


# Alameda County's Criminal Justice System

Public Protection Committee

April 7, 2008



# Overview of Alameda County's Criminal Justice System

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- Complex Set of Departments
- Two Elected Officials
  - District Attorney Tom Orloff
  - Sheriff Greg Ahern
- Two Appointed Department Heads
  - Chief Probation Officer Donald Blevins
  - Public Defender Diane Bellas
- Judicial Branch
  - Superior Court of California – County of Alameda



# Alameda County Criminal Justice System

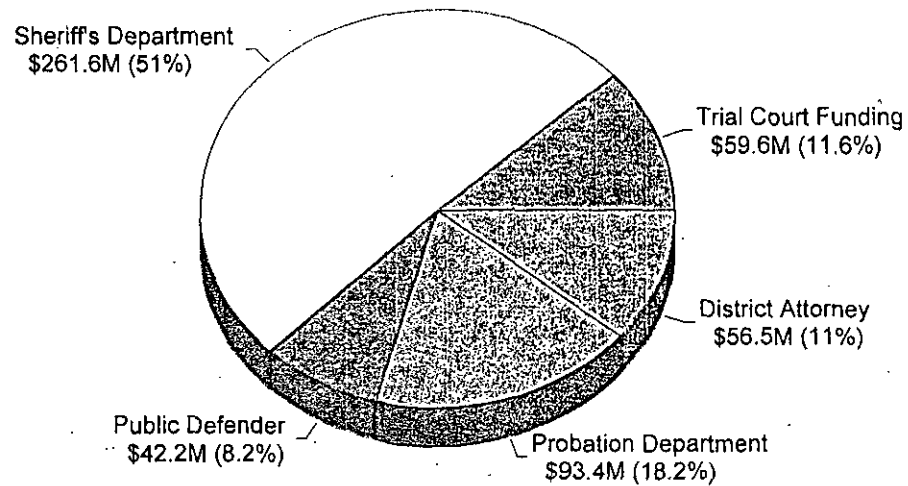
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## *Mission Statement*

To provide for the safety and security of the citizens of Alameda County.

# Alameda County Criminal Justice System Financing Chart

## Appropriation by Department

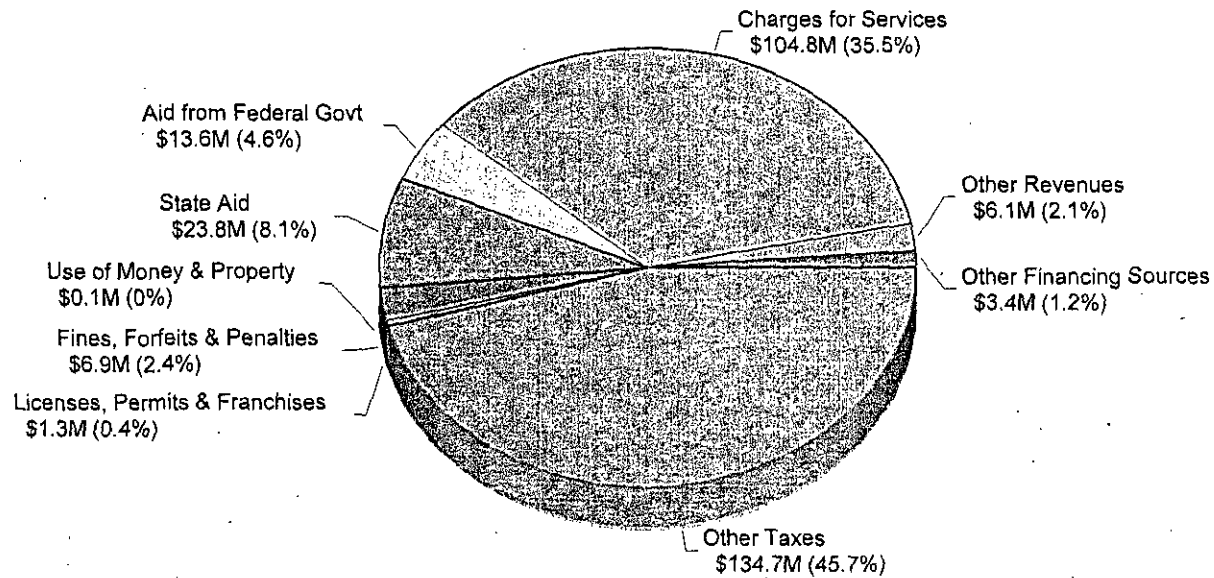


\$513,338,393

# Alameda County Criminal Justice System

## Financing Chart (continued)

Total Revenue by Source



\$294,751,561



# Alameda County Criminal Justice System

## *District Attorney*

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### *Mission Statement*

To review and prosecute criminal violations of the laws, to protect consumers and the environment, and to support and protect victims of crime within the County on behalf of the people of the State of California.

Budget                      \$56,476,254

FTE Staff                      340.84

# Alameda County Criminal Justice System

## *Public Defender*

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### *Mission Statement*

To provide a fully-competent, effective and ethical defense for each client whose cause has been entrusted to the department, to provide all mandated legal services in a cost-effective and efficient manner, and to conduct representation in manner that promotes fairness in the administration of justice.

Budget                      \$42,248,194

FTE Staff                      184.67



# Alameda County Criminal Justice System

## *Probation*

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### *Mission Statement*

The Alameda County Probation Department, as a partner in the criminal justice system, protects and serves our diverse community, offers services to victims, and provides rehabilitative opportunities to offenders in compliance with State law.

Budget                      \$93,362,136

FTE Staff                      688.86



# Alameda County Criminal Justice System

## *Sheriff*

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### *Mission Statement*

To protect life and property and to enforce civil and criminal laws while respecting the rights of all; recognizing the diversity of the community served; identifying and maintaining a high level of professionalism, integrity, and readiness; and delivering consistent and humane treatment to those under our care and custody.

Budget                      \$275,234,597

FTE Staff                      1,509.94





# Alameda County Criminal Justice System

## *Trial Courts*

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### *Mission Statement*

The Superior Court of California, County of Alameda, is a part of the judicial branch of State government. Its power and authority is vested in the California Constitution. Its purpose, procedures, and jurisdiction are framed by statutory mandates and California and local rules of court. Its mission is to provide mandated judicial services for the public which maximizes the public's access to the court; to create and maintain a quality of service that promotes confidence and generates support from both within and without the criminal justice system; and to interpret and enforce existing statutes in a way that provides due process, fair treatment, and individual justice to all.

Budget                      \$59,646,792

FTE Staff                      129.00



# County / State Judicial Branch Transition

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•1997

- AB 233 – Lockyer – Isenberg Trial Court Funding Act
- Funding Authority changed from a blend of State and County funds to State responsibility

•1998

- Trial Court Unification by Constitutional Amendment (Prop. 220)
- Unified the Municipal and Superior Courts in each county

(continued)



# County / State Judicial Branch Transition

(Continued)

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- 2001

- Employer – Employee Relations changed by the Trial Court Employees Protection and Governance Act
- County employees working in the Courts became Court employees

- 2002

- Trial Court Facilities Act of 2002
- Trial Court Facilities transferred from County Ownership/Responsibility to State

# CRIMINAL JUSTICE SYSTEM

Alameda County

District Attorney's Office

# Participants

- Law Enforcement
- District Attorney
- Victims
- Witnesses
- *Communities*
  - *Jurors*
  - *Interested parties*

# Participants

## Defense

- Public Defender
- Court Appointed
- Private Counsel
- Private Investigator
- Defendant
  - Represented vs. Pro Per

# Participants

- Superior Court Judicial Officers & Staff
  - Judges
  - Commissioners
  - Clerks & Court Reporters
- Sheriff's Department
- Probation Department



# Duties and Responsibilities

- Law Enforcement
  - Protection, Response, Enforcement, Intervention
  - Investigation of suspicion of crime
- DA
  - Constitutional Officers
  - Public Protection, Review and Prosecution of public crimes, protection of the environment, protection of consumers

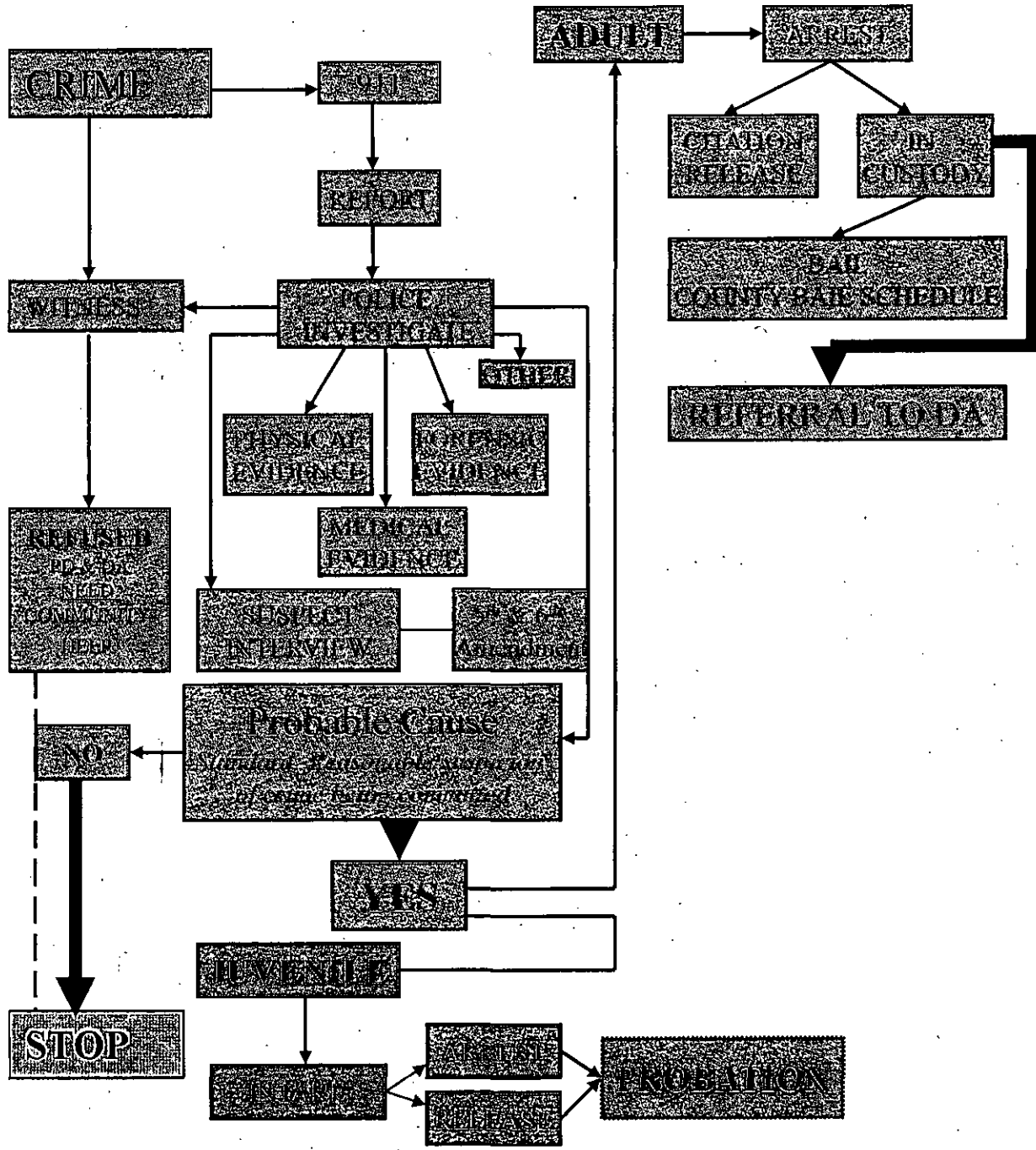
# Duties and Responsibilities

- Sheriff's Department
  - Same as law enforcement in unincorporated areas
  - Security for the courts and jail
- Court
  - Constitutional Officers
  - Separate branch of government
  - Neutral, fair, objective to all participants

