



CITY OF OAKLAND

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OFFICE OF THE CITY CLERK  
OAKLAND

2016 JAN 28 AM 8:57

# AGENDA REPORT

**TO:** Sabrina B. Landreth  
City Administrator

**FROM:** Brooke A. Levin  
Director, Public Works

**SUBJECT:** Measure WW Bond Project  
Reallocation – Allendale Rec. Ctr.

**DATE:** January 15, 2016

City Administrator Approval

Date:

1/26/16

## RECOMMENDATION

**Staff Recommends That The City Council Adopt A Resolution Authorizing Reallocation Of The East Bay Regional Park District Open Space, Wildlife, Shoreline, And Parks Bond (Measure WW Bond) Local Grant Program Fund For Laurel Park Project (No. C377110) In The Amount Of Five Hundred Thousand Dollars (\$500,000.00) To The Allendale Recreation Center Project (Number To Be Established); And Authorize The City Administrator Or Designee To Re-Apply And Reallocate The Grant Funds From East Bay Regional Park District For The Measure WW Bond.**

## EXECUTIVE SUMMARY

Approval of this resolution will authorize the reallocation of Measure WW Bond fund appropriated for the Laurel Park project to the Allendale Recreation Center project to maximize the use of the available Measure WW funds for parks capital improvement program.

## BACKGROUND / LEGISLATIVE HISTORY

Measure WW Bond – East Bay Regional Park Districts Open Space, Wildlife, Shoreline, and Parks Bond was approved by voters in 2008. The measure allocates 25% of the bond as Local Grant Program funds to cities and special park districts on a per capita basis, which provides a total of \$19.2 million for the City of Oakland over the course of the bond.

In October 2008, under Resolution No. 81586 C.M.S., the Council approved a list of 16 potential capital improvement projects eligible for the City's Local Grant Program fund. See **Attachment A** for the resolution and list of projects.

In February 2009, Council approved Resolution No. 81777 C.M.S., to receive \$19.2 million from Measure WW Local Grant Program and appropriated the funds among the 16 capital improvement projects.

Item: \_\_\_\_\_  
Public Works Committee  
February 9, 2016

Since 2009, Council has approved various resolutions reallocating funds from projects that are unable to proceed due to land tenure issue, or projects completed under budget with remaining balance reallocated to other projects in order to maximize the use of Measure WW fund. The resolutions are:

- Resolution No. 83481 C.M.S., July 19, 2011, for Leveling Playing Fields project
- Resolution No. 83722 C.M.S., February 21, 2012, for reallocation of funds to Golden Gate Recreation Center
- Resolution No. 83781 C.M.S., April 3, 2012, for reallocation of funds to Peralta Hacienda Historical Park- De Anza Trail
- Resolution No. 84240 C.M.S., March 5, 2013, for reallocation of funds to Chabot Space and Science Center Outdoor Camp
- Resolution No. 85055 C.M.S., June 17, 2014, for reallocation of funds to various park projects
- Resolution No. 85494 C.M.S., March 31, 2015, for allocation of funds for Public Art

Since the start of the bond program to-date, staff has completed 12 projects and 10 are in progress two of which are near completion. See **Attachment B** for Project list and current status summary. As a continuation of the objective to maximize the use of Measure WW funds, the proposed reallocation of the Laurel Park project to the Allendale Recreation Center Project will allow the City to deliver another project before the grant deadline.

### **ANALYSIS AND POLICY ALTERNATIVES**

The proposed reallocation of funds originally appropriated for the Laurel Park Project is necessary due to lack of available sites and pending bond fund end date. The proposed reallocation will transfer the originally allocated \$500,000 from the Laurel Park project to the Allendale Recreation Center renovation/remodeling project.

Laurel Park is one of the original 16 projects identified for Measure WW funds in 2009. The Laurel District has no community parks to serve the neighborhood. Despite six years of effort to identify possible park sites and develop various options, including partnering with the Oakland Unified School District, no site has been found for the development of a new park.

While the effort will continue in searching for a potential park site, the Measure WW fund deadline will sunset in December 2018. East Bay Regional Park District (EBRPD) requires completion of project fund expenditures by mid-2018 and completes reimbursement by the end of 2018. The schedule to implement a public capital project requires a substantial timeline. It's necessary at this time to identify a project and scope that can be completed within the remaining timeline.

