

CITY OF OAKLAND
AGENDA REPORT

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TO: Office of the City Administrator
ATTN: Dan Lindheim
FROM: Department of Human Services
DATE: January 13, 2009

RE: **Report and Request for the City Council to Approve Recommendations for Funding Measure Y Violence Prevention Program Strategies and the Competitive Proposal Process for the Three Year Funding Cycle Beginning Fiscal Year 2009-2010**

SUMMARY

This report provides City Council with recommendations on funding Measure Y violence prevention program strategies and the competitive proposal process for the three year funding cycle beginning Fiscal Year 2009-10.

The Department of Human Services (DHS) is currently overseeing approximately \$7.9 million Measure Y Prevention Programs in Fiscal Year 2008-2009, including approximately \$6.1 million in ongoing programs, plus \$1.8 million in carry forward funds. FY 2008-2009 is the third and final year of a three-year funding cycle for most Measure Y funded programs; the carry-forward funds currently allocated will not be available for FY 2009-2010 and beyond. As a result, a reduction of \$1,655,446, or 21% of the total funding, is necessary. This report presents recommendations, developed by the Mayor's Office in close collaboration with DHS, for prioritizing funding strategies, and the process for allocating funds for the next three year funding cycle, beginning FY 2009-2010. A competitive Request for Proposal (RFP) process is recommended for most strategies.

FISCAL IMPACT

The Budget Office projects that the Measure Y revenue for Fiscal Year 2009-2010 will be an estimated \$21,871,967. Updated revenue projections will be available after December 2008.

\$4,000,000 of this total is allocated to the Fire Department; 3% for Evaluation and Oversight managed by the City Administrator's Office; 60% allocated to OPD, and the remaining 40% allocated to DHS. After Council approved administrative costs (approximately 10%) are allocated, approximately \$6 million is available for Violence Prevention Programs.

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BACKGROUND

Passed by Oakland voters on November 2, 2004, Measure Y provides approximately \$20 million every year for ten years to fund violence prevention programs, additional police officers, and fire services. Measure Y funds are generated through a parcel tax along with a parking surcharge in commercial lots.

The goal of Measure Y is to increase public safety and to reduce violence among young people. Measure Y creates an integrated violence prevention system, where strong links among the social services, school district, police, workforce development, and criminal justice agencies result in a greater leveraging of scarce resources, better coordination of services and better outcomes for participants. Prevention programs are designed to work together with community policing to provide a continuum of support for high risk youth and young adults. Intervention programs reach out to those youth and young adults most at risk for committing acts and/or becoming victims of violence.

Specifically, the legislative language states:

Violence Prevention Services with an emphasis on Youth and Children: Expand preventive social services provided by the City of Oakland, or by adding capacity to community-based nonprofit programs with demonstrated past success for the following activities:

1. Youth outreach counselors: Hire and train personnel who will reach out, counsel and mentor at-risk adolescents and young adults by providing services and presenting employment opportunities.
2. After and in school program for youth and children: Expand existing City programs and City supported programs that provide recreational, academic tutoring and mentoring opportunities for at-risk adolescents and children during after school hours; expand truancy enforcement programs to keep kids in school.
3. Domestic violence and child abuse counselors: Make available counselors who will team with police and the criminal justice system to assist victims of domestic violence or child prostitution and to find services that help to avoid repeat abuse situations; expand early childhood intervention programs for children exposed to violence in the home at an early age.
4. Offender/parolee employment training: Provide parolee pre-release employment skills training and provide employers with wage incentives to hire and train young offenders or parolees.

On June 7, 2005, City Council approved specific program recommendations from staff, as amended by the Public Safety Committee on May 10, 2005, for Measure Y funded violence prevention programs. The recommendations included allocating funds to existing violence prevention programs and to community based organizations or public agencies through a competitive Request for Proposal (RFP) process. The result of this RFP process was the approval of grant agreements with various agencies per Resolution No. 79881 C.M.S. on May 2, 2006.

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The Department of Human Services currently manages approximately \$7.9 million in Measure Y Violence Prevention program funds in Fiscal Year 2008-2009. This includes approximately \$6.1 million in ongoing programs, primarily in their third year of funding. Also included in the current \$7.9 million Measure Y funding is \$1.8 million in carry forward funds re-allocated by City Council on June 18, 2006 to support strategic investments in violence prevention efforts, particularly one-time investments which responded to current issues or crises. These programs include Gang Prevention and Intervention programs, support for Youth UpRising's teen center, support for Youth ALIVE!'s Caught in the Crossfire program, support for the Family Justice Center, the implementation of an Oakland Community Response and Support Network for families and friends of homicide victims, and the Mayor's Street Outreach Program, which provides neighborhood and "hot spot" specific street outreach in high-violence areas, including during nights and weekends, in order to reduce street violence. These grant agreements were recently renewed through the end of June 2009 by Council on April 15, 2008, per Resolution No. 81238 C.M.S.

DHS believes that all of the funded strategies, including the one-time investments, provide valuable services and resources to the residents of Oakland. FY 2008-2009 is the third and final year of a three-year funding cycle for most programs, and the \$1.8 million in carry-forward funds will not be available for FY 2009-2010 and beyond. As a result, difficult funding reductions must be made. The revenue projection for the violence prevention programs for FY 2009-2010 is \$6,020,000, which means a **reduction of approximately 21% or \$1.65 million**, is necessary.

DHS reported that the Fiscal Year 2008-09 investment in violence prevention programs could not be maintained for Fiscal Year 2009-10 to the Public Safety Committee in April 2008. At this meeting, Council directed staff to develop recommendations to address the shortfall. This report provides recommendations on funding priorities for the next funding cycle, developed by the Mayor's Office staff, in conjunction with the Department of Human Services.

KEY ISSUES AND IMPACTS

PRIORITIZATION OF FUNDING STRATEGIES

The approximately \$7.9 million that the Department of Human Services is currently managing in Fiscal Year 2008-2009 for Measure Y violence prevention programs are focused on four broad areas: Family Violence Intervention, Youth and Adult Reentry, Incident/Crisis Response, and Youth Outreach and Comprehensive Services. Within these general areas are specific program strategies.

Recommendations for strategies to be funded for another three-year Measure Y funding cycle were developed based on focusing the limited resources on hardest to serve youth and young adults who are most likely to be involved in crime, and prioritizing those individuals who are already engaged in the criminal justices system. DHS reviewed current grantee program

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deliverables and available program evaluation data at the time of this report (Attachment A), and information from key partners (including Oakland Unified School District, Alameda County Probation, Alameda County Health Care Services, and District Attorney) in developing the recommendations detailed below. The recommended strategies are based on components from best practice models, listed on the Measure Y website (www.measurey.org).

Recommendations were made keeping the goal of the fund, to prevent and reduce violence and crime, in mind. Leveraging opportunities and alternate funding sources, including the Oakland Fund for Children and Youth (OFCY), which will expand due to the recent passage of Measure OO, are looked at to support the broader City goals for general youth development. However, this expanded funding will not be available for agencies to apply for until Fiscal Year 2010-2011 or later, and will not be a timely resource for any programs/strategies that are not included in Measure Y's Fiscal Year 2009-2010.

Staff referenced the following principles affirmed by City Council regarding Measure Y when developing recommendations:

- Measure Y funding is distinct in that it **focuses on the highest risk individuals** and thus is typically investing in secondary and tertiary interventions (where violence has or is likely to occur) versus primary prevention. Primary prevention programs can be better supported by other funding streams such as the Oakland Fund for Children and Youth (OFCY) and First 5 Alameda County.
- Due to its focus on high risk individuals and their higher level of need, Measure Y **supports intensive interventions** with high levels of contact rather than other worthy programs that may touch a large number of people less frequently.
- Measure Y resources are limited and **neighborhoods where violence is most prevalent should continue to have priority** for receiving Measure Y interventions. The Measure Y stressors report is included as Attachment B. This report is being updated and will be completed in January.

Staff also considered whether other or alternate funding streams might be available to support a given strategy.

Table 1 provides an overview of the recommendations developed by the Mayor's Office and DHS in order to address the necessary 21% reduction in funding available for Measure Y programs in Fiscal Year 2009-2010.

TABLE 1: Measure Y Funding Plan Recommendation Overview

	Family Violence Intervention	Adult Reentry	Incident/Crisis Response	Youth Outreach/ Comprehensive Services	TOTAL*
FY 08-09 Funding	\$1,151,205	\$1,884,404	\$1,262,380	\$3,672,987	\$7,970,976
FY 09-10 Proposed Funding	\$835,000	\$1,610,000	\$1,540,000	\$2,330,530	\$6,315,530
% Change	-27%	-16%	22%	-37%	-21%

** These amounts include \$300,000 carry-forward funding support for Youth Uprising's Teen Center, approved through FY 10-11*

The table lists the current funding per broad strategy area, and the proposed funding per strategy area for Fiscal Year 2009-2010. More detail and rationale for recommended changes in each strategy area is presented below. If revenue projections change and the amount of Measure Y revenue available for funding programs is less, staff recommends a proportional across-the-board reduction for all grantees.

Family Violence Intervention

Background

Research shows that children who witness domestic violence are more likely to exhibit behavioral and physical health problems. The number of domestic violence related calls received by the Oakland Police Department reached 7,521 in 2006-2007, nearly doubling the number of calls received in the 2003-2004 period¹. Early exposure to violence increases the risk of violent behavior during adolescence by as much as 40%². Current research suggests there are actual physical changes in the brain paths of children exposed to violence – making their responses more reactive – which in turn results in behavior that is not adaptive in later life and can result in more aggression.

For that reason, Oakland is fortunate to be home to the Family Justice Center (FJC) – a multi-service, one-stop shop for victims of domestic violence. FJC is a collaboration of over 65 service agencies, both public and private, who coordinate resources and collaborate on service delivery so families experiencing domestic violence can address all of their needs, from court orders to mental health counseling, in one location. The FJC, overseen by the Alameda County District Attorney's Office, is also a resource for Sexually Exploited Minors. The FJC is an important platform for Measure Y strategies.

¹ Oakland Police Department report from 2006-07

² Elliot, D.S., *Youth Violence: An Overview*. Boulder, CO: Center for the Study and Prevention of Violence Prevention, March 1994.

Current Programs

The Family Violence Intervention Unit, currently operated by the Family Violence Law Center, provides crisis intervention for families experiencing domestic violence. The Sexually Exploited Minors (SEM) program links SEMs to immediate needs such as shelter and medical care, and connects them to case management. A Safe Place Alternative (SPA) has been set up for SEMs at the Family Justice Center to serve as a day respite location and a site for case management and interventions.

Other strategies include mental health services provided to young children (0-5) who witness violence, and youth support groups for older youth who have been exposed to violence.

Recommendations

TABLE 2: Measure Y Funding Plan Recommendation – Family Violence Intervention

08-09 funded strategies		09-10 recommended strategies	
Family Violence Intervention Unit	\$458,100	Family Violence Intervention Unit, with mental health services	\$525,000
Sexually Exploited Minors intervention	\$231,750	Sexually Exploited Minors intervention	\$310,000
Mental health services for 0 to 5	\$303,570		
Youth support groups	\$157,785		
Family Justice Center support	\$47,850		
TOTAL	\$1,151,205		\$835,000

Proposed 27% decrease in funding

- **The key recommendation for this strategy is to maintain the core support for the Family Violence Intervention Unit at the FJC, while slightly enhancing the Sexually Exploited Minors (SEM) intervention.** Staff recommends directly contracting with a sole source award with the Family Violence Law Center for the Family Violence Intervention Unit, and releasing the SEM funding through a competitive RFP process.

These two strategies allow Measure Y to nearly achieve scale with key populations – currently the majority of acts of family violence reported to the police is followed up on by the Family Violence Intervention Unit by at least a phone call, and nearly every sexually exploited minor is contacted by the SEM program. During FY 0708, Measure Y programs served 98% of sexually exploited minors in Oakland according to OPD estimates. (See Attachment C for gap analysis.)

With additional funding, the SEM strategy will be required to take on additional activities, including: deployable street outreach; increased intensive outreach; and opening the SPA for additional hours.

Both the Family Violence Intervention Unit and the SEM program met or exceeded most of their program deliverables in 2007-08 (Attachment A). BPA evaluation found that SEM clients were less likely than other OUSD students to be re-suspended in 2006-07 following suspension in 2005-06.

- **Other recommendations in this strategy are to substantially reduce funding for mental health services for children 0 to 5**, and combine the remaining mental health dollars (\$75,000) with the Family Violence Intervention Unit in order to coordinate and leverage mental health services. Also, youth support groups are recommended to be eliminated. These programs both provide mental health services for children and youth exposed to violence, and most clients should be eligible for funding through MediCal, Early Periodic Screening, Diagnosis and Treatment (EPSDT) Program, and Victims of Crime (VOC). The money set aside for mental health services and incorporated with the Family Violence Intervention Unit in this strategy could be used to help programs in Oakland leverage and access these sources of funding.

Young Adult Reentry

Background

Young people on probation or parole are the group at the highest risk for becoming victims and/or perpetrators of violence. They have already engaged in negative behavior and statistics demonstrate they have a higher likelihood than their peers to be on a trajectory for further violence. Effective intervention programs for these youth and young adults have the potential to have a major impact on violence reduction. Arrest rates for ages 18-29 are three to four times higher than for those under 18 years of age. Thirty-five percent (35%) of homicide victims in 2008 (excluding December) were on probation or parole. Oakland is home to an estimated 3,000 parolees. The average age of all parolees under supervision in Alameda County was 36.7 years old in 2005 (Urban Strategies). Approximately 62% of ex-offenders are re-arrested within three years of their release and 41% return to prison in California. (Bureau of Prison Statistics) An effective intervention could have a positive impact on the use of police services, crime rates, and re-incarceration. Mayor Dellums has emphasized his commitment to reentry programs as part of his public safety platform.

Employment and training is a crucial strategy for all Measure Y targeted populations. For those young adults on probation and parole, work can be the difference between success and recidivism: Most individuals who re-offend, violate probation, or parole were unemployed at the time. Steady employment provides much more than a paycheck. It bolsters the formerly incarcerated individual's work experience and teaches much-needed skills, as well as keeping them from returning to the "informal economy" that got many of them incarcerated in the first place. Unfortunately, finding a job—already a difficult process for many—is an even steeper uphill battle for ex-offenders. In addition to educational barriers, transportation issues, and mental and physical health concerns, the formerly incarcerated face the stigma of their records, and employers often see them as too risky to hire.

Current Programs

Current Measure Y funding includes the Project Choice model, which provides intensive support both pre- and post-release for youth and young adults paroling to Oakland in order to reduce recidivism. Intensive Reentry Training and Employment, including subsidized on-the-job training, helps to reduce the allure of the underground economy while skills are developed. Crew-Based Employment offers parolees subsidized work activity as part of an eight-person crew, such as Public Works, Fire Services, or Community Services. The Transitional Jobs strategy prioritizes direct placement of clients into employment via contracts that pay per client per job placement and retention benchmark. The Mayor's Reentry Specialist helps engage individuals reentering from correctional facilities to Oakland. Measure Y Programs served approximately 17% of 18-30 year olds on probation and approximately 7% of 18-30 year olds on parole in Oakland in 2007-08 (See Attachment C for gap analysis).

