

**REDEVELOPMENT AGENCY
AND THE CITY OF OAKLAND
AGENDA REPORT**

TO: Office of the City Administrator/Agency Administrator
ATTN: Deborah A. Edgerly
FROM: Community and Economic Development Agency
DATE: February 26, 2008

RE: **Resolution Authorizing the City Administrator to Accept and Appropriate up to \$387,115 in FY2007-08 Transportation Fund For Clean Air Regional Funds from the Bay Area Air Quality Management District for the 66th Avenue Streetscape Project**

SUMMARY

The Bay Area Air Quality Management District (BAAQMD) awarded the City of Oakland a FY2007 – 08 Transportation Fund for Clean Air (TFCA) Regional Fund grant of \$387,115 for the 66th Avenue Streetscape Project (the “Project”). The acceptance and appropriation of this grant will increase the City’s capacity to improve the pedestrian and vehicular environment along 66th Avenue between San Leandro Street and International Boulevard, but will have no impact on the General Fund. Staff recommends that City Council approve this resolution.

FISCAL IMPACT

Approval of the resolution will allow the City to accept and appropriate up to \$387,115 in FY 2007-08 TFCA Regional Funds for the 66th Avenue Streetscape Project. The grant funds will be appropriated into State of California Other Fund (2159) under a project number to be established. Since other funding already exists for the Project, no additional matching funds are required to receive the TFCA funds. The table below lists the Project’s funding sources.

<u>Funding Source</u>	<u>Note</u>	<u>Amount</u>
Secured		
1. Housing Incentive Program (HIP) Grant (Project # TDB)	Resolution 80017 July 18, 2006	\$530,300
2. HIP local match from Coliseum ORA (Project T315310)	Resolution 2006-0053 July 18, 2006	\$68,910
3. Tax Allocation Bond – ORA FY 2007-09 Budget (Project T315310)	Resolution 2007-0054 June 21, 2007	\$1,118,000
4. Oakland Housing Authority - private improvements	Required street repair	\$194,000
Total Secured		\$1,911,210

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Unsecured

TFCA Regional Fund Grant	Award notification January 2008	\$387,115
Total Potential Funding & Estimated Project Cost		\$2,298,325

Potential increases in maintenance costs from implementing this project will be addressed in a following report to award a construction contract. The improvements that will be implemented and their subsequent costs are as yet undetermined.

BACKGROUND

The Project grew out of the revitalization of the Lion Creek Crossings (LCC) housing development located between 66th and 69th Avenues near San Leandro Street. LCC was one of the five Oakland housing projects which qualified the City in 2005 to receive up to \$3 million in Transportation for Livable Communities (TLC) Housing Incentive Program (HIP) grant funds. These funds must be used for transportation capital projects which support increased pedestrian, bicycle, and transit activities and safety. The City applied for HIP funding for two streetscape projects, one of which was the 66th Avenue Streetscape Project. The City was awarded \$530,300 to improve access from LCC on 66th Avenue to the Coliseum BART and AC Transit buses on San Leandro Street. The Redevelopment Agency contributed the required local match of \$68,910. The initial project budget totaled \$793,210, which included approximately \$194,000 in private streetscape improvements related to LCC required of LCC's development team.

Due to the limited amount of funding, the project area originally covered only the frontage of LCC on 66th Avenue, approximately 1,100 lineal feet between the Union Pacific Railroad tracks and City of Oakland Fire Station No.29. The streetscape, as defined by the initial budget, could not address traffic issues or integrate well with Redevelopment efforts in the area. Therefore, the Redevelopment Agency expanded the boundaries of the streetscape to San Leandro Street and International Boulevard, and budgeted \$1,118,000 in the FY 2007-09 Agency Budget to assist in funding the Project.

