



FILED
OFFICE OF THE CITY CLERK
OAKLAND

2014 OCT 30 PM 2:38

AGENDA REPORT

TO: HENRY L. GARDNER
CITY ADMINISTRATOR

FROM: Teresa Deloach Reed

SUBJECT: FY14 FEMA US&R Grant

DATE: October 23, 2014

City Administrator
Approval

Date

10.29.14

COUNCIL DISTRICT: City-Wide

RECOMMENDATION

Staff recommends that the City Council approve a resolution authorizing the City Administrator, or his designee, to: 1) apply for, accept and appropriate Federal Emergency Management Agency (FEMA) grant funds to the Oakland Fire Department for the Period September 1, 2014 to February 29, 2016, in the amount of \$1,258,131 to meet continuing management, training and equipment needs of the Fire Department's Urban Search And Rescue (US&R) Task Force, and to host the US&R Medical Team Training in June, 2015; 2) expend funds in accordance with the Preliminary Spending Plan without further City Council approval, including the purchase of US&R equipment from the General Services Administration (GSA) and other government pricing schedules; 3) waive the City's advertising, competitive bidding, and purchasing requirement for the purchase, repair, and maintenance of the US&R equipment when necessary; and 4) approve travel for City personnel who provide services under the FEMA Grant and Cooperative Agreement of short notice without further Council authorization.

EXECUTIVE SUMMARY

The City of Oakland is the Sponsoring Agency for a FEMA Urban Search and Rescue Task Force. Federal funds are provided to the elite Urban Search and Rescue Task Force to have an Urban Search and Rescue Response System that provides for the coordination, development, and maintenance, of the effort to locate, extricate, and provide immediate medical treatment to victims trapped in collapsed structures, and to conduct other lifesaving operations. Federal funding of the US&R Cooperative Agreement has increased from prior years to provide the FEMA Task Forces with improved capabilities in water operations and in contaminated area rescues.

In addition to federal funding, the State of California supports the eight California US&R Task Forces with funding through the California Fire and Rescue Training Authority, to support Mobilization Exercises and conduct Urban Search and Rescue training, in preparation for response to disasters such as earthquakes.

Item: _____
Public Safety Committee
November 12, 2014

There are 28 FEMA US&R Task Forces in the United States, eight of which are in California. The Oakland Fire Department Task Force has agreements with 17 Participating Fire Agencies from the Bay Area that provide Task Force personnel, and support the training and responses of the Oakland Task Force.

OUTCOME

Approval of this resolution will authorize the acceptance of grant funds in the amount of \$1,258,131, needed to maintain implementation of the US&R Response System, Cooperative Agreement through February 2016, which includes providing training for members of the US&R team, the purchase of equipment, training for fire personnel needed to respond to disasters and emergencies, and to host the US&R Medical Team Training in June 2015.

BACKGROUND/LEGISLATIVE HISTORY

Since the Loma Prieta Earthquake in October 1989, the City of Oakland Fire Department has taken an active role in preparing for an US&R response. In 1991 FEMA sponsored 25 National US&R Task Forces and Oakland CA-TF4 has been a part of the National Response System since the inception.

In October 2009, as authorized in City Council Resolution 82021, the City of Oakland entered into a three party Memorandum of Agreement for Participation in the National Urban Search and Rescue System with FEMA and the State of California.

Council has approved similar agreements each year since 1991. Last year, Council approved the agreement (Resolution No. 84640) for a grant in the amount of \$1,167,154.

The State of California, through the California Office of Emergency Services (CalOES) and the California Fire and Rescue Training Authority (CFRTA), supports the eight California Task Forces by providing US&R Training and funding for Mobilization Exercises.

ANALYSIS

When necessary, this FEMA program grant requires the City to purchase equipment from various General Service Administration Agencies (GSA) and/or other Governmental Purchasing Schedules in order to maintain consistency in training and equipment among the jurisdictions participating in the state and national US&R Teams. Oakland Municipal Code Section 2.04.050.1.5 authorizes the City Council to waive such requirements upon a finding that it is in the best interest of the City to do so. Staff finds that it is in the City's best interest to waive the City's advertising and bid requirement based on the aforementioned government purchasing

Item: _____
Public Safety Committee
November 12, 2014

requirement, and recommends that the City Administrator be authorized to award the contracts for goods and services not to exceed the amount of the grant, without returning to Council since these are government cooperative purchases, with vendors selected from government established vendor lists, and it would expedite the purchasing process.

COORDINATION

The City Attorney's Office and the Budget Office were both contacted in coordination of this report.