Recommendations

TABLE 3: Measure Y Funding Plan Recommendation –Adult Reentry

08-09 funded strategies		09-10 recommended strategies	
Project Choice	\$505,950	Project Choice	\$375,000
Adult Reentry employment and training	\$1,260,454	Adult Reentry employment and training	\$1,100,000
Mayor's Reentry Employment Specialist	\$118,000	Mayor's Reentry Employment Specialist and operations	\$135,000
TOTAL	\$1,884,404		\$1,610,000

Proposed 16% decrease in funding

- **The recommendations for this strategy are to maintain the Mayor's Reentry Employment position, while slightly reducing funding for Project Choice and Adult employment strategies.** Youth probation components will be covered by the Juvenile Justice Center wraparound strategy described later in this report. See Attachment A for evaluation and program deliverables data on reentry programs.
- **The Reentry Employment Specialist position in the Mayor's Office would be maintained** in order to continue to build and maintain the linkages and opportunities for public sector employment. An estimated additional \$15,000 in operations and materials support will be provided for this position to allow for operational expenses such as training, resource materials, office supplies, etc.
- In order to help achieve the necessary 21% overall reduction, proposed **reductions in this strategy are Project Choice and adult employment.**
- In order to meet a variety of employment needs, adult employment strategies would include intensive re-entry, crew-based transitional jobs, and direct placement. Leveraging possibilities for these programs include Second Chance for Project Choice and possibly Food Stamp Employment and Training dollars.

- As substance abuse is a key barrier during the reentry process, substance abuse treatment services will be integrated into these strategies, with all providers required to demonstrate how they will address treatment for substance abuse in their scopes of work. In addition to the currently required mental health/substance abuse assessments, grantees will be asked to allocate funds for treatment where appropriate.

Incident/Crisis Response

Background

Incident/Crisis Response programs aid the families of youth and young adult victims of shootings and homicides through immediate crisis response and follow up outreach, support, financial assistance, and connection to services and resources. In 2008, there have been 116 homicides in the City of Oakland (excluding December) according to the Oakland Police Department; of which 77 victims (66%) were youth under the age of 30. During Fiscal Year 2007-08, there were over 600 shootings in the City of Oakland.

The incident/crisis response strategies allow for programs to immediately respond to violence incidents throughout Oakland, including shootings and homicides. This response provides much needed social services and family support, in addition to reducing the possibility of retaliatory violence. The Incident/Crisis Response strategy was funded primarily through carry forward funds allocated after the original RFP was released. These programs are some of the most valuable interventions.

Current Programs

Currently, the Mayor's Street Outreach (MSO) program funds deployable outreach workers in the City's three area command centers (East Oakland, West Oakland, and the Fruitvale/San Antonio) to meet and build trust with individuals at high risk for being involved in violence, and link them to support services. The Mayor's Street Outreach (MSO) Manager plays a key role in providing coordination between OPD and three contractors (community based organizations), training contractors on best practices around street outreach, and communicating with OPD on crime trends, 'hot spots' and outreach activities. The MSO program is based in part on a successful intervention models from Boston and Chicago.

The Crisis Response Support Network (CRSN) provides first response, emergency funds, intensive support services, and connection to mental health services to friends and families of homicide victims. The 'Caught in the Crossfire' Program serves youth who are victims of violent injury in Highland Hospital. The City-County Neighborhood Initiative has community builders going door-to-door to support and encourage neighbors to address their issues.

Recommendations

TABLE 4: Measure Y Funding Plan Recommendation – Incident/Crisis Response

08-09 funded strategies		09-10 recommended strategies	
Mayor’s Street Outreach (MSO)	\$575,000	MSO/Contractors	\$750,000
		Mayor’s Street Outreach Coordinator and operations	\$150,000
Caught in the Crossfire	\$85,000	Caught in the Cross Fire	\$85,000
Crisis Response Support Network (CRSN)	\$300,000	CRSN with mental health	\$375,000
Mental Health for CRSN	\$100,000		
City/County Neighborhood Initiative	\$202,380		
		Public Safety District/Clergy Cares (Faith-based outreach)/ Alive and Free	\$180,000
TOTAL	\$1,262,380		\$1,540,000

Proposed 22% increase in funding

Staff recommends:

- **Continued dedicated funding for the Violence Prevention Coordinator (Kevin Grant), who trains and oversees the street outreach contractors and supports the integration and coordination with OPD.** This position is currently funded through a two-year grant from the Evelyn and Walter Haas Jr. Foundation, which ends in June 2009. This position is critical in ensuring that the street outreach is responsive and coordinated.
- **Increase allocation to \$750,000 (from current \$575,000) for Mayor’s Street Outreach Program (MSO).** A new RFP would be issued. As this is a new strategy, staff are awaiting evaluation data; however, anecdotally there have been many successes, including outreach workers convincing youth to turn in weapons to OPD and linking individuals to jobs and job training programs. From March-May 2008 (prior to program) and August-October 2008, (after outreach workers were deployed) shootings in the three areas reduced by 30% overall. Continued tracking of data will determine if this trend continues. Enhancing the funding available for MSO Contractors will allow the presence of at least six (6) street outreach workers in each of the three districts, in addition to a case manager to help link and refer individuals to programs and resources. Currently, the street outreach teams range from three to five outreach workers, with no case managers, and are stretched thin for the geographic areas they cover.
- **Continue funding for the CRSN.** Staff recommends combining mental health services with the Crisis Response Support Network, rather than having two separate providers, to allow for better coordination of services. The Oakland CRSN provided services to

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friends and family associated with 110 of the 131 (84%) homicides in 2007-2008. See Attachment C for gap analysis. Funds would be reissued in an RFP.

- **Continue sole source funding for Youth Alive! to implement ‘Caught in the Crossfire’.** This investment, due to the agency’s leveraging of other resources, will allow the program to serve all youth (up to age 20) referred to them. Currently, ‘Caught in the Crossfire’ is the only program in Oakland working with youth hospitalized with a violent injury, and their families, to provide healing and positive alternatives to violence and retaliation. A recently published case control evaluation conducted by a multidisciplinary team found that participants in the program were 70% less likely to be arrested during the six months post-injury period versus non-participants. This local model is cited in literature as a national model of successful intervention. Funded by Measure Y and other sources, ‘Caught in the Crossfire’ served 75 youth ages 14-20 who were victims of violent crime in 2007-08 (50% of the 151 youth victims of gunshots). See Attachment C for gap analysis.

- **Funding in the amount of \$180,000 is recommended for the Public Safety Districts, under the Mayor’s Public Safety Plan.** Under the geographic district public safety plan, the City is divided into three geographic areas. Measure Y funds will be used for operational support and to address emerging needs in each geographic Safety District. These funds will be administered by the Public Safety Director, meeting all program and contractual requirements of Measure Y. Funds will be used to support faith-based outreach, possibly through a community-empowerment mini-grant program, and other emerging needs, as identified by the Service Delivery System (SDS) teams.

Faith based outreach would be provided by “Clergy Cares”, a group of Oakland pastors who provide street outreach, social service referrals and crisis response to victims of violence. The pastors will link with City of Oakland street outreach workers to walk in neighborhoods plagued by crime and violence. The pastors’ main focus is to provide residents information regarding the availability of faith-based services, e.g., meals, temporary housing, job referrals and counseling.

- **In order to help achieve the 21% overall reduction in funding, it is recommended to eliminate the City County Neighborhood Initiative (CCNI).** CCNI provides community organizing support in two specific neighborhoods – Sobrante Park in East Oakland and Hoover Corridor in West Oakland. CCNI provides valuable community organizing services in these two neighborhoods, originally planned as a three year project. The County has two organizers currently dedicated to the Sobrante Park neighborhood. Measure Y funding supports two City employee positions in the City Administrator’s office, which would be impacted if the program was not funded. It should be noted that this program currently has \$106,787 in carryforward funds which are typically moved to the Measure Y reserves, but could be allocated to maintain funding for CCNI for at least one more year, to allow it to operate in one neighborhood.

Youth Outreach and Comprehensive Services

Background

Measure Y targets young people because they are the most at risk of committing or becoming victims of violence. The California Wellness Foundation has studied violence in communities statewide and found that youth are nearly three times more likely to be victims of violent crime than adults. Oakland is experiencing a rise in juvenile involvement in gang and street violence. The Urban Strategies Council noted in a study of Oakland homicides a sharp rise in the number of victims age 18 and under, with an increase from 5 victims in 2005 to 20 victims in 2006.³ In Oakland, homicide is the leading cause of death for youth and young adults under the age of 25.⁴

A link to school truancy has been established for the majority of juvenile homicides, with most suspects and victims reported truant by the Oakland Unified School District (OUSD). In 2006, OUSD Attend and Achieve office reported that 35.2% of students missed three or more days of school, 23.72% were identified as habitual truants (missed 5 or more days), and 11.93% were chronic truants, having missed 10 or more days.

Another factor for juvenile involvement is through intergenerational gang involvement, with younger youth being recruited for gangs. The 2007 California Health Kids Survey of OUSD students revealed that 12% of 7th graders, 10% of 9th graders, and 7% of 11th graders currently belong to a gang. In 2005 19% of students in Grade 7, 15% of students in Grade 9, and 12% of students in grade 11 reporting feeling very safe at school.

The number of youth returning from the Juvenile Justice Center and referred to Oakland Unified School District is estimated to be about 879 per year, according to the OUSD Office of Alternative Education. Many are taken to the Center more than once. Only 460 of these youth were identified in OUSD's 07-08 enrollment records. Eighty percent of these youth were 9th to 12th graders, almost a third (30%) of whom were served by Measure Y programs. Reasons for youth not connecting to OUSD include: aged out, moved, re-enrolled in OUSD with an alternate name, re-enrolled in a non-OUSD school, or dropped out. At least 330 of OUSD's 07-08 drop outs have a Juvenile Detention history. Many probation-involved youth face significant barriers to reintegrating into OUSD schools, including being truant or dropping out, lack of required school credit, lack of relationships with caring adults at their schools, peer pressure to return to their previous behaviors, guardian(s) or family member(s) who do not know how to support their success in school, lack of financial resources, gang involvement, substance use and abuse, learning disabilities, and mental health challenges.

Research has identified truancy, suspensions, expulsions, and dropping out of school as some of the behavior markers indicating a much higher likelihood of being caught up in cycles of violence later in life. A chronic truant, for the purpose of Measure Y, is defined as a student who

³ "2006 Homicide Report: An Analysis of Homicides in Oakland from January to December 2006." Urban Strategies Council. February, 2007.

⁴ Oakland Police Department - Homicide Section. Monthly Statistical Report. October 2007.

has 10 or more unexcused absences per school year. Targeting young people exhibiting these behaviors allows Measure Y resources to focus on individuals and neighborhoods with the highest level of need. In nearly all cities where violence prevention best practices are in place, interventions have close, coordinated partnerships among public and private agencies that focus on specific high-risk youth.

Current Programs

Youth Outreach and Comprehensive Services is currently the broadest and largest Measure Y strategy. Current programs include youth outreach and case management programs providing outreach, mentoring, case management and support services for truants, school drop-outs and other disengaged youth. Sports and Recreation programs intervene with high risk youth 18 and under to develop pro-social behaviors via recreational programs. Pathways to Change is a comprehensive diversion program for repeat juvenile offenders. OUSD implements the Second Step violence prevention curriculum and middle school peer conflict mediation program. The Safe Passages Middle School Model provides school-based assessment, case management and referrals to needed services, including mental health, for high-risk students at middle schools. Restorative justice training teaches staff who work with young people on probation and parole how to engage communities in dialogue with perpetrators of violence and find ways to heal. After-school job training and subsidized summer youth employment help high-risk youth acquire skills and contributes financially as well. Gang Intervention and Prevention programs work in OUSD alternative education schools to provide youth with interventions, case management, and connections to community support. Parent education classes for parents of elementary and middle school children at high-risk for gang involvement is also provided.

Recommendations

TABLE 5: Measure Y Funding Plan Recommendation – Youth Outreach and Comprehensive Services*

08-09 funded strategies		09-10 recommended strategies	
Outreach and case management	\$881,340	Juvenile Justice Center (OUSD wraparound)	\$885,000
Pathways to Change	\$505,950		
Sports and recreation	\$226,110		
Second Step	\$233,332	Second Step	\$148,330
OUR Kids – Middle School	\$247,200	OUR Kids	\$247,200
Peer Conflict Resolution	\$233,332		
Restorative Justice	\$210,750	Restorative Justice	\$150,000
Youth employment and training	\$559,973	Youth employment	\$400,000
Gang Intervention/prevention	\$275,000	Gang Intervention/prevention	\$200,000
Youth Uprising Teen Center	\$300,000	Youth Uprising Teen Center	\$300,000
TOTAL	\$3,672,987		\$2,330,530

Proposed 37% decrease in funding

- **DHS recommends that, given the limited resources, this strategy be more focused on the ‘highest risk’ populations of youth – those already involved in the criminal justice system.**
- **This recommendation takes two formerly separately funded interventions for high-risk youth – Pathways to Change (for probation youth) and school-based case management – and puts them together in one funding strategy, with a focus on advocacy and case management for those youth leaving the Juvenile Justice Center and reconnecting with Oakland Unified School District.** This strategy is being developed with Alameda County Juvenile Probation, Alameda County Behavioral Health Care and OUSD. This model promotes school attendance and academic progress for youth, through intensive wraparound services, including advocacy, case management, and a job incentive program. It is very similar to the current Measure Y funding of case management for high risk youth, but coordinates institutional partners and provides a direct referral mechanism to youth advocates, to ensure the highest need youth are being served and that resources are used to their fullest. In 2007-08, Measure Y programs served 30% of the OUSD identified youth in Juvenile Justice Center.

It should be noted that preliminary evaluation from BPA shows that school-based Measure Y programs were successful in reducing suspensions and truancies, while programs working with juvenile offenders showed no impact. This preliminary evaluation is based on data from three-quarters of a year. Staff is making the recommendation to work with Juvenile Justice Center youth in order to reach the youth who are most likely to be a victim or perpetrator of street violence.

Under this strategy, each youth would be served by a Probation Officer assigned through Alameda County Probation, an OUSD enrollment expert (funded by Measure Y), and an advocate/case manager and support services staffed by the community agencies funded by Measure Y. Probation, OUSD, and the community based agency would work as a team to provide comprehensive services and support to youth ages 12 to 18 leaving Juvenile Justice Center and reconnecting to an Oakland public school. An effort would be made to concentrate the caseloads at specific schools (when it is in the best educational interests of the young person) so that the community-based advocate could be assigned to a specific school and provide daily on-site support. It is anticipated that this type of assignment will be possible at key Alternative Education schools that already have high numbers of youth from Juvenile Justice Center.

Prior to any youth being released in Oakland from Juvenile Justice Center to Oakland, he/she would receive a referral from the Juvenile Justice Center Assessment Center to the most appropriate Measure Y funded community-based organization and/or school. A connection will be made between the youth and an advocate while the youth is in Juvenile Justice Center, to allow work to begin *before* a young person is released from the hall and ensure the advocate has access to any relevant information *before* a young

person returns home. The Probation Officer will enforce compliance with probation terms, and determine whether the youth's referral to the school and community-based agency is still appropriate. The OUSD enrollment specialist will work with the youth and their families to identify the most appropriate school for the youth and ensure that they are referred and integrated in a timely manner, including working with the school administration, counseling department, and faculty. The OUSD contact will also support connection to remedial academic support if needed. The community based agencies will provide a Youth Advocate/Case Manager, who will work closely with the school personnel to monitor school attendance and academic progress. Since agencies will be funded to focus on a specific geographic area and the cluster of schools in that area, it is likely advocates will be assigned full time to schools that have sufficient number of youth attending from Juvenile Justice Center to create a full case load.

The estimated cost of the OUSD enrollment specialist would be approximately \$90,000; \$795,000 would be allocated through an RFP process to community-based organizations for case management/advocacy services.