Even with the new project budget of \$1,911,210, there was still a funding shortfall. However, by expanding the Project, the Agency was able to apply for a grant from the BAAQMD TFCA Regional Fund. This fund helps implement the most cost-effective projects in the Bay Area that will reduce air pollution from motor vehicles. BAAQMD evaluates cost effectiveness by dividing the total TFCA funds proposed for a project by a factor representing the estimated lifetime emission reductions for the project, yielding TFCA funds per ton of reduced emissions. BAAQMD's cost effectiveness threshold is currently \$90,000/ton of reduced emissions. Eligible projects include the design and construction of physical improvements that support development projects that help achieve motor vehicle emission reductions. The projects and the physical improvements must be identified in an approved specific plan, redevelopment plan, general plan, traffic calming plan, or other similar plan (e.g., bicycle plan or pedestrian plan). The Project scored well in meeting BAAQMD's cost effectiveness and other project criteria. In

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addition, 66th Avenue is included in both the Coliseum Transit-Oriented Development Concept Plan and the City's Bicycle Master Plan. BAAQMD consequently awarded the City \$387,115 in TFCA funds to assist in completing infrastructure improvements associated with the Project. The City's other submittal for TFCA funds, the 7th Street (West Oakland BART) Streetscape Project, failed to meet the cost effectiveness criterion and did not receive funding.

Currently, the Agency is working with City staff and a landscape architectural firm to produce conceptual design plans. Construction drawings are scheduled for completion fall 2008 and streetscape improvements are scheduled to begin construction spring 2009.

KEY ISSUES AND IMPACTS

On November 6, 2007, City Council approved a Five-Year Pavement Rehabilitation Plan for FY 2007-12. The Plan identified 212 street and street segments to repave within the next five years. A portion of the 66th Avenue project area is included in the Plan. Coordinating the 66th Avenue Streetscape with the proposed repavement of 66th Avenue would maximize the improvements deliverable through either project. Although the roadway in the Project area is in poor condition, resurfacing the roadway has taken lower priority than installing better lighting and safer crossings. TFCA funds in conjunction with the Pavement Plan will enable the City to resurface more of 66th Avenue and build a better looking and more functional project.

BAAQMD has provided the City with a funding agreement for the 66th Avenue Streetscape. The agreement must be signed and returned to BAAQMD within 60 days or the grant offer may be subject to cancellation.

PROJECT DESCRIPTION

As a major east-west arterial and one of a limited number of thoroughfares to cross San Leandro Street and connect Interstate 880 with International Boulevard, 66th Avenue experiences heavy traffic flow. Trucks traveling to and from San Leandro Street, a primary trucking route, contribute to the traffic, which often leads to conflicts with the more residential uses on the street.

The 66th Avenue Streetscape Project will focus on pedestrian safety and traffic-calming measures along approximately 2,800 lineal feet of 66th Avenue from San Leandro Street to International Boulevard. Project features include the following elements:

- Pedestrian-scaled streetlights
- Street trees
- Bulb-outs
- Sidewalk improvements
- Highly visible crosswalks
- Mid-block signalization, if feasible

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- Bike lanes, if feasible
- Roadway resurfacing

These improvements will create a safer, more pleasant environment for pedestrians and bicyclists. They will also help link the multiple uses along 66th Avenue to each other and to public transit on San Leandro Street and International Boulevard.

In addition to City staff, this project will involve coordination with the local community, local business owners, the Metropolitan Transportation Commission and Caltrans.

SUSTAINABLE OPPORTUNITIES

Economic: The Project will generate business tax, sales tax, and other revenues for the City for work on the project. In addition, the project will provide the opportunity to use local contractors and offer employment to Oakland residents, thereby strengthening the local economy.

Environmental: The Project promotes the use of public transit, and includes bicycle and pedestrian improvements. The use of these alternative modes of transportation will reduce vehicle emissions thereby contributing to improved air quality.

Social Equity: The Project provides greater accessibility and safety to persons who depend upon non-motorized transportation and public transit to access jobs, recreational facilities, and services.

DISABILITY AND SENIOR CITIZEN ACCESS

The streetscape improvements will meet all applicable State and Federal regulations regarding accessibility.

RECOMMENDATION AND RATIONALE

Staff recommends that the City Council approve the resolution to accept and appropriate up to \$387,115 in Transportation Fund for Clean Air Regional Funds from the Bay Area Air Quality Management District for the 66th Avenue Streetscape Project. The award will provide the City with additional capacity to improve 66th Avenue between San Leandro Street and International Boulevard.

