# CITYOFOAKLAND 

To: Office of the City Manager
Attn: Deborah Edgerly
From: Public Works Agency
Date: March 23, 2004
Re: RESOLUTION AUTHORIZING AWARD OF A CONSTRUCTION CONTRACT TO GALLAGHER AND BURK, INC. ACCORDING TO THE SPECIFICATIONS FOR RESURFACING OF CERTAIN STREETS IN THE CITY OF OAKLAND FOR FISCAL YEAR 2003-2004 (PROJECT NO. C234930) IN THE AMOUNT OF $\mathbf{\$ 3 , 9 9 2 , 3 8 8 . 5 0}$

## SUMMARY

Staff recommends Council approval of a resolution authorizing the City Manager to award a construction contract to Gallagher and Burk, Inc. for the resurfacing of certain streets in the City of Oakland for Fiscal Year 2003-2004 (Project No. C234930) in the amount of \$3,992,388.50.

## FISCAL IMPACT

The engineer's estimate for the construction work is $\$ 4,439,298.00$ and the construction contract will be in the amount of $\$ 3,992,388.50$. Funding comes from Measure B Alameda County Transportation Improvement Authority (ACTIA). Sufficient funds are available for the construction work in Fund 2211, Organization 92480, Account 57411, and Project C234930. Funds have set aside for Contract Compliance and will be transferred into Fund 2211, Organization 92480, Account 56918, and Project C234930 upon award. The 1.5 percent assessment for public art was not allowed as part of this grant.

## BACKGROUND

On January 5, 2004, the City Clerk received four bids for the project as shown on Attachment $A$. The project consists of the resurfacing of approximately 15 centerline miles of streets. The streets scheduled to be resurfaced are shown on Attachment B. These streets were selected using the City's Pavement Management System. The Pavement Management System ranks streets by their Pavement Condition Index $(\mathrm{PCl})$. The pavement management system then determines the most appropriate and cost effective way to manage the pavement network using a constrained budget.

This project is funded by a one-time $\$ 4$ million allocation from Measure B (ACTIA) funds which were approved by Alameda County voters in November 2000 when they reauthorized the countywide $1 / 2$ cent sales tax for transportation.

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## KEY ISSUES AND IMPACTS

Construction work is scheduled to begin in April 2004 and will be completed by June 2005. The contract specifies $\$ 500$ in liquidated damages per calendar day if the contractor exceeds the contract completion time of 260 working days. The project schedule is shown on Attachment $A$.

For this project, bidders were required to meet ACTIA's LBE/SLBE goals rather than the City's LBE/SLBE program goals. ACTIA's goals are sixty percent Local Business Enterprise of which twenty percent must be Small Local Business Enterprise. Gallagher and Burk, Inc. was the lowest responsible bidder that met ACTIA's LBE/SLBE goals at the bid opening date. Their SLBE participation is $20.2 \%$ and the LBE participation is $79.7 \%$. The total LBE/SLBE participation level is $100 \%$. The LBE/SLBE information has been verified by the Contract Compliance Division of the City Manager's Office and is shown in Attachment C.

The lowest bidder, McGuire and Hester was $1.6 \%$ short of ACTIA's SLBE goals. ACTIA reviewed McGuire's Good Faith Efforts and determined that McGuire did not meet ACTIA's requirements. After bids were submitted, a non-certified Union City/Fremont firm listed on McGuire's bid began certification proceedings with ACTIA. This project was bid with the requirement that all firms to be included in assessing compliance with ACTIA's LBE/SLBE goals must be certified prior to bid opening. Therefore, McGuire and Hester was deemed nonresponsive. The table below shows a comparison of the two lowest bidders and the LBE/SLBE percentages.

|  | McGuire and Hester | Gallagher and Burk, <br> Inc. |
| :--- | :---: | :---: |
| Bid Amount | $\$ 3,928,797$ | $\$ 3,992,389$ |
| SLBE Participation | 18.5 | 20.2 |
| LBE Participation | 78.6 | 79.7 |
| Total Participation | $\mathbf{9 7 . 1}$ | $\mathbf{1 0 0}$ |

## SUSTAINABLE OPPORTUNITIES

Economic: All public works contracts require prevailing rate of wages. Prevailing wages offer a livable wage rate for workers and can contribute to an increased quality of life. The $\$ 3,992,389$ of funds from this contract will turn over in the community and help to stimulate the economic base.

