

# CITY OF OAKLAND

## AGENDA REPORT

FILED  
OFFICE OF THE CITY CLERK  
OAKLAND

2012 JAN 11 AM 10: 22

TO: Office of the City Administrator  
ATTN: Deanna Santana  
FROM: Department of Human Services  
DATE: January 24, 2012

RE: Resolution Authorizing The City Administrator To Accept And Appropriate A Renewal Grant In An Anticipated Amount Of \$1,253,958 In Anti-Poverty Community Services Block Grant (CSBG) Funds For Calendar Year 2012 From The State Of California Department Of Community Services And Development (CSD) And Any Additional CSBG Funding That May Become Available Without Returning To Council

---

### SUMMARY

This report provides City Council with a resolution authorizing the City Administrator to accept and appropriate federal anti-poverty Community Services Block Grant (CSBG) funds in an anticipated amount of \$1,253,958 and any additional CSBG funding that may become available for calendar year 2012 without returning to Council. These funds will be used to provide program administrative support and direct services to the low-income residents of Oakland and the surrounding Alameda County (excluding Berkeley) to help them become self-sufficient as outlined in the State approved 2012-2013 Alameda County-Oakland Community Action Plan.

### FISCAL IMPACT

Approval of the proposed resolution will authorize the acceptance and appropriation of the Community Services Block Grant for calendar Year 2012. The Department's CSBG is included in the City's two-year adopted budget, which is appropriated in the State of California - Other Fund (2128), DHS Administration Unit Organization (78311), and CAP/CSBG 2012 Project (G421710-720). No local match is required for the grant; all departmental overhead charges associated with salary, and wages based on a 12.93 % calculation rate are covered by the grant. Failure to accept and appropriate CSBG renewal funds would result in a decrease of an estimated \$1,253,958 in revenues for support and services to Oakland's and the surrounding Alameda County's (excluding Berkeley) low-income families. CSBG is requesting a waiver to offset the anticipated amount of approximately \$ 41,755.

### BACKGROUND

In 1964, President Lyndon Johnson declared "war on poverty" and signed into law the Economic Opportunity Act. The purpose of the statute was to eliminate the causes and consequences of poverty in the United States. The Act established a federal Office of Economic Opportunity,

Item: \_\_\_\_\_  
Life Enrichment Committee  
January 24, 2012

formed state Economic Opportunity Offices, and created new community based agencies called Community Action Agencies. The Act created funding for Job Corps, Volunteers in Service to America (VISTA), Head Start, Legal Aid, and Neighborhood Health Centers. Subsequently in 1981, the federal Omnibus Budget Reconciliation Act restructured the allocation of funds to Community Action Agencies by establishing the Community Services Block Grant (CSBG) program. In 1971, the City of Oakland received designation as a public Community Action Agency authorized to receive federal funding from the Community Services Block Grant (CSBG) to administer various anti-poverty programs and services in an effort to eradicate poverty within Oakland's low-income communities.

The federal Community Services Block Grant funds are administered and managed by the State's Department of Community Services & Development (CSD). The CSBG formula for local funding distribution is based on the number of residents living below the federal poverty level as captured in the decennial (every 10 year) census data. Recently, the Oakland Community Action Partnership was approached by CSD to expand its agency to include CSBG funding and services to the surrounding Alameda County (excluding Berkeley). The newly formed Alameda County – Oakland Community Action Partnership (AC-OCAP) CSBG is administered by the Department of Human Services through the Community Action Partnership Governing Board (City Council) and the Tripartite Administering Board. Unlike other funding governance structures, federal regulations mandate that a public "entity shall administer the Community Services Block Grant program through a *tripartite board* that fully participates in the development, planning, implementation, and evaluation of the program(s) to serve low-income communities" (Public Law 105-285, SEC. 676B).

