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CITY OF OAKLAND



CITY HALL

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OAKLAND, CALIFORNIA

94612

Office of the City Administrator Dan Lindheim City Administrator

(510) 238-3301 Fax (510) 238-2223

April 21, 2009

Oakland City Council Oakland, California

President Brunner and Members of the City Council:

Re: A Supplemental Report and Resolutions Approving Application for Edward Byrne Memorial Justice Assistance Competitive Grant and Application for State and Local Law Enforcement Assistance Program: Combating Criminal Narcotics Activity Stemming from the Southern Border of the U.S. Competitive Grant from the American Recovery and Reinvestment Act of 2009 (ARRA)

SUMMARY

Supplemental information is being provided regarding the City's grant applications for the Edward Byrne Memorial Justice Assistance Competitive Grant (Byrne) and for the State and Local Law Enforcement Assistance Program: Combating Criminal Narcotics Activity Stemming from the Southern Border of the U.S. Competitive Grant (State and Local Law Enforcement Assistance) from the American Recovery and Reinvestment Act of 2009 (ARRA)

FISCAL IMPACT

The City will be submitting applications for up to \$500,000 for the State and Local Law Enforcement Assistance Program; up to \$5,000,000 for the Byrne Program Category I: Violence Prevention and Reduction; up to \$500,000 for the Byrne Program Category IV: Hire Civilian Support Personnel in Law Enforcement; and up to \$500,000 for the Byrne Program Category V: Enhance Forensic and Crime Scene Investigations.

KEY ISSUES AND IMPACTS

State and Local Law Enforcement Assistance Program Competitive Grant Application

The State and Local Law Enforcement Assistance grant application is due on April 17, 2009. The Oakland Police Department (OPD) is applying on behalf of the Northern California High Intensity Drug Trafficking Area (HIDTA) for the above referenced grant funding for the purpose of supplementing local and regional Crime Suppression Task Force operations focusing on narcotics trafficking, inclusive of eliminating the production, manufacture, transportation, distribution, and chronic use of illegal drugs and money laundering.

Funding acquired by the City of Oakland from the HIDTA initiative will be used to strengthen law enforcement efforts throughout the City of Oakland (generally) and throughout the greater County of Alameda (specifically). Resources will be utilized to strengthen and expand existing allied enforcement operations; targeting violent crime throughout the jurisdiction, with emphasis placed on anti-gang violence, narcotics trafficking, gun violence abatement, as well as other violent crimes. The funding will also provide law enforcement with training and federal assistance to address gang activities and gun violence in Oakland; enabling law enforcement to focus more fully on crime hot spots and linkages to organized criminal activity.

Some of the grant application's specific goals include the following:

- Through allied enforcement efforts, reduce the levels of narcotics trafficking, gang activity and drug-related crimes throughout Oakland
- Through community policing efforts, reduce the number of locations considered "hot spot" drug sales and use and in turn reduce violence associated with turf battles.
- Through a joint federal/local law enforcement group/task force, develop a cohesive strategy to suppress narcotics trafficking and violence in our communities.
- Through a joint federal/local law enforcement task force, decrease gun possession, gun crime and violent crime throughout Oakland and Alameda County.

Byrne Competitive Grant Application

The Byrne competitive grant application is due on April 27, 2009. The City will be submitting three separate grant applications, as allowed for under the Byrne grant requirements, in the following areas:

- Category I: Prevent and Reduce Violent Crime.
- Category IV: Hire Civilian Support Personnel in Law Enforcement (training staff, analysts, dispatch personnel, etc.).
- Category V: Enhance Forensic and Crime Scene Investigations.

There are no minimum or maximum grant award amounts for submissions under these categories according to the grant guidelines. A key criteria in these and other ARRA grant submissions is evidence of job retention or creation opportunities.

The City's Category I: Prevent and Reduce Violent Crime grant application will include a programming component for restorative justice activities as requested by the Public Safety Committee at its April 7th

hearing. It is our understanding that Restorative Justice for Oakland Youth (RJOY), a restorative justice collaborative, is submitting its own grant application for the Byrne competition.

