

CITY OF OAKLAND

AGENDA REPORT

OFFICE OF THE CITY CLERK
2006 JAN 11 PM 4:52

To: Office of the City Administrator
Attn: Deborah Edgerly
From: Police Department
Date: January 24, 2006

Re: A Report and Proposed Resolution Authorizing the City Administrator, on Behalf of the City of Oakland, to Enter into a Two-Year Professional Services Agreement for the Period July 1, 2005 through June 30, 2007 with Big Valley Aviation, Inc. in an Amount Not to Exceed Seven Hundred Thousand Dollars (\$700,000) for Maintenance of Police Department Helicopters

SUMMARY

A resolution has been prepared authorizing the City Administrator, on behalf of the City of Oakland, to enter into a two-year professional services agreement in an amount not to exceed \$700,000 with Big Valley Aviation, Inc. for helicopter maintenance services on behalf of the Oakland Police Department (OPD).

FISCAL IMPACT

Funds in the amount of \$350,000 per year, for a total of \$700,000 for two years, are included in the Department's FY 2005-07 baseline budget. Funds are allocated in the General Purpose Fund: 1010, the Air Support Unit Organization: 105660, and Special Operations Program Code: PS13.

The City-mandated Contract Assessment Fee associated with the \$700,000 contractual provision totals \$21,000, based on a 3% calculation rate. The only means by which the OPD can support this fee is through a reduction in the amount of funds available for this agreement, resulting in a decrease in direct service provisions. Accordingly, the Department requests a waiver of the City's Contract Assessment Fee.

The contractor will provide parts, materials, and lubricants required for maintenance and operation of the helicopters at the current manufacturer's list price less a 10% discount. In the schedule of payment disbursement, the contractor will be paid at a rate of \$90 per mechanic hour during normal shop hours. The overtime rate will be \$135 per hour.

The amount of previous contracts averaged \$320,000 annually. The current contract is higher than this average due to the inflationary cost of fuel and labor over the past 10 years, as well as, the need for deferred maintenance. The deferred maintenance is necessary to fulfill flight missions in a safe and reliable manner.

Item: _____
Public Safety Comte.
January 24, 2006

BACKGROUND

Big Valley Aviation, Inc. has serviced and performed maintenance on the Department's three helicopters (two McDonnell Douglas (MD) 500Es and one Enstrom) since 1987. The MD500E helicopters were purchased new, one in 1990 and the other in 1993. The Enstrom helicopter was purchased used in 1988. Big Valley Aviation is an employee-owned company based in Stockton, California. The company meets all maintenance requirements. It has provided ongoing, satisfactory service to the OPD's Air Support Unit for 18 years. The Department's options for helicopter maintenance contractors are limited. Conditions attached to the insurance policy on the McDonnell Douglas helicopters require that the "aircraft be maintained in full compliance with the maintenance requirements prescribed by the McDonnell Douglas Helicopter Company for the aircraft and must be checked semi-annually for conformity to proper maintenance practices at a McDonnell Douglas Distributor, service center, overhaul facility or other designated McDonnell Douglas Facility."

The continuance of service was necessary for the Department's helicopters maintenance, and the last contract expired in June 30, 2005. There was a transitional period of contract development when the former contract administrator resigned and the current replacement came on board. Big Valley Aviation continued to provide necessary maintenance of the Department's helicopters during this transitional period. It has provided approximately \$170,000 in maintenance since July 1, 2005. This amount is included as part of this contract.

KEY ISSUES AND IMPACTS

The Department's Air Support Unit contacted numerous helicopter maintenance facilities in the Bay Area. It was unable to locate a potential vendor within reasonable proximity (50-mile radius from Oakland) to provide services comparable to that of Big Valley Aviation, Inc. Arius Helicopter Maintenance, located in San Jose, CA was originally thought to be a potential vendor since it is a factory-authorized vendor of MD helicopters. However, it does not currently service the MD aircraft. Additionally, it is not a factory-authorized Enstrom vendor. Its hourly rates ranged between \$95 to \$105 per hour.

