

CITY OF OAKLAND
AGENDA REPORT

OFFICE OF THE CITY CLERK

2005 DEC 29 AM 10:32

TO: Office of the City Administrator
ATTN: Deborah Edgerly
FROM: Department of Human Services
DATE: January 10, 2006

RE: **RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO NEGOTIATE AND EXECUTE A GRANT AGREEMENT BETWEEN THE CITY OF OAKLAND AND THE OAKLAND LEAF FOUNDATION FOR THE 2005-2006 URBAN PROMISE ACADEMY AFTER SCHOOL PROGRAM IN AN AMOUNT NOT TO EXCEED \$72,500 TO PROVIDE DIRECT SERVICES FOR THE OAKLAND FUND FOR CHILDREN AND YOUTH FOR FISCAL YEAR 2005-2006**

SUMMARY

The Oakland Fund for Children and Youth (OFCY) requests approval of a resolution authorizing the City Administrator to execute a grant agreement with the Oakland Leaf Academy for after school services at the Urban Arts Academy (UAA), the Urban Promise Academy's (UPA) after school program.

The Oakland Fund for Children and Youth approved grants under the After School Initiative (ASI) for a two-year program cycle to establish successful collaborations between schools receiving federal or state after school funds and community based organizations to implement comprehensive after school programs at 24 Oakland Unified School District (OUSD) sites.

Under the Initiative and with Council approval, the POC awarded Pro Arts \$72,500 to serve as the lead agency for the after school program at the Urban Promise Academy. The after school program delivered services through June 30, 2005. The Department of Human Services did not renew the contract with the Pro Arts for the 2005-2006 program year due to communication challenges and unsuccessful negotiations with Pro Arts. Instead, OFCY issued an RFQ to solicit agencies to continue the after school program at the site. The Planning and Oversight Committee recommended the Oakland Leaf Foundation as the lead agency for the UPA after school program.

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FISCAL IMPACT

Approval of this resolution will authorize a grant agreement with the Oakland Leaf Foundation for \$72,500. Funds made available for OFCY services for FY05-06, including the FY05-06 budget appropriation of \$8,522,479 (Fund 1780, Org. 78251, P266230), are available for these direct services. Approval of this grant agreement does not require an additional appropriation. There is no additional fiscal impact to this report.

BACKGROUND

In 2004, the Planning and Oversight Committee (POC) and the Oakland City Council approved the After School Initiative to award collaborating non-profit organizations to provide programs for elementary and middle school children and youth in Oakland at 24 eligible schools. Those schools were already approved for funding as 21st Century Community Learning Center (21st Century) and/or After School Education and Safety Program (ASESP) after school sites. The POC's primary interest in the After School Initiative was to best maximize limited resources through coordination. The Initiative was approved to provide up to \$3.5 million to match federal and state funds of approximately \$3.4 million under 21st Century and ASESP guidelines.

The Oakland After School Initiative authorized grants for 2 years to allow programs to develop, build capacity, and demonstrate impact on student achievement and program outcomes. The grant agreements were executed for 2004-2005, with grant agreement renewal pending satisfactory grant monitoring and evaluation reports.

KEY ISSUES AND IMPACTS

OFCY staff was concerned about the role that Pro Arts has played in the partnership with UPA. Per the 2004-2006 After School Initiative RFQ, the after school program model is required to be collaborative in nature. The intent was to form strong community partnerships between schools and community based organizations in order to leverage the use of facilities, technical expertise, and other needed resources. The role of the lead agency, required to be a community based organization, includes site coordination and program oversight as well as administration and fiscal management.

Pro Arts functioned as fiscal sponsor in 2004-2005, but did not meet performance expectations for a lead agency under the After School Initiative. The Oakland Leaf Foundation supported and helped deliver after school services at the Urban Arts Academy under a separate agreement with OUSD and the Urban Promise Academy. While the Urban Arts Academy was able to deliver 95% of contracted hours of service, the program did not meet the targeted goals for changes in the youth served. The after school program at Urban Arts Academy also showed gains in areas of academic achievement.

