

APPROVED AS TO FORM
P. Wald

OAKLAND CITY COUNCIL

RESOLUTION NO. 79803 C.M.S.

RESOLUTION APPROVING CONSTRUCTION OF A NEW MIXED-USE DEVELOPMENT CONSISTING OF 67 RESIDENTIAL UNITS AND 2,990 SQUARE FEET OF COMMERCIAL SPACE LOCATED AT THE INTERSECTION OF 51ST STREET AND TELEGRAPH AVENUE (CASE FILE NUMBER CMDV05-469) WITH REVISED CONDITIONS OF APPROVAL

WHEREAS, on September 16, 2005, 5110 Telegraph Avenue, LLC, ("Applicant") filed an application for a major interim conditional use permit, major variance, regular design review, and minor variances to construct a mixed-use development containing 67 residential units and 2,990 square feet of commercial space ("Project"); and

WHEREAS, the Design Review Committee of the Planning Commission conducted a duly noticed public hearing on the Project on November 16, 2005; and

WHEREAS, the Planning Commission conducted a duly noticed public hearing on the Project on January 18, 2006; and

WHEREAS, on January 18, 2006, the Planning Commission independently reviewed, considered and determined that the Project is categorically exempt from the environmental review requirements of the California Environmental Quality Act ("CEQA") pursuant to Section 15332 of the State CEQA Guidelines; and

WHEREAS, on January 18, 2006, the Planning Commission approved the application for a major interim conditional use permit, major variance, regular design review, and minor variances (collectively called "Development Permits"); and

WHEREAS, an appeal of the Planning Commission's January 18, 2006 actions were filed by Jeff Norman on January 30, 2006, on behalf of the Telegraph/51st Gateway Coalition ("Appellant"); and

WHEREAS, the Appellant and the Applicant have entered into an agreement on March 17, 2006, whereby the Appellant will withdraw his appeal in exchange for the Applicant revising the project and making certain payments to the City for pedestrian safety projects in the area ("Agreement"); and

WHEREAS, the Appellant, in a March 20, 2006 letter to the City Clerk, has withdrawn his appeal; and

WHEREAS, after giving due notice to the Appellants, the Applicant, all interested parties, and the public, the matter came before the City Council on March 21, 2006 in order to implement the terms of the Agreement as Conditions of Approval that are enforceable by the City; and

WHEREAS, the Appellants and all other interested parties were given the opportunity to participate in the public hearing by submittal of oral and written comments; and

WHEREAS, the public hearing on the matter was closed by the City Council on March 21, 2006; now, therefore, be it

RESOLVED: That the City Council adopts the following additional/clarified Conditions of Approval in order to implement the terms of the Agreement as Conditions of Approval:

- a. The corner building at 51st and Telegraph will be no higher than 57 feet and the rest of building 1 will be no higher than 52 feet. In addition, either the 51st and Telegraph building corner and building 1 will drop another 1 foot or the corner tower top floor will be setback 5 feet.
- b. The Northwest façade of building 4 will be redesigned to remove the 5ft. wide walkway that provides access to the upper units which will provide a step back of 5 feet.
- c. The Applicant shall pay \$15,000, at the time of issuance of the first building permit, into a City earmark fund for the City to conduct a pedestrian safety study that will look at the recommended solutions for streets on the periphery of the Project. The Applicant shall also pay \$50,000, at the time of issuance of the first building permit, into a fund to make pedestrian safety improvements at the intersection of 51st and Telegraph, 51st and Clarke, Clarke and Redondo, and/or Telegraph and 52nd Street.
- d. Condition of Approval # 25 is clarified as follows: Funds from the lien on the property will be earmarked for pedestrian safety projects for streets on the periphery of the Project. These funds may then be made available for streetscape improvement only if not needed for pedestrian safety projects. The projects will be identified by Jane Brunner, City Councilmember, in consultation with community groups.
- e. The Applicant shall pay \$20,000 towards the cost of permits in an approved Residential Parking Permit area, within ten days of City approval of the Residential Parking Permit or at time of issuance of the first building permit, whichever is later, to homes and units in an area bounded by Telegraph, Cavour, Shafter and 49th Street.

FURTHER RESOLVED: That the City Council, having independently heard, considered, and weighed all the evidence in the record presented on behalf of all parties and being fully informed of the Application, the Planning Commission's decision, the appeal, the Agreement, and the withdrawal of the appeal, upholds and affirms the Planning Commission's decision approving the Development Permits, subject to the final conditions of approval adopted by the Planning Commission, as revised by this Resolution; and be it

FURTHER RESOLVED: That in support of the City Council's decision to approve the Project's Development Permits, the City Council affirms and adopts, as its findings, the March 21, 2006, City Council Agenda Reports (both original and supplemental), the January 18, 2006, Planning Commission report, and the November 16, 2005, Design Review Committee report; and be it

FURTHER RESOLVED: That the City Council independently finds and determines that this Resolution complies with CEQA, as the Project is categorically exempt from CEQA pursuant to CEQA Guidelines section 15332, and the Environmental Review Officer is directed to cause to be filed a Notice of Exemption with the appropriate agencies; and be it

FURTHER RESOLVED: That the record before this Council relating to this Project application and appeal includes, without limitation, the following:

- 1. the Project application, including all accompanying maps and papers;
- 2. all plans submitted by the Applicant and his representatives;
- 3. all staff reports, decision letters and other documentation and information produced by or on behalf of the City, including without limitation technical studies and all related/supporting materials, and all notices relating to the Project application and attendant hearings;
- 4. all oral and written evidence received by the City staff, Planning Commission and City Council before and during the public hearings on the application and appeal;
- 5. all matters of common knowledge and all official enactments and acts of the City, such as (a) the General Plan and the General Plan Conformity Guidelines; (b) Oakland Municipal Code, including, without limitation, the Oakland real estate regulations, Oakland Fire Code; (c) Oakland Planning Code; (d) other applicable City policies and regulations; and, (e) all applicable state and federal laws, rules and regulations; and be it

FURTHER RESOLVED: That the custodians and locations of the documents or other materials which constitute the record of proceedings upon which the City Council's decision is based are respectively: (a) Community & Economic Development Agency, Planning & Zoning Division, 250 Frank H. Ogawa Plaza, Suite 3315, Oakland, CA.; and (b) Office of the City Clerk, 1 Frank H. Ogawa Plaza, 1st floor, Oakland, CA; and be it

FURTHER RESOLVED: That the recitals contained in this resolution are true and correct and are an integral part of the City Council's decision; and be it

FURTHER RESOLVED: The facts and circumstances surrounding the granting of the variances for the Project are unique and should not be considered as a precedent.

IN COUNCIL, OAKLAND, CALIFORNIA, MAR 2 1 2006, 2006

PASSED BY THE FOLLOWING VOTE:

AYES-

NOES- Ø

ABSENT-

ABSTENTION- \emptyset

LATONDA SIMMONS

City Clerk and Clerk of the Council of the City of Oakland, California

LEGAL NOTICE:

ANY PARTY SEEKING TO CHALLENGE THIS FINAL DECISION IN COURT MUST DO SO WITHIN NINETY (90) DAYS OF THE DATE OF THE ANNOUNCEMENT OF THIS DECISION, PURSUANT TO CODE OF CIVIL PROCEDURE SECTION 1094.6, UNLESS A SHORTER PERIOD APPLIES.

ATTACHMENT A PROJECT DRAWINGS



PROJECT DIRECTORY

OWNER: 5110 TELEGRAPH, LLC Oakland, CA 94609 PH: 510-550-4200 x516

ARCHITECT: VAN METER WILLIAMS POLLACK, L.L.P. 18 De Boom Street, First Floor San Francisco, CA 94107 PH: 415-974-5352

LANDSCAPE ARCHITECT: PGA DESIGN 444 17th Street Oakland, CA 94612 PH: 510-465-1284

PROJECT STATISTICS

5110 Telegraph Ave. Oakland CA, 94609

5110 Telegraph, ILLC Caldond, CA 34609 (510) 550-4200 x516

40,790 of (0.94 pares)

Project Total

Area Totale By Use

Cove 1 Bidg. Chic 2 Bidg. Chic 3 Bidg. Chic 4 Bidg.

34,166 of 21,966 of 22,140 of 6,836 of 19.057 of 110,083 of

34,166 sf 5,016 69,999 sf

Total Dwellings:

599.85 effett

12,743 sf 4,215 sf 2,670 sf 19,626 sf

Civiq

CMq 1 Bidg. CMq 2 Bidg CMq 3 Bidg CMq 4 Bidg

Studios
1 Br. Flots
1 Br. Townhor
2 Br. Flots
2 Br. Townho

5 stories max. 4 stories max. 3 stories max. 4 stories max.

Oakiand, CA September 16, 2005; CUP Submittal December 15, 2005; CUP Re-submittal 1

SHEET INDEX

COVER SHEET AO.0 SURVEY

L1.1 TREE REMOVAL PLAN L2.1 LANDSCAPE PLAN .3.1 PLANTING PLAN

A1.1 SITE PLAN

PARKING PLAN A2.1 FIRST FLOOR PLAN A2.2 SECOND FLOOR PLAN A2,3 THIRD FLOOR PLAN A2.4 FOURTH FLOOR PLAN

PERSPECTIVES

A25 FIFTH FLOOR PLAN A3.1 ELEVATIONS A3,2 ELEVATIONS

A3.3

DEC 1 5 2006 Cryol Califord Plenning & Zoning Layeron



A0.0 Cover Sheet

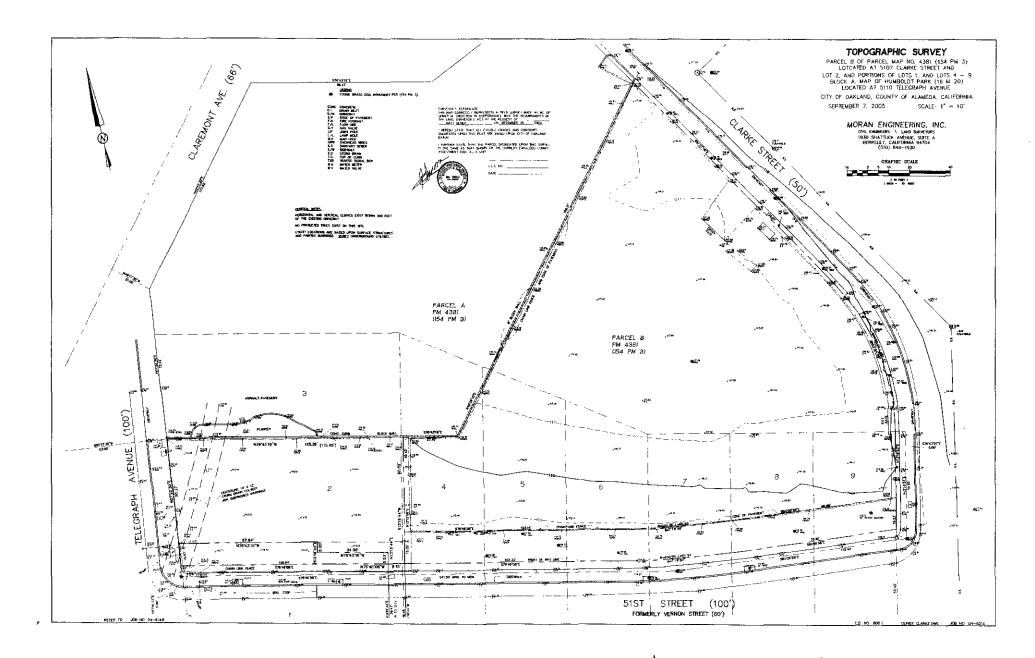
Architect

Van Meter Williams Pollack Architecture + Urban Design San Francisco, CA

Client

5110 Telegraph, LLC

Oakland,CA





Chent 5110 Telegraph LLC Oakland, CA Civiq
Oakland, CA
September 16, 2005: CUP Submittal
December 15, 2005: CUP Re-Submittal ⚠

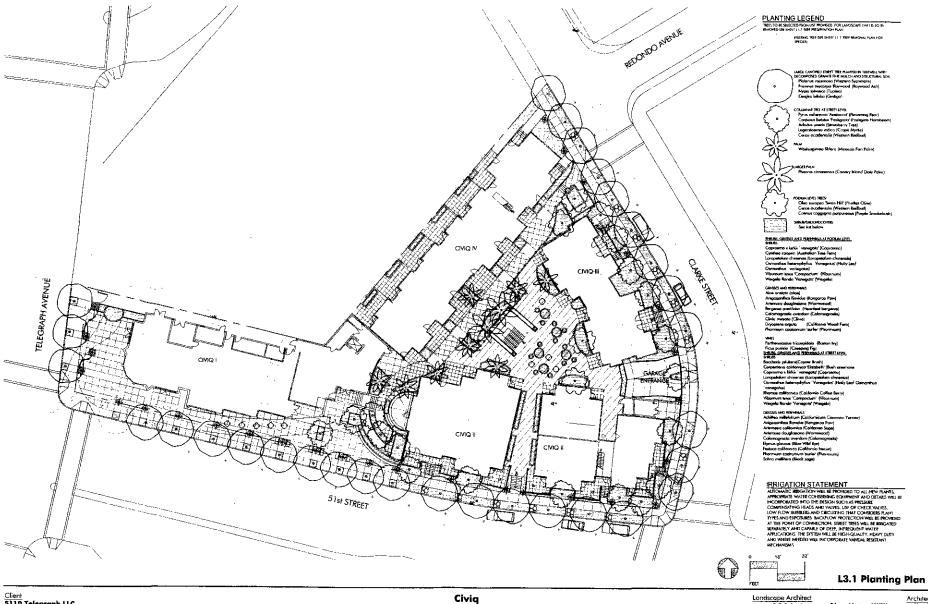
Landscape Architect
PGAdesign

PGAdesign 444 17th Street Oakland, CA



Client 5110 Telegraph LLC Oakland, CA Civiq
Oakland, CA
September 16, 2005: CUP Submittal
December 15, 2005: CUP Re-Submittal A

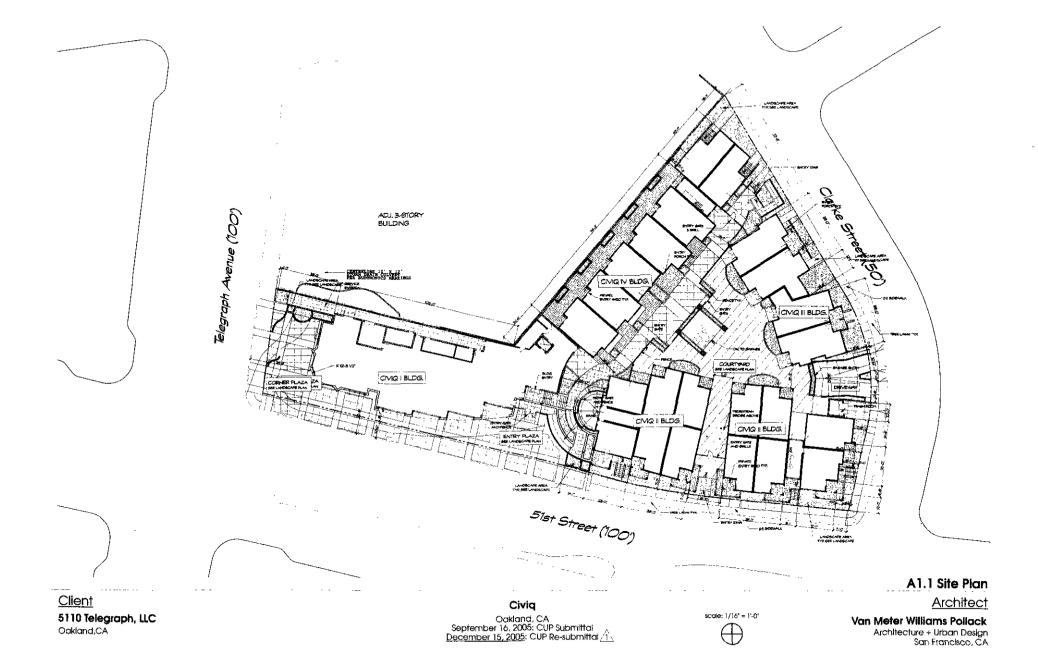
PGAdesign 444 17th Seset Ookland, CA

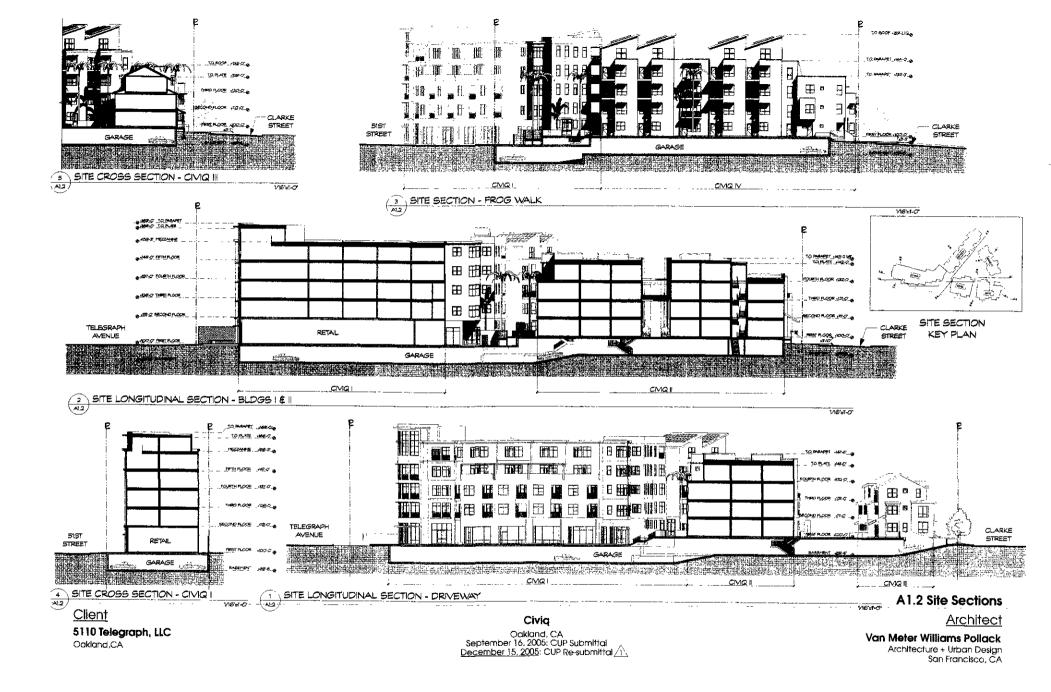


Client 5110 Telegraph LLC Oakland, CA

Oakland, CA September 16, 2005: CUP Submittal December 15, 2005: CUP Re-Submittal A

PGAdesign 444 17th Street Coldand, CA







<u>Client</u>

5110 Telegraph, LLC Oakland,CA Civiq

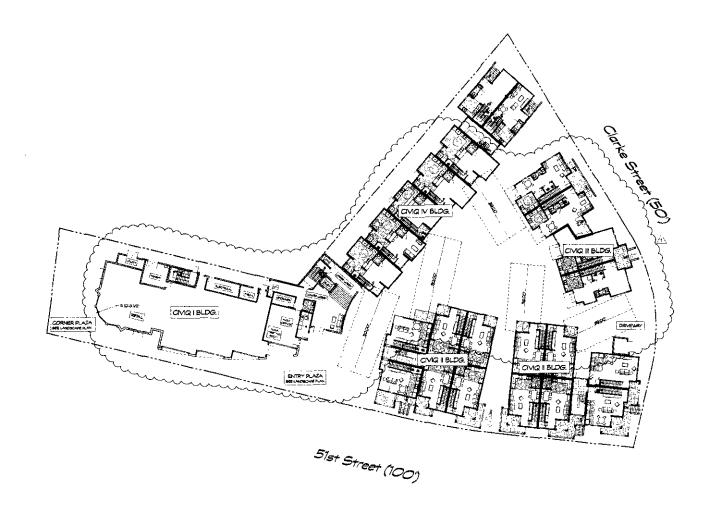
Oakland, CA September 16, 2005; CUP Submittal December 15, 2005; CUP Re-submittal

scale: 1/16" = 1'-0"

Van Meter V

Van Meter Williams Pollack Architecture + Urban Design San Francisco, CA

Architect



A2.1 First Floor Plan

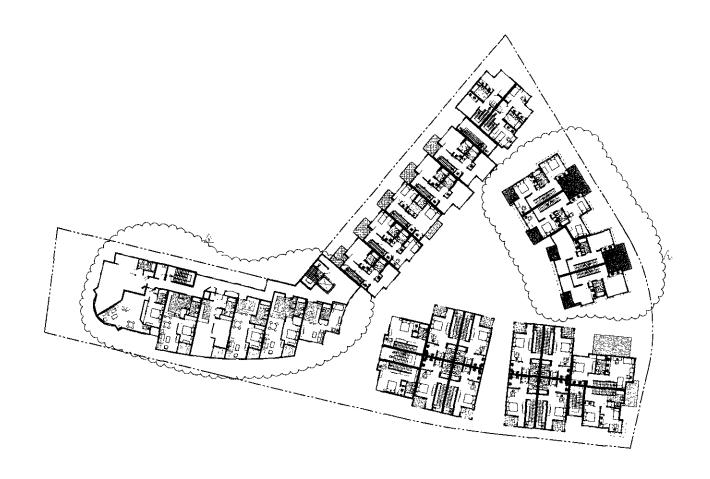
<u>Architect</u>

Van Meter Williams Pollack Architecture + Urban Design San Francisco, CA

Client
5110 Telegraph, LLC
Oakland,CA

Civiq

Oakland, CA September 16, 2005: CUP Submittal December 15, 2005: CUP Re-submittal scale: 1/16" = 1'-0"



<u>Client</u>
5110 Telegraph, LLC
Oakland,CA

Civia

Oakland, CA
September 16, 2005: CUP Submittal
December 15, 2005; CUP Re-submittal

scale: 1/16' = 1'-0"

A2.2 Second Floor Plan

Architect



<u>Client</u>

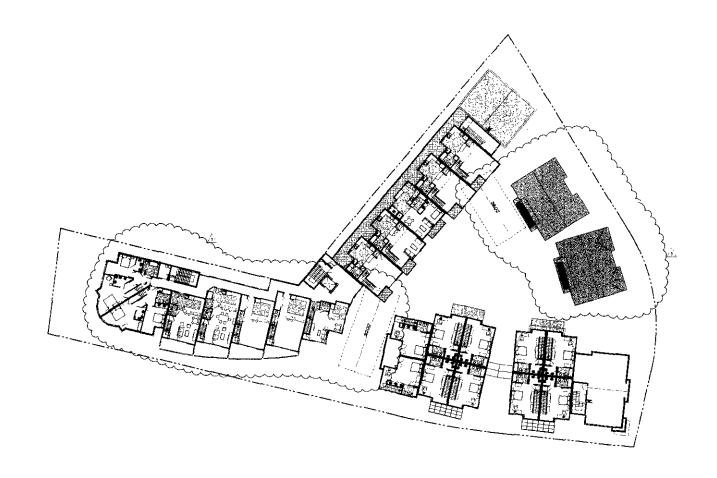
5110 Telegraph, LLC Oakland,CA Civiq

Cakland, CA
September 16, 2005: CUP Submittal
December 15, 2005: CUP Re-submittal

scale: 1/16" = 1'-0"

A2.3 Third Floor Plan

Architect



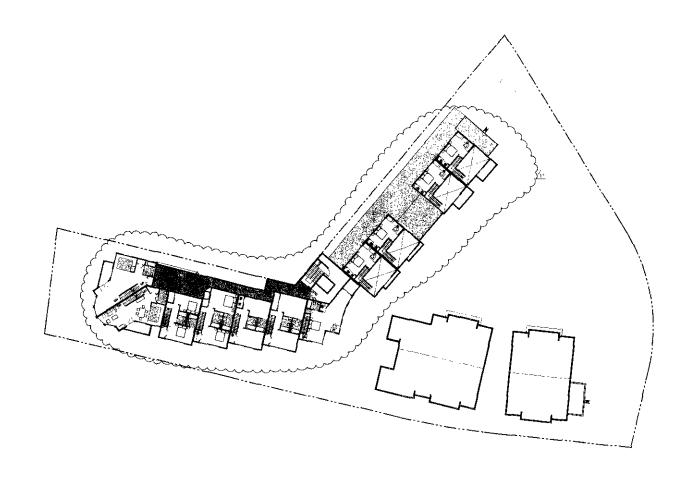
Client
5110 Telegraph, LLC
Oakland,CA

Civiq

Oakland, CA September 16, 2005: CUP Submittal December 15, 2005: CUP Re-submittal /1 scale: 1/16" = 1"-0"

A2.4 Fourth Floor Plan

Architect



<u>Client</u>

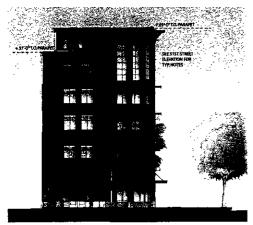
5110 Telegraph, LLC Oakland,CA Civiq

Oakland, CA September 16, 2005: CUP Submittal December 15, 2005: CUP Re-submittal 1. scale: 1/16" = 1'-0"



A2.5 Fifth Floor Plan

Architect



TELEGRAPH AVENUE ELEVATION



51st STREET ELEVATION

1" = 10'-0"

A3.1 Elevations

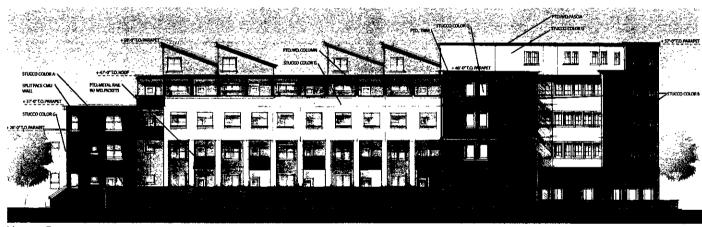
<u>Client</u>
5110 Telegraph, LLC
Oakland,CA

Civiq
Oakland, CA
December 15,2005: CUP Resubmittal

<u>Architect</u>



CLARKE STREET ELEVATION



NORTH ELEVATION

1" = 10'-0" **A3.2 Elevations**

<u>Client</u>
5110 Telegraph, LLC
Oakland.CA

Civiq
Oakland, CA
December 15,2005: CUP Resubmittal

<u>Architect</u>



VIEW OF CORNER AT 51ST AND TELEGRAPH



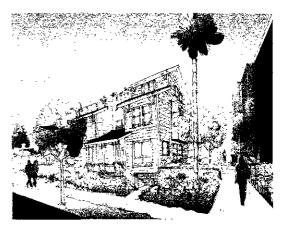
VIEW OF SIST AT CLARKE STREET

Client
5110 Telegraph, LLC
Oakland,CA

Civiq
Oakland, CA
December 15,2005: CUP Resubmittal



VIEW OF ENTRY PLAZA ALONG 51ST



VIEW OF CLARKE ST. AND WALK AT REDONDO

A3.3 Perspectives

Architect

ATTACHMENT B

PROJECT REVISIONS (Submitted at January 18, 2006, Planning Commission hearing)

5110 Telegraph, LLC
limited liability company
P.O. Box 3538
Oakland, CA 94609
(510) 550-7177

January 11, 2006

Mr. Darin Ranelletti Community and Economic Development Agency City of Oakland 250 Frank Ogawa Plaza, Suite 3315 Oakland, CA 94612

RE: Civiq Project

51st Street and Telegraph Avenue Case File No. CMDV05-469

Dear Mr. Ranellitti,

As you know, Councilmember Jane Brunner, assisted by Claudia Cappio, has graciously tried to mediate a resolution of differences between the developers of the Civiq project and a group of neighbors who decided late in the public process to oppose the project on the basis of its height and density. It became clear yesterday that a final resolution of the differences is unlikely before the project is heard by the Planning Commission on January 18. Nothing short of lowering the landmark design element at the corner of 51st Street and Telegraph Avenue will satisfy them and we are not prepared to compromise the architectural integrity of the building at that strategic intersection.

You have also received inquiries, comments and requests for changes in the project from several other groups and individuals, as have we. The groups include FROG Park, DMV Neighbors, NCPC, RCPC, Temescal Merchants Association and Temescal/Telegraph Business Improvement District. Many of the requests overlap, while others conflict. After reviewing the positions of the various groups, we believe that the concerns of most can be met by incorporating three changes into the project. In the interest of being a good neighbor, and without any assurance of additional support, we have decided to make those changes in the project design. The changes are as follows:

1. FROG Park Walkway

The walkway from FROG Park will be relocated to the northwest boundary of the parcel and the buildings will be reoriented to provide a through path to 51st Street. The development company will subdivide the parcel and deed this walkway to the City. Further, the development company will develop and landscape the walkway in a manner consistent with FROG Park designs and will install pedestrian friendly lighting from Clarke Street to 51st Street. The primary entrances for the ground floor units along the walkway will face the walkway.

This permanent public walkway and extension of FROG Park will replace the walkway that was in the design initially submitted to the Commission. It will create the direct pedestrian linkage along FROG Park that both Temescal and Rockridge residents have sought for years and will set the stage for the adjacent property to participate in expanding the walkway if and when that property is developed.

This change is conditioned on three things which can be summarized as follows: 1) the City agreeing to swap this land for other land the City Council has already agreed to sell us along 51st Street; 2) the City granting a permanent easement for access beneath the walkway to connect a redesigned parking lot to the elevator lobby in Civiq 1; and 3) the Planning Commission authorizing the Planning Director to grant a variance for parking in the event that redesign of the parking garage reduces the number of spaces in the garage to a number that requires a variance, but in no event less than one space per unit plus 4 spaces for the commercial users.

2. Redesign of Clarke Street Bungalow Style Buildings

The bungalow style buildings on Clarke Street will be redesigned to lower the peak of the roof to 37' and the roof eave line to 27' from grade. This change will reduce both the actual and perceived height of these buildings at the street level and will also enhance the architectural differentiation of these buildings so they appear to be developed at different times by different people.

3. Redesign of the corner building at 51st Street and Telegraph Avenue

The building at the corner of 51st Street and Telegraph Avenue will be redesigned. Along 51st Street, the graceful three story curve will be expanded one bay to the west, eliminating the shoulder adjacent to the corner design element. This will lower this entire facade to three stories from the pedestrian perspective and will further emphasize the strong horizontal element of the curve. Along Telegraph Avenue, the facade will be lowered to four stories and then stepped back 6' before rising an additional story, thereby reducing facade experienced by pedestrians along Telegraph Avenue as well.

Hard copies of the revised drawings are attached and electronic drawings have been sent to you separately. We request that any additional review of these design changes and the implementation of our conditions to change the FROG Park walkway be delegated to the Planning Director for final action.

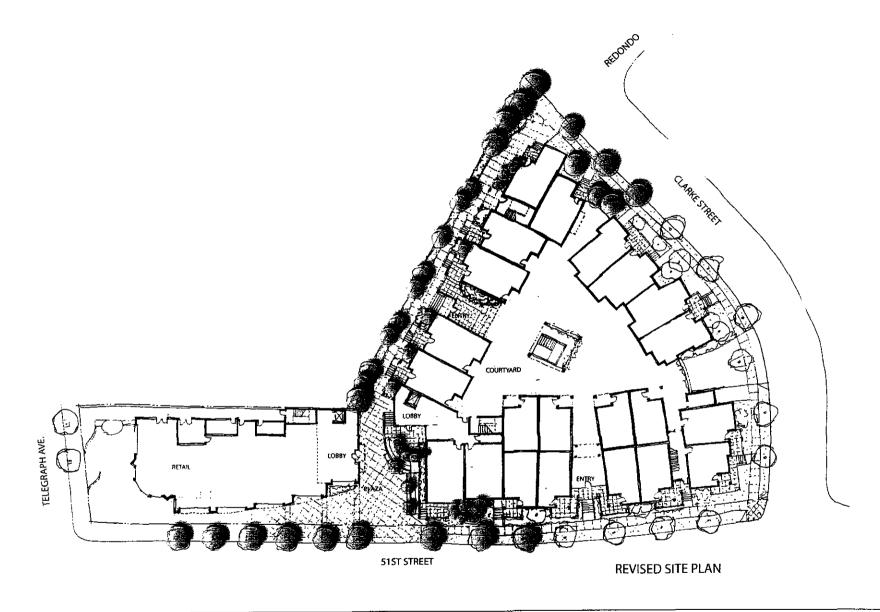
We are informed that the above changes were well received by the group of neighbors opposing the project, but they still insist that the corner building at 51st and Telegraph be lowered one floor. Only the design element at the corner, which is about 600 square feet, will remain 65' high; we believe this is essential to landmark and bring strength to this huge and busy intersection. The continuing push by some to reduce the height of this element appears to be without regard to the fact that it is set back more than 30' from the Telegraph property line.

We regret that we cannot reach agreement with all of our neighbors, but are both pleased and excited to be able to offer further design changes that will satisfy most while bringing more residents and commercial vitality to our struggling neighborhood.

for Managing Member

cc: Vice Mayor Jane Brunner

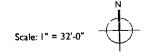
Claudia Cappio, Director of Planning



Client: 5110 Telegraph, L.L.C. P.O. Box 3239 Oakland, CA

Civiq Oakland, CA

January 3, 2006



Architect: **Van Meter Williams Poliack** Architecture + Urban Design San Francisco, California



51 STREET PARTIAL ELEVATION - REVISED 1/16" ± 1'-0"

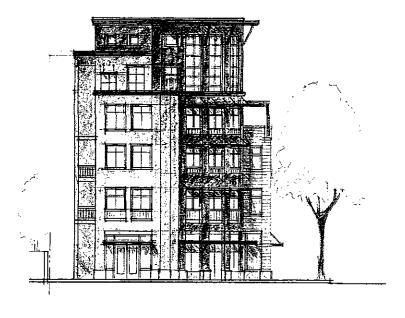
Client 5110 Telegraph, LLC P.O. 80x 3239 Oakland, CA Civiq Oakland, CA

January 03, 2006

<u>Architect</u>



TELEGRAPH AVENUE ELEVATION - ORIGINAL 1/16" = 1'-0"



TELEGRAPH AVENUE ELEVATION - REVISED
1/16" = 1'-0"

Client 5110 Telegraph, LLC .0. BOX 3239 Bakland, CA Civiq Oakland, CA

January 03, 2006

<u>Architect</u>



CLARKE STREET PARTIAL ELEVATION - REVISED 1/16" = 1'-0"

Client

5110 Telegraph, LLC P.O. BOX 3239 Oakland, CA

Civiq Oakland, CA

January 03, 2006

Architect

ATTACHMENT C

PLANNING COMMISSION STAFF REPORT (Dated January 18, 2006; without attachments) Case File Number: CMDV05-469 January 18, 2006

> 5100-5110 Telegraph Avenue, 450-478 51st Street & 5107 Location:

> > Clarke Street (See map on reverse)

014-1226-003-03, -004-03, -005-02, -006-02, -007-02, -008-00, -009-**Assessors Parcel Numbers:**

01, -009-02 & -014-00

Proposal: Construct a new mixed-use development consisting of 67 residential

units and 2,990 square feet of commercial space.

Applicant/Owner: 5110 Telegraph Avenue, LLC Contact Person/Phone Roy Alper / (510) 550-7177

Number:

Major Interim Conditional Use Permit to allow an increase in the Planning Permits Required:

residential density pursuant to the Neighborhood Center Mixed Use General Plan Land Use Classification; Major Variance to allow an increase in residential density pursuant to the Mixed Housing Type Residential General Plan Land Use Classification; Regular Design Review (Planning Commission) to construct more than 25,000 square feet of new floor area; and Minor Variances to allow: 1) Building height up to 65 feet where 40 feet is the maximum allowed and building height up to 59 feet where 25 feet (30 feet with a pitched roof) is the maximum allowed; 2) Front yard setback of three feet where 20 feet is the minimum required; and 3) Courtyard between buildings

measuring 10 feet where 39 feet is the minimum required and 16 feet where 50 feet is the minimum required.

Neighborhood Center Mixed Use & Mixed Housing Type Residential General Plan: Zoning:

C-28 Commercial Shopping District Commercial Zone (portion of site); R-35 Special One-Family Residential Zone (portion of site); R-40

Garden Apartment Residential Zone (portion of site); S-18 Mediated

Residential Design Review Combing Zone

Exempt, Section 15332 of the State CEQA Guidelines; in-fill **Environmental Determination:**

development projects

Not a Potentially Designated Historic Property (the site is vacant) **Historic Status:**

Service Delivery District: 1 **City Council District:**

> Date Filed: September 16, 2005

> > The application was previously reviewed by the Design Review Status:

> > > Committee on November 16, 2005.

Decision on application based on staff report and public testimony Action to be Taken:

Approval subject to conditions Staff Recommendation:

Appealable to City Council **Finality of Decision:**

For Further Information: Contact the case planner, Darin Ranelletti, at (510) 238-3663 or by

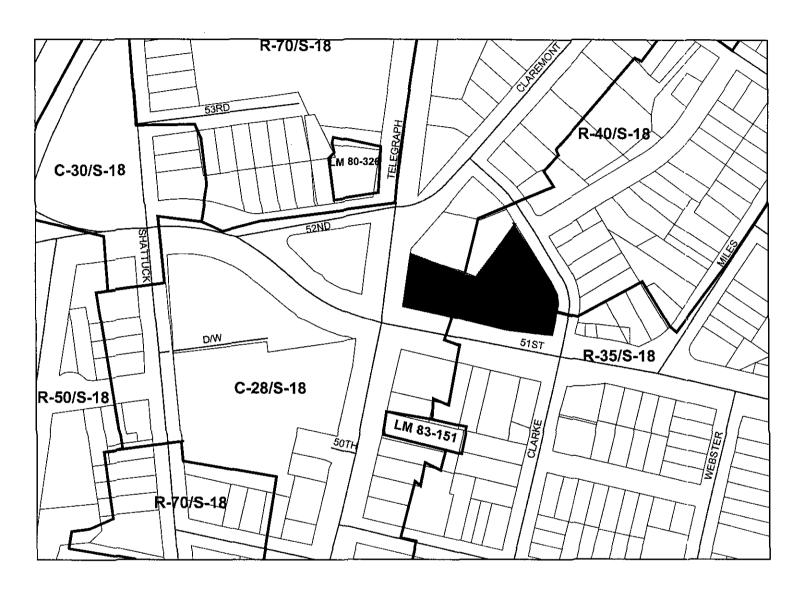
e-mail at dranelletti@oaklandnet.com.

SUMMARY

The applicant proposes to construct a new mixed-use development containing 67 residential units and approximately 2,990 square feet of ground floor commercial space. The project site is located in the Temescal neighborhood of North Oakland at the corner of Telegraph Avenue and 51st Street.

The proposed project requires a number of planning approvals including a Major Interim Conditional Use Permit and a Major Variance to allow an increase in the residential density pursuant to the Oakland General

CITY OF OAKLAND PLANNING COMMISSION



Case File:

CMDV05-469

Applicant:

5110 Telegraph, LLC

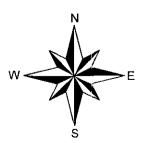
Address:

5100-5110 Telegraph Ave,

450-478 51st St & 5107 Clarke St

Zone:

C-28/R-40/R-35/S-18



Case File Number: CMDV05-469 Page 3

Plan, Regular Design Review, and Minor Variances to exceed the maximum allowed building height and reduce the minimum required front yard setback and courtyard width.