Environmental: New asphalt pavement contains as much as $15 \%$ recycled asphalt. This project also uses rubberized asphalt on certain streets. A two-inch rubberized asphalt overlay contains approximately 2,000 tires per lane-mile. It is estimated that over 35,000 recycled tires will be used for this project.

Social Equity: ACTIA's goals reflect the social equity policies of the City of Oakland whereby the inclusion of small local firms and Oakland residents are afforded access to contracting and employment opportunities. The City uses a pavement management system to

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determine which streets are candidates for repairs. Resurfacing is based on each street's pavement condition index (PCI).

## DISABILITY AND SENIOR CITIZEN ACCESS

Street resurfacing will eliminate potholes and provide a uniform travel surface for pedestrians using crosswalks.

## RECOMMENDATION AND RATIONALE

It is recommended that the City Manager be authorized to award a construction contract to Gallagher and Burs, Inc., according to the specification requirements, for the resurfacing of certain streets in the City of Oakland for Fiscal Year 2003-2004 (Project No. C234930) in the amount of $\$ 3,992,388.50$. Gallagher and Burk, Inc. was the lowest responsible, responsive bidder as it met all of ACTIA's LBE/SLBE requirements.

ACTION REQUESTED OF THE CITY COUNCIL
Staff recommends that the City Council approve the resolution.

Respectfully submitted,


RAUL GODINEZ II
Director, Public Works Agency
Reviewed by:
Dwight A. Chambers
Operations Manager, Public Works Agency
Street and Sidewalk Maintenance
Prepared by:
Jaime Heredia, P.E.
Supervising Civil Engineer
Street and Sidewalk Maintenance

APPROVED AND FORWARDED TO THE PUBLIC WORKS COMMITTEE

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## List of Bidders

| Company | Status | Location | Bid Amount |  |
| :--- | :---: | :---: | :---: | ---: |
| McGuire \& Hester | Local Business | Oakland | $\$$ | $3,928,797$ |
| Gallagher \& Burk, Inc. ${ }^{*}$ | Local Business | Oakland | $\$$ | $3,992,389$ |
| Granite Construction Company | Uncertified | Watsonville | $\$$ | $4,300,482$ |
| Ghilotti Construction Company | Uncertified | Santa Rosa | $\$$ | $4,313,384$ |

*Lowest Responsible Bidder that met the LBE/SLBE Goals

Project Schedule


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Attachment B
Resurfacing of Certain Streets in the City of Oakland for Fiscal Year 2003-2004 Pavement Resurfacing Locations

