , Community Development Block Grant (\$192,552 - 2108.78411.G463020.SC22), General Purpose Funds (\$179,310-1010.78411.G463030.SC22 & \$115,000-1010.78411.G462940), Reprogrammed Winter Shelter Program funds (\$167-2994.78411.54912.G417510.sc22), and Reprogrammed Homeless Mobile Outreach Program funds (\$2,289-2108.78111.54912.G142720.SC22); and

**FURTHER RESOLVED:** That Oakland City Council authorizes the City to enter into a grant agreement with the East Oakland Community Project for the City’s HUD SHP funded 2013/14 Matilda Cleveland Transitional Housing Program, with the mandated City match funds up to \$52,750 allocated from baseline General Purpose Funds under the City’s Community Promotions Program for Service Organizations (CPPSO) program, Fund 1010, Organization 78411, Account 54912, Project G462915.SC22; and be it

**FURTHER RESOLVED:** That Oakland City Council authorizes the following funds to be reprogrammed to cover \$27,000 of the annual \$36,000 lease cost payable to Hope Housing for the Matilda Cleveland Transitional Housing Program Facility, located at 8314 Mac Arthur Boulevard, Oakland, CA;

FUND/PROJECT	AMOUNT
1010.78111.54912.G309810.YS12	\$ 8,166.00
1010.78111.54912.G306810.0000	\$ 4,946.00
1010.78411.54912.A419310.sc22	\$ 2,750.00
1010.78111.54912.G363410.0000	\$ 2,973.00
2994.78111.54912.G368410.SC22	\$ 4,708.00
2994.78411.54912.G417510.SC22	\$ 3,457.00
<b>Total Reallocation to 2013/14 MCTHP Lease</b>	<b>\$ 27,000.00</b>

; and be it

**FURTHER RESOLVED:** That the Oakland City Council authorizes staff’s recommendation to waive all Central Overhead charges for the Community Housing Services (CHS) Division of the City’s Department of Human services for fiscal years 2013/14 and 2014/15 due to limited grant fund resources to cover administration cost and to maintain current CHS staff level that supports the efficient delivery of services to Oakland’s homeless and low-income populations; and be it

**FURTHER RESOLVED:** That the City Administrator or his designee as agent of the City is hereby authorized to negotiate and enter into Agreements and authorize payments for the aforementioned activities, not to exceed those allocation amounts referenced in this resolution in support of the PATH Strategy and other services to the homeless, for the purpose of providing housing with wrap-around services to the homeless; and to conduct all negotiations, execute and submit all documents, and including but not limited to, applications, agreements, amendments, modifications, payment requests, and related action which may be necessary in accordance with this Resolution and its basic purpose; and be it

**FURTHER RESOLVED:** That the Agreements authorized under this resolution shall be reviewed as to form and legality by the Office of the City Attorney and copies will be filed in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_

**PASSED BY THE FOLLOWING VOTE:**

**AYES-** BROOKS, GALLO, GIBSON McELHANEY, KALB, KAPLAN, SCHAAF, REID and  
PRESIDENT KERNIGHAN

**NOES-**

**ABSENT-**

**ABSTENTION-**

**ATTEST:** \_\_\_\_\_

**LATONDA SIMMONS**  
City Clerk and Clerk of the Council  
of the City of Oakland, California