The proposal was previously reviewed by the Design Review Committee on November 16, 2005. The Committee expressed overall support for the design of the project. Staff believes the project is consistent with the goals and policies of the General Plan and recommends approval of the project subject to the attached findings and conditions.

PROJECT DESCRIPTION

The project consists of a new mixed-use development containing 67 residential units and approximately 2,990 square feet of ground floor commercial. The project drawings for the proposal are attached to this report (see Attachment A). The development would be comprised of four buildings. Building 1, located at the corner of Telegraph Avenue and 51st Street, would contain four stories of residential units over one story of ground floor commercial space for a total of five stories. The majority of Building 1 would be 55 feet tall with the building rising to 65 feet at the corner of Telegraph Avenue and 51st Street. Buildings 2, 3, and 4 would be entirely residential.Building 2, located at the corner of 51st Street and Clarke Street in the eastern portion of the site, would be four stories tall with a height ranging from 47 to 49 feet (with the building stepping down to three stories and 38 feet tall right at the corner of 51st Street and Clarke Street). Building 3, located along Clarke Street, would contain three stories with a pitched roof that ranges from 35 feet to 41 feet in height. Building 3 would be articulated into two visually distinct sub-volumes to give the appearance of two single-family homes. Both Buildings 2 and 3 would contain ground floor residential units that would be entered directly from the sidewalk. Building 4, located in the central interior of the site would be five stories tall and range from 47 to 59 feet in height (with the building stepping down to three stories and 37 feet tall near Clarke Street).

The project contains a proposed plaza at the corner of Telegraph Avenue and 51st Street in front of Building 1 and a common courtyard for use by the project residents located in the central portion of the site. Off-street parking would be located in an underground parking garage containing 100 parking spaces. The entrance and exit to the parking garage would be located on Clarke Street near 51st Street.

PROPERTY DESCRIPTION

The site is located at the intersection of Telegraph Avenue and 51st Street in the Temescal neighborhood of North Oakland. The site is an irregularly shaped property measuring approximately 40,790 square feet in area. The subject property stretches from the corner of Telegraph Avenue and 51st Street along 51st Street to Clarke Street in the east. The topography of the site is relatively level. The site includes a portion of City-owned right-of-way along 51st Street that consists of remnant parcels created when 51st Street was widened in the 1970s. The site is the former location of an adult movie theater located at the corner of Telegraph Avenue and 51st Street that has since been demolished. The eastern portion of the site near Clarke Street is currently being used as an off-site parking lot for Children's Hospital and Research Center.

In the vicinity of the site, Telegraph Avenue contains primarily one- and two-story commercial buildings. Adjacent to the north of the site near the intersection of Telegraph Avenue and Claremont Avenue are an existing approximately 30-foot tall commercial building (currently occupied by Global Video) and an approximately 48-foot tall 1920s multi-unit apartment building. To the south of the site along 51st Street is a mixture of one- and two-story commercial buildings transitioning to residential buildings further to the east. To the east of the site along Clarke Street are one- and two-story single-family homes.

Page 4

GENERAL PLAN ANALYSIS

The site contains two General Pan Land Use Designations. The western portion of the site towards the corner of Telegraph Avenue and 51st Street is designated Neighborhood Center Mixed Use (NCMU) by the General Plan. The maximum residential density allowed under the NCMU designation is 125 units per gross acre. According to the General Plan, the intent and desired character of the NCMU designation is the following:

The Neighborhood Center Mixed Use classification is intended to identify, create, maintain and enhance mixed use neighborhood commercial centers. These centers are typically characterized by smaller scale pedestrian-oriented, continuous street frontage with a mix of retail, housing, office, active open space, eating and drinking places, personal and business services, and smaller scale educational, cultural, or entertainment uses. Future development within this classification should be commercial or mixed uses that are pedestrian-oriented and serve nearby neighborhoods, or urban residential with ground floor commercial. (Page 149)

The eastern portion of the site towards Clarke Street is designated Mixed Housing Type Residential (MHTR) by the General Plan. The maximum residential density allowed under the MHTR designation is 30 units per gross acre. According to the General Plan, the intent and desired character of the MHTR designation is the following:

The Mixed Housing Type Residential classification is intended to create, maintain, and enhance residential areas typically located near the City's major arterials and characterized by a mix of single family homes, townhouses, small multi-unit buildings, and neighborhood businesses where appropriate. Future development within this classification should be primarily residential in character, with live-work types of developments, small commercial enterprises, schools, and other small scale, compatible civic uses possible in appropriate locations. (Page 146)

Given the above General Plan designations for the site and the size of the site, the maximum number of residential units allowed on the site under the General Plan is 67 units, equal to the number of units proposed in the project. The proposal includes a mixed-use residential and commercial building (Building 1) located at the corner of Telegraph Avenue and 51st Street within the NCMU General Plan designation. Building 1 would contain ground-floor neighborhood-oriented commercial space with continuous street frontage as called for by the General Plan. The remaining buildings in the development would be located within the MHTR General Plan designation. Buildings 2 and 3 along the perimeter of the site are designed with the character of single-family homes, townhouses, and small multi-unit apartment buildings consistent with the desired character of the MHTR designation.

Telegraph Avenue in the Temescal neighborhood is also designated as a "Grow and Change" area in the General Plan. Areas designated Grow and Change are located primarily in Downtown Oakland and along the City's major arterials. According to the General Plan, Grow and Change areas should "emphasize significant changes in density, activity, or use, which are consistent with the Land Use Diagram, Transportation Diagram, and the Policy Framework and other Elements of the General Plan." (Page 124)

Below are additional policies in the General Plan which are applicable to the project. Following each policy is an analysis of the project's consistency with the policy.

Page 5

 Policy N1.1: Concentrating Commercial Development. Commercial development in the neighborhoods should be concentrated in areas that are economically viable and provide opportunities for smaller scale, neighborhood-oriented retail.

<u>Proposal</u>: The commercial space included in the project would be located on Telegraph Avenue within the existing economically vibrant Temescal commercial district. The proposed commercial space would be designed to accommodate neighborhood-serving commercial uses.

• <u>Policy N3.1: Facilitating Housing Construction</u>. Facilitating the construction of housing units should be considered a high priority for the City of Oakland.

<u>Proposal</u>: The project provides for 67 new housing units, the maximum number of units permitted under the General Plan.

• <u>Policy N3.2: Encouraging Infill Development</u>. In order to facilitate the construction of needed housing units, infill development that is consistent with the General Plan should be take place throughout the City of Oakland.

<u>Proposal</u>: The project involves the reuse of an existing underutilized site located within the existing urbanized area of the city.

<u>Policy N3.8: Required High-Quality Design</u>. High-quality design standards should be required
of all new residential construction. Design requirements and permitting procedures should be
developed and implemented in a manner that is sensitive to the added costs of those requirements
and procedures.

<u>Proposal</u>: The project involves high-quality design in that it employs high-quality materials, finishes, and details. The project complies with the design review criteria of the Planning Code (see attached Findings).

Policy N3.9: Orienting Residential Development. Residential developments should be encouraged to face the street and to orient their units to desirable sunlight and views, while avoiding unreasonably blocking sunlight and views for neighboring buildings, respecting the privacy needs of residents of the development and surrounding properties, providing for sufficient conveniently located on-site open space, and avoiding undue noise exposure.

<u>Proposal</u>: All the proposed buildings located along the street frontage of the site face the street. The site layout, including the unit orientations and courtyard location, has been designed to provide for adequate solar access to the new units. Due to the distance between the proposed development and nearby homes, potential solar access impacts to nearby homes located on Clarke Street would be limited. A shadow analysis conducted for the project shows that the project would not block sunlight to nearby residential properties located on Clarke Street except for sunlight to the front yard areas of nearby homes in the late afternoon during Spring, Summer, and Fall (and in the early afternoon during Winter). Due to the topography and location of the site, there are no views in the area which the new units could take advantage of or which the proposal would block from nearby homes.

 Policy N3.10: Guiding the Development of Parking. Off-street parking for residential buildings should be adequate in amount and conveniently located and laid out, but its visual prominence should be minimized.

Page 6

<u>Proposal</u>: The amount of proposed off-street parking complies with the parking requirements of the Zoning Regulations. Off-street parking would be located in a new underground parking garage, located underneath the proposed building so that it is convenient to the new units and screened from view from surrounding streets.

• Policy N6.1: Mixing Housing Types. The City will generally be supportive of a mix of projects that provide a variety of housing types, unit sizes, and lot sizes which are available to households with a range of incomes.

<u>Proposal</u>: The project includes units ranging in size from studios to three-bedroom units in different housing types (multi-unit apartments and townhouses).

Policy N7.1: Ensuring Compatible Development. New residential development in Detached Unit
and Mixed Housing Type areas should be compatible with the density, scale, design, and existing
or desired character of surrounding development.

<u>Proposal</u>: The eastern portion of the project located within the Mixed Housing Type Residential designation is designed to reflect the density, scale, design, and character of the existing nearby homes located along Clarke Street in that the proposed buildings in this area will be articulated into smaller identifiable sub-volumes to appear like single-family homes and will employ similar building forms as the existing nearby homes.

Policy N8.2: Making Compatible Interfaces Between Densities. The height of development in
urban residential and other higher density residential areas should step down as it nears lower
density residential areas to minimize conflicts at the interface between the different types of
development.

<u>Proposal</u>: The height of the development steps down from 65 feet at the corner of Telegraph Avenue and 51st Street to buildings ranging in height from 36 to 41 feet in the eastern portion of the site along Clarke Street.

• Policy N10.1: Identifying Neighborhood "Activity Centers." Neighborhood Activity Centers should become identifiable commercial, activity and communication centers for the surrounding neighborhood. The physical design of neighborhood activity centers should support social interaction and attract persons to the area. Some of the attributes that may facilitate this interaction include plazas, pocket parks, outdoor seating on public and private property, ample sidewalk width, street amenities such as trash cans and benches, and attractive landscaping.

<u>Proposal</u>: The proposal includes a plaza at the corner of Telegraph Avenue and 51st Street which could be used for outdoor seating and social interaction to encourage community activity.

ZONING ANALYSIS

The site is located in three different base zoning districts with one combining zoning district overlaying the entire site. The western portion of the site near the corner of Telegraph Avenue and 51st Street is located in the C-28 Commercial Shopping District Commercial Zone. The western portion of the site near the corner of 51st Street and Clarke Street is located in the R-35 Special One-Family Residential Zone and the northern portion of the site located along Clarke Street is located in the R-40 Garden Apartment Residential Zone. The S-18 Mediated Residential Design Review Combing Zone is an overlay zone that

Page 7

covers the entire site. The S-18 Zone contains special procedural requirements for design review. The requirements of the S-18 Zone do not apply to the proposal because they are only applicable to one- and two-unit residential developments.

The intent of the C-28 Zone is the following:

[T]o create, preserve, and enhance major boulevards of medium-scale retail establishments featuring some specified higher density nodes in attractive settings oriented to pedestrian comparison shopping, and to encourage mixed-use residential and nonresidential developments, and is typically appropriate along major thoroughfares near residential communities. (OPC Sec. 17.44.010)

The intent of the R-35 Zone is the following:

[T]o create, preserve, and enhance areas containing a mixture of single- and two-family dwellings in desirable settings for urban living, and is typically appropriate to areas of existing lower or lower-medium density residential development. (OPC Sec. 17.18.010)

The intent of the R-40 Zone is the following:

[T]o create, preserve, and enhance areas containing a mixture of single- or two-family dwellings and garden apartments in spacious settings for urban living, and is typically appropriate to attractive areas of existing lower medium density residential development. (OPC Sec. 17.22.010)

The zoning for the site would allow a maximum of 25 residential units on the property. The proposal exceeds the number of units allowed by the zoning (67 units are proposed). The Zoning Regulations came into effect largely in 1965. Since that time, the City has adopted a new General Plan in 1998. The policies of the General Plan supersede the Zoning Regulations. In many areas of the city, particularly along major transit corridors such as Telegraph Avenue, the maximum residential density allowed under the General Plan is significantly higher than the density allowed by the zoning. The City is currently working to update the zoning districts so that they contain development standards that are consistent with the policies contained in the General Plan. Pursuant to the Guidelines for Determining Project Conformity with the General Plan and Zoning Regulations, a Major Interim Conditional Use Permit is required to increase the project's residential density to the maximum allowed under the General Plan for the portion of the site located in the Neighborhood Center Mixed Use General Plan designation. For the portion of the site located in the Mixed Housing Type Residential General Plan designation, a Major Variance is required to increase the project's residential density to the maximum allowed under the General Plan. (Note: The Mixed Housing Type Residential designation is the only General Plan designation where a Major Variance, rather than an Interim Conditional Use Permit, is required to exceed the maximum density allowed by the Zoning Regulations.)

The project complies with all other zoning standards except for the maximum building height allowed and minimum front yard setback and courtyard width required. The applicant is seeking variances to waive these standards. Specifically, the proposal is seeking to allow: 1) Building height up to 65 feet where 40 feet is the maximum allowed and building height up to 59 feet where 25 to 30 feet is the maximum allowed; 2) Front yard setback of three feet where 20 feet is the minimum required; and 3) Courtyard between buildings measuring 10 feet where 39 feet is the minimum required and 16 feet where 50 feet is the minimum required. Each of these variances are further discussed under the "Key Issues and Impacts" section of this report.

ENVIRONMENTAL DETERMINATION

This project is categorically exempt from the environmental review requirements of the California Environmental Quality Act (CEQA) pursuant to Section 15332 of the State CEQA Guidelines ("In-Fill Development Projects"). The criteria for the in-fill exemption, and staff's analysis of each criterion, are listed below.

a) The project is consistent with the applicable general plan designation and all applicable general plan policies as well as with applicable zoning designation and regulations.

Analysis: The project is consistent with the General Plan designations for the site and with applicable General Plan policies as demonstrated in the "General Plan Analysis" and "Findings" sections of this report. The project is consistent with the zoning designations for the site and with applicable zoning regulations as demonstrated in the "Zoning Analysis" and "Findings" sections of this report. A number of variances to waive certain zoning standards are required for the project. The project complies with the variance procedures contained within the Zoning Regulations and satisfies the required findings for approval of the variances as demonstrated in the "Findings" section of this report. In the past, the Planning Commission has applied the in-fill exemption to projects that require variances finding that the project satisfies the zoning consistency requirement of the in-fill exemption because the findings for approval of the variances were made in accordance with the procedures outlined in the Zoning Regulations. The Planning Commission has not applied the in-fill exemption to projects that require a rezoning of the site to a different zoning designation. This project does not require rezoning the site.

b) The proposed development occurs within city limits on a project site of no more than five acres substantially surrounded by urban uses.

<u>Analysis</u>: The project site is located within the city limits of the City of Oakland and consists of 40,790 square feet (0.94 acres). The site is surrounded by commercial and residential urban uses.

c) The project site has no value as habitat for endangered, rare or threatened species.

<u>Analysis</u>: The project site is located in an urbanized area on a previously-developed lot. A portion of the site currently contains an existing parking lot and the other portion of the site previously contained a movie theater.

d) Approval of the project would not result in any significant effects relating to traffic, noise, air quality, or water quality.

Analysis: A traffic impact analysis was prepared for the project. Potential traffic impacts from the project were reviewed at the key intersections surrounding the site. The project is anticipated to generate approximately 778 net new daily vehicle trips, including 70 AM peak hour trips and 90 PM peak hour trips. The Level of Service (LOS) for each of the four intersections studied would remain unchanged except for the intersection of Clarke Street and 51st Street where the LOS is anticipated to drop from LOS D to LOS E. The potential impact to the intersection of Clarke Street and 51st Street, an unsignalized intersection, is considered less than significant under CEQA because the project would not satisfy the Caltrans Peak Hour Volume Warrant for a new traffic signal because the minimum required threshold volume for the Clarke Street approach to the intersection is 100 vehicles per hour and the peak hour volume of the project is expected to be only 42 vehicles per hour.

Page 9

Potential noise impacts of the project are anticipated to be limited. The project would consist primarily of residential uses consistent with the residential uses in the surrounding neighborhood. The proposed commercial uses would be located at the corner of Telegraph Avenue and 51st Street and is expected to generate noise consistent with the existing uses in the Temescal commercial district. Potential noise impacts related to construction of the project would also be limited. Standard noise reduction measures would be incorporated into the project (see Conditions of Approval #15 and #16).

Potential air quality impacts of the project would be limited. The vehicle trips associated with the project would generate far fewer than the 2,000 vehicle trips per day that the Bay Area Air Quality Management District (BAAQMD) considers the normal minimum traffic volume that should require a detailed air quality analysis. Potential air quality impacts related to construction of the project would also be limited. Standard dust control measures would be incorporated into the project to limit potential air quality impacts during construction (see Condition of Approval #13).

Potential water quality impacts of the project would be limited. The project involves the creation of less than one acre of new impervious surface, the minimum threshold for requiring on-site stormwater treatment facilities to remove stormwater pollutants under the National Pollutant Discharge Elimination System Permit issued by the San Francisco Bay Regional Water Quality Control Board to the Alameda Countywide Clean Water Program (of which the City of Oakland is a member). Potential water quality impacts related to construction of the project would also be limited. Standard construction-related water quality control measures would be incorporated into the project to limit potential water quality impacts during construction (see Condition of Approval #14).

e) The site can be adequately served by all required utilities and public services.

Analysis: The project site is located in an urbanized area of the City of Oakland. Existing utilities and public services are located near the site.

Section 15300.2(f) of the CEQA Guidelines states that a categorical exemption shall not be used for a project which may cause a substantial adverse change in the significance of an historical resource. Section 5020.1(q) of the California Public Resources Code defines the term "substantial adverse change" as follows: "Substantial adverse change' means demolition, destruction, relocation or alteration such that the significance of an historical resource would be impaired." The project does not have the potential to result in a substantial adverse change in the significance of an historical resource. The site contains no existing buildings, is not a Designated Historic Property, and is not located in a Preservation District. The Temescal Commercial Historic District, a designated Preservation District (Area of Secondary Importance), is located across 51st Street south of the site on the east side of Telegraph Avenue stretching from 49th Street to 51st Street. Because the project is located across the street from the Historic District, the project would not result in the demolition, destruction, relocation, or alteration of any of the existing structures in the Historic District.

PUBLIC PARTICIPATION AND COMMENTS

Beginning in 2000, the community surrounding the project site held a series of meetings to develop a set of goals for development of the site. Recently the applicant held a series of community meetings regarding the specific proposal. At a recent community meeting the applicant distributed a handout listing the goals developed for the site by the community and how the project fulfills these goals (see

Attachment B). The applicant argues that the project fulfills virtually all of the goals developed by the community.

Staff has received 23 letters and e-mails from interested members of the community regarding the project (see Attachment C). 19 of the letters and e-mails are in support of the proposal while four of the letters and e-mails are opposed to the proposal. Staff also received a petition opposing the project signed by 315 local residents. The letters and e-mails opposed to the project are primarily concerned about the height of the project, the existence of Temescal Creek under the project site, the possibility of extending the nearby Rockridge Temescal Greenbelt through the site, and traffic generated by the project, among other concerns. Each of these issues is discussed in more detail under the "Key Issues and Impacts" section of this report.

RESULTS OF PREVIOUS HEARING

This proposal was reviewed by the Design Review Committee of the Planning Commission on November 16, 2005. Overall, the Committee expressed support for the design of the project including the proposed height and density of the proposal. One member of the Committee felt that the design of the tower feature located at the corner of Telegraph Avenue and 51st Street was somewhat generic or predictable (referring to the tower as the "Barnes and Noble" tower). The current proposal includes minor modifications to interior floor plans of the units. The exterior elevations and site planning for the project remain unchanged form the previous version reviewed by the Committee.

KEY ISSUES AND IMPACTS

Density

As mentioned under the "General Plan Analysis" and "Zoning Analysis" sections of this report, the proposal is consistent with the residential density limitations of the General Plan but exceeds the maximum density allowed by the Zoning Regulations. A Major Interim Conditional Use Permit (for the portion of the site designated Neighborhood Center Mixed use near the corner of Telegraph Avenue and 51st Street) and a Major Variance (for the portion of the site designated Mixed Housing Type Residential near Clarke Street) are required for the project. At the Design Review Committee meeting on November 16, 2005, the Committee expressed support for the proposed density. Staff feels that the proposed density is appropriate for the site given the housing policies of the General Plan, the high level of design quality incorporated into the project, and the location of the proposal at the intersection of two major arterials well-served by public transit. The density of the project is arranged so that the majority of units are incorporated into larger buildings near the commercial corridor of Telegraph Avenue and fewer units are incorporated into smaller buildings located near the existing residential neighborhood along Clarke Street.

Building Height

As stated under the "Zoning Analysis" section of this report, the proposal exceeds the maximum building heights allowed by the Zoning Regulations. Building 1 would be primarily 55 feet tall (rising to 65 feet at the corner of Telegraph Avenue and 51st Street) where the maximum allowed height is 40 feet. Building 2 would be primarily 47 to 49 feet tall (stepping down to 38 feet at the corner of 51st Street and Clarke Street) where 25 feet (or 30 feet for a pitched roof) is the maximum height allowed. Building 3 would be 35 feet tall to the top of the building wall and 41 feet tall to the top of the pitched roof where 25 feet (or 30 feet for a pitched roof) is the maximum height allowed. Building 4 would be primarily 47 feet tall (with a sawtooth roof rising to 59 feet) where 25 feet (or 30 feet for a pitched roof) is the maximum height allowed.

The proposed height of the project is one of the primary concerns of some neighborhood residents, specifically that the proposal is out of scale with the existing buildings along the Telegraph Avenue commercial corridor and the existing homes in the surrounding residential neighborhood. At the Design Review Committee meeting on November 16, 2005, the Committee expressed support for the proposed height of the project. The Committee felt that the height of the proposal was appropriate given the location and design of the project. The site is located at the intersection of Telegraph Avenue and 51st Street, two of the widest streets in Oakland. Both Telegraph Avenue and 51st Street have a right-of-way width of 100 feet. Accepted urban design principles place a high level of importance on the relationship of building height to street width. If buildings are too short in relation to the width of the street, the street space is less defined and looses a sense of enclosure. The optimum height-to-width ratio is between 1:1 (where the height of the building equals the width of the street) and 1:2 (where the height of the building is one-half the height of the street width). At the corner of Telegraph Avenue and 51st Street, where the proposal is 65 feet tall, the height-to-width ratio is 1:1.5, within the range of recommended height-towidth ratios. If the height of the building is reduced to 40 feet in compliance with the Zoning Regulations, the height-to-street ratio would be 1:2.5, outside of the range of recommended height-towidth ratios. The height of the proposed project steps down in the east towards Clarke Street. In addition, the project is designed to reduce the visual height and mass of the buildings as seen from the street. All of the proposed buildings fronting on the surrounding streets contain upper-story setbacks thereby reducing their perceived height and preserving the pedestrian scale of the neighborhood. Building 1 is primarily five stories tall but the two top floors of the building are set back from the street. The corner feature of Building 1 at the intersection of Telegraph Avenue and 51st Street does not contain an upper-story setback because it is important to incorporate a prominent corner feature at the intersection to visually anchor the intersection and to provide visual interest. The corner of the project will be one of the signature buildings for the Temescal commercial district so the corner should be prominent. The prominence of the corner feature is aided by the additional height of the building at the corner. Stepping back the top portion of the building at the corner would weaken the architectural prominence and visual interest of the building. The top floor of Building 2 is set back from 51st Street and the top floor of the Building 3 is set back from Clarke Street. The proposal further reduces the visual height, mass, and scale of the buildings by incorporating significant façade articulation (projections and recesses) and varied materials and textures.

In order to reduce the height of the project, the proposal would need to reduce the number of units, reduce the size of the units (while maintaining the same number of units), or redistribute the units to other areas of the site (while maintaining the same number of units). According to the applicant, reducing the number of units would not allow the remaining number of units to cover the expense of providing underground parking. In staff's experience, providing underground parking is enormously expensive. Therefore reducing the number of units would require above-ground parking which would dramatically affect the appearance of the proposal because the parking would be more visible from the street which would be inconsistent with Policy N3.10 of the General Plan (see above "General Plan Analysis" section of this report) regarding parking visibility. Reducing the size of the units while maintaining the same number of units would reduce the variety of unit sizes and types in the proposal which would be inconsistent with Policy N6.1 of the General Plan (see above "General Plan Analysis" section of this report) regarding unit sizes and types. Redistributing the units within the site to reduce the building height while maintaining the same number of units would reduce the amount of open space in the project thereby reducing solar access to individual units and reducing the livability of the development. The height of the proposal is the result of complying with the policies of the General Plan and providing a livable, attractive development. The General Plan designates Telegraph Avenue as a Grow and Change area envisioning a significant change in the density of development along the corridor which requires buildings taller than existing buildings. Staff believes that the height of the project is

appropriate given the site's location and the techniques utilized to reduce the visual height and mass of the buildings.

Site Plan

The project is designed so that the proposed buildings line the perimeter of the site resulting in active street frontages. A large common courtyard is located in the central portion of the site. The Zoning Regulations require a front yard setback of 20 feet along Clarke Street. The proposal contains units fronting on Clarke Street with front porches located approximately three feet from the front property line. The applicant is seeking a variance to reduce the required front yard setback along Clarke Street. Staff believes the variance is appropriate because it allows for front porches close to the sidewalk to activate the street while maximizing the size of the interior courtyard. The Zoning Regulations require a minimum separation between buildings on opposite sides of the courtyard in order to provide for adequate light and area into the units. The courtyard width requirement is satisfied for the majority of the proposed units but because the courtyard is triangular in shape reflecting the triangular shape of the eastern portion of the site, the units at the ends of each building do not meet the minimum separation requirement. The east end of Building 2 is separated from the south end of Building 3 by 10 feet where a 39-foot separation is required and the west end of Building 2 is separated from the south end of Building 4 by 16 feet where a 50-feet separation is required. Staff believes the variance for courtyard width is appropriate given the unique shape of the site. If the western portion of the site was rectangular in shape, the project would be able to meet the building separation requirement.

Traffic

As discussed above in the "Environmental Determination" section of this report, a traffic impact analysis was prepared for the project. The results of the analysis indicate that the anticipated traffic generated by the project would be considered less than significant under state environmental law (CEQA). The project is anticipated to generate approximately 778 net new daily vehicle trips, including 70 AM peak hour trips and 90 PM peak hour trips. The Level of Service (LOS) for each of the four intersections studied would remain unchanged except for the intersection of Clarke Street and 51st Street where the LOS is anticipated to drop from LOS D to LOS E. The potential impact to the intersection of Clarke Street and 51st Street, an unsignalized intersection, is considered less than significant under CEQA because the project would not satisfy the Caltrans Peak Hour Volume Warrant for a new traffic signal because the minimum required threshold volume for the Clarke Street approach to the intersection is 100 vehicles per hour and the peak hour volume of project is expected to be only 42 vehicles per hour.

Parking

The Zoning Regulations require a minimum of 93 off-street parking spaces to serve the residential units in the development (the C-28 Zone in the western portion of the site requires one space per unit while the R-35 and R-40 Zones in the eastern portion of the site require one and one-half spaces per unit). No off-street parking is required for the proposed 2,990 square-foot commercial space because it is less than the minimum 3,000 square-foot size threshold for commercial parking. The proposal includes 100 off-street parking spaces in the underground garage. The seven parking spaces provided beyond the minimum number required would be used by employees of the commercial space.

Rockridge Temescal Greenbelt Extension

To the north of the site lies the Rockridge Temescal Greenbelt consisting of a path alongside Temescal Creek. The Greenbelt terminates at FROG Park, located just north of the site at the intersection of Clarke Street and Redondo Avenue. Some neighborhood residents are calling for the extension of the Greenbelt

Page 13

from FROG Park to the south through the project site connecting the Greenbelt to the intersection of Telegraph Avenue and 51st Street. Staff believes extending a public walkway from FROG Park through the site could potentially provide a tremendous community benefit by providing a neighborhood amenity and improving pedestrian circulation in the area. However, staff does not believe the Planning Commission has the legal authority to require public access across the site to serve this purpose. In order for the City to require such a condition of approval, the City must demonstrate that the impact of the project that the condition seeks to mitigate is directly related to the condition of approval, meaning there must exist a "nexus," or relationship, between the impact and the condition. Staff does not believe that a nexus exists in this case because the condition of approval would require public access across the property where no public access currently exists (the site is fenced private property). The proposal does include a north-south path through the site, however, this pathway would remain private and access could be restricted.

Temescal Creek Underground Culvert

After leaving FROG Park, Temescal Creek enters an underground culvert which traverses the site near the corner of Telegraph Avenue and 51st Street. Some neighborhood residents are interested in removing the culvert to open and restore Temescal Creek on the site. If the creek was restored to its natural state with natural creek banks on each side, the width required to accommodate such a restoration would be substantial in size, reaching far out into the public right-of-way of Telegraph Avenue and far into the western portion of the site, rendering such a proposal infeasible. If the culvert was opened so that the creek became visible from above but remained in an engineered channel, because of the size of the culvert (10 feet wide), the creek would occupy almost the entire plaza area at the corner of Telegraph Avenue and 51st Street. It is questionable if replacing the plaza with an open culvert would equal the community benefit of the plaza since the creek would only be exposed for a short distance. In order to acknowledge the presence of the creek underneath the site, staff is recommending a condition of approval that requires that the design and improvement of the plaza located at the corner of Telegraph Avenue and 51st Street include an acknowledgement of the presence of the creek, such as a design feature that represents the creek and an informational plaque concerning the creek (see Condition of Approval #20).

The existing culvert was originally constructed in 1892. Some maintenance work was performed on the culvert in the 1980s. Because the project involves new construction and excavation for the underground parking garage within approximately 10 feet of the culvert, extreme care must be taken to ensure that the construction of the project does not affect the integrity of the culvert. Staff is recommending a condition of approval that requires a statement from a licensed engineer certifying that the project is designed and engineered in a manner that does not compromise the integrity of the culvert (see Condition of Approval #23).

CONCLUSION

Staff recommends approval of the proposal subject to the attached findings and conditions of approval. Staff believes the project is consistent with the goals and policies of the General Plan. The proposal would replace an existing underutilized site located along a major transit corridor with needed housing opportunities and neighborhood-oriented commercial uses. Potential adverse impacts of the proposal on the surrounding neighborhood would be limited and the project incorporates high-quality design.

RECOMMENDATIONS:

- 1. Affirm staff's environmental determination.
- 2. Approve the Major Interim Conditional Use Permit, Major Variance, Regular Design Review, and Minor Variances subject to the attached findings and conditions.

Prepared by:

DARIN RANELLETT

Planner III

Approved by:

GARY PATTON

Deputy Director of Planning and Zoning

Approved for forwarding to the

City Planning Commission:

CLAUDIA CAPPIO Director of Development

ATTACHMENTS:

- A. Project Drawings (Dated December 15, 2005)
- B. Community Goals for Project (submitted by applicant)
- C. Public Comments

Page 15

FINDINGS FOR APPROVAL

This proposal meets the required findings under Sections 17.134.050 (General Conditional Use Permit Criteria), 17.136.070A (Residential Design Review Criteria), and 17.148.050 (Variance Findings) of the Oakland Planning Code. The proposal also meets the required findings for an Interim Conditional Use Permit as required by the Guidelines for Determining Project Conformity with the General Pan and Zoning Regulations. Required findings are shown below in **bold** type; explanations as to why these findings can be made are in normal type.

Section 17.134.050 - General Use Permit Criteria:

Subject: Increase in the residential density pursuant to the Neighborhood Center Mixed Use General Plan Land Use Classification (western portion of the site)

A. That the location, size, design, and operating characteristics of the proposed development will be compatible with and will not adversely affect the livability or appropriate development of abutting properties and the surrounding neighborhood, with consideration to be given to harmony in scale, bulk, coverage, and density; to the availability of civic facilities and utilities; to harmful effect, if any, upon desirable neighborhood character; to the generation of traffic and the capacity of surrounding streets; and to any other relevant impact of the development.

The proposal will be compatible with and will not adversely affect abutting properties and the surrounding neighborhood. All of the proposed buildings contain ground-floor pedestrian-oriented entries, architectural articulations and detailing, and upper-story setbacks to preserve the pedestrian scale of the neighborhood. The use of multiple separate buildings, a mixture of materials, façade articulations, and upper-story setbacks of the proposal reduce the perceived visual bulk of the project. Substantial exterior plazas and a generous interior courtyard limit the site coverage of the project to a level consistent with the surrounding neighborhood. The proposed density will be greater than the surrounding neighborhood but because it is arranged in a manner, through the use of separate buildings and multiple unit types, upper-story setbacks, and generous plazas and open space, to reduce the perceived density of the proposal, the project harmonizes with the surrounding neighborhood.

Adequate civic facilities and utilities are available nearby to serve the site.

The proposal will not harm the character of the neighborhood. The character of the Temescal commercial district consists of pedestrian-oriented buildings containing neighborhood-oriented commercial uses. The proposal will preserve the pedestrian orientation of the area as described above and contain neighborhood-oriented commercial space. The character of the nearby Temescal residential neighborhood consists of predominantly single-family homes and small multi-unit apartment buildings. The portion of the project near the Temescal residential neighborhood is designed to preserve the existing character of the residential neighborhood by utilizing building forms and massing arrangements similar to the surrounding neighborhood.

According to a traffic analysis prepared for the project, traffic impacts of the development are anticipated to be less than significant.

No other impacts are anticipated from the development.

Page 16

B. That the location, design, and site planning of the proposed development will provide a convenient and functional living, working, shopping, or civic environment, and will be as attractive as the nature of the use and its location and setting warrant.

The proposal will provide for a convenient and functional living, working, shopping, and civic environment. New living units will be located adjacent to Telegrph Avenue which provides public transportation and commercial opportunities for the new residents. Due to its proximity to public transit, the proposed commercial space will be highly accessible to employees and shoppers. The proposed plaza at the intersection of Telegraph Avenue and 51st Street will support civic-oriented social activity.

The proposal incorporates high-quality design, materials, and finishes providing an attractive appearance to the community.

C. That the proposed development will enhance the successful operation of the surrounding area in its basic community functions, or will provide an essential service to the community or region.

The proposed residential units will provide needed housing opportunities and the proposed commercial space and additional residents will contribute to the economic vitality of the Temescal commercial district.

D. That the proposal conforms to all applicable design review criteria set forth in the design review procedure at Section 17.136.070.

The proposal satisfies this Criterion (see responses below to criteria for Section 17.136.070A).

E. That the proposal conforms in all significant respects with the Oakland Comprehensive Plan and with any other applicable plan or development control map which has been adopted by the City Council.

The proposal conforms with the Oakland General Plan (formerly the Oakland Comprehensive Plan). There is no other plan or development control map adopted by the City Council or the site.

The site contains two General Pan Land Use Designations. The western portion of the site towards the corner of Telegraph Avenue and 51st Street is designated Neighborhood Center Mixed Use (NCMU) by the General Plan. The maximum residential density allowed under the NCMU designation is 125 units per gross acre. According to the General Plan, the intent and desired character of the NCMU designation is the following:

The Neighborhood Center Mixed Use classification is intended to identify, create, maintain and enhance mixed use neighborhood commercial centers. These centers are typically characterized by smaller scale pedestrian-oriented, continuous street frontage with a mix of retail, housing, office, active open space, eating and drinking places, personal and business services, and smaller scale educational, cultural, or entertainment uses. Future development within this classification should be commercial or mixed uses that are pedestrian-oriented and serve nearby neighborhoods, or urban residential with ground floor commercial. (Page 149)

Page 17

The eastern portion of the site towards Clarke Street is designated Mixed Housing Type Residential (MHTR) by the General Plan. The maximum residential density allowed under the MHTR designation is 30 units per gross acre. According to the General Plan, the intent and desired character of the MHTR designation is the following:

The Mixed Housing Type Residential classification is intended to create, maintain, and enhance residential areas typically located near the City's major arterials and characterized by a mix of single family homes, townhouses, small multi-unit buildings, and neighborhood businesses where appropriate. Future development within this classification should be primarily residential in character, with live-work types of developments, small commercial enterprises, schools, and other small scale, compatible civic uses possible in appropriate locations. (Page 146)

Given the above General Plan designations for the site and the size of the site, the maximum number of residential units allowed on the site under the General Plan is 67 units, equal to the number of units proposed in the project. The proposal includes a mixed-use residential and commercial building (Building 1) located at the corner of Telegraph Avenue and 51st Street within the NCMU General Plan designation. Building 1 would contain ground-floor neighborhood-oriented commercial space with continuous street frontage as called for by the General Plan. The remaining buildings in the development would be located within the MHTR General Plan designation. Buildings 2 and 3 along the perimeter of the site are designed with the character of single-family homes, townhouses, and small multi-unit apartment buildings consistent with the desired character of the MHTR designation.

Telegraph Avenue in the Temescal neighborhood is also designed as a "Grow and Change" area in the General Plan. Areas designated Grow and Change are located primarily in Downtown Oakland and along the City's major arterials. According to the General Plan, Grow and Change areas should "emphasize significant changes in density, activity, or use, which are consistent with the Land Use Diagram, Transportation, and the Policy Framework and other Elements of the General Plan." (Page 124) The proposal introduces a significant level of density into the neighborhood.

Below are additional policies in the General Plan which are applicable to the project. Following each policy is a finding on the project's consistency with the policy.

- Policy N1.1: Concentrating Commercial Development. Commercial development in the neighborhoods should be concentrated in areas that are economically viable and provide opportunities for smaller scale, neighborhood-oriented retail.
 - <u>Finding</u>: The commercial space included in the project would be located on Telegraph Avenue within the existing economically vibrant Temescal commercial district. The proposed commercial space would be designed to accommodate neighborhood-serving commercial uses.
- <u>Policy N3.1: Facilitating Housing Construction</u>. Facilitating the construction of housing units should be considered a high priority for the City of Oakland.

<u>Finding</u>: The project provides for 67 new housing units, the maximum number of units permitted under the General Plan.

• <u>Policy N3.2: Encouraging Infili Development</u>. In order to facilitate the construction of needed housing units, infill development that is consistent with the General Plan should be take place throughout the City of Oakland.

<u>Finding</u>: The project involves the reuse of an existing underutilized site located within the existing urbanized area of the city.

 <u>Policy N3.8: Required High-Quality Design</u>. High-quality design standards should be required of all new residential construction. Design requirements and permitting procedures should be developed and implemented in a manner that is sensitive to the added costs of those requirements and procedures.

<u>Finding</u>: The project involves high-quality design in that it employs high-quality materials, finishes, and details. The project complies with the design review criteria of Section 17.134.050 of the Planning Code.

Policy N3.9: Orienting Residential Development. Residential developments should be
encouraged to face the street and to orient their units to desirable sunlight and views, while
avoiding unreasonably blocking sunlight and views for neighboring buildings, respecting the
privacy needs of residents of the development and surrounding properties, providing for
sufficient conveniently located on-site open space, and avoiding undue noise exposure.

<u>Finding</u>: All the proposed buildings located along the street frontage of the site face the street. The site layout, including the unit orientations and courtyard location, has been designed to provide for adequate solar access to the new units. Due to the distance between the proposed development and nearby homes, potential solar access impacts to nearby homes located on Clarke Street would be considered limited. A shadow analysis conducted for the project shows that the project would not block sunlight to nearby residential properties located on Clarke Street except for sunlight to the front yard areas of nearby homes in the late afternoon during Spring, Summer, and Fall (and in the early afternoon during Winter). Due to the topography and location of the site, there are no views in the area which the new units could take advantage of or which the proposal would block from nearby homes.