- **Gang specific interventions are recommended to be reduced slightly, but gang interventions will also be addressed by the Mayor's Street Outreach program.** This strategy will continue to fund parenting classes for families with children at risk of gang involvement and gang youth advocacy for youth in school. The gang youth advocacy intervention will mirror the Juvenile Justice Center strategy described above. This continued investment will ensure that the City is meeting the needs of school age youth involved in traditional gangs. In 2007-08, Measure Y programs served 7% of the estimated 2000 gang-involved youth in Oakland. See Attachment C. -
- **The amount allocated to youth employment is reduced and more of the dollars are redirected to the Mayor's Summer Jobs Program.** Youth employment providers would be required to be linked to the Juvenile Justice Center strategy described above.
- **Also recommended is for the Second Step curriculum to be reduced by \$85,002, likely leading to OUSD having to reduce the number of grades in which the curriculum is taught.** Second Step is a mandate that OUSD must fulfill; Measure Y has provided funding for three years for the curriculum, and this seed funding can be used for OUSD to leverage additional funding.
- **The OUR Kids middle school strategy is recommended to be maintained, as it is a required match for the Atlantic Philanthropies grant.** This \$15 million grant, awarded to the Safe Passages/Youth Ventures JPA, creates a network of middle school based health centers with full wrap-around services, including family support.
- **Continue sole source funding for RJOY (Restorative Justice for Youth), at a slightly reduced level.** This funding will be used to provide training for schools, the juvenile

justice system, and community based organizations on the principles of restorative justice.

- **Recommendations in this strategy include the elimination of the Sports and Recreation programs and OUSD's Peer Conflict Mediation Program.** These programs can apply for funding from more appropriate funding sources, such as OFCY. Sports and Recreation programs have demonstrated inconsistent performance since their implementation. (See Attachment A)
- Youth UpRising receives one-time support for five years (\$300,000 per year) for organizational development, which continues for two more years through FY 2010-11.
- Leveraging possibilities for services in this strategy include EPSDT, the Atlantic Philanthropies for middle school health centers. Both Alameda County Probation and OUSD have committed to deploying resources to the Juvenile Justice Center model. In addition, the Youth Ventures JPA is investing in the research and data collection and will likely prioritize this intervention for fund development.

REQUEST FOR PROPOSAL PROCESS

Staff recommends directly contracting with agencies for a few specialized strategies, while releasing the rest of the funds through a competitive Request for Proposal (RFP) process. See Attachment D for specific strategies recommended to be sole sourced.

DHS will solicit proposals from nonprofit community-based and public agencies that would like to be considered for Measure Y funding under a specific strategy. The RFP process is designed to ensure that the Measure Y Violence Prevention program strategies are implemented by organizations that have the highest level of capacity and have a history of managing high quality programs in Oakland. The RFP will include language strongly encouraging, and allocating additional points for, leveraging of funds and resources. In future years, staff will track each grantee's ability to leverage Measure Y dollars

DHS, in conjunction with the Mayor's Office and Community Development Block Grant (CDBG), is planning a resource fair to provide capacity building resources for community-based organizations, in order to better prepare them for the City's competitive bidding process and contracting. At least one bidder's conference will be held within two weeks of the release of the RFP. Staff will also provide on-going technical assistance throughout the application process.

The requirements for the RFP include:

- Funds are for programs serving youth and children, as defined by the Measure Y legislation.
- Funding is for established organizations only, as per Measure Y legislation
- Target Population is clearly defined

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- Dates of funding are clearly defined
- Deadlines and instructions for proposal submission shall be consistent, clearly labeled on the front page of the RFP, posted on the website and also be outlined in the content of the RFP.
- Areas of the City where programs should be located are clearly defined and a map (if possible) is provided
- Guidelines for the program narrative and page length are in RFP
- Guidelines for the budget and a budget form are included in RFP
- Guidelines for the budget narrative are in RFP

Outside panelists with expertise and a good working knowledge of the program strategies and target population, including violence prevention, street outreach, employment, youth development with high-risk youth, family violence, mental health, and community policing, will be selected to review proposals. Each Review Panelist will be required to sign a conflict of interest form for each proposal it reviews. A rating scale that closely follows the RFP guidelines and assigns a maximum possible score to each section of the RFP will be developed, to allow for clear scores to be given to each proposal. For agencies that are current Measure Y contractors, their performance will be taken under consideration during the review process. Once the scores are tallied and the review panel has met, the Measure Y staff will be responsible for making the final decisions on which programs to recommend to City Council for funding based on geographic considerations from the Measure Y stressors report

Proposed RFP Timeline

Release RFP	February 2, 2009
Bidder's Conference	February 9, 2009
Technical Assistance sessions	February 10 – 24, 2009
Proposals Due	March 13, 2009
Review Process	March 16 – April 10, 2009
Notification of Final Selection	April 13, 2009
Appeals Due	April 27, 2009
Recommendations to Public Safety/Full Council	May 5 and 12, 2009
Contract Negotiations and Execution	June 1 – July 1, 2009
Contract Start Date	July 1, 2009

EVALUATION OF PAST PERFORMANCE

See Attachment A for all performance and evaluation data on current Measure Y grantees available at the time of this report.

SUSTAINABLE OPPORTUNITIES

Economic: Providing programs for Oakland families affected by violence will increase their economic stability by linking them to organizations that can provide support services to increase school success of young people and access to resources for struggling families faced with the high costs of medical care and burial expenses.

Environmental: No environmental opportunities have been identified.

Social Equity: Measure Y programs assist the youth and families in Oakland to achieve a greater degree of social equity. Creating programs that decrease the trauma associated with violence increases the likelihood that families will not be debilitated in the long-term due to experiencing violence.

DISABILITY AND SENIOR CITIZENS ACCESS

All programs funded by Measure Y are accessible to persons with disabilities.

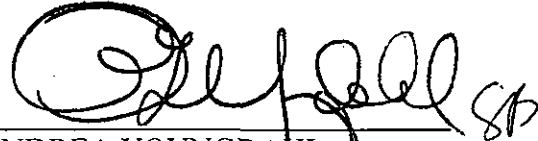
RECOMMENDATION(S) AND RATIONALE

Staff recommends that City Council approves the Measure Y violence prevention program strategies and the competitive proposal process for the three year funding cycle beginning Fiscal Year 2009-10 as described in this report.

ACTION REQUESTED OF THE CITY COUNCIL

Staff recommends that City Council approves the Measure Y violence prevention program strategies and the competitive proposal process for the three year funding cycle beginning Fiscal Year 2009-10 as described in this report.

Respectfully submitted,



for

ANDREA YOUNGDAHL
Director, Department of Human Services

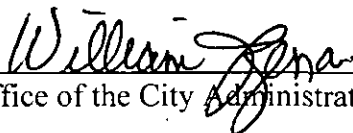
Reviewed by:
Sara Bedford, Manager
Policy and Planning

Prepared by:
Priya Jagannathan
Planner

ATTACHMENTS:

- Attachment A – Program Data/Evaluation Summary
- Attachment B – Measure Y Stressors Report
- Attachment C – Gap Analysis
- Attachment D – Strategies Recommended for RFP/Sole Source

APPROVED AND FORWARDED TO THE
PUBLIC SAFETY COMMITTEE:


Office of the City Administrator

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Measure Y Program Data/Evaluation Summary 2007-08***Youth Outreach and Comprehensive Services***

- Youth and Street Outreach
 - East Bay Asian Youth Center, Leadership Excellence, Youth Uprising, Youth ALIVE!, East Bay Agency for Children
- Outreach to Sexually Exploited Youth
 - Alameda County Interagency Children's Policy Council
- Sports and Recreational Programs
 - Sports4Kids, Oakland Parks and Recreation, Youth Uprising, Leadership Excellence
- The City-County Neighborhood Initiative
 - City of Oakland, Division of Neighborhood Services
- Gang Intervention and Prevention Programs
 - OUSD Office of Alternative Education, Project Re-Connect

Special Services to Children and Youth Exposed to Violence

- Family Violence Intervention
 - Family Violence Law Center
- Mental Health Services
 - Family Violence Law Center
- Family Justice Center
- Youth Support Groups
 - Family Justice Center
- Oakland Community Response and Support Network
 - Catholic Charities of the East Bay, Alameda County Health Care Services Agency
- Caught in the Crossfire
 - Youth ALIVE!

Employment and Training for Parolees, Probationers, and High Risk Youth

- Intensive Reentry Training and Employment
 - Youth Employment Partnership, Allen Temple
- Crew-Based Employment
 - Volunteers of America
- After-School Job Training
 - Bay Area Video Coalition, Youth Employment Partnership, Youth Radio
- Transitional Jobs
 - America Works
- Subsidized Summer Youth Employment

Diversion and Reentry Services

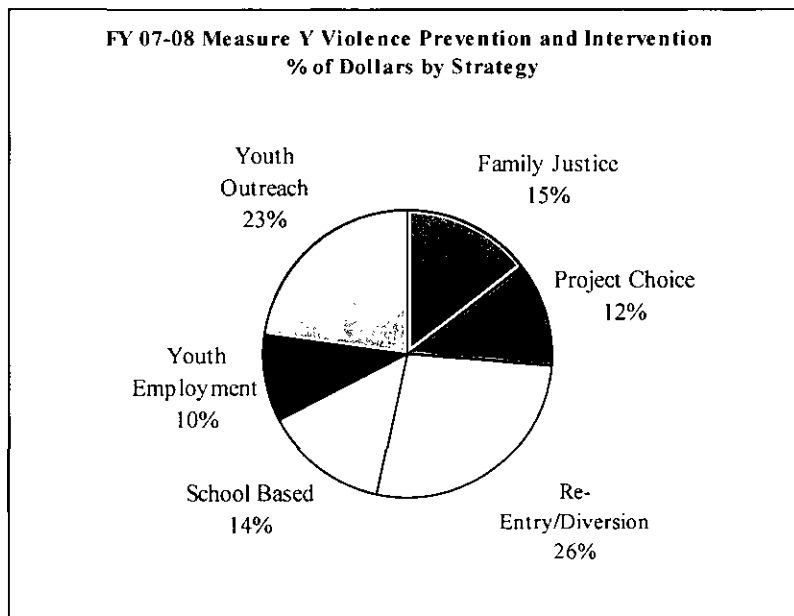
- Project Choice
 - Volunteers of America, Allen Temple, Mentoring Center
- Pathways to Change
 - Mentoring Center
- Restorative Justice Training
 - Attitudinal Healing

School Based Services

- Safe Passages/Our KIDS Middle School Model
- Second Step Violence Prevention Curriculum
- Peer Conflict Resolution Program

Mayor's Street Outreach

- California Youth Outreach, Healthy Oakland, Youth Uprising



Aggregate Service Levels in FY 07-08

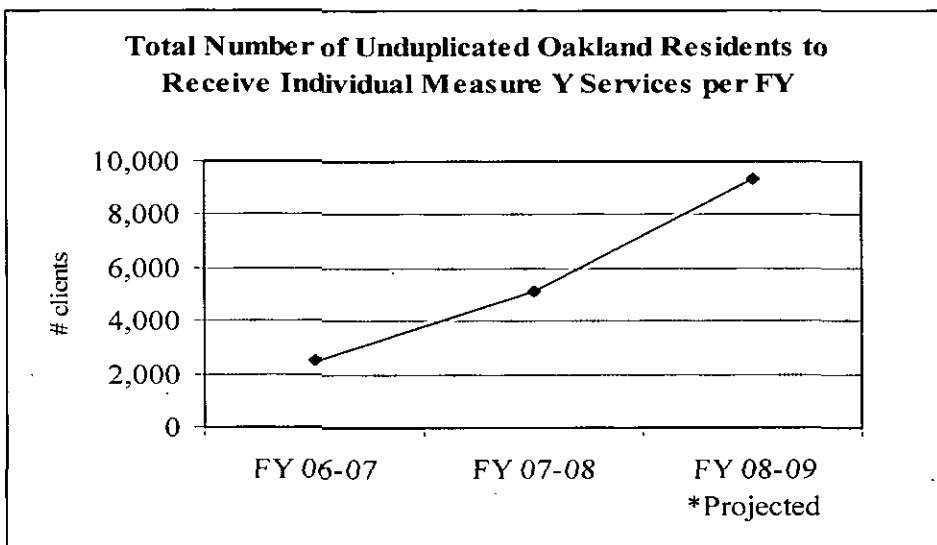
In Fiscal year 2007-2008, Family Violence Intervention programs reached close to 2000 individuals ranging from new-born babies to adults. Youth and Adult Reentry programs served more than 600 individuals with more than 8,000 hours of case management and nearly 54,000 hours of outreach, group counseling, employment training and work experience. Four hundred and twenty-five individuals received Incident/Crisis Response services, frequently at the very scene of a homicide. Youth Outreach and Comprehensive Services programs provided nearly 2000 youth with more than 20,000 hours of individual services, including mentoring, case management, mental health services and intensive outreach. In addition, Youth Outreach and Comprehensive Services programs provided more than 100,000 hours of program activities including life skills, sports and recreation, job skills training and work experience, support groups, after school activities, and violence prevention curriculum and intervention services.

Measure Y's 2008-2009 program area services are on track to meet or exceed the service provision scope and depth accomplished in 2007-2008. In addition to this broad range of services, the Mayor's Street Outreach initiative has been added. So far this fiscal year, trained Street Outreach Workers have spent more than 2000 hours on Oakland's most crime inflicted street corners, reaching out to more than 12,000 individuals to provide referrals to employment and employment training, substance abuse and mental health treatment programs. Street Outreach Works have already accumulated more than 1,200 instances of providing an on-the-scene presence promoting non-violent life style options.

Measure Y Services Provided Over Three Years: June 2006 through October 2008

	Individual Services		Group Services		Events	
	undup clients	client hours	undup clients	client hours	events	event participants
FY 2006-2007	2,500	17,898	1,565	66,533	935	22,035
FY 2007-2008	5,148	43,697	2,218	163,997	2359	149,621
FY 2008-2009 Q1	2,328	15,547	1,144	49,362	1528	60,180

Work Experience hours are included in Group Client Hours



* Projection based on FY 2008-09 Quarter One service data.

Alameda County Health Care Services Agency – Safe Passages/Our Kids Middle School Model

Program Description: The Safe Passages Middle School Strategy targets high risk adolescent youth at 14 of Oakland’s public middle schools. It is a multi-component framework based on best practices in violence prevention. Funded jointly by the City of Oakland, Oakland Unified School District (OUSD) and Alameda County Health Care Services Agency (ACHCSA), the goal of the Middle School Strategy is to reduce the incidences of violence among youth and improve overall school climate. The six components of this model include alternatives to suspensions, a violence prevention curriculum, increased parental involvement, after-school activities, and targeted case management and mental health services.

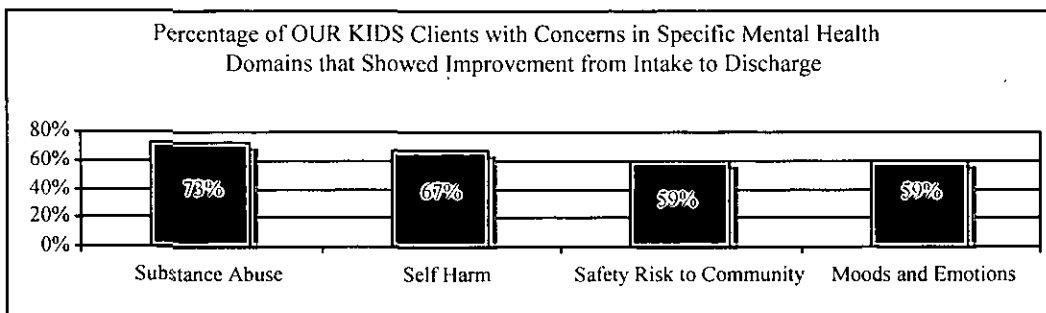
FY 07-08

Service	Annual Goal	# Served	Goal Reached
# of case management hours	1500	2441	✓
# of mental health service hours	5000	8819	✓
# of group session client hours	500	1357	✓

	Individual Services	
	undup clients	client hours
FY 2006-2007	542	9807
FY 2007-2008	476	11260
FY 2008-2009 Q1	n/a	n/a

Summary of Impact (Extracted from BPA 4/29/08 Interim Outcome Report):

- For clients who were assessed for mental health impairments at intake, nearly two-thirds showed improvement in various mental health domains after receiving services, as demonstrated in the chart below.

