

**CITY OF OAKLAND
COUNCIL AGENDA REPORT**

FILED
OFFICE OF THE CITY CLERK
OAKLAND

2003 NOV 25 AM 9:13

TO: Office of the City Manager
ATTN: Deborah Edgerly
FROM: Public Works Agency
DATE: December 9, 2003

RE: **RESOLUTION AUTHORIZING THE CITY OF OAKLAND TO APPLY FOR, ACCEPT AND APPROPRIATE UP TO \$552,000 IN FY 2003-04 MEASURE B BICYCLE AND PEDESTRIAN DISCRETIONARY FUNDS FOR: 1) UPDATE OF OAKLAND BICYCLE MASTER PLAN, INCLUDING ASSOCIATED ENVIRONMENTAL DOCUMENTATION; AND 2) CONSTRUCTION OF THE EASTLAKE STREETScape PROJECT PEDESTRIAN ELEMENTS FROM 8TH TO 10TH AVENUES**

SUMMARY

A resolution has been prepared for the City Council that authorizes the City Manager, or her designee, to apply for, accept, and appropriate up to \$552,000 in Measure B discretionary funds from the Alameda County Transportation Improvement Authority (ACTIA) to: 1) update Oakland's Bicycle Master Plan, including preparation of associated environmental documentation; and 2) complete construction of the pedestrian improvements included in the Eastlake Streetscape and Pedestrian Enhancement Project from 8th to 10th Avenues.

These projects are consistent with the following City Council Budget Priorities:

- **Make Oakland a Safe City** by improving perception of safety.
- **Improve Oakland Neighborhoods** by improving traffic/bike/pedestrian safety.
- **Inspire Creativity and Civic Engagement** by fostering collaboration with and among community-based organizations and City departments to enhance community ownership and participation.

FISCAL IMPACTS

Update of Oakland Bicycle Master Plan, Including Environmental Documentation

The proposed resolution authorizes the appropriation of \$217,000 of Measure B Bicycle and Pedestrian Discretionary Funds to complete the City of Oakland's Bicycle Master Plan Update, including preparation of environmental documentation. These funds will be deposited to a new Fund 2214, Organization Code 92246.

These grant funds will be matched with \$90,000 of Oakland's share of Measure B Bicycle and Pedestrian Funds (Fund 2212) (Project #: C232920 Bicycle Facility Feasibility Studies 2004-05) budgeted for FY 2004-05. The City's three percent contract compliance fee of \$8,925 will be appropriated from these local matching funds.

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Eastlake Streetscape and Pedestrian Enhancement Project

The proposed resolution authorizes the appropriation of \$335,000 in Measure B Discretionary Funds to complete the unfunded portion of the Eastlake Streetscape and Pedestrian Enhancement Project -- from 8th to 10th Avenues (Project No. G174710). No matching funds are required in order to receive the Measure B discretionary grant.

The Eastlake Streetscape project (excluding the 8th to 10th Avenues segment) is currently under construction by Ray's Electric for a contract amount of \$1,495,570. This construction contract is fully funded by grants from the Metropolitan Transportation Commission's Transportation for Livable Communities capital grant program (\$1,546,000), Fund 2163, Organization Code 92190, Project No. G174710 and the Bay Area Air Quality Management District's Transportation for Clean Air Fund (\$200,000), Fund 2166, Organization Code 92270, Project No. G174730. Additional funding is provided by District II Pay-Go Fund (\$412,000), Fund 5500, Organization Code 94001, Project No. B00600; Municipal Capital Improvement Fund (\$200,000), Fund 5500, Organization Code 94800, Project No. C194510; a Community Block Development Grant (\$85,000), Fund 2108, Organization Code 92190, Project No. G174720; and FY 02-03 Measure B Sales Tax Fund (\$180,000), Fund 2212, Organization Code 92270, Project No. G174740. Maintenance of these capital improvements will be covered by the City's ongoing maintenance budget.

BACKGROUND

The Alameda County Transportation Improvement Authority (ACTIA) recently issued the first call for projects for a new funding source for bicycle and pedestrian projects and programs in Alameda County. This new Countywide Discretionary Fund, funded by the Measure B ½ cent sales tax for transportation, is dedicated to projects and programs that expand and enhance bicycle and pedestrian access, convenience, and safety in Alameda County. Projects will be evaluated using a variety of criteria, including: gap closure, access to transit (intermodal connections), countywide significance, and significant leveraging of outside funding. Geographic equity (equitable distribution of funds throughout the County over the life of the Funding Program) will also be given consideration.

