

CITY OF OAKLAND
AGENDA REPORT

OFFICE OF THE CITY CLERK
OAKLAND

2004 JAN 29 PM 1:02

To: Office of the City Manager
Attn: Deborah Edgerly
From: Department of Human Services
Date: February 10, 2004

Re: RESOLUTION AUTHORIZING THE APPLICATION, ACCEPTANCE, AND APPROPRIATION OF A TWO-YEAR GRANT FROM THE STATE OF CALIFORNIA DEPARTMENT OF COMMUNITY SERVICES AND DEVELOPMENT (CSD) IN THE AMOUNT OF \$174,939 TO THE OAKLAND COMMUNITY ACTION PARTNERSHIP (CAP) FOR CALENDAR YEARS 2004 AND 2005

SUMMARY

Staff recommends that the City Council approve a resolution authorizing the City Manager to apply for, accept, and appropriate \$174,939 from the State of California Department of Community Services and Development (CSD) Community Services Block Grant (CSBG) funds to the City of Oakland's Community Action Partnership program. Only one quarter, \$174,939, of CAP's estimated annual funding of \$689,944 is available to the City at this time. The full annual allocation will be made available once the federal 2004 CSBG appropriation bill has been signed, which is expected to occur during the first quarter of 2004. Funding for calendar year 2005 is expected in a similar amount.

FISCAL IMPACT

Acceptance of this grant would have no negative or additional fiscal impact on the General Fund. The two-year City Council Adopted Budget includes this grant, which is appropriated in Fund 2159, Org 78111, Project G223510. Also, no local match is required for the grant and all associated overhead charges are paid for by the grant. Failure to accept and appropriate CSBG funds would result in a decrease of an estimated \$689,944 annually for support and services to Oakland's low income community.

The pending contract with the State of California Department of Community Services and Development (CSD) allocates approximately one quarter of the anticipated 2004 award of \$689,944. This partial allocation is based on Congress' passage of a continuing resolution for partial funding and pending the final passage of the 2004 CSBG appropriations bill which is expect to be heard during the first quarter of 2004.

The attached resolution allows for the City of Oakland to enter into a two-year contract with the State of California Department of Community Services and Development for calendar years 2004 and 2005 and would allow for the acceptance and appropriation of a similar amount for calendar year 2005 pending federal appropriation.

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BACKGROUND

Community Action Agencies were born out of the enactment of the Economic Opportunity Act of 1964. The purpose of this statute was to eliminate the causes and consequences of poverty in the United States. The Act established a federal Office of Economic Opportunity, formed state Economic Opportunity Offices, and created the new community based agencies called Community Action Agencies.

Subsequently in 1981, the federal Omnibus Budget Reconciliation Act restructured the allocation of funds to Community Action Agencies by establishing the Community Services Block Grant (CSBG) program. The Community Services Block Grant funds are allocated to the states, which include an existing network of over 1,100 Community Action Agencies nationwide. In addition, federal regulations stipulate all eligible clients who participate must meet 100% of the United States Department of Health and Human Services' low-income poverty guidelines.

Since 1971, the City of Oakland has received funding from the Community Services Block Grant (CSBG) and predecessor funding sources to administer Community Action programs and services to Oakland's low-income residents. Community Action programs and services are designed to improve the quality of life for low-income residents through education, job training, life skills training, mentoring, health care and other services. In addition, CSBG funds are used to leverage other funds for programs and services that are designed to alleviate poverty in Oakland and to assist low-income residents in achieving self-sufficiency.

In previous years, CAP has applied for and received other funding as a result of leveraging CSBG funds, including the \$2 million Welfare-to-Work grant secured from the Department of Labor. In 2001, CAP secured matching funds for Project Choice, a program designed to provide intensive case management, employment training and housing assistance to young and adult ex-offenders. In 2002, CAP participated in a request for federal funding to expand the Project Choice program in Oakland; the City of Oakland received an additional \$1 million a year over the course of three years.

KEY ISSUES AND IMPACTS

The City of Oakland has several designated low-income districts. These districts are the primary target of CAP funding, which include: West Oakland, Central Oakland and Chinatown, portions of Central East Oakland, the San Antonio District, Fruitvale, Elmhurst and North Oakland. Poverty rates in Oakland have continued to increase, from 68,781 individuals in 1990 to 76,489 in 2000 (2000 Census Statistics). The current economic situation – continuing local, state and federal budget cuts — makes it particularly challenging for Oakland's low-income individuals and families.

PROGRAM DESCRIPTION

Acceptance of the 2004-2005 CSBG grant will enable the Oakland Community Action Partnership (CAP), to directly address the needs identified by the community, as outlined in the City of Oakland's state approved 2004-2005 Community Action Plan. Local CAP agencies are required to develop, every two years, a needs assessment using statistical data and community

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surveys to identify the community's top priorities toward addressing poverty. The results of the Oakland CAP Plan submitted for 2004-2005 identified the following top priorities: Job Preparation/Training, Housing, Alcohol and Drugs, Health Care, Child Care, and Welfare Reform. To date, the CAP Board has not voted on its funding programs for 2004 but anticipates continuing support for the following activities as outlined in the CAP plan:

- Continue its multi-year funding commitment to Project Choice services for parolees returning to Oakland. This funding is used to match the federal grant.
- Continue funding the homeless and hunger program which distributes food through a network of city-wide non-profit organizations and food pantries. Services include a brown bag grocery distribution and the annual Thanksgiving dinner for the homeless and low income residents of Oakland.
- Continued support of the Substance Abuse Roundtable and its efforts to implement the substance abuse priorities of the Council approved Violence Prevention Plan.
- Continued funding for the City's ASSETS Senior Employment Program for adults over 55 for preparation into the competitive job market. Services provided include counseling, job support services, job training, free job placement assistance, and part-time paid work experience positions.
- Supporting the City's role in the Earned Income Tax Credit Campaign (EITC), a national coalition of private foundations, public agencies and non-profit agencies geared toward maximizing low income families' use of the Earned Income Tax benefit and other tools for enhanced self sufficiency.