Allendale Recreation Center is within Council District 4 and nearest to the Laurel community. The Recreation Center is an aging facility with deferred improvement needs. The Measure WW funds will provide a minor update to the aging building and extend the life of the program spaces. Project scope will be determined with input from the Office of Parks & Recreation and Public Works Facilities Services.

**FISCAL IMPACT**

**Allendale Recreation Center:**

The \$500,000.00 funds established for the Laurel Park project is currently in Project No. C377110, Measure WW Bond Fund (2260), Capital project org. 92270, Account 56611. The funds will be reallocated to a new project to be established for Allendale Recreation Center Renovation (project number to be determined).

The improvements will be designed in collaboration with Office of Parks and Recreation (OPR) and the Public Works Bureau of Facilities & Environment to incorporate practical improvements that maintain or reduce existing maintenance costs and enhance the facility for program use. The proposed improvements are expected to address deferred capital needs and extend the useful life of the facility components.

**Measure WW fund overall review:**

Measure WW Local Program Grant total is \$19.204 million. A summary of the fund status as of December 30, 2015 is shown below:

• Amount of project fund expensed to-date	\$14,334,448
• Amount of projects in progress	\$4,096,941
• Amount of fund to be reallocated	\$500,000
• Public Art allocation	\$273,067
Total Measure WW Fund	<u>\$19,204,456</u>

**PUBLIC OUTREACH / INTEREST**

Working with Office of Parks & Recreation during project implementation phase, staff and design team will outreach to the community and users for priority project scope input. In addition, staff will present the project to Parks and Recreation Advisory Commission and obtain necessary planning permits, if needed. Through the various input avenues, the design process will incorporate priority scopes to match the budget for implementation.

## **COORDINATION**

The report has been coordinated with the Office of the Parks and Recreation and within Public Works Departments – Facilities, Parks & Tree Services, and Project Delivery Divisions. The report has been reviewed by the Office of the City Attorney and Controller’s Bureau.

## **SUSTAINABLE OPPORTUNITIES**

**Economic:** The project will improve an existing aging facility and extends the usability of the facility. Implementation of the project will create opportunities for businesses that are contracted with the City or provide materials & supplies to those contracted with the City. It helps generate jobs for Oakland residents and provides business tax, sales tax, and other revenues for the City by those who work on the projects.

**Environmental:** The design and construction of the projects will meet City’s sustainability policies and requirements to minimize maintenance and reduce natural resource use. Contractors will be required to use recycled materials to the extent feasible and are required to recycle construction debris in accordance with City standards.

**Social Equity:** The project will improve the facility and allow recreational opportunities to continue for the public and the community. Projects will be required to meet requirements for accessibility to persons with disabilities and senior citizen. All new facilities will be in compliance with the physical access requirements of the Americans with Disabilities Act (ADA) which will facilitate equal access and opportunity.

## **CEQA**

CEQA analysis and approvals will be obtained as the project is implemented and as part of the project application process to East Bay Regional Park District.

**ACTION REQUESTED OF THE CITY COUNCIL**

Staff Recommends That The City Council Adopt A Resolution Authorizing Reallocation Of The East Bay Regional Park District Open Space, Wildlife, Shoreline, And Parks Bond (Measure WW Bond) Local Grant Program Fund For Laurel Park Project (No. C377110) In The Amount Of Five Hundred Thousand Dollars (\$500,000.00) To The Allendale Recreation Center Project (Number To Be Established); And Authorize The City Administrator Or Designee To Re-Apply And Reallocate The Grant Funds From East Bay Regional Park District For The Measure WW Bond.

For questions regarding this report, please contact Lily Soo Hoo, Project Manager, Project Delivery Division, at 510-238-6604.

Respectfully submitted,



BROOKE A. LEVIN  
Director, Oakland Public Works

Reviewed by:

Michael J. Neary, Assistant Director  
Bureau of Engineering & Construction

Prepared by:

Lily Soo Hoo, Project Manager II  
Project Delivery Division

*Attachments (2):*

- A – Resolution No. 81586*
- B – Measure WW Project Status Summary*

**FILED**  
OFFICE OF THE CITY CLERK  
OAKLAND

**OAKLAND CITY COUNCIL**

*[Signature]*  
City Attorney

2008 DEC 12 PM 2:46 RESOLUTION No. 81586 C.M.S.

Introduced by Councilmember \_\_\_\_\_

**RESOLUTION AUTHORIZING THE ALLOCATION OF NINETEEN MILLION TWO HUNDRED FOUR THOUSAND FOUR HUNDRED FIFTY-SIX DOLLARS (\$19,204,456) FROM THE REGIONAL OPEN SPACE, WILDLIFE, SHORELINE AND PARKS BOND (2008 MEASURE WW) TO VARIOUS OAKLAND PARKS AND OPEN SPACE RENOVATION PROJECTS INCLUDING, THE EAST OPEN SPORTS COMPLEX, CALDECOTT TRAIL, OWEN JONES FIELD, POPLAR FIELD, CENTRAL RESERVOIR FIELD, BUSHROD PARK SOCCER FIELD, 25<sup>TH</sup> STREET MINI-PARK, MORCOM ROSE GARDEN, FEATHER RIVER CAMP, CHILDREN'S FAIRYLAND, PAL CAMP, LAZEAR BALLFIELD, CITY STABLES, LAUREL PARK, MADISON SQUARE PARK AND RAIMONDI PARK**

**WHEREAS**, The Regional Open Space, Wildlife, Shoreline and Parks Bond (2008 Measure WW) will be placed on the November 4, 2008 ballot in Alameda and Contra Costa Counties; and

**WHEREAS**, the bond measure would provide five hundred million dollars (\$500,000,000) in funding to permanently protect open space, ridglands and shorelines for future generations; and

**WHEREAS**, twenty-five percent (25%) or one hundred twenty-five million dollars (\$125,000,000) of the bond revenue would go directly to local parks and recreation departments and special park districts on a per capita basis to meet local park needs; and

**WHEREAS**, fifty million four hundred twenty thousand dollars (\$50,420,000) of the bond revenue would go to twelve regional park projects in Oakland, including the Oakland Shoreline, Martin Luther King Jr. Shoreline, Oyster Bay, Gateway Shoreline, Lake Chabot, Anthony Chabot, Dunsmuir Heights, Leona Open Space, Redwood, Roberts, Sibley/Huckleberry and Oak Knoll to Ridge Trail; and

**WHEREAS**, four million dollars (\$4,000,000) of the bond revenue would go directly to the Oakland Zoo for capital projects; and

**WHEREAS**, Oakland would receive nineteen million two hundred four thousand four hundred fifty-six dollars (\$19,254,456) in local share funding from this measure for parks and recreation capital needs; now, therefore be it

**RESOLVED:** that upon passage of The Regional Open Space, Wildlife, Shoreline and Park Bond (2008 Measure WW) and receipt of the bond revenues, the City Council will allocate their local share of \$19,204,456 from the bond revenues as follows:

- 1. East Oakland Sports Complex \$6,000,000
- 2. ... .. \$1,000,000

3.	Owen Jones Field	\$1,000,000
4.	Poplar Field, Leveling the Playing Fields, Phase II	\$850,000
5.	Central Reservoir Field, Leveling the Playing Fields, Phase II	\$600,000
6.	Bushrod Park Soccer Field	\$3,300,000
7.	25 <sup>th</sup> Street Mini-Park	\$730,000
8.	Morcom Rose Garden	\$1,700,000
9.	Feather River Camp	\$500,000
10.	Children's Fairyland	\$500,000
11.	PAL Camp	\$1,000,000
12.	Lazear Ballfield Lighting	\$500,000
13.	City Stables	\$500,000
14.	Laurel Park	\$500,000
15.	Madison Square Park	\$300,000
16.	Raimondi Park, Phase I	\$224,456

IN COUNCIL, OAKLAND, CALIFORNIA, OCT 7 2008, 20

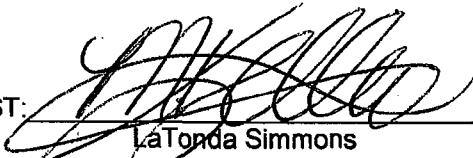
**PASSED BY THE FOLLOWING VOTE:**

AYES - BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID, and PRESIDENT DE LA FUENTE - 8

NOES - 0

ABSENT - 0

ABSTENTION - 0

ATTEST:   
 LaTonda Simmons  
 City Clerk and Clerk of the Council  
 of the City of Oakland, California