• <u>Policy N3.10: Guiding the Development of Parking</u>. Off-street parking for residential buildings should be adequate in amount and conveniently located and laid out, but its visual prominence should be minimized.

<u>Finding</u>: The amount of proposed off-street parking complies with the parking requirements of the Zoning Regulations. Off-street parking would be located in a new underground parking garage, located underneath the proposed building so that it is convenient to the new units and screened from view from surrounding streets.

• <u>Policy N6.1: Mixing Housing Types</u>. The City will generally be supportive of a mix of projects that provide a variety of housing types, unit sizes, and lot sizes which are available to households with a range of incomes.

<u>Finding</u>: The project includes units ranging in size from studios to three-bedroom units in different housing types (multi-unit apartments and townhouses).

• <u>Policy N7.1: Ensuring Compatible Development</u>. New residential development in Detached Unit and Mixed Housing Type areas should be compatible with the density, scale, design, and existing or desired character of surrounding development.

<u>Finding</u>: The eastern portion of the project located within the Mixed Housing Type Residential designation is designed to reflect the density, scale, design, and character of the existing nearby homes located along Clarke Street in that the proposed buildings in this area will be articulated into smaller identifiable sub-volumes to appear like single-family homes and will employ similar building forms as the existing nearby homes.

• Policy N8.2: Making Compatible Interfaces Between Densities. The height of development in urban residential and other higher density residential areas should step down as it nears lower density residential areas to minimize conflicts at the interface between the different types of development.

<u>Finding</u>: The height of the development steps down from 65 feet at the corner of Telegraph Avenue and 51st Street to buildings ranging in height from 36 to 41 feet in the eastern portion of the site along Clarke Street.

• Policy N10.1: Identifying Neighborhood "Activity Centers." Neighborhood Activity Centers should become identifiable commercial, activity and communication centers for the surrounding neighborhood. The physical design of neighborhood activity centers should support social interaction and attract persons to the area. Some of the attributes that may facilitate this interaction include plazas, pocket parks, outdoor seating on public and private property, ample sidewalk width, street amenities such as trash cans and benches, and attractive landscaping.

<u>Finding</u>: The proposal includes a plaza at the corner of Telegraph Avenue and 51st Street which could be used for outdoor seating and social interaction to encourage community activity.

Guidelines to Determine Project Conformity (Interim CUP for General Plan Density):

• That the proposal is clearly appropriate in consideration of the characteristics of the proposal and the surrounding area.

The proposal is clearly appropriate given the characteristics of the proposal and the surrounding area. The site is located along a major arterial in an area designated as Grow and Change by the General Plan. The additional density is appropriate for the site; the site is well-served by transit, will contribute to the economic vitality of the Temescal commercial district, and is designed to minimize visual impacts of the project.

• That the proposal is clearly consistent with the intent and desired character of the relevant Land Use Classification or Classifications of the General Plan and any associated policies.

The proposal is clearly consistent with the General Plan as discussed under Criterion E above.

• That the proposal will clearly promote implementation of the General Plan.

The proposal will clearly implement the General Plan as discussed under Criterion E above.

Page 20

Section 17.136.070A - Residential Design Review Criteria:

Subject: Design of the proposal

1. That the proposed design will create a building or set of buildings that are well related to the surrounding area in their setting, scale, bulk, height, materials, and textures.

The proposed design will relate well to the surrounding area. The project is designed so that proposed buildings front the surrounding streets to create an active pedestrian-oriented streetscape. All of the proposed buildings contain ground-floor pedestrian-oriented entries, architectural articulations and detailing, and upper-story setbacks to preserve the pedestrian scale of the neighborhood. The use of multiple separate buildings, a mixture of materials, façade articulations, and upper-story setbacks of the proposal reduce the perceived visual bulk of the project. The height of the project relates well to the surrounding area in that the height transitions from the commercial corridor of Telegraph Avenue successfully by stepping down to the east towards the surrounding residential neighborhood. The proposed upper-story setbacks also contribute to reducing the perceived height of the proposed buildings. The height of the building at the corner of Telegraph Avenue and 51st Street is appropriate given the immense width of Telegraph Avenue and 51st Street. The project's height will enhance the street definition of Telegraph Avenue and 51st Street and increase pedestrian comfort by more successfully creating a sense of enclosure on the street. The project incorporates a variety of materials and textures to further reduce the visual bulk of the The proposed materials and textures are similar to those found in the surrounding neighborhood.

2. That the proposed design will protect, preserve, or enhance desirable neighborhood characteristics.

The proposed design will preserve and enhance desirable neighborhood characteristics. The proposal incorporates pedestrian-oriented elements as discussed under Criterion 1 (see above) in order to preserve the pedestrian character of the neighborhood. The proposed off-street parking will not impact the visual character of the neighborhood because parking will be located in an underground parking garage thereby minimizing its visibility. The project's height will enhance the street definition of Telegraph Avenue and 51st Street and increase pedestrian comfort by more successfully creating a sense of enclosure on the street. The proposed plaza at the corner of Telegraph Avenue and 51st Street will contribute to the sense of community in the area by providing a social gathering space and by recognizing the presence of Temescal Creek underneath the site.

3. That the proposed design will be sensitive to the topography and landscape.

Except for the presence of Temescal Creek running underneath the site, there are no significant natural topographic or landscape features on the site. The project will be sensitive to the creek by acknowledging its presence in the plaza at the corner of Telegraph Avenue and 51st Street and by taking additional precautions to protect the integrity of the creek culvert during construction.

4. That, if situated on a hill, the design and massing of the proposed building relates to the grade of the hill.

The site is not located on a hill.

Page 21

5. That the proposed design conforms in all significant respects with the Oakland Comprehensive Plan and with any applicable district plan or development control map which has been adopted by the City Council.

The proposed design conforms in all respects to the Oakland General Plan (formerly the Oakland Comprehensive Plan) as discussed under Criterion E of Section 17.134.050 (see above).

Section 17.148.050 - Variance Findings:

Subject: Major Variance to allow an increase in residential density pursuant to the Mixed Housing Type Residential General Plan Land Use Classification (eastern portion of the site); and Minor Variances to allow 1) building height up to 65 feet where 40 feet is the maximum allowed and building height up to 59 feet where 25 to 30 feet is the maximum allowed, 2) front yard setback of three feet where 20 feet is the minimum required, and 3) courtyard between buildings measuring 10 feet where 39 feet is the minimum required and 16 feet where 50 feet is the minimum required.

1. That strict compliance with the specified regulation would result in practical difficulty or unnecessary hardship inconsistent with the purposes of the zoning regulations, due to unique physical or topographic circumstances or conditions of design; or, as an alternative in the case of a minor variance, that such strict compliance would preclude an effective design solution improving livability, operational efficiency, or appearance.

Density: Strict compliance with the maximum density allowed by the Zoning Regulations would result in practical difficulty due to unique circumstances. There are two General Plan Land Use Classifications for the site. The western portion of the site is designated Neighborhood Center Mixed Use. The eastern portion of the site is designated Mixed Housing Type Residential. Due to its large size and location at the intersection of two major arterials, the more appropriate General Plan designation for the entire site would be Neighborhood Center Mixed Use. Under the Neighborhood Center Mixed Use designation, a Major Variance would not be required in order to exceed the density limitations of the Zoning Regulations. Complying with the density limitations of the Zoning Regulations would require a significant reduction in the number of units. With a reduction in the number of units, the proposed underground parking garage would not be financially feasible thereby requiring unsightly above-ground parking.

Building Height: Strict compliance with the maximum building height regulations would preclude an effective design solution improving livability. In order to reduce the height of the project, the proposal would need to reduce the number of units, reduce the size of the units (while maintaining the same number of units), or redistribute the units to other areas of the site (while maintaining the same number of units). Reducing the number of units would not allow the remaining number of units to cover the expense of providing underground parking which would require above-ground parking. Above-ground parking would dramatically affect the appearance of the proposal because the parking would be more visible from the street which would be inconsistent with the policies of the General Plan regarding parking visibility. Reducing the size of the units while maintaining the same number of units would reduce the variety of unit sizes and types in the proposal which would be inconsistent with the policies of the General Plan regarding unit sizes and types. Redistributing the units within the site to reduce the building height while maintaining the same number of units would reduce the amount of open space in the project thereby reducing solar access to individual units and reducing the livability of the development.

Page 22

<u>Front Yard Setback</u>: Strict compliance with the minimum front yard setback requirement for the buildings located along Clarke Street would preclude an effective design solution improving livability. Increasing the front yard setback would requiring reducing the size of the proposed units, reducing the size of the interior courtyard, or eliminating the front porches, each of which would impact the livability of the project.

Courtyard Width: Strict compliance with the minimum courtyard width regulation would result in a hardship due to unique circumstances. The courtyard width requirement is satisfied on the majority of the proposed units but because the courtyard is roughly triangular in shape reflecting the triangular shape of the eastern portion of the site, some of the units at the ends of each building do not meet the minimum separation requirement. Due to the triangular shape of the lot, units at the ends of buildings are facing one another. If the western portion of the site was rectangular in shape, the project would be able to meet the courtyard width requirement. Altering the proposal to comply with the courtyard width requirement would adversely affect the appearance of the project by requiring additional separation between the buildings which would result in visual "gaps" in the building frontage along the street.

2. That strict compliance with the regulations would deprive the applicant of privileges enjoyed by owners of similarly zoned property; or, as an alternative in the case of a minor variance, that such strict compliance would preclude an effective design solution fulfilling the basic intent of the applicable regulation.

<u>Density</u>: Strict compliance with the maximum density allowed by the Zoning Regulations would deprive the applicant of privileges enjoyed by owners of similarly zoned property. Other similarly zoned properties located similarly along major arterials are typically designated in a General Plan land use classification other than Mixed Housing Type Residential where a Major Variances is not required to exceed the density limitations of the Zoning Regulations.

<u>Building Height</u>: Strict compliance would preclude an effective design solution as discussed under Finding 1 above.

<u>Front Yard Setback</u>: Strict compliance would preclude an effective design solution as discussed under Finding 1 above.

<u>Courtyard Width</u>: Strict compliance would preclude an effective design solution as discussed under Finding 1 above.

3. That the variance, if granted, will not adversely affect the character, livability, or appropriate development of abutting properties or the surrounding area, and will not be detrimental to the public welfare or contrary to adopted plans or development policy.

<u>Density</u>: The proposed building height will not adversely affect the surrounding area. The proposed density will be greater than the surrounding neighborhood but because it is arranged in a manner, through the use of separate buildings and multiple unit types, upper-story setbacks, and generous plazas and open space, to reduce the perceived density of the proposal, the project harmonizes with the surrounding neighborhood.

<u>Building Height</u>: The proposed building height will not adversely affect the surrounding area. The height of the project relates well to the surrounding area in that the proposed height transitions from the commercial corridor of Telegraph Avenue successfully by stepping down to the east towards the

surrounding residential neighborhood. The proposed upper-story setbacks also contribute to reducing the perceived height of the proposed buildings. The height of the building at the corner of Telegraph Avenue and 51st Street is appropriate given the immense width of Telegraph Avenue and 51st Street. The project's height will enhance the street definition of Telegraph Avenue and 51st Street and increase pedestrian comfort by more successfully creating a sense of enclosure on the street.

<u>Front Yard Setback</u>: The proposed front yard setback will not adversely affect the surrounding area. The front yard setback reduction is for the purpose of the proposed front entry porches along Clarke Street. The porches are consistent with existing elements in the neighborhood and will enhance the neighborhood by acting as transitional space between the public realm of the street and the private realm of the dwelling unit. Residents will be able sit on the front porches thereby interacting with passersby on the sidewalk to enhance the sense of community.

<u>Courtyard Width</u>: The proposed courtyard width will not adversely affect the surrounding area. The intent of the courtyard width regulation is to provide for adequate light and air into the units on the site which has no bearing on the surrounding area. Adequate separation will be maintained between the buildings to provide light and air into the units and to provide a visual sense of separation between the buildings as seen from the surrounding area.

4. That the variance will not constitute a grant of special privilege inconsistent with limitations imposed on similarly zoned properties or inconsistent with the purposes of the zoning regulations.

The variances will not constitute a grant of special privilege. Other similarly zoned properties under similar circumstances have been, and will be in the future, given similar considerations.

5. For proposals involving one or two dwelling units on a lot: That the elements of the proposal requiring the variance (e.g., elements such as buildings, walls, fences, driveways, garages and carports, etc.) conform with the design review criteria set forth in the design review procedure at Section 17.136.070.

The proposal does not involve one or two dwelling units so this finding does not apply.

6. For proposals involving one or two dwelling units on a lot and not requiring design review or site development and design review: That all elements of the proposal conform to the "Special Residential Design Review Checklist Standards and Discretionary Criteria" as adopted by the City Planning Commission.

The proposal does not involve one or two dwelling units so this finding does not apply.

- 7. For proposals involving one or two residential dwelling units on a lot: That, if the variance would relax a regulation governing maximum height, minimum yards, maximum lot coverage or building length along side lot lines, the proposal also conforms with at least one of the following criteria:
 - a. The proposal when viewed in its entirety will not adversely impact abutting residences to the side, rear, or directly across the street with respect to solar access, view blockage and privacy to a degree greater than that which would be possible if the residence were built according to the applicable regulation and, for height variances, the proposal provides

Page 24

- detailing, articulation or other design treatments that mitigate any bulk created by the additional height; or
- b. Over sixty (60) percent of the lots in the immediate vicinity are already developed and the proposal does not exceed the corresponding as-built condition on these lots and, for height variances, the proposal provides detailing, articulation or other design treatments that mitigate any bulk created by the additional height. The immediate context shall consist of the five closest lots on each side of the project site plus the ten closest lots on the opposite side of the street (see illustration I-4b); however, the Director of City Planning may make an alternative determination of immediate context based on specific site conditions. Such determination shall be in writing and included as part of any decision on any variance.

The proposal does not involve one or two dwelling units so this finding does not apply.

CONDITIONS OF APPROVAL

This proposal is subject to the following conditions:

STANDARD GENERAL CONDITIONS:

1. Approved Use

a. Ongoing

The project shall be constructed and operated in accordance with the authorized use as described in this staff report and the plans submitted on <u>December 15, 2005</u> and as amended by the following conditions. Any additional uses or facilities other than those approved with this permit, as described in the project description and approved plans, will require a separate application and approval

2. Effective Date, Expiration, and Extensions

a. Ongoing

This permit shall become effective upon satisfactory compliance with these conditions. This permit shall expire in <u>three years</u> form the date of this approval, unless actual construction or alteration, or actual commencement of the authorized activities in the case of a permit not involving construction or alteration, has begun under necessary permits by this date. Upon written request and payment of appropriate fees submitted no later than the expiration date, the Zoning Administrator may grant a one-year extension of this date, with additional extensions subject to approval by the City Planning Commission.

3. Scope of This Approval; Major and Minor Changes

a. Ongoing

The project is approved pursuant to the Planning Code only and shall comply with all other applicable codes, requirements, regulations, and guidelines imposed by other affected departments, including but not limited to the Building Services Division and the Fire Marshal. Minor changes to approved plans may be approved administratively by the Zoning Administrator; major changes shall be subject to review and approval by the City Planning Commission.

4. Modification of Conditions or Revocation

a. Ongoing

The City Planning Commission reserves the right, after notice and public hearing, to alter Conditions of Approval or revoke this conditional use permit if it is found that the approved use or facility is violating any of the Conditions of Approval, any applicable codes, requirements, regulation, guideline or causing a public nuisance.

5. Reproduction of Conditions on Building Plans

a. Prior to issuance of a building permit

These conditions of approval shall be reproduced on page one of any plans submitted for a building permit for this project.

6. Indemnification

a. Ongoing

The applicant shall defend, indemnify, and hold harmless the City of Oakland, its agents, officers, and employees from any claim, action, or proceeding (including legal costs and attorney's fees) against the City of Oakland, its agents, officers or employees to attack, set aside,

Page 26

void or annul, an approval by the City of Oakland, the Office of Planning and Zoning Division, Planning Commission, or City Council relating to this project. The City shall promptly notify the applicant of any claim, action or proceeding and the City shall cooperate fully in such defense. The City may elect, in its sole discretion, to participate in the defense of said claim, action, or proceeding.

7. Waste Reduction and Recycling

a. Prior to issuance of a building or demolition permit

The applicant may be required to complete and submit a "Waste Reduction and Recycling Plan," and a plan to divert 50 percent of the solid waste generated by the operation of the project, to the Public Works Agency for review and approval, pursuant to City of Oakland Ordinance No. 12253. Contact the City of Oakland Environmental Services Division of Public Works at (510) 238-7073 for information.

8. Recycling Space Allocation Requirements

a. Prior to issuance of a building permit

The design, location and maintenance of recycling collection and storage areas must substantially comply with the provision of the Oakland City Planning Commission "Guidelines for the Development and Evaluation of Recycling Collection and Storage Areas", Policy 100-28. A minimum of two cubic feet of storage and collection area shall be provided for each dwelling unit and for each 1,000 square feet of commercial space.

9. Electrical Facilities

a. Prior to installation

All new electric and telephone facilities, fire alarm conduits, streetlight wiring, and similar facilities shall be placed underground. Electric and telephone facilities shall be installed in accordance with standard specifications of the servicing utilities. Street lighting and fire alarm facilities shall be installed in accordance with the standard specifications of the Building Services Division.

10. Improvements in the Public Right-of-Way

a. Prior to issuance of a building permit for work in the public right-of-way

The applicant shall submit Public Improvement Plans for adjacent public rights-of-way showing all proposed improvements and compliance with Conditions of Approval and City requirements including but not limited to curbs, gutters, sewer laterals, storm drains, street trees, paving details, locations of transformers and other above ground utility structures, locations of facilities required by the East Bay Municipal Utility District (EBMUD), and accessibility improvements compliant with applicable standards and any other improvements or requirements for the project as provided for in this approval. Encroachment permits shall be obtained as necessary for any applicable improvements. Review and confirmation of the street trees by the City's Tree Division is required as part of this condition. The Planning and Zoning Division and the Public Works Agency will review and approve designs and specifications for the improvements. Improvements shall be completed prior to the issuance of a certificate of occupancy.

STANDARD CONSTRUCTION CONDITIONS:

11. Construction Hours

a. During all construction activities

The project sponsor shall require construction contractors to limit standard construction activities as required by the City Building Services Division. Such activities are generally limited to

between 7:00 a.m. and 7:00 p.m. Monday through Friday, with pile driving and/or other extreme noise generating activities greater than 90 dBA limited to between 8:00 a.m. and 4:00 p.m. Monday through Friday, with no extreme noise generating activity permitted between 12:30 p.m. and 1:30 p.m. No construction activities shall be allowed on weekends until after the building is enclosed, and then only within the interior of the building with the doors and windows closed, without prior authorization of the Building Services Division, and no extreme noise generating activities shall be allowed on weekends and holidays. Saturday construction activity prior to the building being enclosed shall be evaluated on a case by case basis, with criteria including the proximity of residential uses and a survey of resident's preferences for whether Saturday activity is acceptable if the overall duration of construction is shortened. No construction activity shall take place on Sundays or Federal holidays.

12. Construction Management

a. Prior to issuance of a demolition or building permit

The project sponsor shall submit a construction management and staging plan to the Building Services Division with the application for the building permit for the project for review and approval. The plan shall include at least the following items and requirements:

- A set of comprehensive traffic control measures, including scheduling of major truck trips and deliveries to avoid peak traffic hours, detour signs if required, lane closure procedures, signs, cones for drivers, and designated construction access routes. In addition, the information shall include a construction-staging plan for any right-of-way.
- Provision for parking management and spaces for all construction workers to ensure that construction workers do not park in on-street spaces.
- Notification procedures for adjacent property owners and public safety personnel (about 48 hours) regarding when major deliveries, detours and lane closures will occur.
- Provision for accommodation of pedestrian flow.
- Location of construction staging areas.
- Provisions for monitoring surface streets used for haul routes so that any damage to the street paving and debris attributable to the haul trucks can be identified and corrected.
- A temporary construction fence to contain debris and material and to secure the site.
- Provisions for removal of trash generated by project construction activity. The applicant shall ensure that debris and garbage is collected and removed from the site daily.
- At least one copy of the approved plans that include the Approval Letter and the Conditions of approval for this project shall be available for review at the job at all times.
- All work shall apply the "Best Management Practices" (BMPs) for the construction industry, including BMPs for dust, erosion, and sedimentation abatement per Chapter 15.04 of the Oakland Municipal Code, as well as all specific construction-related conditions of approval attached to this project.
- Dust control measures as set forth in Condition #13, below.
- Noise control measures as set forth in Conditions #15 and #16, below.
- A process for responding to, and tracking, complaints pertaining to construction activity, including the identification of an on-site complaint manager. The manager shall determine the cause of the complaints and shall take prompt action to correct the problem. The Planning and Zoning Division shall be informed who the Manager is prior to the issuance of a building permit.

Page 28

13. Dust Control Measures

a. During all construction activities

Dust control measures shall be instituted and maintained during construction to minimize air quality impacts. The measures shall include:

- Watering all active construction areas at least twice daily, or as required to control dust;
- Water or cover stockpiles of debris, soils, sand, or other material that can be blown by the wind:
- Pave, apply water three times daily, or apply non-toxic soil stabilizers on all unpaved roads, parking areas, and staging areas at construction sites;
- Sweep daily (preferably with water sweepers) all paved access roads, parking areas, and staging areas at construction sites,
- Sweeping adjacent public rights of way (preferably with water sweepers) and streets daily if visible soil material or debris is carried onto these areas.
- Cover all trucks hauling soil, sand, and other loose materials or require all trucks to maintain at least two feet of freeboard;
- Hydroseed or apply non-toxic soil stabilizers to inactive construction areas;
- Enclose, cover, water twice daily or apply non-toxic soil binders to exposed stockpiles (dirt, sand, etc.);
- Install sandbags or other erosion control measures to prevent silt runoff onto public roadways; and
- Replant vegetation in disturbed areas as quickly as possible.

14. Grading, Erosion and Drainage Plan.

a. Prior to issuance of grading permit and during construction.

The applicant shall submit for review and approval by the Building Services Division a Site Grading, Drainage, and Erosion Control plan in conformance with City standards and "Best Management Practices" (BMP) for use during construction.

- The plan shall indicate the methods, means, and design to conduct site stormwater run-off, attenuate storm drainage flow, and minimize sedimentation and erosion during and after construction activity (utilizing a combination of permeable surfaces, subsurface-drainage, silt debris barriers, drainage retention systems, and/or filtration swale landscaping). All graded slopes or disturbed areas shall be temporarily protected from erosion by implementing seeding, mulching and/or erosion control blankets/mats until permanent erosion control measures are in place. No grading shall occur without a valid grading permit issued by the Building Services Division or within the period of October 15 through April 15 unless specifically authorized in writing by the Building Services Division. The plan will be in effect for a period of time sufficient to stabilize the construction site throughout all phases of project development. Furthermore, storm drainage facilities shall be designed to meet applicable regulations.
- In order to minimize potential water quality impacts to surface runoff during construction, the proposed project will require standard erosion control measures as part of the project prior to issuance of grading or building permits. The applicant will be required to prepare a construction period erosion control plan and submit the plan to the Building Services Division for approval prior to issuance of a grading or building permit. The plan will be in effect for a period of time sufficient to stabilize the construction site for all phases of the project. These standard measures will address construction period erosion on the site by wind or water.

Page 29

• Construction operations, especially grading operations, shall be confined as much as possible to the dry season in order to avoid erosion of disturbed soils.

15. Construction Related Noise Control

a. During all construction activities

To reduce daytime noise impacts due to construction, to the maximum feasible extent, the City shall require the applicant to develop a site-specific noise reduction program, subject to city review and approval, which includes the following measures:

- Signs shall be posted at the construction site that include permitted construction days and hours, a day and evening contact number for the job site, and a day and evening contact number for the City in the event of problems.
- Designate an on-site complaint and enforcement manager shall be posted to respond to and track complaints.
- A preconstruction meeting shall be held with the job inspectors and the general contractor/on-site project manager to confirm that noise mitigation and practices are completed prior to the issuance of a building permit (including construction hours, neighborhood notification, posted signs, etc.).
- Equipment and trucks used for project construction shall utilize the best available noise control techniques (e.g., improved mufflers, equipment redesign, use of intake silencers, ducts, engine enclosures, and acoustically attenuating shields or shrouds, wherever feasible).
- Impact tools (e.g., jack hammers, pavement breakers, and rock drills) used for project construction shall be hydraulically or electrically powered wherever possible to avoid noise associated with compressed-air exhaust from pneumatically powered tools. However, where use of pneumatic tools is unavoidable, an exhaust muffler on the compressed-air exhaust shall be used; this muffler can lower noise levels from the exhaust by up to about 10 dBA. External jackets on the tools themselves shall be used where feasible, which could achieve a reduction of 5 dBA. Quieter procedures shall be used, such as drills rather than impact equipment, whenever feasible.
- Stationary noise sources shall be located as far from sensitive receptors as possible, and they
 shall be muffled and enclosed within temporary sheds, or insulation barriers or other
 measures shall be incorporated to the extent feasible.

16. Pile Driving and other Extreme Noise Generators

a. During all construction activities

- To further mitigate other extreme noise generating construction impacts, a set of site-specific noise attenuation measures shall be completed under the supervision of a qualified acoustical consultant. This noise reduction plan shall be submitted for review and approval by the City to ensure that maximum feasible noise attenuation is achieved. These attenuation measures shall include as many of the following control strategies as feasible and shall be implemented prior to any required pile-driving activities:
- Erect temporary plywood noise barriers around the construction site, to shield adjacent uses;
- Implement "quiet" pile driving technology (such as pre-drilling of piles, the use of more than one pile driver to shorten the total pile driving duration), where feasible, in consideration of geotechnical and structural requirements and conditions;

Page 30

- Utilize noise control blankets on the building structure as the building is erected to reduce noise emission from the site;
- Evaluate the feasibility of noise control at the receivers by temporarily improving the noise reduction capability of adjacent buildings; and
- Monitor the effectiveness of noise attenuation measures by taking noise measurements.
- A process with the following components shall be established for responding to and tracking complaints pertaining to pile-driving construction noise:
- A procedure for notifying City Building Services Division staff and Oakland Police Department;
- A list of telephone numbers (during regular construction hours and off-hours);
- A plan for posting signs on-site pertaining to complaint procedures and who to notify in the event of a problem;
- Designation of a construction complaint manager for the project; and
- Notification of neighbors within 300 feet of the project construction area at least 30 days in advance of extreme noise generating activities.

17. Site Maintenance

a. During all construction activities

The applicant shall ensure that debris and garbage is collected and removed from the site daily.

18. Cultural Resources found during Site Work and Construction

a. Prior to issuance of any grading permits and throughout construction

In accordance with the California Environmental Quality Act (CEQA) Section 15064.5, if the applicant discovers any previously unidentified cultural resources during any onsite or offsite construction phase of the proposed project, the project applicant is required to cease work in the immediate area until such time as a qualified archaeologist and the City of Oakland can assess the significance of the find and make mitigation recommendations, if warranted. To achieve this goal, the contractor shall instruct the construction personnel on the project as to the potential for discovery of archeological, pre-historic, historic, cultural, or human remains. The contractor shall ensure that all construction personnel understands the need for proper and timely reporting of such finds, and the consequences of any failure to report them. Any recommendations of the qualified archeologist shall be implemented prior to resumption of work in the affected area.

19. Special Instructor

a. Throughout construction

The project sponsor may be required to pay for on-call special inspector(s) as needed during the times of most intense construction or as directed by the Building Official.

Page 31

SPECIFIC CONDITIONS (CASE NO. CMDV05-469):

20. Landscape Plan

a. Information to be included on the plans submitted for a building permit

The project drawings submitted for a building permit shall include a detailed landscape plan for review and approval by the Planning and Zoning Division. The landscaping plan shall include proposed surface materials and design details for all common areas in the development. A detailed planting schedule showing sizes, quantities, and names of plant species as well as the proposed method(s) of irrigation is required. The design of the plaza located at the corner of Telegraph Avenue and 51st Street shall acknowledge the presence of Temescal Creek under the site. Examples of appropriate forms of acknowledgment include a design feature that represents the creek and an informational plaque concerning the creek. Pursuant to Section 17.124.030 of the Oakland Planning Code, one fifteen-gallon street tree, as approved by the Public Works Agency, Tree Division, shall be provided for every twenty-five (25) feet of street frontage or for every twenty (20) feet of street frontage if a curbside planting strip exists. Fire and drought-resistant species are encouraged. The landscape plan shall also show the proposed design, height, and location of all proposed fencing and gates.

b. Prior to issuance of a certificate of occupancy

The applicant shall install all proposed landscape features indicated on the approved landscape plan prior to the issuance of a certificate of occupancy, unless bonded pursuant to the provisions of Section 17.124.50 of the Oakland Planning Code. The amount of such bond or cash deposit shall equal the greater of \$2,500 or the estimated cost of the required landscaping, based on a licensed contractor's bid.

c. Ongoing

All installed planting shall be permanently maintained in a healthy condition.

21. Final Elevations

a. Information to be included on the plans submitted for a building permit

The final proposed building elevations shall be reviewed and approved by the Planning and Zoning Division. All proposed exterior windows and doors shall be recessed a minimum of three inches from the surrounding wall surface and/or incorporate window trim or a pronounced sill. Detailed window section drawings are required.

22. Final Building Colors and Materials

a. Information to be included with the materials submitted for a building permit

The final proposed building colors and materials shall be submitted for review and approval by the Planning and Zoning Division. The material proposed for the base of Building 1 shall be a high-quality, durable material (e.g., stone, tile). Concrete or stucco is not allowed along the base of Building 1 unless the applicant can demonstrate that the proposed material will provide for a high level of quality and durability.

23. Temescal Creek Culvert

a. Information to be included with the materials submitted for a building permit

The applicant shall submit a statement from a licensed engineer certifying that the project is designed and engineered in a manner that does not compromise the integrity of the Temescal Creek culvert located on the site.

APPROVED BY:	City Planning Commission:	(date)	(vote)
	City Council:	(date)	(vote)

ATTACHMENT D

APPROVAL LETTER FOR PROJECT WITH REVISED/ADOPTED CONDITIONS (Dated January 27, 2006)

(Dated January 27, 2006)



CITY OF OAKLAND



250 FRANK H. OGAWA PLAZA, SUITE 3315 + OAKEAND, CALIFORNIA 94612-2032

Community and Economic Development Agency Planning & Zoning Services Division

(510) 238-3941 FAX (510) 238-6538 TDD (510) 238-3254

January 27, 2006

Roy Alper 5110 Telegraph Avenue, LLC P.O. Box 3538 Oakland, CA 94609

RE: Case File No. CMDV05-469; 5110 Telegraph Avenue (APN 014-1226-009-02)

Dear Mr. Alper:

Your application as noted above was **APPROVED** at the City Planning Commission meeting of <u>January</u> <u>18, 2006</u>. The Commission's action is indicated below. This action becomes final ten (10) days after the date of the meeting unless an appeal to the City Council is filed.

()	Granted in accordance with the plans submitted
(X)	Granted with required conditions (see attached) (Vote: 5 - 0
()	Denied

An Appeal to the City Council of this decision may be submitted within ten (10) calendar days (by 4:00 p.m.) of January 18, 2006. An appeal shall be on a form provided by the Planning and Zoning Division of the Community and Economic Development Agency, and submitted to the same at 250 Frank H. Ogawa Plaza, Suite 2114, Oakland, California, 94612, and to the attention of Darin Ranelletti, Planner III. The appeal shall state specifically wherein it is claimed there was error or abuse of discretion by the Planning Commission or wherein its decision is not supported by substantial evidence and must include payment of \$682.77 in accordance with the City of Oakland Master Fee Schedule. The Planning and Zoning Division shall forward a copy of appeals submitted to the City Council to the City Clerk for scheduling. The appeal itself must raise each and every issue that is contested, along with all the arguments and evidence in the record which supports the basis of the appeal; failure to do so may preclude you from raising such issues during your appeal and/or in court.

A signed Notice of Exemption (NOE) is enclosed certifying that the project has been found to be exempt from California Environmental Quality Act (CEQA) review. You may record the enclosed NOE and Environmental Declaration at the Alameda County Clerk's office at 1106 Madison Street, Oakland, CA 94612, at a cost of \$25.00 made payable to the Alameda County Clerk. Please bring the original NOE related documents and five copies to the Alameda County Clerk, and return one date stamped copy to the Planning and Zoning Division, to the attention of **Darin Ranelletti, Planner III**. Although recordation of the NOE is optional pursuant to Section 15062(d) of the CEQA Guidelines, recordation of the NOE reduces the statute of limitations on legal challenges to your project, based on environmental issues, to 35

Case File No. CMDV05-469 Page 2

days after the NOE is recorded with the County. In the absence of a recorded NOE, the statute of limitations for legal challenges extends to 180 days.

If you have any questions, please contact the case planner, Darin Ranelletti, at (510) 238-3663 or dranelletti@oaklandnet.com.

Very truly yours,

GARY V. PATTON

Deputy Director of Planning and Zoning

Attachment: Conditions of Approval

Enclosures: Notice of Exemption

Environmental Declaration

This proposal is subject to the following conditions (underlined language was added, by the City Planning Commission at the hearing dated January 18, 2006):

STANDARD GENERAL CONDITIONS:

1. Approved Use

a. Ongoing

The project shall be constructed and operated in accordance with the authorized use as described in this staff report and the plans submitted on <u>December 15, 2005</u> and as amended by the following conditions. Any additional uses or facilities other than those approved with this permit, as described in the project description and approved plans, will require a separate application and approval

2. Effective Date, Expiration, and Extensions

a. Ongoing

This permit shall become effective upon satisfactory compliance with these conditions. This permit shall expire in <u>three years</u> form the date of this approval, unless actual construction or alteration, or actual commencement of the authorized activities in the case of a permit not involving construction or alteration, has begun under necessary permits by this date. Upon written request and payment of appropriate fees submitted no later than the expiration date, the Zoning Administrator may grant a one-year extension of this date, with additional extensions subject to approval by the City Planning Commission.

3. Scope of This Approval; Major and Minor Changes

a. Ongoing

The project is approved pursuant to the Planning Code only and shall comply with all other applicable codes, requirements, regulations, and guidelines imposed by other affected departments, including but not limited to the Building Services Division and the Fire Marshal. Minor changes to approved plans may be approved administratively by the Zoning Administrator; major changes shall be subject to review and approval by the City Planning Commission.

4. Modification of Conditions or Revocation

a. Ongoing

The City Planning Commission reserves the right, after notice and public hearing, to alter Conditions of Approval or revoke this conditional use permit if it is found that the approved use or facility is violating any of the Conditions of Approval, any applicable codes, requirements, regulation, guideline or causing a public nuisance.

5. Reproduction of Conditions on Building Plans

a. Prior to issuance of a building permit

These conditions of approval shall be reproduced on page one of any plans submitted for a building permit for this project.

6. Indemnification

a. Ongoing

The applicant shall defend, indemnify, and hold harmless the City of Oakland, its agents, officers, and employees from any claim, action, or proceeding (including legal costs and attorney's fees) against the City of Oakland, its agents, officers or employees to attack, set aside, void or annul, an approval by the City of Oakland, the Office of Planning and Zoning Division,

Planning Commission, or City Council relating to this project. The City shall promptly notify the applicant of any claim, action or proceeding and the City shall cooperate fully in such defense. The City may elect, in its sole discretion, to participate in the defense of said claim, action, or proceeding.

7. Waste Reduction and Recycling

a. Prior to issuance of a building or demolition permit

The applicant may be required to complete and submit a "Waste Reduction and Recycling Plan," and a plan to divert 50 percent of the solid waste generated by the operation of the project, to the Public Works Agency for review and approval, pursuant to City of Oakland Ordinance No. 12253. Contact the City of Oakland Environmental Services Division of Public Works at (510) 238-7073 for information.

8. Recycling Space Allocation Requirements

a. Prior to issuance of a building permit

The design, location and maintenance of recycling collection and storage areas must substantially comply with the provision of the Oakland City Planning Commission "Guidelines for the Development and Evaluation of Recycling Collection and Storage Areas", Policy 100-28. A minimum of two cubic feet of storage and collection area shall be provided for each dwelling unit and for each 1,000 square feet of commercial space.

9. Electrical Facilities

a. Prior to installation

All new electric and telephone facilities, fire alarm conduits, streetlight wiring, and similar facilities shall be placed underground. Electric and telephone facilities shall be installed in accordance with standard specifications of the servicing utilities. Street lighting and fire alarm facilities shall be installed in accordance with the standard specifications of the Building Services Division.

10. Improvements in the Public Right-of-Way

a. Prior to issuance of a building permit for work in the public right-of-way

The applicant shall submit Public Improvement Plans for adjacent public rights-of-way showing all proposed improvements and compliance with Conditions of Approval and City requirements including but not limited to curbs, gutters, sewer laterals, storm drains, street trees, paving details, locations of transformers and other above ground utility structures, locations of facilities required by the East Bay Municipal Utility District (EBMUD), and accessibility improvements compliant with applicable standards and any other improvements or requirements for the project as provided for in this approval. Encroachment permits shall be obtained as necessary for any applicable improvements. Review and confirmation of the street trees by the City's Tree Division is required as part of this condition. The Planning and Zoning Division and the Public Works Agency will review and approve designs and specifications for the improvements. Improvements shall be completed prior to the issuance of a certificate of occupancy.

STANDARD CONSTRUCTION CONDITIONS:

11. Construction Hours

a. During all construction activities

The project sponsor shall require construction contractors to limit standard construction activities as required by the City Building Services Division. Such activities are generally limited to between 7:00 a.m. and 7:00 p.m. Monday through Friday, with pile driving and/or other extreme noise generating activities greater than 90 dBA limited to between 8:00 a.m. and 4:00 p.m.

Monday through Friday, with no extreme noise generating activity permitted between 12:30 p.m. and 1:30 p.m. No construction activities shall be allowed on weekends until after the building is enclosed, and then only within the interior of the building with the doors and windows closed, without prior authorization of the Building Services Division, and no extreme noise generating activities shall be allowed on weekends and holidays. Saturday construction activity prior to the building being enclosed shall be evaluated on a case by case basis, with criteria including the proximity of residential uses and a survey of resident's preferences for whether Saturday activity is acceptable if the overall duration of construction is shortened. No construction activity shall take place on Sundays or Federal holidays.

