

CITY OF OAKLAND

AGENDA REPORT OFFICE OF THE CITY CLERK

2007 FEB - 11 10:07

To: Office of the City Administrator
Attn: Deborah Edgerly
From: Police Department
Date: February 13, 2007

Re: A Report and Proposed Resolution Authorizing the City Administrator, on Behalf of the City of Oakland, to Accept and Appropriate Grant Funds in an Amount Not to Exceed Two Hundred Thousand Dollars (\$200,000) from the State of California, Corrections Standards Authority, Title V Community Prevention Grants Program, and Authorize a Funding Agreement in an Amount Not to Exceed One Hundred Eighty Thousand Dollars (\$180,000) with the Donald P. McCullum Youth Court for Third Year Program Implementation of the Interface Project, and Appropriate Said Funds to the Police Department

SUMMARY

A resolution has been prepared authorizing the City Administrator, on behalf of the City of Oakland, to accept and appropriate grant funds in an amount not to exceed \$200,000 from the State of California, Corrections Standards Authority, Title V Community Prevention Grants Program. The resolution also authorizes a Funding Agreement with the Donald P. McCullum Youth Court in an amount not to exceed \$180,000 for third year program implementation of the Interface Project. The proposed program period is July 1, 2007 through June 30, 2008.

FISCAL IMPACT

Approval of the proposed resolution will authorize the application, acceptance and appropriation of a State of California, Corrections Standards Authority grant for the Police Department's Interface Project for program year (3), beginning July 1, 2007, in the estimated amount of \$200,000. Funding will be appropriated to the State of California, Corrections Standards Authority Grant Fund (2152); Youth and Family Services Division Org. (102350); Youth and Family Services Division Program (PS03), in a Project Account to be determined. The funding agency requires a minimum fifty percent (50%) in-kind match component. Matching funds/services shall be provided by the Donald P. McCullum Youth Court. Proposed expense allocations are as follows:

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Use of Funds	Cost
Donald P. McCullum Youth Court (Contract for Services)	180,000
Accountancy and General Administrative Services (Overtime for Professional Staff)	12,231
Program Supplies/Duplication	196
Contract Assessment Fee (\$180,000 x 3%)	5,400
Central Services Overhead (\$12,231 x 17.77%)	2,173
TOTAL GRANT FUNDS	\$200,000
Local In-Kind Match (50% of total project cost – provided by the Donald P. McCullum Youth Court)	\$100,000
GRAND TOTAL	\$300,000

BACKGROUND

More than one in four youth offenders in Oakland are not adequately served by the current juvenile justice system (i.e., not held accountable for their actions, and not referred to rehabilitative services). Consequently, many youth re-offend due to lack of early intervention. First time youth offenders often have had previous contact with law enforcement, but law enforcement did not make an arrest or the victim did not press charges. Many youth offenders in Oakland fit a general profile of having a combination of truancy or out-of-school, involved in unhealthy risk-taking behaviors (e.g., substance abuse, early sexual activity, etc.), struggling with economic hardship, stressors on family stability, special learning needs, and/or psychological issues. Hence, a first time youth offender in Oakland often brings a host of issues that the traditional juvenile justice system either does not have the resources to accommodate, and in some respects, is not intended to address.

KEY ISSUES AND IMPACTS

The goal of the Donald P. McCullum Youth Court (MYC) is to change young lives and impact communities by providing empowering opportunities for youth through collaborative peer justice in Alameda County. Founded more than a decade ago by a group of district attorneys, judges, and educators to address the lack of early intervention for youth offenders, MYC continues in its mission to interrupt intergenerational cycles of crime and incarceration with early intervention, diverting young people from the traditional juvenile judicial system, and increasing all young people’s positive involvement with law and justice.

The Interface Project

The Interface Project, as part of the Police Department's three-year Delinquency Prevention Plan, will amplify and fortify key elements of the Youth Court by addressing Oakland's need to serve youth offenders charged with "less serious" offenses. This will be accomplished by providing strength-based early intervention services that hold youth accountable for their actions, while connecting these youth to appropriate social services and positive youth development programs. Through the Interface Project, MYC will serve a minimum of 700 unduplicated Oakland youth ages 10 – 19, including at least 150 first time youth offenders ages 10 – 17+. The program will also serve at least 150 Oakland families, specifically parent/guardians.

PROGRAM DESCRIPTION

The Interface Project represents MYC's efforts to amplify and fortify key elements of the Youth Court as part of the Oakland Police Department's Delinquency Prevention Plan (DPP). In its DPP, the Department established a set of needs, goals, and strategies with which MYC goals and strategies mesh. These goals and associated strategies include:

1. Targeted delinquency prevention and diversion services directed toward youths at highest risk for delinquency and psychosocial programs that serve high-risk youths.
2. Coordination of juvenile crime delinquency prevention efforts to ensure that agencies and partners serve targeted populations to prevent juveniles from committing repeated acts of delinquency or becoming chronic offenders.
3. Increase in the effectiveness and efficiency of delinquency prevention programs to ensure that program success is proportional to program costs, and that program measurements include reliable, valid and consistent data.
4. The establishment of programs which provide young people with emotionally and physically safe environments, opportunities to build health, positive relationships with adults and peers, meaningful leadership roles, opportunities for community involvement, and the chance to build practical life skills.