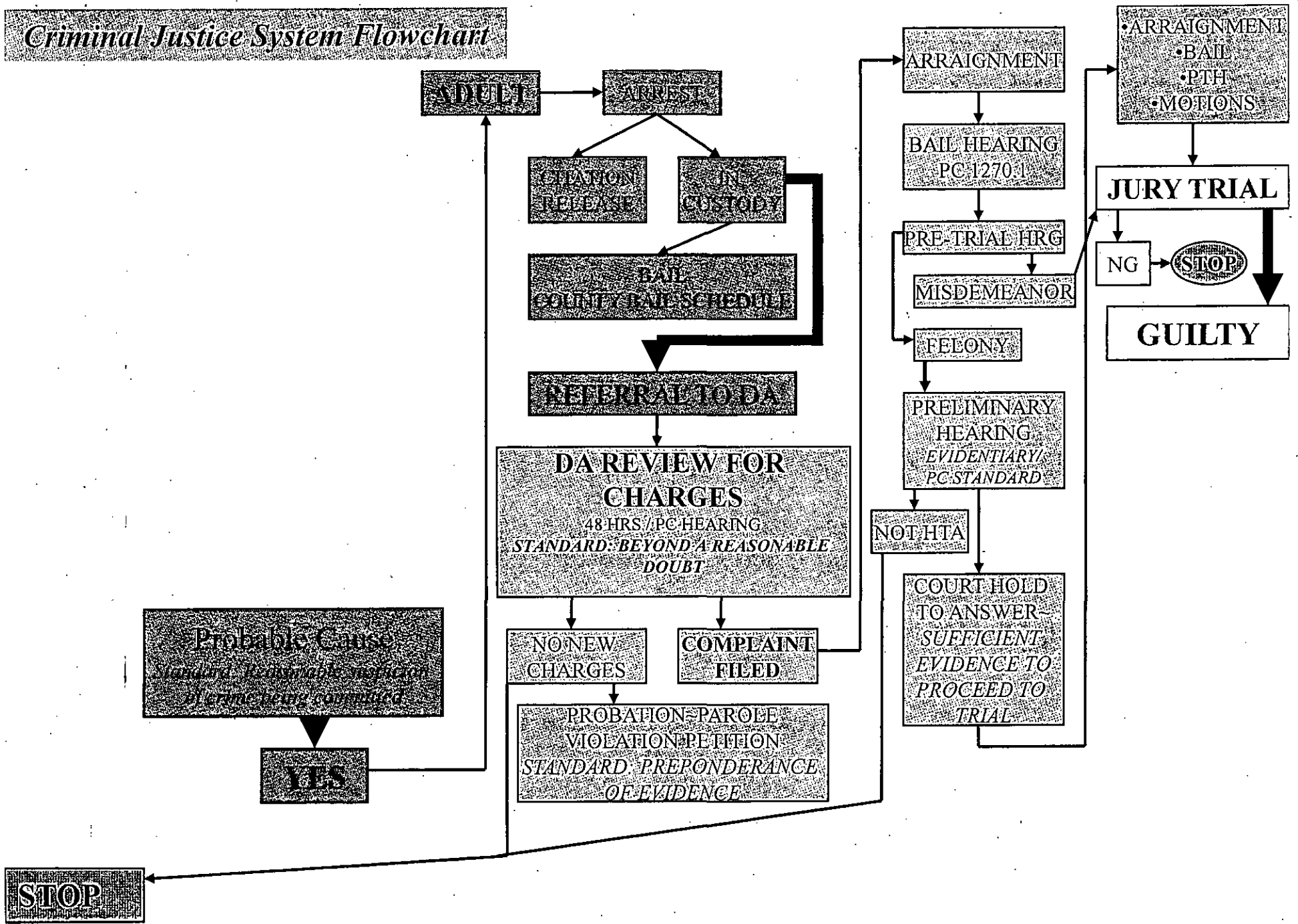
# Duties and Responsibilities

- Probation
  - Assist court by investigating defendant and sentence recommendation POST conviction
  - Supervise adult offenders convicted of felony crimes NOT sentenced to SP
  - Primary oversight of juvenile offenders, review cases and referral to DA
  - Responsibility for Juvenile Justice Center/detention facility

