



AGENDA REPORT

TO: DEANNA J. SANTANA
CITY ADMINISTRATOR

FROM: Rachel Flynn

SUBJECT: Supplemental Report Regarding
2013 City Council Redistricting

DATE: October 17, 2013

City Administrator
Approval

Deanna J. Santana

Date

10-18-13

COUNCIL DISTRICT: City-Wide

RECOMMENDATION

At the October 15, 2013 City Council hearing on redistricting, the Council heard from approximately 20 public speakers, and approved a motion to forward redistricting maps # 18, 21 and 22 for further review and public comment. At the hearing, councilmembers made specific recommendations to the City's redistricting consultant, Doug Johnson, to change these three maps further. Those revised redistricting maps and their demographics tables are attached to this report as Maps # 23, 24 and 25 (*Attachments A, B and C*).

With their October 15th motion, the Council chose to narrow its review to three redistricting maps, out of the more than 50 redistricting proposals which have been received from the public. The next public hearing will be on October 29th. Staff recommends that the City Council accept this supplemental report, hear public comment, and recommend a preferred redistricting map(s) for staff to prepare as an ordinance for first reading at the November 19th City Council hearing.

REASON FOR SUPPLEMENTAL REPORT

For the October 15, 2013 City Council hearing, the City's Redistricting consultant, Doug Johnson of National Demographics Corporation, prepared Redistricting proposals Map #21 and Map #22. Map #21 shows changes in downtown Oakland: moving the border between Districts 2 and 3 to 19th Street (from the current border of 14th Street). Map #22 moves the residential section of the Adams Point neighborhood out of District 3, and puts it into District 2 (Grand Avenue stays in District 3). Both Maps # 21 and 22 unite the Maxwell Park neighborhood into a single Council district, District 4.

Also on October 15th, Map #18 was forwarded by the Council for further discussion at the October 29th hearing. Map #18 was presented in the October 8th Agenda Report, and was created by the consultant to show Maxwell Park united into District 4.

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On October 15th, Council gave direction to the consultant to prepare new maps that make minor adjustments to Maps #18, 21 and 22. Those maps are Attachments A, B and C to this report.

Map #23 (Revision of Map 18) Attachment A

Map #23 is a revision of Map #18. It results in a plan deviation of 5.06%.

Details of Map #23 which were shown in Map #18:

- Trestle Glen Road is unified into District 2
- Lakeshore Avenue and streets east of Lake Merritt moved from District 3 to District 2
- Keeps District 1/District 3 border at its current location, along MacArthur Blvd
- Fairfax/Melrose area moved to District 6
- District 1/District 4 border along Broadway Terrace and Skyline Blvd

Details of Map #23 which were made at the request of Council at the October 15th hearing, or to balance population:

- San Antonio neighborhood back into District 2, from District 5 - 1,143 people
- Fremont High School back into District 5, from District 6 - 2,216 people
- Bancroft/55th/International/51st "triangle" back into District 6 (from District 5) - 2,031 people
- Census blocks between Harrison St /Oakland Ave back into District 1, from District 2 - 640 people
- Maxwell Park united in District 6 (moved from District 4 in Map #18) - 4,949 people
- Fruitvale Elementary neighborhood, from Sausal Creek down to Bona Street, and east to Coolidge, Peralta Hacienda Park, and area south of Allendale between Brookdale and Lyon Ave and Meadow St, to District 4 -- 4,883 people
- Between I-880 and International Blvd, from Seminary to 50th Avenue, move to District 5 from District 6 --3,923 people
- Between Bancroft and International, move from 51st Ave to 54th Ave from District 6 to District 5 --791 people

Mapping details which came as a result of public request:

- - Glenwood Road unification in Glenview (from District 2 into District 5) - 161 people

Map #24 (Revision of Map# 21) Attachment B

Map #24 is a revision of Map #21. It results in a plan deviation of 4.85%.