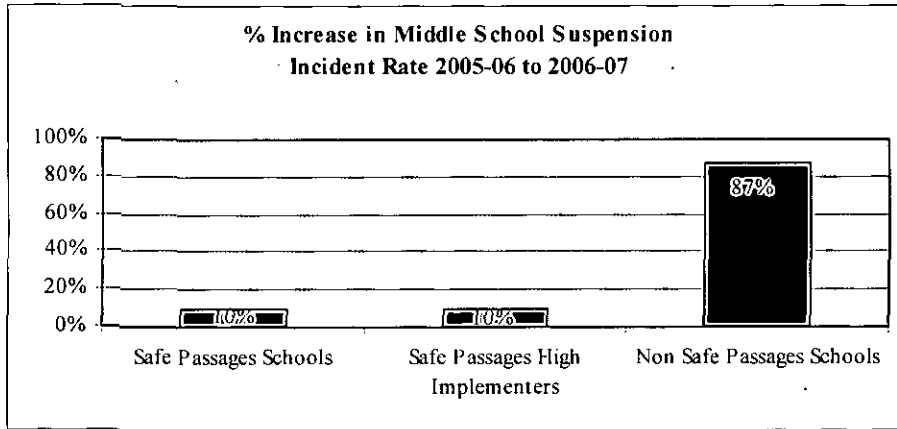


Source: Philip R. Lee Institute For Health Policy Studies, University Of California, San Francisco¹

- Overall, the OUSD middle school suspension incidence rate increased between 2005-06 and 2006-07. But for SP/OK schools, the percent increase was only 10 percent compared to an 87 percent increase for non-SP/OK schools.

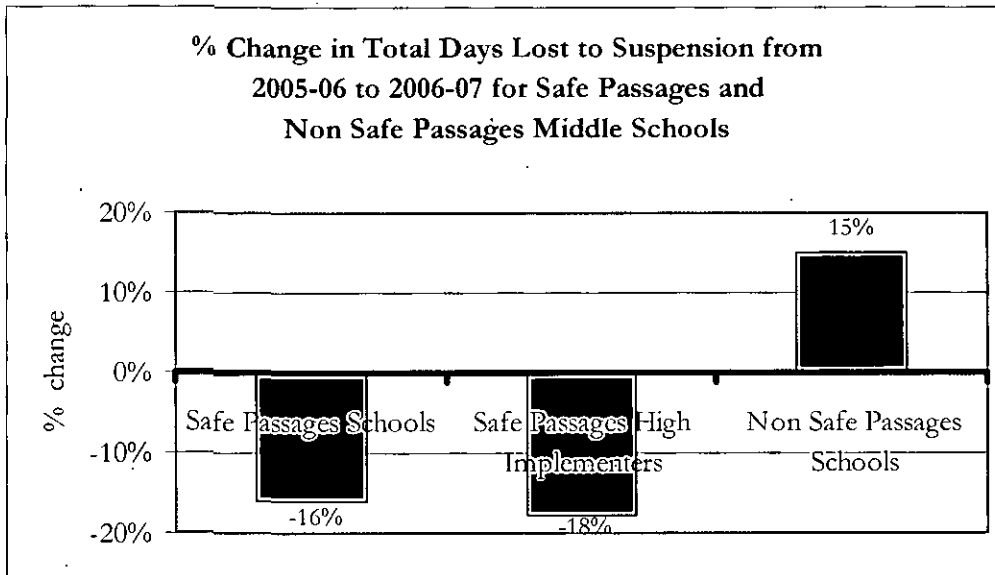
¹ Data presented are for all clients receiving OUR KIDS services in Oakland and Hayward Unified, but is generally representative of changes in sub-categories of clients as well, such as youth in Oakland middle schools.

ATTACHMENT A



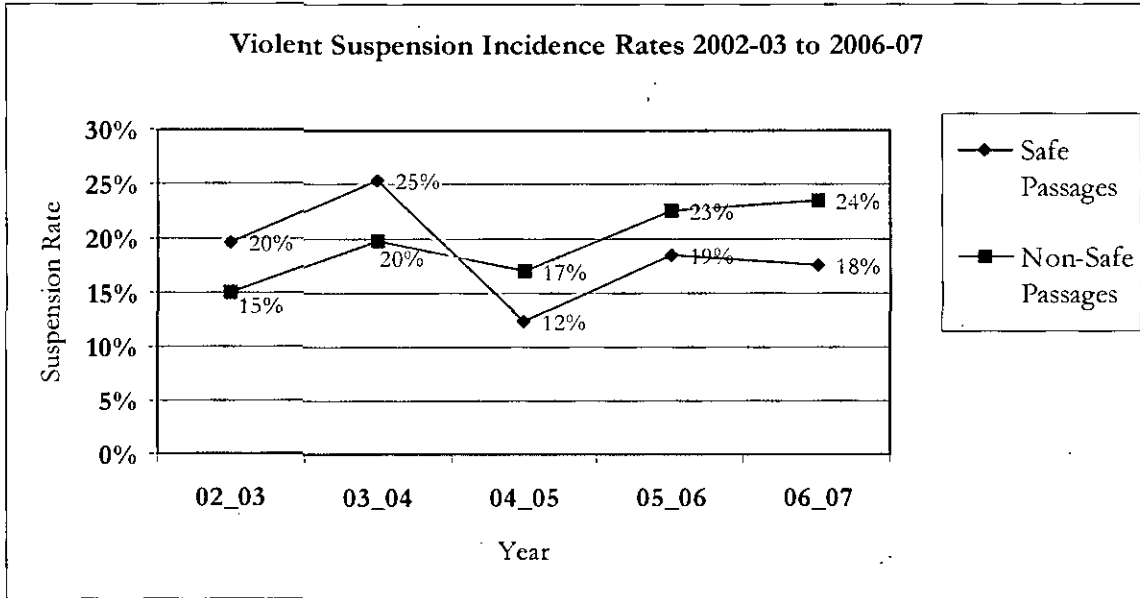
➤ Fewer days lost to suspension. SP/OK schools lost fewer days to suspension in 2006-07 than in 2005-06, while non-SP/OK schools lost

more days to suspension in 2006-07 than in 2005-06. However, this difference was not statistically significant.



➤ For schools that have had the Safe Passages middle school model since 02/03, over the course of these five years, SP/OK schools' violent suspension rate fell below that of non SP/OK

schools and has remained lower, as non SP/OK schools' violent suspension rates have been on the rise.



Alameda County Interagency Children’s Policy Network – Sexually Exploited Minors Network

Program Description: The Alameda County Interagency Children’s Policy Council is managing a collaborative of agencies including Asian Health Services/Banteay Srei, CAL-PEP, Covenant House, Dreamcatcher / Xanthos, and the Scotlan Center to conduct outreach to and assess sexually exploited minors throughout Oakland called the SACEY (Sexually Abused and Commercially Exploited Youth). This program links SEMs to immediate needs such as shelter and medical care, and connect them to the Family Justice Center where they can receive case management. A Safe Place Alternative (SPA) has been set up for SEMs at the Family Justice Center that serves as a day respite location and location for case management and interventions. The collaborative also provides education and awareness training to young people, community groups, and public system partners about the issue of youth sexual exploitation.

FY 07-08

Service	Annual Goal	# Served	Goal Reached
# of intensive outreach clients	240	168	
# of intensive outreach contacts	400	519	✓
# of intensive outreach hours	1500	2520	✓
# of case management clients	75	93	✓
# of case management hours	1500	1335	
# of case management contacts	160	1048	✓
# of general outreach events	15	180	✓
# of general outreach event hours	480	502	✓

	Individual Services		Events	
	undup clients	client hours	events	event clients
FY 2006-2007	65	246	498	4880
FY 2007-2008	258	3859	342	4909
FY 2008-2009 Q1	88	839	53	1023

Summary of Impact (Extracted from BPA December 2008 Final Outcome Report):

- Among students who were suspended in 2005-06, Measure Y participants were statistically significantly less likely to be suspended in 2006-07 than other OUSD students.
- Among students who were truant in 2005-06, Measure Y participants were statistically significantly less likely to be truant in 2006-07 than other OUSD students and had fewer unexcused or unverified absences in 2006-07.

Summary of Impact (Extracted from BPA 4/29/08 Interim Outcome Report):

- Clients of the Sexually Exploited Minors program were less likely than other OUSD students to be re-suspended in 2006-07 following suspension in 2005-06. Although they were slightly more likely than other OUSD students to be re-suspended for a violent offense, this difference is not statistically significant.
- Among the 53 school-age clients, few students had been suspended (8 percent) or expelled (4 percent). For both suspension and expulsion, 23 percent of surveys had no response.

Allen Temple

Program Description: *Allen Temple Housing and Economic Development Corporation* (ATHEDCO), operates a **Project Choice** program and a **Intensive Re-entry Employment (IRE)** services program. Project Choice provides individuals on probation and parole who are in the Oakland community with intensive case management/coaching, mental health, mentoring and other support services. Under IRE, ATHEDCO provides employment readiness, employment and training in a variety of fields including hazardous materials to individuals on probation or parole.. IRE include placement in unsubsidized or subsidized employment with tracking retention for 180 days. Clients may be co-enrolled in Project Choice and IRE.

Allen Temple – IRE

FY 07-08

Service	Annual Goal	# Served	Goal Reached
# of clients placed in employment training	50	59	✓
# of clients placed in employment (unsubsidized)	36	22	
# of job training hours (soft and hard skill)	6780	4947	
# of clients receiving work experience (subsidized)	24	54	
# of clients retained for 90 days in employment	21	11	
# of clients retained for 180 days in employment	15	8	

	Individual Services		Group Services	
	undup clients	client hours	undup clients	client hours
FY 2006-2007	63	1100	44	1597
FY 2007-2008	122	1280	60	5190
FY 2008-2009 Q1	26	1147	19	1541

Allen Temple – Project Choice

FY 07-08

Service	Annual Goal	# Served	Goal Reached
# of case managed clients	60	153	✓
# of case management contacts	2400	2032	
# of group session client hours	3240	6363	✓
# of mentor contacts	1920	1452	
# of clients receiving mental health services	30	24	✓
# of support group client hours	2700	2761	✓
# of clients enrolled in substance abuse treatment	10	10	✓

	Individual Services		Group Services	
	undup clients	client hours	undup clients	client hours
FY 2006-2007	70	1139	49	1734
FY 2007-2008	154	1490	80	6364
FY 2008-2009 Q1	49	914	25	1197

Summary of Impact (Extracted from BPA December 2008 Final Outcome Report):

- Violent arrest rates decreased after receipt of services. In 2006, 27 percent of those arrested were arrested for violent offenses. In 2007, only 10 percent of these original 2006 offenders were arrested for violent offenses. For the first half of 2008, this percentage dropped again to 7 percent; however, this figure is not based on a full year of arrest data. This finding is also consistent among individual agencies.

Summary of Impact (Extracted from BPA 4/29/08 Interim Outcome Report):

- Since program enrollment, case managers reported that 60 percent of clients have been employed or enrolled in job training at any time. Among employed clients with valid responses (n=26), 32 percent were employed full-time, 24 percent were employed part-time and 44 percent were enrolled in a job training program, and all of the job training recipients (n=11) were enrolled in a subsidized job training program.
- Since enrollment, 26 percent were reported as having been arrested (n=11); only one client had committed a violent offense, and the remaining arrests were for non-violent offenses or parole/probation violations.

America Works/Workfirst Foundation

Program Description: The Workfirst Foundation, whose local program is known as America Works, provides rapid attachment to work for clients ages 18—35 on parole or probation. Clients are given up to 2 weeks of job readiness, interview and resume preparation services and then provided with the opportunity to interview with employers who are currently hiring, who are aware of their felony history. This is a performance based contract and Workfirst Foundation is paid only when clients meet specific benchmarks: enrollment, placed in employment and 30, 90 and 180 day retention, the later at living wage.

FY 07-08

Service	Annual Goal	# Served	Goal Reached
# of clients placed in employment	101	103	✓
# of clients retained for 30 days in employment	92	92	✓
# of clients retained for 90 days in employment	77	72	
# of clients retained for 180 days in employment	61	43	

Individual Services	
	undup clients
FY 2006-2007	Under Allen Temple
FY 2007-2008	234
FY 2008-2009 Q1	124

Summary of Impact (Extracted from BPA 4/29/08 Interim Outcome Report):

- Most clients (68 percent) were employed full-time, 18 percent were employed part-time, and the remainder had no entry for the question on work intensity.
- All clients had participated in life skills training since program enrollment.

Additional Outcomes based on service data entry (Not BPA Report):

- Of clients placed in employment in FY 07-08, 89% (n=92) were retained in employment for 30 days, and 70% (n=72) retained for 90 days. 42% (n=43) reached 180 days employment.

Attitudinal Healing

Program Description: Attitudinal Healing acts as the fiscal agent for the Measure Y funded Restorative Justice for Oakland Youth (RJOY), which operates at Cole Middle School in West Oakland. RJOY collaborates with Oakland Unified School District to meet the needs of expelled, delinquent, and chronically truant youth, by providing restorative justice principles as a way of resolving conflict and stemming violent behavior at Cole. Another part of the RJOY contract is to train community members on how to conduct restorative justice circles as a way of mediating conflict. Services takes place at Cole Middle School and community trainings are facilitated at Attitudinal Healing in West Oakland.

FY 07-08

Service	Annual Goal	# Served	Goal Reached
# of intensive outreach clients	45	63	✓
# of community members trained	120	282	✓
# of community trainings	5	13	✓
# of general outreach event participants	115	289	✓
# of general outreach events	12	28	✓
# of community support group participants	260	244	

	Group Services		Events	
	undup clients	client hours	events	event clients
FY 2006-2007	n/a	n/a	86	1956
FY 2007-2008	64	159	256	2018

Summary of Impact: The Berekely Policy Associates evaluation did not evaluate this program. The work at Cole Middle School is too new to be part of the OUSD outcome data.

City-County Neighborhood Initiative

Program Description: The City-County Neighborhood Initiative, a program run by the City of Oakland, Division of Neighborhood services operates in two neighborhoods, in Hoover Historic District in West Oakland and Sobrante Park in East Oakland. The community builders work closely with teams of service agencies including the Service Delivery System (SDS) Teams, Neighborhood Services Coordinators, County agencies, schools, and local non-profit agencies. Youth are a key focus for neighborhood organizing.

FY 07-08

Service	Annual Goal	# Served	Goal Reached
# of clients placed in employment training	30	40	✓
# of clients placed in employment	20	25	✓
# of intensive outreach clients	60	75	✓
# of intensive outreach contacts	120	145	✓
# of intensive outreach hours	120	162	✓
# of general outreach events	8	8	✓
# of community training groups	24	52	✓
# of clients enrolled in community training groups	360	114	
# of clients enrolled in life skills	18	40	✓
# of client hours of life skills	972	1574	✓

	Individual Services		Group Services		Events	
	undup clients	client hours	undup clients	client hours	events	event clients
FY 2006-2007	93	35	156	1962	27	3310
FY 2007-2008	82	180	140	2081	9	2356
FY 2008-2009 Q1	8	9	83	421	2	600

Summary of Impact (Extracted from BPA 4/29/08 Interim Outcome Report):

- In June 2007, a CCNI conducted survey of the residents of Sobrante Park show that neighbors are more involved, are better prepared for emergencies, and feel the neighborhood is getting cleaner. Residents continue to be concerned about drugs, violence, and access to the neighborhood.²
- Of the eight school-age clients, none had been suspended or expelled.
- Since enrollment, one client was recorded as having been arrested, for a violent offense, and 20 percent of clients had no entry for this measure.³

² City-County Neighborhood Initiative. *Sobrante Park House Calls, 2007 Survey Results*. City of Oakland, Division of Neighborhood Services.