Under AC-OCAP's revised 2011 City Council approved bylaws, the 18 member Administering Board is comprised of one-third community members who are democratically elected/selected for a total of nine (9) members, six (6) elected officials or their designees, and three (3) members who represent other groups and interests that serve the low-income community.

The Oakland Community Action Partnership is part of a national network of 1000 Community Action Agencies located in 50 states serving an estimated 37 million people nation wide that are faced with living in poverty. Community Action Agencies have been helping people change their lives for over forty-seven years. Because of this legacy, the Alameda County- Oakland Community Action Partnership (AC-OCAP) remains committed to its *mission* of eliminating poverty and its effects on the City of Oakland and throughout Alameda County (excluding Berkeley).

## KEY ISSUES AND IMPACTS

Nationally, the number of people in poverty increased from 42.9 million in 2000 to 46.2 million in 2010. In California, the poverty rate increased from 14.2% in 2009 to 15.8% in 2010. Due to the slow recovery from the economic recession and the continuing high rate of unemployment, many families in Oakland and the surrounding Alameda County are still struggling to make ends

Item: \_\_\_\_\_  
Life Enrichment Committee  
January 24, 2012

meet. According to 2010 Census, 17.2 % (70,374) of Oakland’s residents and 10.9% (155,771) of Alameda County’s residents live below the federal poverty level. Moreover, the rate of children living in poverty is increasing at alarming rates. The 2010 Census Data Summary by the East Bay Alliance for Sustainable Economy (EBASE) reports that nearly one in seven East Bay children were in poverty in 2009 (13.5%), while for Oakland almost double that proportion, or over one in four children (26%), were living in poverty. Below is the table of the 2011/2012 federal poverty guidelines.

For all states (except Alaska and Hawaii) and for the District of Columbia

2011/2012 HHS Poverty Guidelines				
Size of family unit	100 Percent of Poverty	116 Percent of Poverty	150 Percent of Poverty	200 Percent of Poverty
1	\$10,890	\$12,632	\$16,335	\$21,780
2	\$14,710	\$17,064	\$22,065	\$29,420
3	\$18,530	\$21,495	\$27,795	\$37,060
4	\$22,350	\$25,926	\$33,525	\$44,700
5	\$26,170	\$30,357	\$39,255	\$52,340
6	\$29,990	\$34,788	\$44,985	\$59,980
7	\$33,810	\$39,220	\$50,715	\$67,620
8	\$37,630	\$43,651	\$56,445	\$75,260
For family units with more than 8 members, add \$4,431 for each additional person at 116 percent				

**ALAMEDA COUNTY - OAKLAND COMMUNITY ACTION PARTNERSHIP (AC-OCAP)**

Poverty remains a persistent and complex problem often rooted in societal conditions such as unemployment, inadequate housing, poor nutrition, and a lack of educational opportunities. Since 1971, the City of Oakland has been using its Community Services Block Grant funding to fight the war on poverty on a local level. Today more than ever, with the continuous diminishing of resources, the federal allocation of CSBG funding is vital to the Alameda County – Oakland CAP (AC-OCAP) and its local anti-poverty fighting partners. With the support of CSBG funding, Community Action Agencies across America are able to support programs and services geared toward improving the overall quality of life for low-income residents by providing access to job training/education and employment, affordable housing, life skills-training, legal services, health care, food stamps, Earned Income Tax Credit, financial education, asset building and

Item: \_\_\_\_\_  
 Life Enrichment Committee  
 January 24, 2012

other essential services.

The Alameda County-Oakland Community Action Partnership, as part of its 2012-2013 State approved Community Action Plan and in support of its 2012 CSBG State contract, will continue to support the California Department of Community Services and Development statewide priority of ***Family Self-sufficiency***. AC-OCAP has adopted a working definition of ***Family Self-Sufficiency*** as having the means to meet a range of individual needs. AC-OCAP's overarching strategy is to focus available local, state, private, and federal resources on the goal of enabling low-income families and individuals to attain the skills, knowledge, and motivation, and secure the opportunities, needed to become fully self-sufficient.

