

CITY OF OAKLAND

AGENDA REPORT

FILED
OFFICE OF THE CITY CLERK
OAKLAND

To: Office of the City Administrator
Attn: Deborah Edgerly
From: Police Department
Date: January 22, 2008

2008 JAN 10 PM 5:59

Re: A Report and Proposed Resolution Authorizing the City Administrator, on Behalf of the City of Oakland, to Accept and Appropriate Grant Funds in an Amount Not to Exceed One Hundred Thousand Dollars (\$100,000) from the State of California, Governor's Office of Emergency Services, Anti-Gang Initiative Program, and Appropriate Said Funds to the Police Department

SUMMARY

A resolution has been prepared authorizing the City Administrator, on behalf of the City of Oakland, to accept and appropriate grant funds in an amount not to exceed \$100,000 from the State of California, Governor's Office of Emergency Services, Anti-Gang Initiative (AGI) Program. The proposed program period is October 1, 2007 through September 30, 2008.

FISCAL IMPACT

Approval of the proposed resolution will authorize the application, acceptance and appropriation of State of California grant program funds for the Police Department's implementation of the Anti-Gang Initiative for the project term beginning October 1, 2007 to September 30, 2008, in the estimated amount of \$100,000. Funding will be appropriated to the State of California Grant Fund (2999); Bureau of Field Operations – Special Operations Division Org. (10770); Bureau of Field Operations – Special Operations Division Program (PS13), in a Project Account to be determined. The funding agency does not require a matching funds component. Proposed expense allocations are as follows:

Description and Use of Funds	Amount
Gang Violence Suppression Enforcement Operations Total of Four (4) Gang Suppression Operations	
Lieutenant of Police – Staff Overtime (\$55.92/hr x 1.5 x 15/hrs/op x 1/person x 4/ops)	5,032
Sergeant of Police – Staff Overtime (\$48.35/hr x 1.5 x 15/hrs/op x 2/persons x 4/ops)	8,703
Police Officer – Staff Overtime (\$41.91/hr x 1.5 x 15/hrs/op x 8/persons x 4/ops)	30,175

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Accountancy Services – Staff Overtime (\$41.00/hr x 1.5 x 10/hrs x 1/person x 4/ops)	2,460
Subtotal:	46,370
Confidential Informant Funds	5,000
Computer Equipment (Field-Based) and Supplies	39,270
GPS Tracking and Navigation Supplies	9,360
Total	\$100,000

Based on a 17.77% calculation rate, Central Services Overhead (CSO) charges associated with the \$46,370 salary and wages equals \$8,239. CSO charges will be expensed to the General Purpose Fund: 1010, Bureau of Field Operations – Special Operations Division Org.: 10770, Patrol Program Code PS13.

BACKGROUND

Increase in Gang-Related Murders

In 2006, the City of Oakland recorded a total of 148 homicides, with a significant number of these murders attributed directly to gang related activities. The majority of these murders involved rival Hispanic gangs that roamed the entire City to carry out these very dangerous and deadly shootouts. The upsurge in gang related murders resulted in an increase from 15% of murders in 2005 to 38% for 2006. Moreover, reported gang related shootings increased by 80%; from 49 in 2005 to 79 in 2006. The victims in many cases are not gang members but persons of Hispanic descent, living and/or working in gang related areas.

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**2006 Oakland Homicides
 Weapons or Means**

Weapon/Mean	No.	%	Weapon/Mean	No.	%
Handgun	107	72%	Strangulation	0	0%
Rifle	5	3%	Suffocation/Fire	1	1%
Assault Rifle	18	12%	Vehicle	0	0%
Shotgun	5	3%	Stabbing/Cutting Weapon	4	3%
Drug/Poison	0	0%	Bludgeoning	0	0%
Blunt Trauma	2	1%	Unknown	6	4%

Referenced below, is an overview of crime rates in Oakland for calendar years 2005 and 2006, with a comparative (percentage rate) analysis:

**Table 7
Crime Rate Comparisons for 2005/2006**

Crime	2005	2006	Percentage Change
Homicide	94	148	68.2%
Aggravated Assault	2850	3566	25.1%
Assault with a Deadly Weapon - Firearm	461	693	50.3 %
Assault with a Deadly Weapon - Other	1020	1214	19 %
Rape	256	287	8.3%
Robbery	3212	3964	23.4 %
Armed/Strong-Arm	2445	3150	28.8%
Attempted Robbery	260	316	21.5%
Residential Robbery	178	128	-28.1%
Carjacking	329	370	12.5%
Burglary	8043	7650	-7.3%
Locked Autos	3556	3583	3.7%
Residential	3359	3050	-9.2 %
Commercial	1128	1017	-9.8%
Auto Theft and Attempted Theft	7227	7775	7.6%

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Each Police Service Area (PSA) saw an increase in crime, except PSA 2 which saw a 0.6 % decrease in crime.