Big Valley Aviation, Inc. is located in Stockton, California and as such does not meet the City of Oakland's twenty-percent (20%) minimum participation requirement for professional service contracts of \$50,000 or more associated with the Local and Small Local Business Enterprise Programs. The Police Department requests a waiver of said provision associated with the proposed contract for services.

PROGRAM DESCRIPTION

There are several requirements that a vendor must meet to adequately provide service to the helicopters. Big Valley Aviation encompasses all of the essential requirements, which include: a Federal Aviation certified repair station, a factory-certified customer service facility, and factory-trained mechanics for both McDonnell Douglas and Enstrom helicopters. Additionally, Big Valley Aviation is very familiar with the Department's helicopters. This familiarity enables it to provide timely maintenance and repairs at a reasonable cost. Its performance maximizes the availability of the aircraft for police services. Lastly, the maintenance is performed in accordance with Federal Aviation Administration and helicopter manufacturer requirements.

The Department's Air Support Unit is staffed by one Sergeant of Police and three Police Officers; all of whom are pilots. The two MD500E helicopters are used for patrol duties and the Enstrom helicopter is used for training exercises. The Unit supports the Oakland Police Department by providing aerial support for suspect searches, setting perimeters, pursuits, tactical incidents, crowd control/events, surveillance, missing persons, photo requests, traffic enforcement, searchlight assists, entry team insertions, and water rescue. It also provides support to the Oakland Fire Department with the detection and reporting of fires, scene evaluations, best approach routes, evacuation assistance, rooftop rescues, Forward Looking Infra-Red Radar (FLIR) assessments, video downlinks, and aerial command post. Lastly, it also provides assistance to the Department of Homeland Security by partnering with the U.S. Coast Guard, patrolling the Oakland International Airport, assisting the F.B.I., providing surveillance of potential targets, patrolling of the Port of Oakland and Bay Bridge.

SUSTAINABLE OPPORTUNITIES

Economic

The Air Support Unit is the Department's "force multiplier" enhancing the ability of ground-based units to complete assignments, projects and tasks. A study in 1975 by the Kansas City Police Department has shown that a police helicopter can perform the same level of observation and tactical support as 12 patrol officers on the ground. Thus the maintenance of the Department's helicopters will increase overall efficiencies in public safety services and officer safety.

Environmental

There are no environmental impact concerns associated with this report.

Social Equity

Enactment of the contractual agreement for helicopter maintenance will enhance violence prevention and facilitate future economic growth in Oakland.

DISABILITY AND SENIOR CITIZEN ACCESS

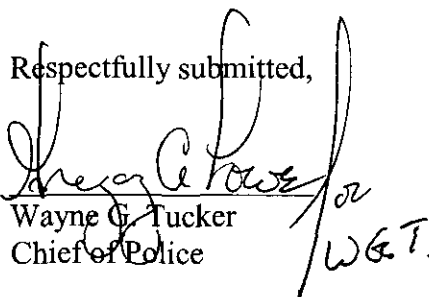
There are no Americans with Disabilities Act (ADA) or senior citizen access issues contained in this report.

RECOMMENDATION

The Oakland Police Department recommends that the City Council authorize the City Administrator to enter into a two-year professional services agreement in an amount not to exceed \$700,000 with Big Valley Aviation, Inc. for helicopter maintenance on behalf of the Police Department.

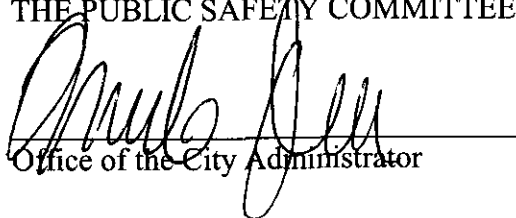
ACTION REQUESTED BY THE CITY COUNCIL

Staff recommends that the City Council approve the resolution.

Respectfully submitted,

Wayne G. Tucker
Chief of Police

Prepared by: Lt. Edward Poulson
Airport Security Section
Bureau of Field Operations
And
Juanita M. Velasquez
Fiscal Services Division
Bureau of Administration

APPROVED AND FORWARDED TO
THE PUBLIC SAFETY COMMITTEE:


Office of the City Administrator

Item: _____
Public Safety Comte.
January 24, 2006

OAKLAND CITY COUNCIL

Ruben S. Sierra
City Attorney

OFFICE OF THE CITY CLERK
CITY OF OAKLAND

RESOLUTION No. _____ C.M.S.