All phases of capital bikeway projects, including feasibility and design studies, are eligible for funding. All proposed on-street bicycle facilities must have countywide significance; i.e., they must serve residents from more than one jurisdiction. These proposed facilities must be part of a recommended Cross County Corridor in the Alameda Countywide Bicycle Plan.

The Community and Economic Development Agency (CEDA) forwarded a separate resolution from that Agency for Measure B Bicycle and Pedestrian Discretionary Funds for Intermodal Streetscape Improvements on Telegraph Avenue (*approved by Council on October 28, 2003*).

KEY ISSUES AND IMPACTS

By updating the City's Master Bicycle Plan, Oakland will be able to apply for Caltrans' Bicycle Transportation Account (BTA) funds for high priority City and County projects. Annually Caltrans awards approximately \$7 million of BTA funds through a competitive grant program. Completion of feasibility and traffic impact studies, community meetings, and preliminary design documents, must be done prior to requesting capital grants to build these projects. The Measure B funds would finance this advance work.

The funding for the Eastlake Pedestrian project will enable the City to repair existing sidewalks and provide ADA (Americans With Disabilities Act) compliant ramps, which will lower future liability and maintenance costs. The project will enable the City to complete a critical unfunded segment of this pedestrian streetscape project.

All discretionary funds awarded by ACTIA must be obligated within one year of the Board's approval of funding. Funds must be expended within two years of allocation.

PROJECT DESCRIPTION

Update of Oakland Bicycle Master Plan, Including Environmental Documentation

This project will update the Oakland Bicycle Master Plan and integrate it with the Countywide Bicycle Plan. Associated environmental documentation will be prepared to ensure all potential impacts of the Bicycle Plan Update are fully evaluated. This project will also conduct bicycle lane feasibility/design and traffic impact studies for as many of the following projects as the budget allows:

- 1) Countywide Route #10: Fruitvale/Coolidge Corridor to BART and Union Point Park/Bay Trail Connector (District 5)
- 2) Countywide Route #20: Coliseum BART to Bay Trail Connector (66th Avenue and the 66th Avenue Overcrossing) and Hegenberger/73rd connection (District 6)
- 3) Countywide Route #25 (West Oakland Segment): Market and 14th Street Spur from Market to Broadway (District 3)
- 4) Countywide Route #25 (East of the Lake Segment): 12th Street/San Leandro Street corridor (Districts 2, 4, 5, 6, and 7)
- 5) Countywide Route #35: Telegraph Class II, including the Rockridge and downtown Oakland Class III spurs (Districts 1 and 3)
- 6) Park Boulevard with a connector to Trestle Glen/MacArthur (District 4)

Eastlake Streetscape and Pedestrian Enhancement Project

The Measure B grant will extend the pedestrian improvements along two additional blocks of International Blvd from 8th to 10th Avenues. The improvements include new pedestrian bulb outs, accented crosswalks, and pedestrian streetlights. Repair of existing sidewalks, including provision of ADA (Americans With Disabilities Act) compliant ramps, will be constructed from 8th to 10th Avenues. These project elements are designed to enhance pedestrian safety, calm traffic, and encourage alternative modes of transportation such as mass transit and bicycles.

SUSTAINABLE OPPORTUNITIES

Economic: Implementation of these projects provides the opportunity to use local contractors, which offer employment openings to Oakland residents, thereby strengthening the local economy.

Environmental: The proposed projects encourage bicycling and walking as alternative modes of transportation. Staff will also review the applicability of tape or thermoplastics for bicycle lane striping; these materials are more durable than paint, reducing maintenance costs. The project will reduce maintenance costs and avoids grinding out of lane striping by taking advantage, where possible, of upcoming street resurfacing projects.

Social Equity: These projects will provide greater accessibility and safety to persons who depend on non-motorized transportation and public transit to access jobs and services.

DISABILITY AND SENIOR CITIZEN ACCESS

The proposed projects will improve access for seniors and persons with disabilities who use wheelchairs, walk, or bicycle. Wheelchair users needing access to curb ramps or parked vehicles along the side of the street can use bicycle lanes. The bicycle lane striping also provides a pedestrian buffer and refuge between parked cars and passing traffic. The Eastlake project improves the pedestrian environment in a local commercial district; the bulb outs improve street crossing access for persons with disabilities and senior citizens.