# Criminal Justice System Flowchart



# Criminal Justice System Flowchart



**Probable Cause**  
Standard: Reasonable suspicion of crime being committed

**YES**

**DA REVIEW FOR CHARGES**  
48 HRS / PC HEARING  
STANDARD: BEYOND A REASONABLE DOUBT

**NO NEW CHARGES**

**COMPLAINT FILED**

**PROBATION-PAROLE VIOLATION PETITION**  
STANDARD: PREPONDERANCE OF EVIDENCE

**COURT HOLD TO ANSWER - SUFFICIENT EVIDENCE TO PROCEED TO TRIAL**

**PRELIMINARY HEARING**  
EVIDENTIARY / PC STANDARD

**NOTHTA**

**MISDEMEANOR**

**FELONY**

**PRE-TRIAL HRG**

**BAIL HEARING**  
PC 1270.1

**ARRAIGNMENT**

**ARRAIGNMENT**  
• BAIL  
• PTH  
• MOTIONS

**JURY TRIAL**

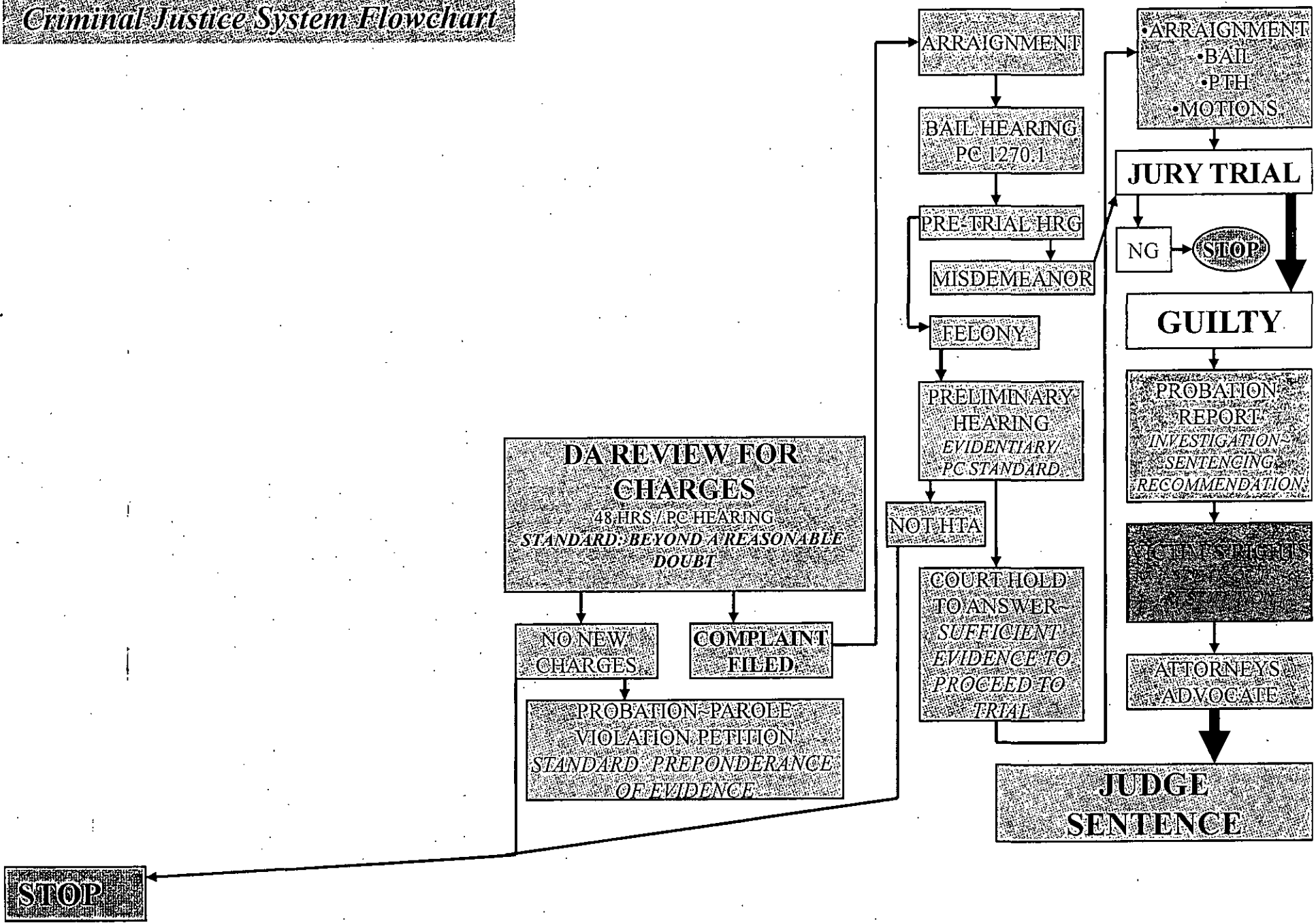
**NG**

**STOP**

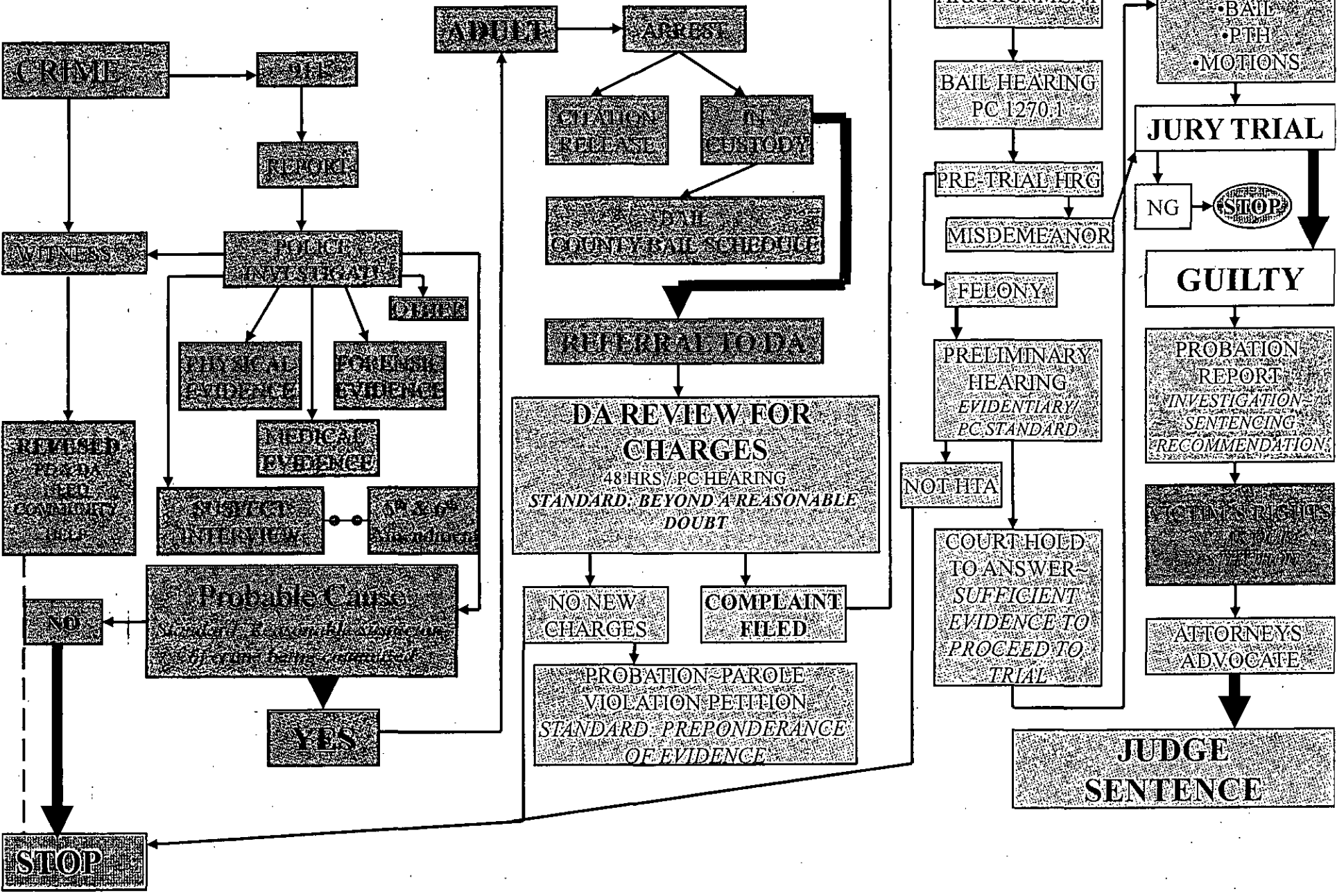
**GUILTY**

**STOP**

# Criminal Justice System Flowchart



# Criminal Justice System Flowchart



CRIME

POLICE

WITNESS

REVISED  
P.C.A.  
SEE  
COMMUNITY  
HELP

POLICE  
INVESTIGATE

PHYSICAL  
EVIDENCE

FORENSIC  
EVIDENCE

MEDICAL  
EVIDENCE

SUBJECT  
INTERVIEW

ADJUTANT  
GENERAL

**Probable Cause**  
*Standard: Reasonable suspicion or  
probable cause being maintained*

NO

YES

STOP

ADULT

ARREST

CITATION  
RELEASE

IN  
CUSTODY

BAIL  
COUNTY BAIL SCHEDULE

REFERRAL TO DA

**DA REVIEW FOR  
CHARGES**  
*48 HRS. / PC HEARING  
STANDARD: BEYOND A REASONABLE  
DOUBT*

NO NEW  
CHARGES

COMPLAINT  
FILED

PROBATION-PAROLE  
VIOLATION PETITION  
*STANDARD: PREPONDERANCE  
OF EVIDENCE*

ARRAIGNMENT

BAIL HEARING  
PC 1270.1

PRE-TRIAL HRG

MISDEMEANOR

FELONY

PRELIMINARY  
HEARING  
*EVIDENTIARY/  
PC STANDARD*

NOT HTA

COURT HOLD  
TO ANSWER-  
SUFFICIENT  
EVIDENCE TO  
PROCEED TO  
TRIAL

ARRAIGNMENT  
• BAIL  
• PTH  
• MOTIONS

JURY TRIAL

NG

STOP

GUILTY

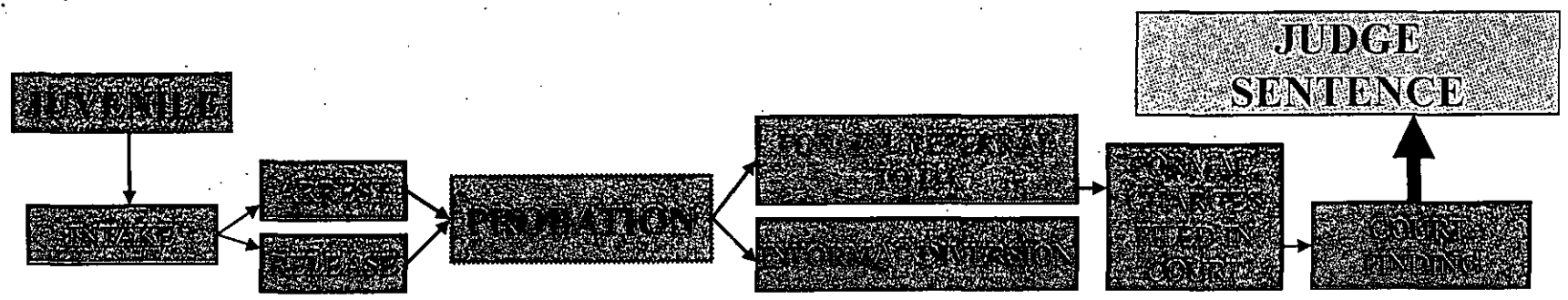
PROBATION  
REPORT  
INVESTIGATION  
SENTENCING  
RECOMMENDATIONS

ATTORNEYS  
ADVOCATE

ATTORNEYS  
ADVOCATE

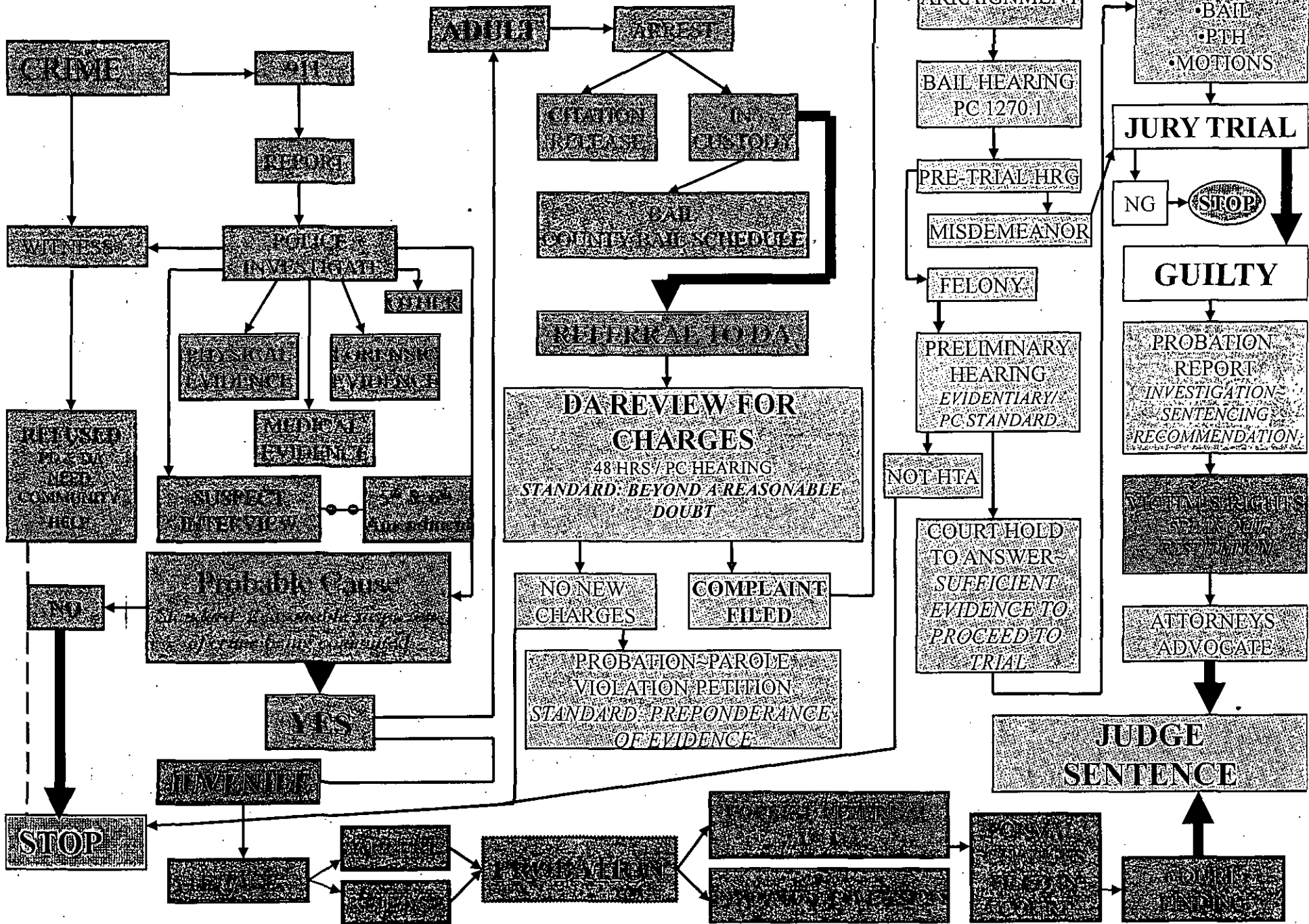
JUDGE  
SENTENCE

# Criminal Justice System Flowchart

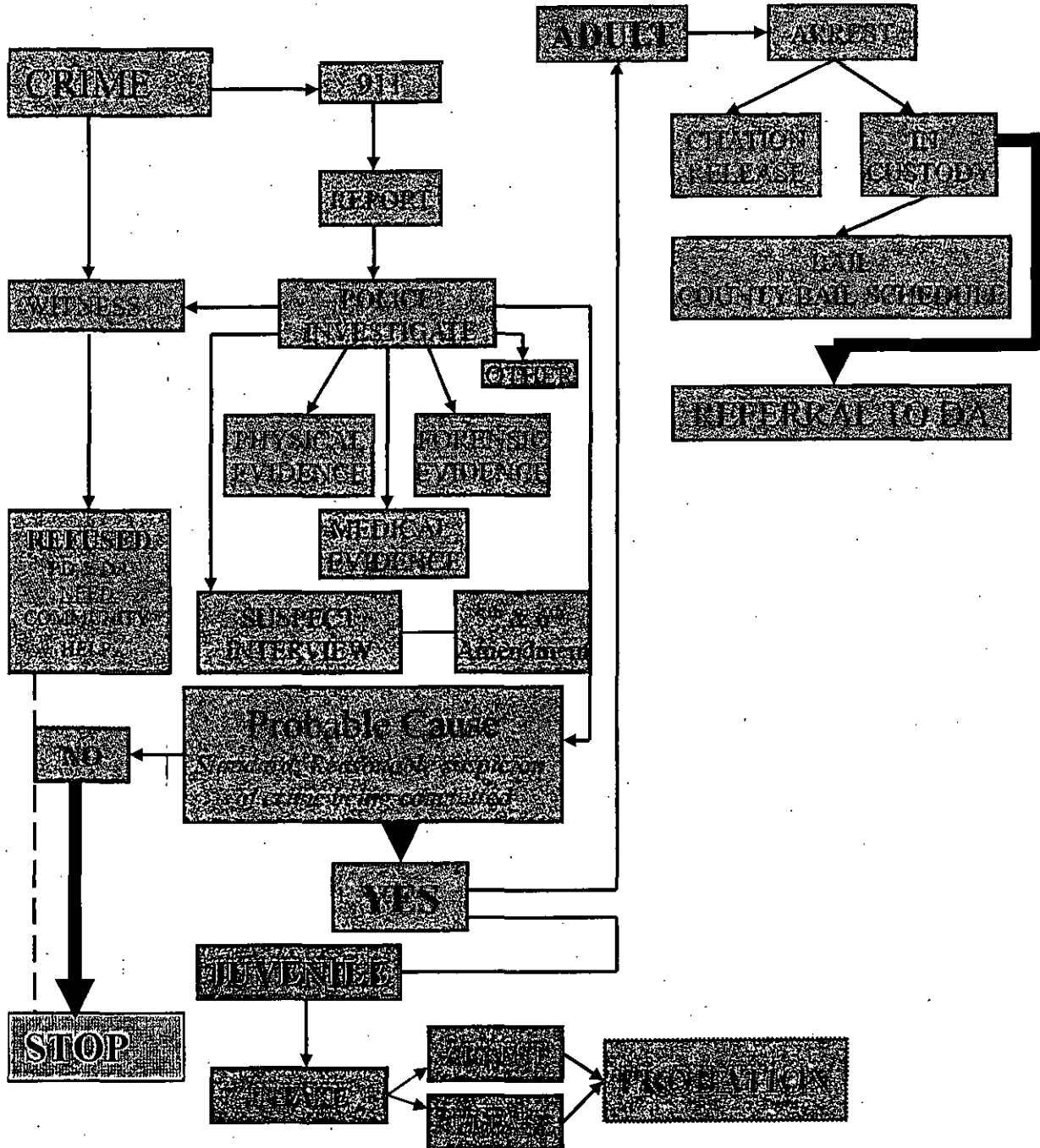




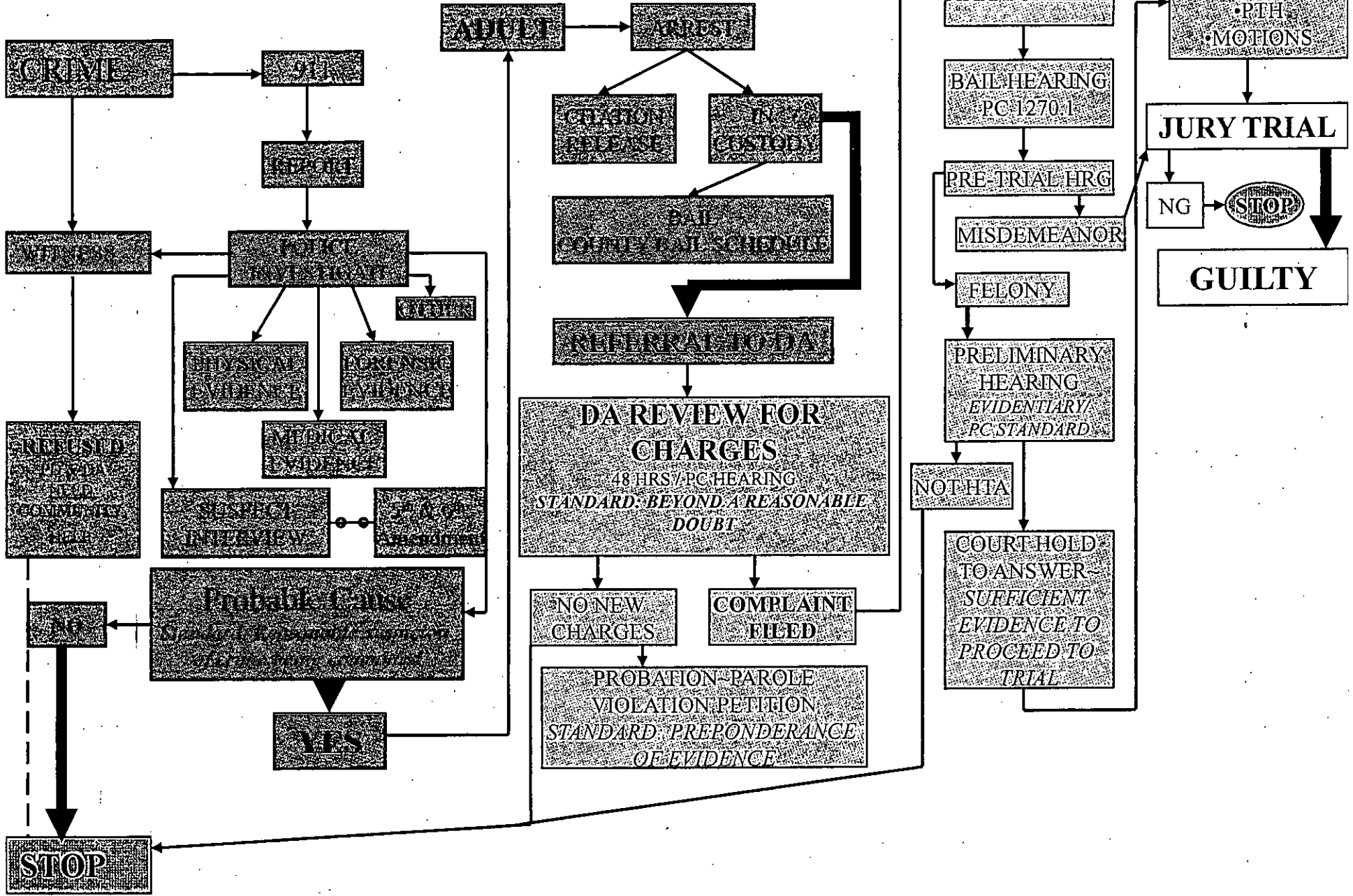
# Criminal Justice System Flowchart



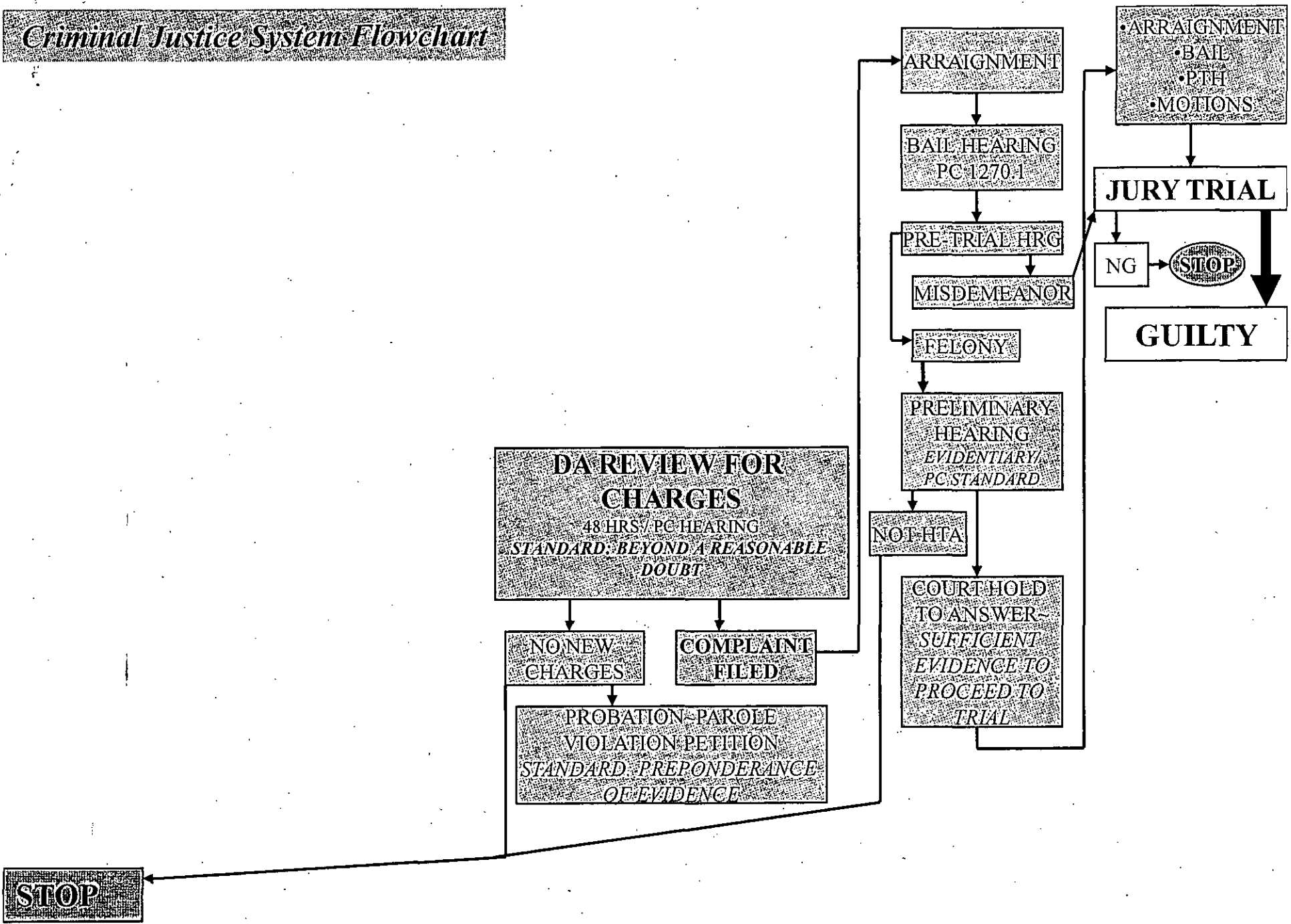
# Criminal Justice System Flowchart

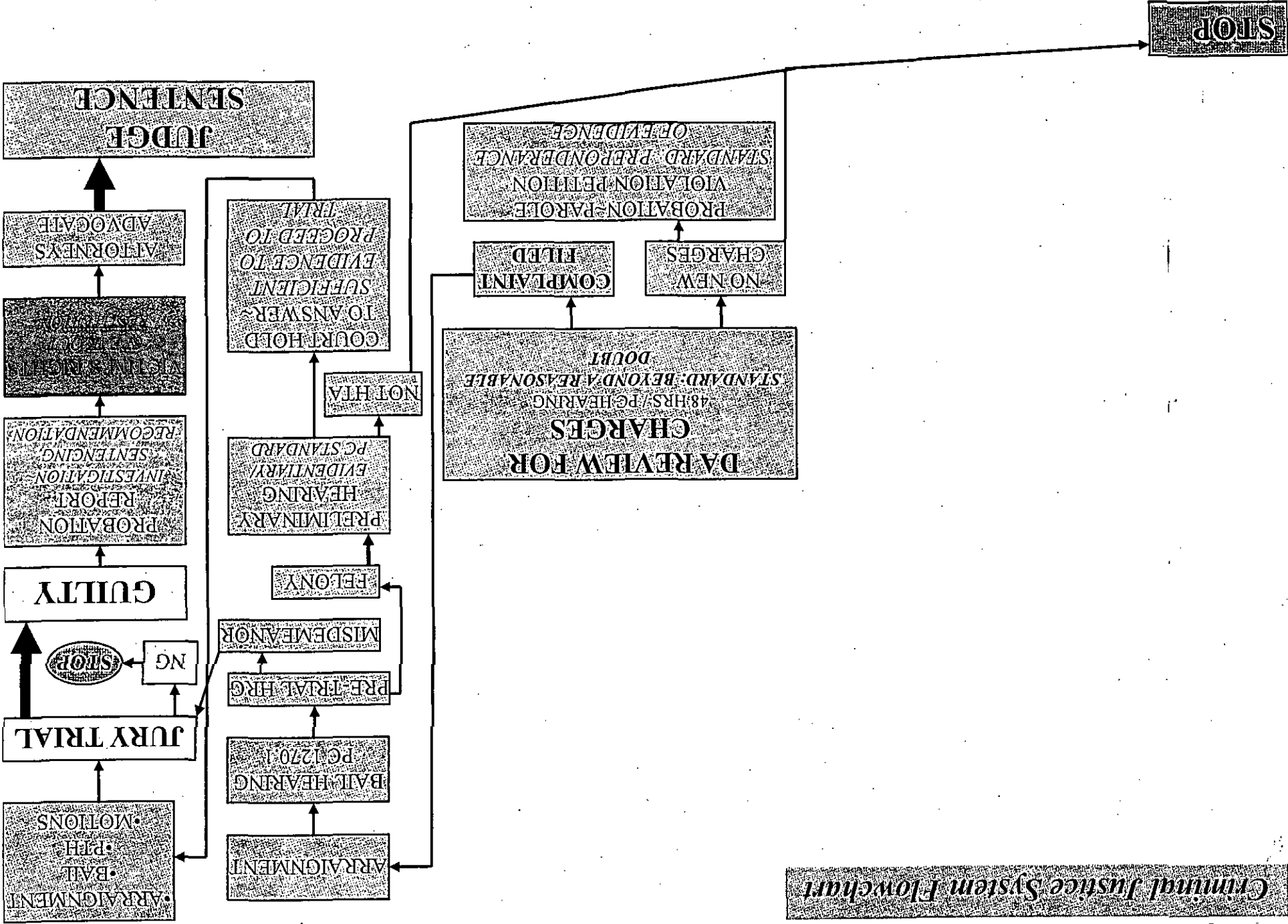


# Criminal Justice System Flowchart



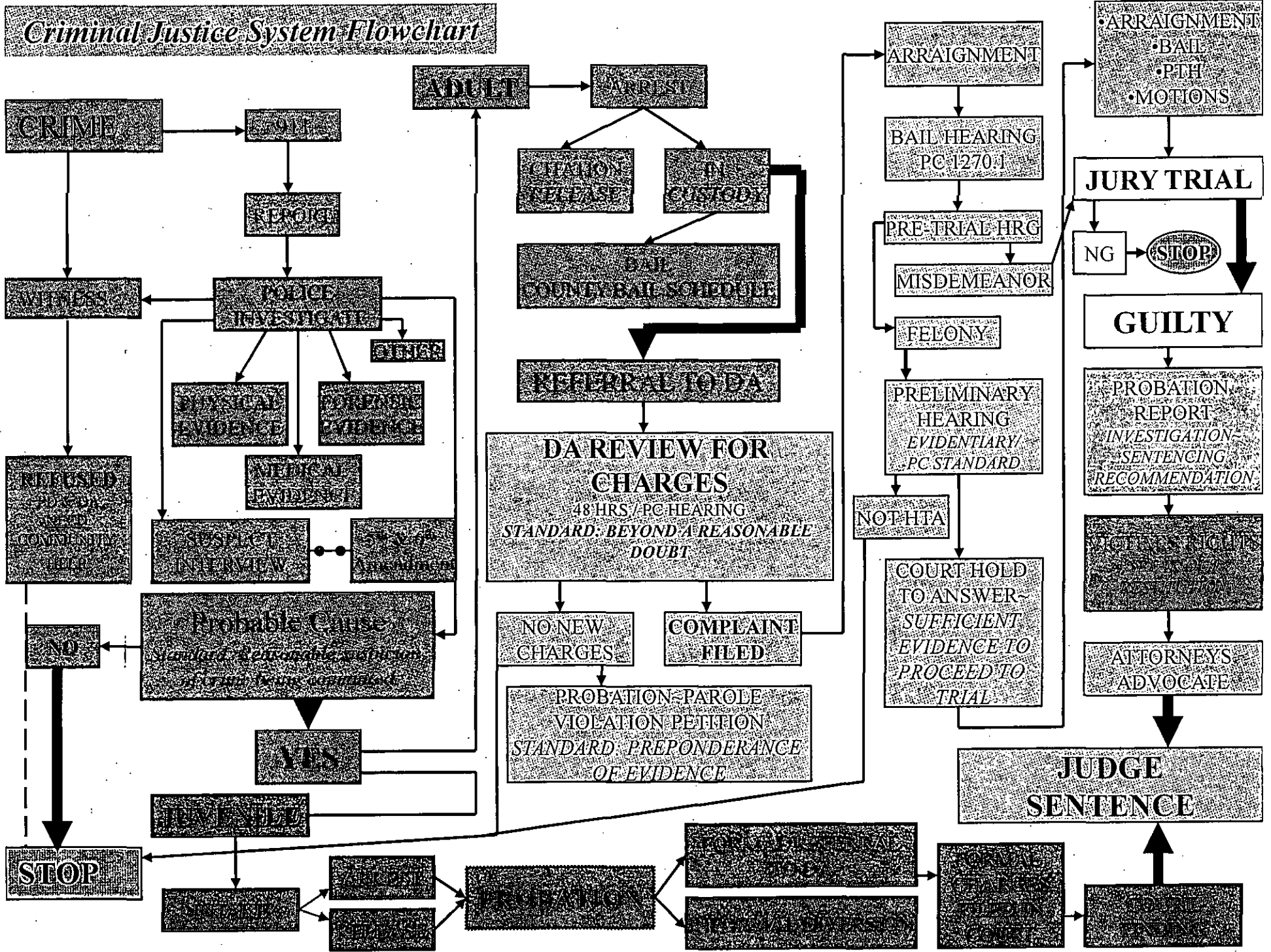
# Criminal Justice System Flowchart





Criminal Justice System Flowchart

# Criminal Justice System Flowchart

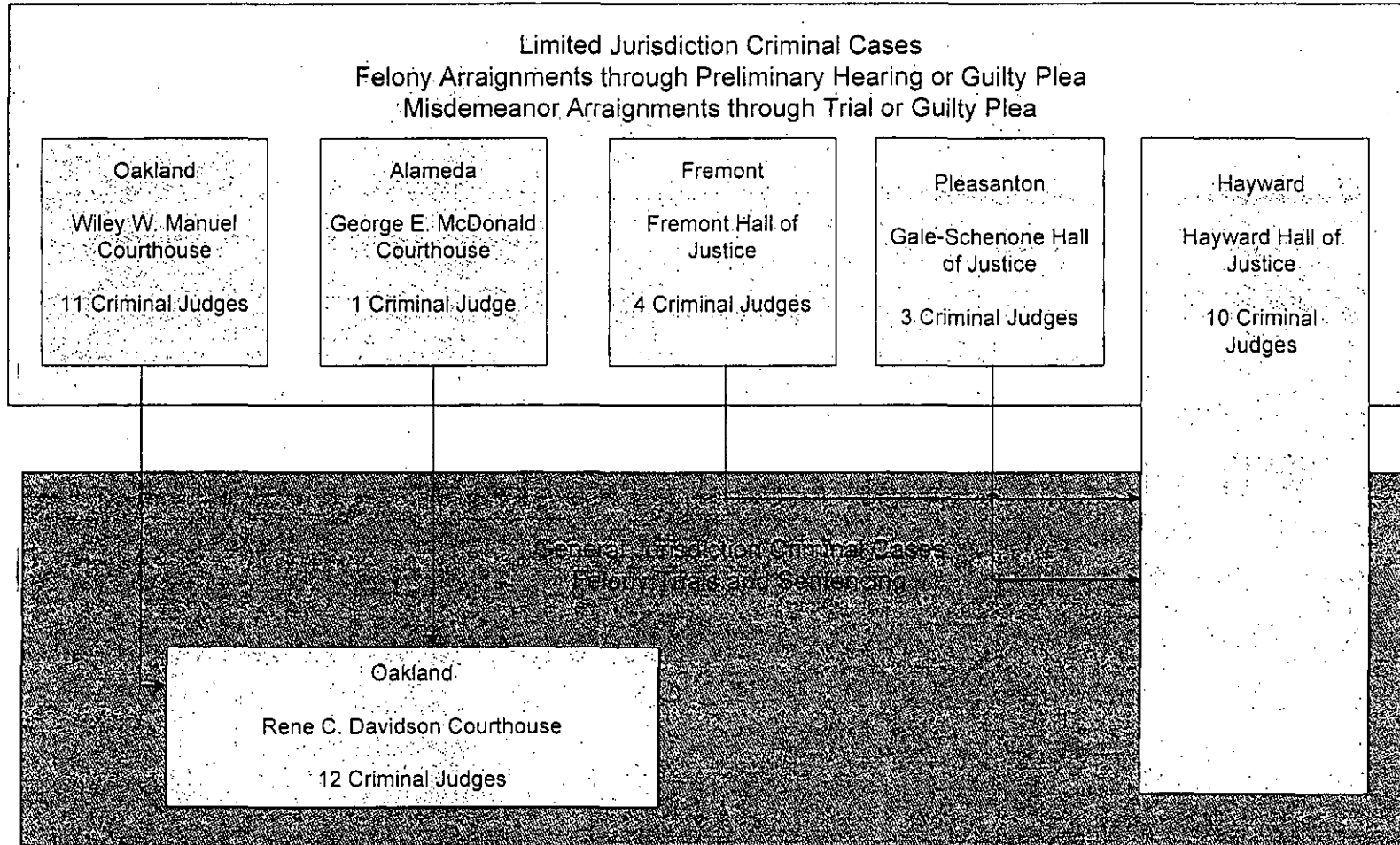




# Mission Statement

- To provide fair, accessible, effective, and efficient resolution to disputes arising under the law and interpret and apply the law consistently, impartially, and independently to protect the rights and liberties guaranteed by the Constitutions of California and the United States.

# Criminal Courts





# Alameda County Superior Court Fiscal Year 2006/07 Filings

Felony	8,262
Misdemeanor	57,370
Juvenile	3,897
Family Law	14,080
Probate & Guardianship	2,043
General Civil	26,470
Small Claims	7,572
Infractions (mostly traffic)	283,885
Other (Mental health/Appeals/Habeas)	1,646

# Population and Criminal Filings

Courthouse (Cities and unincorporated areas)	Felony Filings FY 06/07	Misdemeanor Filings FY 06/07	2006 Population (rounded to 000)
Oakland (Oakland, Berkeley, Albany, Emeryville, Piedmont)	4,447	27,826	519,000
Alameda (Alameda)	413	1,795	70,000
Hayward (Hayward, San Leandro, Castro Valley, San Lorenzo, Ashland, Cherryland, Fairview)	2,002	14,623	357,000
Fremont (Fremont, Union City, Newark)	972	8,923	314,000
Pleasanton (Pleasanton, Livermore, Dublin)	428	4,203	190,000
<b>TOTAL</b>	<b>8,262</b>	<b>57,370</b>	<b>1,450,000</b>

# Felony Dispositions FY 2006/07

	Alameda	California*
Pretrial Guilty Pleas	6,344	162,748
Pretrial Dismissals/Transfers	1,802	44,869
After Trial Convictions	100	5,477
After Trial Acquittals/Dismissals	13	1,059
TOTAL	8,259	214,153
Conviction Rate**	78%	79%
Trial Rate	1.4%	3.1%

\*California excludes Amador and Orange due to unavailable data.

\*\*Convictions include misdemeanor convictions where felony charges dismissed or acquitted.

# Misdemeanor Dispositions FY 2006/07

	Alameda	California*
Pretrial Bail Forfeitures / Guilty Pleas	23,488	512,182
Pretrial Dismissals/Transfers**	12,717	167,355
