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**CITY OF OAKLAND**  
**AGENDA REPORT**

TO: Office of the City Administrator  
ATTN: Daniel Lindheim  
FROM: Department of Human Services  
DATE: June 23, 2009

RE: **A Resolution Authorizing The City Administrator To Accept And Appropriate A Grant For \$400,000 From The State Of California Governor's Office Of Emergency Services, Law Enforcement And Victims Services Division For A California Gang Reduction, Intervention And Prevention (CalGRIP) Grant And To Enter Into Grant Agreements For One Year, With A One Year Option To Renew, With The Public Health Institute In An Estimated Amount Of \$62,000 Annually And Healthy Oakland For An Estimated Amount Of \$50,400 Annually For Purposes Of Implementing Said Grant From July 1, 2009 Through June 30, 2011**

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**SUMMARY**

The City of Oakland, Department of Human Services (DHS) as lead agency, applied for and received \$200,000 per year for two years (a total of \$400,000) in California Gang Reduction, Intervention and Prevention (CalGRIP) funds from the State of California, Governor's Office of Emergency Services to support efforts to reduce gang and gun violence by instituting the 2009 Oakland Gang Reduction Intervention and Prevention Program (O-GRIPP). O-GRIPP is based on Chicago's CeaseFire program and Chicago's Call In work. Funding will support case management and job training for participants, coordination, data analysis and a community messaging project focused on high crime areas of West Oakland, expanding to another to be determined area in the second year.

**FISCAL IMPACT**

Approval of this resolution will authorize the City Administrator to accept and appropriate \$400,000 in California Gang Reduction, Intervention and Prevention (Cal-GRIP) funds. The funds will be appropriated in the Department of Human Services Fund (2128), DHS Administration Organization (78111), and a project to be determined.

There is no impact on the General Fund. These funds are fully cost covering.

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## **BACKGROUND**

The target population for this grant is approximately 150-200 gang and violence-involved youth and young adults between the ages of 13-35, almost all of whom are male. The population resides within six high crime beats of West Oakland. West Oakland is one of Alameda County's most impoverished neighborhoods. Approximately 35% of its 24,000 residents live below the federal poverty line, with 40% of its households earning less than \$15,000 and 67% earning less than \$35,000 annually. Some 41% of West Oakland youth under the age of 18 live at or below the poverty line.

Through Measure Y, Oakland has developed an integrated system of prevention, early intervention, and treatment services linked to an expanding network of street outreach programs coordinated by the Department of Human Services. The three geographically-based outreach teams (East, West, and Central) serve to engage youth and young adults likely to be involved with gun violence and link them to case management, educational and employment opportunities. Within the target area for this grant, Measure Y funds research-based primary prevention efforts in all middle schools (Second Step), afterschool programs at all schools, employment training program offered by Youth Radio and Bay Area Video Coalition, and re-entry programs by the Mentoring Center. In addition, Healthy Oakland operates a street outreach program throughout West Oakland, utilizing young adults with life experience on the streets to engage youth and young adults who are known to be involved in gang and gun violence. This effort will be expanded starting on July 1, 2009 to include case management. These programs operate as a Y-Team that meets monthly to coordinate efforts and create a system of integrated services targeting West Oakland gang and violence involved youth and young adults. In addition, Measure Y invests \$1.4 million in re-entry employment and case management (Project Choice) citywide.

## **KEY ISSUES AND IMPACTS**

In the first year of the Cal-GRIP grant, Oakland Gang Reduction Intervention and Prevention Program (O-GRIPP) activities will focus on Police Beats 02X, 02Y, 05X, 05Y, 06X and 07X in West Oakland. O-GRIPP has been carefully modeled after Chicago's Ceasefire program. Research has demonstrated that in Chicago targeting resources to high crime beats, aggressive prosecution of gun trafficking and offenses, and outreach and employment to high-risk clients resulted in a greater reductions in homicides as a result of implementing Ceasefire. O-GRIPP is designed explicitly to build upon current Measure Y investments.

O-GRIPP is a highly collaborative partnership that includes the Department of Human Services and Oakland Police Department (OPD), Alameda County Probation, State Parole Department, the Measure Y Street Outreach Program, Healthy Oakland, and a key community partners. A Call-In Planning Committee will be charged with organizing Call-Ins on alternate months. The Call- In Planning Committee is comprised of probation supervisors, the OPD Area Captain, and DHS. DHS will receive data from Probation, Parole and OPD to identify the youth and young adults in the Target Area who are most likely involved in gang or gun related violence. A list

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will be compiled of those who should be contacted, and Probation and Parole will send letters and/or make home visits to invite the target individuals to the next 'Call-In'. Oakland's plan for Call-Ins is based upon Chicago's, where 'forums' targeting gang and gun involved parolees and probationers were held in neutral, community settings and attended by criminal justice agency representatives, community based providers, and employers.