COST SUMMARY/IMPLICATIONS

Approval of this resolution will authorize the acceptance and appropriation of the Federal Emergency Management Agency (FEMA) funds in an amount not to exceed \$1,258,131.

1. AMOUNT OF RECOMMENDATION/COST OF PROJECT:
Cooperative Agreement Amount: \$1,258,131
Performance Period: September 1, 2014 to February 29, 2016
2. COST ELEMENTS OF AGREEMENT/CONTRACT:
Administration and Management: \$521,535
Training: \$257,943
Equipment: \$247,428
Storage and Maintenance: \$231,225
TOTAL AGREEMENT/CONTRACT AMOUNT: \$1,258,131
3. SOURCE OF FUNDING: FEMA Cooperative Agreement
4. FISCAL IMPACT: This project is 100% grant funded; there is no fiscal impact to the City.

Funds shall be deposited into the Federal Emergency Management Agency (FEMA) Fund (2124), Special Operation Division (20815), Special Operation Program (PS18), in various accounts and a project to be determined, and the revenue received from this grant will be deposited to same fund, organization, project, program and the FEMA Grants Revenue account (46130).

SUSTAINABLE OPPORTUNITIES

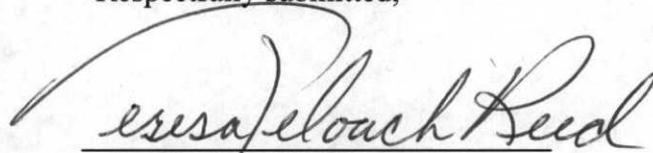
Economic: Acceptance of this grant will allow for the rental of warehouse space and the purchase and maintenance of equipment, which will contribute to the local economy.

Environmental: None

Social Equity: The FEMA US&R Cooperative Agreement provides the City of Oakland Fire Department with access to training and equipment that is specific for Technical Rescues, Structural Collapse, and Disaster Response, which represents a significant enhancement of the local capabilities in the event of a local incident, such as an earthquake.

For questions regarding this report, please contact Battalion Chief Robert Lipp, at (510) 615-5872.

Respectfully submitted,



Teresa DeLoach Reed
Fire Chief

FILED
OFFICE OF THE CITY CLERK
OAKLAND

2014 OCT 30 PM 2: 39

Approved as to Form and Legality

Maadi Sotol
Oakland City Attorney's Office

OAKLAND CITY COUNCIL

RESOLUTION No. _____ C.M.S.

Introduced by Councilmember _____

RESOLUTION: 1) AUTHORIZING THE CITY ADMINISTRATOR, OR DESIGNEE TO (A) ENTER INTO A GRANT COOPERATIVE AGREEMENT TO ACCEPT AND APPROPRIATE FEDERAL EMERGENCY MANAGEMENT AGENCY (FEMA) FUNDS FOR THE PERIOD OF SEPTEMBER 1, 2014 TO FEBRUARY 29, 2016, IN THE AMOUNT OF ONE MILLION TWO HUNDRED FIFTY EIGHT THOUSAND ONE HUNDRED THIRTY ONE DOLLARS (\$1,258,131) TO MEET CONTINUING MANAGEMENT, TRAINING AND EQUIPMENT NEEDS OF THE FIRE DEPARTMENT'S URBAN SEARCH AND RESCUE (US&R) TASK FORCE; AND (B) EXPEND FEMA GRANT FUNDS IN ACCORDANCE WITH THE PRELIMINARY SPENDING PLAN WITHOUT FURTHER CITY COUNCIL APPROVAL, INCLUDING THE PURCHASE OF US&R EQUIPMENT FROM THE GENERAL SERVICES ADMINISTRATION (GSA) AND OTHER GOVERNMENT PRICING SCHEDULES; AND 2) WAIVING THE CITY'S ADVERTISING AND BIDDING REQUIREMENTS FOR THE PURCHASE OF THE US&R EQUIPMENT WHEN NECESSARY UNDER GRANT GUIDELINES; AND; 3) APPROVING TRAVEL FOR CITY PERSONNEL WHO PROVIDE SERVICES UNDER THE FEMA GRANT AND COOPERATIVE AGREEMENT OF SHORT NOTICE WITHOUT FURTHER COUNCIL AUTHORIZATION