³ Given that CCNI is a neighborhood capacity-building program, it is understandable that case managers may not have access to such detailed information about individual service recipients.

East Bay Agency for Children

Program Description: EBAC provides outreach, assessment and clinical case management to increase school attendance and diminish involvement in violence among students at Dewey and Rudsdale Continuation High Schools with a focus on probation youth.

FY 07-08

Service	Annual Goal	# Served	Goal Reached
# of intensive outreach clients	100	164	✓
# of intense outreach hours	160	162	✓
# of case management clients	85	133	✓
# of case management hours	759	513	
# of mental health service clients	30	38	✓
# of mental health service hours	300	263	
# of general outreach event hours	360	286	
# of clients enrolled in groups	30	102	✓
# of group session client hours	180	574	✓
# of group session hours	45	38	

	Individual Services		Group Services		Events	
	undup clients	client hours	undup clients	client hours	events	event clients
FY 2006-2007	113	675	13	27	223	3407
FY 2007-2008	202	960	102	574	305	11523
FY 2008-2009 Q1	64	202	22	235	58	1849

Summary of Impact (Extracted from BPA December 2008 Final Outcome Report):

- Among students who were suspended in 2005-06, Measure Y participants were statistically significantly less likely to be suspended in 2006-07 than other OUSD students.
- Among students who were truant in 2005-06, Measure Y participants were statistically significantly less likely to be truant in 2006-07 than other OUSD students and had fewer unexcused or unverified absences in 2006-07.

Summary of Impact (Extracted from BPA 4/29/08 Interim Outcome Report):

- None of the East Bay Agency for Children students who were suspended in 2005-06 were suspended again in 2006-07 for either non-violent or violent offenses. None of the East Bay Agency for Children students who were truant in 2005-06 were truant again or absent for any reason in 2006-07.
- Of the 102 school-age clients, case managers reported that none had been suspended or expelled since program enrollment.
- One client was reported as having been arrested. This client was not arrested for a violent offense.

East Bay Asian Youth Center (EBAYC)**Program Description:**

The East Bay Asian Youth Center (EBAYC) is implementing the multi-racial, multi-ethnic, and multilingual EBAYC Street Team to provide street outreach and case management services to chronic truants, school drop-outs, suspended/expelled students, and juvenile offenders residing in Oakland's San Antonio and Fruitvale neighborhoods.

FY 07-08

Service	Annual Goal	# Served	Goal Reached
# of clients placed in employment training	20	20	✓
# of intense outreach clients	125	128	✓
# of intense outreach contacts	300	865	✓
# of case management contacts	80	95	✓
# of case management hours	3000	4212	✓
# of general outreach event hours	200	220	✓
# of client hours of support groups	1500	2642	✓
# of clients enrolled in support groups	40	51	✓

	Individual Services		Group Services	
	undup clients	client hours	undup clients	client hours
FY 2006-2007	194	4640	51	4525
FY 2007-2008	167	4629	60	3890
FY 2008-2009 Q1	84	1701	43	2101

Summary of Impact (Extracted from BPA December 2008 Final Outcome Report):

- Among students who were suspended in 2005-06, Measure Y participants were statistically significantly less likely to be suspended in 2006-07 than other OUSD students.
- Among students who were truant in 2005-06, Measure Y participants were statistically significantly less likely to be truant in 2006-07 than other OUSD students and had fewer unexcused or unverified absences in 2006-07.

Summary of Impact (Extracted from BPA 4/29/08 Interim Outcome Report):

- East Bay Asian Youth Center students who were suspended in 2005-06 were less likely than other OUSD students to be suspended again in 2006-07; however, one of the six youth who were suspended for a violent offense in 2005-06 was also suspended for a violent offense in 2006-07.
- East Bay Asian Youth Center students who were truant in 2005-06 were less likely than other OUSD students to be truant again in 2006-07, and also had fewer average absences during the 2006-07 school year.
- Of the 34 school-age clients, few students had been suspended (12 percent) or expelled (3 percent). Analysis of the OUSD data also revealed a 12 percent suspension rate in 2006-07, although this included repeat suspensions. For both suspension and expulsion, approximately 15 percent of surveys had no response.
- Since enrollment, 22 percent were recorded as having been arrested; of those (n=9), only one client was reported as having committed a violent offense; the remaining arrests were all reported as being for non-violent offenses or parole/probation violations. These reported arrest rates are significantly lower than those indicated by analysis of the Probation data.

Alameda County Family Justice Center -Youth Justice Initiative

Program Description:

Measure Y funds two Alameda County Family Justice Center programs:

- 1) The Alameda County Family Justice Center (ACFJC) is a one-stop center for families experiencing domestic violence. The ACFJC provides, under one roof, the services required by domestic violence victims and their families, including (a) crisis intervention, survivor support, and victim advocacy; (b) legal assistance services; (c) medical care and mental health counseling for victims and children impacted by family violence; (d) employment assistance, and information and referral to other community services; and (e) law enforcement investigation and prosecution of offenders. Measure Y supports operating expenses in a once annual allocation of \$36,182.
- 2) The Alameda County Family Justice Center sub-contracts with the Youth Justice Initiative (YJI) to support the older girls of families receiving domestic violence services through partners at the Family Justice Center, girls involved in the criminal justice system as well as sexually exploited minors outreached through Measure Y grantees by offering support groups and case management. These groups, based on a mental health model, are the most effective support for girls exposed to violence.

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Service	Annual Goal	# Served	Goal Reached
# of case management clients	30	52	✓
# of case management contacts	150	503	✓
# of case management hours	450	426	✓
# of mental health service clients	9	28	✓
# of mental health service contacts	27	211	✓
# of mental health service hours	225	227	✓
# of general outreach events	10	8	
# of general outreach event participants	250	326	✓
# of clients enrolled in mental health groups	18	23	✓
# of client hours of mental health groups	450	711	✓
# of clients enrolled in life skills	15	19	✓
# of client hours of life skills	150	146	

	Individual Services		Group Services		Events	
	undup clients	client hours	undup clients	client hours	events	event clients
FY 2006-2007	15	124	51	703	23	439
FY 2007-2008	65	661	43	862	37	604
FY 2008-2009 Q1	27	187	38	233	2	55

Summary of Impact (Extracted from BPA 4/29/08 Interim Outcome Report):

- For the 43 school-age clients, no students were reported as having been suspended or expelled. For both suspension and expulsion, approximately 47 percent of surveys had no response.
- When asked about arrests, 55 percent of clients had no entry for this measure, and only one client was reported as having been arrested (for a non-violent offense).

Family Violence Law Center

Program Description: Family Violence Law Center, with subgrantees Safe Passages, Center for Child Protection/The D.O.V.E.S. Project, Jewish Family and Children’s Services, Parental Stress Services, Inc., and Through the Looking Glass, runs a coordinated program called Family Violence Intervention and Prevention (Family VIP). This project strives to reduce recidivism for family violence and child maltreatment by providing 1) crisis intervention for families with children throughout Oakland experiencing domestic violence and 2) early identification and treatment for developmental/behavioral pathology to young children exposed to family violence.

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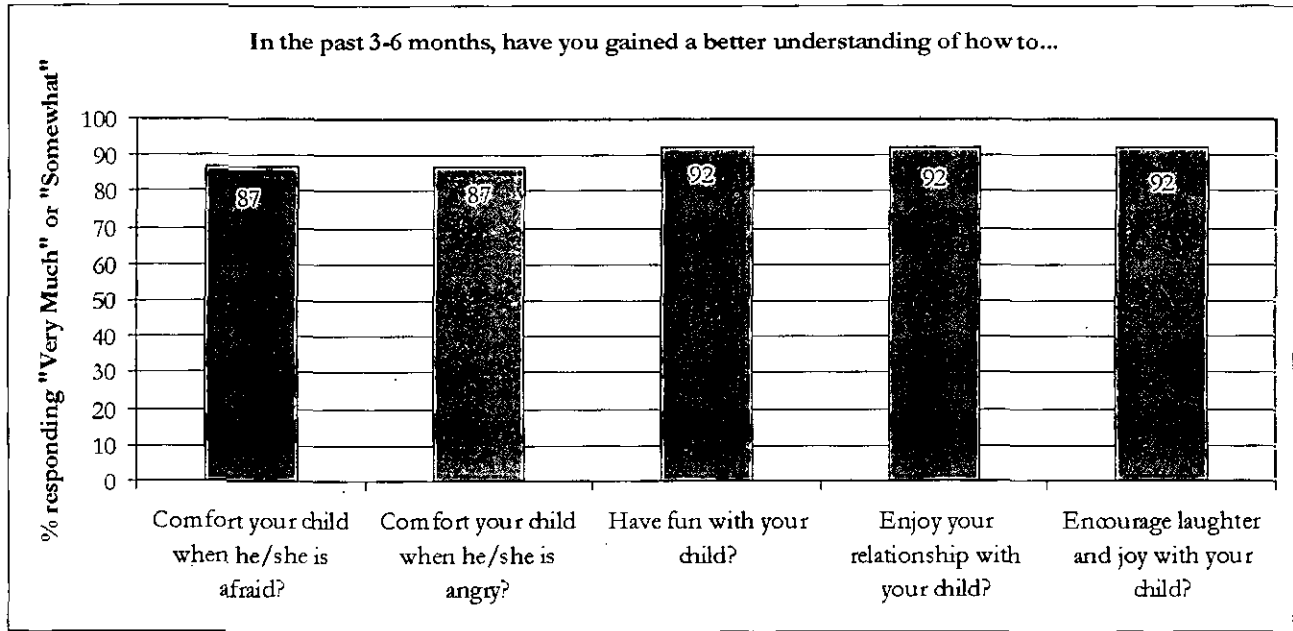
Service:	Annual Goal	# Served	Goal Reached
# of clients provided with referral	100	287	✓
# of intensive outreach clients	950	1671	✓
# of clients placed into shelter/emergency housing	40	42	✓
# of case managed clients	500	742	✓
# of case management hours	750	1190	✓
# of mental health service hours	1450	1380	
# of mental health service clients	100	299	✓
# of families contacted within 48 hours of receiving OPD report	2500	4664	✓
# of mental health event hours (Head Start classrooms)	1845	1585	
# of mental health event participants (Head Start children)	325	336	✓
# of community trainings (OPD DV training)	40	36	
# of community members trained (OPD Officers)	500	535	✓

	Individual Services		Events	
	undup clients	client hours	events	event clients
FY 2006-2007	1432	2637	329	19754
FY 2007-2008	2349	3923	459	24620
FY 2008-2009 Q1	715	1082	89	3850

Summary of Impact (Extracted from BPA 4/29/08 Interim Outcome Report):

- As shown below, over 80 percent of parents/clients and 75 percent of clinicians/case managers agreed that clients of clinical/case management services (following children having been exposed to violence) had gained a “very much” or “somewhat” better understanding of the three specified areas.

Figure 35: FVLC Clinician /Case Manager Survey: Awareness of Supportive Parenting Behaviors



- Police Department Domestic Violence Training pre-post survey data reveal highly statistically significant increases in officer knowledge of infants’ awareness of what goes on around them and how to interact with infants and young children while in the line of duty.
- Ninety-six percent of officers said they would “use some of the recommendations given during today’s training to better communicate and handle young children exposed to violence.”

Additional Impact Analysis, NOT from BPA report:

The number of domestic violence police reports has nearly *doubled* since Measure Y started!

- In the past four years, the number of domestic violence police reports received by Family Violence Law Center advocates working with the Oakland Police Department has nearly *doubled* from 3,844 in 2003-2004 to an astounding 7,521 in 2006-2007. Doesn't that signal an *increase* in violence in our community? Not necessarily. In fact, domestic violence victim advocates are encouraged by these numbers. They believe that intimate partner violence has not increased. Instead, it is believed that victims are coming forward to report these crimes *more frequently as a result of increased awareness* of the services and options available to domestic violence survivors.
- The number of *domestic violence related homicides is the lowest it's been in 10 years*. In 1996, a total of 29 individuals in Alameda County lost their lives due to domestic violence. By 2005, this figure had declined to seven. The increased number of domestic violence police reports may very well mean that more families are receiving early intervention and the support they need to be safe.

Leadership Excellence

Program Description: Leadership Excellence operates the Bridge, which combines outreach, case management, employment, and recreation services to reduce drop-out rates at McClymonds High School and decrease violence in West Oakland community police beats 06X and 08X. It outreaches to high-risk youth and provides case management. Truant and probation youth receive mentorship while participating in sports activities at the YMCA.

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Service	Annual Goal	# Served	Goal Reached
# of intensive outreach clients	300	353	✓
# of intensive outreach contacts	1200	1205	✓
# of case managed clients	20	41	✓
# of case management contacts	500	817	✓
# of intensive outreach hours	1200	1920	✓
# of general outreach event participants	600	1237	✓
# of general outreach events	30	38	✓
# of general outreach event hours	80	82	✓

	Individual Services		Group Services		Events	
	undup clients	client hours	undup clients	client hours	events	event clients
FY 2006-2007	110	1591	97	2634	39	1224
FY 2007-2008	364	3595	118	4450	49	1816
FY 2008-2009 Q1	121	848	50	336	4	145

Summary of Impact (Extracted from BPA December 2008 Final Outcome Report):

- Among students who were suspended in 2005-06, Measure Y participants were statistically significantly less likely to be suspended in 2006-07 than other OUSD students.
- Among students who were truant in 2005-06, Measure Y participants were statistically significantly less likely to be truant in 2006-07 than other OUSD students and had fewer unexcused or unverified absences in 2006-07.

Summary of Impact (Extracted from BPA 4/29/08 Interim Outcome Report):

- Leadership Excellence students who were suspended in 2005-06 were less likely than other OUSD students to be suspended again in 2006-07 for both violent and non-violent offenses. Leadership Excellence students who were truant in 2005-06 were less likely than other OUSD students to be truant again in 2006-07 and also had fewer average absences during the 2006-07 school year.
- Of the 74 school-age clients, only 3 percent were reported as having been suspended, and none had been expelled. The reported suspension numbers are lower than those found in the OUSD data.
- Since enrollment, two clients were recorded as having been arrested, both for non-violent offenses or parole/probation violations.

Oakland Unified School District Second Step and Conflict Mediation

Program Description: Grantee provides Second Step Violence Prevention curriculum lessons to students in all City of Oakland Head Start Centers, Family Child Care homes, 61 elementary schools and up to 10 Safe Passages middle schools. Additional middle schools are supplied with the Too Good for Violence curriculum. Grantee hires between 7-12 part time consultant coaches to oversee the implementation of the program. The overarching goal is to reduce physical and verbal aggression by students and to increase pro-social behavior by training students in alternatives to violence. Currently there are seventeen middle schools using Second Step or Too Good for Violence as a violence prevention model (*Edna Brewer, Claremont, Cole, Alliance Academy @ Elmhurst, Elmhurst community Prep @ Elmhurst, Explore, Frick, Bret Harte, Coliseum College Prep @ Havenscourt, ROOTS International @ Havenscourt, Madison, Melrose Leadership, Montera, Peralta Creek @ Simmons, United for Success Academy @ Simmons, Westlake, and West Oakland Middle School (WOMS) @ Lowell*).

Grantee also provides peer mediation programs in all 18 middle schools. This includes the hiring of between 10-14 part time consultant coordinators to operate the peer mediation program, which provides alternatives to violence by training a cadre of students in Gr. 6-8 to resolve conflicts among their peers.