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Staff was also concerned about Pro Arts' capacity to provide fiscal oversight and to fully function as a fiscal partner. The 2004-2005 Pro Arts grant agreement allowed for a 6.2% indirect cost rate, or \$4,500, for Pro Arts' fiscal sponsorship of the grant. As of August 24, 2005, Pro Arts had received 10% of all payments to the after school program, or \$5,917, which is an overage of \$1,417.

OFCY staff began negotiations for the contract renewal in June 2005. In these early discussions, there was agreement between Pro Arts, the school site, and OFCY staff to keep indirect costs to a standard 3% and include Oakland Leaf as a subcontractor for the 2005-2006 program year. Due to changes in Pro Arts' management and OFCY staff concerns about Pro Arts' fiscal capacity, efforts to reach agreement with Pro Arts as the lead agency for the 2005-2006 program year were terminated by OFCY staff. OFCY staff then issued an RFQ in November 2005.

Oakland Leaf served successfully as the lead agency for the Museum of Children's Art (MOCHA) – Ascend after school program in 2004-2005 and 2005-2006. During the 2004-2005 academic year, the Oakland Leaf Foundation provided program support to the UPA after school program. Oakland Leaf is committed to continuing that support in 2005-2006. Oakland Leaf successfully responded to the RFQ for Comprehensive After School Services.

If Council does not approve this funding recommendation, the Urban Promise Academy will severely reduce after school services. Funding through the 21st Century Learning Center program is the only significant match and must be matched to provide a comprehensive after school program. Currently, the 21st Century Learning Center program reimburses programs up to \$7.50 per day, while a healthy sustainable program costs about \$15 per day. The OFCY grant will provide young people with the quality services they need.

PROGRAM DESCRIPTION

The Urban Promise Academy is a small autonomous middle school formed over five years ago in an effort to address challenging safety, academic, and overcrowding issues at Calvin Simmons Middle School. UPA is located in the Fruitvale District, which has the largest middle school population in the Oakland Unified School District (over 1,300 students). UPA's mission is to develop literate and skillful young adults.

The after school program will serve a daily average of middle school students for 15 hours per week. The after school program will offer 1) homework support, small group instruction, and intensive academic remediation; 2) arts based enrichment in visual, performing, literary, digital and public arts; 3) martial arts and sports activities; and 4) character development through mentoring, youth empowerment programming, and community service opportunities.

SUSTAINABLE OPPORTUNITIES

Economic:

This grant will result in part-time employment opportunities in the field of after school youth services.

Environmental:

There are no environmental opportunities at this time.

Social Equity:

An equity opportunity is available to increase services to immigrant children and youth, children in disadvantaged areas, and youth exposed to violence, regardless of ability to pay.

DISABILITY AND SENIOR CITIZEN ACCESS

OFCY is committed to ensuring that all after school programs address issues of disability access and seeks technical assistance by working with the City's ADA Coordinator and the Office of Parks and Recreation Inclusion Coordinator.

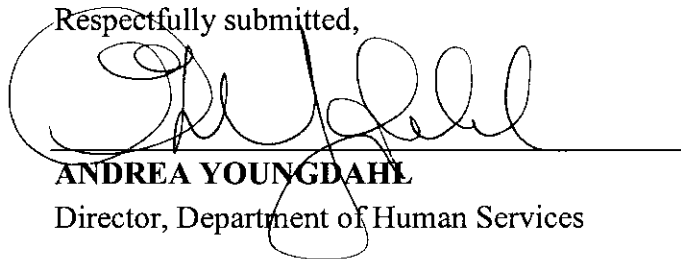
RECOMMENDATION(S) AND RATIONALE

Approval of a grant agreement to the Oakland Leaf Foundation for the 2005-2006 Urban Arts Academy After School Program for \$72,500 will ensure that over 60 students will continue to receive quality comprehensive after school services. Additionally, the UPA after school program will receive the needed strong support of a community partner to provide technical assistance and program capacity building in the Fruitvale neighborhood.