2006 JAN 11 PM 4:52

Introduced by Councilmember _____

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR, ON BEHALF OF THE CITY OF OAKLAND, TO ENTER INTO A TWO-YEAR PROFESSIONAL SERVICES AGREEMENT FOR THE PERIOD JULY 1, 2005 THROUGH JUNE 30, 2007 WITH BIG VALLEY AVIATION, INC. IN AN AMOUNT NOT TO EXCEED SEVEN HUNDRED THOUSAND DOLLARS (\$700,000) FOR MAINTENANCE OF POLICE DEPARTMENT HELICOPTERS

WHEREAS, the Police Department desires to enter into a two-year Professional Services Agreement in an amount not to exceed \$700,000 with Big Valley Aviation, Inc. for helicopter maintenance services; and

WHEREAS, Big Valley Aviation, Inc. is the only helicopter service center in the greater Oakland/San Francisco Bay Area with mechanics adequately qualified to perform helicopter maintenance according to manufacturer and Federal Aviation Administration requirements; and

WHEREAS, Big Valley Aviation, Inc., has satisfactorily serviced the Police Department's McDonnell Douglas and Enstrom helicopters during the past eighteen years; and

WHEREAS, Big Valley Aviation, Inc. does not meet the City of Oakland's twenty-percent (20%) minimum participation requirement for professional services contracts of \$50,000 or more associated with the Local and Small Local business Enterprise Programs; and

WHEREAS, the City Council previously authorized a two-year contractual agreement with Big Valley Aviation, Inc. by Resolution No. 78002 C.M.S. dated July 29, 2003; and

WHEREAS, the services provided pursuant to the agreement authorized hereunder are of a professional, scientific or technical nature and are temporary in nature; and

WHEREAS, the City Council finds that this agreement shall not result in the loss of employment or salary by any person having permanent status in the competitive service; and

WHEREAS, contracts requiring professional or specialized services are exempt from competitive bidding pursuant to chapter 2.04 of the Oakland Municipal Code; and

WHEREAS, the three percent (3%) City-mandated Contract Assessment Fee associated with the \$700,000 contractual provision totals \$21,000. Payment of said fee will result in a decrease to direct service provisions, and the Department hereby requests a waiver of said fees; now, therefore be it

RESOLVED: That the City Council hereby authorizes the City Administrator to enter into a two-year Professional Services Agreement with Big Valley Aviation, Inc. in an amount not to exceed \$700,000 for maintenance of Police Department helicopters; and be it

FURTHER RESOLVED: That funds in the amount of \$350,000 per year, for a total of \$700,000 for two years, are included in the Police Department’s FY 2005-2007 baseline budget, with funds allocated in the General Purpose Fund: 1010, Airport Security Organization: 105660, Airport Security Program: PS13, Project Account: 0000000; and be it

FURTHER RESOLVED: That the City Council hereby waives the three percent (3%) Contract Assessment Fee associated with this matter; and be it

FURTHER RESOLVED: That the City Council hereby authorizes a waiver of the Local and Small Local Business Enterprise Program Provision in relationship to a Professional Services Agreement with Big Valley Aviation, Inc. for Police Department helicopter maintenance services; and be it

FURTHER RESOLVED: That the City Administrator or her designee is authorized to complete all required negotiations, certifications, assurances, and documentation required to accept, modify, extend and/or amend this agreement for services, except for any increase in the contract amount; and be it

FURTHER RESOLVED: That the City Attorney shall review and approve said agreement with the Big Valley Aviation, Inc. as to form and legality and a copy of the fully executed agreement shall be placed on file with the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____, 20_____

PASSED BY THE FOLLOWING VOTE:

AYES- BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID, and PRESIDENT DE LA FUENTE

NOES-

ABSENT-

ABSTENTION-

ATTEST: _____
LaTonda Simmons
City Clerk and Clerk of the
Council of the City of Oakland, California