|  | STREET | FROM | TO | RESURFACING METHOD | AREA (SY) | DIST |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | 11TH ST | BROADWAY | MADISON ST | 2" MILL \& 2" RUBBER | 16,618 | 2 |
| 2 | 12TH AV | E 8TH ST | E 20TH ST | $11 / 2^{\prime \prime}$ OVERLAY | 9,270 | 2 |
| 3 | 13TH ST | BROADWAY | FALLON ST | $11 / 2^{\prime \prime}$ OVERLAY | 15,098 | 2 |
| 4 | 17TH AV | E 19TH ST | E 24TH ST | $11 / 2^{\prime \prime}$ OVERLAY | 8,120 | 2 |
| 5 | 29TH ST | HARRISON ST | TELEGRAPH AV | $11 / 2^{\prime \prime}$ OVERLAY | 10,274 | 3 |
| 6 | 3RD ST | OAK ST | LINDEN ST | $11 / 2^{\prime \prime}$ OVERLAY | 34,944 | 3 |
| 7 | 41ST ST | 42ND ST | TELEGRAPH AV | $11 / 2^{\prime \prime}$ OVERLAY | 1,544 | 1 |
| 8 | 41ST ST | BROADWAY | TELEGRAPH AV | $11 / 2^{\prime \prime}$ OVERLAY | 9,312 | 1 |
| 9 | 42ND ST | ML KING WY | CITY LIMIT | $11 / 2$ ' OVERLAY | 8,967 | 1 |
| 10 | 52ND ST | MARKET ST | WEST ST | $11 / 2$ " OVERLAY | 4,001 | 1 |
| 11 | 5 THST | OAK ST | HARRISON ST | $2^{\prime \prime}$ MILL \& FILL | 8,048 | 3 |
| 12 | 82ND AV | MACARTHUR BL | SUNKIST DR | $11 / 2^{\prime \prime}$ OVERLAY | 7,627 | 6 |
| 13 | BOSTON AV | MACARTHUR BL | BRIDGE | $11 / 2^{\prime \prime}$ OVERLAY | 2,037 | 4 |
| 14 | boston av | MACARTHUR BL | EASTEND | $11 / 2^{\prime \prime}$ OVERLAY | 1,580 | 4 |
| 15 | BRUNS CT | LA SALLE AV | NORTH END | 2" MILL \& FILL | 1,544 | 4 |
| 16 | BULLARD DR | ESTATES DR | ESTATES DR | 11/2" OVERLAY | 5,240 | 4 |
| 17 | CHELTON DR | ELDERBERRY DR | EXTER DR | $2^{\prime \prime}$ MILL \& FILL | 1,237 |  |
| 18 | COOLIDGE AV | BROOKDALE AV | MACARTHUR BV | 2" MILL \& 2" RUBBER | 10,003 | 4 \& 5 |
| 19 | DONNA WY | ELYSIAN FIELDS | ELYSIAN FIELDS | $11 / 2^{\prime \prime}$ OVERLAY | 5,636 |  |
| 20 | DORAN DR | AITKEN DR | BANNING DR | $11 / 2^{\prime \prime}$ OVERLAY | 1,320 | 4 |
| 21 | E 17TH ST | FRUITVALE AV | NORTH END | $11 / 2{ }^{\prime \prime}$ OVERLAY | 2,273 | 5 |
| 22 | E 18TH ST | FRUITVALEAV | NORTH END | 11/2" OVERLAY | 980 | 5 |
| 23 |  | HEGENBERGER |  | $11 / 2^{\prime \prime}$ OVERLAY / $2^{\prime \prime}$ MILL \& |  |  |
|  | EDES AV | RD | 85TH AV | FILL | 10,168 | 7 |
| 24 | EL DORADO AV | FAIRMOUNT AV | BAYO VISTA AV | $11 / 2^{\prime \prime}$ OVERLAY | 3,512 | 1 |
| 25 | FOOTHILL BL | 35 TH AV | HIGH ST | 2" RUBBER OVERLAY | 15,751 | 5 |
| 26 | FOOTHILL BL | FRUITVALE AV | 35TH AV | 2" RUBBER OVERLAY | 5,249 | 5 |
| 27 | FOOTHILL BL | HIGH ST | 55TH AV | 2" RUBBER OVERLAY | 27,912 | $5 \& 6$ |
| 28 | FOX HILL CT | PEBBLE BEACH CT | EAST END | 1 1/2" OVERLAY | 838 | 7 |
| 29 | GOLF LINKS RD | FONTAINE ST | 98TH AV | 2" RUBBER OVERLAY | 9,147 | 7 |
| 30 | GRASS VALLEY RD | SKYLINE BL | GOLF LINKS RD | $11 / 2^{\prime \prime}$ OVERLAY | 8,600 | 7 |
| 31 | HADDON RD | PARK BL | HILLGIRT CIR | $11 / 2^{\prime \prime}$ OVERLAY | 9,152 | 2 |
| 32 | HERRIER ST | NORTON AV | VICTORAV | $11 / 2^{\prime \prime}$ OVERLAY | 3,524 | 4 |
| 33 | HOLLYST | 70TH AV | 90 TH AV | $11 / 2^{\prime \prime}$ OVERLAY | 19,868 | 6 \& 7 |
| 34 | LAS VEGAS AV | 98 TH AV | WEST END | $2^{\prime \prime}$ MILL \& FILL | 1,543 | 7 |
| 35 | LEE ST | GRAND AV | VAN BUREN AV | $11 / 2^{\prime \prime}$ OVERLAY | 2,478 | 3 |
| 36 | REDWOOD RD | CRESTMONT DR | SKYLINE BL | $2^{\prime \prime}$ MILL \& 2" RUBBER | 12,739 | 4\&6 |

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|  |  |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :---: | :---: | :---: |
|  | STREET | FROM | TO | RESURFACING METHOD | AREA <br> (SY) | DIST |