Core Program Components

The Interface Project is comprised of three core program components:

- **Apprentice Program:** Providing experiential learning and leadership development for youth offenders.

The Apprentice Program serves as least 20 youth offenders, ages 14-17+, by targeting the youths while they tend to be most open to new experiences, and when there is an incentive to participate as a community service option towards sentence completion.

- **Novice Program:** Broadening MYC's programmatic continuum to better serve youth.

The Novice Program serves 200 middle school students each year, including at least 15 who will become Novices in the Youth Law Program. Similar to the Apprentice Program, the Novice Program provides youth offenders with a means to fulfill mandatory community service hours towards sentence completion, while simultaneously transitioning into a youth development program.

- **Law and Justice Leadership Program:** Expanding MYC's formal youth leadership structure.

A third component of the Interface Project is the planned increase in leadership opportunities. The Law and Justice Summer Institute, offered as an overnight college campus experience, involves leadership training and advance skill building workshops.

Additional services to be provided by MYC throughout the program term include:

- Youth referred by the Oakland Police Department will have hearings at MYC.
- 100% of participating offenders and their families will receive appropriate referrals to counseling, prevention, and treatment services.
- All offenders will participate in a mandatory conflict resolution workshop, with 100% of the youth entering the program participating in gender-specific programming.
- 90% of all youth will complete their sentences, resulting in an estimated total of 3,000 annual hours of community service.

Disproportionate Minority Contact

The issue of Disproportionate Minority Contact (DMC) for juveniles in Oakland is significant, with African American juveniles more than three times as likely to be arrested than whites, and more than 15 times as likely to be confined in a secure correctional facility. Further, Latinos are more than twice as likely as a white youth to be confined. Youth of color in general are more than 3 times as likely as a white youth to be placed on probation. In July 2005, the County of Alameda was awarded a technical assistance grant by the State of California to investigate (and subsequently validate) DMC in the County, with emphasis placed on 10 to 17 year olds and their involvement in the juvenile justice system. As detailed in the County's August 2006 report, Oakland must increase its efforts to prevent the progression of behaviors that eventually result in delinquency.

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DMC – Program Evaluation and Technical Assistance

The Interface Project incorporates three primary DMC education and awareness activities into its primary framework:

- DMC Training for program staff
- DMC training for public, private, and community-based stakeholders, designed to increase knowledge of DMC
- Data input and analysis of all State of California, Corrections Standards Authority-mandated DMC performance measures

Overview of Year One Program Operations

Through enactment of the Interface Project, the Donald P. McCullum Youth Court (MYC) serviced (176) youths during the first year of program operations; surpassing their original program goal of (150) youths. Second year program operations are currently in process, and as such, are not detailed in the context of this report. A general overview of first year activities follows:

- ◆ MYC's partnership with the Oakland Police Department (OPD) expanded as both agencies participated in the Alameda County's Disproportionate Minority Contact (DMC) initiative and the OPD began to implement a restructuring of its juvenile services.
- ◆ The length of time a youth spends in the Youth Offender Program steadily diminished from more than 6 months to approximately 4 months, as the priority for Case Managers shifted from Court Night as the primary event focused on their clients, to the tasks of steady contact, guidance, and support as youth complete their sentences.
- ◆ The percentage of youth offenders in the Leadership program increased from 13% to 30% over the course of the year, with 30% of next year's youth leadership comprised of former youth offenders.
- ◆ The number of referrals and the number of youth offenders going to Court continued to increase.
- ◆ MYC was one of the agencies actively involved in drafting recommendations out of the county-wide DMC initiative sponsored by Alameda County Probation Department.

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- ◆ In an effort to infuse more restorative justice principles and practices into the program, MYC began a collaboration with Catholic Charities' Transformative Mediation program. Mediation with the victim is now offered as an option to all youth offenders. Even if the victim does not agree to mediation, the youth offender is provided with a session that provides orientation to the mediation process and time for the youth offender to reflect on what they would express to their victim.
- ◆ MYC continued to build peer accountability in its restorative justice model by training and involving youth leadership in the case management of youth offenders (under the supervision of professional case managers on staff). Leadership recruited for next year are highly motivated to work on the case management aspect of MYC work with youth offenders.

SUSTAINABLE OPPORTUNITIES

Economic

Violence prevention activities enhance the Police Department's efforts to reduce crime and provide a climate in which economic development can flourish.

Environmental

No environmental opportunities are anticipated.

SOCIAL EQUITY

Continued enactment of the Interface Project will enhance violence prevention and facilitate future economic growth in Oakland.