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Service	Annual Goal	# Served	Goal Reached
# of case management hours	1500	2441	✓
# of mental health service hours	5000	8819	✓
# of group session client hours	500	1357	✓

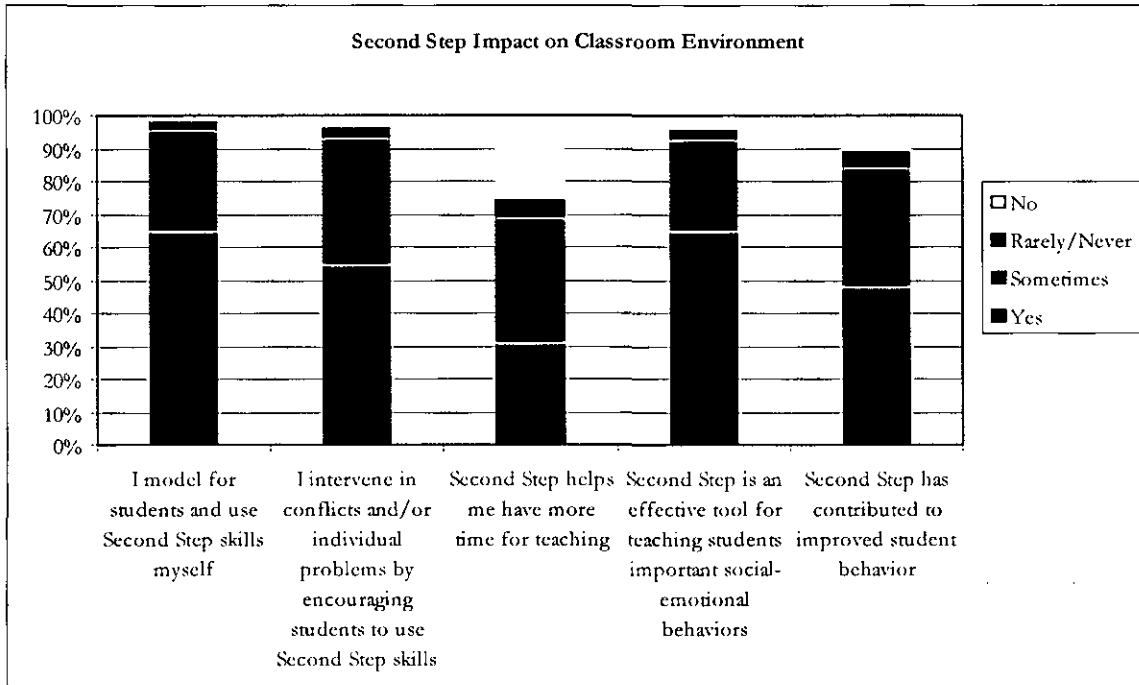
	Individual Services	
	undup clients	client hours
FY 2006-2007	542	9807
FY 2007-2008	476	11260
FY 2008-2009 Q1	n/a	n/a

Summary of Impact (Extracted from BPA 4/29/08 Interim Outcome Report):

- Impact upon middle school suspension and violent suspension rates reported under Alameda County Health Care Services Agency – Safe Passages/OUR KIDS Middle School Model – may also be attributed, in part, to the violence prevention curriculum and conflict mediation programs implemented across the middle schools.
- The majority (61.7 percent) of mediation recipients were suspended at least once more during the 2006-07 school year after receiving mediation. However, of these students, nearly half (46 percent) were re-suspended for a lesser (i.e. non-violent) offense.
- Mediation recipients were suspended an average of three times during the 2006-07 school year, while overall suspension data from OUSD show an average of only 1.84 suspensions per student for the 2006-07 school year. However, this difference is not statistically significant (p>.1).
- Over half of elementary school survey respondents report liking Second Step and agree that Second Step is a good way to learn about problem solving, and teaches new and useful ways to handle conflicts.

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- Over 70 percent of elementary school teachers report that Second Step has contributed to improved student behavior.
- Nearly 60 percent of elementary school teachers agreed that “Second Step helps [them] have more time for teaching,” presumably due to decreased time spent on discipline.



Radical Roving (Oakland Parks & Recreation)

Program Description: OPR provides highly at risk youth and young adults with sports and recreational activities containing a strong mentorship and anti-violence components, and to connect youth and young adults to other Measure Y services. The Measure Y Radical Roving Recreation Program is based out of Mosswood Park and focuses in North and West Oakland neighborhoods.

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Service	Annual Goal	# Served	Goal Reached
# of intensive outreach clients	100	148	✓
# of intensive outreach contacts	100	276	✓
# of general outreach event participants	1500	1749	✓
# of general outreach event hours	30	85	✓
# of clients enrolled in groups	60	165	✓
# of group session client hours	6300	6359	✓

	Individual Services		Group Services		Events	
	undup clients	client hours	undup clients	client hours	events	event clients
FY 2007-2008	221	916	176	6465	13	4669
FY 2008-2009, Q1	90	10	37	803	9	*379

Sports4Kids

Program Description: Sports4Kids collaborates with Oakland Unified School District Alternative Education and Seneca Center to meet the needs of expelled and chronically truant youth from all of the Measure Y targeted communities, by providing recreational activities integrated with mental health services and theories of non-violence at Westlake and Edna Brewer Jr. High Schools and Rudsdale Continuation School.

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Service	Annual Goal	# Served	Goal Reached
# of social event participants	215	235	✓
# clients enrolled in sports	100	182	✓
# of sport client hours	10470	9578	

	Group Services		Events	
	undup clients	client hours	events	event clients
FY 2006-2007	199	8529	355	2400
FY 2007-2008	180	9567	277	2183
FY 2008-2009 Q1	70	1192	53	411

Summary of Impact (Extracted from BPA December 2008 Final Outcome Report):

- Among students who were suspended in 2005-06, Measure Y participants were statistically significantly less likely to be suspended in 2006-07 than other OUSD students.
- Among students who were truant in 2005-06, Measure Y participants were statistically significantly less likely to be truant in 2006-07 than other OUSD students and had fewer unexcused or unverified absences in 2006-07.

Summary of Impact (Extracted from BPA 4/29/08 Interim Outcome Report):

- Sports4Kids students who were truant in 2005-06 were also less likely than other OUSD students to be truant again in 2006-07 and had slightly fewer average absences during the 2006-07 school year.
- Of the 34 school-age clients, 29 percent were reported as having been suspended, and 3 percent had been expelled. These reported rates are higher than those in the OUSD data, possibly because the analysis focused exclusively on repeat suspensions.
- Since enrollment, 14 percent had been arrested; of those recorded as arrested (n=6), only one had committed a violent offense and the remaining arrests were all for non-violent offenses or parole/probation violations.

The Mentoring Center/ Project Choice and Pathways to Change

Program Description: The Mentoring Center (TMC) provides two reentry and diversion programs under Measure Y. **Project Choice** serves juveniles paroling to Oakland from the DJJ facilities in Stockton and provide them with pre-release mentoring and life planning support and upon release provide intensive coaching and wrap around supports. The **Pathways to Change** program is a diversion program in which juveniles who might be adjudicated to juvenile hall can be diverted to this intensive case management support program. TMC provides overarching management who provide and support the services for the Pathways Program but contracts out with 7 community-based agencies who have case management staff in the neighborhoods where young people live.

The Mentoring Center – Pathways to Change

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Service	Annual Goal	# Served	Goal Reached
# of case managed clients	140	138	
# of case management contacts	7000	4920	
# of case management hours	7000	5422	
# of group session client hours	2000	2145	✓
# of group sessions	54	83	✓

	Individual Services		Group Services	
	undup clients	client hours	undup clients	client hours
FY 2006-2007	117	1922	124	5826
FY 2007-2008	144	5562	114	2144
FY 2008-2009 Q1	46	1032	23	452

Summary of Impact (Extracted from BPA December 2008 Final Outcome Report):

- Among students who were suspended in 2005-06, Measure Y participants were statistically significantly less likely to be suspended in 2006-07 than other OUSD students.
- Among students who were truant in 2005-06, Measure Y participants were statistically significantly less likely to be truant in 2006-07 than other OUSD students and had fewer unexcused or unverified absences in 2006-07.

Summary of Impact (Extracted from BPA 4/29/08 Interim Outcome Report):

- Pathways to Change students who were suspended in 2005-06 were less likely than other OUSD students to be suspended in 2006-07, for both violent and non-violent offenses. Pathways to Change students were also less likely than other OUSD students to be truant in 2006-07 after being truant in 2005-06, and on average had fewer unexcused absences in 2006-07 than other OUSD students.
- Case managers reported that since enrollment 64 percent of clients had not been arrested, 26 percent were recorded as having been arrested, and the remaining 10 percent did not have a response to this question. Of those recorded as arrested (n=32), only 10 percent of clients were arrested for a violent offense and the remaining arrests were all for non-violent offenses or parole/probation violations.

The Mentoring Center – Project Choice

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Service	Annual Goal	# Served	Goal Reached
# of clients placed in employment training	15	15	✓
# of case managed clients	35	56	✓
# of case management hours	1500	1994	✓
# of case management contacts	1500	1403	
# of clients enrolled in life skills	35	27	
# of clients enrolled in support groups	35	32	
# of group session client hours	4000	3318	

	Individual Services		Group Services	
	undup clients	client hours	undup clients	client hours
FY 2006-2007	57	1406	56	1437
FY 2007-2008	59	2089	49	3322
FY 2008-2009 Q1	25	406	23	492

Summary of Impact (Extracted from BPA December 2008 Final Outcome Report):

- Violent arrest rates decreased after receipt of services. In 2006, 27 percent of those arrested were arrested for violent offenses. In 2007, only 10 percent of these original 2006 offenders were arrested for violent offenses. For the first half of 2008, this percentage dropped again to 7 percent; however, this figure is not based on a full year of arrest data. This finding is also consistent among individual agencies.

Summary of Impact (Extracted from BPA 4/29/08 Interim Outcome Report):

Project Choice

- Since program enrollment, 64 percent of clients have been employed or enrolled in job training at any time. Among employed clients with valid responses (n=23), 17 percent were employed full-time, 39 percent were employed part-time, and 39 percent were enrolled in a job training program; of the job training recipients (n=10) all were either enrolled in an unsubsidized job training program (n=3) or did not respond to the question about subsidy status (n=7).
- Only 22 percent were recorded as having been arrested; of those arrested (n=8), none had committed a violent offense and all of the arrests were for non-violent offenses or parole/probation violations.

Volunteers of America – Crew Based Employment

Program Description: *Volunteers of America Bay Area (VOA), Crew Based Shelter Employment Program*, provides subsidized work on a crew addressing public works type projects. Participants are provided with wages while they do classroom job readiness activities as well as gaining paid work experience. The program lasts 3 months and then clients are assisted with job placement into unsubsidized work. VOA is a large and diverse organization and can also offer the participants housing options if they qualify and other types of support services as needed.

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Service	Annual Goal	# Served	Goal Reached
# of clients placed in employment	28	28	✓
# of case management hours	500	509	✓
# of client hours of life skills	1920	2293	✓
# of client hours of work experience	9600	11324	✓
# of clients with 200 hours of work experience	40	33	
# of clients enrolled in job training	40	43	✓

	Individual Services		Group Services		Work Exp
	undup clients	client hours	undup clients	client hours	client hours
FY 2006-2007	11	51	38	1324	9784
FY 2007-2008	46	515	47	2578	11324
FY 2008-2009 Q1	15	202	15	411	2628

Summary of Impact (Extracted from BPA December 2008 Final Outcome Report):

- Violent arrest rates decreased after receipt of services. In 2006, 27 percent of those arrested were arrested for violent offenses. In 2007, only 10 percent of these original 2006 offenders were arrested for violent offenses. For the first half of 2008, this percentage dropped again to 7 percent; however, this figure is not based on a full year of arrest data. This finding is also consistent among individual agencies.

Summary of Impact (Extracted from BPA 4/29/08 Interim Outcome Report) Across both VOA programs:

- Since program enrollment, 30 percent of clients have been employed or enrolled in job training at any time (n=28). Among employed clients and those in training, 39 percent were employed full-time, 18 percent were employed part-time, and 43 percent were enrolled in a job training program. Among the job training recipients (n=12), 85 percent were enrolled in a subsidized job training program.
- Since enrollment, 6 percent were recorded as having been arrested; of those arrested (n=6), all of the arrests were for non-violent offenses. However, over half (58 percent) of the clients had no entry for this measure. It is unclear why case managers were unable to report on the arrest outcomes of their clients, particularly due to the intensive nature of the service provided.
- Most clients have not achieved any of the educational milestones specified in the survey: 9 percent had received a GED, 6 percent had received some type of post-secondary education credit, 3 percent had received a high school diploma and 1 percent had received a job skills certification; the

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remainder were either non-responses (47 percent) or indicated that the measures were not applicable (34 percent). Approximately one-third (66 percent) were engaged in some type of post-release support activity, with life skills training (19 percent) as the most common form of post-release support.

- Housing outcomes, another possible measure of post-release progress, are difficult to assess given high non-response rates for this item. With regard to a clients' housing situation since program enrollment, 40 percent lived with family, 13 percent lived in a shelter, 2 percent lived in rental housing, 3 percent lived in a hotel, or motel and 2 percent were homeless; the remaining 40 percent were non-responses. Grantee staff were also asked how many times each client had moved since program enrollment. Again, there was an extremely high non-response rate (62 percent). Among those for whom responses were entered, 22 percent had not moved, 7 percent had moved once, 4 percent had moved twice, and 4 percent had moved 3 or more times.

Volunteers of America – Project Choice

Program Description: Volunteers of America Bay Area (VOA) Project Choice program builds relationships with offenders at San Quentin State Prison that includes intensive case management, one-on-one mentoring/ coaching, weekly peer support/ reentry preparation groups, life skills/ cognitive restructuring workshops, substance abuse counseling, housing, job skill training, health care, and work with participants to develop individual life plans. VOA Project Choice provides intensive case management to those same clients post-release through individual coaching, family support, mental health substance abuse assessments promptly upon release, and referrals to employment programs both Measure Y funded and others.

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Service	Annual Goal	# Served	Goal Reached
# of case management clients	120	160	✓
# of case management hours	4500	6035	✓
# of case management contacts	6700	5598	
# of clients enrolled in support groups	110	135	✓
# of client hours of support groups	1000	3333	✓

	Individual Services		Group Services	
	undup clients	client hours	undup clients	client hours
FY 2006-2007	61	816	47	1320
FY 2007-2008	172	6581	147	3935
FY 2008-2009 Q1	119	2123	103	1515

Summary of Impact (Extracted from BPA December 2008 Final Outcome Report):

- Violent arrest rates decreased after receipt of services. In 2006, 27 percent of those arrested were arrested for violent offenses. In 2007, only 10 percent of these original 2006 offenders were arrested for violent offenses. For the first half of 2008, this percentage dropped again to 7 percent; however, this figure is not based on a full year of arrest data. This finding is also consistent among individual agencies.

Summary of Impact (Extracted from BPA 4/29/08 Interim Outcome Report) Across both VOA programs:

- Since program enrollment, 30 percent of clients have been employed or enrolled in job training at any time (n=28). Among employed clients and those in training, 39 percent were employed full-time, 18 percent were employed part-time, and 43 percent were enrolled in a job training program. Among the job training recipients (n=12), 85 percent were enrolled in a subsidized job training program.
- Since enrollment, 6 percent were recorded as having been arrested; of those arrested (n=6), all of the arrests were for non-violent offenses. However, over half (58 percent) of the clients had no entry for this measure. It is unclear why case managers were unable to report on the arrest outcomes of their clients, particularly due to the intensive nature of the service provided.
- Most clients have not achieved any of the educational milestones specified in the survey: 9 percent had received a GED, 6 percent had received some type of post-secondary education credit, 3

percent had received a high school diploma and 1 percent had received a job skills certification; the remainder were either non-responses (47 percent) or indicated that the measures were not applicable (34 percent). Approximately one-third (66 percent) were engaged in some type of post-release support activity, with life skills training (19 percent) as the most common form of post-release support.