After Trial Convictions	159	5,367
After Trial Acquittals/Dismissals	129	3,380
TOTAL	36,493	688,284
Conviction Rate	65%	75%
Trial Rate	0.8%	1.3%

\*California excludes Fresno and Los Angeles due to suspect data, nor Amador and Orange due to unavailable data.

\*\*Pretrial Dismissals include drug court diversions.

## Ancillary/Support

### Health Care Services

Health Care Services Agency	Program/Services Description			Budget	
Administration/Indigent Health Care	Correctional Specific			\$3,148,690	
Behavioral Health Care Services	Correctional Specific			\$30,809,688	
Public Health Department	Correctional Specific			\$1,091,187	
Environmental Health Services	Correctional Specific			\$7,500	
	<b>HCSA Total Correctional Specific:</b>			<b>\$35,057,065</b>	
	<b>HCSA Total Non-Correctional Specific:</b>			<b>\$68,849,813</b>	
	<b>TOTAL</b>			<b>\$103,906,878</b>	
Administration/Indigent Health Care	Program/Services Description	Oakland Specific Y/N	Correctional Population Specific Y/N	Budget	% Budget Allocated/Utilized by Oakland
Administration/Indigent Health Care	<b>Juvenile Justice Center Medical Services:</b> Re-designed medical program on adolescent health best practices and contracted with Children's Hospital for in-custody care, physical exams, follow-up treatment, specialty care, and referrals for juveniles screened and/or admitted to the County JJC.	N	Y	\$2,898,690	60%
Administration/Indigent Health Care	<b>Juvenile Justice Center System Reform:</b> Supports and promotes system integration among all service providers at the JJC; education, and mental health systems. Specifically includes the creation of the JJC Program Design, Implementation of the Collaborative Court (diversion for youth offenders with mental health diagnosis) and significant expansion of both in-custody and community-based mental health services for juvenile justice involved youth.	N	Y	\$250,000	60%

Administration/Indigent Health Care	<b>Interagency Children's Policy Council:</b> County/Court departmental body that promotes the integration and coordination of services primarily to special needs children and youth throughout the County; recent efforts include leadership in developing coordinated response to Sexually Exploited Minors and development of services to high-end youth.	N	N	\$281,472	60%
Administration/Indigent Health Care	<b>School-Based Health Clinics:</b> Supports through direct funding and administrative oversight the development and operations of school-based clinics (physical, behavioral health, and public health services) throughout the County.	N	N	\$2,500,000	70%
Administration/Indigent Health Care	<b>Our Kids Middle School Program:</b> Aggressive behavioral health case management and direct service to youth in middle schools primarily in Oakland and Hayward characterized by low school performance and school attendance issues.	N	N	\$1,871,300	50%
Administration/Indigent Health Care	<b>Youth UpRising:</b> Youth development center located near Castlemont High School; focused on community building and direct services to youth 13-24. Includes comprehensive health, wellness, employment, cultural and academic support services.	N	N	\$1,615,113	90%
Administration/Indigent Health Care	<b>Court-Appointed Special Advocates (CASA):</b> Provides direct support and advocacy for Foster Care and Probation Youth.	N	N	\$944,426	60%
Administration/Indigent Health Care	<b>Safe Passages/Youth Ventures (children/youth cities/school districts/county collaborative):</b> Cities, County, School District Collaborative focusing on children and youth with heavy emphasis on low performing schools and violence prevention.	N	N	\$150,000	90%
	<b>Admin/Indigent Care Total Correctional Specific:</b>			\$3,148,690	
	<b>Admin/Indigent Care Total Non-Correctional Specific:</b>			\$7,362,311	
	<b>TOTAL</b>			\$10,511,801	

Behavioral Health Care Services	Program/Services Description	Oakland Specific Y/N	Correctional Population Specific Y/N	Budget	% Budget Allocated/Utilized by Oakland
Behavioral Health Care Services	<b>Forensic Assertive Community Treatment (MHSA):</b> Multidisciplinary community treatment team and supports for adults with severe mental illness with extensive criminal justice histories or experiencing 1st or 2nd incarceration. Goal is reducing incarceration.	N	Y	\$1,716,277	60% est.