- PSA 1 had a 5.3% increase in crime.
- PSA 3 had a 4.8 % increase in crime.
- PSA 4 had an 8.3% increase in crime.
- PSA 5 had a 27.9% increase in crime.
- PSA 6 had a 5.0% increase in crime.

KEY ISSUES AND IMPACTS

Targeted Law Enforcement Resources and Operations

To date, the Police Department has contributed a significant amount of its internal resources to promote anti-gang, narcotics abatement, as well as other public safety endeavors. However, the Police Department needs additional resources to support local gang and drug violence prevention efforts. An overview of the prevailing factors which support this contention are:

- The City of Oakland currently has two Officially Recognized Weed and Seed sites (the West Oakland Weed and Seed and Elmhurst Weed and Seed Initiative); both of which have high levels of documented gangs and drug-related activity.
- Gang violence and quality of life crimes are concentrated in blocks that have high levels of drug crimes.
- Crime hotspots are concentrated throughout both East and West Oakland, as well as in many other areas throughout the City.
- Crack cocaine and marijuana continue to be major drug problems in Oakland. Together, these drugs account for 87% of the total City-wide drug arrests annually.
- Homicide rates in West and East Oakland are problematic. In 2004, the Oakland Police Department enlisted the services of the RAND Corporation to analyze violence in East and West Oakland. The RAND study found that 91% of homicides were intra-racial (black-on-black homicides).
- Approximately 5,000 probationers and parolees reside in West Oakland and East Oakland (community policing beats 6X, 7X, 33, and 34).

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- The RAND Study also showed that the mean age of both homicide victims and offenders in West and East Oakland were older than local law enforcement expected; 30 years of age (victim) and 25 years of age (offender).
- In Oakland, overall, each youth ages 0-14 has an average of 1.09 adults ages 35-49 in their community. In both the West and East Oakland communities, this ratio is only .66 adults to each youth.

Gang Violence

Numerous gangs operate in Oakland. These gangs are comprised of males ranging in age from 12-45 years old. Although the majority of the gang members are male, females also play an active role, with male gangs often aligned with female gangs. The City of Oakland has approximately 25 Hispanic, 15 Asian, 20 African American and 5 motorcycle gangs. These gangs operate on three levels:

- Organized Crime (Chinese Triads, Drug Cartels, Motorcycle Clubs)
- Prison Gangs (Black Guerilla Family, Four One Five, Mexican Mafia, Aryan Brotherhood, Nuestra Familia, Northern Structure)
- Street Turf Gangs (Fruitvale Gangsters, Border Brothers, Oaktown Crips, Ghost Town, Dog Town, 11-5 Till I Die, Sobrante Park, Twamps)

In the criminal life, these gangs interact with each other at all levels within their organizations, as their existence depends on using each other to accomplish their criminal deeds.

Several joint federal investigations over the years have resulted in the dismantling of some of the most violent gangs and the conviction of several high-level drug dealers and their close associates. The high rate of drug-related murders that once occurred in the late 1980's and early 1990's has slowed, due largely to enforcement efforts by local, state and federal law enforcement agencies. Tougher sentencing guidelines for suspects and education in schools also contributed to the reduction in homicides.

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Enhanced Allied Enforcement Operations

Funding acquired by the City of Oakland from the Anti-Gang Initiative (AGI) Program will be used to strengthen law enforcement efforts throughout the City of Oakland (generally) and throughout the greater County of Alameda (specifically). Resources will be utilized to strengthen and expand existing allied enforcement operations; targeting violent crime throughout the City, with emphasis placed on anti-gang violence, narcotics trafficking, gun violence abatement, as well as other violent crimes.