- Housing outcomes, another possible measure of post-release progress, are difficult to assess given high non-response rates for this item. With regard to a clients' housing situation since program enrollment, 40 percent lived with family, 13 percent lived in a shelter, 2 percent lived in rental housing, 3 percent lived in a hotel, or motel and 2 percent were homeless; the remaining 40 percent were non-responses. Grantee staff were also asked how many times each client had moved since program enrollment. Again, there was an extremely high non-response rate (62 percent). Among those for whom responses were entered, 22 percent had not moved, 7 percent had moved once, 4 percent had moved twice, and 4 percent had moved 3 or more times.

Youth Alive!

Program Description: Youth ALIVE! is expanded Caught in the Crossfire to the Castlemont Community of small Schools, school linked health clinic, and Highland Trauma staff to (1) provide outreach to 90 East Oakland youth highly at risk for violence and not for attending or competing high school and (2) provide case management for at least 50 of those youth.

Youth ALIVE! Highland Hospital

Service	Annual Goal	# Served	% of Goal Reached
Intensive Outreach Clients	35	51	✓
Intensive Outreach Contacts	70	158	✓
Case Management Clients	30	45	✓
Case Management Client Contacts	600	1171	✓
Case Management Client Hours	600	1038	✓

*Funding year: 4/1/07 – 3/31/08

	Individual Services		Group Services		Events	
	undup clients	client hours	undup clients	client hours	events	event clients
FY 2006-2007						
FY 2007-2008						
FY 2008-2009 Q1						
Totals						

Youth ALIVE! Street Outreach

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Service	Annual Goal	# Served	Goal Reached
Intensive Outreach Clients	60	65	✓
Intensive Outreach Contacts	120	182	✓
Case Management Clients	50	82	✓
Case Management Client Contacts	2000	1878	✓
Case Management Client Hours	2000	1616	✓

	Individual Services	
	undup clients	client hours
FY 2006-2007	81	1630
FY 2007-2008	90	1798
FY 2008-2009 Q1	34	492

Summary of Impact (Extracted from BPA December 2008 Final Outcome Report):

- Among students who were suspended in 2005-06, Measure Y participants were statistically significantly less likely to be suspended in 2006-07 than other OUSD students.

- Among students who were truant in 2005-06, Measure Y participants were statistically significantly less likely to be truant in 2006-07 than other OUSD students and had fewer unexcused or unverified absences in 2006-07.

Summary of Impact (Extracted from BPA 4/29/08 Interim Outcome Report):

- *Caught in the Crossfire: The Effects of a Peer Based Intervention Program for Violently Injured Youth* study found that youth who participated in the *Caught in the Crossfire* program were 70 percent less likely to be arrested for any offense, and 60 percent less likely to have any criminal involvement, compared to the youth who did not.⁴
- A second evaluation, published in May 2007, again showed that participation in the program lowered the risk of criminal justice involvement.⁵
- Participants in the Castlemont program who were suspended in 2005-06 were less likely than other OUSD students to be suspended again in 2006-07 for non-violent offenses, and none of the 20 students suspended in 2005-06 for violent offenses were suspended for violent offenses again in 2006-07. Similarly, participants in the program who were truant in 2005-06 were less likely than other OUSD students to be truant again in 2006-07 and were not absent in the 2006-07 school year for any reason.
- Since enrollment, 8 percent of participants had been arrested (n=4), one of whom was arrested for a violent offense.

⁴ Marla G. Becker, M.P.H., Jeffery S. Hall, M.A., Caesar M. Ursic, M.D., Sonia Jain, M.P.H., And Deane Calhoun, M.A. "Caught in the Crossfire: The Effects of a Peer-based Intervention Program for Violently Injured Youth." *Journal of Adolescent Health* 2004;34:177-183.

⁵ Daniel Shibr, M.D., MPH, Elaine Zahnd, Ph.D., Marla Becker, M.P.H., Nic Bekaert, M.S.W., Deane Calhoun, M.A., Gregory P Victorino, M.D., "Benefits of a Hospital-Based Peer Intervention Program for Violently Injured Youth". *Journal of the American College of Surgeons* 2007;205:684-689.

Youth Employment Partnership Inc. – After School

Program Description: Youth Employment Partnership Inc.(YEP) provides After School Training and Employment to 110 high-risk youth through a “Career Try-Out” model which includes a paid internship. In conjunction with the Mayor’s Summer Jobs Program, YEP enrolled an additional 100 high-risk youth in paid summer internships and paid soft skill workshops.

FY 07-08

Service	Annual Goal	# Served	% of Goal Reached
# of case management hours	3000	3059	✓
# of client hours of work experience	18000	20584	✓
# of client hours of life skills	6000	6350	✓
# of client hours of education	3000	5184	✓
# of clients enrolled in groups	150	154	✓

	Individual Services		Group Services		Work Exp
	undup clients	client hours	undup clients	client hours	client hours
FY 2006-2007	7	84	157	6180	610
FY 2007-2008	157	3059	154	11534	20584
FY 2008-2009 Q1					

Summary of Impact (Extracted from BPA December 2008 Final Outcome Report):

- Among students who were suspended in 2005-06, Measure Y participants were statistically significantly less likely to be suspended in 2006-07 than other OUSD students.

Summary of Impact (Extracted from BPA 4/29/08 Interim Outcome Report):

- Youth Employment Partnership students who were suspended in 2005-06 were less likely than other OUSD students to be suspended in 2006-07, for both violent and non-violent offenses. Youth Employment Partnership students were also less likely than other OUSD students to be truant in 2006-07 after being truant in 2005-06, and had fewer average unexcused absences in 2006-07 than other OUSD students.
- For the 111 school-age clients, case managers reported that one student was suspended and none had been expelled since program enrollment. (The OUSD data match confirmed these low suspension rates).
- Case managers reported that none of the 112 youth had been arrested since program enrollment.

Youth Employment Partnership Inc. - IRE

Program Description: Youth Employment Partnership Inc.(YEP)/Intensive Reentry Employment provides transitional jobs placement and retention services to young adults (aged 18 – 35) on probation or parole. YEP has been contracted to serve 30 re-entry participants through their “youth build construction model.” Most of the services YEP offer are located at their offices in the San Antonio District. Internships are at various business and organizations throughout Oakland.

FY 07-08

Service	Annual Goal	# Served	Goal Reached
# of case management hours	475	4003	✓
# of client hours of work experience	4560	28464	✓
# of client hours of life skills	2375	12998	✓
# of client hours of education	2850	9168	✓
# of clients enrolled in job training	21	50	✓
# of client hours of job training	3040	4198	✓

	Individual Services		Group Services		Work Exp
	undup clients	client hours	undup clients	client hours	client hours
FY 2007-2008	50	944	50	14830	28464
FY 2008-2009 Q1					

Benchmark Comments: All deliverables are well above their benchmarks this year.

Summary of Impact (BPA report does not include YEP – IRE)

- Ninety-seven percent of program participants with a completed staff survey (n=33) were recorded as placed in employment since program enrollment, with 61% receiving subsidized employment.
- Out of all program participants at any point during the FY 07-08, 68% (34) were placed in employment.
- Seventy-nine percent of program participants with a completed staff survey were recorded as participating in Life Skills classes.
- Ninety-one percent (n=30) of program participants with a completed staff survey were recorded as NOT being arrested since program enrollment. Of the three that were arrested, only one arrest for a violence arrest.

Youth Radio

Program Description: Youth Radio through the “Community Action Project” (CAP) provides job-training and stipended work experience that emphasizes skill building and responsibility for high-risk youth through hands on media production workshops. Youth citywide are being served with an emphasis on recruitment from OUSD alternative education. Services are offered in Youth Radio’s Downtown studio/offices.

FY 07-08

Service	Annual Goal	# Served	Goal Reached
# of case management hours	345	356	✓
# of clients enrolled in job training	51	55	✓
# of clients with 100 hours of work experience	44	29	
# of client hours of education	345	680	✓
# of client hours of life skills	7924	5964	

	Individual Services		Group Services	
	undup clients	client hours	undup clients	client hours
FY 2006-2007	15	166	13	2057
FY 2007-2008	53	368	55	5965
FY 2008-2009 Q1	15	43	21	1040

Summary of Impact (Extracted from BPA December 2008 Final Outcome Report):

- Among students who were suspended in 2005-06, Measure Y participants were statistically significantly less likely to be suspended in 2006-07 than other OUSD students.
- Among students who were truant in 2005-06, Measure Y participants were statistically significantly less likely to be truant in 2006-07 than other OUSD students and had fewer unexcused or unverified absences in 2006-07.

Summary of Impact (Extracted from BPA 4/29/08 Interim Outcome Report):

- Youth Radio students who had been suspended in 2005-06 were less likely than other OUSD students to be suspended again in 2006-07 for non-violent offenses. The picture is somewhat less positive for those who had been suspended for violent offenses. Of six Youth Radio participants in this category, one was again suspended for a violent offense in 2006-07, representing a 17 percent re-suspension rate, higher than the 10 percent average for other OUSD students. Youth Radio students were less likely than other OUSD students to be truant in 2006-07 after being truant in 2005-06, and on average had fewer unexcused absences in 2006-07 than other OUSD students.
- For the 41 school-age clients, very few students had been suspended (10 percent) or expelled (2 percent). These low suspension rates are consistent with the administrative analysis of OUSD data for these program participants. Unfortunately, approximately 25 percent of surveys had no response for both suspension and expulsion.
- Since enrollment, most clients (69 percent) had not been arrested. Of those reported as arrested (n=6), all were for non-violent offenses or parole/probation violations.

Youth Sounds/ Bay Area Video Coalition

Program Description: Bay Area Video Coalition (BAVC) Youth Sounds' Next Generation Partnership re-engages youth in learning through the "BUMP Program" which provides job-training and stipend work experience by using technology training, literacy intervention, meaningful professional development and employment in the fields of audio and video production. Media training classes are offered at McClymonds High School (West Oakland), as well as in their downtown Oakland offices which primarily serve Oasis High School students.

FY 07-08

Service	Annual Goal	# Served	Goal Reached
# of client hours of life skills	108	164	✓
# of clients enrolled in job training	30	34	✓
# of client hours of job training	300	2850	✓

	Group Services	
	undup clients	client hours
FY 2006-2007	17	1757
FY 2007-2008	34	3482
FY 2008-2009 Q1	22	656

Summary of Impact (Extracted from BPA 4/29/08 Interim Outcome Report):

- For the 20 school-age clients, 15 percent of students had been suspended since program enrollment, and none had been expelled.
- Case managers reported that none of the 22 clients had been arrested since program enrollment.

Youth Uprising

Program Description: Youth UpRising (YU) provides outreach to 80 youth, case management to 40 of these youth, and structured violence prevention and organized physical activities to 45 of these youth, including dance and basketball. The program serves youth primarily, although not exclusively, residing in East Oakland. Additionally, YU receives a \$300,000 per year grant from Measure Y supporting the general operations of the center.

FY 07-08

Service	Annual Goal	# Served	Goal Reached
# of intensive outreach clients	80	80	✓
# of case managed clients	40	65	✓
# of case management hours	750	884	✓
# of general outreach event hours	20	40	✓
# of clients enrolled in sports	45	81	✓
# of sports client hours	6000	8657	✓
# of group session client hours	8000	14304	✓

	Individual Services		Group Services		Events	
	undup clients	client hours	undup clients	client hours	events	event clients
FY 2006-2007	84	989	72	6126	6	455
FY 2007-2008	82	956	132	14304	16	7703
FY 2008-2009 Q1	34	236	46	2063		

Summary of Impact (Extracted from BPA December 2008 Final Outcome Report):

- Among students who were suspended in 2005-06, Measure Y participants were statistically significantly less likely to be suspended in 2006-07 than other OUSD students.

Summary of Impact (Extracted from BPA 4/29/08 Interim Outcome Report):

- Participants in the Youth UpRising program who were suspended in 2005-06 were less likely than other OUSD students to be suspended in 2006-07 for non-violent offenses; however, of the six students suspended in 2005-06 for violent offenses, one was also suspended in 2006-07 for a violent offense. Participants in the Youth UpRising program who were truant in 2005-06 were less likely than other OUSD students to be truant again in 2006-07, and had fewer absences for any reason.
- Among the 36 school-age clients, 20 percent had reportedly been suspended and 11 percent had been expelled.
- Since enrollment, 13 percent were reported as having been arrested (n=7); three were arrested for a violent offense, and the remaining arrests were all for non-violent offenses or parole/probation violations.
- Youth UpRising 2007 Youth Survey: Personal Transformation results include 88% of youth agreeing/strongly agreeing that they feel more hopeful about their lives because of Youth UpRising..

OUSD Office of Alternative Education

Program Description:

A collaborative led by the Oakland Unified School District, Office of Alternative Education and sub-grantee, California Youth Outreach, uses Youth Intervention Specialists working in five of Oakland's alternative schools (Community Day School, Rudsdale, Dewey, Bunche and Oasis) to provide gang-involved youth with Gang Redirect classes, personal and family interventions, case management, leadership opportunities, and connections to community support services. California Youth Outreach also provides gang prevention and awareness workshops for parents and technical assistance to Oakland organizations providing services to gang-involved youth.

OUSD Office of Alternative Education – Gang Intervention

Numbers Served *1/1/07 – 12/31/07

Service	Annual Goal	# Served	Goal Reached
Case Management Clients			
Case Management Client Hours			
Violence Prevention Group Clients			
Violence Prevention Groups			

* Funding year: 1/1/07 – 12/31/07

OUSD Office of Alternative Education – Gang Parent Education

Numbers Served *1/1/07 – 12/31/07

Service	Annual Goal	# Served	Goal Reached
# of community trainings			
# of community members trained			
# of family involvement events			
# of family involvement event participants			

* Funding year: 1/1/07 – 12/31/07

Summary of Impact (Extracted from BPA December 2008 Final Outcome Report):

- Among students who were suspended in 2005-06, Measure Y participants were statistically significantly less likely to be suspended in 2006-07 than other OUSD students.
- Among students who were truant in 2005-06, Measure Y participants were statistically significantly less likely to be truant in 2006-07 than other OUSD students and had fewer unexcused or unverified absences in 2006-07.

Summary of Impact (Extracted from BPA 4/29/08 Interim Outcome Report):

- Participants in OUSD Office of Alternative Education programs who were suspended in 2005-06 were less likely than other OUSD students to be suspended again in 2006-07, for either violent or non-violent offenses. Similarly, participants in OUSD Office of Alternative Education programs who were truant in 2005-06 were less likely than other OUSD students to be truant again in 2006-07, and also had fewer average unexcused absences during the 2006-07 school year. The results of this program are very impressive given the higher-risk nature of these participants.
- Since enrollment, 6 percent of participants in this strategy were reported by staff as having been arrested (n=4); of these, all were for non-violent offenses or parole/probation violations.

Project Reconnect

Program Description:

This program provides parents of elementary and middle school children who are at-high risk for gang involvement with parent education classes. Classes are held one time per week for six to eight weeks and include sessions devoted specifically to gang awareness and prevention.

Project Re-Connect

Numbers Served *1/1/08 – 12/31/08

Service	Annual Goal	# Served	Goal Reached
# of clients enrolled in groups	80	81	✓
# of group session client hours	1120	725	

* Funding year: 1/1/08 – 12/31/08

Summary of Impact (Extracted from BPA 4/29/08 Interim Outcome Report):

Project Reconnect was not included in the outcome evaluation at this time because parents, rather than children who can be tracked with OUSD and Probation data, are the recipients of services.

Youth Employment Partnership – Mayor’s Summer Jobs Program

Program Description: Youth Employment Partnership through the Mayor’s Summer Job Program provided employment training and paid internships to youth over the summer. This included the provision of services to 100 court involved or truant youth/young adults.