Behavioral Health Care Services	<b>Guidance Clinic at Juvenile Justice Center:</b> Mental health outpatient and day treatment services for children at the Juvenile Justice Center Expanded with MHSA funding to provide mental health screening for all children entering Probation system using the MYSI-2 instrument with those requiring further services to be assessed and treated at the Guidance Clinic in Juvenile Justice Center or referred to community services upon release.	N	Y	\$4,051,938	60% est.
Behavioral Health Care Services	<b>Multi-System Therapy (MHSA):</b> Wrap-around services targeting youth involved with juvenile justice system through post juvenile hall follow-up treatment of youth with Severe Emotional Disturbance (SED). Intensive case management addressing school, social and community needs of the targeted youth and their families.	N	Y	\$534,085	60% est.
Behavioral Health Care Services	<b>Court Specialist Program' (MHSA)</b> Mental Health Staff placed in Alameda County courtrooms to provide assessment, advocacy, and alternatives to incarceration for defendants with severe mental illness	N	Y	\$334,506	60% est.
Behavioral Health Care Services	<b>Transition Age Youth Programs:</b> Mental Health programs providing outpatient services expanded with MHSA funding to provide full service partnership with supportive housing and case management targeted to transition age youth leaving foster care, residential treatment, or the justice system.	N	Y	\$3,581,644	60% est.
Behavioral Health Care Services	<b>Conditional Release Program (CONREP):</b> Provides direct outpatient treatment and case management for the Mentally Disordered Offenders (MDO) that the State has evaluated to meet the criteria of the CONREP program. The MDO population consists of inmates who are ordered into mental health treatment by the Board of Prison Terms as a condition of parole.	N	Y	\$537,241	60% est.

Behavioral Health Care Services	<b>Criminal Justice Screening Program at Santa Rita:</b> Provides mental health assessments, individual therapy, crisis intervention and medication support for inmates at Santa Rita Jail. Also, provides court order evaluations.	N	Y	\$5,168,639	60% est.
Behavioral Health Care Services	<b>Santa Clara Criminal Justice Inpatient Program -</b> Acute inpatient service for inmates needing psychiatric inpatient services.	N	Y	\$770,000	60% est.
Behavioral Health Care Services	<b>BASN Program:</b> Provide parolees in appropriate alcohol and other drug treatment and recovery programs, either from the community parole systems or immediately upon release from prison custody. Goal of the program is to (1) Improve parolee outcomes as evidenced by fewer drug-related revocations and related criminal violations; (2) Support parolee reintegration into society by encouraging a clean and sober lifestyle; and (3) Reduce costs for incarceration and parole supervision.	N	Y	\$1,265,116	60% est.
Behavioral Health Care Services	<b>Substance Abuse Crime Prevention Act (SACPA - Prop 36)</b> Under SACPA, first or second time non-violent adult drug offenders who use, possess, or transport illegal drugs for personal use will receive drug treatment rather than incarceration. SACPA requires a new model of collaboration between the criminal justice system and public health agencies to promote treatment as a more appropriate and effective alternative for illegal drug use. SACPA was designed to (1) Preserve jail and prison cells for serious and violent offenders; (2) Enhance public safety by reducing drug-related crime; and (3) Improve public health by reducing drug abuse through proven and effective treatment strategies.	N	Y	\$5,052,286	60% est.
Behavioral Health Care Services	<b>Probation Programs funded by EPSDT</b>	N	Y	\$2,218,390	60% est.
Behavioral Health Care Services	<b>Drug Court Grants:</b> This program is committed to the concept that alcohol and drug services and treatment are preferable to incarceration of nonviolent drug offenders. The goal is to reduce drug usage and recidivism, provide court supervised treatment, combine treatment with other rehabilitation services for long-term care, and reduce child welfare.	N	Y	\$1,177,652	60% est.