12. Construction Management

a. Prior to issuance of a demolition or building permit

The project sponsor shall submit a construction management and staging plan to the Building Services Division with the application for the building permit for the project for review and approval. The plan shall include at least the following items and requirements:

- A set of comprehensive traffic control measures, including scheduling of major truck trips and deliveries to avoid peak traffic hours, detour signs if required, lane closure procedures, signs, cones for drivers, and designated construction access routes. In addition, the information shall include a construction-staging plan for any right-of-way.
- Provision for parking management and spaces for all construction workers to ensure that construction workers do not park in on-street spaces.
- Notification procedures for adjacent property owners and public safety personnel (about 48 hours) regarding when major deliveries, detours and lane closures will occur.
- Provision for accommodation of pedestrian flow.
- Location of construction staging areas.
- Provisions for monitoring surface streets used for haul routes so that any damage to the street paving and debris attributable to the haul trucks can be identified and corrected.
- A temporary construction fence to contain debris and material and to secure the site.
- Provisions for removal of trash generated by project construction activity. The applicant shall ensure that debris and garbage is collected and removed from the site daily.
- At least one copy of the approved plans that include the Approval Letter and the Conditions of approval for this project shall be available for review at the job at all times.
- All work shall apply the "Best Management Practices" (BMPs) for the construction industry, including BMPs for dust, erosion, and sedimentation abatement per Chapter 15.04 of the Oakland Municipal Code, as well as all specific construction-related conditions of approval attached to this project.
- Dust control measures as set forth in Condition #13, below.
- Noise control measures as set forth in Conditions #15 and #16, below.
- A process for responding to, and tracking, complaints pertaining to construction activity, including the identification of an on-site complaint manager. The manager shall determine the cause of the complaints and shall take prompt action to correct the problem. The Planning and Zoning Division shall be informed who the Manager is prior to the issuance of a building permit.

13. Dust Control Measures

a. During all construction activities

Dust control measures shall be instituted and maintained during construction to minimize air quality impacts. The measures shall include:

• Watering all active construction areas at least twice daily, or as required to control dust;

- Water or cover stockpiles of debris, soils, sand, or other material that can be blown by the wind;
- Pave, apply water three times daily, or apply non-toxic soil stabilizers on all unpaved roads, parking areas, and staging areas at construction sites;
- Sweep daily (preferably with water sweepers) all paved access roads, parking areas, and staging areas at construction sites,
- Sweeping adjacent public rights of way (preferably with water sweepers) and streets daily if visible soil material or debris is carried onto these areas.
- Cover all trucks hauling soil, sand, and other loose materials or require all trucks to maintain at least two feet of freeboard;
- Hydroseed or apply non-toxic soil stabilizers to inactive construction areas;
- Enclose, cover, water twice daily or apply non-toxic soil binders to exposed stockpiles (dirt, sand, etc.);
- Install sandbags or other erosion control measures to prevent silt runoff onto public roadways; and
- Replant vegetation in disturbed areas as quickly as possible.

14. Grading, Erosion and Drainage Plan.

a. Prior to issuance of grading permit and during construction.

The applicant shall submit for review and approval by the Building Services Division a Site Grading, Drainage, and Erosion Control plan in conformance with City standards and "Best Management Practices" (BMP) for use during construction.

- The plan shall indicate the methods, means, and design to conduct site stormwater run-off, attenuate storm drainage flow, and minimize sedimentation and erosion during and after construction activity (utilizing a combination of permeable surfaces, subsurface-drainage, silt debris barriers, drainage retention systems, and/or filtration swale landscaping). All graded slopes or disturbed areas shall be temporarily protected from erosion by implementing seeding, mulching and/or erosion control blankets/mats until permanent erosion control measures are in place. No grading shall occur without a valid grading permit issued by the Building Services Division or within the period of October 15 through April 15 unless specifically authorized in writing by the Building Services Division. The plan will be in effect for a period of time sufficient to stabilize the construction site throughout all phases of project development. Furthermore, storm drainage facilities shall be designed to meet applicable regulations.
- In order to minimize potential water quality impacts to surface runoff during construction, the proposed project will require standard erosion control measures as part of the project prior to issuance of grading or building permits. The applicant will be required to prepare a construction period erosion control plan and submit the plan to the Building Services Division for approval prior to issuance of a grading or building permit. The plan will be in effect for a period of time sufficient to stabilize the construction site for all phases of the project. These standard measures will address construction period erosion on the site by wind or water.
- Construction operations, especially grading operations, shall be confined as much as possible to the dry season in order to avoid erosion of disturbed soils.

15. Construction Related Noise Control

a. During all construction activities

To reduce daytime noise impacts due to construction, to the maximum feasible extent, the City

shall require the applicant to develop a site-specific noise reduction program, subject to city review and approval, which includes the following measures:

- Signs shall be posted at the construction site that include permitted construction days and hours, a day and evening contact number for the job site, and a day and evening contact number for the City in the event of problems.
- Designate an on-site complaint and enforcement manager shall be posted to respond to and track complaints.
- A preconstruction meeting shall be held with the job inspectors and the general contractor/on-site project manager to confirm that noise mitigation and practices are completed prior to the issuance of a building permit (including construction hours, neighborhood notification, posted signs, etc.).
- Equipment and trucks used for project construction shall utilize the best available noise control techniques (e.g., improved mufflers, equipment redesign, use of intake silencers, ducts, engine enclosures, and acoustically attenuating shields or shrouds, wherever feasible).
- Impact tools (e.g., jack hammers, pavement breakers, and rock drills) used for project construction shall be hydraulically or electrically powered wherever possible to avoid noise associated with compressed-air exhaust from pneumatically powered tools. However, where use of pneumatic tools is unavoidable, an exhaust muffler on the compressed-air exhaust shall be used; this muffler can lower noise levels from the exhaust by up to about 10 dBA. External jackets on the tools themselves shall be used where feasible, which could achieve a reduction of 5 dBA. Quieter procedures shall be used, such as drills rather than impact equipment, whenever feasible.
- Stationary noise sources shall be located as far from sensitive receptors as possible, and they shall be muffled and enclosed within temporary sheds, or insulation barriers or other measures shall be incorporated to the extent feasible.

16. Pile Driving and other Extreme Noise Generators

a. During all construction activities

- To further mitigate other extreme noise generating construction impacts, a set of site-specific noise attenuation measures shall be completed under the supervision of a qualified acoustical consultant. This noise reduction plan shall be submitted for review and approval by the City to ensure that maximum feasible noise attenuation is achieved. These attenuation measures shall include as many of the following control strategies as feasible and shall be implemented prior to any required pile-driving activities:
- Erect temporary plywood noise barriers around the construction site, to shield adjacent uses;
- Implement "quiet" pile driving technology (such as pre-drilling of piles, the use of more than one pile driver to shorten the total pile driving duration), where feasible, in consideration of geotechnical and structural requirements and conditions;
- Utilize noise control blankets on the building structure as the building is erected to reduce noise emission from the site;
- Evaluate the feasibility of noise control at the receivers by temporarily improving the noise reduction capability of adjacent buildings; and
- Monitor the effectiveness of noise attenuation measures by taking noise measurements.

- A process with the following components shall be established for responding to and tracking complaints pertaining to pile-driving construction noise:
- A procedure for notifying City Building Services Division staff and Oakland Police Department;
- A list of telephone numbers (during regular construction hours and off-hours);
- A plan for posting signs on-site pertaining to complaint procedures and who to notify in the event of a problem;
- Designation of a construction complaint manager for the project; and
- Notification of neighbors within 300 feet of the project construction area at least 30 days in advance of extreme noise generating activities.

17. Site Maintenance

a. During all construction activities

The applicant shall ensure that debris and garbage is collected and removed from the site daily.

18. Cultural Resources found during Site Work and Construction

a. Prior to issuance of any grading permits and throughout construction

In accordance with the California Environmental Quality Act (CEQA) Section 15064.5, if the applicant discovers any previously unidentified cultural resources during any onsite or offsite construction phase of the proposed project, the project applicant is required to cease work in the immediate area until such time as a qualified archaeologist and the City of Oakland can assess the significance of the find and make mitigation recommendations, if warranted. To achieve this goal, the contractor shall instruct the construction personnel on the project as to the potential for discovery of archeological, pre-historic, historic, cultural, or human remains. The contractor shall ensure that all construction personnel understands the need for proper and timely reporting of such finds, and the consequences of any failure to report them. Any recommendations of the qualified archeologist shall be implemented prior to resumption of work in the affected area.

19. Special Instructor

a. Throughout construction

The project sponsor may be required to pay for on-call special inspector(s) as needed during the times of most intense construction or as directed by the Building Official.

SPECIFIC CONDITIONS (CASE NO. CMDV05-469):

20. Landscape Plan

a. Information to be included on the plans submitted for a building permit

The project drawings submitted for a building permit shall include a detailed landscape plan for review and approval by the Planning and Zoning Division. The landscaping plan shall include proposed surface materials and design details for all common areas in the development. A detailed planting schedule showing sizes, quantities, and names of plant species as well as the proposed method(s) of irrigation is required. The design of the plaza located at the corner of Telegraph Avenue and 51st Street shall acknowledge the presence of Temescal Creek under the site. Examples of appropriate forms of acknowledgment include a design feature that represents the creek and an informational plaque concerning the creek. Pursuant to Section 17.124.030 of the Oakland Planning Code, one fifteen-gallon street tree, as approved by the Public Works Agency, Tree Division, shall be provided for every twenty-five (25) feet of street frontage or for every twenty (20) feet of street frontage if a curbside planting strip exists. Fire and drought-

resistant species are encouraged. The landscape plan shall also show the proposed design, height, and location of all proposed fencing and gates. Prior to the submittal of the landscape plan to the Planning and Zoning Division, the applicant shall submit the proposed landscape plan to the Friends of the Rockridge Temescal Greenbelt ("FROG") for review.

b. Prior to issuance of a certificate of occupancy

The applicant shall install all proposed landscape features indicated on the approved landscape plan prior to the issuance of a certificate of occupancy, unless bonded pursuant to the provisions of Section 17.124.50 of the Oakland Planning Code. The amount of such bond or cash deposit shall equal the greater of \$2,500 or the estimated cost of the required landscaping, based on a licensed contractor's bid.

c. Ongoing

All installed planting shall be permanently maintained in a healthy condition.

21. Final Elevations

a. Information to be included on the plans submitted for a building permit

The final proposed building elevations shall be reviewed and approved by the Planning and Zoning Division. All proposed exterior windows and doors shall be recessed a minimum of three inches from the surrounding wall surface and/or incorporate window trim or a pronounced sill. Detailed window section drawings are required. The final elevations shall include the revisions to Building 1 (located at the corner of Telegraph Avenue and 51st Street), Building 3 (located along Clarke Street), and Building 4 (located along the northwest boundary of the site) as proposed by the applicant in the correspondence dated January 11, 2006.

22. Final Building Colors and Materials

a, Information to be included with the materials submitted for a building permit

The final proposed building colors and materials shall be submitted for review and approval by the Planning and Zoning Division. The material proposed for the base of Building 1 shall be a high-quality, durable material (e.g., stone, tile). Concrete or stucco is not allowed along the base of Building 1 unless the applicant can demonstrate that the proposed material will provide for a high level of quality and durability.

23. Temescal Creek Culvert

a. Information to be included with the materials submitted for a building permit

The applicant shall submit a statement from a licensed engineer certifying that the project is designed and engineered in a manner that does not compromise the integrity of the Temescal Creek culvert located on the site.

24. Public Walkway

a. Ongoing (as explained below)

The project shall incorporate the public walkway along the northwest boundary of the site (i.e., the extension of the Rockridge Temescal Greenbelt), as proposed by the applicant in the correspondence dated January 11, 2006, subject to the following provisions:

- 1) The public walkway shall be deeded to the City. The applicant shall enter into an agreement with the City, to be reviewed and approved by the Director of Development, for the exchange of the public walkway property for the City-owned property the City has already agreed to sell to the applicant.
- 2) The City shall grant a permanent right of use and access to the applicant as necessary to allow the proposed parking garage, service facilities and utilities, and pedestrian access underneath the public walkway.
- 3) The applicant shall enter into an agreement with the City, to be reviewed and approved by the Director of Development, regarding the ongoing maintenance responsibilities for the

- public walkway. The maintenance agreement shall be recorded at the Alameda County Recorder's Office prior to the finaling of the building permit.
- 4) The project drawings submitted for the building permit shall include improvement details for the public walkway to be reviewed and approved by the Planning and Zoning Division.
- 5) The public walkway shall be installed and improved in accordance with the approved plans prior to the finaling of the building permit for the project.
- 6) Incorporation of the public walkway into the project may result in the need for variances to the zoning requirements regarding the minimum number of off-street parking spaces and the minimum interior side yard setback opposite living room windows. These variances, if required, shall be reviewed and decided upon by the Director of Development in accordance with Chapter 17.148 of the Oakland Planning Code. If a variance is sought to reduce the amount of off-street parking spaces to less than one parking space per residential unit, the variance shall be reviewed and decided upon by the Planning Commission.
- 7) In the event that the project is approved with conditions requiring a modification to the project beyond what is currently proposed by the applicant, the applicant has the option of waiving compliance with this Condition (Condition #24).
- 8) In the event that the applicant and the City are unable to reach an agreement concerning the exchange of the public walkway property for the City-owned property, the applicant shall include the walkway in the project as proposed but shall not be required to deed it to the City and shall be entitled to have care, custody, and control of the walkway remain with the owner and/or homeowners association.

25. Compliance Plan

a. Prior to issuance of a building permit

The applicant shall submit a compliance plan to the Community and Economic Development Agency, for review and approval by the Director of Development, for abating any existing code violations and liens levied on the previous owner of the property. The compliance plan shall include off-site improvements to be installed in the surrounding neighborhood in place of paying off existing liens. Off-site improvements may include improvements consistent with the Telegraph Avenue Streetscape Project. The amount of off-site improvements required shall be at least equal in cost to the amount of the liens.

b. Prior to finaling the building permit

The applicant shall install the off-site improvements in accordance with the compliance plan prior to the finaling of the building permit or shall submit a security deposit equal to the amount of the cost to install the improvements. The applicant must obtain the necessary permits from the Building Services Division and/or Public Works Agency prior to the installation of the off-site improvements.

25. Affordable Units

a. Ongoing

The City encourages the applicant to achieve the goal of making 25 percent of the proposed dwelling units affordable to households earning up to 80 percent of the median income of Alameda County.

APPROVED BY:	City Planning Commission: _	1/18/00 (date) 5-0	(vote)
	City Council: _	(date)	(vote)

City of Oakland Community and Economic Development Agency Zoning Division 250 Frank H. Ogawa Plaza, Suite 2114 Oakland, CA 94612

١	J	O	т	ĭ	CE	OF	EXE	M	PTI	O	N	Γ
Ł	4				/						1	

TO:

Alameda County Clerk 1106 Madison Street Oakland, CA 94612

Project Title:

Civiq

Project Applicant:

5110 Telegraph Avenue, LLC

Project Location:

5110 Telegraph Avenue, Oakland, CA (APN 014-1226-009-02)

Project Description:

Construction of a new mixed-use building containing 67 residential units and

2,990 sq. ft. of commercial space.

Exempt Status:

	tutory Exemptions rticle 18:Section 21080;15260}	Categorical Exemptions {Article 19:Section 21084;15300}				
[[[Ministerial {Sec.15268} Feasibility/Planning Study {Sec.15262} Emergency Project {Sec.15269} General Rule {Sec.15061(b)(3)} Other: {Sec} 	[[]	Existing Facilities {Sec.15301} Replacement or Reconstruction {Sec.15302} Small Structures {Sec.15303} Minor Alterations {Sec.15304} Other {Sec} In-fill Development {Sec. 15332}		

Reasons why project is exempt: The project consists of in-fill development in an urbanized area.

<u>Lead Agency</u>: City of Oakland, Community and Economic Development Agency, Zoning Division, 250 Frank H. Ogawa Plaza, Suite 2114, Oakland, CA 94612

<u>Department/Contact Person</u>: Darin Ranelletti <u>Phone</u>: (510) 238-3663

Signature (Gary Patton, Deputy Director of Planning and Zoning)

1-31-06 Date:

Pursuant to Section 711.4(d)(1) of the Fish and Game Code, statutory and categorical exemptions are also exempt from Department of Fish and Game filing fees.

*ENVIRONMENTAL DECLARATION (CALIF, FISH AND GAME CODE SEC. 711.4)

: FOR COURT USE ONLY NAME AND ADDRESS OF APPLICANT OR LEAD AGENCY LEAD AGENCY: COMMUNITY & ECONOMIC DEVELOPMENT AGENCY/PLANNING: 250 Frank H. Ogawa Plaza Room 2114 Oakland, CA 94612 APPLICANT: 5110 Telegraph Avenue : FILING NO. Contact: Roy Alper CLERK'S CLASSIFICATION OF ENVIRONMENTAL DOCUMENT: **USE ONLY** NOTICE OF EXEMPTION/STATEMENT OF EXEMPTION PLU 117 [X]A - STATUTORILY OR CATEGORICALLY EXEMPT \$25.00 (Twenty-five Dollars) - CLERK'S FEE B - DE MINIMUS IMPACT - CERTIFICATE OF FEE EXEMPTION REQUIRED PLU 117 \$25.00 (Twenty-five Dollars) - CLERK'S FEE 2. NOTICE OF DETERMINATION – FEE REQUIRED A - NEGATIVE DECLARATION PLU 116 [] \$1,250.00 (Twelve Hundred Fifty Dollars)-STATE FILING FEE \$25.00 (Twenty-five Dollars) - CLERK'S FEE [] B - ENVIRONMENTAL IMPACT REPORT PLU 115 \$850.00 —(Eight Hundred Fifty Dollars) - STATE FILING FEE \$25.00 (Twenty-five Dollars) - CLERK'S FEE C -- Certificate of Fee Exemption PLU 117 & De Minimis Impact Fee_ \$25.00 (Twenty-five Dollars) - CLERK'S FEE

*THIS FORM MUST BE COMPLETED AND SUBMITTED WITH ALL ENVIRONMENTAL DOCUMENTS FILED WITH THE ALAMEDA COUNTY CLERK'S OFFICE.

FIVE COPIES OF ALL NECESSARY DOCUMENTATION ARE REQUIRED FOR FILING PURPOSES.

APPLICABLE FEES MUST BE PAID AT THE TIME OF FILING AN ENVIRONMENTAL DOCUMENT WITH THE ALAMEDA COUNTY CLERK'S OFFICE.

MAKE CHECK PAYABLE TO: ALAMEDA COUNTY CLERK

ATTACHMENT E

COMMUNITY BENEFITS AND COST ANALYSIS SUBMITTED BY APPLICANT (Dated March 1, 2006)

CIVIQ

5110 Telegraph, LLC limited liability company P.O. Box 3538 Oakland, CA 94609 (510) 550-7177

March 1, 2006

Mr. Darin Ranelletti City of Oakland Community & Economic Development Agency 250 Frank H. Ogawa Plz, Ste 2114 Oakland, CA 94612

Re: Civiq Project (5110 Telegraph)

Appeal of Planning Commission Approval

Dear Mr. Ranelletti:

Enclosed with this letter is a list of unique benefits that we believe are afforded to the community by the Civiq project at 5110 Telegraph Avenue in Oakland, which was approved by the Planning Commission on January 18, 2006.

Also enclosed is "Comparison of Infrastructure Costs of Development Scenarios," which we believe, based on our development experience and first-hand knowledge of construction costs, illustrates how development of this project without the requested approvals would implicate the ability of the project to provide these community benefits.

Please ensure that this letter and its enclosures are included with your staff report to the City Council on this matter.

Very truly yours,

Patrick D. Zimski

1110 TELEGRAPH, LLC

Enclosures

COMMUNITY BENEFITS OF "CIVIQ" PROJECT 51ST ST. & TELEGRAPH AVE.

WHAT PEOPLE HAVE ASKED	WHAT CIVIQ IS GIVING
Community participation	Over 20 meetings with community leaders and neighborhood groups since June 2005. 2 widely noticed public meetings (September and November), each attended by about 50 people. Full public disclosure. Many community ideas for improvement have been incorporated into the project.
Mixed use project	67 residential units plus a vibrant retail space at the corner of 51st and Telegraph
Encourage diversity	Wide range of unit types: studios, 1 bedrooms, 2 bedrooms and 3 bedroom townhouses
Gathering place	2 new public plazas will be created
Recognize Temescal Creek in the design	The new plaza at 51 st and Telegraph is being designed to recognize that Temescal Creek flows below it and was enlarged after public input
High architectural quality	Excellent design with extensive articulation, quality materials, extensive landscaping
"Meet the street" design	All street level units will be accessible directly from the street.
Pedestrian and bicycle friendly	The garage will contain secure bicycle parking and the entire design of the project is intended to encourage walking to nearby shops and transit.
Conform to zoning	The General Plan targets the site for "growth and change" while the older zoning rules would call for suburban style apartments on most of the site. The General Plan takes precedence and the project complies with General Plan guidelines.
City CarShare	A Memorandum of Understanding has been executed with City CarShare to create space for 2 CarShare vehicles at the site.
Walkway from FROG Park to 51* Street	The layout of the project has been modified twice to create a direct walk from FROG Park to 51st Street that will be compatible with FROG Park. The developers have proposed to deed the greenbelt extension to the City in exchange for other City property to be included in the project.
Affordable housing	Goal: 25% of the units affordable to people earning less than 80% of median income

WHAT ELSE DOES CIVIQ DO?	WHAT CIVIQ IS GIVING
Environmental Responsibility	Will set a new standard for sustainable development in multi-family projects in the Bay Area, with the highest contribution from solar thermal and electric sources (initial engineering estimates exceed 70%). Will use sustainable or recycled materials where applicable; is pedestrian, bicycle and transit friendly to encourage less automobile use.
Underground parking	The project meets all City parking requirements and has placed all spaces underground with ingress/egress designed carefully to minimize impacts.
Blight removal / community revitalization	The project will convert a long term eyesore - a fenced, vacant lot and an unattractive, barbed-wire-encircled, surface parking lot - into an attractive, vibrant area amenity.
Abundant landscaping	The entire perimeter along Clarke and 51st Streets will be extensively landscaped, including twice as many trees as the City requires, and lit with pedestrian level lighting.
Reduced urban sprawl	The project fulfills the overwhelming support of Alameda County voters to reduce urban sprawl and increase density in the inner city. 75% of the voters in our neighborhood voted for that measure. Every 4 units at the project can save an acre or more of rural land from sprawl development.

COMPARISON OF INFRASTRUCTURE COSTS OF DEVELOPMENT SCENARIOS 51st Street and Telegraph Avenue

Attached is a comparison of infrastructure costs for three development scenarios at the northeast corner of 51st Street and Telegraph Avenue. The costs included are the cost of land, design, development, solar energy & sustainable materials and parking. These costs do not include any of the costs of building the actual housing units themselves.

These infrastructure costs have to be spread across the number of units in the development. They represent basic tiers of costs that have to be recovered in the sales price of units, irrespective of the cost of construction of the units themselves and costs of financing and sales, which vary widely depending on the number and type of units and sales prices of the units.

The scenarios are as follows:

- 1. The Civiq project as currently proposed (67 units)
- 2. A "by right" project with no conditional use permit or variances and with underground parking (~25 units)
- 3. A "by right" project with no conditional use permit or variances and with surface parking (~25 units)

The key attributes of each of the scenarios can be summarized as follows:

1. The Civiq project as currently proposed (67 units)

This scenario has the lowest cost/unit attributable to the basic costs and will create the opportunity for the greatest diversity of home buyers due to the following factors:

- A. The widest range of unit types: studios, 1 bedroom flats, 1 bedroom townhouses, 2 bedroom flats, 2 bedroom townhouses and 3 bedroom townhouses.
- B. The widest range of unit prices: estimated from high \$200,000s to mid-\$700,000s.
- C. Between 10 and 17 units are expected to be priced to be affordable to buyers below 80% of area median income in conjunction with available first time homebuyers programs offered by the City and State.

This scenario includes the creation of two new plazas (51st and Telegraph and 51st Street east of Telegraph) and an extension of the FROG Park greenbelt to 51st Street.

This scenario requires the variances for height and density that the Planning Commission approved unanimously after a two hour public hearing on January 18, 2006.

2. A "by right" project with no conditional use permit or variances and with underground parking (~25 units)

This scenario would not require any conditional use permit or any variances for either height or density. It would have the highest per unit infrastructure cost, about \$142,000 more per unit than the Civiq project as proposed. Because it would consist primarily of 2 and 3 bedroom townhouses that would be priced consistent with the market in Temescal & Rockridge (mid-\$600,000s to mid-\$800,000s), this cost difference could be absorbed in the higher prices. The relatively uniform unit types would likely result in relatively little diversity of home buyers and the pricing would not qualify for any affordable housing assistance. Most likely, the two plazas and FROG Park extension would be eliminated in order to meet the front, side and rear yard requirements of existing zoning.

3. A "by right" project with no conditional use permit or variances and with surface parking (~25 units)

This scenario would also not require any conditional use permit or any variances for either height or density. It would have the second highest per unit infrastructure cost, about \$102,000 more per unit that the Civiq project as proposed. It would consist primarily of 2+ bedroom townhouses with surface level parking taking the space that might otherwise be used for a third bedroom. The units would be priced consistent with the market in Temescal & Rockridge (high-\$500,000s to high-\$700,000s), so the cost difference could be absorbed in the higher prices. The relatively uniform unit types would be expected to result in relatively little diversity of home buyers and the pricing would not qualify for any affordable housing assistance. The plazas and FROG Park extension would be eliminated by the space required for surface parking.

CONCLUSION

The Civiq project as proposed provides the best solution to the practical difficulties resulting from the unique physical and topographic circumstances and design conditions of the site which spans two General Plan designations and three zoning categories and which spans from one of the busiest intersections in the City to a residential street. It allows for:

- the greatest diversity of unit types
- the widest range of housing prices
- the lowest infrastructure cost per unit of the three scenarios
- the most affordable housing
- the most neighborhood-friendly and pedestrian-oriented amenities
- the most extensive solar thermal and solar electric system in a multi-family project in Oakland.

It is equally clear that strict compliance with the specified zoning regulations would result in a project significantly incompatible with many policies of the General Plan.

COMPARISON OF SCENARIOS FOR CIVIQ INFRASTRUCTURE COST PER UNIT

All cost and price information are estimates at the schematic design stage

Scenario		1		2		3
·		Civiq Project		"By Right" Project	"	By Right" Project
		as Proposed	N	o CUP or Variances	No	CUP or Variances
		Underground		Underground		Surface
		Parking		Parking		Parking
Marie de la Marie		67		~25		ne
Number of Units		67		~25		~25
Land Cost	\$	3,100,000	\$	3,100,000	\$	3,100,000
Design & Development Cost	\$	2,500,000	\$	1,500,000	\$	1,500,000
Underground Parking Cost	\$	3,000,000	\$	2,000,000		
Surface Parking in Garages					\$	1,000,000
Solar Energy	\$	2,000,000	\$	900,000	\$	900,000
Sub-Total Cost	\$	10,600,000	\$	7,500,000	\$	6,500,000
Infrastructure Cost/Unit	\$	158,209	\$	300,000		260,000
Cost/Unit Compared to Civiq		N/A	\$	141,791	\$	101,791
[١ ١	/ariances needed		Unlikely plazas		Units smaller
	fo	r height and density		& FROG can be	N	o space for plazas &
DESIGN IMPACTS:				retained and meet		FROG
·	1			yard requirements		
			<u> </u>	of zoning.		
UNIT TYPES:	N	/ide range: studios,	Mo	ostly 2-3 BR townhouses	Mos	itly 2+ BR townhouses
		1 BR, 2 BR, 3 BR				
PRICING RANGE:	Wid	de range: from high-	N	1id-\$600s to mid-\$800s	Higi	n-\$500s to high-\$700s
	\$	200s to mid-\$700s				
AFFORDABLE UNITS:		10-17	L	None		None

ATTACHMENT F

APPEAL LETTER (Dated January 30, 2006, and February 9, 2006)



CITY OF OAKLAND REQUEST FOR APPEAL OF DECISION TO PLANNING COMMISSION OR CITY COUNCIL

(REVISED 8/14/02)

	······································			
PROJECT	INFORMAT	TION		
Case No. of	Appealed Pro	oject: CMD VOS- 469	1	
Project Addı	ess of Appea	led Project: 5100-51/0	TELEGRAPH, U	450-478 51 ST., + 5107 CLARKE S
APPELLAN	T INFORM	ATION:		
Printed Nam	ie: JER	NORMAN	Phone Number: ((510) 653-7190
		RICH ST.		
		LAND, 94609	Representing	B: TELEGRAPH /SI & GATEWAY COMITION
An appeal is	s hereby sub	mitted on:		
	-			
□ AN <u>A</u>			•	ITY PLANNING COMMISSION)
	7	YOU MUST INDICA	TE ALL THAT	T APPLY:
0 0	Denying an Administra Other (plea	an application for an Admin application for an Administ tive Determination or Interpr se specify)	rative Project retation by the Zonin	
···	Admini Determ Design Small I Minor Minor Tentati Certain Creek I Hearin (OPC S	istrative Determination or Intination of General Plan Con Review (OPC Sec. 17.136.0 Project Design Review (OPC Conditional Use Permit (OPC Variance (OPC Sec. 17.148.0 ve Parcel Map (OMC Section Environmental Determination Protection Permit (OMC Sec. 13.0 Officer's revocation/impossecs. 15.152.150 & 15.156.10 please specify)	terpretation (OPC Sec. 180) Sec. 17.136,130) C Sec. 17.134,060) 060) n 16.304,100) ons (OPC Sec. 17.13 . 13.16,450) 3.16,460 e or amend condition 60)	JAN 3 Q 2006 City of Oakland Planning & Zoning Division Cons
CO U 51	NCIL) 10 TELE	☐ Granting an application	n to: OR	AISSION (TO THE CITY Denying an application to:
T 2	NY ALPE	~0 \		

(Continued)

A DECISION OF THE <u>CITY PLANNING COMMISSION</u> (TO THE CITY COUNCIL)

YOU MUST INDICATE ALL THAT APPLY:

	Major Condition Major Variance Design Review Tentative Map Planned Unit D Environmental Rezoning, Land (OPC Sec. 17.1 Revocation/impl Revocation of I Other (please s REGULAR VI	akland Municipal and I mal Use Permit (OPC Sec. 17.148.070) (OPC Sec. 17.136.090) (OPC Sec. 16.32.090) (OMC Sec. 17.136.090) (OMC Sec. 17.136.090) (OMC Sec. 17.136.090) (OMC Sec. 16.32.090) (OMC Sec. 16.32.000) (OMC Sec	tion (OPC Sec. 17.152 s (OPC Sec. 17.152 s (OPC Sec. 17.156 s (OPC Sec. 17.156 s (OPC Sec. 17.156	58.220F) Iap, Law Change .160) .170) To All 6 W : 1) Bu	MAJUR VARVILLOINE HEIGHT	thice. Up To' To Eq
specifically who administrative of substantial evid	FEET WITCH ecordance with the erein it is claimed decisionmaker or dence in the record	e sections of the Oakland there was an error or Commission (Advisory 1), or in the case of Rezonsion, shall state specific	TEET) IS MAXIM nd Municipal and P abuse of discretion Agency) or wherein ning, Landmark De	lanning Codes listed to by the Zoning Act their/its decision is signation, Development	I above shall state Iministrator, other on to supported by ment Control Map,	15332 OF THE STATE CEQA 6010E- LINES: In-Fill
additional shee Appeal Form (ets). Failure to a or attached addi	y issue you wish to ap raise each and every is tional sheets), and prove you from raising such	ssue you wish to c vide supporting do	hallenge/appeal on cumentation along	this Request for with this Request	dener Obver Dener
The appeal is b	ased on the follo	wing: (Attach additional	l sheets as needed.)	•		
	PLEASE SE	E ATTACHED				
						• •
	rting Evidence or s Appeal Form.)	Documents Attached.	(The appellant mus	st submit all supporti	ng evidence along	-
left	Namas			January 30.	2006	
Signature of Ap Appealing Orgo	pellant or Represo Inization	entative of	Da	te		
. ppd P401 h4 fizhen hp4 ppg ppg pf 1 hb + h - n	***************************************	***************************************		<u></u>	,	

Below For Staff Use Only

January 30, 2006

Mr. Darin Ranelletti Community and Economic Development Agency City of Oakland 250 Frank Ogawa Plaza, Suite 3315 Oakland, CA 94612

Re: Case Number CMDV05-469

Dear Mr. Ranelletti,

This letter constitutes our appeal to the Oakland City Council of the Planning Commission's decision on January 18, 2006 to approve the project at Telegraph and 51st St. (Case Number CMDV05-469). Attached is a check in the amount of \$912.27, and included herewith is a copy of the petition, with 500 signatures, calling for a reduction in height of the project.

In summary, we are challenging the following:

- * Major Interim Conditional Use Permit
- * Major Variance
- * Regular Design Review
- * Minor Variances to allow: 1) Building height up to 65 feet where 40 feet is the maximum allowed and building height up to 59 feet where 25 feet (30 feet with a pitched roof) is the maximum allowed.
- * Exemption, Section 15332 of the State CEQA Guidelines: in-fill development projects

Our appeal is based on the following:

General Plan Analysis

The Staff Report lists a number of General Plan Policies which are applicable to the project. There are, however, other relevant General Plan policies which the Staff Report does not mention. At the January 18, 2006 Planning Commission hearing where these countervailing General Plan policies were presented by the members of the public, Planning Commissioners failed to acknowledge these policies or give any indication that these policies were considered in their decision to approve the project. Following are the specific General Plan policies that were either omitted or not fully supported in the Staff Report and the Planning Commissioners' public comments.

1) <u>Policy N7.1: Ensuring Compatible Development</u> With respect to the Clarke and 51st Street sides of the project, the Staff Report does not give the entire picture when it describes the project as satisfying <u>Policy N7.1</u>, which states that "New residential development in Detached Unit and Mixed Housing Type areas should be compatible with the density, scale, design, and existing or desired character of surrounding development."

Buildings 2, 3 and 4 all are located in the area designated by the General Plan as "Mixed Housing Type Residential." Building 2 (49 ft. high), extends along the eastern half of the block of 51st Street; Building 3 (37 ft. high) faces Clarke Street; and Building 4 (59 ft. high) extends through the middle

of the block along the Global Entertainment property line. The Staff Report states that Building 2, 3, and 4 are compatible with homes on Clarke Street, but buildings 2 and 4 are significantly taller than the 1- and 2-story single family homes are predominant on Clarke Street and throughout the neighborhood. Only a few examples of 3- and 4-story mixed housing types can be found in the vicinity. Even the 4-story apartment building on Clarke Street and Claremont, which, as the tallest building in the neighborhood already is notably out of scale, is a full story shorter than Building 4. Furthermore, contrary to the Staff Report, Buildings 2 and 4 are not "articulated into smaller identifiable sub-volumes to appear like single-family homes." And nowhere does the Staff Report indicate that Building 4 presents onto Redondo, a residential street which tees into the project, as a massive, five-story wall.

2) Policy N9.1: Recognizing Distinct Neighborhoods The General Plan recognizes the importance of preserving the unique fabric of Oakland's neighborhoods through its Policy N9.1, which states, "The City should encourage and support the identification of distinct neighborhoods." The related Objective N9 directs the City to "support and enhance the distinct character of different areas of the city."

Among the factors that define Temescal's commercial district—what differentiates it from, Fruitvale, Montclair, or downtown—are the two- and three-story, commercial-over-residential buildings; the mature Sycamores that line Telegraph; the beautifully maintained, historic block that is immediately south of the project; the views of the hills and sky; and the diverse range of store-front businesses and small cultural organizations up and down the Telegraph corridor. Telegraph Avenue's human scale is a crucial part of what makes Temescal distinct, and a 65-foot building at the intersection of 51st and Telegraph, however much it might be noteworthy in itself, would be a significant break in the fabric of the neighborhood.

- 3) <u>Policy N9.9: Preserving History and Community</u> The General Plan also promotes the uniqueness of neighborhoods through its <u>Policy N9.9</u>, which states, "Locations that create a sense of history and community within the City should be identified and preserved where feasible."
- 4) Objective N7 of the General Plan specifically warns that, "While mixed unit neighborhoods are generally desirable, lack of attention to compatibility concerns has affected the character and stability of some areas of the City." The Staff Report specifically justifies the proposed 65-foot height of Building 1 where it faces onto Telegraph by describing how "urban design principles place a high level of importance on the relationship of building-height to street-width.... The optimum height-to-width ratio is between 1:1 (where the height of the building equals the width of the street) and 1:2 (where the height of the building is one-half the height of the street width)." The Staff Report then goes on to say that the 65-foot tower would have an acceptable ratio of 1:1.5, whereas the a 40-foot height (which is the maximum allowed by the current C-28 Zoning along Telegraph) would produce a ratio of 1:2.5, making it "outside the range of recommended height-to-width ratios."

First of all, on whose authority are these optimum ratios defined? Many examples of thriving business districts can be found where these optimum ratios are not found. But even applying these ratios, if the corner height were reduced to 50 feet (bringing it more in line with C-28 Zoning), it would match exactly the standard optimum ratio of 1:2. The Staff Report, however, overlooked this fact. One Planning Commissioner at the January 18, 2006 hearing justified the height of 65 feet by stating that the 30-foot setback from the street of Building 1 at Telegraph Avenue effectively brought the height-to-street-width ratio back to the 1:2 optimum. This reasoning, however, if consistently applied to projects, would encourage every developer to add sidewalk widths as a way to justify taller buildings.

The Staff Report (and comments made by Planning Commissioners) also treat the 65-foot-high corner element on Telegraph as if its only contextual relationship was to the width of the intersection. However, <u>Policy N7.1: Ensuring Compatible Development</u>, as mentioned above, as well as good urban design practice, would require the building to also relate to the nearby fabric of the Telegraph Avenue corridor. Both relationships should be reflected in the design.

Policy N11.3: Requiring Strict Compliance with Variance Criteria At the Planning Commission hearing on January 18, 2006, and in letters to the Planning Commission and Staff, several community members raised concerns about the precedent-setting potential of this project's height and density. At the Planning Commission hearing on January 18, 2006, at least two commissioners stated that no precedent would be set, as each project is judged on its own merits. However, one commissioner stated, in effect, that higher density is coming to Oakland, and we'd better get used to it. This sentiment, while perhaps expressing a reality, also suggested a bias that might express itself in categorically favoring certain General Plan policies—such as ones that support maximum density—over others.

However, the General Plan warns against this in its Policy N11.3: Requiring Strict Compliance with Variance Criteria, which states "As variances are exceptions to the adopted regulations and undermine those regulations when approved in large numbers, they should not be granted lightly and without strict compliance with defined conditions, including...that the variance will not adversely affect the surrounding area... "

As already evidenced by the developer's citing his recently completed 63-foot-high project a few blocks away on 48th and Telegraph as precedent for his current project, there can be little doubt that approval of height and density variances on this project would further establish a precedent for incremental changes and increased height along Telegraph Avenue. Currently there are at least a dozen sites in Temescal and lower Rockridge, along Telegraph, Claremont, and Broadway, that developers are eyeing, including several that the applicant now owns and intends to develop. If developers continue to push for maximum height on these sites, and the Planning Commission and the Director of Planning continue to consistently grant both major and minor variances to allow higher density and taller projects, before long, the entire distinctive, historic fabric of the Temescal neighborhood will be overwhelmed.

Policy N3.8: Required High-Quality Design The Finding for this is not fully supported. Recently, changes in the Building Code have allowed the type of building construction—5-story wood frame over a concrete podium—that is being used in Buildings 1 and 4. This type of construction is not standard in California, and it was only introduced in Oakland within the last few years. According to some local architects and structural engineers, buildings of this type in Seattle and Portland have begun to show problems in the upper stories due to wood shrinkage. The wood shrinks and warps, tie-downs become loose, and the slop in the system produces cracking in the upper stories. The result is a poor quality building. There is an additional concern that a major earthquake could cause significant damage to these types of buildings. One blighted building on Telegraph would be bad enough; but a whole series of similarly constructed buildings could cause the entire neighborhood to become blighted.