## Memorandum

Date:
From:
To:
$\begin{array}{ll}\text { Regarding: } & \text { Resurfacing of Certain Streets in the City of Oakland for Fiscal Year 2003-2004 - } \\ & \text { Project\# C234930 with Alameda County Ttransportation Improvement Authority }\end{array}$
$\begin{array}{ll}\text { Regarding: } & \text { Resurfacing of Certain Streets in the City of Oakland for Fiscal Year 2003-2004 - } \\ & \text { Project\# C234930 with Alameda County Ttransportation Improvement Authority }\end{array}$ (ACTIA) goals.
January 23, 2004
Deborah Barnes, CC\&ES Manager Deborah Aouned
0: Gwen McCormick, PWA Contract Administration Supervisor

Contract Compliance \& Employment Services reviewed three of the lowest bids for the above referenced project. Maguire \& Hester the low bidder did not meet the L/SLBE ACTLA goal and did not meet the good faith effort defined by ACTIA. Gallagher \& Burk the second lowest bidder met the L/SLBE ACTIA goal and Granite posted 9.7 percent SLBE only and did not meet the L/SLBE ACTIA goal as listed below:

| Company Name | LBE | SLBE | Total |
| :--- | :--- | :--- | :--- |
|  |  |  |  |
| McGuire \& Hester | $78.6 \%$ | $18.5 \%$ | $97.1 \%$ |
| Gallagher \& Burk | $79.7 \%$ | $20.2 \%$ | $100 \%$ |
| Granite Construction | $0 \%$ | $9.7 \%$ | $9.7 \%$ |

CC: Attachments
79.7\%
9.7\%
9.7\%

## Contract Compliance Evaluation Form

Project No.: C234930

Bid Opening Date: $1 / 5 / 2004$
Contractor: McGuire \& Hester


1. Did the Contractor meet the LBE/SLBE goals? No
a) $\%$ of LBE participation $78.68 \%$
b) $\%$ of SLBE participation $18.53 \%$
2. Did the Contractor meet the Trucking goal?
a) $\%$ of local trucking participation 100\%
3. If the goals were not met, did the contractor meet the Good Faith Effort (GFE) requirements? No (If no, explain reasons for failure to meet GFE.) Alameda County Transportation Improvement Authority (ACTIA) provided the Good Faith Effort review. See attached.
4. Date evaluation completed and forwarded to Contract Admin./Initiating Dept. 1/22/2004
i. Is the contractor in compliance with all LBE/SLBE requirements? No (If no, explain below) Good Faith Effort was unsatisfactory.

Reviewing Officer:

Approved By:
$\qquad$


Date: 1/22/2004

Date: $\qquad$


CONTRACT COMPLIANCE AND EMPLOYMENT SERVICES DIVISION OFFICE OF THE CITY MANAGER

Attachment C
-Entract Compliance Evaluation form

Project No.: C234930

## Project Name: Resurfacing of Certain Streets in the City of Oakland for Fiscal Year 2003-2004

Bid Opening Date: 1/5/2004
Contractor: Gallagher \& Burke, Inc.

Engineer Estimate: \$4,439,298
Contractor's bid amount: $\$ 3,992,989$


1. Did the Contractor meet the LBE/SLBE goals?
res
a) $\%$ of LBE participation $79.71 \%$
b) $\%$ of SLBE participation $20.29 \%$
2. Did the Contractor meet the Trucking goal?
a) $\%$ of local trucking participation

SA. Trucking Goals not opesifíd as ACTIAgou 100\%

If the goals were not met, did the contractor meet the Good Faith Effort (GFE) requirments? NA (If no, explain reasons for failure to meet GFE.)
4. Date evaluation completed and forwarded to Contract Admin./Initiating Dept. 1/23/2004
5. Is the contractor in compliance with all LBE/SLBE requirements? (If no, explain below)


## LBE/SLBE PARTICIPATION

2nd Bidder


CONTRACT COMPLIANCE AND EMPLOYMENT SERVICES DIVISION OFFICE OF THE CITY MANAGER

## Attachment C

Contract Compliance Evaluation form

Project No.: C234930

## Project Name: Resurfacing of Certain Streets in the City of Oakland for Fiscal Year 2003-2004

Bid Opening Date: 1/5/2004
Contractor: Granite Construction

Engineer Estimate: \$4,439,298
Contractor's bid amount: $\$ 4,300,482$


1. Did the Contractor meet the LBE/SLBE goals? No
a) $\%$ of LBE participation $\quad 0.00 \%$
b) $\%$ of SLBE participation $9.79 \%$
2. Did the Contractor meet the Trucking goal?