Behavioral Health Care Services	<b>MOM's Project at Santa Rita:</b> Provides case management, education, group facilitation, and individual counseling services to women incarcerated at Santa Rita Jail, and to these same women, after their release, at Second Chance's Fremont Center.	N	Y	\$172,808	60% est.
Behavioral Health Care Services	<b>Forensic Assertive Community Treatment (MHSA):</b> Multidisciplinary community treatment team and supports for adults with severe mental illness with extensive criminal justice histories or experiencing 1st or 2nd incarceration. Goal is reducing incarceration.	N	Y	\$1,716,277	60% est.
Behavioral Health Care Services	<b>Transformation of Guidance Clinic (MHSA):</b> Mental health screening for all children entering Probation system using the MYSI-2 instrument with those requiring further services to be assessed and treated at 'Guidance Clinic' in Juvenile Hall or referred to community services upon release	N	Y	\$330,107	60% est.
Behavioral Health Care Services	<b>Multi-System Therapy (MHSA):</b> Wrap-around services targeting youth involved with juvenile justice system through post juvenile hall follow-up treatment of youth with Severe Emotional Disturbance (SED). Intensive case management addressing school, social and community needs of the targeted youth and their families.	N	Y	\$534,085	60% est.
Behavioral Health Care Services	<b>Court Specialist Program' (MHSA)</b> Mental Health Staff placed in Alameda County courtrooms to provide assessment, advocacy, and alternatives to incarceration for defendants with severe mental illness	N	Y	\$334,506	60% est.
Behavioral Health Care Services	<b>Supportive Housing for Transition Age Youth (MHSA):</b> Full service partnership with supportive housing and case management targeted to transition age youth leaving foster care, residential treatment, or the justice system.	N	Y	\$1,314,131	60% est.
Behavioral Health Care Services	<b>John George Psychiatric Pavilion:</b> Psychiatric Acute Inpatient and Crisis Stabilization facility	N	N	\$23,201,792	60% est.

Behavioral Health Care Services	<b>Detox Cherry Hill:</b> Cherry Hill is a 32 bed residential social model detoxification program providing detoxification services to men and women ages 18 years and older. The program is designed to serve those who are withdrawing from intoxication from alcohol and other drugs, as well as those who are also experiencing co-occurring mental disorders. Specific activities include: initial screening, treatment needs assessment, regular monitoring and assessment, screening for communicable diseases, screening and referral for adjunct services, treatment/discharge planning.	N	N	\$1,000,000	60% est.
Behavioral Health Care Services	<b>Sobering Station:</b> Provides services to a daily capacity of 50 clients at any one time for a 6- hour stay. This program has a partnership with EMS for funding of the EMT (Emergency Medical Technician) staffing at the Sobering Center.	N	N	\$1,000,000	60% est.
Behavioral Health Care Services	<b>School Based Programs including Early, Periodic, Screening, Diagnosis and Treatment Programs (EPSDT) and AB3632 Special Education Programs:</b> Outpatient and Day Treatment programs provided within Oakland Unified School District	Y	N	\$9,016,857	100% est.
Behavioral Health Care Services	<b>Foster Care Programs funded by EPSDT</b>	N	N	\$22,578,797	60% est.
Behavioral Health Care Services	<b>Mobile Crisis Response Program:</b> Provides immediate therapeutic response to clients exhibiting acute psychological distress. Work in collaboration with Oakland Police.	N	N	\$1,821,828	60% est.
	<b>BHCS Total Correctional Specific:</b>			\$30,809,688	
	<b>BHCS Total Non-Correctional Specific:</b>			\$56,797,446	
	<b>TOTAL</b>			\$87,607,134	
<b>Public Health Department</b>	<b>Program/Services Description</b>	<b>Oakland Specific Y/N</b>	<b>Correctional Population Specific Y/N</b>	<b>Budget</b>	<b>% Budget Allocated/Utilized by Oakland</b>
Public Health Department	Correctional Institutional Inspections	N	Y	\$4,000	60%
Public Health Department	Criminal Justice Medical Pre-Booking Expenses	N	Y	\$222,026	60%
Public Health Department	Office of Dental Health - Perform annual health inspections at Santa Rita and Juvenile Hall	N	Y	\$3,500	60%

Public Health Department	Nutrition - therapeutic nutrition counseling and classroom education in Juvenile Hall; assist in annual Health Officer inspection at Santa Rita & Juvenile Hall	N	Y	\$47,105	60%
Public Health Department	Office of AIDS Admin - Provide following services through contracted community based organizations for incarcerated/recently released persons: substance abuse, mental health, medical case management, ambulatory/outpatient medical, housing and outreach.	Y	Y	\$392,080	100%
Public Health Department	Sexually Transmitted Disease - Provide following services through contracted community based organizations for incarcerated/recently released persons: substance abuse, mental health, medical case management, ambulatory/outpatient medical, housing and outreach.	N	Y	\$372,476	60%
Public Health Department	Chlamydia Screening Project (CLASP) - Provide CT screening for all females booked into Juvenile Hall	N	Y	\$50,000	60%
Public Health Department	Male Involvement Program & Project Hope - provide life-skills curriculum and healthy relationships information for schools and after-school programs; assist in correctional institutional inspections	N	N	\$70,000	60%
Public Health Department	Alcohol/Drug Prevention	N	N	\$215,363	60%
Public Health Department	Project New Start - Tattoo removal and lifestyle change program	N	N	\$132,928	60%
Public Health Department	Community Capacity Building - Building community resilience in Oakland's Sobrante Park and Hoover District to reduce violence.	Y	N	\$1,174,000	100%
Public Health Department	Urban Male Health Initiative - Reentry task force for Santa Rita and San Quentin; advisor to Probation-Camp Sweeney & Juvenile Hall planning, Latino Advisory Committee on Crime (OPD), and Por La Paz Youth Advisory Council	N	N	\$205,878	60%
Public Health Department	HCPCFC - assures that children in foster care, including those supervised by Probation, receive CHDP medical/dental exams	N	N	\$925,732	60%
Public Health Department	The Purple Ribbon - domestic violence program links victims of DV to health insurance and other health care; promotes community awareness and education about DV; prepares update for "A Profile of Family Violence in Alameda County: A Call for Action".	N	N	\$142,000	60%
Public Health Department	Legislative Council - Supports, tracks, and advocates for a wide range of public health legislation, including violence prevention related bills.	N	N	\$15,000	60%

Public Health Department	Community Designed Initiative - Contracting with community to build community resiliency and reduce violence	N	N	\$175,000	60%
	<b>Public Health Total Correctional Specific:</b>			<b>\$1,091,187</b>	
	<b>Public Health Total Non-Correctional Specific:</b>			<b>\$3,055,901</b>	
	<b>TOTAL</b>			<b>\$4,147,088</b>	
<b>Environmental Health Services</b>	<b>Program/Services Description</b>	<b>Oakland Specific Y/N</b>	<b>Correctional Population Specific Y/N</b>	<b>Budget</b>	<b>% Budget Allocated/Utilized by Oakland</b>
Environmental Health Services	Food Protection: Conduct routine and follow up inspections of food facilities at Glen Dyer Detention Facility	Y	Y	\$1,000	100%
Environmental Health Services	Food Protection: Conduct routine and follow up inspections of food facilities at Santa Rita and Juvenile Hall	N	Y	\$1,000	30% (est)
Environmental Health Services	Health and Safety: As part of Health Team conduct annual Health Officer jail and detention facilities inspections of Oakland - Piedmont, Glen Dyer Detention Facility, Court House Detention Facility	Y	Y	\$1,000	100%
Environmental Health Services	Health and Safety: As part of Health Team conduct annual Health Officer jail and detention facilities inspections of Santa Rita and Juvenile Hall	N	Y	\$4,500	30% (est)
Environmental Health Services	Health and Safety: Control rodent populations in local sewers and abate sewer breaks to prevent rats from entering neighborhoods	N	N	\$175,000	7% (est)
Environmental Health Services	Blight Control : Abate residential garbage complaints to control fly and rodent problems	Y	N	\$79,100	3%
Environmental Health Services	Blight Control: Regulate garbage storage at retail food businesses such as stores and restaurants to prevent fly, rodent and odor problems	N	N	\$344,425	13%
Environmental Health Services	Health and Safety: Work with Fire, Police and Public Works Department to eliminate illegally dumped hazardous waste left on streets or parks by opening access to the household hazardous waste collection facilities for disposal	Y	N	\$2,300	100%





# ALAMEDA COUNTY PROBATION DEPARTMENT

## Oakland-Based Initiatives

2008

**DONALD H. BLEVINS**  
Chief Probation Officer

In keeping with our Mission, the Alameda County Probation Department participates with the following law enforcement collaborative efforts in the City of Oakland.

### ADULT SERVICES DIVISION

*Approximately 46% of Adult Probationers reside in the City of Oakland. Each of these adults had an investigation completed and has Court Orders placing them on supervision. The total Adult Services Division budget is \$15.6 million; applying 46% to the total budget yields \$7.2 million in services to Oakland residents.*

- **Police and Correctional Team task Force:** PACT is comprised of members from the Oakland Police Department (OPD), California Department of Corrections, and the Deputy Probation Officer (DPO) assigned to represent the Probation Department. This task force identifies, monitors and closely supervises probationers, as well as persons on parole who have a high probability of relapsing into criminal behavior. Intervention and referrals, participation in searches, preparation of revocation petitions, and apprehension of persons with outstanding warrants are among the activities of the DPO.
- **Oakland Police Department – Gang Unit/Special Duty Unit 2:** The OPD Gang/SDU2 focuses on criminal gang activity and enforcement. Probation has one DPO assigned to this unit. The unit conducts investigations of gang related crimes in the City of Oakland; provides expert testimony regarding gang activity and membership; and works towards the identification, documentation, and validation of active gangs and gang members. In addition to these responsibilities, the OPD-Gangs/SDU 2 conducts regular street level enforcement in areas which have been identified as highly plagued by criminal street gangs.

Our collaborative effort works towards the reduction of criminal gang activity in the City of Oakland through the enforcement of special gang conditions of probation, the sharing of information regarding gang members active to probation, and the investigation and apprehension of persons responsible for gang related violence in Oakland. Note that one historically violent criminal street gang has been indicated as responsible for over a dozen homicides in Oakland since 2006. Current efforts have focused on the street gangs involved in the most violent criminal activity.
- **Oakland Police Department/Global Positioning System – Pilot Program:** In August 2006, the Alameda County Probation Department – Adult Division – entered into a partnership with the OPD regarding a Global Positioning System (GPS) in the City of Oakland. The number of probationers supervised by GPS was not to exceed fifty (50) at any given time.

Selection of the probationers is based upon their history of criminal activity and the potential risk to the community from the probationer. Probation supervision of GPS monitoring of probationers is conducted by the Deputy Probation Officers assigned to the Oakland Police and Corrections Team/Special Duty 1 (PACT/SDU1) and Oakland Police Department – Gang Unit/Special Duty Unit 2 (OPD-Gang/SDU2).

- **ROCK (Reconstructing One's Character and Knowledge)** is an assessment driven program whose primary goals are to reduce the number of 18-25 year old offenders in Alameda County, who live in Oakland or Hayward, from entering the state prison system, as well as reducing the recidivism rate. A continuum of services will be offered to this population. It will include: banked cases (services-as-needed clients), kiosk reporting, cognitive behavior group reporting, individual reporting, task force surveillance and GPS (global positioning system) surveillance. The client will be placed into the appropriate supervision component based on his/her assessed needs. The client will be reassessed periodically to see if required benchmarks are met and then moved to the lowest level of service allowed.

The program will be based on the Eight Evidence-Based Principles for Effective Intervention: Assess Actuarial Risk/Needs; Enhance Intrinsic Motivation; Target Interventions; Skill Train with Directed Practice (Cognitive Behavior methods); Increase Positive Reinforcement; Engage Ongoing Support in Natural Communities; Measure Relevant Processes/Practices and Provide Measurement Feedback. Clients will be randomly selected for placement in a target group. A comparison group will also be established. Data collection and evaluation services will be provided by Urban Strategies Council. Alameda County Probation Department will contract with YEP (Youth Employment Partnership, Inc.) for a program of comprehensive educational/vocational training, job readiness and job placement. The second contract partner will be Youth UpRising who will train clients in mediation conflict techniques. Collaborative partners include but are not limited to: Oakland Police Department, Hayward Police Department, 2nd Chance, East Bay Conservation Corps, Men of Valor and Covenant House (substance abuse programs), Oakland Adult School, America Works and East Bay Works.

*Although not specific to one city, Probation participates on the following task forces that serve the entire county including the City of Oakland:*

- **Alameda County Narcotics Task Force:** ACNTF is composed of members of criminal justice agencies organized to interdict and disrupt the flow and distribution of drugs into Alameda County; target, investigate, and prosecute responsible individuals who drug traffic and money-launder; and, seize assets derived from such activity. The assigned DPO assists in the investigation, surveillance, identification and apprehension of such individuals while supervising a caseload of offenders involved in drug trafficking.
- **Sexual Assault Felony Enforcement Task Force:** SAFE focuses on predatory sex offenders to reduce sexual assault crimes. The assigned DPO is dedicated to full-time task force activities which include collaboration with municipal, county, state and federal law enforcement agencies to monitor the registration and activities of known sexual offenders.

*The Alameda County Probation Department Adult Services Division offers the following specialized Rehabilitation/Supervision Program:*

- **Mentor Diversion:** Pre-convicted young adults who reside in the City of Oakland and are charged with possession of small amounts of illegal drugs for sale without violence or weapons being involved, and who have lived essentially crime-free lives, have an opportunity to be offered an alternative to felony prosecution. Since 1991, eligible pre-convicted felons are provided special programming and supervision by two DPOs which includes having volunteer mentors assigned to them.
- **Domestic Violence:** DPOs work with the Courts, police, victim advocates and other community resources to provide services to domestic violence cases and to comply with the California Penal Code Section 1203.097.