DISABILITY AND SENIOR CITIZEN ACCESS

All facilities used in relationship to the Interface Project operate in compliance with the Americans with Disabilities Act (ADA) and Older Americans Act.

RECOMMENDATION

The Oakland Police Department recommends that the City Council adopt the resolution and authorize the City Administrator to accept grant funds in an amount not to exceed \$200,000 from the State of California, Corrections Standards Authority, Title V Community Prevention Grants Program, and authorize a Funding Agreement in an amount not to exceed \$180,000 with the Donald P. McCullum Youth Court for third year program implementation of the Interface Project.

ACTION REQUESTED BY THE CITY COUNCIL

Staff recommends that the City Council approve the resolution.

Respectfully submitted,



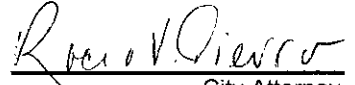
Wayne G. Tucker
Chief of Police

Prepared by: Candice Jessie
Budget and Grants Administrator
Bureau of Administration

APPROVED AND FORWARDED TO
THE PUBLIC SAFETY COMMITTEE:


Office of the City Administrator

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OFFICE OF THE CLERK
CITY OF OAKLAND**OAKLAND CITY COUNCIL**
City Attorney

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RESOLUTION No. _____ C.M.S.

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR, ON BEHALF OF THE CITY OF OAKLAND, TO ACCEPT AND APPROPRIATE GRANT FUNDS IN AN AMOUNT NOT TO EXCEED TWO HUNDRED THOUSAND DOLLARS (\$200,000) FROM THE STATE OF CALIFORNIA, CORRECTIONS STANDARDS AUTHORITY, TITLE V COMMUNITY PREVENTION GRANTS PROGRAM, AND AUTHORIZE A FUNDING AGREEMENT IN AN AMOUNT NOT TO EXCEED ONE HUNDRED EIGHTY THOUSAND DOLLARS (\$180,000) WITH THE DONALD P. MCCULLUM YOUTH COURT FOR THIRD YEAR PROGRAM IMPLEMENTATION OF THE INTERFACE PROJECT, AND APPROPRIATE SAID FUNDS TO THE POLICE DEPARTMENT

WHEREAS, it is anticipated that the Police Department will receive grant funds totaling up to \$200,000 from the State of California, Corrections Standards Authority, Title V Community Prevention Grants Program, for third year program implementation of the Interface Project; and

WHEREAS, the Department desires to enter into a Funding Agreement with the Donald P. McCullum Youth Court for an amount not to exceed one hundred eighty thousand dollars (\$180,000) for implementation of the Interface Project, to be funded by the grant; and

WHEREAS, the Donald P. McCullum Youth Court, as a program partner associated with the Interface Project shall provide a fifty percent (50%) in-kind match required by the grantor, in the amount of one hundred thousand dollars (\$100,000); and

WHEREAS, the City Council finds that the services provided pursuant to the agreement with the Donald P. McCullum Youth Court authorized hereunder are of a professional, scientific or technical nature and are temporary in nature; and

WHEREAS, the City Council previously authorized acceptance of similar grant funds by Resolution No. 79310 C.M.S. dated June 21, 2005 and Resolution No. 80025 C.M.S. dated July 18, 2006; and

WHEREAS, the City Council finds that the agreement with the Donald P. McCullum Youth Court shall not result in a loss of employment or salary by any person having permanent status in the competitive service; now, therefore be it

RESOLVED: That the City Council hereby authorizes the City Administrator or her designee to accept and appropriate a grant in an amount not to exceed \$200,000 from the Corrections Standards Authority to be allocated to the State of California, Corrections Standard Authority Grant Fund (2152), Youth and Family Services Division Org. (102350), Youth and Family Services Division Program (PS03), in a Project Account to be determined, for continued implementation of the Interface Project; and be it

FURTHER RESOLVED: That the City Administrator or her designee is hereby authorized to enter into a Funding Agreement with the Donald P. McCullum Youth Court in an amount not to exceed \$180,000 for third year program implementation of the Interface Project, funded by the grant, and be it

FURTHER RESOLVED: That grant funds received for the Interface Project shall not be used to supplant expenditures controlled by the City of Oakland; and be it

FURTHER RESOLVED: That the City Council hereby appoints the City Administrator as agent of the City to conduct all negotiations, applications, agreements, and related actions which may be necessary for the completion of the aforementioned grant and funding agreements; and be it

FURTHER RESOLVED: That the City Attorney shall review and approve said agreement with the Donald P. McCullum Youth Court as to form and legality and a copy of the fully executed agreement shall be placed on file with the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____, 20_____

PASSED BY THE FOLLOWING VOTE:

AYES- BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID, and PRESIDENT DE LA FUENTE

NOES-

ABSENT-

ABSTENTION-

ATTEST: _____

LaTonda Simmons
City Clerk and Clerk of the
Council of the City of Oakland, California