WHEREAS, the Oakland Fire Department is the Sponsoring Agency for California Task Force 4 (CA-TF4), an Urban Search and Rescue (US&R) Task Force, which includes members of 17 Local Participating Fire Agencies including: Alameda Fire Department, Alameda County Fire Department, Berkeley Fire Department, Monterey County Regional Fire District, Contra Costa County Fire Protection District, Fremont Fire Department, Hayward Fire Department, Livermore Pleasanton Fire Department, Moraga-Orinda Fire District, Marin County Fire Department, Novato Fire Protection District, Parks Reserve Forces, Salinas Fire Department, San Ramon Valley Fire Protection District, Santa Rosa Fire Department, Windsor Fire Protection District, and Seaside Fire Department; and

WHEREAS, California Task Force 4 (CA-TF4) is one of 8 California and 28 national US&R teams trained and equipped to respond to natural disasters and weapons of mass destruction (WMD) events; and

WHEREAS, the Federal Emergency Management Agency (FEMA), a component of the Department of Homeland Security (DHS), is the federal management agency; and

WHEREAS, FEMA supports all 28 US&R teams with federal cooperative agreements; and

WHEREAS, CA-TF4 is eligible to apply for a FEMA preparedness cooperative agreement program grant in the amount of one million two hundred fifty eight thousand one hundred thirty one dollars (\$1,258,131) for disaster response and operational readiness, preparedness training, personnel and equipment; and

WHEREAS, the coding block is Federal Emergency Management Agency (FEMA) Fund (2124), Special Operation Division (20815), Special Operation Program (PS18), in various accounts and a project to be determined, and the revenue received from this grant will be deposited to same fund, organization, project, program and the FEMA Grants Revenue account (46130); and

WHEREAS, regulatory instructions issued by Office of Management and Budget (OMB) Circular A-102_.25(G) require the City to record program revenue using the deductive method; and

WHEREAS, this FEMA Program Grant requires the City to provide training to members of CA-TF4, respond as requested to Local, State and National Incidents, and to procure and store equipment as directed by FEMA in a fully reimbursed and cost neutral manner; and

WHEREAS, Oakland Municipal Code Section 2.04.050.I.5 permits the City Council to waive its advertising and bidding requirements upon a finding that it is in the best interests of the City to do so; and

WHEREAS, when necessary this FEMA program grant requires the City to purchase equipment from various General Service Administration Agency (GSA) and/or other Governmental Purchasing Schedules in order to maintain consistency in training and equipment among the jurisdictions participating in the state and national US&R Teams. Whenever possible, City of Oakland purchasing methodology is used to purchase equipment; and

WHEREAS, staff recommends that it is in the best interests of the City to waive the City's advertising, bidding, and purchasing requirements for the purchase of equipment with the FEMA grant funds so that the City can receive the full FEMA grant funding amount and be in compliance with the procurement lists of the General Services Administration and other related government pricing schedules; now, therefore, be it

RESOLVED: that the City Administrator or designee is authorized to enter into a grant cooperative agreement with the Federal Emergency Management Agency (FEMA) to accept and appropriate federal funds (FEMA grant funds) for the Oakland Fire Department for the period September 1, 2014 to February 28, 2016, in the amount not to

exceed one million two hundred fifty eight thousand one hundred thirty one dollars (\$1,258,131) to meet continuing management, training and equipment needs of the Fire Department's Urban Search and Rescue task force (US&R task force); and be it

FURTHER RESOLVED: that the City administrator or his designee is authorized to expend the FEMA grant funds in accordance with the preliminary spending plan without further council approval, including funding for training and the purchase of equipment as required by the General Services Administration and other government pricing schedules to support the US&R task force's response capability as required by the FEMA grant; and be it

FURTHER RESOLVED: That City Council finds that pursuant to Oakland Municipal Code Section 2.04.050.I.5, for the reasons stated above and in the agenda report accompanying this resolution, that it is in the best interests of the City to waive the advertising and bidding requirements for the purchase equipment needed for the California Task Force 4 US&R team training when such purchases and services are required by FEMA to be selected from the General Services Administration and other government procurement lists, and so waives the requirements; and, be it

FURTHER RESOLVED: That the City Council authorizes the City Administrator, for timeliness and security reasons, to authorize City personnel participating in the FEMA cooperative agreement program to travel on short notice per FEMA directives without return to Council; and, be it

FURTHER RESOLVED: That all agreements authorized hereunder shall be reviewed and approved by the office of the City Attorney for form and legality and copies shall be placed on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____, 2014

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, GALLO, GIBSON MCELHANEY, KALB, KAPLAN, REID, SCHAAF and
PRESIDENT KERNIGHAN

NOES -
ABSENT -
ABSTENTION -

ATTEST: _____

City Clerk and Clerk of the Council
of the City of Oakland, California