## Attachment B

### Measure WW Project Status Summary and Reallocation Recommendations

Update Feb. 2016

District	Proj Name	Proj Budget	Status	Notes
1	Bushrod Park Soccer Field	\$ -	--	Project fund reallocated to Golden Gate Recreation Center.
1	Caldecott Trail	\$ 1,000,000	On-Hold	Land tenure issue and scope definition required.
1	Golden Gate Recreation Center (New)	\$ 3,300,000	On-going	Reallocated funds from Bushrod Park. Pub Art incorporated in the project
2	Astro Tot Lot (Lakeshore Park)	\$ 101,000	On-going	Reallocated funds from Morcom Rose Garden balance. EBRPD apprvd 5/21/15.
2	Lincoln Square Park - Activity Plaza	\$ 300,000	On-going	(Reallocated from Madison Sq. Park) Approved by EBRPD Aug 2014.
2	Madison Square Park	\$ -	--	Project fund reallocated Feb 2014 to Lincoln Sq.
3	Raimondi Park, Phase 1	\$ 224,456	Complete	
3	25th Street Mini Park	\$ 730,000	Complete	
3	Poplar Field, Leveling the Playing Field Phase 2	\$ 750,000	Complete	Remaining project fund balance transferred to DeFremery House (original allocation \$850k).
3	DeFremery House Exterior Rehab	\$ 101,000	Complete	(Reallocated funds from Poplar Field project balance). EBRPD approved 5/28/15.
4	Laurel Park	\$ -	--	<b>Proposed project funds to be reallocated to Allendale Recreation Center.</b>
4	Allendale Recreation Center Remodelling/Renovation	\$ 500,000	Pending approval	<b>Pending approval to receive reallocation.</b>
5	Central Reservoir Field, Leveling the Playing Fields, Phase 2	\$ 360,000	Complete	Reallocated \$240k balance to PPHP De Anza Trail project.
5	Curt Flood Field Improvements	\$ 100,000	On-going	Reallocated from Lazear. OPR managing with OUSD. Application submitted 3/2014. Need OUSD agreemnt for EBRPD approval.
5	Josie De La Cruz Park (A)	\$ 105,000	Complete	(\$105k reallocated from Lazear) Approved by EBRPD 1/8/15. Allocate remaining \$75k from Lazear to Josie. Need to submit new application in 3/2016 per EBRPD.



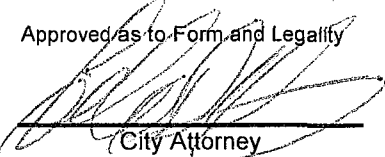
## Attachment B

District	Proj Name	Proj Budget	Status	Notes
5	Josie De La Cruz Park (B)	\$ 75,000	On-going	Allocate remaining \$75k from Lazear to Josie. Need to submit new application in 3/2016 per EBRPD.
5	Lazear Ballfield Lighting	\$ -	--	Reallocated funds to 5 projects: \$100k to PHHP, \$180k to Josie De la Cruz, \$100k to Curt Flood Field, \$50k to Manzanita RC, and \$70k to Wood Park.
5	Manzanita Rec. Ctr.	\$ 50,000	Complete	Reallocated from Lazear. Approved 1/8/15 by EBRPD.
5	Peralta Hacienda Historical Park - De Anza Trail	\$ 240,000	Complete	Reallocated balance from Central Reservoir Field.
5	Peralta Hacienda Historical Park - Phase 4 Historic Core	\$ 100,000	On-going	Reallocated from Lazear. Approved by EBRPD Aug 2014. Match to FPHP NEA funds.
5	William Wood Park	\$ 70,000	Complete	Reallocated from Lazear. Approved by EBRPD 1/8/15. OPR managing the project.
6	Concordia Park	\$ 30,000	On-going	Reallocate funds from Owen Jones Field balance. EBRPD approved 5/21/15.
6	Owen Jones Field	\$ 970,000	Complete	Remaining proj. fund balance (\$30k) t'ferred to Concordia Park per Council Resolution 2/2014
7	East Oakland Sports Complex	\$ 6,000,000	Complete	
2/Citywide	Children's Fairyland Measure WW	\$ 500,000	On-going	Non-profit partnership.
2/Citywide	Morcom Rose Garden	\$ 1,598,000	Complete	Remaining proj. fund balance (from \$1.7 mill) t'ferred to Astro Park per Council Resolution 2/2014.
4/Citywide	PAL Camp	\$ 1,000,000	--	Project funds delegated to Chabot Space Science Center.
6/Citywide	City Stables	\$ 500,000	On-going	Phase 1 & 2 complete. Remaining scope on-hold pending operator agreement & scope definition.
Citywide	Feather River Camp Measure WW	\$ 500,000	On-going	City scope completed. Non-profit partnership pending operator agreement and completion of scope.
<b>Total Measure WW Fund</b>		<b>\$ 19,204,456</b>		

FILED  
OFFICE OF THE CITY CLERK  
OAKLAND

2016 JAN 28 AM 8:57

Approved as to Form and Legality



City Attorney

## OAKLAND CITY COUNCIL

RESOLUTION No. \_\_\_\_\_ C.M.S.