CalGRIP funding supports a Program Analyst at the Public Health Institute and a portion of the salary of a City of Oakland, DHS Reentry Coordinator. The Program Analyst will be primarily responsible for collecting and analyzing West Oakland crime, probation and parole statistics and providing analysis for operational purposes to the Call-In Planning Committee. This position will also coordinate the "Y" Team in West and East Oakland as well as be a resource for the deployment of Street Outreach workers and policy consideration regarding O-GRIPP. The City of Oakland, DHS Reentry Coordinator position is responsible for the partnerships and referrals of Call-In participants to Measure Y funded employment programs. The DHS Reentry Coordinator assists in the coordination and facilitation of the Call In Planning Committee and the monitoring and evaluation of the effectiveness of O-GRIPP.

CalGRIP funding will also support a full-time Healthy Oakland case manager who will work closely with the Measure Y-funded Healthy Oakland street outreach team operating in the Target Area. This case manager will engage youth and young adults recruited to Call-Ins and work with a group of no more than 10-20 individuals at a time to facilitate their becoming fully engaged in other Measure Y-funded case management, employment and social service programs. The case manager will sustain contact with agencies to which participants have been referred to monitor progress and will manage a stipend fund that will provide participants with up to \$100 in certificates and vouchers to be used to obtain employment-appropriate clothing, bus passes, and other work-related needs. In the second year of the grant, a .50 FTE second case manager will be added to operate in partnership with the Measure Y Street Outreach program in the selected target area.

CalGRIP funding will also support a targeted community education campaign directed by DHS and the Mayor's Public Safety Coordinator and focus in the first year on the West Oakland Target Area. This campaign will include the development of billboards, banners on buses, and fliers for distribution through Neighborhood Crime Prevention Councils (NCPC), the faith community, and street outreach workers. The campaign will reinforce community values that reject gangs and gun-violence, and promote and encourage youth and young adults to utilize local resources to develop their capacity.

As part of the CalGRIP award, free technical assistance is being provided by the State Office of Emergency Services in collaboration with The California Endowment and other foundations that will assist Oakland and the other cities receiving funding in the implementation and the evaluation of the effectiveness of this effort.

## **EVALUATION OF PAST PERFORMANCE**

O-GRIPP is a new program that has not been evaluated. However, the City of Oakland, Department of Human Services Measure Y programs are part of an independent evaluation led by Research Development Associates and the results of the work on the Street Outreach component of Measure Y will be enhanced by O-GRIPP. In addition, the Program Analyst at the Public Health Institute will be conducting an ongoing evaluation of the effectiveness of this intervention in coordination with evaluation efforts led by the State CalGRIP office.

## **SUSTAINABLE OPPORTUNITIES**

**Economic:** Providing alternatives to at-risk youth and young adults in Oakland will decrease violence and, therefore, enable businesses to thrive and young people at risk of violence to become gainfully employed, contributing members of their community.

**Environmental:** There are no environmental impacts.

**Social Equity:** Providing opportunities for at-risk youth and young adults with positive alternatives to living with high levels of crime and violence works to achieve social equity.

## **DISABILITY AND SENIOR CITIZEN ACCESS**

All activities sponsored by this grant will be fully accessible.

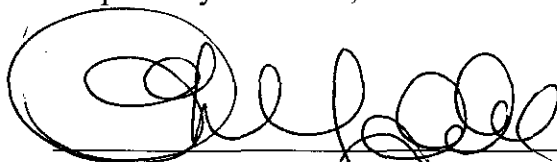
## **RECOMMENDATION(S) AND RATIONALE**

Staff recommends that the City Council approve a resolution authorizing the City Administrator to apply for, accept, and appropriate \$400,000 in funding from the State of California Governor's Office of Emergency Services, Law Enforcement And Victims Services Division for a California Gang Reduction, Intervention and Prevention (CalGRIP) Grant to the City Of Oakland, Department of Human Services to enter into a grant agreement with Healthy Oakland for \$100,800 and the Public Health Institute for \$124,000 for the period July 1, 2009 – June 30, 2011.

**ACTION REQUESTED OF THE CITY COUNCIL**

That City Council approve a resolution authorizing the City Administrator to accept and appropriate a grant for \$400,000 from the State of California Governor's Office of Emergency Services, Law Enforcement And Victims Services Division for a California Gang Reduction, Intervention and Prevention (CalGRIP) Grant and to enter into grant agreements for one year, with a one year option to renew, with the Public Health Institute in an estimated amount of \$62,000 annually and Healthy Oakland for an estimated amount of \$50,400 annually for purposes of implementing said grants from July 1, 2009 through June 30, 2011.