While the City has its Building Code to rely upon, it does not adequately address this new construction method. Despite the growing popularity of five-over-one construction in such places as San Diego, this remains an untested construction method, and it should be the policy of the City to require each building of this type to be carefully reviewed individually. To ensure quality construction and proper engineering, a peer review for Buildings 1 and 4 should be required.

Policy N4.2: Advocating for Affordable Housing states, "The City encourages local non-profit organizations, affordable housing proponents, the business community, the real estate industry, and other local policy makers to join efforts to advocate for the provision of affordable housing in communities throughout the Bay Area region." The developer has agreed to work toward the goal of creating 25 percent affordable housing as part of the project; however, they are under no obligation to do so.

As local housing prices have escalated in recent years, the economic and ethnic diversity of those able to afford living in Temescal has decreased. This trend adversely effects the long-standing character of Temescal as an economically diverse neighborhood. The project's residential units, which range from studios to three bedrooms, will provide some diversity among the residents, but, all the units will be offered at market rate, making it impossible for lower income individuals and families to buy into the project. Greenbelt Alliance, perhaps better than anyone else, understands the complex relationship between in-fill development and suburban sprawl. They know that building market-rate urban in-fill projects doesn't stem the tide of sprawl development unless affordable housing is provided in our cities.

<u>Policy N4.2</u> should be embraced by this project by requiring the developer to designate a meaningful specified percentage of units as affordable housing. In so doing, the Temescal neighborhood will remain more affordable, and the city as a whole, as well as the Bay Area region, will be well served.

CEQA Exemption

The staff report finds, under CEQA regulation, that this in-fill project is categorically exempt from environmental review. However, as described in the General Plan Analysis section, above, the project is inconsistent with several applicable General Plan policies. Therefore, it does not meet criterion a) The project is consistent with the applicable general plan designation and all applicable general plan policies as well as with applicable zoning designation and regulations under the California Environmental Quality Act (CEQA) pursuant to Section 15332 of the State CEQA Guidelines ("In-Fill Development Projects"). For this reason, this project does not qualify for the in-fill exemption.

As discussed below, the project also does not meet criterion d) Approval of the project would not result in any significant effects relating to traffic, noise, air quality, or water quality, of the California Environmental Quality Act (CEQA) pursuant to Section 15332 of the State CEQA Guidelines ("In-Fill Development Projects"). For this reason, this project does not qualify for the in-fill exemption.

Cumulative Impacts

CEQA regulations pertaining to categorical exemptions are "inapplicable when the cumulative impact of successive projects of the same type in the same place, over time is significant." (CEQA Section 15300.2(b)).

- 1) The Traffic Study failed to include any analysis of potential cumulative traffic and air quality impacts from other pending development projects nearby, such as the Kaiser Hospital expansion, the MacArthur BART transit village, and the 4th bore/Caldecott Tunnel project.
- 2) The project developers have completed, have under construction or are planning to buy land parcels for the purpose of constructing mixed-use or residential only projects in the immediate

neighborhood. These include:

- * The Kingfish Pub on Claremont Avenue and adjacent buildings on Claremont, and the two historic houses on Telegraph Avenue;
- * The Smog Check Station at the gore of Telegraph and Claremont, adjacent to the Kingfish property;
- * Global Entertainment, adjacent to proposed development;
- * The historic apartment buildings on the southeast corner of 48th and Telegraph, and the adjacent vacant lot;
- * The northwest corner of 48th Street and Shattuck Avenue (former Boys and Girls Club);
- * The north side of 48th Street between Shattuck and freeway.

Some of these projects are literally within footsteps of the proposed development and the others all are within four blocks of the heart of the neighborhood commercial shopping district that the proposed project anchors. The cumulative effect of these projects will significantly impact the environmental quality of the Temescal neighborhood.

- 3) Besides those mentioned above, there are other development proposals or opportunities in the neighborhood that will further add to the cumulative impact on the surrounding Temescal neighborhood. These include:
 - * Telegraph Avenue and 43rd Street, northeast corner;
 - * Telegraph Avenue and 55th Street, southeast corner;
 - * 42nd and Opal (Matilda Brown Home);
 - * Broadway between 45th and 49th Streets, west side;
 - * Broadway and 42nd Street, southwest corner.

In total, all of the above mentioned projects represent at least 1,000 new residential units and dozens of new commercial spaces that will be built in the neighborhood. What the proposed project and these future projects have in common is that they will generate more vehicles that use the intersection of 51st Street and Telegraph Avenue as the main road to enter and exit Highway 24 and travel to a number of important destinations in North Oakland and Berkeley, such as the Rockridge Shopping Center, College Avenue, Piedmont Avenue, Grand Lake/Lakeshore, and UC Berkeley, to name just a few.

Traffic Impacts

CEQA Section 15332(d) states: "Approval of the project would not result in any significant effects relating to traffic, noise, air quality, or water quality." Approval of this project, however, would have a significant effect to traffic and air quality.

1) The Traffic Study makes no mention of the fact that Clarke Street is curved and at 25 feet wide, curb to curb, undersized for safe two way traffic and parking. Even if Clarke Street were to become a no-parking zone, it would still be hazardous, particularly in light of the anticipated and desired increase in pedestrian use. The project intends to turn this small ancillary street into an entrance and exit for an additional 100 vehicles with no attempt to improve any non-motorized or motorized infrastructure, even though the Traffic Study reports that the Clarke Street and 51st Street intersection "currently operates at Level Of Service E during the P.M. peak hour conditions." Taken together, this also means that it will be the residents of the project themselves who are likely to be the most impacted by the project.

In order to avoid this congestion, more traffic will travel along nearby Redondo, then Cavour, before turning onto Claremont Avenue. This will significantly impact Cavour, which already

handles the existing neighborhood traffic as well as traffic to and from the Department of Motor Vehicles (DMV) situated on the north side of Cavour Street. In general, this project will put more traffic on the neighborhood streets and in particular, on Miles and Shafter avenues: Miles Avenue because it is the closest north-south residential street; and Shafter because it is the main north-south residential artery, a little quicker to travel along, and the first street east of Miles Avenue. The projected developments of the Kingfish Pub site (across Claremont) and the Global Entertainment site (adjacent to the project) will only add to the cumulative impact of this project on the already stressed road system.

- 2) The term LOS is used in this project as the defining method of discussing transportation for Traffic Study. The term, LOS, however, ignores key transportation modes in the community, specifically pedestrian and bicycle transportation, and yet the Traffic Study says that the project is anticipated to increase those modes of travel.
- 3) The Oakland Pedestrian Master Plan calls for improving intersections to entice more citizens to walk. The failure of the Traffic Study to address the need to improve pedestrian safety at the Clarke Street and 51st Street intersection is a serious oversight. Many pedestrians can be seen attempting to cross the intersection from one side of 51st Street to the other to access the Redondo playground and the video store. The increased need for pedestrian safety which the project creates makes it imperative to improve the crossing at Clarke Street and 51st Street.
- 4) The project will provide 100 parking spaces. Of the 100 parking spaces, 67 spaces will be deeded to the residential units at 1 space per unit. That leaves a remaining 33 parking spaces to accommodate the parking needs of additional cars owned by residents (assuming that many households will have a second car and driver), and those driven by commercial tenants. There simply will not be enough parking for everyone, and so the overflow parking will spill into the nearby residential streets. This will cause additional traffic impacts as more drivers use side streets that were not intended for such heavy use and slow down along Telegraph Avenue and 51st Street in their search for a parking space.

Despite the convenience of the project to public transportation and the ability of project residents to walk to nearby businesses in Temescal and Rockridge, there is no reason to assume that project residents will take advantage of these options. Even if they are inclined to walk or take public transit for local errands, errands such as grocery shopping, that require transporting large, heavy items, will put people in their cars.

- 5) The Traffic Study notes that there are 37 one-hour, on-street parking places adjacent to the project, and that the project provides no off-street parking for the project's retail customers. The Traffic Study does not address the question of where these retail customers will park; nor does it survey current on-street parking levels on Clarke Street and Claremont, which have long been used by customers of businesses on Claremont. Meanwhile, increased street parking on 51st Street, along which motor vehicles typically exceed the speed limit, will only exacerbate the traffic problems and decrease pedestrian and bicycle safety on 51st Street.
- 6) The Traffic Study also fails to account for additional traffic and parking generated by the staff of the project's commercial establishment(s), residents' visitors, and maintenance staff.
- 7) The accuracy of the Traffic Study's rating of the Telegraph Avenue and Claremont Avenue intersection in the p.m. north bound direction as LOS C must be challenged. The segment of Telegraph

Avenue between 51st Street and Claremont Avenue often backs up in the north bound direction at commute and other hours because of the lack of coordination between the light signals and the amount of motor vehicle traffic turning from 51st Street east bound and heading north on Telegraph Avenue. As a result, it is not uncommon when traveling north to get stuck in the middle of 51st Street and Telegraph Avenue intersection.

8) The Traffic Study rates the intersection of Telegraph Avenue and 51st Street at LOS D (a.m. peak) and E (p.m. peak). This begs the question of how the City can categorically exempt from CEQA review such a dangerous and "under-performing" intersection. To make an analogy, if this report were your child's school report card, as a parent you would make every effort to work with your child to improve his or her grades, not ignore the report as too unimportant to give any attention. The City of Oakland, by categorically exempting this project, glosses over a very important finding which, at best, shows this to be a very difficult intersection to travel through and will, inevitably, at its worst, be the scene of any number of traffic accidents, some of which will result in very serious injury if not fatalities.

Here is at least one very likely scenario of the disaster that is waiting to happen. A driver traveling north on Telegraph stuck in the middle of the intersection gets broadsided by a driver with the right-of-way traveling west on 51st Street. (That driver may be speeding as he or she anticipates getting on the freeway.) In addition to the injured drivers and their injured passengers will be the unsuspecting pedestrians and bicyclists walking or cycling across the intersection. Regardless of who the police cite for causing the accident, the City will undoubtedly be included in a lawsuit. Why? Because the City is on notice through the DKS report that a dangerous situation exists and not only failed to correct it but exacerbated the situation by incrementally approving additional development (see discussion, above, on Cumulative Impacts) that over time brings hundreds of additional cars per day to an already dangerous intersection.

- 9) During peak hours it will be quite difficult, if not impossible, to leave the project from Clarke Street, turn right onto 51st Street, and cross two lanes of traffic on 51st Street in order to reach the left turn lane to turn south onto Telegraph. There simply is not enough road on 51st Street to get from Clarke Street to the left turn lanes.
- 10) With current traffic levels, west bound traffic on 51st Street occasionally backs up as far as Miles Avenue, preventing drivers on Clarke Street and Miles from merging into traffic. This project will cause this to happen more frequently and for longer periods.
- 11) Under the trip generation section, the Traffic Study compares the trip generation of the Children's Hospital parking lot to the substitution of the new housing facility. Any attempt to do this would produce an erroneous result, as the trip generation to the parking lot would be in the counter commute direction of the typical peak flow. The parking lot, as used by Children's Hospital, does not generate in-and-out trips at irregular intervals as would be the case for the project.
- 12) The Traffic Study relies on data of intersection turning movement volumes supplied by the City, but the date of when this data was collected by the City is not referenced. Traffic congestion along Telegraph at 51st Street and Claremont has dramatically increased during this past year alone. If the data supplied by the City is more than six-months old, it is out of date, in which case new data must be collected to provide accurate LOS ratings.

Air Quality Impacts

This project will adversely affect the air quality for a number of reasons:

- 1) Residents' cars will be parked for several hours and then "cold started." A cold start from a car puts more pollutants in the air than a "warm start." There will be 67 residential cars cold starting on, presumably, a daily basis. Additionally, commercial tenants will qualify as cold starters since, again, presumably, they will be parked in their space for several hours before leaving to go home.
- 2) The traffic generated by this project throughout the neighborhood will lower the air quality as commercial tenants and residents with a second car park on the surrounding streets and cold start their cars.
- 3) There will be additional cumulative impacts to air quality from the additional vehicles that this project will bring into the neighborhood. Drivers of these vehicles will circle around looking for places to park since overflow from the project garage will tend to use up available on-street parking. These vehicles will emit exhaust and other materials that diminish air quality.

Findings for Approval

We are challenging the approval of the <u>General Conditional Use Permit under sections 17.134.050</u> for the following reasons:

1) The Staff Report's Findings for Approval, Section 17.134.050 — General Use Permit Criteria, A is not supported because the height and density of all four buildings WILL affect the livability of the surrounding neighborhood, and have a harmful effect with respect to "harmony in scale, bulk coverage and density," as well as "upon the desirable neighborhood character." Building 2 (49 ft. high), Building 3 (37 ft. high), and Building 4 (59 ft. high) all are significantly taller than all nearby residential buildings which are predominantly 1- and 2-story single family homes. Even the 4-story apartment building on Clarke Street and Claremont, which, as the tallest building in the vicinity already is notably out of scale with the neighborhood, is a full story shorter than the project's Building 4, which presents onto Redondo, a residential street which tees into the project, as a massive, five-story wall. In view of this, it is difficult to see how the Staff Report justifies its claim that "The portion of the project near the Temescal residential neighborhood is designed to preserve the existing character of the residential neighborhood by utilizing building forms and massing arrangements similar to the surrounding neighborhood."

The Staff Report states that "According to a traffic analysis prepared for the project, traffic impacts of the development are anticipated to be less than significant. However, as described above, the increased traffic and strain on the capacity of surrounding streets to support it, as well as the increased vulnerability of pedestrians and bicyclists resulting from the project, will adversely affect the livability of the immediate neighborhood. Just to repeat one example, Clarke Street, which the Traffic Study fails to mention is only 25 feet from curb to curb, already is barely wide enough for allow two cars to pass safely. The increased level of traffic and parking along Clarke Street by visitors and retail customers of the project, along with increased traffic from the project itself, will only further diminish the capacity of Clarke Street to handle the additional traffic and parking safely.

2) With respect to the Clarke and 51st Street sides of the project, the Staff Report does not give the entire picture when it describes the project as satisfying Policy N7.1: Ensuring Compatible Development, which states that "New residential development in Detached Unit and Mixed Housing Type areas should be compatible with the density, scale, design, and existing or desired character of surrounding development." Buildings 2, 3 and 4 all are located in the area designated by the General Plan as "Mixed Housing Type Residential." Building 2 (49 ft. high), extends along the eastern half of the block of 51st Street; Building 3 (37 ft. high) faces Clarke Street; and Building 4 (59 ft. high) extends through the middle of the block along the Global Entertainment property line. The Staff Report states that Building 2, 3, and 4 are compatible with homes on Clarke Street, but buildings 2 and 4 are significantly taller than the 1- and 2-story single family homes that are predominant both on Clarke Street and throughout the neighborhood. Only a few examples of 3- and 4-story mixed housing types can be found in the vicinity. Even the 4-story apartment building on Clarke Street and Claremont, which, as the tallest building in the neighborhood already is notably out of scale, is a full story shorter than Building 4. Furthermore, contrary to the Staff Report, Buildings 2 and 4 are not "articulated into smaller identifiable sub-volumes to appear like single-family homes." And nowhere does the Staff Report indicate that Building 4 presents onto Redondo, a residential street which tees into the project, as a massive, five-story wall.

Under the <u>Guidelines to Determine Project Conformity</u> (Interim CUP for General Plan Density) the Staff Report includes the finding, "That the proposal is clearly appropriate in consideration of the characteristics of the proposal and the surrounding area." This finding is not supported. While specific design elements might attempt to "minimize visual impacts of the project," as the Staff Report states, the project as a whole, as mentioned above, is out of scale with the neighborhood. Furthermore, the 65-foot end of Building 1 where it faces Telegraph makes no attempt to "minimize its visual impact," as the Staff Report claims; in fact its intent is just the opposite, to create a corner that is "prominent."

We are contesting the Staff Report's explanations provided in <u>Section 17.136.070A - Residential Design Review</u> for the following reasons:

- 1) 17.136.070A Residential Design Review, Variance Finding 1 The set of buildings, contrary to what is stated in the Staff Report, are NOT "well related to the surrounding area in their setting, scale, bulk, height." As mentioned, the overall height of the project is significantly higher than all of the buildings in the immediate vicinity. The justification Staff gives for the 65 foot height of Building 1 on Telegraph is "the immense width of Telegraph Avenue and 51st Street. The project's height will enhance the street definition of Telegraph Avenue and 51st Street and increase pedestrian comfort by more successfully creating a sense of enclosure on the street." However, this is conjecture. Given the significantly lower heights of the predominant architectural fabric on Telegraph, pedestrians are just as likely to feel oppressed by the 65-foot-tall building rising up from the plaza on Telegraph as comforted by it.
- 2) 17.136.070A Residential Design Review, Variance Finding 2 The proposed design will in significant ways work against preserving and enhancing desirable neighborhood characteristics. It is arguable that the project's height at Telegraph "will enhance the street definition of Telegraph Avenue and 51st Street and increase pedestrian comfort by more successfully creating a sense of enclosure on the street" when, in stark contrast to the significantly lower heights along Telegraph, it is just as likely to overwhelm pedestrians.

With respect to Section 17.148.050 – Variance Findings, we are challenging the approval of the Major Variance and Minor Variances to allow 1) Building height up to 65 feet where 40 feet is the maximum allowed and building height up to 59 feet where 25 feet (so feet with a pitched roof) is the maximum allowed for the following reasons:

1) Section 17.148.050, Variance Finding 1, Building Height is not fully supported. How can staff assert with confidence that "Reducing the number of units would not allow the remaining number of units to cover the expense of providing underground parking" unless Staff has examined a proforma for the project? At the very least, lowering or stepping back the 65-foot height of Building 1 on Telegraph would neither preclude an effective design solution that improves livability nor necessarily result in any reduction of units. It might result in a reduction in size of two units, but this would be far outweighed by the overall benefit to the community of preserving Telegraph's historic, human scale along Telegraph.

2) Section 17.148.050. Variance Findings 3, Building Height is not supported. While stepping down Building 2 along 51st Street as it approaches Clarke Street makes good sense for the reasons stated in the Staff Report, this in itself does not justify the overall excessive height of the building, which does not relate optimally to the surrounding area. In addition, there is no factual justification for the 65-foot height of Building 1 on Telegraph. As mentioned above, while some may be comforted by a sense of enclosure created by the 65-foot tall building, others will find it oppressive.

Public Participation

The Staff Report states that "Beginning in 2000, the community surrounding the project held a series of meetings to develop a set of goals for development of the site." However, this is not a full and accurate description of the public participation relating to the site. In the late 1980s, the Upper Telegraph Coalition formed to bring Telegraph Avenue, from 38th Street to the Berkeley border, from what had been a hodgepodge of zoning classifications, into a single, C-28 designation. Among the many objectives of this widespread community effort was to increase meet-the street, higher density, residential-over commercial, mixed-use development. The many who were involved in the effort were clear that the 40-foot height limit established by C-28 would significantly increase density but to a level that complemented the existing fabric of the neighborhood and that the existing infrastructure could support. In 1992, with the cooperation of the Planning Department, the City Councilmember from District 1, Temescal Neighbors Together, and the Temescal Merchants Association, C-28 was adopted for Telegraph Avenue, from 38th Street to the Berkeley border.

As mentioned in the Staff Report, in 2000 the community began what has been a five-year envisioning process for the project site at Telegraph and 51st Street. Hundreds of Temescal and Rockridge neighbors were involved in a process that resulted in a Community Values Statement and a community design workshop that produced a set of drawings depicting three alternative design concepts for the site. Both the Values Statement (item #7) and the designs specifically reflect the community's intention that any development on the site adhere to current zoning allowances—including height limits—for C-28, R40, and R35.

Meanwhile, in 1998, the City adopted a new General Plan. The General Plan, which states that Zoning Regulations are the most important tool in controlling land development activities" (section b1: Revise zoning regulations), requires the City "To establish and maintain zoning regulations consistent with the General Plan..." This, however, has not been done, even though Policy N11.1: Required Zoning Consistency states that "Consistency between the General Plan and Zoning Regulations should be provided within a reasonable time period of adoption of the final elements."

The result is that there remain significant inconsistencies between the two planning documents, and it is the Planning Commission that has the authority to resolve any discrepancies on a project-by-project basis. The pattern of decisions made in recent years by the Planning Commission, however, suggests a bias in favor of allowing maximum density projects as permitted by the General Plan, even though the General Plan also clearly states that formulas deriving maximum project density are not entitlements. In this vacuum, the extended effort by the North Oakland community to define a unified approach to planning along Telegraph Avenue has been rendered null and void. Is this the message that the City wants to send to Oakland's citizens about the value of their time and energy spent on civic activities and improving their neighborhoods?

Key Issues and Impacts

Temescal Creek Culvert

As described in the Staff Report, the plaza proposed for the corner of Telegraph and 51st Street is directly over an arched brick portion of the Temescal Creek culvert that dates back to 1892. Given the age of the culvert, Staff included a Condition of Approval (#23, page 30 of the Staff Report) that, "The applicant shall submit a statement from a licensed engineer certifying that the project is designed and engineered in a manner that does not compromise the integrity of the Temescal Creek culvert located on the site." This statement should also provide 1) an assessment of safest possible setbacks to allow for culvert failure, repair, replacement or removal, and 2) an estimation of when the culvert will have to be accessed again. Documentation of the condition of the interior of the brick archway before construction starts, and monitoring the arch during site disturbance, should also be conducted.

Currently it is unclear who has jurisdiction over this section of the culvert. The County of Alameda made repairs to the culvert in 1986, but the County has stated that they know of no easement that has been granted to them for the culvert. It currently is unclear who actually would be responsible for future repairs or in the event of a collapsed culvert.

The reality is that someone is going to have to excavate down to the culvert level at some point. The City will save itself liability and taxpayers' money by planning for that now. First, responsibility for the culvert must be clarified and accepted before any permits are issued for project. If any improvements are permitted above the culvert, it should be explicit in the permits that property owners are liable for any site improvements above the culvert. For the proposed project, in the case that the culvert fails, needs to be repaired, replaced or removed, private plazas or landscaping would be replaced by the condominium association. The City may save later litigation costs by ensuring now that the property owners are fully aware of their responsibilities.

Respectfully yours,

Jeff Namon

Jeff Norman

On behalf of the Telegraph/51st Gateway Coalition

477 Rich St., Oakland, CA 94609

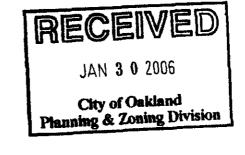
(510) 653-7190

January 30, 2006

Darin Ranelletti, Planner III Planning and Zoning Division 250 Frank Ogawa Plaza Oakland, CA 94612

Re: Case Number CMDV05-469

Dear Mr. Ranelletti,



Attached are copies of the petition, signed by 500 residents, merchants, and retail customers of the greater Temescal and Rockridge neighborhoods, protesting the heights of the proposed development at Telegraph and 51st St. These signatures were collected beginning in November, 2005.

This petition was initiated to inform the Temescal and Rockridge neighborhoods of the proposed scale of the project at Telegraph and 51st St., and to provide a voice for those who had concerns about the project as proposed but had not been part of the public input process.

We believe that those who have signed the petition represent the majority community opinion that while increased density can benefit the neighborhood, new development should adhere to the scale of the Temescal neighborhood in order to preserve its unique historic fabric.

Thank you.

Sincerely,

Jeff Norman

fift Nomm

On behalf of the Telegraph/51st Gateway Coalition

477 Rich St., Oakland, CA 94609

(510) 653-7190

reduce the overall height of this project, we ask that the	Training Commission derry any request for neight
variances on this project.	
sel le fil	
Signature Mall, 4100	Signature my tuckado
Name (print) MARK FICKES	Name (print) towns Vec. 600
Street Address 5701 MANICA AVE	Street Address 455 Cauchy St
Phone (Phone 510 601-6138
E-mail Myt- 1010100 170100. Cons	E-mail K-preciod & she globaliset
Signature	Signature XINA VIJABARIARCCI
Name (print)	Name (print) Sun V, Fabourace
Street Address 5/2/2 LAWTEN AVE CAKLAND LA GHOR	Street Address HG3 CAVOUR ST, OAKLING
Phone (5(0) 655-7207	Phone 510-652-2379 94618
E-mail 1) CREAMA NAOLCON	E-mail
Signature Trush Junky	Signature MailTM (allci
Name (print) Fred Farley	Name (print) May C C C
Street Address 409 Cavour 54	Street Address 170 (AVIII)
Phone 68 570 -655-1248	Phone 5/0 601 67/0
E-mail	E-mail
Signature Delene DeCent	Signature (Tall 1800)
Name (print) SILVIA FILAT	Name (print) Pacific Tee
Street Address 4/3 CAVOUR ST.	Street Address 183 Covetti Street
Phone	Phone
E-mail	E-mail
Signature Sympathy	Signature MALL 1 1744
Name (print) Stattord Suckley	Name (print) Windy Strands
Street Address 423 Ca Voyv St	Street Address 4025 Clay100
Phone	Phone 658-7619
E-mail	E-mail

//	^
Signature Ry	Signature Jummy de Myajio
Name (print) RainEI 51105	Name (print) Jejanjeval Morger 210
Street Address 406 4910 5t.	Street Address 405 May 150n St
Phone 510, 547, 8141	Phone 310 541 482 804
B-mail Coveyo which girlicom	E-mail
Signature Signature Supplied to the Signature	Signature Marguish Manguis-Krssel
Name (print) Sissan Sabelatt	Name (print) Hamal 1 argals - Krsse Street Address 271 50th St Oak 94609
Street Address 179 (Men And	Phone (77 60) 654 8385
Phone 510 652 6094 B-mail	E-mail
c-mail	E-mail
Signature Detty Jn Moulton	Signature
Name (print) BEHy Lynn Moulton	Name (print) Jrcos Kessel
Street Address 390 50 5 5 tweet 14609	Street Address 371 50th ST. Oak. Ca 756
Phone 510 428-2175	Phone 570 \$10 \$1(3
B-mail blmoultonesbeglobal.net	E-mail
Signature Jeffray Karrel	Signature Can Sectlaction
Name (print)	Name (print) 13/41/5FOCACHEK
Street Address 31 - 60 St	Street Address 394 50 TH 37 OAKLAND
Phone $\frac{500 - 554 - 5385}{100}$	Phone 5/0.595,5954 94609
E-mail Acessel @ bertieler, edu	E-mail developments should be to
Signature Mar Oscilla	Signature Katz
Name (print) Juli TV Street Address 371 50 77	Name (print) 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
Street Address 371 5077 57 Phone 510-654-8365	Phone (510) 542-3146
	E-mail Kat 2 - a lex a ho+ mail = com
E-mail	

1 · · · · · · · · · · · · · · · · · · ·	
Signature William Reilli	Signature Fully Wy
Name (print) W. 11, A. P. 21/11	Name (print) Frendon White,
Street Address SIGO Clarence Ave 7105	Street Address 5804 TelegraphAvs
Phone 5/0 8/1-1/70	Phone 510-851-1352
E-mail	E-mail
Signature Loudel III	Signature 2
Name (print) Consold Fred	Name (print) ETTCA SOSA
Street Address 5160 Claverynt Ave #104	Street Address 5160 Clare mon 1
Phone 500-593 2964 Whitehail	Phone
E-mail	E-mail
Signature Dari Hami	Signature JULIAN SANDERSON
Name (print) Dario Harris	Name (print) JUCIAN SANDERSUNT
Street Address 5/60 clarement Ave # 2/0	Street Address SIKO CLAREMONT AV APT 20
Phone 5/0 823-8705	Phone
E-mail Java 052003 @ Yahoo.com	E-mail
Signature M. Poull	Signature Cell
Name (print) TUCKINER FOLLE !!	Name (print) CECIL KEN EILIS
Street Address 5 160 (La Version 1 Aug	Street Address 36/ 62Nd 5T
Phone (510) 504-5672	Phone (05332/0
E-mail	E-mail
Signature A En Hi	Signature 0 4
Name (print) Alicia Patler	Name (print) Jo E-2/15
Street Address 1931 Mythe SA Oak	Street Address 361 62 nd Street
Phone (510) 284-1870	Phone 65332101
E-mail	F-mail

\sim \sim	
Signature Mattie B Janes	Signature mez proter
Name (print) MACTIEBLONES	Name (print) 17 EVZ V/6 A JER
Street Address 549 - 57 7 L 1601 Ca9 4609	Street Address 548-57 NTREET
Phone 516-654-2566	Phone 510 659-3610
E-mail	E-mail
Signature Listing Mr. Co ox	Signature Jaguer T. Williams
Name (print) Lufing Wilcox	Name (print) J Williams
Street Address 545 - 57 ¹⁶ St	Street Address 570 57 / SJ
Phone 510-633-6486	Phone 210 657 5960
E-mail	E-mail Mong
	A. D. H
Signature 31 100 3 2 1	Signature Jay Min cell to
Name (print) SUSC V STMMSKI	Name (print) Wit Y KARATTA
Street Address 565 57th St Ochland	Street Address <u>583-57</u>
Phone 51 5941242	Phone 510-655-92-52
E-mail System Synanski Com	E-mail YOIYE
Signature atmi x tatan	Signature Denis
Name (print) 1/1/2 Staten	Name (print) DORIS DAUIS
Street Address 646-56 th 174	Street Address 5707 Callevy at Z
Phone 510-655-9185	Phone 510 653 - 4187
E-mail //c)7E	E-mail ACNE
Signature 160	Signature Milton Knapp
Name (print)	Name (print) Milton KNAPP
Street Address 32 (4 7 4 1	Street Address 5658 CAR BERRY Are
Phone 7/2 - 4420 (40)	Phone 658-3418
E-mail :	E-mail

On +/ Tu	
Signature Demetiles Terricen	Signature
Name (print) Dome When Terrin	Name (print) Frk losh
Street Address 5845 Agala Ave	Street Address 5732 Ayala Ave.
Phone 652 1946	Phone (510) 655-1362
E-mail	E-mail
Signature Natalre Nangsdol	Signature Saya Cirbuid
Name (print) /////	Name (print) JOYCE A MICO
Street Address 5752 Ayala Ave	Street Address 5745 Agilla Luc
Phone 652-7365	Phone 452-1420
E-mail	E-mail burdecc, ucstreau
Signature Wall	Signature Control of Bridge
Name (print) ()Sa WOT)	Name (print) PAIL B) WIAW
Street Address 5766 Ayara Ane	Street Address 5815 Agala Acc
Phone 510-484-41672	Phone
E-mail OS9 - WOLL Gyahoo. con	E-mail
Signature GREG WOLF	Signature Mat 7 Car 3
Name (print)	Name (print) RAIGH (PARTO 9_
Street Address 5766 AKAR PUK	Street Address 5809 Ayela Ave
Phone 5/0.658.4615	Phone 153 4141
E-mail gregory or off a yahor com	E-mail veloutor @ Caloc its
Signature 11 11 12 12 12 12 12 12 12 12 12 12 12	Signature Jane Mesh
Name (print) MM WAW	Name (print) DAVID (7/54)
Street Address 5802 Auslander	Street Address 5499 Claremat Avets
Phone 5:5!- 1258	Phone <u>654-7558</u>
E-mail + Millestevier 30 Com	E-mail 1) X

, P	
Signature Michael D. Krazic	Signature
	Signature
Name (print) MICHAEL KRAJAC	Name (print) Paul Tukling
Street Address 496 58th St.	Street Address 186 SE ST., CHELAND.
Phone <u>\$10-\$47-892\$</u>	Phone 516 465-0077
E-mail MIKEKRAJE AOL. COM	E-mail RAYMEND TURION & Yabioc. Com
Signature Land	Signature Hall Signature
Name (print) Caro / P.HT	Name (print) Heather MS Groge
Street Address 496 St th St.	Street Address 482 58th 31
Phone \$ 510. 547. 8925	Phone 413 717 - 11618
E-mail	E-mail h. Mcasego (@ gillai) . C
Signature (July Spar)	Signature
Name (print) Chais Specker	Name (print) IFFF Swreng
Street Address 496 584 51.	Street Address 468 St. 99609
Phone 510 417 3322	Phone 510 653-5197
E-mail	E-mail MACE @ BENROTE COM
Signature R Juan	Signature 1. Mictar 178
Name (print) NAME (STATE)	Name (print) WILLAN FRYE
Street Address 5	Street Address 776 - 55 5 12 57.
Phone	Phone (5/01 847-3424
E-mail Wary De hvertzerz (a yllic	E-mail
Signature Miles	Signature Janos Proposition
Name (print) Schiller Country	Name (print)
Street Address 3769 Vicente, St	Street Address 48 1 5516 4.
Phone (576) 695-682/	Phone 500 2903 1777
F-mail	F_mail

- /	
Signature A Route Ca	Signature
Name (print) G. PACYFIC H	Name (print) DEVIN CERVINELL
Street Address 115 GCAN ST	Street Address 7/5 ECT St. LPPZ
Phone 510 (058-46-56	Phone 516 517-8131
E-mail	E-mail P Comme 1 () Ale Cot
Signature Alm Valv	Signature Martin Reguelds
Name (print) Debia Valuv	Name (print) MARTIN REYNALDS
Street Address 715-60th St. Oakland	Street Address 3102 Linden St Cikland
Phone (510) 658-4656	Phone (510) 420 9049
E-mail	E-mail
Signature	Signature Jui walds
Name (print)	Name (print) Chi ley words
Street Address Control Street	Street Address 2431 Mc Gee Ave. Berkel
Phone 5 (2 6) 5 (5) 1	Phone 570) 843-43(0
E-mail	E-mail
Signature	Signature Malan rywa
Name (print)	Name (print) Dia Mail Reynolds
Street Address	Street Address 771 MC 600 Mc Brack
Phone 577 1 6 1 3 21 7	Phone (572 843-4310
E-mail	E-mail
Signature Thinkel	Signature
Name (print) CAITLIN CORNWELL	Name (print) River Control
Street Address 3102 Linden St bulland	Street Address 75 CCTP (T C M CAND) CA
Phone Division 1949	Phone 2 - 2 - 2 72 - 2 727
fi-mail C	E-mail Mitteller year comet. com

reduce the overall height of this project, we ask that the	e Planning Commission deny any request for height
variances on this project.	
Signature	Signature Lawy Done
Name (print) SARCHAU	Name (print) Lante Steelman
Street Address 3449 68TH ALE	Street Address 3726 Hermann St.
Phone (510) 632 - 1984	Phone 510 - 653-1022
E-mail	E-mail largsteelmoncearthlink, not
Signature Developa Price	Signature Luli B. Gipon
Name (print) GWENDOLYN TRICE	Name (print) LULA BOLLE 6.05M
Street Address 2267-7945AVE	Street Address 55 H6 - CLARE mont
Phone (570) 637-4867	Phone 510 -655-4940
E-mail	E-mail
	$\left(\begin{array}{ccc} f^{A} & f \\ \end{array} \right)$
Signature ()	Signature V A
Name (print)	Name (print) Well st
Street Address Street Address	Street Address TVG /
Phone 567 - 53-7 (Clarke 51)	Phone 18 Ki
E-mail 4830	E-mail
9 2 002	Q 1 C A
Signature	Signature School Of the
Name (print)	Name (print) PAUL COTTON
Street Address 55 (h, 2016) +	Street Address 559 FOREST ST
Phone	Phone OH Kland, CA. THUS
E-mail	E-mail
A 11 3	T. 1 2.00
Signature Rogerth Least	Signature Many Times
Name (print) Roger W. Gray	Name (print)
Street Address 376 62 St.	Street Address 433 50th 9t. Oak
Phone 659-4189	Phone
E-mail	E-mail gray a GBC global nut

121). Sin in their keep tenescal a mice

Petition to Reduce the Proposed Height of the Neighbor Levelopment at Telegraph and 51st Street, North Oakland

variances on this project.	
Signature Sou Rall onzes	Signature Show Allen
Name (print) 200 Kall ONZES	Name (print) 105 MMO A SM
Street Address 473 65th St	Street Address 339 H 51 A DT
Phone 510 429-1537	Phon(510) 472-68114
E-mail 2 KaliONZes@ amail. Com	E-mail
Signature Signature	Signature THE hristopher Hollis
Name (print) OM Withey	Name (print) Christopher Hollis
Street Address 6 NOute V Statt	Street Address 835 Milton St Cut C
Phone 1 323	PhoneQube.
E-mail State (COCC) CONST	E-mail
Signature Name (print)	Signature House of FARNUM
Street Address 339 415 7/	Street Address 3823 MANILA OAK.
Phone 5/0 - 5474 764	Phone
E-mail	E-mail 94609
Signature Name (print) TACIK KAZALEN Street Address 273 38 34 042.	Signature Signature Signature Street Address 3327 Karring S4
Phone 510 - 595-4343	Phone (610) 530 -5214
E-mail	E-mail
Signature	Signature Helikal Unlad
Name (print) T. wi M Car	Name (print) Ractice Cloveland
Street Address 3015 my W St. 4 Z	Street Address 3327 Longon
Phone 510-652-1172	Phone 510 530 5214
E-mail	E-mail

variances on this project.	A /
Signature Da.d Mm H	Signature (Ameth)
Name (print) DAVID MOKRITT	Name (print) Annette Salcedo
Street Address 3833 TEVEGRAPH NE # 22	Street Address 5743 Hermann St. Calda
Phone DAKLAND, 94609	Phone (570) 547 8794
E-mail	E-mail anniette_3 alcedo e yako com
Signature "W How	Signature Conta Halfson
Name (print) March Slevin	Name (print) ANITA HALPEPN
Street Address 437 - 57 ^{tz} \$\frac{1}{3} \frac{1}{3} \	Street Address 409-61 51 OFK (AND 91609
Phone Ochlad (A 94609	Phone 50 653-0387
E-mail	E-mail
	A Child
Signature V	Signature
Name (print) MACK HOLDS	Name (print) Nadine Kosenthal
Street Address 437 5746 54.	Street Address 5917 Myaka (lik
Phone CAVIAL CA TUGO	Phone
E-mail	E-mail
Signature The Aller Signature	Signature Frank Finelly
Name (print) PUCHIFE NESTADIATS	Name (print) LIONEL I. Sennette.
Street Address 5707 HERNAM BI	Street Address 5834 AVALA Ave.
Phone	Phone (510) 655-8944
E-mail	E-mail
Signature Um Selich	Signature John Wayle
Name (print) CESAR SALCESU	Name (print) Tobian Winzder
Street Address 5743 HERMANN ST	Street Address 5763 Ajala Ave
Phone	Phone (570) 367 6924
E-mail CESAR SACCELL @ YALLOU OF	E-mail Jon 176 Al Com

0
Signature Ture Vian
Name (print) STEVE WEAVER
Street Address 5316 TELEGRACH
Phone OAKLAND 94609
E-mail
Signature Sheila Man Muxley
Name (print) Sheila Mac Durtey
Street Address 48/6, Dasy Street
Phone
E-mail
Signature PUB .L. IDANEL
Name (print) VENUS O. LANVEL
Street Address 841 - 47th STREET, #A
Phone EMPRIVILE, CA 94608
E-mail
Signature Ifin W
Name (print) Kinn R. Jours
Street Address 7 Petin St.
Phone
E-mail
Signature 6/4/15 Spagarman
Name (print) / Han Jovena
Street Address J57 1971 37 #3
Phone \$10 8 17-76 47
E-mail