RECOMMENDATIONS AND RATIONALE

Staff recommends that the City Council authorize the City Manager, or her designee, to apply for, accept and appropriate \$552,000 in FY 2003-04 Measure B Discretionary Funds for: 1) Update of the City's Bicycle Master Plan, including preparation of associated environmental documentation; and 2) Construction of the Eastlake Streetscape and Pedestrian Enhancement Project from 8th to 10th Avenues.

ACTION REQUESTED OF THE CITY COUNCIL

Staff recommends that the City Council approve the resolution for: 1) Update of the Oakland Bicycle Master Plan, including associated environmental documentation; and 2) Construction of the Eastlake Streetscape and Pedestrian Enhancement Project from 8th to 10th Avenues.

Respectfully submitted,



CLAUDETTE R. FORD
Director, Public Works Agency

Reviewed by:
Raul Godinez II, P.E.
Assistant Director, Public Works Agency

Prepared by:
Shanna O'Hare
Senior Transportation Planner

APPROVED AND FORWARDED TO
THE PUBLIC WORKS COMMITTEE:



OFFICE OF THE CITY MANAGER

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OAKLAND CITY COUNCIL

RESOLUTION No. _____ C.M.S.



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INTRODUCED BY COUNCILMEMBER _____

RESOLUTION AUTHORIZING THE CITY OF OAKLAND TO APPLY FOR, ACCEPT AND APPROPRIATE UP TO \$552,000 IN FY 2003-04 MEASURE B BICYCLE AND PEDESTRIAN DISCRETIONARY FUNDS FOR: 1) UPDATE OF THE OAKLAND BICYCLE MASTER PLAN, INCLUDING ASSOCIATED ENVIRONMENTAL DOCUMENTATION; AND 2) CONSTRUCTION OF THE EASTLAKE STREETScape PROJECT PEDESTRIAN ELEMENTS FROM 8TH TO 10TH AVENUES

WHEREAS, in November 2000 Alameda County voters approved Measure B, which extended the county half-cent transportation sales tax that will finance a multitude of projects to improve the County's transportation system; and

WHEREAS, Measure B included a 5% set aside of net revenue dedicated to bicycle and pedestrian projects and programs; and

WHEREAS, the Alameda County Transportation Improvement Authority (ACTIA) administers the Measure B funds, including a new discretionary fund set aside from the 5% for bicycle and pedestrian safety projects and programs; and

WHEREAS, the City of Oakland is an eligible applicant and desires to apply for, accept and appropriate up to \$552,000 in discretionary bicycle and pedestrian funds from ACTIA for the purpose of appropriating said funding to a new Fund 2214 in Public Works Agency Transportation Services Division (Organization Code 92246); and

WHEREAS, said funding will allow the City to: 1) complete the update of the Oakland Bicycle Master Plan, including associated environmental documentation, and conduct feasibility studies for bicycle and pedestrian safety projects included in the Countywide Bicycle Plan and the City's Pedestrian Plan; and 2) construct pedestrian improvements on the Eastlake Streetscape and Pedestrian Enhancement Project from 8th to 10th Avenues; now, therefore, be it

RESOLVED: That the City Council hereby authorizes the application, acceptance and appropriation of FY 2003-04 Measure B discretionary funds in the amount of: 1) \$217,000 to update the Oakland Bicycle Master Plan, including associated environmental documentation, and conduct feasibility studies for bicycle and pedestrian safety projects included in the Countywide Bicycle Plan and the City's Pedestrian Plan; and 2) \$335,000 to construct pedestrian improvements on the Eastlake Streetscape and Pedestrian Enhancement Project from 8th to 10th Avenues; and be it

FURTHER RESOLVED: That the City Manager, or her designee, is authorized, on behalf of the City of Oakland, to execute and submit all documents, payment requests and related actions, to establish a new Fund 2214 for these grant revenues, and to appropriate any additional funds received for the completion of these projects; and be it

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FURTHER RESOLVED: That should additional funds be received for these projects, the City Manager, or her designee, is hereby authorized to accept and appropriate the same for the purposes described above.

IN COUNCIL, OAKLAND, CALIFORNIA, _____, 20__

PASSED THE FOLLOWING VOTE:

AYES – BROOKS, BRUNNER, CHANG, NADEL, QUAN, REID, WAN, AND
PRESIDENT DE LA FUENTE

NOES –

ABSENT –

ABSTENTION –

ATTEST: _____

CEDA FLOYD
City Clerk and Clerk of the Council
of the City of Oakland, California

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