Our goal is to reduce incidents of domestic violence by providing a variety of special services. To meet our goals of batterer accountability, victim safety, and compliance with legal mandates, the Department:

- ✓ Has dedicated domestic and family violence caseloads and designated staff;
  - ✓ Classifies all domestic violence cases or cases with domestic violence conditions for maximum level of supervision;
  - ✓ Provides extensive training for staff supervising domestic violence caseloads;
  - ✓ Provides resource information and collects court-ordered restitution for victims;
  - ✓ Works in collaboration with community-based organizations and actively participates on the Alameda County Family Violence Council;
  - ✓ Approves and monitors batterers' intervention programs, pursuant to Penal Code 1203.097 and 1203.098, to serve the culturally diverse population of the County.
- **Sex Offenders:** Sex offenders are required to register annually within 5 days of his/her birthday, or more frequently if transient or homeless. Pursuant to provisions of Section 290 of the Penal Code, the duty to register is a lifetime requirement. Whenever a registrant moves, they must notify both the jurisdiction into which they move and the jurisdiction in which they last registered.

In an effort to improve service delivery to Sex Offender clients and for the protection of the community, the Probation Department provides intensive supervision and utilizes community resources to reduce illegal behaviors of sexual offenders.

- **America Works of California, Inc:** Works in collaboration with the Probation Department in providing job readiness assessments for clients referred by probation. Referred probation clients will attend a two-week job readiness class provided by America Works which refers clients to employers for placement. America Works also monitors a client's progress up to 180 days after placement.



## JUVENILE SERVICES DIVISION

Approximately 44% of Juvenile Probationers reside in the City of Oakland. Each of these youth had an investigation completed and are receiving supervision services. The total Juvenile Services budget is \$27 million. Applying 44% to the total budget yields \$11.9 million in services to Oakland youth.

- **Community Probation** – an intensive supervision program, located at the Eastmont Mall in Oakland, that partners with police, schools, community-based organizations, and community leaders to address risk factors of youth on probation to lower recidivism, has expanded its criteria to serve more high-risk youth. Programs include:
  - ✓ Cognitive Behavior Groups that address the thinking patterns that promote violence and criminal activity
  - ✓ Anger Management to provide alternatives to acts of violence
  - ✓ Counseling
  - ✓ Tutoring
  - ✓ Summer school and pro-social activities
  - ✓ Individual Case Plans
- **Partnership with Oakland Police Department's Youth & Family Services Division**, including OPD training on probation process; assignment of a DPO; liaison with the Youth & Family Division.
- **Oakland Police Department Cal-Grip Grant** – Juvenile Services collaborated with OPD to secure Cal-Grip grant whereby a Juvenile DPO will work in collaboration with other grant partners to address Oakland youth involved in gangs.

*The Alameda County Probation Department Juvenile Services Division offers the following specialized Rehabilitation/Supervision Programs:*

- **Family Preservation Unit** provides summer programs, including education on Domestic Violence and meetings with mothers who have lost their children to violence; taught by DPOs and community partners.
- **Oakland General Supervision** provides supervision to minors on a monthly basis at the Probation Center, in their schools, community and the probationer's home, based on the needs of clients and their families. Youth participate in the Mayor's Summer Jobs Program, ICPC programs including Sexually Exploited Minors (SEM), which focuses on Oakland youth.
- **Truancy DPO**, in collaboration with the Alameda County Juvenile Court and DA's office, address risk factors of youth who are habitually truant and have been referred to the DA's Office by the youth's school district. The goal is to provide intense, preventive services that will resolve risk factors that lead to school failure and involvement in the juvenile justice system.
- **DJJ Supervision DPO** provides supervision for the re-entry population (youthful offenders returning from DJJ (formerly California Youth Authority).

Indirectly, through Juvenile Probation & Camps Funding (JPCF), the Juvenile Services Division provides preventative services to at-risk youth and their families through the Delinquency Prevention Network – agencies contracted and funded by JPCF. JPCF supports services authorized by the enabling legislation (AB 139 Chapter 74) to promote increased self-sufficiency, personal responsibility, and family stability.

- **Delinquency Prevention Network** includes: East Bay Asian Youth Center; Scotlan Youth and Family Center; Center for Family Counseling; YMCA of the East Bay; McCullum Youth Court; Thunder Road; East Bay Conservation Corp. and more.

The Juvenile Services Division in agreement with the Department of Juvenile Justice provides re-entry services to at-risk youth and their families through funding from the Youthful Offender Block Grant (YOBG). Collaborations include:

- **Youth Employment Partnership**
- **Safe Passages/Mentoring Center**
- **Men of Valor**

## **JUVENILE FACILITIES**

### **Juvenile Hall**

Approximately 49% of those youth currently detained in Juvenile Hall are received from the Oakland Police Department. Approximately 50% of those youth currently assigned to the Weekend Training Academy (WETA) and Electronic Monitoring are also received from Oakland. The total cost of the Juvenile Hall programs (including Food Services) is \$33 million. Applying 49% yields approximately \$16.2 million in services to Oakland youth.

Juvenile Hall is a mandated short-term secure residential detention facility. Youth attend school, receive medical and/or mental health treatment and counseling, and participate in appropriate programs such as:

- **Anger Management** – one-on-one counseling.
- **“A Safe Place”** – provides a series of workshops designed to educate and break the cycle of domestic violence in the community.
- **CAL PEP** – California Prostitutes Education Project
- Special programs, like **“What’s Up with Guns”** are presented to educate minors regarding gun violence.
- **“Write to Read”** – a youth literacy program provided in collaboration with the Alameda County Library and Alameda County Office of Education.
- **“Weekend Training Academy”** (WETA) – a program designed for youth on probation to report on weekends to do community service and participate in a cognitive behavior group, which teaches the skills needed to develop new perspectives and behaviors related to controlling their anger.

## Camp Wilmont Sweeney

Currently Camp Sweeney's capacity is 80 minors. The average daily population at Camp Sweeney for February 2008 was 73; 36 wards were Oakland residents or about -50%. The cost of running Camp Sweeney (including Food Services) is \$5.2 million. Applying 50% to the total cost of the facility yields approximately \$2.6 in services to Oakland youth.

Camp Sweeney is a residential program serving male court wards, ages 15 – 18, who are ordered by the Juvenile Court to be committed to the Camp as a local alternative to group home placement or commitment to the DJJ. The following programs and services are provided:

- **Alameda Office of Education** (ACOE) assists Camp residents in meeting high school graduation requirements.
- **"Write to Read"** tutoring classes are held at Camp through the Probation Department's collaboration with the Alameda County Library and UC Berkeley CAL Corps, resulting in improved literacy skills.
- **The Cornerstone Project** provides an internship program to encourage youth to pursue careers in architecture, engineering, construction, and real estate.
- **Thunder Road** provides drug and alcohol counseling to Camp residents.
- **Anger Management Training** is conducted by a Juvenile Institutional Officer.
- Counseling for residents dealing with issues of anger and violence is available through the **Guidance Clinic**.
- **MAMA's Program** (Mothers Against Murder and Assault) provides victim awareness groups conducted by community volunteers.
- **Youth learning and Cultural Institute** provides regular workshops concerning positive social behavior.
- **Young Men As Fathers** group teaches positive parenting for camp residents who are fathers.
- **Mother Wright Foundation**, on a quarterly basis, provides the experience of volunteer work assembling food baskets for needy families and senior citizens.
- **Davis Street Family Resource Center** provides monthly opportunities to perform volunteer work assembling groceries for needy families and senior citizens.
- **The Leadership Excellence Program, Sexually Exploited Minors** (SEM) Program, and **Youth UpRising** provide Camp residents with additional support and opportunity.

**Alameda County  
Violence Prevention Initiative**

**Communications Study  
Hill & Company Communications**

# **Objectives**

- **Explore how communications strategies can better position and brand the county's violence prevention initiative.**
- **Use marketing communications consistently to promote violence prevention programs.**
- **Identify business community representatives who can play a major role in the initiative.**

# **Internal Key Informants - Methodology**

- **Explore the roles they play in violence prevention.**
- **Examine their attitudes about the county's violence prevention initiative.**
- **Identify any barriers they see that limit violence prevention communications and collaborations.**
- **Explore ways to “jump start” the initiative.**
- **Identify marketing strategies that could be used to better communicate the initiative.**

# **Internal Key Informants**

- **Don Blevins, Chief Probation Officer, Alameda County**
- **Joe DeVries, City/County Neighborhood Initiatives Supervisor, City of Oakland**
- **Janet Egler, Senior Vice President, Greater Bay Bank**
- **Dave Kears, Director, Alameda County Healthcare Services Agency**
- **David Manson, Deputy Director Violence Prevention Initiative, Senator Perata's Office**
- **Dean Chambers, Clinical Program Specialist, Behavioral Health Department, Alameda County**

# **Internal Key Informants**

- **Nancy O'Malley, Assistant District Attorney, Alameda County**
- **Lt. Kelly Miles, Sheriff's Office, Alameda County**
- **Sheila Jordan, Superintendent of Schools, Alameda County**
- **Ralph Cantor, Office of Education, Alameda County**
- **Kit Wall, Government Relations Director, Eli Lilly**
- **Lenore Anderson, Violence Prevention Coordinator, Oakland Office of the Mayor**
- **Andrés Soto, Violence Prevention Coordinator, Alameda County**



# **External Key Informants**

- **Youth Leaders, Eden House Apartments, Ashland Neighborhood, San Leandro**
- **Youth Leaders, La Familia Center, Hayward**
- **Adult Residents, Eden House Apartments, Ashland Neighborhood, San Leandro**
- **Adult Resident Action Council, Sobrante Park Neighborhood, Oakland**

## **Major Findings – Internal Key Informants**

- **The views were remarkably consistent.**
- **Significant buy-in, acceptance for a communications strategy that includes clear messaging and branding:**
  - **“A strong, powerful story about violence prevention needs to be told.”**
- **Internal communications is very important**
  - **“We need to know what our colleagues are doing.”**
  - **“Engage county staffs at all levels so they understand their roles in the initiative.”**

# **Major Findings – Internal Key Informants**

- **Build awareness of where to go for help and information about violence prevention programs.**
  - **Respondents believe that a primary role for the county is “to educate the public regarding the array of violence prevention-related services that are available.”**

# **Major Findings – Internal Key Informants**

- **Develop Clear, Consistent Messages**
  - **Messages can be used to educate the media and to promote the initiative internally as well as throughout the county.**
  - **Youth need to "hear positive, consistent messages about violence prevention" to counteract the "bombardment of messages found in music, video games and some news sources."**

# **Major Findings – Internal Key Informants**

## **Promote Successes**

- **Several respondents agreed that it is time to identify and publicize violence prevention successes to maintain momentum.**
  - **Let the community know that "good things are happening."**
  - **Focusing on success will "generate hope and inspire agencies to keep doing what they are doing."**
  - **"We need to create a sense of ownership so people take credit for being part of the solution."**

# **Major Findings – Internal Key Informants**

## **Create a Violence Prevention Brand**

- **Respondents were enthusiastic about bringing all the resources, programs and activities related to violence prevention throughout the County under a single brand.**
  - **“I am concerned regarding the lack of organized marketing and propaganda for this initiative.”**
  - **“Labeling and building a presence for violence prevention in the communities is important, and we need to work together to do so.”**

## **Major Findings – Internal Key Informants**

- **“Create partnerships with KTOP and other cable television stations to run PSAs as well as news items.”**
- **“Publish articles in the newsletter that’s coming from the Oakland Mayor’s Office.”**
- **“Create a violence prevention website...”**

## **Major Findings – Internal Key Informants**

- **“Identify role models with charisma that young kids look up to (i.e., musicians, sports figures) to be spokespersons for the initiative and to publicize the brand.”**
- **“Engage residents in target neighborhoods to disseminate information about violence prevention resources and to act as ambassadors.”**
  - **“The more people engaged and trained, the better. They become a force multiplier.”**



# **Major Findings – Internal Key Informants**

## **Key Message Development**

- **“We need to figure out how to educate the media.**
- **Without proper messaging, “we won’t get voter support again (referring to Measure Y).**
- **“We need to tell stories of what’s working in violence prevention.”**
- **“You can create hope in communities. Bring messages of peace and hope. Make it about humanity, not fear.”**

# **Major Findings – Internal Key Informants**

## **Support Initiative Through Collaboration**

- **There is a genuine willingness to be part of a collaboration.**
- **Benefits of collaboration:**
  - **Sharing information**
  - **Developing best practices**
  - **Creating partnerships to address specific concerns**
  - **Approaching funding sources in a cohesive manner**
  - **Being part of a bigger vision**
  - **Increasing the ability to generate positive<sup>15</sup> media attention**

# **Major Findings – Internal Key Informants**

## **Barriers to Collaboration**

- **The multitude of agendas and funding sources that people bring to the table get in the way.**
- **Long-standing issues between Alameda County and the City of Oakland**
  - **Territorialism**
  - **Fundamental distrust**
- **More effective infrastructure is needed to make the collaboration successful.**