As a part of the Administering Board's 2012-2013 strategic planning process and assessment of the needs of the low-income communities, the following priority areas have been adopted: **Job Training/Education/Employment; Community/Economic Development; Supportive Services; Community Engagement/Advocacy; and Capacity Building**. To support addressing the priority program focus areas and its Community Action Plan, AC-OCAP invites other local anti-poverty fighting programs to partner in its efforts to eradicate poverty through the release of its biennial Request for Partnership (RFP) funding application. For the 2012-2013 funding cycle, which closed on November 18, 2011, 72 proposals were received requesting over \$5.2 million for approximately \$750,000 in available funding. The Board is expected to vote on its 2012-2013 funding recommendations at its January 9, 2012 meeting.

The Alameda County -Oakland Community Action Partnership remains committed to addressing the needs of the low-income community and envisions that one day, "all citizens will have equal and fair access to resources, which will produce a healthy, safe, clean, educated, and economically sound productive community, respecting their rights and values. AC-OCAP is committed not just to addressing the symptoms of poverty, but to also getting at the root causes of poverty in an attempt to bring about real change in an individual's life. For forty years, the City of Oakland's Community Action Partnership has had a track record in making a difference in the lives of thousands of by "***helping people, changing lives.***"

## **SUSTAINABLE OPPORTUNITIES**

***Economic:*** AC-OCAP programs and services directly impact the employability of Oakland's and the surrounding Alameda County's low-income residents by providing access to education, training, and job opportunities designed to help families achieve an increased level of self-sufficiency.

***Environmental:*** The expansion of support for increasing the level of food security and availability of healthy, fresh local foods will directly contribute to decreasing Oakland's and the surrounding Alameda County's overall carbon footprint.

***Social Equity:*** AC-OCAP will continue to focus its efforts to support the City goal of social equity for all of Oakland's low-income residents. AC-OCAP will continue to collaborate and

Item: \_\_\_\_\_  
Life Enrichment Committee  
January 24, 2012

partner with other entities such as the County of Alameda, County and City Workforce Investment Board (WIB), Alameda County Community Food Bank, the United Way of the Bay Area, and other anti-poverty fighting programs to ensure that all efforts to eliminate poverty and its effects on the Oakland/Alameda County community are supported and that a sustainable infrastructure is in place to help low-income families move toward a higher level of self-sufficiency.

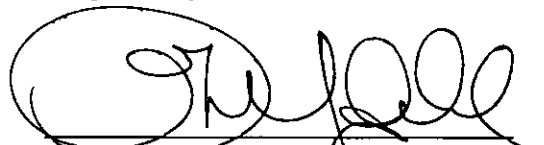
#### DISABILITY AND SENIOR CITIZEN ACCESS

The Alameda County - Oakland Community Action Partnership programs and services are accessible to persons with disabilities and senior citizens.

#### ACTION REQUESTED OF THE CITY COUNCIL

The Department of Human Services, Alameda County-Oakland Community Action Partnership requests that the City Council approve the resolution authorizing the City Administrator to accept and appropriate a renewal grant in an anticipated amount of \$1,253,958 in Anti-Poverty Community Services Block Grant (CSBG) funds for calendar year 2012 from the State of California Department of Community Services and Development (CSD) and any additional CSBG Funding that may become available without returning to Council.

Respectfully submitted,



ANDREA YOUNGDAHL, Director  
Department of Human Services

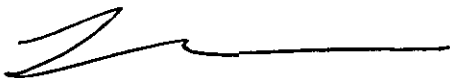
Reviewed by:

Sara Bedford, Policy & Planning Division Manager

Prepared by:

Estelle Clemons, Manager/OCAP

APPROVED AND FORWARDED TO THE  
LIFE ENRICHMENT COMMITTEE:



Office of the City Administrator

Item: \_\_\_\_\_  
Life Enrichment Committee  
January 24, 2012

2012 JAN 11 AM 10:22

  
Oakland City Attorney's Office

## OAKLAND CITY COUNCIL

Resolution No. \_\_\_\_\_ C.M.S.