ACTION REQUESTED OF THE CITY COUNCIL

Staff requests that the City Council approve a resolution authorizing a grant agreement with the Oakland Leaf Foundation for the 2005-2006 Urban Promise Academy After School Program for \$72,500.

Respectfully submitted,



ANDREA YOUNGDAHL
Director, Department of Human Services

Reviewed by:
Sandra Taylor, Manager
Children and Youth Services

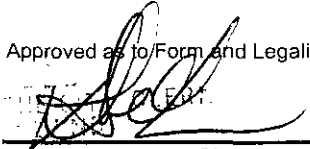
Prepared by:
Maya Hart, Program Planner
Oakland Fund for Children and Youth

**APPROVED AND FORWARDED TO THE
LIFE ENRICHMENT COMMITTEE:**



OFFICE OF THE CITY ADMINISTRATOR

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Life Enrichment Committee
January 10, 2006



2005 DEC 29 AM 10:33

OAKLAND CITY COUNCIL

RESOLUTION No. _____ C.M.S.

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO NEGOTIATE AND EXECUTE A GRANT AGREEMENT BETWEEN THE CITY OF OAKLAND AND THE OAKLAND LEAF FOUNDATION FOR THE 2005-2006 URBAN PROMISE ACADEMY AFTER SCHOOL PROGRAM IN AN AMOUNT NOT TO EXCEED \$72,500 TO PROVIDE DIRECT SERVICES FOR THE OAKLAND FUND FOR CHILDREN AND YOUTH FOR FISCAL YEAR 2005-2006

WHEREAS, the Measure K/Kids First! Initiative established the Oakland Fund for Children and Youth ("OFCY") to help young people grow to become healthy, productive, and honorable adults; and

WHEREAS, the Planning and Oversight Committee ("POC") created by Charter Amendment in 1996, provides oversight and direction for the OFCY planning and funding process; and

WHEREAS, for fiscal year 2005-2006, funds are available from the budget appropriation of \$8,522,479 (Fund 1780, Org. 78251, P266230) for qualified organizations providing direct services to children and youth as outlined in the Strategic Plan; and

WHEREAS, the Urban Promise Academy is a small autonomous middle school in the Fruitvale District of Oakland aiming to provide a comprehensive after school program to over 60 middle school students in 2005-2006; and

WHEREAS, for fiscal year 2004-2005, the City executed an agreement with Pro Arts for \$72,500 to provide services as the lead agency for the after school program at Urban Promise Academy, or Urban Arts Academy; and

WHEREAS, an extension for the grant agreement with Pro Arts for \$72,500 to provide services at the Urban Promise Academy's after school program for fiscal year 2005-2006 has not been executed due to unsuccessful negotiations; and

WHEREAS, a Request for Qualifications for a Comprehensive School Based After School Program at the Urban Promise Academy from private non-profit and public entities to provide services for the period of January, 2006 through June 30, 2006 was released in November, 2005; and

WHEREAS, the Oakland Leaf Academy was the sole responder to the Request for Qualifications for services at the Urban Promise Academy; and

WHEREAS, the Oakland Leaf Foundation is a 501(c)3 and has demonstrated the organizational and fiscal qualifications to serve as the lead agency for an after school program under the Oakland After School Initiative and has proposed to provide after school services in partnership with the Urban Promise Academy in response to the Request For Qualifications for after school services at the Urban Promise Academy;

Now, therefore, be it

RESOLVED, That the City Administrator is authorized to negotiate and execute a grant agreement with the Oakland Leaf Foundation in an amount not to exceed \$72,500 for after school services at the Urban Promise Academy; and be it

FURTHER RESOLVED, That said agreement(s) shall be approved as to form and legality by the Office of the City Attorney and placed on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____, 20_____

PASSED BY THE FOLLOWING VOTE:

AYES- BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID, and PRESIDENT DE LA FUENTE

NOES-

ABSENT-

ABSTENTION-

ATTEST: _____

LATONDA SIMMONS
City Clerk and Clerk of the Council
of the City of Oakland, California