The City's grant application will focus on supporting and enhancing the City's current violence reduction and prevention efforts that are key aspects of the City's public safety approach and which meet the Byrne grant criteria. The application will include requested funding for the following activities:

- Expand street outreach services in the highest "stressor" police beats in Oakland in East, Central, and West Oakland by employing 15 additional street outreach workers.
- Provide case management and follow-up support for "Call-Ins" for probationers and parolees at high risk for committing acts of violence or becoming victims themselves.
- Enhance job training and placement for Call-In participants and high risk youth encountered during outreach, including the provision of employment training stipends for 100 youth.
- Enhance community engagement in coordination with the Neighborhood Services Coordinators (NSC) for the Elmhurst neighborhood of East Oakland.
- Support the current 15 Neighborhood Services Coordinators who are key parts of the City's community policing strategy as links between neighborhood watch and business groups and the Oakland Police Department's Problem Solving Officers.
- Enhance the Neighborhood Services Division (NSD) programming by hiring 4 new Neighborhood Services Coordinators to bring the ratio of Coordinators to assigned beats to 1:3.
- Enhance the NSD programming by hiring 2 additional Police Services Technicians for the highest stressor beats in East Oakland (23x, 26y, 27y, 30x).
- Enhance the youth violence prevention and reduction programming at parks and recreational centers for "disconnected/disengaged" youth, including training programming staff on the restorative justice and healing session models, and operating violence prevention programming during enhanced hours of operation.
- Retain the Youth Risk Watch program operated by the Fire Department in partnership with the Oakland Unified School District, Children's Hospital, and other groups, which trains children in grades K-8 on crime and violence identification, crime reporting, and personal safety skills.
- Support evaluation data management needs through services from the City's Information Technology department.
- Establish programming to decrease ethnic minority male high school student drop-out rates with tutorial, mentoring and case management services.
- Establish a communications network with junior high and high school age students regarding crime, violence and prevention strategies.
- Collaborate with the Oakland Unified School District to develop a comprehensive truancy reduction program.

The City's Category IV: Hire Civilian Support Personnel in Law Enforcement grant application is an opportunity for the City to fund OPD's civilian crime and intelligence analysts, dispatchers, or training staff to enhance its enforcement efforts.

The City's Category V: Enhance Forensic and Crime Scene Investigations grant application is an opportunity for the City to fund OPD's crime scene investigators and computer forensic analysts and existing laboratories.

RECOMMENDATIONS

It is recommended that the City Council adopt the resolution to apply for the following grants:

- 1. State and Local Law Enforcement Assistance Program in the amount up to \$500,000.
- 2. Edward Byrne Memorial Justice Assistance Program, Category I Violence Prevention and Reduction in the amount up to \$5,000,000.
- 3. Edward Byrne Memorial Justice Assistance Program, Category IV Hire Civilian Support Personnel in Law Enforcement in the amount up to \$500,000.
- 4. Edward Byrne Memorial Justice Assistance Program, Category V Enhance Forensic and Crime Scene Investigations in the amount up to \$500,000.

Respectfully submitted,

Dan Lindheim City Administrator FILED OFFICE OF THE CITY CLERA OAKLAND

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APPROVED AS TO FORM AND LEGALITY

OAKLAND CITY COUNCIL

RESOLUTION NO.	C.M.S.
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Resolution Authorizing The City Administrator, On Behalf Of The City Of Oakland, To Apply For, Accept, And Appropriate Grant Funds From The American Recovery And Reinvestment Act Of 2009 (Federal Government's "Stimulus Package") For The U.S. Department Of Justice, Office Of Justice Programs' Bureau Of Justice Assistance (OJP, BJA), Edward Byrne Memorial Competitive Grant (Byrne Competitive Grant) Program For Up To \$6,000,000 (Six Million) In Funds To Prevent And Reduce Violent Crimes, Hire Civilian Support Personnel In Law Enforcement And Enhance Forensic Crime Scene Investigations