0	a Ma that house
Signature Kush Mary Knapp	Signature Will Mr. Accept to
Name (print) Rose YNARy Knapp	Name (print) CAROL HUTCHIN SON
Street Address 5658 Carley One	Street Address 2818 Walk
Phone	Phone <u>534-7811-510</u>
E-mail	E-mail
Signature Wolanda Lipez	Signature Mary L. Hardy
Name (print) Jolanda Copez	Name (print) MARY L. HARY
Street Address 29353 Dixon St Hayward, CA	Street Address 560 - 57 1 57.
Phone	Phone 11.0 - 428 - 4070
E-mail	E-mail
Signature Ilma B Jefferson	Signature Jones
Name (print) VERNABJEFERSON	Name (print) STEXI CINS
Street Address 5 663 Carberry aug	Street Address 59 v-58th St
Phone 510 428 - 2485	Phone 510 654-5973
E-mail	E-mail
Signature Denettry Aller	Signature Wift week
Name (print) BOROTAY ALLE Nauros	Name (print) Hytie Arveit
Street Address 3110 B. M. L. + & Way	Street Address 532 32MD ST OAK
Phone 510) 348/958	Phone 5/0-655-4755
E-mail	E-mail
Signature — Olfin	Signature Paul Jones
Name (print) SAM DEBOX	Name (print) PAUL TONOS
Street Address 5815 ML King JR Way	
Phone $510 - 823 - 6240$	Street Address 7 - 5 / 5 - 0 AK CI Phone 5 / C 6 5 4 2 5 6 6
E-mail 3 Amuél DEROSE @ AOL. COM	,
L-man // Find C Dobby W /102 - Cor	E-mail

Signature Alcuborkar Keita	Signature Janet Keita
Name (print) ABOUBAKAR KEITA	Name (print) Janet Keita
Street Address 637 5776 57	Street Address 637-57+45+
Phone 5 10 - 653 - 7466	Phone 510 653-7466
E-mail	E-mail NA
	1. /
Signature /	Signature
Name (print) Apple Aronov	Name (print) Flau Ive Sideau
Street Address 580 9 Agda	Street Address 5830 Ayala Not; E
Phone 653 583 4	Phone \$10 (25-385)
E-mail	E-mail
Signature and more	Signature And Must
Name (print) Aidan Fraser	Name (print) A. M.
Street Address 471 58th, ST Cakland	Street Address State from Act of the
Phone	Phone Fig. 117 act 5
E-mail gidanofroser @ hotmail.com	E-mail
Signature	Signature
Name (print) Adam Store	Name (print)
Street Address 5830 Figure Ac 6	Street Address
Phone 510 593 7507	Phone
E-mail Store Egenenget (dy	E-mail
Signature Pate Carpenter	Signature
Name (print) Patricia Carpentier!	Name (print)
Street Address 459 59 tto St	Street Address
Phone 510-658-6485	Phone
E-mail	E-mail

We the undersigned believe that the development planned for Telegraph and 51st Street as currently proposed by The Telegraph and 5110 Telegraph LLC contains several serious zoning issues, which if approved, would establish a precedent for future projects that would be detrimental to the long-range development of our North Oakland neighborhood. The current plans propose heights that significantly exceed limits on all street-facing sides of the project and in each of the C-28, R-35 and R-40 zones that comprise the site. We strongly urge the developers to scale back the height of the project (which currently exceeds height limits by as much as 25 feet, or 2-1/2 stories) so that it conforms more closely to current zoning height limits and thereby maintains continuity with the character of the surrounding business and residential district. If the developers do not significantly reduce the overall height of this project, we ask that the Planning Commission deny any request for height

variances on this project.	
Signature MUCCA CASEY Name (print) REBECCA CASEY Street Address 5740 A / A (A A VE Phone 510 594 9787 E-mail REBECCA CASES BY YALOCOM Signature Ola L. De Bene	Signature Name (print) Street Address Street Address Control Stree
	Signature Henry W. Johnson
Name (print) ORA L. D. Bose	Name (print) HENRY H. JIKNSON
Street Address 5701 ayla. Oaklank	Street Address 494 58 7# 57
Phone	Phone 655 - 4464
E-mail	E-mail # F N PY JUDIC BYLL, N ET
Signature A L extinour Near Near Name (print) Remail Near Near Near Near Near Near Near Near	Signature Com Born Name (print) UNATHAN BAHM Street Address 451A 37 m 57 Phone 653.7873 E-mail Charch @ aol. com
Signature De Mante	Signature
Name (print) Gres Montalbano	Name (print)
Street Address 459577H, 00 L	Street Address
Phone	Phone
E-mail	E-mail
Signature Rola To Mis 67. Name (print) Robert Blok! Street Address 636-59th A. Gov. Phone 355-354!	SignatureName (print)Street AddressPhone
E-mail broke - rosts gonthick, 1 ot	E-mail

, ,	
Signature Wengel 82	Signature Wan. NRns2
Name (print) Menna Stein	Name (print) Dona Turner
Street Address 51/2 Miles Ave	Street Address 5139 Coronado Avo,
Phone	Phone 510,547.8832
Final Margia raca a factor	E-mail Zingo 20 acl. com.
E-mail Mennasajps, net	E-India Z TO G & C C
Signature my 2	Signature
Name (print) TRYSTAN STORM	Name (print)
Street Address 5/12 MZLLS AVE	Street Address
Phone	Phone
E-mail trystan @berkeley.edu	E-mail
Signature Signature	Signature
Name (print) - CAN DENEULY	Name (print)
Street Address 5764 Resource FVI	Street Address
Phone 416-765-3554	Phone
E-mail Churry Andrew 12 yoko. Com	E-mail
Signature M. M. Say Galler	Signature
Name (print) M VON STIVEFENGER(Name (print)
Street Address 483 4916 Slacet	Street Address
Phone	Phone
E-mail NA	E-mail
Signature Rilat Maynin	Signature
Name (print) ROBERT MOZINGO	Name (print)
Street Address 5139 CORONADO AVE.	Street Address
Phone 510/547-8832	Phone
E-mail	E-mail

Signature Charles	Signature
Name (print) Chris Jackson	Name (print)
Street Address 440 57 5k-b	Street Address
Phone	Phone
E-mail	E-mail
Signature 19 Muntu	Signature
Name (print) C. Montalban.	Name (print)
Street Address リゟ゚゚ヷ゚ゟゔ゚゚゚゚゚゚゚゚゚゚゚゚゚゚゚゚゚゚゚゚゚゚゚゚゚゚゚゚゚゚゚゚	Street Address
Phone	Phone
E-mail	E-mail
Signature James Sector	Signature
Name (print) . AMES SHOW	Name (print)
Street Address 5707 Vicente St	Street Address
Phone 570 - 653-4100	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail

Signature John Wagers	Signature
Name (print) Jehn Wagors	Name (print)
Street Address 5 499 Clare mont ince	Street Address
Phone 5/0: 653-1871	Phone
E-mail johnhwegers @ 5Bc global not	E-mail
Signature Study P. Comptra	Signature
Name (print) Stellen Struit	Name (print)
Street Address 5420 Lawton, AVC	Street Address
Phone 510 482-9990	Phone
B-mail Spsrnith 7 (a) parkell vol	E-mail
Signature Control Control	Signature
Name (print) CIII, IS CALOULL	Name (print)
Street Address 7 11 + 112 mm & Dr.	Street Address
Phone 232 6766	Phone
E-mail Trustell as Tieser & star 2m	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail

Signature Signature	Signature
Name (print) RROOKS MAJCHER	Name (print)
Street Address 632A SSFK Sf	Street Address
Phone 420-1867	Phone
E-mail bromencher (yahoo.com	E-mail
Signature Name (print) Street Address Phone Hone Signature Final Signature Name (print) Name (print) Street Address Street Address	Signature Name (print) Street Address Phone
E-mail	E-mail
Signature Name (print) Street Address Phone E-mail	Signature Name (print) Street Address Phone E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail

month	
Signature MIKE HICKEY	Signature
Name (print) MIKE HILKEY	Name (print)
Street Address 430 434	Street Address
Phone 510 6542082	Phone
E-mail MHICKEY D. C & YOULOO. COM	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address 420 42 NV ST	Street Address
Phone 570 654 268 Z	Phone
E-mail	B-mail
$Jii \neq 0$	
Signature feith Slibsager	Signature
Name (print) KEITH SCIBSAGER	Name (print)
Street Address 434 42115 57 -	Street Address
Phone	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail
	•
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail

Signature Dand Riland	Signature
Name (print) DAVIO RILAND	Name (print)
Street Address 576 martin Ct.	Street Address
Phone 516 - 653 - 6112	Phone
E-mail	E-mail
Signature // // // // // // // // // // // // //	Signature
Name (print) / ///// // ////	Name (print)
Street Address 477 55 TVZ	Street Address
Phone 6536732	Phone
E-mail covordo inglatent net.	E-mail
Signature Lah Gau	Signature
Name (print) tu hah Chau	Name (print)
Street Address 47+ 55th Street	Street Address
Phone (510) 653-6732	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail

Signature from Maltheo	Signature
Name (print) Lisa Maltbic	Name (print)
Street Address 1731 Ward Street	Street Address
Phone 510 - 666 - 6638	Phone
E-mail 1 m + 1 to ie Ogmail com	E-mail
Signature	Signature
Name (print) TO RUEY JAWAN	Name (print)
Street Address 481 RicH	Street Address
Phone 594-1486	Phone
E-mail harvey 1310 Blyahos con	E-mail
· /V /	
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail

Signature 4	Cionatura
Name (print) herd Kochendoer fer	SignatureName (print)
Street Address 486 5544 Sheet	Street Address
Phone 510 - 387-3385	Phone
E-mail	
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail
Signature	Signature
Name (print)	
Street Address	Street Address
Phone	
E-mail	
Signature	Signature
Name (print)	
Street Address	·
Phone	Phone
E-mail	E-mail

Name Street Address_ Phone E-mail		Name Street Address_ Phone E-mail	
Name		Name	
Street Address_	5355 Thomas Avenue, Oakland 94618	Street Address_	Webster Street
Phone		Phone	
E-mail	cemeallen@aol.com	E-mail	ritasky@earthlink.net
Phone	Casey Keller 5355 Thomas Avenue, Oakland 94618 (510) 923-1134 cemeallen@aol.com	Street Address_ Phone	
	Carol Studier		Chris Shields
Street Address_	5420 Lawton		450 43rd St
Phone		Phone	·
E-mail	carolstudier@yahoo.com	E-mail	CFLadyShields@aol.com
Phone	Patricia Walker 6650 Dana St. 94609 654-4556 pwalkerram@earthlink.net		

Name	Sara Adams	Name
Street Address_	5315 Shafter Ave.	
Phone		וח
E-mail	neilandsara@neilandsara.org	
Name	Judyth Collin	Name
Street Address		Charat A diluser
Phone		
	JCollin@ChabotSpace.org	
Name		Name
Phone		Phone
E-mail		E-mail
	·	
Phone	•	Phone
E-mail		E-mail
Name		Name
Phone		Phone
E-mail		E-mail

• ,	/ ^
Signature	Signature & dam Dea Ashers
Name (print) S. M. S.	Name (print) 454 Carhui St
Street Address 472 (ask, 11 57	Street Address FDA MORADSHAW
Phone	Phone
E-mail Language Per Charles	E-mail
32	1-0 1-15
Signature	Signature Frank 7 Brakkaw
Name (print) Daniel J Clark	Name (print) FRANK F BROLShaw
Street Address 432 Carpy 37	Street Address 45 4 CAYOOR ST
Phone	Phone 652 27 63
E-mail danny Clark (waharfords, com	E-mail
Signature Diane Honzak	Signature anna Caster frim
Name (print)	Name (print) AND (Ort 11 pt g)/10
Street Address 444 (AUCUE SC	Street Address 458 Garrier #
Phone	Phone
E-mail	E-mail
Signature Barre Barriole	Signature John Caston nice
Name (print) LENOIS BARDUL,	Name (print)
Street Address 450 CAPOUE ST	Street Address 17 7 Co. Cilia
Phone	Phone Style Pag
E-mail	E-mail 7
Jaura Yaman	
Signature 1914 P 19 1914 P	Signature the signature
Name (print)	Name (print) Kobiet M. PAU SER
Street Address	Street Address 5213 LANTON AU 12
Phone CARCATORS CA 16/6/8	Phone
E-mail	E-mail

• '	/ **
Signature MH accept	Signature
Name (print) M HAMOW. TZ	Name (print) Korth Paulson
Street Address 5135 Manile	Street Address 400 Chvour 5+
Phone	Phone (510) 655-5771
E-mail	E-mail
Signature gettiegw. Coloredo	Signature_Minh' (V
Name (print) Jettree, W. Kobinck	Name (print) Michele L. Vesa
Name (print) Jeffrey W. Kobinck Street Address 358 Cavour	Street Address 408 Caron Street
Phone	Phone 4
E-mail	E-mail MLytates & Mahoo. com
Signature Will Johnston	Signature Authorities
Name (print) Jeas Johnstone	Name (print) 1995 A 11118
Street Address 368 Cavour 51.	Street Address LP 210M TT.
Phone 510. 657. 3294	Phone (5%) 30-5704
E-mail 180118 368@ earthlisk. net	E-mail
Signature A Wille	Signature EZin M. thCF
Name (print) Valence Weller	Name (print) EVIN M, HILL
Street Address 380 Cavour 5t	Street Address 124 Caval
Phone 510 652 7563	Phone 510 847.9677
E-mail vweller & mer hisperd. net	E-mail
Signature Canada A	Signature
Name (print) 8/20b.+1. Heller total	Name (print) (hars) Khiliy
Street Address St. Caro se 5t	Street Address 12 Car v. o Fl
Phone 2 3 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	Phone of the spot House
E-mail	E-mail

Signature Sylva Hernely	Signature Middles //-
Name (print) SYLVI + ERLICIC	Signature 4 M
Street Address 448 49th 87.	Street Address 148 4913 Street
	1 - 1 1 7 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
E-mail Sylvi @ Sylviherick	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	
E-mail	E-mail

Signature Hem Kews	Signature
Name (print) Car CCO (5	Name (print)
Street Address 5/18 CANREST	Street Address 434 - ALL N CL-
Phone (3/G) 655-6470	Phone (CSC) CEC
E-mail	E-mail Sycistic Co FARTHLUIC ASI
Signature Jacka Vin Haunge	Signature tace Ferin su
Name (print) 12 copa ven Stavepen	Name (print) (FUI) SCU
Street Address 21/2 52 mg/ St	Street Address 131 - Atiu 4
Phone Wiklund, CH 94608.	Phone CSS-EVET
E-mail	E-mail Left E L'a San C 15/12 (Usal AF)
Land Charlet	Cult .
Signature Military	Signature Thing
Name (print) ATTY (Meitett Z)	Name (print)
Street Address 6-13 57th St. Cul. 94607	
Phone $5:0-547-2495$	Phone $510 - 664 - 9044$
E-mail Cort the Cort	E-mail
Signature Signature	Signature PMARN FRANK
Name (print)	Name (print) P. MAGNUSON PETAKE
Street Address 17 5 5 08 Q.C.L.	Street Address 4130 MFA ST
Phone 50.653-167	Phone (510) 532-8911
E-mail	E-mail
111 -12 11	Signature HANCO ==
Signature / ////	Signature A 717
Name (print) / / // // // // // // // // // // // /	Name (print) Ardred 7 Mr alcis
Street Address 2 22 22 22 22 22	Street Address (14 h Oleving)
Phone Jan 201	Phone 277 877 872 8
E-mail 11 [21] 21 (21) 11 (2) (2)	E-mail

, a.s., 2000 (2000 F - 1)	
	Brad 166
Signature (& Cuzely	Signature V V V V
Name (print) (Neigh Vesely	Name (print) 1110 d Sp. 10
Street Address 5438 Nather Ad	Street Address \$3,445her Ave
Phone 570 - 685 - 8149	Phone <u>655-6-112</u> V
E-mail changement was asbaquioninet	E-mail
Signature	Signature Ally m Latte
Name (print) (11215 51449.VE	Name (print) Allican Vac. 1
Street Address 5438 SHAFTER AN	Street Address 13328 STATES TVC
Phone 510-655-5149	Phone 454-4227
E-mail (HRIS. SHAYNE @ MLMV (OM	E-mail
	6./
Signature Many	Signature Colored Life
Name (print) Shara 1/2 Chile	Name (print) 5324-5/4/1/1005
Street Address 5724 Lawton	Street Address
Phone 510 640-5684	Phone
E-mail	E-mail
	$x_{ij} = y_{ij} + y$
Signature die Cifical	Signature
Name (print) Son Ald Soft Co. M. 4:4	Name (print)
Street Address is it is the first the state of the state	Street Address 5, 273 has file
Phone 516 - 547-368-1	Phone
E-mail	E-mail
,	
Signature	Signature The Start
Name (print) BEVERLY SIGG	Name (print) LISH LIG SUTT
Street Address 53-14 SHAP G Loc.	Street Address 5261 She Hick the
Phone 3 1 255 6772	Phone 316 -611, - 518
E-mail Essessibly Commence of the	E-mail 1010 coff to packethe 11.14.7.

ω Λ΄, ΄)	
Signature XX W	Signature () Ung
Name (print) NAKSTON	Name (print) (HAXIES F (HAVEZ
Street Address 5210 Short to Au	Street Address 5375 SHMFTEN ALE
Phone 510 591 1586	Phone 510-427-1066
B-mail MANISH WELAKING KIT	E-mail
	,
Signature Angle	Signature in Got Con it is
Name (print) S. ADCELI	Name (print) - 112elun lieseli
Street Address 533 STAFTSE AU	Street Address 5995 Shid ler
Phone 518 655-3219	Phone 415 425 7611
E-mail	E-mail
Signature Millin Kilne	Signature Clinic HSM
Name (print) 111, 110 Kilote	Name (print) Elaine H. Smith
Street Address 5359 Shafter the	Street Address 5380 Shufter Ne
Phone 653 - 8003	Phone 516 652-3725
E-mail	E-mail
Signature	Signature Laff Coxy
Name (print) builded in valiation	Name (print) JEST CILIZ
Street Address 53715hate To Tive 7000	Street Address 5386 Straffer Are
Phone 5/6-653-4707	Phone 510 - 652 3725
E-mail E _ C _ W. How is since cong	E-mail
Signature Star Peter College College	Signature 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1.
Name (print) WIANA CITAVEZ	Name (print) 51 /ATRICIAL / WLAN
Street Address 5315 SMA 1-182 XVE	Street Address 5426 SHAFTER Avs
Phone 5/6-420-1668	Phone (5/6) 653-7841
E-mail	E-mail punbelle place por 10 lies

1 ,	
Signature Co	Signature Jayce Washington
Name (print) Carmen Johnston	Name (print) Joyce Washington
Street Address 6425 1 Fill number Dr.	Street Address 10920 Elvessa St.
Phone (510) (133 - 6389	Phone 510 5b2-7572
E-mail Cohuston @ girlsin(-alumda. org	E-mail joycewashington @ shoglobal. N
	θ .
Signature Whily Ch away	Signature Buyery Hart
Name (print) Vendy Calinga)	Name (print) LACCERY STANCET!
Street Address 3850 San Poublo Ave	Street Address 524 & SHA FIER HVE
Phone (510) 658. 020	Phone 510 985 1326
E-mail alnger 5180 slocglobal, net	B-mail 651A PLICA @ EARTHICNK NET
Signature Gisela Merker	Signature Donald Leo
Name (print) & GISELA MERKER	Name (print) Donald lee
Street Address 3550 Boston Ave-	Street Address 52 CA Shafter Aur
Phone 482 - 8815	Phone 415-780 7152
E-mail gmmerker@sbcglobal. Test	E-mail generalitter @ hotmail.com
Signature Davis T. Isale he	Signature Little Color
Name (print) DOMINIC T. WALSHE	Name (print) To-c Tauch
Street Address 5163 MILES AVENUE, OAKLAND	Street Address Soci Shaken A
Phone 510-594-8408	Phone 601 - 6258
E-mail aceydo22@yoheo.com	E-mail
Signature Rebella Cauler !	Signature Chuy Chi - Kuy
Name (print) Rebecca Cannon	Name (print) Amy KithVCV-Kay
Street Address 590 Arling ton Ave.	Street Address 5327 Shalur alvanua
Phone Berkelly, Ca. 94707	Phone 5/D-547-4565'
E-mail heannon 1 Dpackell, net	E-mail akither a carthlinking

variances on this project.	
Signature Van A	Signature 5
Name (print) Jay L. 1+ May	Name (print) R. Frie Cierder
Street Address 1100 Shaffer Ave	Street Address Mag Bull St
Phone (58-705)	Phone 985 2768
E-mail Santituman & Parthlish Me	#B-mail eclectic @ slow, love 1. net
Signature The Colon Colon	Signature CK ful
Name (print) Michelle 1 to	Name (print) TRASTINE G COLGAN
Street Address 527 43rd ST	Street Address 482 PIGH ST
Phone (415) 297-6623	Phone 510 547 0599
E-mail <u>Kedamae Whotmail com</u>	E-mail cacrichst@sbcglobal.net
Signature EVE CLUJA	Signature / / / / / / / / / / / / / / / / / / /
Name (print) Over A purple	Name (print)
Street Address 577 43 43	Street Address 495 Rich St
Phone 3	Phone 5/0.9/0.940Z
E-mail	E-mail <u>emmalee</u> & @ yahoo, com
Signature	Signature June (1)
Name (print) John M. Condensor	Name (print) LC /Johnson
Street Address 3 from 1997	Street Address 495 Ruh St.
Phone $f: \mathcal{S} \cap \mathcal{S} \to \mathcal{S} \cap \mathcal{S}$	Phone 500 654-4956
E-mail John Comment of roll from the comment	E-mail lisajlo@pubed.net
Signature Atout	Signature
Name (print) (W 1/2) VO M SU	Name (print) MICHAEL CAMP
Name (print) (III by Fronse) Street Address 2740 Migandry Myl, tanda	Street Address 5 v 18 TELERAH AVE
Phone $\sqrt{12}$ $\sqrt{2}$ $\sqrt{3}$	Phone 510, 7-10, 38,87
E-mail	E-mail Mi Ladyon Longer Chater of con

reduce the overall height of this project, we ask that the	Planning Commission deny any request for height
variances on this project	
	1.7
Signature Management of the Signature Management of Signature Management of Signature Management of Signature Mana	Signature Fabrio Parlellot
Name (print) LLISTIN MTCS	Name (print) CASTELLOTTO
Street Address 27 KICHARDSON WAY	Street Address 459 (avov) 57
Phone $(5/6)30/-5906$	Phone 510, 654 5822
E-mail pace @ Bolder Com	F-mail 1 onlo Contallo alporti Cure
	$\mathcal{M}_{\mathcal{O}_{1}}$
Signature 17 1	Signature Charles) Water
Name (print) Brooke Schwart	Name (print) DOROTHO VI LLALON
Street Address 11 Bay torest Place Ockland, (A	Street Address 457 CVOUR St.
Phone 5/0858889	Phone 510 - 594-1810
E-mail 6,5 Chwartz @ compast. Net	E-mail NONE
Signature	Signature Alba Rhodes
Name (print) WA1 TSE	Name (print) 1 2510 Killians
Street Address 579 W. GRAND AV	Street Address 457 Cavar St Ellin
Phone (5/6) 251-3297	Phone 510 590/15/0
E-mail	E-mail alogo, White brake, com
	7 11 00
Signature Greenwice	Signature in thord
Name (print) - / WA V JABARRACCI	Name (print) 775 Rholes
Street Address 463 CAVUUR STREET	Street Address (510) 594 1710 45 7 CAVOUR
Phone 510 652 2379	Phone (5/6) 564 1810
E-mail	E-mail Rhelles, FAMily b. Whates Can
\mathcal{O}	
Signature Problem of the State of the	Signature
Name (print)	Name (print)
Street Address 52 CO MED DANC TVF	Street Address 2241 2hall max
Phone 6 17143	Phone
E-mail	E-mail 12 Micellis - Alle Con

	Oashi Hansan
Signature Whyw	Signature Jackie Temann
Name (print) Nelissa Bryan	Name (print) Tackie Hamany
Street Address 753 Avery from	Street Address 953 Author
Phone	Phone
E-mail mel syara Jahro.com	E-mail
Signature Mia Clare	Signature TStenOrt
Name (print) Julia Clave	Name (print) 19109 Stewart
Street Address 491 Staten 46	Street Address 491 States #6
Phone	Phone
E-mail julia mclare (GBORE Mohoo Com	E-mail
Signature / W	Signature The John
Name (print) JAMES MCFRIAM	Name (print) KIKU JOHNSON
Street Address 1138 E.12 H ST. #B	Street Address 3077 PICHMOND BLVD.
Phone	Phone (510) 875-8575 OAKLAND
E-mail JIMMY. MCERCAIN @ QUAIL.	E-mail Kjohn son @ girkinc-ala meda or
Signature Water	Signature allegro West lais
Name (print) Nadine Budbill	Name (print) Ol Wegrow WILLIami
Street Address 131 60th St. Oakland	Street Address 128 Heam Hon 11.
Phone	Phone 9167695446
E-mail Abudbill @airlsini-glameda.org	E-mail 1 heartantiflag @ msn.cm
Signature Summer ()	Signature Sky Up
Name (print) Aie Succell	Name (print) Alex Mendez
Street Address 2002 LAKEShore Ave	Street Address 3730 La. V. a Rue Ocklar
Phone	Phone (378) 482 1203
E-mail Khussill @ git Sinc - alameda ong	E-mail

variances on this project.	
Signature	Signature Communication Commun
Name (print) Michael 2 MKE	Name (print) (ait n e wick
Street Address 5247 Shaffey Ave	Street Address C177 (SUCLEV
Phone	Phone
E-mail	E-mail
Signature Candenie	Signature Name (print)
Name (print) LCILLYCL CCV-CVII) CI	Name (print) 14 16 16 16 16 16 16 16 16 16 16 16 16 16
Street Address 5225 Strafter AVI	Street Address 4737 6-4
Phone 429 1023	Phone
E-mail	E-mail
Signature MA	Signature Jan Debur Coly
Name (print) MAY FLIAT TAD 2011	Name (print) LALKS DETYNER (O.DY
Street Address 5221 SHAFTER AVE	Street Address 400 Cayo ST
Phone / / 20 and	Phone 510 652-9124
E-mail	E-mail /
Signature Linguis Manager	Signature
Name (print) () () () () () ()	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail
Signature	Signature
Name (print) Sch. (ata;	Name (print)
Street Address 5	Street Address
Phone 34-34 S	Phone
E-mail_	E-mail

Marin 7	
Signature	Signature
Name (print) Kenneth Gillett	Name (print)
Street Address 482 RICH ST OAKLAND	Street Address
Phone 510 415 1944	Phone
E-mail	E-mail
Signature Stepl Colg	Signature
Name (print) Stephen Colgan	Name (print)
Street Address 4033 Broad way	Street Address
Phone 510 654-4049	Phone
E-mail	E-mail
Signature (16 Wellage	Signature
Name (print) Lee Copenhagey	Name (print)
Street Address 746 Rand &	Street Address
Phone 5(0 520 7299	Phone
E-mail lee & costustiee org	E-mail
Signature Catta Cappu Name (print) (Cattle Cappu Magra)	SignatureName (print)
Name (print) (Cather Copen hugen) Street Address 746 Rand # 1-Oak.	Street Address
Phone 208-3577	Phone
E-mail MOSE in books @ cartulink. net	E-mail
Signature Signature	Signature
Name (print) Deborah Dyere	Name (print)
Street Address 1433 Josephine St	Street Address
Phone 510-527-6605	Phone
E-mail	E-mail

Signature	Signature / DM TRANS from THE Trust
Name (print) Jarry Lettit	Name (print) Tom FRANT
Street Address 311 SHERIOGN AVE PROMOTE	Street Address 4/6 49 T4 St.
Phone 510 601/217	Phone
E-mail 10mes pet Lite Comcastint	E-mail Tout FRANK CO HOTMAN COM
0: + 0:00	()
Signature / / / / / / / / / / / / / / / / / / /	Signature
Name (print) RINGUT GURLICH	Name (print) Dan Bollwinkel
Street Address 4928 TEXESPARH AVE. #E	Street Address 64 Rolle (J.
Phone 5/D. 654.3392	Phone
E-mail RINGIT @SBCGLOBAL. NET	E-mail dan sollwalaboursu.com
Signature ZSA	Signature Lachill Margue
Name (print) Link hu	Name (print) XOChit MARQUEZ
Street Address 4821 Clarke Great	Street Address 9125 Lawlor St.
Phone (45) 515-7405	Phone CD
E-mail 11/1/1/20 homes com	E-mail XMHMQUEZ@hotnoil-0011
Signature out James	Signature January Solay
Name (print) Joel D. Harris	Name (print) Scarvette Sulare
Street Address 7411 Altura Place	Street Address (4) 54 i.b 54
Phone $(50)569-3413$	Phone $5/6 - 9x5 - 607 79$
E-mail eagle paradisepoet @ yaloo. (om	E-mail 57851 Squide Yohn cen
Signature South Hodgen	Signature (K) (H)
Name (print) SARAH OHODG SUN	Name (print) CCW/ 20/14/19
Street Address 1358 E Z817 St, Cakbrid	Street Address
Phone 510 434 - 9956	Phone
E-mail	E-mail

,	- 1/-	
Signature Marcie Simo	Signature Dan fatt	
Name (print) MONCONE SIMS	Name (print) DAW RATHBUN	
Street Address 3207 to le gaph Joskbrd 94609	Street Address 482 49th st BAK 14 94	Kc
Phone 510-597-6952	Phone \$10 459 7320	
E-mail Marcall2678 @ Jahro. Com	E-mail	
Signature (A)	Signature DOVE Thompson	
Name (print) Tea Purues	Name (print) July Momp Son	
Street Address 5343 Miles	Street Address 532 16 11 # 406	
Phone 478, 1710	Phone 570) 893-8343	
E-mail Compart Quarcov. ion	E-mail	
Signature Cun	Signature Chen & Garliek	
Name (print) (assandra 16.7001	Name (print) Chery Gor Luck	
Street Address 396 50th St Galland 94609	Street Address 480 D 43nd St	
Phone (510) 3 653-3997	Phone 655-2682	
E-mail CTODDE SLZUSD. ORG	E-mail cagalieka Shogobal. net	
Signature	Signature Mel Baggett	
Name (print)	Name (print) IVUE 1 17 care TT	le Le
Street Address 514 5 5 5 6 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	Street Address 5129 Miles Ave. # 4, Onk	-A
Phone 510 6 2 - 5123	Phone $(5j0)596 - 9028$	
E-mail & OMOGYI To ADL, COM	E-mail	
Signature Sandra L. Sher	Signature Signature	
Name (print) SANDRA L. SHER	Name (print) Mark Stichman	
Street Address 338-B WARWICK AVE.	Street Address 477 49th Street	
Phone 510-465-6312	Phone (510) 653 - 0 674	
E-mail	E-mail	



variances on this project.	
	$\mathcal{L}(\mathcal{L}(\mathcal{L}))$
Signature nava Miller	Signature / / / Signature
Name (print)	Name (print) BRUCE Williams
Street Address H823 W Workey #5	Street Address 5147 Miles Au
Phone 510) 60+8249	Phone 510-452-8121
E-mail	E-mail blwfloors@yahoo,con
Signature Augy CH	Signature Showing W-
Signature Augy CHV Name (print) Gregory C. Hagan	Name (print) Serena Wright
Street Address 597 54 th St Oakland	Street Address 432 50th St Cakland
Phone	Phone 510-658-7138
E-mail robotmonkeys @ hotmail.com	E-mail Sevenalucia Chotmaes. Com
Signature Salk Mc faimles	Signature Virginia Brown Brown
Name (print) Sanda Parmenter	Name (print) A Mainiz Browning
Street Address 43/2 Telegraph Ave At+	Street Address 362 Cavour 5/
Phone 595-1420	Phone 510 654-8925
E-mail	E-mail voxxielyahorcom
Signature Samm	Signature JOAN E ETTINGER
Name (print) SVZY [am1m]	Name (print)
Street Address 4312 Telegraph AVP. Apt	Street Address JABI AHAIDIAZ# 4 OAK94609
Phone 595-1420	Phone () () (0.75 OC) (2.75)
E-mail	E-mail 1041 Inger (a) Not mail. Com
Signature Tanka J. Jan	Signature Signature Lightonica
Name (print) PAULA J. DORN	Name (print) John / Land
Street Address 636-587 ST GAK.CA	Street Address 5-35-4/2 St. #2
Phone 94609	Phone 347-4778
E-mail	E-mail

Signature Harlan Conti	Signature OF COS
Name (print) HARLAN CONTE	Name (print) Moses La Sabra
Street Address 436 49th St. Oak LAND, 94609	Street Address 4344 Broadway
Phone 653-3124	Phone 653-5718
E-mail	E-mail
Signature Sau Br	Signature Juan Raduque
Name (print) Sarah Bailey	Name (point) Juan Robbinguez
Street Address 3207 Telegaph/Oaklar 1/14609	Street Address 4934 te suaph Av
Phone 597.0952	Phone 5/0-655-1779
E-mail	E-mail Juan Rodliguez @ Yahav. Ca
Signature TH ZTUN	Signature MANNEL
Name (print) MATT RUNKUE	Name (print) JEST NORMAN
Street Address 719 54 1 57. , # 6 OAKUND 9460	7Street Address 477 RICH 51., OAK 94609
Phone (510) 575 6613	Phone 653-7198
E-mail	E-mail hormon ecolifornia con
Signature Lally H. Am Mry	Signature Ceut
Name (print) Sally K AM/SDVRV	Name (print) Kally Geritz
Street Address 4604 Clarke #3	Street Address 477 Rich & Oakland (1.
Phone 5(0) 575-134/	Phone 510/65 2-65 t 2.
E-mail Sally am & jackell. Net	E-mail
Signature_ Tre Martina	Signature SUSAN DW
Name (print) Jul Maantino	Name (print) SUSAN Miller
Street Address 5424 Comoa St	Street Address 4195 Waple tvc
Phone 646-548-5200	Phone
E-mail	E-mail

variances on this project,	in the same of the
Signature Wood Davallax	Signature July Mul
Name (print) ALISON a. Barallat	Name (print) Se Marsh
Street Address 5040 Telegraph Ne Oakland	Street Address
Phone (510) 289-5505	Phone 510.549.3361
E-mail alison abake sale betty. com	E-mail
Signature My hohoto	Signature
Name (print) J. an/hehroxa	Name (print) Aunsher Hor
Street Address S59 Valle Vistu	Street Address 5010 Procon Ark.
Phone 510-444.5665	Phone 570-278-4003
E-mail Um OStsn. all	E-mail
Signature # TYUY C	Signature
Name (print) TMCNH V	Name (print) Megani Bucr
Street Address 541 45th St #B	Street Address (in process of moving to this area)
Phone (510) 923-9697	Phone 415 - 568 - 5789
E-mail	E-mail meguni De speedpost net
Signature Lovette Johnson	Signature Rechard W and his
Name (print) LORETTH JOHNSON	Name (print) Richard Woodune
Street Address 4315 ML h Jr. Way	Street Address 23/63 Valley St 41-1
Phone (510) 834-5171	Phone 510 - 836-0214
E-mail 1010Ha - 94604 @ Yahoo, Com.	E-mail
Signature 10 3 CK / KEZ CZ	Signature Man Gage
Name (print)	Name (print) 404 Roch St. Susan Gaige
Street Address 449 49 80	Street Address 47/ Rich St.
Phone 6552 92-7	Phone 510-653-0528
E-mail O/ / /	E-mail 30501 2 30 36 21102 1907

11 11	, , , , , , , , , , , , , , , , , , ,
variances on this project.	1 /1 //
Signature M	Signature Michael Signature
Name (print) ERIKA M. RANAHAN	Name (print) Michael Horfmas
Street Address 5/82 MILES AVE	Street Address 5/29 Miles Au #4
Phone 510. 420.0373	Phone 510-596-9028
E-mail eranahankyahoo.com	E-mail HOFF miesrer
Signature Pet & Duocy	Signature Later Signature
Name (print) PETER K. MOY	Name (print) GABRIEL STERM
Street Address 5109 MILES AVE	Street Address 5 1 2 MILES
Phone (510) 597 - 0726	Phone 510 - 658 - 956 C
E-mail <u>Petermon</u> @ ix, net com com	E-mail asterna gatan, com
Signature fla Mann	Signature Willia Dly
Name (print) John Wichmann	Name (print) William De Zenzo
Street Address 3/29 Mile 5	Street Address 5175 Miles Hue Daki
Phone 57 224 7505	Phone
E-mail	E-mail
Signature VIII VEL	Signature Su Rudgu Cay
Name (print) beliven latteren	Name (print) SU RIDG WAY
Street Address 57507 MIGS AVE	Street Address 5160 Miles Ave
Phone 23/ 2005	Phone 655 2414
E-mail	E-mail SUCITY SUSO (2) yahoo, com
Signature <u>Iracy I</u> rac	Signature Julia
Name (print) Tracy Green	Name (print) Mika Ting
Street Address 5129 Miles Ave # 4	Street Address SIGZ MILES AVC
Phone 510 596-9028	Phone 510 420 1619
E-mail:	E-mail Mting Of Danail. Com

reduce the overall hardy or this project, it is and	· · · · · · · · · · · · · · · · · · ·
variances on this project.	
	ed above as
Signature	Signature Chapolic aural
Name (print) de Cumming	Name (print) Elizabeth August
Street Address 564 47th 54.	Street Address 734 451 Street
Phone 510 290-4469	Phone 510. 428. 1540
E-mail	E-mail
Charles E. W. D	A
Signature The The Signature	Signature FS 10/41/1
Name (print) (Mar / Put / Put	Name (print) VAL ESWAY Street Address 552 47 th 57
Street Address 502 4 77 April	
Phone 510 7230664	Phone (510) 655-5-930
E-mail at by Herry Mayahoo, con	E-mail
a Jolye M. Ask	2 Alsoutant
Name (print) DES DIVIKH (JUNE)	Signature Att Mull
Street Address 550 47405	Name (print) BICLY WEBKI
	Street Address 5 40 47/4 5/
Thome of the	
E-mail	E-mail
Signature de varie Wohn for	Signature Company
Name (print) Eunice washington	Name (print Lo1e REAKEY
Street Address 556-47755k, 77-3	Street Address 5 2
Phone (5/0) 472-4187	Phone 510 395 35 73
E-mail	E-mail
11.0.66	
Signature / Id Jungell	Signature Lary Harry Que
Name (print) $($	Name (print)
Street Address 55 L 47 5.6.	Street Address 15 5 47 17 57
Phone (510) 6-24- 2656	Phone (510) 5950924
E-mail Coltenple 1 Dront-mul Con	E-mail 101 yly ha Jaharo, cours
Telegraph/51st Gateway Coalition • 477 Rich Street, Oakland,	CA 94609 • morman@california.com • (510) 963-7190