---

**RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO ACCEPT AND APPROPRIATE A RENEWAL GRANT IN AN ANTICIPATED AMOUNT OF \$1,253,958 IN ANTI-POVERTY COMMUNITY SERVICES BLOCK GRANT (CSBG) FUNDS FOR CALENDAR YEAR 2012 FROM THE STATE OF CALIFORNIA DEPARTMENT OF COMMUNITY SERVICES AND DEVELOPMENT (CSD) AND ANY ADDITIONAL CSBG FUNDING THAT MAY BECOME AVAILABLE WITHOUT RETURNING TO COUNCIL**

**WHEREAS**, the City of Oakland has received Anti-Poverty Community Services Block Grant (CSBG) funding since 1971; and

**WHEREAS**, the State of California Department of Community Services and Development has made available Community Services Block (CSBG) funds for year 2012; and

**WHEREAS**, the newly merged Alameda County - Oakland Community Action Partnership (AC-OCAP) is scheduled to receive an anticipated amount of \$1,253,958 from the Federal Community Services Block Grant (CSBG) program from the State of California Department of Community Services and Development (CSD) for 2012 programming; and

**WHEREAS**, the City of Oakland, on behalf of AC-OCAP, is willing to accept and appropriate the aforementioned grant in an anticipated amount of \$1,253,958 and offset city revenues in the amount of an anticipated \$1,253,958 for the program year January 1, 2012 through December 31, 2012, under provisions of the Community Services Block Grant; and

**WHEREAS**, the City's two-year adopted budget appropriates said funds in the State of California - other Fund (2128), DHS Administration Unit Organization (78311), CAP/CSBG Project (G421710-720); and

**WHEREAS**, in the past, departmental overhead charges associated with salary and wages based on a 12.93 % calculation rate have been covered by the grant, however, the central services overhead rate based on a 22.88% has not been charged and therefore CSBG is requesting a waiver to offset the anticipated amount of approximately \$ 41,755 ; and

**WHEREAS**, these funds will be used to provide program administrative support and direct services to Oakland's and the surrounding Alameda County's (excluding Berkeley) low-income citizens to help them become self-sufficient as outlined in the State approved 2012-2013 City of Oakland Community Action Plan; and

**WHEREAS**, services provided will be in accordance with both Federal and State subcontractor provisions, regulations, and guidelines for eligible activities under the Community Services Block Grant; now therefore, be it

**RESOLVED:** That the City Administrator or her designee is hereby authorized to accept and appropriate a renewal grant in an anticipated amount of \$1,253,958 in Community Services Block Grant funds, any additional CSBG funding that may become available, and waive the central services overhead rate without returning to council, and offset city revenues in the aforementioned amount for the purpose described above for calendar year 2012; and be it

**FURTHER RESOLVED:** That the City Council hereby authorizes the City Administrator or is her designee, as an agent for the City, to conduct all negotiations, execute and submit all documents, including but not limited to applications, agreements, contracts, amendments, modifications, payment requests, terminations and related actions which may be necessary; and be it

**FURTHER RESOLVED:** That said grant agreements shall be approved as to form and legality by the Office of the City Attorney and placed on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_

**PASSED BY THE FOLLOWING VOTE:**

AYES - BROOKS, BRUNNER, DE LA FUENTE, KAPLAN, KERNIGHAN, NADEL, SCHAAF, AND PRESIDENT REID

NOES -  
ABSENT -  
ABSTENTION -

**ATTEST:**

\_\_\_\_\_  
LATONDA SIMMONS  
City Clerk and Clerk of the Council of  
the City of Oakland, California