Introduced by Councilmember \_\_\_\_\_

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**RESOLUTION AUTHORIZING REALLOCATION OF THE EAST BAY REGIONAL PARK DISTRICT OPEN SPACE, WILDLIFE, SHORELINE, AND PARKS BOND (MEASURE WW BOND) – LOCAL GRANT PROGRAM FUND FOR LAUREL PARK PROJECT (NO. C377110) IN THE AMOUNT OF FIVE HUNDRED THOUSAND DOLLARS (\$500,000.00) TO THE ALLENDALE RECREATION CENTER PROJECT (NUMBER TO BE ESTABLISHED); AND AUTHORIZE THE CITY ADMINISTRATOR OR DESIGNEE TO RE-APPLY FOR AND REALLOCATE THE GRANT FUNDS FROM EAST BAY REGIONAL PARK DISTRICT FOR THE MEASURE WW BOND**

**WHEREAS**, the people of the East Bay Regional Park District (EBRPD) have enacted the Measure WW Park Bond Extension that provides funds for the acquisition and development of neighborhood, community, regional parks and recreation lands and facilities; and

**WHEREAS**, the Measure WW Bond provides for \$19.2 million Local Grant Program fund allocation to the City of Oakland; and

**WHEREAS**, the EBRPD Board of Directors has the responsibility for the administration of the grant program, setting up necessary procedures; and

**WHEREAS**, those procedures require the applicant's governing body to certify by resolution the approval of the applicant to apply for the local grant allocation of funds; and

**WHEREAS**, the City has enter into a master grant contract with the EBRPD; and

**WHEREAS**, the City has designated 16 projects to receive the grant fund under Resolution 81777 C.M.S. adopted in February 2009, including the development of the Laurel Park project; and

**WHEREAS**, the City is unsuccessful in securing land tenure required to develop the new Laurel Park Project

**WHEREAS**, Measure WW Bond program will sunset on December 31, 2018; now, therefore, be it

**RESOLVED**, that the City of Oakland Council approve the reallocation of Five Hundred Thousand Dollars (\$500,000.00) from the EBRPD Measure WW Park Bond Extension Local Grant Program (Fund no. 2260) for Laurel Park project (no. C377110) to the Allendale Recreation Center Improvement project (number to be established); and be it

**FURTHER RESOLVED**, that the City Administrator or designee is authorized to re-apply for and reprogram grant funds allocated in 2009 for Laurel Park project (Resolution 81777 C.M.S.) from the EBRPD Local Grant Program under Measure WW Park Bond Extension and reallocate \$500,000.00 to the Allendale Recreation Center project; and be it

**FURTHER RESOLVED**, that the City Council certifies that the City has or will have sufficient funds to operate and maintain the Project(s); and be it

**FURTHER RESOLVED**, that the City Council certifies that the City has reviewed, understands and agrees to the General Provisions contained in the contract shown in the EBRPD Procedural Guide; and be it

**FURTHER RESOLVED**, that the City Council appoints the City Administrator or designee as agent to conduct all negotiations, execute and submit all documents including, but not limited to applications, agreements, amendments and payment requests that may be necessary for the completion of Project(s); and be it

**FURTHER RESOLVED:** That the Office of the City Attorney has approved this resolution as to form and legality, and a copy will be on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_, 20\_\_\_\_\_

**PASSED BY THE FOLLOWING VOTE:**

AYES - BROOKS, CAMPBELL WASHINGTON, GALLO, GUILLEN, KALB, KAPLAN, REID, and  
PRESIDENT GIBSON MCELHANEY

NOES -

ABSENT -

ABSTENTION -

ATTEST: \_\_\_\_\_

LaTonda Simmons  
City Clerk and Clerk of the Council  
of the City of Oakland, California