NA
100\%
3. If the goals were not met, did the contractor meet the Good Faith Effort (GFE) requirments? No (If no, explain reasons for failure to meet GFE.) Trucking gone nat opreciptid by ACTIA goal Contractor did not submit a good faith effort.
4. Date evaluation completed and forwarded to Contract Admin./Initiating Dept.
5. Is the contractor in compliance with all LBE/SLBE requirements? No

1/23/2004
(If no, explain below)

Contractor did not submit a good faith effort.


Date: 1/23/2004

Date: $\qquad$

## LBE/SLBE PARTICIPATION

3rd Bidder

$\qquad$


# RESOLUTION AUTHORIZING AWARD OF A CONSTRUCTION CONTRACT TO GALLAGHER AND BERK, INC. ACCORDING TO THE SPECIFICATIONS FOR RESURFACING OF CERTAIN STREETS IN THE CITY OF OAKLAND FOR FISCAL YEAR 2003-2004 (PROJECT NO. C234930) IN THE AMOUNT OF $\$ 3,992,388.50$ 

WHEREAS, funding for street resurfacing has been appropriated in the fiscal year 2003-04 budget using Measure B Alameda County Transportation Improvement Authority ("ACTIA") funds; and

WHEREAS, on January 5, 2004, four bids were received by the Office of the City Clerk of the City of Oakland for the Resurfacing of Certain Streets in the City of Oakland for Fiscal Year 2003-2004 (Project No. C234930); and,

WHEREAS, Gallagher \& Burs, Inc. is the lowest responsible bidder for the project that met the local/ small local business enterprise goals at bid opening; and

WHEREAS, there are sufficient funds in Fund 2211, Org. 92480, Account 57411, Project C234930, for the construction work; and

WHEREAS, the engineer's estimate for the work is $\$ 4,439,298.00$; and
WHEREAS, the City lacks the equipment and qualified personnel to perform the necessary repairs; and

WHEREAS, the performance of the services by contract is in the public interest because of economy or performance, and shall not result in the loss of employment or salary by any person having permanent status in the competitive service; now, therefore be it,

RESOLVED: That the findings and determinations set forth in the Public Works Agency Director's report accompanying this resolution are hereby adopted; and, be it

FURTHER RESOLVED: That the City Manager is hereby authorized to award the contract for the Resurfacing of Certain Streets in the City of Oakland for Fiscal Year 2003-2004 (Project No. C234930) to Gallagher \& Burks, Inc., in accordance with the published specifications for said project and terms of contractor's bid therefore, dated January 5, 2004 in the amount of three million, nine hundred ninety two thousand, three hundred eighty eight and 50/100 Dollars ( $\$ 3,992,388.50$ ); and, be it

## MAR 232004

FURTHER RESOLVED: That the amount of the bond for faithful performance, $\$ 1,996,194$, and the amount for a bond to guarantee payment of all claims for labor and materials furnished and for amount due under the Unemployment Insurance Act, $\$ 3,992,388$, with respect to such work are hereby approved; and, be it

FURTHER RESOLVED: That the City Manager is hereby authorized to enter into a contract with Gallagher \& Burk, Inc. on behalf of the City of Oakland and to execute any change orders, amendments, extensions or modifications of said agreement, within the limitations of the project specifications; and, be it

FURTHER RESOLVED: That all other bids are hereby rejected; and, be it
FURTHER RESOLVED: That the Contract shall be reviewed and approved by the City Attorney and placed on file in the Office of the City Clerk; and, be it

FURTHER RESOLVED: That the City Clerk is hereby directed to post conspicuously forthwith notice of the above award on the official bulletin board in the Office of the City Clerk; and, be it

FURTHER RESOLVED: That the approval of this Resolution requires a two-thirds vote of the Council members.

IN COUNCIL, OAKLAND, CALIFORNIA, $\qquad$ 20 $\qquad$
PASSED BY THE FOLLOWING VOTE:
AYES- BROOKS, BRUNNER, CHANG, NADEL, QUAN, REID, WAN, AND PRESIDENT DE LA FUENTE NOES-

ABSENT-
ABSTENTION-
$\qquad$
CEDA FLOYD
City Clerk and Clerk of the Council of the City of Oakland, California