$\Lambda^{(1)}$, $\Lambda^{(2)}$.	
Signature / / Signature	Signature
Name (print) 7 - CAR (SKA) L	Name (print)
Street Address 55 6 40 Street	Street Address
Phone 570.477.3810	Phone
B-mail (/ CUY C) VICT / Q / CINOCK C	E-mail
Signature M. Devary	Signature
Name (print) MICHELE DEVANEY	Name (print)
Street Address 47 42 W	
	Phone
B-mail \$10994 woggo Yahoo.	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail

Signature Mor Man	Signature
Name (print) JASON MARINO	Name (print)
Street Address 5182 Miles Ave	
Phone 510 -420-0373	Phone
E-mail	
Signature	
Name (print)	
Street Address	Street Address
Phone	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	
E-mail	
Signature	Signature
Name (print)	
Street Address	
Phone	
E-mail	
Signature	Signature
Name (print).	
Street Address	
Phone	Phone
E-mail	E-mail

Signature MARay -	Signature / / / / / / / / / / / / / / / / / / /
Name (print) Pobert Brigamin	Name (print) VICK MITTER
Street Address 633 Cliveland 5t, Val.	Street Address 3 HORON CT
,	_
Phone 510-452-0602	Phone 5/0 523 4948
E-mail rhenjamme znet-com	E-mail VM, ttecs @ earthlink out
Signature MMAHUSSUU	Signature Way o France
Name (print) CAROC H. RUSSELL	Name (print) / Wayne Froland
Street Address 467 42nd ST	Street Address 3 HENON CT
Phone 510 653-5088	Phone 570-513-49-48
E-mail	E-mail Wayne Frotand & derovance . co
Signature Sua & Boto	Signature
Name (print) BRIAN R BATES	Name (print)
Street Address 3/52 STANCEY BIVD	Street Address
Phone 510-291-6250	Phone
E-mail	E-mail
Signature Oxy Balas	Signature
Name (print) ANA BATO	Name (print)
Street Address 3/52 Stantel Blue	Street Address
Phone 510 557 578 6	Phone
E-mail	E-mail
Mall 1 1/1	
Signature // MWW Ver	Signature
Name (print) Vathanic Bates	Name (print)
Street Address 3152 Slavey BIVI) Later the, CA, 9454	Street Address
Phone 925-936-2508	Phone
E-mail	E-mail

Name		Name	Doug Dove
Street Address_		Street Address_	
Phone	510-548-7474	Phone	510-853-2336
E-mail	jzig22@yahoo.com	E-mail	ddove1@yahoo.com
Name	Linda Beaton	Name	Susannah Wood
	4962 Manila Ave		5113 Manila Ave. Oakland 94618
Phone		Phone	510 654-8405
E-mail	linda@beatcom.com	E-mail	susannah@opera-piccola.org
Name		Name	
	355 50th Street	Street Address_	5001 Lawton Ave.
Phone	510-985-1486	Phone	510-653-1283
E-mail	sejal.mistry@bingham.com	E-mail	neekadog@sbcglobal.net
Nama	Theresa Nelson	Nama	Kate Madden Yee
	446 Hudson Street, oakland CA		480-F 42nd Street
Phone			510-653-7122
E-mail	theresarockridge@yahoo.com	E-mail	kate@maddenyee.com
Name	Leslie Aguilar	Name	Mike Mooers
Street Address_	6386 Hillegass Avenue	Street Address_	4905 Manila Ave. Oakland, 94609
Phone		Phone	510-653-0115
E-mail	aguilarleslie@yahoo.com	E-mail	mikedmooers@yahoo.com

Name	Tom Wenzel	Name	Harry Yaglijian
Street Address_	416 45th Street	Street Address_	4521 Telegraph Avenue
Phone	510-601-0574	Phone	(510) 301-8868
E-mail	TPWenzel@lbl.gov	E-mail	harry@hy-co.com
	Con Taller		Lilawy Vothous
Name	Sue Tallon	Name	Hilary Yothers
Street Address_	4962 Manila Avenue, Oakland, CA 94609	Street Address_	,
Phone	510 547-1720	Phone	510-594-1486
E-mail	sue@tallonphoto.com	E-mail	hilbeanie@yahoo.com
Name	Naomi Schiff	Name	Lisa Gartland
Street Address	200 0 11 14		397 51st Street
Phone	835-1819	Phone	
E-mail	naomi@17th.com	E-mail	lisa@pstvnrg.com
	(formerly resident on 44th Street)		
Name	Jimmy Pedersen	Name	Paul Marcus
Street Address	417 Avon Street, Oakland	Street Address_	557 - 45th Street
Phone	510-652-8440	Phone	
E-mail	JimmyP@CanyonConstruction.com		ParadisePk@aol.com
	Kathy Jessen	Name	Nancy Hart Servin
Street Address_	370-49th Street	Street Address_	435 41st St "C"
Phone	510.655.3512	Phone	(510) 658 8315
E-mail	kathyjessen@mac.com	E-mail	nharts@silcon.com

Name	Christopher Engl	Name	Akasha Madron
Street Address_	5216 Miles Avenue	Street Address_	5120 A Miles Ave.
Phone	510-658-5558	Phone	655-8796
E-mail	Christopher.engl@db.com	E-mail	akamad2@gmail.com
Name	Ruth Finnerty	Name	Margaret Cahalan
Street Address_	5857 Ocean View Dr./Oakland 94618	Street Address_	5366 Miles Avenue
Phone	510-654-4837	Phone	Oakland, CA 94618
E-mail	ruthfinn@comcast.net	E-mail	cool5366@aol.com
Name o	Mary Ann Tenuto	Name	Carla Koop
	Mary Ann Tenuto 5521 Vicente Way	Street Address	457.6.1.4
_	3321 Vicenie Way	Phone	
	cezmat@igc.org	E-mail	
Name	Caroline Stern	Name	Gretchen Schneider
Street Address	5147 Miles Ave		482-48th St.
Phone			428-2988
E-mail		E-mail	gschneider@cca.edu
Name	Lee V. Patterson	Name	Ron Bishop
	5339 Miles Avenue		409 45th St.
Phone	510-923-1084	Phone	
E-mail	leepa2@yahoo.com	E-mail	RBishop747@aol.com

	· · · · · · · · · · · · · · · · · · ·
~ 1	AL. A. Latter of
Signature Hurran	Signature WALL WAY
Name (print) JEFF HARCK : 14 VES	Name (print) CHAY LATHROP
Street Address 5364 TX VD AV	Street Address 4987 A Shaffer
Phone	Phone 516 7615329
B-mail Joff 1652 Of U/a hor. com	E-mail Cheses instruction nothing
Signature JEastman	Signature Land A
Name (print) John Eastman	Name (print) CISA A. RUSSI
Street Address 70 Schooner Hill	Street Address 4987 SHAFTER AVE.
Phone 576-891-9104	Phone 510. 282. 4147
B-mail eastenango sheenthlink met	E-mail rossila osfsuedu
Signature // Signature	Signature AM Moved
Name (print) Soch Bergeron	Name (print) SAM MORENO
Street Address 1119 65 5 50 Ockland	Street Address 5095 SHAFTER A
Phone 513-4159-3967	Phone 570 - 428 2079
E-mail Just @ Macongain current no	B-mail BEACHUAL @ AOC
Signature Cume She	Signature JM MCLE/WD
Name (print) AIMEE SHEA	Name (print) M Sloved
Street Address 5229 CLAREMONT AUS	Street Address 50 4 WEBSTON ST
Phone 45 59-0574	Phone 510 654 35/6
E-mail	E-mail THE ITHE 7+H SUN QUAHOS COM
Signature Million Singles	Signature Smonth & Day Bre
Name (print) Matthew Goodman	Name (print) July th J. Do De gue &
Street Address 325 Miracle lane * Santa Cruz CA 9500	Street Address 5707 WC60704 57
Phone (831) 471-9684	Phone (520) 594-0688
E-mail mgood 11@ hotmail. com	E-mail
* grew up in this neighborhood, where my paperts still like Telegraph/51st Gateway Coalition + 477 Rich Street, Oakland	, CA 94609 ♦ jnorman@california.com ♦ (510) 653-7190

Signature Coul	Signature DOW
Name (print) STEVEN GOODMAN	Name (print) DORENE DAVIS
Street Address 400 4977 87	Street Address 429 50M ST. UAKLAND
Phone - Oakland	Phone 510 658. 1436
E-mail > 510-653-3872	E-mail
	V . V 11
Signature Kaynt Ons	Signature Fundam T, Hawkinson
Name (print) Kaymond Jones	Name (print) Fondace T. Hawkinson
Street Address 430-50th Street Oakland,	Street Address 429 Street
Phone 510-652-7353	Phone 5/0-658-1436
E-mail Zalefrances @sbcglobal.net	E-mail
Signature Segina D. Jones	Signature La Khya
Name (print) Regina Jones	Name (print) JAMES IC RYAN
Street Address 430-50 th st.	Street Address 419 49+ 5+
Phone 510) 652-7353	Phone 510-654-9696
E-mail Missiones 76 @ hotmail. com	E-mail
Signature Patricia & Jones 5	Signature Shell & Pyan
Name (print) 430-50 CM Sr Patricia F. J.	Rame (print) SHEILA RYAN
Street Address	Street Address 421 494 ST
Phone (510) 652-7353	Phone 510-750-0496
E-mail_	E-mail
Signature	Signature
Name (print) Lisa McElroy Street Address 427 50 MSt.	Name (print)
Street Address 427 SDMSt	Street Address
Phone 514-654-4098	Phone
E-mail Jisa-mclon = 2000 (0 yalvoo.com	E-mail

Signature Telling	Signature Clare
Name (print) TOBERS MENELY	Name (print) Amy (U) ((5
Street Address 709 56 Th St Called CA94604	Street Address
Phone	Phone
E-mail trucky & indima-edu	E-mail army. willis @ lonelyplanet co
Signature Buddley forth	Signature Mouth Bergman
Name (print) Bradley Swith	Name (print) Martha Bergmann
Street Address 467 31 24 SH	Street Address 335 6 md St #4-
Phone 510) 717-1304	Phone (510) 655 -4809
E-mail	E-mail rnerthaber granna sheglobal net
Signature John M	Signature Mizhorth Entert
Name (print) Josephan Mistry	Name (print) ELIZABETH SWISET
Street Address 5248 Clonemont	Street Address 475 42nd St
Phone_ 510 - 928-1311	Phone 654,4573
E-mail Mistry @ earthlink not.	E-mail halfhartte yahoo. Bissin
Signature Farry D. Steen	Signature
Name (print) Larry De Joe	Name (print)
Street Address 1957 San Pable Fue.	Street Address
Phone	Phone
E-mail	E-mail
Signature C. GUL	Signature
Name (print) CHUMMY /ALEXANIAN	Name (print)
Street Address 677 61st. St #15	Street Address
Phone 500) 469-4177	Phone
E-mail	E-mail

variances on this project.	
Signature CUND	_
	Signature
Name (print) BONNIE Veg VSON	Name (print)
Street Address 4770 lungaph	Street Address
Phone 57 0 388 89 9 9 9	Phone
E-mail bpdes ignos sbcglobal. Net	E-mail
Signature Signature	Signature
Name (print) CCI STINAK, GARBER	Name (print)
Street Address 392-44 L SREGT	Street Address
Phone 510-652-4521	Phone
E-mail Oristina 716 @ Jahoo, Com	E-mail
,	
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail

,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	1 1
reduce the overall height of this project, we ask that	the Planning Commission deny any request for height
variances on this project.	
Signature Marka Sergnam	Signature (Oranne) Jody Hand
Name (print) Mar ya Bergmann	Name (print) TODY HAND
Street Address 335 6 hul St. #4	Street Address 30411/2 Fullon
Phone (50) 655-4529	Phone 845-9134
E-mail that that organoune Shoplated in ot	E-mail
Signature Donald Hausle	Signature MAN & LOWIN
Name (print) DONALO HAUSLER	Name (print) Richard Orvin
Street Address 687 VERNOIV ST.	Street Address 335 GON ST FL
Phone 510-6:58-1083	Phone 5/0-51/7-5049
E-mail debansler @ hotmail, com	E-mail
Signature in the signature	Signature
Name (print) LAUTEN RICHEY	Name (print)
Street Address 22 Moss Av2 #202	Street Address
Phone_(510) 654-8935	Phone
E-mail LAURINAND MARKE CARTHLINK-NET	E-mail
Signature 1 45/16 Findice	Signature
Name (print) July w 3) to	Name (print)
Street Address 1775 Castalis Ed	Street Address
Phone (510) 531-82032	Phone
E-mail 105 frite of yet com	E-mail
Signature Janes Kaul	Signature
Name (print) SANET Kail	Name (print)
Street Address 3213 Janta Clara Roc. # 1	Street Address
Phone 510 558-1044	Phone
E-mail	E-mail

variances on this project.	A market and a mar
Signature J. S. Unun	Signature
Name (print) Davi U CINNATU	Name (print) Enic S. Gas OF (FLL)
Street Address 5143 Miles Av. 94618	Street Address 446 62ND ST
Phone 510 - 594 - 1268	Phone
E-mail Os innaid Osahoo com	E-mail PUNK DRUMKOLOVE (YOHO .C
Signature JOHN TENCHES	Signature ////
Name (print) The Kellers	Name (print) MARC SCHUETER.
Street Address 5127 Mtus Nic # 1	Street Address 31 CHICPANCINGO PWY
Phone 510-594-1617	Phone 915-815-9086
E-mail	E-mail
Signature OM Cog. 12.	Signature
Name (print) H. March	Name (print)
Street Address 438 AVE 15	Street Address
Phone 120 1405	Phone
E-mail	E-mail
Signature MEHELIKUEL	Signature
Name (print) MITZI HAWKWELL	Name (print)
Street Address 885 47 m 8v	Street Address
Phone	Phone
E-mail	E-mail
Poul Mart	
Signature The Signature	Signature
Name (print)	Name (print)
Street Address 5 6 6 7 7 7 7	Street Address
Phone 510 893-5766	Phone
E-mail PManting sews 351 Urg	E-mail

17	
Signature	Signature Holly Asherds
Name (print) / Tomi Kobard	Name (print) Holly Scheider
Street Address 437 - 45 to 6t.	Street Address 2919 Spanish
Phone 5104201189kland	Phone 8493288
E-mail tomiskycoaol com	E-mail Vischeider Duindspring.com
• • • • • • • • • • • • • • • • • • • •	
Signature Ruemay, Williams	Signature Charles
Name (print) Richard D. Winger	Name (print) NICOLE M ARUDA
Street Address 5365 Janes Ave	Street Address 480 MC AULEY ST
Phone 510-652-1074	Phone 547-7970
E-mail N/A	E-mail alkogIV/1968@ yahoo.com
Signature Seth Male	Signature Gelan Parker
Name (print) Beth Mahe	Name (print) Jean Parker
Street Address 4529 Shafte Arc	Street Address 5405 Dover St.
Phone 510-420-5852	Phone 601. 1785
E-mail Beth Maher@ packell. net	E-mail prkr@pacbell. Net
Signature Charles L	Signature Water
Name (print) Andrew Ziede	Name (print) CHRISTOPHEN WATENS
Street Address 38 (Add M1 5+	Street Address 654 65TH ST.
Phone 763-1408	Phone 570-414-1723
E-mail	E-mail CHRISTOPHENE GYPSYSPIRITURISMON- asm
Signature Jarie Samo —	Signature Von Susamum
Name (print) Josie Sommer	Name (print) NOV, Grossmann
Street Address 416 45th St.	Street Address 4180 Emerald St
Phone (510) - 601 -6574	Phone 510-420 8864
E-mail	E-mail

	$A \rightarrow A \rightarrow$
Signature Bew Roy	Signature & Menfield
Name (print) Ben Thompson	Name (print) B Greenfield
Street Address 4180 Emerald, Oakland	Street Address 6038 Mome Ale
Phone 94669	Phone (50) 428.1860
E-mail	E-mail
Signature - Christinilia	Signature at J. Ruth
Name (print) CATIZ: STINE HEREL	Name (print) Arthur Rodges
Street Address 462 36 TH ST	Street Address 6039 Monroe Ave Oakland
Phone oakland, CA 94609	Phone 510 - 428 - 1860
E-mail	E-mail
Signature Arch - Goldman	Signature
Name (print) Andra (974 min	Name (print)
Street Address 131 350 GA CALLAN CA	Street Address
Phone9469	Phone
E-mail	E-mail
010	
Signature Signature	Signature
Name (print) Sorah Blan	Name (print)
Street Address 4039 Camon Ave	Street Address
Phone 53-1840 94602	Phone
E-mail	E-mail
Signature Jupel grobuk	Signature
Name (print) Jayre Ogradaik	Name (print)
Street Address 415 48 Ph 56	Street Address
Phone \$ 6015705	Phone
E-mail	E-mail

Signature Horence D. Richmond	Signature Mu Chua
Name (print) Florence I. RICHMOND	Name (print) PENER Church
Street Address 535 HIST St. Apt. 4	Street Address 529 Dalland IT.
Phone 510 - 654 - 1067	Phone (510) 658-25-93
E-mail N/A	E-mail
Signature Mulail Gallie	Signature am Ldon
Name (print) Mrchad Gaccipuco	Name (print) Ann LUDON
Street Address 535 4/s + 5+ #5	Street Address 535.42 nd5+
Phone 5/0-658-9254	Phone 510 653-0791
E-mail Deuton @ comcartine	E-mail
Signature Cassanha Mou	Signature - icel Ringold
Name (print) Cassandra Nousons	Name (print) 6416 Rischbord
Street Address 544 YENG Shed	Street Address 523 - 13id St
Phone 510 - 428-0575	Phone_5101594-0746
E-mail H	E-mail & Ring 5 old Gov. 1(0) 1)55
	CA. COZ
Signature	Signature (And Comment
Name (print) RAYUNU SATIOJ	Name (print) And Collins
Street Address 922 42 hd St	Street Address 532 45 of
Phone 415 509 5989	Phone 510-333-4927
E-mail CayPNPOSaMSUNDI. COM	E-mail
Signature Mily	Signature Amha
Name (print) Diff Ryar	Name (print) Huber Cillison
Street Address 522 4200 5	Street Address 53 Z 43 V
Phone 4r, 646.0978	Phone 5 (0 - 98) - 0 178
E-mail Contact as ON # Evan. Co.	E-mail

Signature Kuy (, Aku	Signature Janetto Pregles
	I I I I I I I I I I
Cu haid as	Name (print) Jako Ite Sperber
r. maid illa	Street Address 531 71 57 Phone \$10 652 767
E-mail jemakera holmail com	B-mail) BS 47 to Que Correllid
Signature DUDIE Sm. TH	Signature Ruc Chiliplical Car
Name (print) Ruh	Name (print) TAU DIE PENISROUS
Street Address 51% 43 1 St	Street Address 541 41 45
Phone 503 358-3315	Phone 50 459 4545
E-mail asmithe according	E-mail
Signature CHAEL CAERENDAS	Signature KA14, A. MATHONS STUD
Name (print)	Name (print) MATHENS
Street Address 517C 44TH ST OAK CA 94609	Street Address 536-41 ST # ZO OAKLAND
Phone (510) 450. 9708	Phone 1510-5971928 94600
B-mail rileyaultundia @ yahor con	E-mail
Signature Jegana Stockton	Signature MARIA HILL
Name (print) Kelly JAMU	Name (print) NEWN 17TH C. MARIEN
Street Address 517 C 44th St. Onla 94669	Street Address 603-41 gr &
Phone 510) 450-9708	Phone 510-601-7600
B-mail Jessica Stockton & Yahoo lom	E-mail
Signature May O. Wifewa	Signature Designature A Parker
Name (print) JMARY I Wolcan	Name (print) DENNIS A BYOWN
Street Address 530 - 44th 51 Callant 1g	Street Address 535 - 41 Street
Phone 516-666-163	Phone 5101654 1067
E-mail Surpace William Colonia	E-mail

variances on this project.	
Signature Alle Mall	Signature
Name (print) Lesle Mc Gikon	Name (print)
Street Address 539 42nd St.	Street Address
Phone 510 -595 -9480	Phone
E-mail Ichristiple Mayalico.com	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	
Phone	Phone
E-mail_	E-mail

variances on this project.	·
Signature Cly & Red	Signature Bushington
Name (print) Anjali Noth	Name (print) GERALD WASAINGILL
Street Address 489 1/2 Cours St.	Street Address 5948 CLARE MONTEY
Phone	Phone 510.5961-1040
E-mail	E-mail GERWASY (W) AUL COM
Signature	Signature Marcie Castello *
Name (print) Devek Wood	Name (print) Marcie Castello
Street Address \$150 Shafter ave.	Street Address 5248 Claremost ave, #6
Phone 510 513 3100	Phone 510-594-1040
E-mail	E-mail
Signature Devel MCCC	Signature Mychon
Name (print) Derek McCall	Name (print) MEENA MENON
Street Address 5150 Shofter and	Street Address 5348 Ciaremont Ave, #35
Phone 510 655-147	Phone 510 6557355
E-mail itmigntbedercle @ hotmail.com	E-mail Meena 939 Eaol com
Signature: T, M	Signature
Name (print) T. M N'ce	Name (print) Contito Kissing
Street Address 5248 Clare mant Au Att 5A	Street Address 5298 Clare mil 1 ve #4
Phone 510-757-8111	Phone 510 - 655 - 7434
E-mail timping@yluno: com	E-mail questy 13 @ outilisk, act
Signature Amo m	Signature Maha Bogan
Name (print) JENNIE MORJAN	Name (print) M. Ke Begart
Street Address 5248 CIAMEMINT MAT 3A	Street Address 6517-54545
Phone 653 1014	Phone 5775 redained Aire
E-mail	E-mail

variances on this project.	
C (On -	Howard And
Signature 700	Signature
Name (print) Eugice Kwon	Name (print) 7 XX (Regs aff)
Street Address 546 47th St.	Street Address_ Orth land Ca 94609
Phone 570) \$53 - 49 22	Phone 510 597 1915
E-mail blue 720 @ Gotmail com	E-mail
Signature hil	Signature Raphondo Myennore
Name (print) 12/02 Klu	Name (print) 354 49 54
Street Address 544 47th 8t	Street Address Oakland CA, 94809
Phone 510) 653 4952	Phone (5/0) 658- 9432
E-mail JEZKING (COTMPIL COM	E-mail
Signature	Signature Signature
Name (print) How Lim	Name (print) LdWdle Lee
Street Address 4390 Telograph #A	Street Address 6015 Beneroft AVE
Phone 5/0. 547-2662	Phone DAK. CA 94 LOS 576 827 7403
E-mail	E-mail Mc-10 Lee Clanyast Ned
Signature #	Signature The Signature
Name (print) VENN FER ITE SPVISON	Name (print) (1010 Tanger)
Street Address 530 Acqu STRUET	Street Address Sylvin Allo Solvin Address
Phone 510-547-6523	Phone 655 2314
E-mail jeun a jeun fet-lee not	E-maik
Signature _ Cl	Signature Intoinette Di Plauro
Name (print) LDRIE SCHADE	Name (print) Antoine The Dillouro
Street Address 4629 SHATTUCK	Street Address 3819 Clarke St
Phone 417 336 (475	Phone
E-mail eschade this a all con	E-mail ayumix 90 shealobal net

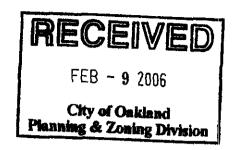
Signature	Signature
Name (print) Hounda Al Haim	Name (print)
Street Address 4721 telegraph AVE	Street Address
Phone (5/4) 601-045-3	Phone
-E-mail	E-mail
O(1)	
Signature	Signature
Name (print) Din Gyde	Name (print)
Street Address 546 47 th 5h	Street Address
Phone (510) 710 5426	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail

Signature William C. Turner Name (print) William C. Turner	SignatureName (print)
Street Address All Carour St	Street Address
Phone 5/0 595 9070	Phone
	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail
Signature	Signature
Name (print)	Name (print)
Street Address	Street Address
Phone	Phone
E-mail	E-mail

February 9, 2006

Mr. Darin Ranelletti Community and Economic Development Agency City of Oakland 250 Frank Ogawa Plaza, Suite 3315 Oakland, CA 94612

Re: Case Number CMDV05-469



Dear Mr. Ranelletti,

In support of our appeal of the City Planning Commission's approval of the Civiq project at Telegraph and 51st St., we are submitting the following documents:

- (1) Pages 11 and 23 of the Traffic Impact Analysis (Final Report), dated December 15, 2005, prepared for the City of Oakland by DKS Associates.
- (2) A six-page document, dated April 28, 2004, of Turning Movement Counts provided by the City of Oakland Traffic Engineering and Parking Division to DKS Associates, which performed the traffic analysis for the project;
- (3) Four pages of a memorandum, dated October 21, 2005, from Philip Ho of the City's Transportation Services Division to Andrew Smith of the Planning and Zoning Division describing the scope of study and traffic guidelines relating to the traffic analysis of the project as requested by the Transportation Services Division;
- (4) A one-page copy of an e-mail memorandum, dated December 23, 2005, from Mark Spencer of DKS Associates to Bill Lambert of the Civiq development team, explaining why a more in-depth traffic analysis requested by Traffic Engineering and Parking Division is not necessary.
- (5) A one-page document listing the five requirements for development projects in Oakland to qualify for the in-fill exemption under CEQA.

Explanation

As document (1), page 11 of the DKS Associates traffic study, states, "Intersection turning movement volumes for the intersections of Telegraph Avenue & 51st Street and Telegraph Avenue & Claremont Avenue-52nd Street were provided by the City of Oakland." In other words, data for these two key intersections were not gathered directly by DKS for their analysis. It is important to note that nowhere in the DKS traffic study—or in document (4), the e-mail memorandum—does DKS cite when the City-supplied turning movement data originally had been collected.

Document (2) shows that the turning movement counts provided by the City and incorporated into DKS Associates report was gathered April 27 & 28, 2004, making the data a year-and-a-half old. According to Henry Choi, Assistant Transportation Engineer with the Traffic Engineering & Parking

Division, the Division considers turning movement counts provided by the City to a traffic consultant to be out of date if data are more than six months old. In a telephone conversation on January 27, 2006, with Mark Spencer of DKS Associates, Mr. Spencer likewise explained to me that, in accordance with Traffic Engineering and Parking Division's expectation, it is the practice of DKS Associates when performing a traffic study to update turning movement counts for intersections if those provided by the City are more than six months old. In using out-of-date data (while providing no justification for doing so), DKS Associates' actual performance contradicted its stated policy to use current data.

Document (3), the memorandum from Philip Ho of the City's Transportation Services Division (TSD) to Andrew Smith of the Planning and Zoning Division, lists (on page 1) sixteen nearby intersections that the traffic analysis for the Civiq project should study. The analysis performed by DKS evaluated only four of the intersections, and as mentioned above, the analysis of two of these intersections was based on old data.

The memorandum (page 2, B) requests that the traffic analysis identify existing peak hour ridership/peak hour load factors of nearby bus lines. The traffic study performed by DKS does not include this information.

The memorandum (page 3, C) requests that the traffic analysis identify existing deficiency/surplus of on-street parking, including the number and location of off-street parking spaces within three blocks or 1,200 feet of the project. The traffic study performed by DKS omits this important information.

The memorandum (page 3, D) requests that the traffic analysis identify existing special pedestrian problems, if any. Despite the hazardous crosswalk conditions that currently confront pedestrians crossing both Telegraph Ave. and 51st St., the traffic study performed by DKS does not include any mention of this. As can be seen in document (1), page 23 of the DKS study, the study states that, "No pedestrian crossing signals and crosswalks are provided at the unsignalized intersections," including at Clarke and 51st St., but fails to mention the current hazards to pedestrians at that or any other nearby intersections.

The memorandum (page 3, D) requests that the traffic analysis identify "any other issues." Falling into this category would be the narrow, 25-foot, curb-to-curb width of Clarke St. and the problem this already poses for two vehicles attempting to pass each other safely. The DKS report, however, fails to mention this condition or exacerbated impacts on Clarke St. caused by the project.

The memorandum (page 3, B) requests that the traffic analysis provide baseline projections for traffic volumes, transit ridership and parking demand in a (unspecified) forecast year, were there no Civiq project. Both Mark Spencer of DKS Associates and Henry Choi of the Traffic Engineering & Parking Division stated in personal conversations with me that traffic volumes along Telegraph have been steadily rising, and yet the DKS traffic study does not include any projections. Nor does the traffic study consider increased traffic volumes and resulting cumulative traffic impacts from nearby pending projects such as the Kaiser Hospital expansion and MacArthur Transit Village.

The memorandum requests several other analyses, including (page 4) pedestrian flows/LOS for critical crosswalks and emergency vehicle access. Once again, the traffic study omits this information, which is a critical oversight given the current traffic hazards for pedestrians in crosswalks at the intersection of Telegraph and 51st St., as well as Fire Station 8's location immediately across 51st St. from the project.

Finally, the memorandum asks for proposed/suggested measures for mitigating adverse transportation impacts of the project. The traffic study performed by DKS lists none.

It is significant that the DKS study omits these key elements which had been requested by the

Transportation Services Division. However, it remains unknown to us exactly which elements of the Transportation Services Division request Planning Staff actually requested DKS to include in its study.

In Document (4), Mark Spencer of DKS Associates responds to a request by the City for an analysis of additional intersections beyond the four that DKS had included in its initial draft of its traffic study by stating that, "Project-generated traffic dissipates the further one travels from the site, and thus the potential impacts decrease as well." In a personal conversation with Darin Ranelletti, the City Planner assigned to this project (which he inherited when his colleague, Andy Smith, left the Planning and Zoning Division in early December), Mr. Ranelletti told me that the Traffic Division, often as a matter of form, requests more information than is appropriate for smaller developments such as the Civiq project and that this might have been why DKS Associates was not asked to do a more comprehensive traffic analysis.

However, as Henry Choi of the Traffic Engineering & Parking Division (who was assigned this project) described to me in person on February 3, 2006, the detailed traffic analysis was requested on this project because a) the Traffic Division considers anything over 25 units to be a large project (Civiq proposes 67 units); and b) Mr. Choi was fully aware of the congested conditions that currently exist in the immediate vicinity of the Civiq project and that therefore an in-depth and thorough traffic study was warranted. According to Mr. Choi, he never received from Planning any explanation for why a more extensive study was not performed.

As can be seen in document (5), the fourth requirement to qualify for the in-fill exemption under CEQA is "(d) Approval of the project would not result in any significant effects relating to traffic, noise, air quality, or water quality." The decision made by Planning Staff to grant this project an infill exemption, and thereby exempting it from any kind of CEQA review, was based in part on the DKS traffic study, which concluded that, "the proposed project would not result in any significant transportation impacts at the study intersections." However, given the serious omissions of the DKS study and the out-of-date data it used to analyze two key intersections, the decision by Staff to grant this project an in-fill exemption must be questioned. At the very least, the in-fill exemption should be revoked until a thorough traffic analysis is done.

Respectfully yours,

Jeff Namer

Jeff Norman

On behalf of the Telegraph/51st Gateway Coalition

477 Rich St., Oakland, CA 94609

(510) 653-7190

copy: Councilmember Jane Brunner





FEB - 9 2006

City of Onkland
Planning & Zoning Division

3.0 INTERSECTION LEVEL OF SERVICE METHODOLOGY

To evaluate traffic conditions, as well as provide a basis for comparison of conditions before and after project-generated traffic is added to the street system, intersection Level of Service (LOS) analysis was evaluated at all four (4) study intersections. Vehicle turning movement counts were recently conducted during a typical weekday A.M. and P.M. peak hour at the intersections of Clarke Street & Claremont Avenue and Clarke Street & 51st Street. Intersection turning movement volumes for the intersections of Telegraph Avenue & 51st Street and Telegraph Avenue & Claremont Avenue-52nd Street were provided by the City of Oakland.

Per the City of Oakland requirements, traffic conditions for the study intersections were evaluated using the methodologies provided in the 2000 Highway Capacity Manual (HCM).

3.1 Level of Service (LOS) Definition

The LOS evaluation indicates the degree of congestion that occurs during peak travel periods and is the principal measure of roadway and intersection performance. Level of Service can range from "A" representing free-flow conditions, to "F" representing extremely long delays. LOS B and C signify stable conditions with acceptable delays. LOS D is typically considered acceptable for a peak hour in urban areas. LOS E is approaching capacity and LOS F represents conditions at or above capacity.

Unsignalized Intersections

At unsignalized intersections each approach to the intersection is evaluated separately and assigned a LOS. The level of service is based on the delay at the worst approach for two-way stop controlled intersections. Total delay is defined as the total elapsed time from when a vehicle stops at the end of the queue until the vehicle departs from the stop line. This time includes the time required for the vehicle to travel from the last-in-queue position to the first-in-queue position. **Table 1** provides definitions of LOS for unsignalized intersections.

5.6 Pedestrian Safety and Circulation

The expected moderate increase in vehicular traffic volumes at the study intersection would not significantly impact the pedestrian movements. Also the pedestrian movements within the roadway network of the project site would continue to be accommodated by provided sidewalks (existing along the project frontage) and public ways within the project.

The signalized study intersections are equipped with pedestrian crossing signals and crosswalks. No pedestrian crossing signals and crosswalks are provided at the unsignalized intersections.

Internal circulation would be restricted to pedestrians only. Overall, the project internal design appears acceptable and no adverse internal circulation impacts related to the proposed project are anticipated.

5.7 Site Access and Internal Circulation

Project access and circulation were analyzed for the proposed project. The site plan (**Figure 2**) indicates access from Clarke Street. This roadway would allow for two-way vehicular circulation. Vehicles traveling northbound on Clarke Street would drive to the site and make a left-turn at the project entrance. Vehicles traveling southbound on Clarke Street would drive to the site and make a right-turn at the project entrance.

Parking for the proposed project would be provided on-site at an underground parking garage via Clarke Street. The garage entrance will be gated and parking would be restricted for residents and restaurant employees only. Visitor parking is provided on-street along the project frontage and within the study area. **Table 6** provides a summary of on-street parking available along the project frontage.

Additional on-street parking is provided on the south side of 51st Street, east side of Clarke Street and along the north side of Claremont Avenue. Meter parking is provided along Telegraph Avenue south of the project and along the west side between 51st Street and Claremont Avenue - 52nd Street. In addition, 2-hour public parking is permitted at the "Walgreen's" site located on the southwest corner of Telegraph Avenue & 51st Street.

Restaurant related activities such as delivery and waste removal would be located at-grade, on the north-west side of the proposed project via Telegraph Avenue. Residential related loading and waste disposal activities would be located adjacent to the garage entrance.

All Traffic Data

(916) 771-8700

Fax 786-2879

FEB - 9 2006

City of Oakland Planning & Zoning Division

Site Code : 00000000 Start Date: 04/28/04 File I.D. : OAK7 Page : 1

TELEGRAPH AVE.

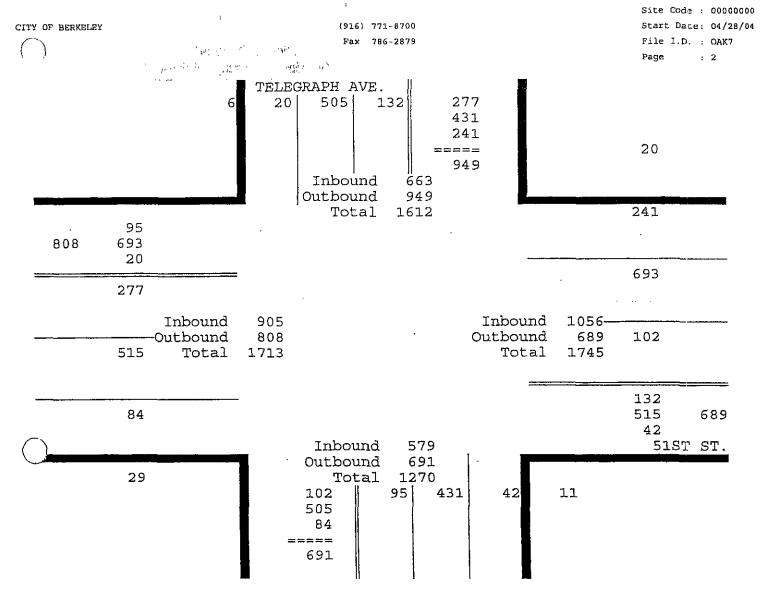
CITY OF BERKELEY

51ST ST.