Respectfully submitted,



ANDREA YOUNGDAHL, Director  
Department of Human Services

Reviewed by:  
Sara Bedford, Policy and Planning Manager

Prepared by:  
Page Tomblin, DHS Planner

APPROVED AND FORWARDED TO THE  
LIFE ENRICHMENT COMMITTEE:



Office of the City Administrator

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Oakland City Attorney's Office

## OAKLAND CITY COUNCIL

Resolution No. \_\_\_\_\_ C.M.S.

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**A RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO ACCEPT AND APPROPRIATE A GRANT FOR \$400,000 FROM THE STATE OF CALIFORNIA GOVERNOR'S OFFICE OF EMERGENCY SERVICES, LAW ENFORCEMENT AND VICTIMS SERVICES DIVISION FOR A CALIFORNIA GANG REDUCTION, INTERVENTION AND PREVENTION (CALGRIP) GRANT AND TO ENTER INTO GRANT AGREEMENTS FOR ONE YEAR, WITH A ONE YEAR OPTION TO RENEW, WITH THE PUBLIC HEALTH INSTITUTE IN AN ESTIMATED AMOUNT OF \$62,000 ANNUALLY AND HEALTHY OAKLAND FOR AN ESTIMATED AMOUNT OF \$50,400 ANNUALLY FOR PURPOSES OF IMPLEMENTING SAID GRANT FROM JULY 1, 2009 THROUGH JUNE 30, 2011**

**WHEREAS**, City of Oakland voters passed Measure Y, the Violence Prevention and Public Safety Act of 2004, in November 2004, approving a series of taxes to support violence prevention objectives, programs and services to reduce violence among children, youth and young adults in Oakland; and

**WHEREAS**, of the 109 homicide victims killed in Oakland in 2007, 51 were under the age of 24 and homicide is the leading cause of death for youth under the age of 25; and

**WHEREAS**, Chicago's Ceasefire program has demonstrated that targeting resources to high crime beats, aggressive prosecution of gun trafficking and offenses, and outreach and employment to high-risk clients resulted in a greater reductions in homicides; and

**WHEREAS**, the City of Oakland, Department of Human Services received a grant from the State of California Governor's Office of Emergency Services, Law Enforcement and Victims Services Division for a California Gang Reduction, Intervention and Prevention (CalGRIP) Grant to implement the Oakland Gang Reduction Intervention and Prevention Program (O-GRIPP), which is based on the Chicago model; and

**WHEREAS**, the State Of California Governor's Office of Emergency Services, Law Enforcement and Victims Services Division for a California Gang Reduction, Intervention and Prevention (CalGRIP) Grant will provide \$400,000 to the City and the City will appropriate it to the City of Oakland, Department of Human Services to implement the O-GRIPP program; and

**WHEREAS**, the City of Oakland, Department of Human Services will contract with Healthy Oakland in the amount of \$50,400 to provide case management services for O-GRIPP participants for two years; and

**WHEREAS**, the City of Oakland, Department of Human Services will contract with the Public Health Institute to provide a Program Analyst to manage the O-GRIPP program for one year with one year option to renew at .50 FTE for \$62,000 per year; now, therefore, be it

**RESOLVED**: That the City Administrator is hereby authorized to accept and appropriate the aforesaid grant in the amount of \$400,000 and appropriate it to the City of Oakland, Department of Human Services to implement the O-GRIPP program; and be it

**FURTHER RESOLVED**: That the City Administrator is hereby authorized and directed to accept and appropriate any additional funding related to this grant that may become available; and be it

**FURTHER RESOLVED**: That the City Administrator is hereby authorized to accept and appropriate the aforesaid grant in the amount of \$400,000 into Department of Human Services Fund (2128), DHS Administration Organization (78111), and a project to be determined; and be it

**FURTHER RESOLVED**: That the City Administrator is hereby authorized to accept and appropriate a grant for \$400,000 from the State of California Governor's Office of Emergency Services, Law Enforcement and Victims Services Division for a California Gang Reduction, Intervention and Prevention (CalGRIP) Grant to implement the O-GRIPP program in Oakland and contracts with Healthy Oakland for \$50,400 annually and the Public Health Institute for \$62,000 annually, both with one year option to renew for the period July 1, 2009 – June 30, 2011; and be it

**FURTHER RESOLVED**: That the City Administrator is hereby authorized to conduct all negotiations, execute and submit all documents, including but not limited to applications, agreements, amendments, modifications, payment requests and related actions which may be necessary in accordance with its basic purpose; and be it

**FURTHER RESOLVED**: That said agreement shall be approved as to form and legality by the Office of the City Attorney and placed on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_, 2009

**PASSED BY THE FOLLOWING VOTE:**

AYES - BROOKS, DE LA FUENTE, KAPLAN, KERNIGHAN, NADEL, QUAN, REID, AND  
PRESIDENT BRUNNER

NOES-

ABSENT-

ABSTENTION-

ATTEST: \_\_\_\_\_  
LATONDA SIMMONS  
City Clerk and Clerk of the Council  
of the City of Oakland, California