WHEREAS, it is anticipated that the U.S. Government will award grant funds in the amount of approximately \$ 787 dollars from the American Recovery and Reinvestment Act of 2009 (Federal Government's "Stimulus Package") to state and local governments to stimulate the economy by creating and preserving jobs, and

WHEREAS, the City of Oakland may be eligible to receive a portion of the grants funds; and

WHEREAS, due the urgent economic conditions, the federal government is releasing information on an ongoing basis regarding application deadlines and the criteria for funding and the types of programs, projects that will qualify for the funding and the Mayor, City Administrator and the City Council wish to be in the best posture (1) to be apprised of and updated regarding developments regarding the Stimulus Package and the City's options and (2) to prepare and complete and revise as necessary timely grant applications and (3) to obtain the maximum amount of grant funds for which the City of Oakland may be eligible; and

WHEREAS, the City learned that funds are available from the U.S. Department of Justice, Office of Justice Programs' Bureau of Justice Assistance (OJP, BJA), Edward Byrne Memorial Competitive Grant (Byrne Competitive Grant) Program and the City wishes to apply for a grant from the Stimulus Package for said purpose; and

WHEREAS, the City has learned that the deadline for the application is April 27, 2009, now therefore be it

RESOLVED: that the City Council hereby authorizes the City Administrator or his designee to apply for, accept and appropriate up to \$6,000,000 in grant funds from the American Recovery and Investment Act of 2009 (Federal "Stimulus Package") in order to:

• Expand street outreach services in the highest "stressor" police beats in Oakland in East, Central, and West Oakland by employing 15 additional street outreach workers;

- Provide case management and follow-up support for "Call-Ins" for probationers and parolees at high risk for committing acts of violence or becoming victims themselves;
- Enhance job training and placement for Call-In participants and high risk youth encountered during outreach, including the provision of employment training stipends for 100 youth;
- Enhance community engagement in coordination with the Neighborhood Services Coordinators (NSC) for the Elmhurst neighborhood of East Oakland;
- Support the current 15 Neighborhood Services Coordinators who are key parts of the City's community policing strategy as links between neighborhood watch and business groups and the Oakland Police Department's Problem Solving Officers;
- Enhance the Neighborhood Services Division (NSD) programming by hiring 4 new Neighborhood Services Coordinators to bring the ratio of Coordinators to assigned beats to 1:3;
- Enhance the NSD programming by hiring 2 additional Police Services Technicians for the highest stressor beats in East Oakland (23x, 26y, 27y, 30x);
- Enhance the youth violence prevention and reduction programming at parks and recreational centers for "at risk" youth, including training programming staff on the restorative justice and healing session models, and operating violence prevention programming during enhanced hours of operation;
- Retain the Youth Risk Watch program operated by the Fire Department in partnership
 with the Oakland Unified School District, Children's Hospital, and other groups, which
 trains children on crime and violence identification, crime reporting, and personal safety
 skills:
- Support evaluation data management needs through services from the City's Information Technology department;
- Fund OPD's civilian crime and intelligence analysts, dispatchers, or training staff to enhance its enforcement efforts;
- Fund OPD's crime scene investigators and computer forensic analysts and existing laboratories, and, be it

FURTHER RESOLVED: that the City Council, hereby authorizes the City Administrator as agent of the City, or his designee to execute all agreements and other documents necessary in connection with the grant and complete any negotiations, certifications, and documentation required to accept, modify, extend or amend the grant award provided no additional funds will be allocated without prior Council approval.

IN COUNCIL, (DAKLAND, CALIFORNIA,
PASSED BY T	HE FOLLOWING VOTE:
AYES-	BROOKS, DE LA FUENTE, KAPLAN, KERNIGHAN, NADEL, QUAN, REID, AND PRESIDENT BRUNNER
NOES-	
ABSENT-	
ABSTENTION	
	Attest:
•	LaTonda Simmons
	City Clerk and Clerk of the
	Council of the City of Oakland, California