	Southbound				Westb	onnq				North	ponuq				Eastb	ound							
Start																							
Time	Left	Thru	Rght	Tot1	Peds	Left	Thru	Rght	Tot1	Peds	Left	Thru	Rght	Tot 1	Peds	Left	Thru	Rqht	Tot1	Peds	Total-	Peds=	
7:00am	8	54	1.	63	0	6	79	18	103	5	16	75	9	100	0	21	57	в	86	4	361	9	352
7:15	13	67	2	82	1	10	89	26	125	2	12	66	В	86	2	51	71	12	134	7	439	12	427
7:30	20	71	3	94	0	12	108	35	1.55	5	19	77	13	109	2	62	83	14	159	3	527	10	517
7:45	36	94	. 6	136	1	17	125	64	206	6_	16	76	11	103	5	<u>6</u> 6	129	19	214	6	65.7	1.8	659
Hour Total	l 77	266	12	375	2	45	401	143	589	18	63	294	41	398	9	200	340	53	593	20	2004	49	1955
8:00am	25	103	3	131	. 2	25		5B	235	5	24	107	8	139	3	69	133	19	221	5	741	15	726
8:15	29	141	4	174	2	21	195	62	278	4	22	107	11	140	0	66	157	24	247	15	860	21	839
8:30	43	138	5	186	1	26	183	57	266	7	23	104	12	139	1	62	117	21	200	6	806	15	791
8:45	35	123	8	.166	1	30	163	64	257	4	26	113	11	150	7	80	1.08	20	208	3	796	15	781
Hour Total	132	50\$	20	657	6	102	693	241	1036	20	95	431	42	568	11	277	51\$	84	876	29	32 33	66	3137
Grand	209	791	32	1032	8	147	1094	384	1625	38	158	725	83	966	20	477	85\$	137	1469	49	5207	115	5092
& of Total	4.0	15.2	. 6	ŧ		2.8	21.0	7.4	ŧ		3.0	13.9	1.6	k		9.2	16.4	2.6	¥			2.2	97.B%
Approb &				20,0	*				31,9	ŧ				18.9	¥				29.2	¥			
t of Appro	20.1	76.1	3.1	*		8.8	65.8	23.1	¥		16,0	73.5	8.4	ŧ		31.4	56.3	9.0	*				

Peak Hour Analysis By Entire Intersection for the Period: 07:00am to 08:45am on 04/28/04

()		Start	Peak Hr	•		Volumes				Pe	centage	es	
Direction	Street Name	Peak Hour	Factor	Left	Thru	Rght	Peds	Total	Left	Thru	Rght	Peds	
Southbound	TELEGRAPH AVE.	ms00:80	.886	132.	505	20	6	663	19.9	76.1	3.0	. 9	
Westbound	SIST ST.		.936	102	693	241	20	1056	9.6	65. 6	22.8	1.8	
Northbound			.922	95	431	42	11	579	16.4	74.4	7.2	1.8	
Eastbound			.864	277	515	84	29	905	30.6	56.9	9.2	3.2	



All Traffic Data

CITY OF OAKLAND

(916) 771-8700 Fax 786-2879 Site Code : 00000000 Start Date: 04/27/04

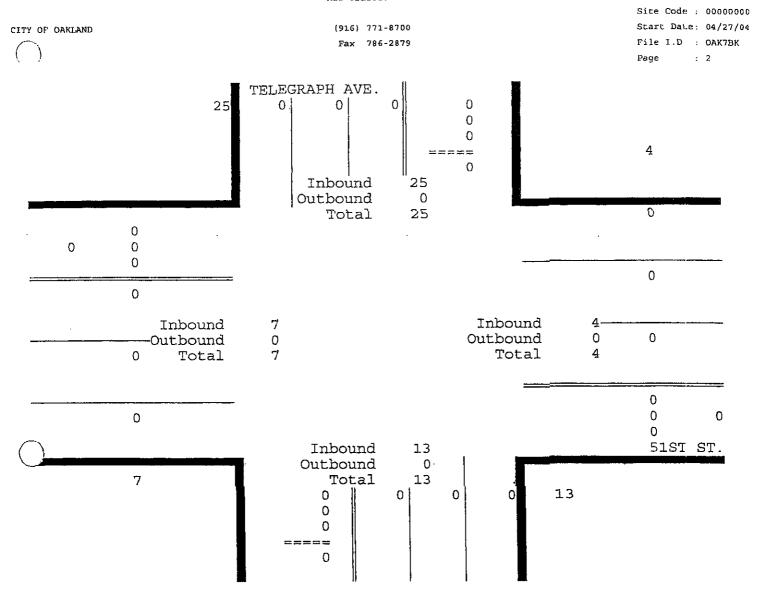
File I.D. : OAX78K Page : 1

							T. und				Northb	ound				Eastbo	band						
Start																							
Time	Left	Thru	Rght	Tot 1B	ikes	Left	Thru	Rght	Tot 1B	kes	Left	Thru	Raht 1	otlB.	ikes	Left	דרגמT	Rght	Tot1B:	kes	Tota) -	Bikes=	
7:00am	0	0	0	0	0	0	0	۵	0	0	0	0	0	0	1	0	0	0	0	0	; .	1	0
7:15	0	0	0	C	3	G	O	0	O	2	0	σ	O	O	2	0	0	0	σ	0	7	7	0
7:30	0	0	O	0	6	0	0	۵	0	0	Đ	0	0	0	5	٥	0	0	0	1	12	12	0
7:45	0	0	0	0	5	0	0	0	O	0	D.	0	0	_ 0	4	0	0	0	0	1	10	_10	0
Hour Total	L O	0	0	0	14	0	0	O	0	5	0	0	Đ	0	12	0	0	0	0	2	30	30	0
8:00am	0	0	0	0	3	٥	0	٥	0	0	٥	. 0	0	0	2	0	٥	D	0	2	7	7	o
8:15	0	0	0	0	11	0	0	0	0	4	0	0	0	0	2	0	Đ	0	0	3	20	20	0
0E:8	0	0	0	ø	4	0	٥	0	O	2	0	0	0	0	2	0	0	0	O	1	9	9	0
8:45	0	0	- 0.	_ 0	0	0	0	0	0	2	0	0	0	0	5_	0	0	D	٥	Q	?	7_	0
Hour Total	L 0	0	0	0	18	0	0	0	Đ	8	0	0	0	0	11	0	0	0	0	6	43	43	0
Grand	0	0	Ð	0	32	o	О	O	0	10	0	0	0	0	23	D	D	0	0	8	73	73	٥
% of Total	L 0.0	0.0	0.0	%		0.0	0.0	0.0	k		0.0	0.0	0.0%			0.0	0.0	0.0	ł			100.0%	0.0%
Appreh *				43.81					13.7%				3	11.5%					11.0%				

Peak Hour A	nalysis By Entire	Intersection for t	he Period:	07:00am to	08:45a	m on 04	/27/04					
()		Start	Peak Hr			Volumes				Per	centag	es
Direction	Street Name	Peak Hour	Factor	Left	Thru	Rght	Bikes	Total	Left	Thru	Rght:	Bikes
Southbound	TELEGRAPH AVE.	07:30am	. 568	0	0	0	25	25	.0	. 0	.0	100.0
Westbound	SIST ST.		.250	0	O	0	4	4	. 0	٥.	. 0	100.0
Northbound			.650	0	0	0	13	13	. 0	.0	د: ـ	100.0
Eastbound			.583	0	D	0	7	7	.0	. 0	٠. ٦	100.0

 $\binom{2}{2}$

and the second of the second o



CITY OF BERKELEY

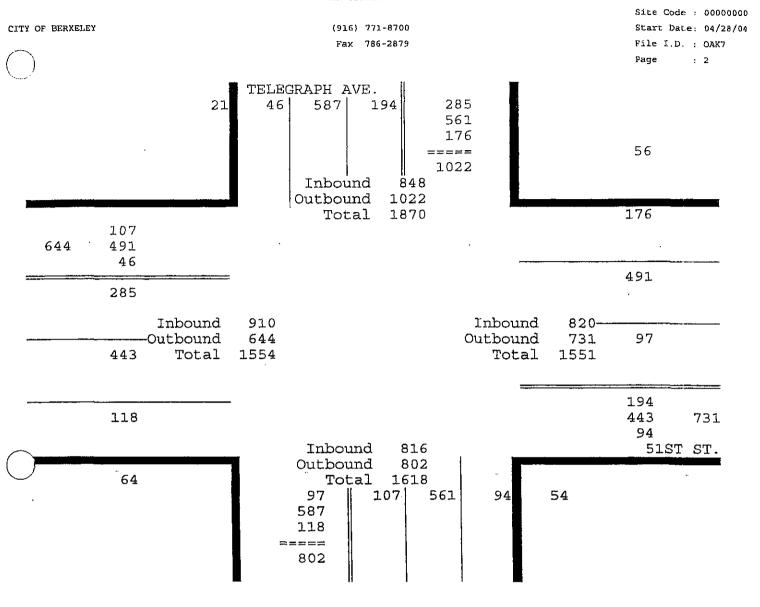
(916) 771-8700 Fax 786-2879 Site Code : 00000000 Start Date: 04/28/04 File I.D. : 0AK7

Page : 1

	TELEGRAPH AVE.					51 S T .	ST.																
	South	bnuac				Westb	bnuc				North	oound				Eastbo	ound						
Start																							
Time	Left	Thru	Rght	Totl	Peds	Left	Thru	Rght	Tot.1	Peds	Left	Thru	Rght	Totl	Peds	Left	Thru	Rqht	Totl	Peds	Total-	Peds=	
11;00am	28	124	10	162	8	15	83	44	142	4	24	121	24	169	2	66	105	24	195	11	693	25	668
11:15	39	131	13	183	4	20	105	39	164	3	31	1,1,8	24	173	5	81	95	21	197	10	739	22	717
11:30	45	135	13	193	2	19	111	34	164	5	31	120	31	182	9	71	109	29	209	1.5	779	31	748
11:45	51	136	17	204	3_	21	128	3.3	182	11_	32	123	24	179	3	. 72	110	32	214	12	803	29	779
Hour Total	L 163	526	53	742	17	75	427	150	652	23	1.1.8	482	103	703	19	290	419	106	815	48	3019	107	2912
12:00pm	46	138	14	198	8	25	124	35	184	. 9	25	128	28	181	3	71	105	30	206	19	808	3,9	769
12:15	43	137	11	191	6	27	114	41	182	18	28	130	20	178	14	76	113	37	226	19	834	57	777
12:30	48	152	13	212	3	21	119	42	182	14	30	243	23	196	16	65	106	28	199	15	837	48	789
12:45	57	160	9	226	4	24	134	58	216	1,5	24	160	23	207	21	73	119	23	215	11	915	51	864
Hour Tota	L 194	587	46	827	21	97	491	176	764	56	107	561	94	762	54	285	443	118	846	64	3394	195	3199
Grand	357	1113	99	1569	38	172	918	326	1416	79	225	1043	197	1465	73	575	862	224	1661	112	6413	302	6111
% of Total	1 5.6	17.4	1.5	ŧ		2.7	14.3	5.1	t		3.5	16.3	3.1	ŧ		9.0	13.4	3.5	ł			4.7	95.3%
Appreh %				25.1	.				23.3	ŧ				24.0	%				27.6	ŧ			
% of Appr	22.2	69.3	6.2	*		11.5	61.4	21.8	k		14.6	67.B	12.8	ŧ		32.4	48.6	12.6	ŧ				

Peak Hour Analysis By Entire Intersection for the Period: 11:00am to 12:45pm on 04/28/04

	_		Start	Peak Hr			Volumes				Per	rcentage	es ,	
(irection	Street Name	Peak Hour	Factor	Left	Thru	Rght	Peds	Total	Left	Thru	Rght:	Peds	
_	Southbound	TELEGRAPH AVE.	, 12:00pm	.922	194	587	46	21	848	22.8	69.2	5.4	2.4	
	Westbound	SIST ST.		.887	97	491	176	56	820	11.8	59.8	21.4	6.8	
	Northbound			.895	107	561	94	54	816	13.1	68.7	11.5	6.6	
	Eastbound			.929	285	443	118	64	910	31.3	48.6	12.9	7.0	



All Traffic Data

CITY OF OAKLAND

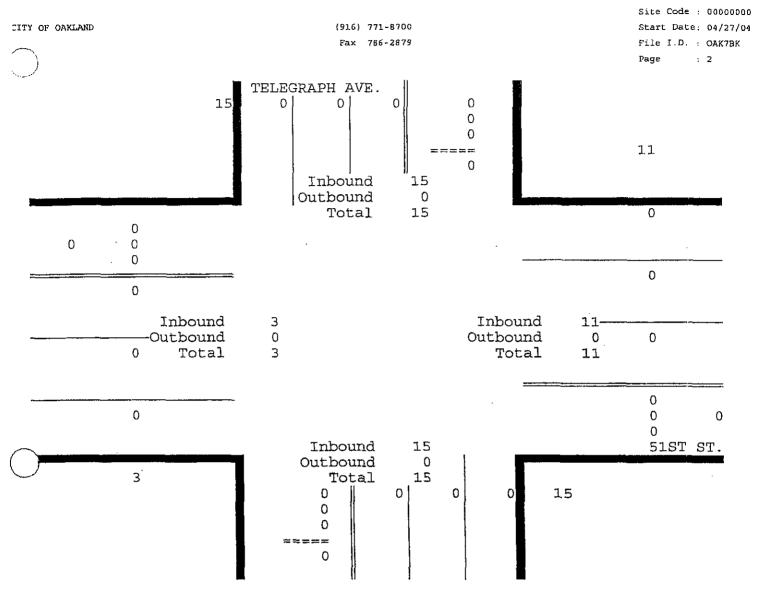
(916) 771-8700 Fax 786-2879 Site Code : 00000000 Start Date: 04/27/04 File I.D. : OAK7BK

Page : 1

	TELEGRAPH AVE.					51ST S	Т.																	
	South	bound	l.				Westbo	und				Northb	ound				Eastbo	und						
Start																								
Time	Left	Thru	Rght	To	t1B3	kes	Left	Thru	Rght T	otlB:	ikes	Left	Thru	Rght '	rotlB:	ikes	Left	Thxu	Rght	TotlBi	kes	Total-	Bikes:	<u> </u>
11:00am	C	0		}	0	3	0	0	0	0	1	0	0	0	0	1	0	0	0	0	1	6	6	0
11:15	() ()	0	5	0	0	0	0	1	0	0	0	0	2	0	0	0	D	0	В	8	0
11:30	(ם נ) ()	0	5	0	0	0	O	0	0	0	0	. 0	4	0	0	0	0	2	8	В	D
11:45	(D_	2	0	0	0	0	0	0_	0	0	0_	4	0	0	0	-0	3_	9	9	0
Hour Tota	1 (() ()	0	12	0	0	0	0	2	0	0	0	0	11	Ð	0	0	0	6	31	31	0
12:00pm	C	0)	0	3	0	O	0	0.	1.	0	0	0	0	5	. 0	ø	σ	σ	1	10	10	σ
12:15	() {)	0	6	0	0	0	0	2	0	0	0	0	3	٥	0	٥	O	1	12	12	0
.12:30	į) () ()	0	4	0	D	0	D	5	0	0	0	0	2	0	0	0	Đ	1	12	12	0
12:45				00	0	_ 2	0	0	0	0	3	0_	0	. 0	0	5_	0	0	0	00	0	10	10	. 0
Hour Tota	1 () () (3	0	15	- 0	. 0	0	0	11	0	0	0	D	15	0	0	.0	0	3	44	44	0
Grand	į) () i	D	D	27	o	Đ	0	0	13	0	0	C	D	26	0	0	0	0	9	75	75	0
t of Tota	1 0.6	0.0	0.0	24			۵.0	0.0	0.0%			D.D	0.0	0.0%			۵.۵	0.0	0.0	¥			100.0%	0.0%
Approh *					.0%				3	7.3%					34.7%					12.0%				
of Appr	c 0.6	0.0	0.0	D%			0.0	0.0	0.0%			0.0	0.0	0.0%			0.0	0.0	0.0	*				

Peak Hour Analysis By Entire Intersection for the Period: 11:00am to 12:45pm on 04/27/04

_	<u> </u>		Start	Peak Hr		• • • • •	Volumes		• • • • •		Pe:	centag	es	
(irection	Street Name	Peak Hour	Factor	Left	Thru	Rght	Bikes	Total	Left	Thru	Rght	Bikes	
,	Southbound	TELEGRAPH AVE.	12:00pm	.625	0	0	0	15	[~] 15	. 0	.0	. 0	100.0 "	
	Westbound	51ST ST.		.550	0	0	Ð	11	11	. 0	. 0	- 0	100.0	
	Northbound			.750	0	ð	0	15	15	. 0	. 0	.0	100.0	
	Eastbound			.750	O	O	0	3	3	. 0	. 0	. 0	100.0	



CITY OF BERKELEY

(916) 771-8700 Fax 786-2879 Site Code : 00000000 Start Date: 04/28/04 File I.D. : OAK7

Page : 1

TELEGRAPH AVE.

51ST ST.

West bound

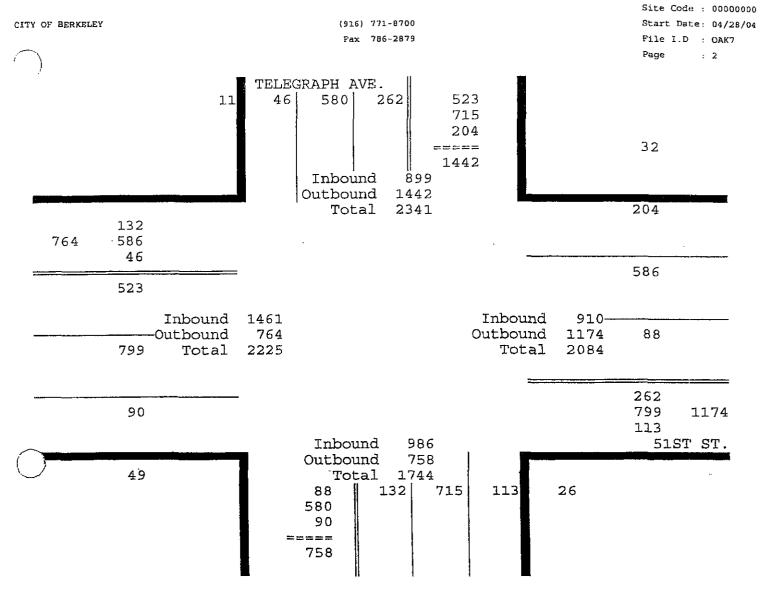
Nort.bhound

Eastbound

	Southbound Westbound									North	bound				Eastbo	ound							
Start																							
Time	Left	Thru	Rqht	Totl	Peds	Ļеft	Thru	Rqht	Totl	Peds	Left	Thru	Rght	Totl	Peds	Left	Thru	Rqht	Totl	Peds	Tota	Peds=	
4:00pm	54	110	6	170	6	18	114	51	183	7	27	149	40	216	5	96	164	26	286	18	891.	36	855
4:15	52	104	7	163	5	20	123	43	186	11	26	153	31	210	7	1.21	184	26	331	14	92"	37	890
4:30	73	126	10	209	3	22	134	48	204	5	31	152	26	209	11	119	195	27	341	22	1004	41	963
4:45	76	125	13	214	.8	25	146	42	213	12	36	170	22	228	10	121	183	25	329	13	1027	43	984
Hour Total	255	465	36	756	22	85	517	184	786	35	1,20	624	119	863	33	457	726	104	1287	67	3849	157	3692
S:00pm	65	142	1.2	219	3	21	157	50	228	. 9	28	174	30	232	7	129	194	24	347	16	1061	35	1026
5:15	63	146	11	220	2	22	145	44	211	9	35	183	32	250	9	133	202	26	361	11	1073	31	1042
5:30	71	144	10	225	4	23	143	57	223	5	41	179	24	244	5	124	216	22	362	9	1077	23	1054
5:45	63	148	13	224	2	22	141	53	216	9	28	179	27	234	5	137	187	1,8	342	13	1045	29	1016
Hour Total	262	580	46	888	11	88	586	204	878	32	132	715	113	960	26	523	799	90	1412	49	4255	118	4138
Grand	517	1045	82	1644	33	173	1103	388	1664	67	252	1339	232	1823	59	980	1525	194	2699	116	8105	275	7830
t of Total	6.4	12.9	1.0	ł		2.1	13.6	4.8	t		3.1	16.5	2.9	ŧ		12.1	18.8	2.4	ł			3.4%	96.6%
Approh *				20.7	ş				21.4	ŧ				23.2	ł				34.7	ŧ			
& of Appro	30.6	62.3	4.9	ŧ		10.0	63.7	22.4	ŧ		13.4	71.1	12.3	ŧ		34.8	54.2	6,9	ŧ				

Peak Hour Analysis By Entire Intersection for the Period: 04:00pm to 05:45pm on 04/28/04

~		Start	Peak Hr			Volumes				Per	centage	es	
rection	Street Name	Peak Hour	Factor	Left	Thru	Rght	Peds	Total	Left	Thru	Rght	Peds	
outhbound	TELEGRAPH AVE.	05:00pm	-981	262	580	46	11	899	29.1	64.5	5.3	1.2	•
Westbound	SIST ST.		.960	88	586	204	32	920	9.6	64.3	22.4	3.5	
Northbound			.952	132	715	113	26	986	13.3	72.5	11.4	2.6	
Eastbound			.982	523	799	90	49	1461	35.7	54.6	6.1	3.3	



CITY OF OAKLAND

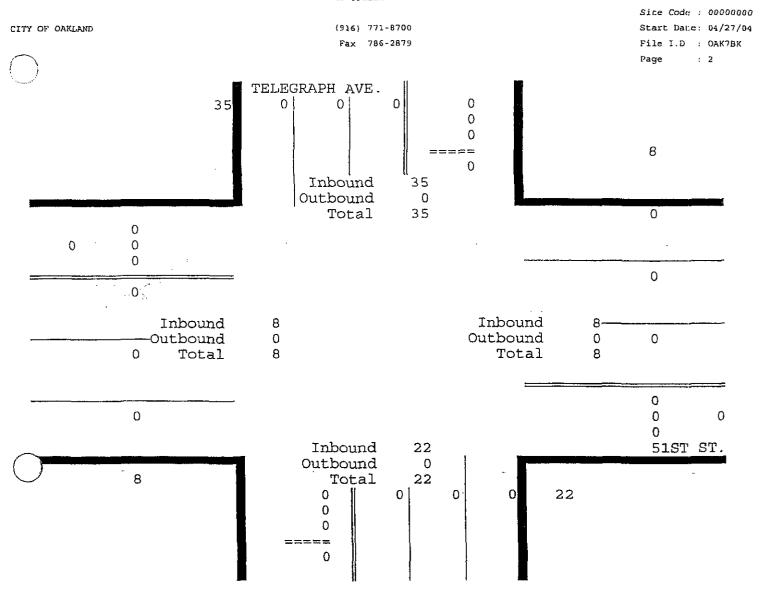
(916) 771-8700 Fax 786-2879 Site Code : 00000000 Start Date: 04/27/04

File I.D. : OAK7BK Page : 1

`	TELEGI	A H9A5	VE.			51ST S	ST.																
	South	oound				Westbo	ound				North	ound				Eastbo	ound						
Start																							
Time	Left	Thru	Rqht	Totli	Bikes	Left	Thru	Rợht	Tot 1B	ikes	Left	Thru	Rght	Tot lB:	ikes	Left	Thru	Rght	TotlE	ikes	Total-	Bikes=	<u> </u>
4:00pm	0	0	0	0	2	0	0	0	0	0	O	Ó	0	0	1	0	0	0	0	O	3	3	O
4:15	0	0	Đ	0	5	0	0	0	٥	4	0	0	0	0	3	٥	0	0	0	3	15	15	0
4:30	0	0	0	0	6	0	0	0	0	1	0	0	0	0	4	0	O	0	0	0	11	11	0
4:45	0	0	0	0	7	0	0	0	0	0	0	0	0	0	6	0	0	0	0	1	14	14	0
Hour Total	1 0	0	0	ø	20	D	ם	٥	Đ	5	٥	Đ	O	0	14	0	0	٥	0	4	43	43	0
5 : 00pm	0	. 0	0	0	3	Đ	ō	0	0	0	0	0	o	0	. 4	0	0	0	0	2	, 9	9	0
5:15	0	0	0	D	7	0	0	0	0	2	۵	0	0	0	6	0	0	0	0	3	18	18	O
5:30	o	0	0	0	15	0	0	0	0	3	Ö	0	0	D	5	0	0	٥	0	3	26	26	0
5:45	0	0	0	0	10	0	0	0	0	3	0	0	0	0		0	0	0	0	0_	20	20	0
Hour Total	1 0	0	0	D	35	0	0	0	0	8	0	0	0.	0	22	0	0	0	0	8	73	73	0
Grand	O	0	0	0	55	0	٥	0	0	13	0	0	0	0	36	٥	0	0	0	12	116	116	0
% of Tota	1 0.0	0.0	0.09	k		0.0	0.0	0.04	k		0.0	0.0	0.0%			0.0	0.0	0.0	ł			100.0%	0.0%
Apprch %				47.4	*				11.2%					31.0%					10.39	i			
% of Appr	e 0.0	0.0	0.0	ŧ		0.0	0.0	0.0	ł .		0.0	0.0	₽.0%	·		0.0	0.0	0.0	*				

Peak Hour Analysis By Entire Intersection for the Period: 04:00pm to 05:45pm on 04/27/04

		Start	Peak Hr			Volumes				Pe:	rcentag	es	
rection	Street Name	Peak Hour	Pactor	Left	Thru	Rght	Bikes	Total	Left	Thru	Rght	Bikes	
outhbound	TELEGRAPH AVE.	05:00pm	. 583	0	0	0	35	35	. 0	.0	. 0	100,0	
Westbound	51ST ST.		.667	0	0	0	8	8	.0	. 0	. 0	100.0	
Northbound			.786	0	0	0	22	22	. 0	, 0	.0	100.0	
Eastbound			-667	D	0	0	8	8	. D	. 0	.0	100.0	



RECEIVED

OCT 2 5 2005

CITY PLANNING COMMISSION ZONING DIVISION

CITY OF OAKLAND Public Works Agency Transportation Services Division

received

City of Oakland Planning & Zoning Division

Memorandum

To: Andre

Andrew Smith, CEDA

From:

Philip Ha

CCI

Ade Oluwasogo, Władimir Włassowsky, Gary Patton

Date:

October 21, 2005

Subject: Civia

Scope of Study, Traffic Study Guidelines, and TSD Staff Cost

This memorandum is in response to your request for information on scope of study, traffic study guidelines, and TSD staff cost for future study and design review of this project. The information provided herein is based, in part, on the architectural plans we received.

Scope of Study

The following intersections should be analyzed as a part of a traffic study:

- 1. Telegraph Avenue / Shattuck Ave / 45th Street
- 2. Telegraph Avenue / 51st Street
- 3. Telegraph Avenue / 52nd Street Claremont Ave
- 4. Telegraph Avenue / SR24 Eastbound On-Ramp
- Telegraph Avenue / SR24 Westbound Off-Ramp
- 6. Claremont Avenue / Clifton Street / SR24 Eastbound Off-Ramp
- 7. Claremont Avenue / Clark Street
- 8. Clark Street / 51st Street
- 9. Broadway / 51st Street Pleasant Valley Avenue
- 10. Shattuck Avenue / 52nd Street
- 11. Dover Street / 52nd Street
- 12. Martin Luther King Jr. Way / 52nd Street
- 13. Market Street / 52nd Street
- 14. Market Street / 53rd Street
- 15. Adeline Street / 53rd Street
- 16. San Pablo Avenue / 47th Street

Traffic Study Guidelines

A copy of the guidelines is attached.

CITY OF OAKLAND

GUIDELINES FOR TRANSPORTATION IMPACT STUDIES

I. Project Description

- A. Location
- B. Project Vicinity Map (Include nearest East-West and North-South freeways)
- C. Square Footage or Density By Use (i.e., office, retail, residential, etc.); staging/phasing, if any.
- D. Site Plan Showing
 - 1. Auto, transit, pedestrian, service vehicle access
 - 2. Parking facilities (number of spaces, dimensions, circulation pattern)
 - 3. Truck loading areas (number of spaces, dimensions)
 - 4. Any proposed sidewalk/street improvements including locations of bus stops
- E. Description of parking and truck loading method of operations for the facilities

II. Existing Conditions (In the vicinity of the project)*

- A. Street System
 - 1. Numbers of lanes and any transit/bike lanes on major streets (map)
 - 2. Traffic volumes on major streets and affected local streets.
 - 3. Peak hour level of service at critical intersections
- B. Transit System
 - 1. Locations of lines (map), bus stops
 - 2. General areas directly accessible to project via transit
 - 3. Peak hour/midday frequency of service
 - 4. Peak hour ridership/peak hour load factors

^{*}The area roughly within ¼ mile radius of proposed project

C. Parking (Identify Existing Deficiency/Surplus)

- 1. Percent on-street spaces occupied
- 2. Percent off-street spaces occupied
- Number and location of off-street parking spaces within three blocks or
 1,200 feet of project.

D. Miscellaneous

- 1. Bicycle facilities (routes, lanes), if any
- 2. Curbside truck loading zones on project block, if any
- 3. Special pedestrian facilities/problems, if any
- 4. Any other issues

III. Impact Analysis

- A. Trip Making Characteristics of Project (vehicle & person)
 - 1. Daily/peak hour trip generation
 - 2. Daily/peak hour trip assignment
 - 3. Geographic distribution of trips
 - 4. Mode split
- B. Baseline Projections (with no projects)
 - 1. Trip generation of approved though, uncompleted projects and baseline Growth
 - 2. Traffic volumes in forecast year
 - 3. Transit ridership in forecast year
 - 4. Parking demand in forecast year

C. Traffic Impacts

- 1. Peak hour levels of service at critical signalized intersections
- 2. Critical corridor analysis including ramp terminal capacities
- Delay and signal warrant calculations & LOS at critical non-signalized intersections

- 4. Pedestrian flows/LOS for critical crosswalks and /or sidewalk areas
- 5. Delay/changes at exiting RR crossings
- 6. Emergency vehicle access

D. Transit Impacts

- 1. Peak hour load factors on critical transit lines
- 2. General system impacts
- 3. Lay-over areas for AC Transit buses

E. Parking Impacts

Percent on-street and off-street parking spaces occupied, deficiency/ surplus
of parking

F. Service Vehicle Impacts

- 1. Maneuvering/docking impacts
- 2. Curbside loading zone impacts
- G. Traffic & Pedestrians Impact During Project Construction
 - 1. Street/sidewalk closure
 - 2. Circulation impact
 - 3. Parking impact
 - 4. Transit service impact

H. Policy Implications

1. Consistency of projects with city plans/policy

IV. Alternatives

1. Traffic/transit/parking impacts of selected alternatives to proposed project

V. Mitigation Measures

Proposed/suggested measures for mitigating adverse transportation impacts
of projects. Levels of service and other appropriate parameters to be
estimated, where application, for each mitigation measure

MEMORANDUM

TO: Bill Lambert

FROM: Mark Spencer, P.E. DATE: December 23, 2005

SUBJECT: 5110 Telegraph Civiq Project Draft TIA Report- Response to Comments

P/A No. 05187-000



FEB - 9 200A

City of Oakland Planning & Zoning Division

DKS has prepared the following response with regards to the comment received from the City of Oakland via an e-mail dated December 23, 2005.

The 5110 Telegraph Civiq Project Traffic Study includes intersection level of service analysis for the four intersections most likely to be impacted by the proposed project. Intersection level of service analysis was performed based on recent intersection turning movement counts, field observations and data provided by City of Oakland staff.

As concluded in the report, the proposed project would not result in a significant impact at any of the study intersections. Project-generated traffic dissipates the further one travels from the site, and thus the potential impacts decrease as well. Based on the relatively low net number of new trips being generated, and the results of the intersection level of service analysis at the nearby intersections, additional impacts are not anticipated at intersections further from the site.

DKS Associates 1000 Broadway Suite 450 Oakland, CA 94607 (510) 763-2061 (510) 268-1739 fax www.dksassociates.com

(forwarded on January 5, 2006 to Jeff Norman by Darin Ranelletti, Planning & Zoning)



FEB - 9 2006

City of Oakland Planning & Zoning Division

15332. In-Fill Development Projects.

Class 32 consists of projects characterized as in-fill development meeting the conditions described in this section.

- (a) The project is consistent with the applicable general plan designation and all applicable general plan policies as well as with applicable zoning designation and regulations.
- (b) The proposed development occurs within city limits on a project site of no more than five acres substantially surrounded by urban uses.
- (c) The project site has no value as habitat for endangered, rare or threatened species.
- (d) Approval of the project would not result in any significant effects relating to traffic, noise, air quality, or water quality.
- (e) The site can be adequately served by all required utilities and public services.

Note: Authority cited: Section 21083, Public Resources Code. Reference: Section 21084, Public Resources Code.

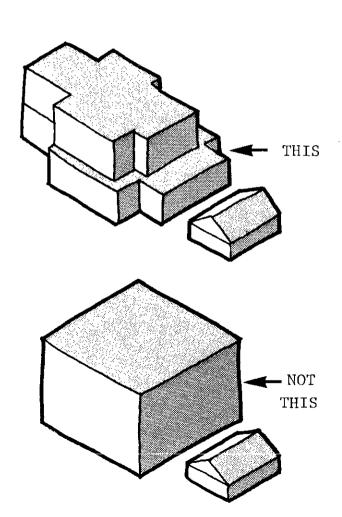
Discussion: This section is intended to promote infill development within urbanized areas. The class consists of environmentally benign in-fill projects which are consistent with local general plan and zoning requirements. This class is not intended to be applied to projects which would result in any significant traffic, noise, air quality, or water quality effects. Application of this exemption, as all categorical exemptions, is limited by the factors described in section 15300.2.

ATTACHMENT G

EXCERPT FROM HIGH DENSITY HOUSING DESIGN GUIDELINES ("Neighborhood Scale")

3. Neighborhood Scale

BREAK UP WALLS AND BUILDING BULK INTO COMPONENTS TO REFLECT SCALE OF ADJACENT DEVELOPMENT.





A larger new building often appears out of scale with its neighbors if not carefully designed.

A large building which is of a different scale than smaller structures in the immediate area can be softened and made more a part of the community by reducing its bulkiness into smaller component parts.

This does not necessarily mean that the entire building should be broken down into sections that are more the size of nearby buildings. The same objective might be achieved by sensitive use of setbacks and variations in the building plan and profile.

ATTACHMENT H

MEMORANDUM FROM TRAFFIC CONSULTANT, DKS ASSOCIATES (Dated March 1, 2006)



MEMORANDUM

TO:

Darin Ranelletti

FROM:

Mark Spencer

DATE:

March 1, 2006

SUBJECT:

Response to Comments on Traffic Analysis -

05187-000

Civiq Project

DKS has prepared the following response to comments received in regard to the proposed mixed-use development project located at 5110 Telegraph Avenue.

A. Responses to Traffic Impact Arguments in Appeal Letter

<u>Comment 2.</u> The term LOS is used in this project as the defining method of discussing transportation for Traffic Study. The term, LOS, however, ignores key transportation modes in the community, specifically pedestrian and bicycle transportation, and yet the Traffic Study says that the project is anticipated to increase those modes of travel.

Response: The term LOS, for the purposes of this project, was used to evaluate traffic conditions, as well as provide a basis for comparison of conditions before and after project-generated traffic is added to the street system. Intersection LOS indicates the degree of congestion that occurs during peak travel period and is the principal measure of <u>roadway</u> and <u>intersection</u> performance. For reference purposes, LOS as defined in the Highway Capacity Manual is a quality measure describing operating conditions within a traffic stream, generally in terms of such service measures as speed and travel time, freedom to maneuver, traffic interruptions, and comfort and convenience.

Other transportation issues such as bicycle and pedestrian activity were analyzed separately (Section 2.4 and 5.6, respectively).

<u>Comment 7</u>. The accuracy of the Traffic Study's rating of the Telegraph Avenue and Claremont Avenue intersection in the p.m. northbound direction as LOS C must be challenged. The segment of Telegraph Avenue between 51st Street and Claremont Avenue often backs in the north bound direction at commute and other hours because of the lack of coordination between the light signals and the amount of motor vehicle traffic turning from 51st Street east bound and heading north on Telegraph Avenue. As a result, it is not uncommon when traveling north to get stuck in the middle of 51st Street and Telegraph Avenue intersection.



Response: Based on the City of Oakland level of service standards, an acceptable operating level of service (LOS) is defined as LOS D or better at all signalized intersections during peak hours. The intersection of Telegraph Avenue and Claremont Avenue currently operates at LOS C and LO B during the A.M. and P.M. peak hours, respectively. The intersection will continue to operate under the same LOS during the project condition. Intersections can have periodic queues and still operate at acceptable service levels.

In an e-mail from City of Oakland, the Alameda County Congestion Management Agency plans to include signal upgrades at all of the four study intersections including equipment and signal timing. All of these improvements are associated with the Smart Corridor-Telegraph Avenue Rapid Bus Project. No date for scheduled improvements was provided.

<u>Comment 9.</u> During peak hours it will be quite difficult, if not impossible, to leave the project from Clarke Street, turn right onto 51st Street, and cross two lanes of traffic on 51st Street in order to reach the left turn lane to turn south onto Telegraph. There simply is not enough road on 51st Street to get from Clarke Street to the left-turn lanes.

Response: Approximately 12 vehicles (6 A.M. and 6 P.M.) vehicles are estimated to travel south on Clarke Street, turn right at 51st Street and travel southbound at Telegraph Avenue during the peak hours. That is, approximately 1 vehicle every 10-minutes. For intersections that are approximately 525 feet apart, and given the relatively low volume of project traffic, a problem is not anticipated in this regard.

<u>Comment 10</u>. With current traffic levels, westbound traffic on 51st Street occasionally backs up as far as Miles Avenue, preventing drivers on Clarke Street and Miles from merging into traffic. This project will cause this to happen more frequently and for longer periods.

Response: Signal upgrades are planned for the intersection of Telegraph Avenue and 51st Street. However, based on field observations, the westbound queue normally dissipates within each cycle length, allowing project traffic to merge onto 51st street.

It is important to note, that the estimated intersection LOS in the traffic report represents a more conservative estimate since it does not take into account potential trip reduction associated with existing land use, pass-by, linked, or non-auto trips within the study area.

<u>Comment 11.</u> Under the trip generation section, the Traffic Study compares the trip generation of the Children's Hospital parking lot to the substitution of new housing facility. Any attempt to do this would produce an erroneous result, as the trip generation to the parking lot would be in the counter commute direction of the typical peak flow. The parking lot, as used by Children's hospital, does not



generate in-and-out trips at irregular intervals as would be the case for the project.

Response: The change in trip patterns was considered, and the trip reduction associated with Children's Hospital was applied only for vehicles arriving during the a.m. peak hour and departing during the p.m. peak hour.

<u>Comment 12</u>. The Traffic Study relies on data of intersection turning movement volumes supplied by the City, but the date of when this data was collected by the City is not referenced. Traffic congestion along Telegraph at 51st Street and Claremont has dramatically increased during this past year alone. If the data supplied by the City is more than six-months old, it is out of date, in which case new data must be collected to provide accurate LOS rating.

Response: Intersection turning movement counts were conducted by WILTEC on Tuesday, September 13th, 2005 for the intersections of Clarke Street/51st Avenue and Clarke Street/Claremont Avenue. Counts were taken during the a.m. (7:00 a.m. – 9:00 a.m.) and p.m. (4:00-6:00 p.m.) peak periods.

The City of Oakland provided intersection turning movement volumes for the intersection of Telegraph Avenue/Claremont Avenue and Telegraph Avenue/51st Street. Both of these intersections are dated April 28, 2004. City staff suggested DKS should confirm traffic data for accuracy. DKS performed additional counts at these locations to compare to data provided and found that the City provided data were 25% higher on average than current conditions. Therefore, to provide a more conservative analysis, DKS used intersection turning movement volumes as provided by City of Oakland.

B. 51st & Broadway Cumulative Analysis

Per the request of City of Oakland staff to expand the study area for the Civiq project traffic analysis, DKS conducted additional intersection level of service (LOS) analysis for the intersection of 51st Street & Broadway in Oakland. Intersection data were provided by Fehr & Peers Associates for the 2025 with Project with Mitigations Condition based on their analysis for the Kaiser project.

The addition of peak hour vehicle trips generated by the proposed Civia project would contribute approximately 0.19% of the total cumulative traffic during the A.M. Peak Hour and 0.15% during the P.M. Peak Hour. Based on the intersection level of service analysis results (see **Table 1**), the addition of project generated traffic would not change the Cumulative Condition level of service at this intersection during either peak hour. Average delay would increase only slightly.

The results and conclusions of the Civiq Traffic Report would not change as a result of this additional analysis.

Fehr and Peers Associates, Inc. Oakland Kaiser (1041-2116). February 17, 2006.



	TABLE 1 Level of Service Comp	arison				
-		A.M. Pe	ak	P.M. Peak		
Intersection	Scenario	Average Control Delay	LOS	Average Control Delay	LOS	
	2025 w/Project, w/Mitigation	65.5	E	164.5	F	
51st Street & Broadway	2025 w/Project w/ Mitigation plus Proposed Project ²	65.6	E	165.3	F	

C. 574 48th Street

The City of Oakland requested that DKS analyze the cumulative impacts of the 5110 Telegraph project by adding the impacts of projects in the vicinity which consists solely of the development of 12 condominium units (currently under construction) at 574 48th Street.

Response: The addition of cumulative traffic from the 12-condominium development at 574 48th Street would add approximately 5 trips during the a.m. peak hour and 6 trips during the p.m. peak hour, respectively. These low traffic volumes are within the normal variation in peak hour traffic each day, and the addition of cumulative-generated traffic would not result in a level of service change at study intersections.

D. Caldecott Tunnel 4th Bore

The proposed 4th Bore of the Caldecott Tunnel is not approved and is not fully funded, and thus it is speculative to include this potential project in the cumulative analysis. Based on DKS's present understanding of the 4th Bore Project, there is a reasonable likelihood that construction of the 4th Bore would actually allow Highway 24 to accommodate additional traffic currently utilizing parallel surface streets, thus having a potentially positive impact on the roadways and intersections affected by the 5110 Telegraph project.