SUSTAINABLE OPPORTUNITIES

The impact of CSBG funding for the City of Oakland will include several positive economic and social equity benefits. Many of the programs funded through the CAP will provide jobs or job training, support services for the disadvantaged populations, and directly benefit specific Oakland neighborhoods and individuals. The over arching goal of Oakland's Community Action Partnership is to move Oakland's low income community toward a sustainable level of self-sufficiency.

DISABILITY AND SENIOR CITIZEN ACESS

All services are open to low-income seniors and individuals with disabilities and all facilities funded provide accessibility features to accommodate persons with disabilities.

RECOMMENDATION(S) AND RATIONALE


Staff recommends that the City Council approve the attached resolution authorizing the City Manager to apply for, accept, and appropriate a grant from the State of California Department of Community Services and Development in the amount of \$174,939 to fund the Oakland Community Action Partnership for program years 2004 and 2005. This will enable Oakland's Community Action Partnership to continue to address and minimize the overwhelming impact of poverty in the City of Oakland.

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ACTION REQUESTED OF THE CITY COUNCIL

That the City Council approve a resolution authorizing the application, acceptance, and appropriation of a two-year grant, from the State of California, Department of Community Services and Development (CSD) in the amount of \$174,939 to the Oakland Community Action Partnership (CAP) for calendar years 2004 and 2005.

Respectfully submitted,



ANDREA YOUNGDAHL
Director, Department of Human Services

Reviewed by:
 Sara Bedford
Policy and Planning Manager
Department of Human Services

Prepared by:
Estelle Clemons
Interim CAP Manager
Department of Human Services

**APPROVED AND FORWARDED TO
LIFE ENRICHMENT COMMITTEE:**



Office of the City Manager

[Signature]
CLERK

OFFICE OF THE CITY ATTORNEY

OAKLAND CITY COUNCIL

RESOLUTION No. _____

C.M.S 2004 JAN 29 PM 1:02

RESOLUTION AUTHORIZING THE APPLICATION, ACCEPTANCE, AND APPROPRIATION OF A TWO YEAR GRANT FROM THE STATE OF CALIFORNIA DEPARTMENT OF COMMUNITY SERVICES AND DEVELOPMENT (CSD) IN THE AMOUNT OF \$174,939 TO THE OAKLAND COMMUNITY ACTION PARTNERSHIP (CAP) FOR CALENDAR YEARS 2004 AND 2005

WHEREAS, the State of California Department of Community Services and Development (CSD) has made available to Oakland one quarter, \$174,939 of the estimated annual funding of \$689,944, of the Community Services Block Grant (CSBG) funds for 2004 based on the congressional passage of a continuing resolution and contingent upon the final passage of Congress's 2004 CSBG appropriations; and

WHEREAS, in order to minimize any program and/or fiscal impacts to local jurisdictions, the State of California Department of Community Services and Development has issued a two-year contract to the Oakland Community Action Partnership (CAP) through Contract Number 04F-4454; and

WHEREAS, the City of Oakland, on behalf of the Oakland CAP, is willing to apply for, accept and appropriate the aforementioned Grant in the amount of \$174,939, and offset the same amount of revenue, for the program year January 1, 2004 through December 31, 2005, under provisions of the Community Services Block Grant; and

WHEREAS, the City of Oakland expects to receive additional funds from the State Department of Community Services and Development for program funding for calendar year 2005; and

WHEREAS, the grantor agrees to pay all central services overhead costs associated with administering the grant; and

WHEREAS, these funds will be used to provide support and services to Oakland's low-income citizens as outlined in the state approved 2004-2005 City of Oakland Community Action Plan; and

WHEREAS, services provided will be in accordance with both Federal and State subcontractor provisions, regulations, and guidelines for eligible activities under the Community Services Block Grant; now, therefore, be it

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FEB 10 2004

RESOLVED: That the City Manager of the City of Oakland is hereby authorized and directed to negotiate and execute a two-year contract with CSD to accept CSBG grant funds and offsetting revenue in the amount of \$174,939 for the purpose described above for program years 2004 and 2005; and be it

FURTHER RESOLVED: That the City Council hereby authorizes the City Manager or his designee as agent for the City to negotiate and execute agreements, without returning to City Council, with service providers for the purpose of providing services to eligible clients in the City of Oakland, and to conduct all negotiations, execute and submit all documents, including but not limited to applications, agreements, amendments, modifications, payment requests, terminations and related actions which may be necessary; be it

FURTHER RESOLVED: That the City Council appoints the City Manager or his designee as the agent of the City to accept and appropriate said grant and any additional funding that may become available.

IN COUNCIL, OAKLAND, CALIFORNIA, _____, 20____

PASSED BY THE FOLLOWING VOTE:

AYES- BROOKS, BRUNNER, CHANG, NADEL, QUAN, REID, WAN and PRESIDENT DE LA FUENTE

NOES-

ABSENT-

ABSTENTION-

ATTEST: _____
CEDA FLOYD
City Clerk and Clerk of the Council
of the City of Oakland, California

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LIFE ENRICHMENT CMTE.
FEB 10 2004