ACTION REQUESTED OF THE CITY COUNCIL

Staff requests approval of the resolution to accept and appropriate the TFCA award of \$387,115 for the 66th Avenue Streetscape Project.

Respectfully submitted,



Dan Lindheim, Director
Community and Economic Development Agency

Reviewed by:
Gregory Hunter, Deputy Director
Economic Development and Redevelopment

Larry Gallegos, Redevelopment Area Manager
Redevelopment Division

Prepared by:
Hui Wang, Urban Economic Analyst II
Redevelopment Division

APPROVED AND FORWARDED TO
THE COMMUNITY AND ECONOMIC
DEVELOPMENT COMMITTEE:


Office of the City Administrator

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FILED
OFFICE OF THE CITY CLERK
OAKLAND

2008 FEB 13 PM 12:17

Approved as to Form and Legality


Deputy City Attorney

OAKLAND CITY COUNCIL

Resolution No. _____ C.M.S.

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO ACCEPT AND APPROPRIATE UP TO \$387,115 IN FY2007-08 TRANSPORTATION FUND FOR CLEAN AIR REGIONAL FUNDS FROM THE BAY AREA AIR QUALITY MANAGEMENT DISTRICT FOR THE 66TH AVENUE STREETScape PROJECT

WHEREAS, the City of Oakland wishes to receive regional transportation funds for the project known as the "66th Avenue Streetscape Improvement Project" or the "Project," as described below:

The project is a streetscape improvement plan that addresses the mitigation of vehicle emissions, pedestrian safety and travel along 66th Avenue between San Leandro Street and International Boulevard, and access improvements from nearby residential neighborhoods to the BART station, AC Transit buses, local businesses and schools, and recreation areas. The project will fund street lighting, trees, crosswalks, sidewalk improvements, and bicycle lanes.

and

WHEREAS, the City has been awarded \$387,115 in Transportation Fund for Clean Air (TFCA) Regional Funds from the Bay Area Air Quality Management District (BAAQMD) for the 66th Avenue Streetscape Improvement project; and

WHEREAS, the TFCA grant award requires from the public agency's governing board a resolution authorizing the acceptance and appropriation of the funds and identifying the individual authorized to submit and carry out the project; and

WHEREAS, TFCA requires a matching fund equal to or greater than 10 percent of total project cost for project applications requesting more than \$150,000; and

WHEREAS, approximately \$1.7 million or 74 percent of the estimated \$2.3 million total project cost will be paid for by the awarded Housing Incentive Program grant of \$530,000 pursuant to Resolution No. 80017, Redevelopment Agency Tax Allocation Bond proceeds of \$68,910 pursuant to Resolution No. 2006-0053, and \$1.1 million pursuant to the ORA Budget FY 2007-09; and

WHEREAS, the City of Oakland is a public agency within the jurisdiction of the BAAQMD and is therefore an eligible sponsor for the TFCA program's Regional Fund; now, therefore, be it

RESOLVED: That the City Council hereby authorizes the City Administrator or her designee to accept and appropriate a grant for TFCA regional funding in the amount up to \$387,115 to the State of California Other Fund (2159) into a project to be established for the 66th Avenue Streetscape Project; and be it

FURTHER RESOLVED: That the City Council hereby designates the City Administrator or her designee as the individual authorized to submit and carry out the project; and be it

FURTHER RESOLVED: That the City Administrator or designee is hereby authorized to execute documents, administer the TFCA grant, and take whatever other action is necessary and appropriate with respect to the project and the TFCA grant consistent with this Resolution and its basic purpose; and be it

FURTHER RESOLVED: That a copy of this Resolution will be transmitted to BAAQMD and placed on file with the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID, AND
PRESIDENT DE LA FUENTE

NOES -

ABSENT -

ABSTENTION -

ATTEST:

LATONDA SIMMONS
City Clerk and Clerk of the Council of
the City of Oakland, California