Youth Employment Partnership – Mayor’s Summer Jobs Program

Numbers Served 7/1/08 – 8/30/08 (Summer 2008)

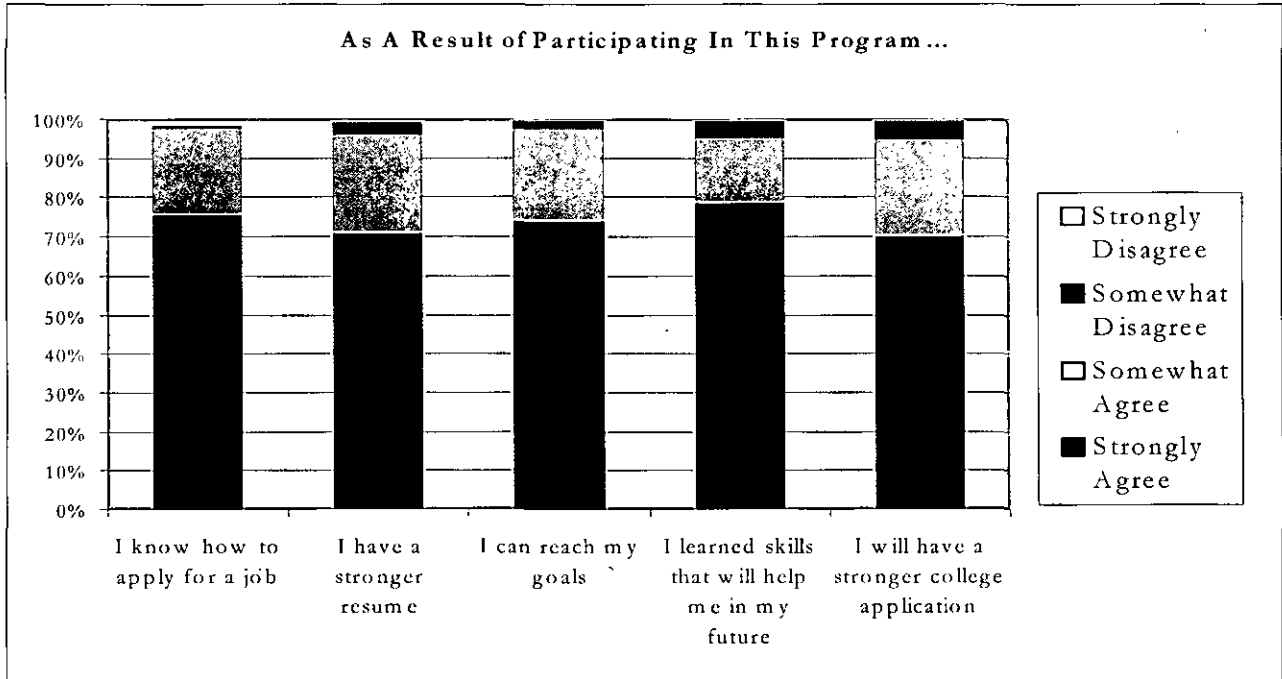
Service	Annual Goal	# Served	Goal Reached
# of clients retained for 30 days in employment	90	143	✓
# of clients 100 hours work experience	90	143	✓
# of clients enrolled in pre-employment skills groups	100	151	✓
# of Work Experience hrs	9000	9702	✓
# of clients who completed MSJP workshops	700	1242	✓

Summary of Impact (Extracted from BPA 4/29/08 Interim Outcome Report):

YEP staff surveyed 403 participants in the Mayor’s Summer Jobs Program. The survey found:

- **High Levels of Participant Satisfaction.** Respondents reported both higher levels of confidence and better preparation for employment and postsecondary education as a result of participating in the program.
- **Lower Post-program Frequency of Encounters with Police.** Most respondents reported that they had infrequent encounters with the police post-program, and there was a significant decrease in the percentage of respondents who reported monthly or weekly encounters with the police after program participation.
- **Nearly half of respondents obtained paid employment after program participation.** There was an overall post-program increase in paid employment. The majority of respondents who obtained paid work after participation, however, already had paid work experience prior to entering the program.

ATTACHMENT A



Catholic Charities

Program Description: Catholic Charities of the East Bay (CCEB) coordinates the Oakland Crisis Response and Support Network to provide first response, emergency funds, intensive support services, facilitated youth grief circles, and referral to mental health to friends and families of homicide victims.

Catholic Charities

Numbers Served *4/1/07 – 3/31/08

Service	Annual Goal	# Served	Goal Reached
Intensive Outreach Clients	330	209	
Intensive Outreach Hours	6000	1249	
Group Sessions	78	53	
Referrals to Mental Health Services	120	23	
Victim Groups	60	87	✓

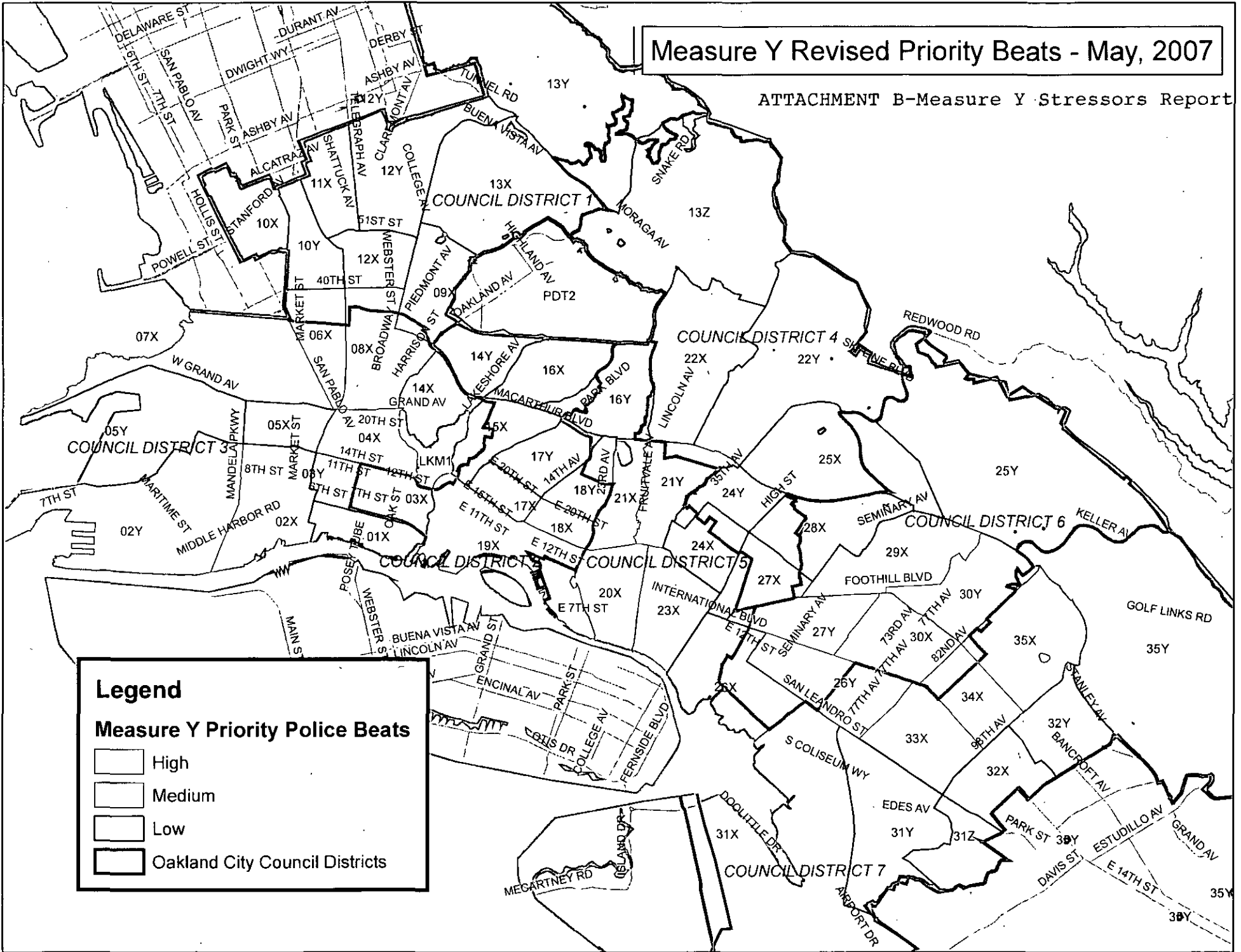
* Funding year: 4/1/07 – 3/31/08

Summary of Impact

Catholic Charities was not included in the outcome evaluation at this time.

Measure Y Revised Priority Beats - May, 2007

ATTACHMENT B-Measure Y Stressors Report



ATTACHMENT C

Gap Analysis Summary Table, All data from Fiscal Year 2007-08 unless otherwise noted

Target Populations in OAKLAND	Oakland Total FY 07-08 (unless noted)	Served by Measure Y in FY 07-08	Gap Number (% Y Programs are missing)
Domestic Violence Victims	(2007) 7,521	4,664 (62%)	Approx. 2,857 (38%)
Youth (under 5) Witnesses to Domestic Violence¹	92	185	0
Chronically Truant Youth²	5,149	1,324 (26%)	3,825 (74%)
Youth suspended from school	3,026	166 (5%)	2,860 (95%)
Youth expelled from school³	160	48 (30%)	112 (70%)
Youth on Probation (under 18)	961	172 (18%)	789 (82%)
Young Adults on Prob. (18-30)⁴	2,820	415 (15%)	2,405 (85%)
Youth on Parole (under 18)⁵	368	19 (5%)	349 (95%)
Young Adults on Parole (18-30)⁶	2,844(2006)	492 (2007-08) (17%)	Approx. 2,352 (83%)
Sexually Exploited Minors⁷	(estimate) 350	323 (93%)	Approx. 27 (7%)
Youth unemployed in Oakland (18-24)⁸	7,000 (2006)	472 (2007-08) (7%)	6,528 (93%)
Gang Involved Youth⁹	(estimate) 2000	166 (7%)	Approx. 1,834 (93%)
Youth victims of gunshot¹⁰	151(2007)	38 (2007) (25%)	113 (75%)¹¹
Homicide Victims¹²	131	Family and friends associated with one of 110 homicides served (84%)	21 (16%)

¹ **Youth Witnesses to Domestic Violence:** The number is from OPD reports from FY 2007-08 of Domestic Violence incidents broken out by age. The number served by Measure Y is from reports of total number of participants served by the Family Violence Intervention Unit and Mental Health Services for 0-5 broken out by age. Number of served is higher because youth are not always reported as witnesses in OPD reports.

² **Chronically Truant Youth:** is defined as being absent and unexcused 6 or more times during the 2007-08 school year. Data from the Oakland Unified School District.

³ **Expelled:** Total number of students with a Detention Hearing Panel date. Data from the Oakland Unified School District.

⁴ **Probation:** Urban Strategies estimates there were 3,781 probationers under 30 in Oakland for FY 07-08. According to the County of Alameda. Juvenile Probation Fiscal Report, FY 07-08, 961 youth (18 and under) were on probation in Oakland (FY 07-08). The total number of young adults (18-30) was obtained by subtracting the youth number from the total young adult number, leaving an estimate of 2,820 people 18-30 on probation in Oakland.

⁵ **Juvenile Parolees:** CA Department of the Youth Authority, CYA Parole Movements, July 2007 – June 2008

⁶ **Adult Parolees:** A California Department of Corrections- California Parole Database System July 2006. More updated information was requested from CDCR but never received.

⁷ **Sexually Exploited Minors:** According to an OPD estimate, there are between 300 and 400 SEMs in Oakland.

⁸ **Youth Unemployment:** According to the US Census Bureau, Oakland had 7,000 unemployed youth (ages 18-24) not attending school in 2006. The Measure Y Database reports that 472 youth were served by the after school and summer jobs strategy.

⁹ **Gang Involved Youth:** The City of Oakland's Strategic Plan to Prevent Youth Violence (June 2008) reported an OPD estimate of total gang involved youth in Oakland (2,000 youth). 166 gang involved youth were served by the specific Measure Y Gang Intervention program but there are likely gang involved youth served through other Measure Y programs.

¹⁰ **Youth Victims of Violent Crime:** According to Highland Hospital trend data, 470 youth (ages 14-20) were victims of violent crime in calendar year 2007, with 151 youth victims of gunshots. Youth Alive's 07-08 progress reports shows the program served 38 victims of gunshots in 2007.

¹¹ **Caught in the Crossfire: Youth ALIVE!**'s program that works with gunshot victims ages 14-20 at Highland Hospital is funded by other sources in addition to Measure Y and their Year End Report noted that a total of 75 youth were served during 2007. Therefore, the real gap in services is estimated at 76.

¹² **Homicide Victims** – the total number of homicides in the City of Oakland for the Fiscal Year 2007-08. The Oakland Crisis Response and Support Network provided support services and mental health to friends and family associated with at least one of the 110 of the 2007-08 homicides.

ATTACHMENT D

Proposed 2009-2010 Measure Y Violence Prevention Program Strategies Chart (*direct contracts in italics*)

Funded Component	Program Strategy	Target Population		Allocation FY 09-10	RFP/Direct Contract
		Age Group	Risk Factor		
Truancy Prevention and Intervention Services	Juvenile Hall Wraparound	Children & Youth	Youth involved in juvenile justice system; chronic truants	\$885,000	RFP (<i>\$90,000 Direct to OUSD</i>)
	Restorative Justice Training	Adult professionals	Working with youth involved in criminal justice systems	\$150,000	RFP
	<i>Safe Passages Middle School Model – OUR Kids</i>	<i>Children</i>	<i>Chronic truants, school drop outs, or suspended or expelled for violence</i>	<i>\$247,200</i>	<i>Direct to Alameda County Health Care Agency</i>
	<i>Second Step Violence Prevention Curriculum</i>	<i>Children</i>		<i>\$148,330</i>	<i>Direct to OUSD</i>
	After-school Youth employment	Youth	Chronic truants, school drop outs, or suspended or expelled for violence, or on probation	\$200,000	RFP
	<i>Subsidized Summer Youth Employment</i>	<i>Youth</i>	<i>Chronic truants, school drop outs, suspended or expelled for violence, or on probation</i>	<i>\$200,000</i>	<i>Direct to Mayor's Summer Jobs Program</i>
Family Violence Intervention	<i>Family Violence Intervention Unit with Mental Health Services</i>	<i>Children, Youth & their Families</i>	<i>Exposed to violence and/or sexually exploited</i>	<i>\$525,000</i>	<i>Direct to Family Violence Law Center</i>
	Outreach to Sexually Exploited Children & Youth	Children & Youth	Exposed to violence and/or sexually exploited	\$310,000	RFP
Young Adult Reentry	Project Choice Model	Youth and Young Adults	In custody and on juvenile or adult parole, and/or adult probation	\$375,000	RFP
	<i>Mayor's Reentry</i>	<i>Youth</i>	<i>On probation</i>	<i>\$135,000</i>	<i>Mayor's Office</i>
	Adult Employment and Training	Young Adults	On parole and probation	\$1,100,000	RFP
Incident/Crisis Response Strategies	Mayor's Street Outreach	Youth and Young Adults	At the highest risk of involvement in street violence	\$750,000	RFP
	Crisis Response Support Network (CRSN) with mental health	Any Age	Family and friends of homicide victims	\$375,000	RFP
	<i>Highland Intervention</i>	<i>Youth</i>	<i>Victim of a violent incident</i>	<i>\$85,000</i>	<i>Direct to Youth Alive!</i>
	Gang Intervention	Youth	Gang Involved or at High Risk for Gang Involvement	\$200,000	RFP
	<i>Public Safety Districts</i>	<i>All</i>		<i>\$180,000</i>	<i>Direct to Mayor's Office</i>
	<i>MSO Manager</i>	<i>Youth and Young Adults</i>	<i>At the highest risk of involvement in street violence</i>	<i>\$150,000</i>	<i>Direct to DHS</i>