Some specific goals:

- Reduce the level of violent crime, gang activity and drug-related crimes throughout Oakland
- Reduce the number of locations considered “hot spot” for gang violence, drug sales and use and in turn reduce violence associated with turf battles
- Develop a cohesive strategy to suppress gang activity and violence in our communities
- Decrease gun possession, gun crime and violent crime throughout Oakland

SUSTAINABLE OPPORTUNITIES

Economic

Violence prevention activities enhance the Police Department’s efforts to reduce crime and provide a climate in which economic development can flourish.

Environmental

No environmental opportunities are anticipated.

Equity

The Anti-Gang Initiative will enhance violence prevention and facilitate future economic growth in Oakland.

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DISABILITY AND SENIOR CITIZEN ACCESS

There are no ADA or senior citizen access issues contained in this report.

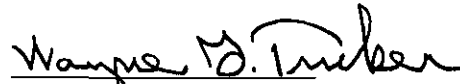
RECOMMENDATION

The Oakland Police Department recommends that the City Council authorize the City Administrator to accept grant funds in an amount not to exceed \$100,000 from the State of California, Governor's Office of Emergency Services, Anti-Gang Initiative program, and appropriate said funds to the Police Department.

ACTION REQUESTED BY THE CITY COUNCIL

Staff recommends that the City Council approve the resolution.

Respectfully submitted,



Wayne Q. Tucker
Chief of Police

Prepared by: Candice Jessie
Budget and Grants Administrator
Bureau of Administration

APPROVED AND FORWARDED TO
THE PUBLIC SAFETY COMMITTEE:

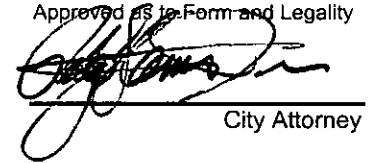


Office of the City Administrator

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FILED
OFFICE OF THE CITY CLERK
OAKLAND

OAKLAND CITY COUNCIL


City Attorney

2008 JAN 10 PM 6:00

RESOLUTION No. _____ C.M.S.

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR, ON BEHALF OF THE CITY OF OAKLAND, TO ACCEPT AND APPROPRIATE GRANT FUNDS IN AN AMOUNT NOT TO EXCEED ONE HUNDRED THOUSAND DOLLARS (\$100,000) FROM THE STATE OF CALIFORNIA, GOVERNOR'S OFFICE OF EMERGENCY SERVICES, ANTI-GANG INITIATIVE PROGRAM, AND APPROPRIATE SAID FUNDS TO THE POLICE DEPARTMENT

WHEREAS, it is anticipated that the Police Department will receive grant funds totaling up to \$100,000 from the State of California, Governor's Office of Emergency Services, Anti-Gang Initiative Program; and

WHEREAS, the proposed grant term for the Department's implementation of the Anti-Gang Initiative is October 1, 2007 through September 30, 2008; and

WHEREAS, the State of California Anti-Gang Initiative grant funds shall be used to expand law enforcement efforts to address gang-related and other public safety problems through enactment of comprehensive crime suppression activities in Oakland; and

WHEREAS, funding from the Anti-Gang Initiative will assist in the Police Department's goals of controlling violent and drug-related crime in targeted high-crime neighborhoods; now, therefore be it

RESOLVED: That the City Council does hereby authorize the City Administrator or her designee to accept grant funds in an amount not to exceed \$100,000 from the State of California, Governor's Office of Emergency Services, Anti-Gang Initiative Program for the grant period of October 1, 2007 to September 30, 2008, and to increase revenues and appropriate said funds to the Police Department; and be it

FURTHER RESOLVED: That revenues and appropriations will be allocated to the State of California Grant Fund: 2999, Bureau of Field Operations – Special Operations Division Org.: 10770, Bureau of Field Operations – Special Operations Division Program: PS13, in a Project Account to be determined; and be it

FURTHER RESOLVED: That Central Services Overhead charges associated with the Police Department's implementation of the Anti-Gang Initiative program shall be expensed to the General Purpose Fund: 1010, Bureau of Field Operations – Special Operations Division Org.: 10770, Patrol Program Code: PS13; and be it

FURTHER RESOLVED: That the City Council hereby authorizes the City Administrator as agent of the City, or her designee, to complete all required negotiations, certifications, assurances, and documentation required to accept, modify, extend and/or amend the grant award.

IN COUNCIL, OAKLAND, CALIFORNIA, _____, 20____

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID, and PRESIDENT DE LA FUENTE

NOES -

ABSENT -

ABSTENTION -

ATTEST: _____
LaTonda Simmons
City Clerk and Clerk of the Council
of the City of Oakland, California