# **Major Findings – Internal Key Informants**

## **Moving Forward**

- **Blueprint is a great starting point, solid theoretical framework.**
- **Important to go beyond the Blueprint's theory and to develop an action plan that focuses on outcomes and results.**
- **“It's time for a strategic check-in...”**

# **Major Findings – Key Informants**

## **The Check-in**

- **A leadership retreat to assess**
  - **What has been accomplished to date?**
  - **What has been successful?**
  - **What have been the barriers to success?**
  - **What can/should be accomplished going forward?**
  - **How should we measure success?**

# **Major Findings – Internal Key Informants**

## **Role of Coordinator**

- Good work has been done publicizing the Blueprint.**
- Coordinator position needs much more definition, more specific guidance and direction and support from county leadership.**
- Position should be a central clearinghouse for information about the initiative**
- Serve as a spokesperson to publicize the initiative.**
- Be a driving force in implementation.**

# **Major Findings – Internal Key Informants**

## **Role of business community**

- **There was agreement that there is a major role for business in this initiative.**
- **County needs to understand the business mindset.**
- **Be more clear about what businesses are being asked to do and by when.**
- **Business Sector meetings should be chaired by an influential, committed business person.**

# **COMMUNITY GROUPS YOUTH • ADULTS**



# **Major Findings – Youth Groups**

- **Youth Leadership Group, Eden House Apartments, Ashland Neighborhood, San Leandro**
- **Youth Leadership Group, La Familia Counseling Center, Hayward Neighborhood**

# Major Findings – Youth

- **Living in a violent community is a way of life.**
- **All knew at least two victims who have died from violence in the past year.**
- **Young people have become indifferent to the violence that closely touches their lives.**
  - **"If it happens to someone I know well, then I care. If it happens to an acquaintance or a stranger, I don't care."**
  - **"When we hear about another murder, my mom is very scared. But I have adjusted to it. I think, oh well, here's another one. It's part of life."**

# Major Findings – Youth

- **Most youth believe that violence is preventable.**
- **“A teen center with sports, games, mentoring, and counseling would keep kids busy and reduce crime.”**
- **“Create job opportunities for young people.”**
- **“Talk to kids. Tell them what’s wrong. Tell them what happens with violence and what it’s going to cost them. Then, show them the right way.”**
- **“Get famous people (like rap stars and sports heroes) to be role models and speak about violence prevention. Famous people will get our attention.”**

# Major Findings – Youth

- **“Get to kids while they're young; before they go in the wrong direction.”**
- **“Schools gave up on us already. They cut art, music and more stuff. The bathrooms are a mess. That sends the message to us that we aren't worth it. Fix the schools.”**
- **“Give us a voice on the county task force. We have a lot to offer. We understand violence; we live it.”**
- **Bring kids and parents together “so more parents can see what they're doing to their kids.”**

# Major Findings – Youth

*"Keep your word. When you say you're going to show up, be sure you do. Listen to us. Care about us. Treat us with RESPECT. Every one of us has a story. We're experiencing the violence first hand. If we all get together and work on it there is hope."*

*Hijos del Sol, Hayward*

# **Major Findings – Youth**

## **Youth Communication Vehicles**

- **“Use the Internet – especially My Space and emails.” (About half the participants have Internet access at home.)**
- **“Make it part of the school curriculum.”**
- **“Create a teen newsletter with topics that interest kids.” (Ashland youth group is doing this.)**

# **Major Findings – Adults**

- **Eden House Apartments, Ashland Neighborhood, San Leandro**
- **Adult Resident Action Council, Sobrante Park Neighborhood, Oakland**

# **Major Findings – Adults**

- **Residents are very frustrated with the slow pace of change in their communities.**
- **Without tangible results, people are “getting tired and losing hope.”**
- **Resident want to know “How serious are you (county and city officials)?”**
- **They feel a lack of RESPECT and responsiveness.**



# **Major Findings – Adults**

- **Adult respondents indicated that the best vehicles for communicating with them about violence prevention are:**
  - **Word of mouth**
  - **E-mail/internet (about half use it)**
  - **Radio**
  - **TV news**
  - **Phone calls**
  - **Text messages**

# **BRANDING**

**Healthy Living**

*...for life!*

Alameda County Public Health Department

**Give voice to an alternative  
to violence.**

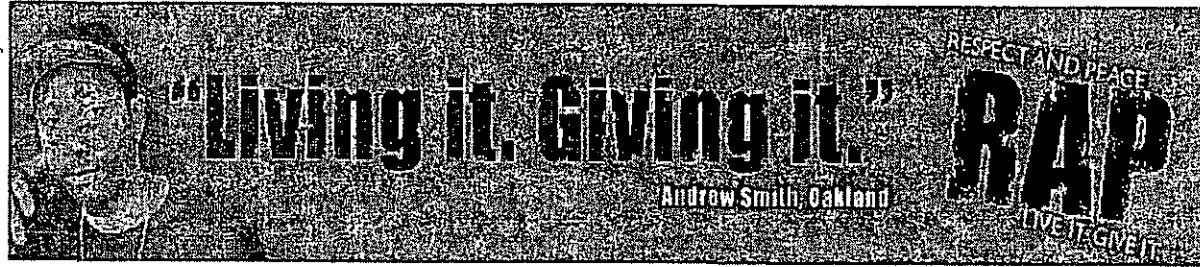
**RESPECT AND PEACE**

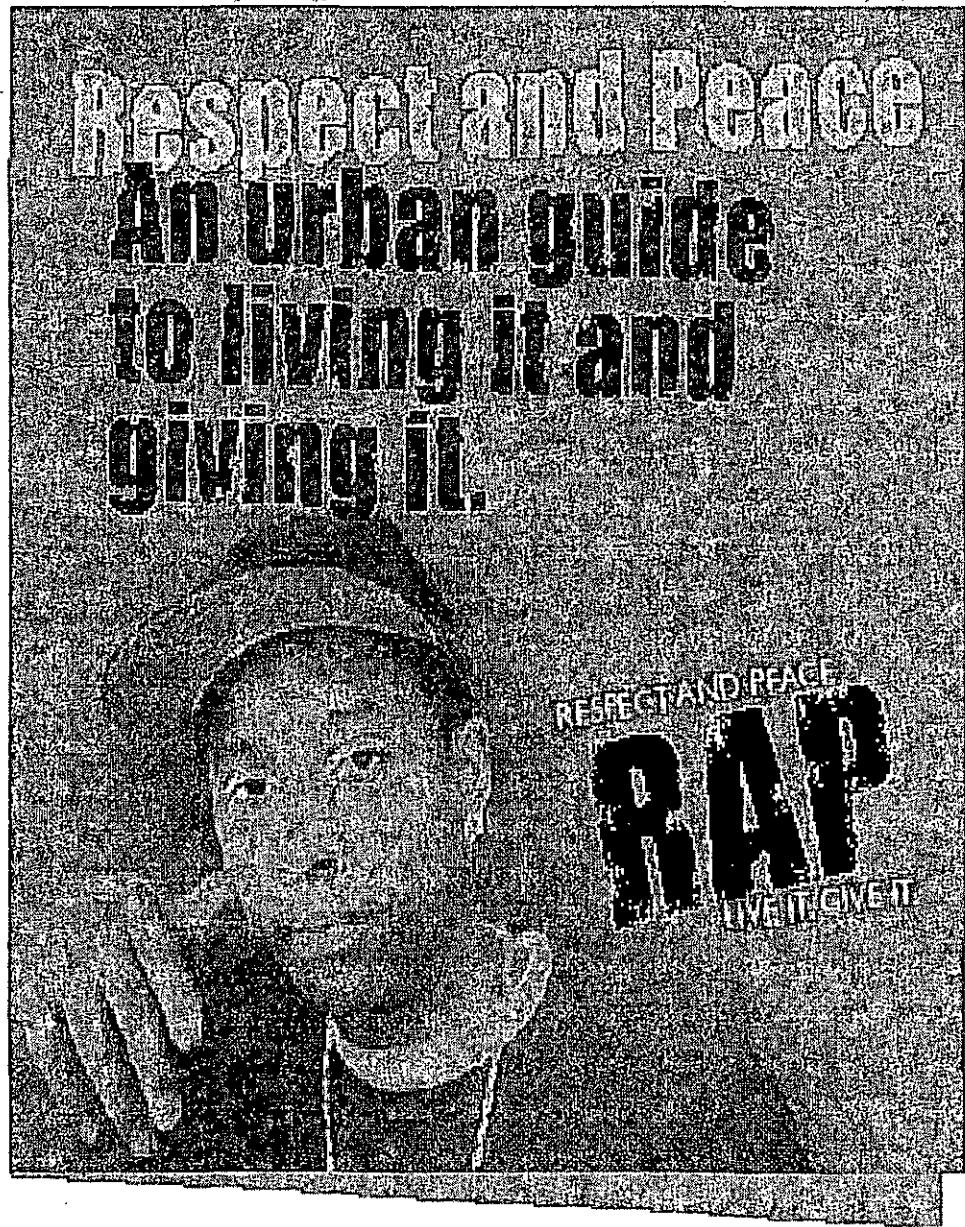
**LIVE IT. GIVE IT.**

RESPECT AND PEACE

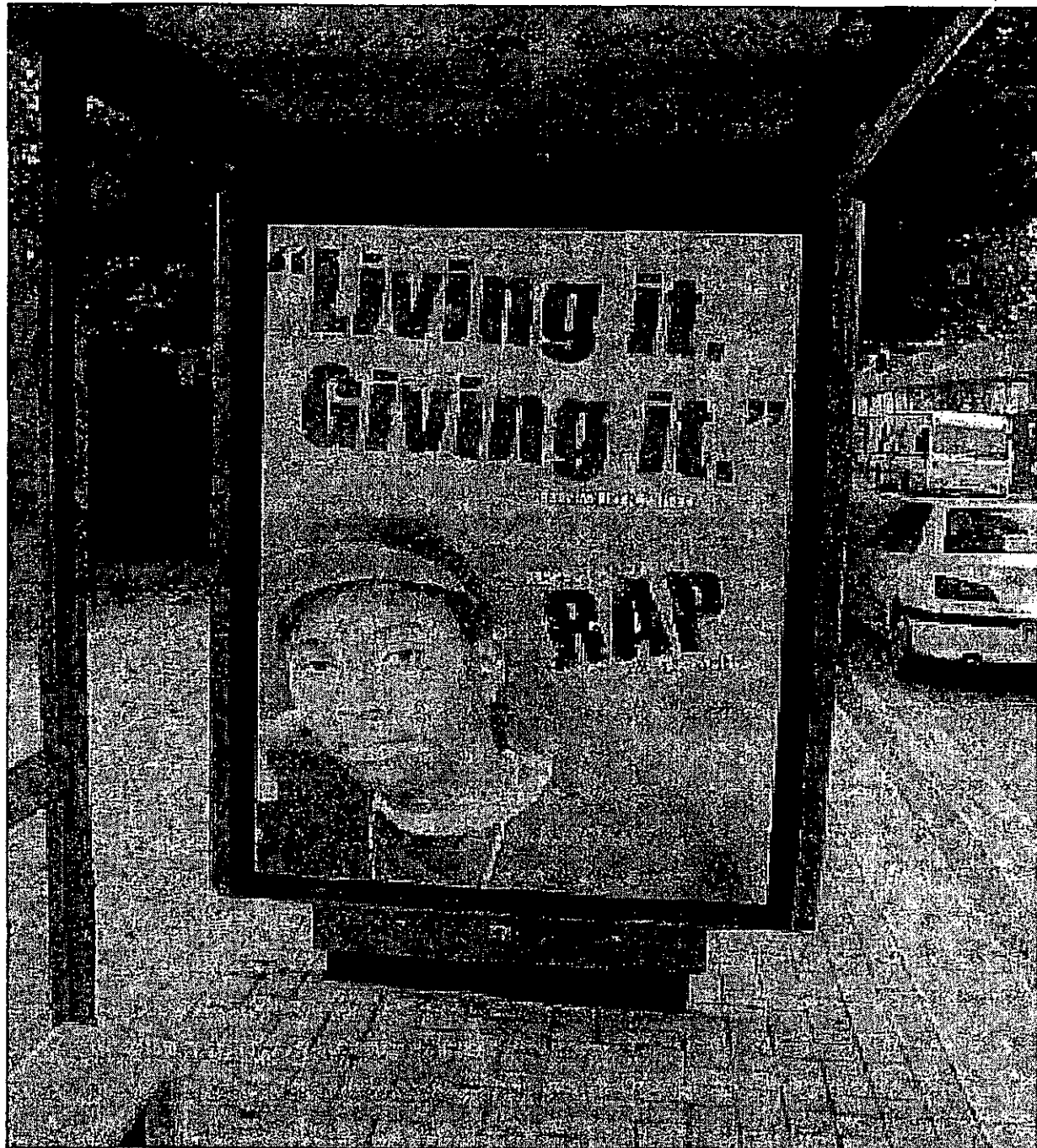
**RAP**

LIVE IT GIVE IT









RESPECT AND PEACE

RAMP

LIVE IT GIVE IT



RESPECT AND PEACE

**RAP**

LIVE IT GIVE IT



RESPECT AND PEACE  
**RAP**  
LIVEMENT