Details of Map #24 which were shown in Map #21, at the October 15 Council hearing:

- APEN request for District 2 to move north of 14th Street, into downtown. Border of District 2 and 3 moves north to 19th St.
- The Lakeshore Avenue area, east of Lake Merritt, stays in District 3
- District 1/District 2 border is unchanged from existing border on Oakland Avenue.
- District 1/District 3 border is changed: District 3 moves north to MacArthur, west of Highway 24; between Highway 24 and Broadway, District I moves south to 1-580, unifying Mosswood; District 3 stays north of 1-580 to MacArthur east of Broadway to keep Richmond Blvd neighborhood together
- District 1/District 4 border follows the 1993 Council map border, along Broadway Terrace to Skyline Blvd.
- Maxwell Park is united in District 4
- Fairfax/Melrose moves from District 4 to District 6
- Trestle Glen Road is united in District 2
- Fremont High stays in District 5
- District 5 picks up the Melrose Elementary School attendance area south of International Blvd
- Fruitvale Elementary and the area immediately around it south of 1-580 moves from District 4 to District 5
- In Fruitvale, Police Beat 24Y is united in District 4 and Beat 24X is united in District 5
- An area southeast of Fruitvale Elementary, between Coolidge and Peralta Creek north of Bona St, moves from District 5 to District 4 to balance populations
- No changes to current District 7 boundaries

Details of Map #24 which were made at the request of Council on October 15:

- Maxwell Park united in District 6 (4,949 people)
- Fairfax/Melrose and adjoining area just south of Allendale back into District 4
- Area south of Brookdale, west of 55th Avenue, and north of Bancroft into District 4, from District 6 - 406 people. This is part of Fairfax/Melrose, is more compact, and balances District 4 and District 6 total population
- Peralta Hacienda Park and areas west of Peralta Creek south of School St back to District 5, from District 4 - 2,159 people

Mapping details which came as a result of public request:

- Glenwood Road unification in Glenview (from District 2 into District 5) - 161 people
- Downtown, bring District 2 north from 19th Street to 20th St, east of Broadway (102 additional people, for a total change of 5,383 people from District 3 to District 2).

Map #25 (Revision of Map #22) Attachment C

Map #25 is a revision of Map #22. It has a plan deviation of 3.92%.

Details of Map #25 which were shown in Map #22, at the October 15 Council hearing:

- Most of Adams Point moves from District 3 to District 2, divided along Bay Place, Montecito Ave, Lenox Ave, Van Buren Ave, Staten Ave, and Grand Ave
- The Lakeshore area, east of Lake Merritt, stays in District 3
- District 1/District 2 border is unchanged from existing border
- District 1/District 3 border is changed: District 3 moves north to 40th west of Hwy 24; between Hwy 24 and Broadway, District 1 moves south to 1-580, unifying Mosswood; District 3 stays north of 1-580 to MacArthur east of Broadway, to keep Richmond Blvd neighborhood together
- District 1/District 4 border follows the 1993 Council map border, along Broadway Terrace to Skyline
- District 5 expands west into District 2, picking up the area between 23rd Ave and 21st Ave between 12th St in the south and 27th St in the north
- Maxwell Park is united in District 4
- Fairfax/Melrose moves from District 4 to District 6
- Trestle Glen Road is united in District 2
- Fremont High stays in District 5
- District 5 picks up the Melrose Elementary School attendance area south of International Blvd
- In Fruitvale, Police Beat 24Y is united in District 4 and Beat 24X is united in District 5
- District 4 expands the area it includes around Fruitvale Elementary to extend west from Champion St to Fruitvale Ave, and, south between Coolidge Ave and Peralta Creek south to Hyde St
- No changes to current District 7 boundaries.

Mapping details which came as a result of public request:

- Glenwood Road unification in Glenview (from District 2 into District 5) - 161 people

OUTCOME

Staff seeks direction from the City Council on how to proceed with the drawing of proposed new Council district boundaries. Staff recommend that the Council select a preferred redistricting map and direct Staff to return with an ordinance ready for first reading. The Council's preferred redistricting map could be: (1) one of the already-drawn redistricting plans; (2) a map that Council directs Staff to develop by combining parts of the already-drawn redistricting plans; or (3) an entirely new redistricting plan.

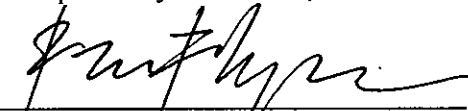
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CEQA

The California Environmental Quality Act (CEQA) does not apply to the 2013 Council redistricting, because the redistricting ordinance is not a “project” under CEQA. Section 15378 (b)(5) of the CEQA *Guidelines* states that a “project” under CEQA: “does not include...organizational or administrative activities of governments that will not result in direct or indirect physical changes in the environment.”

For questions regarding this report, please contact Rachel Flynn, Director of Planning and Building, at 510-238-2229.

Respectfully submitted,














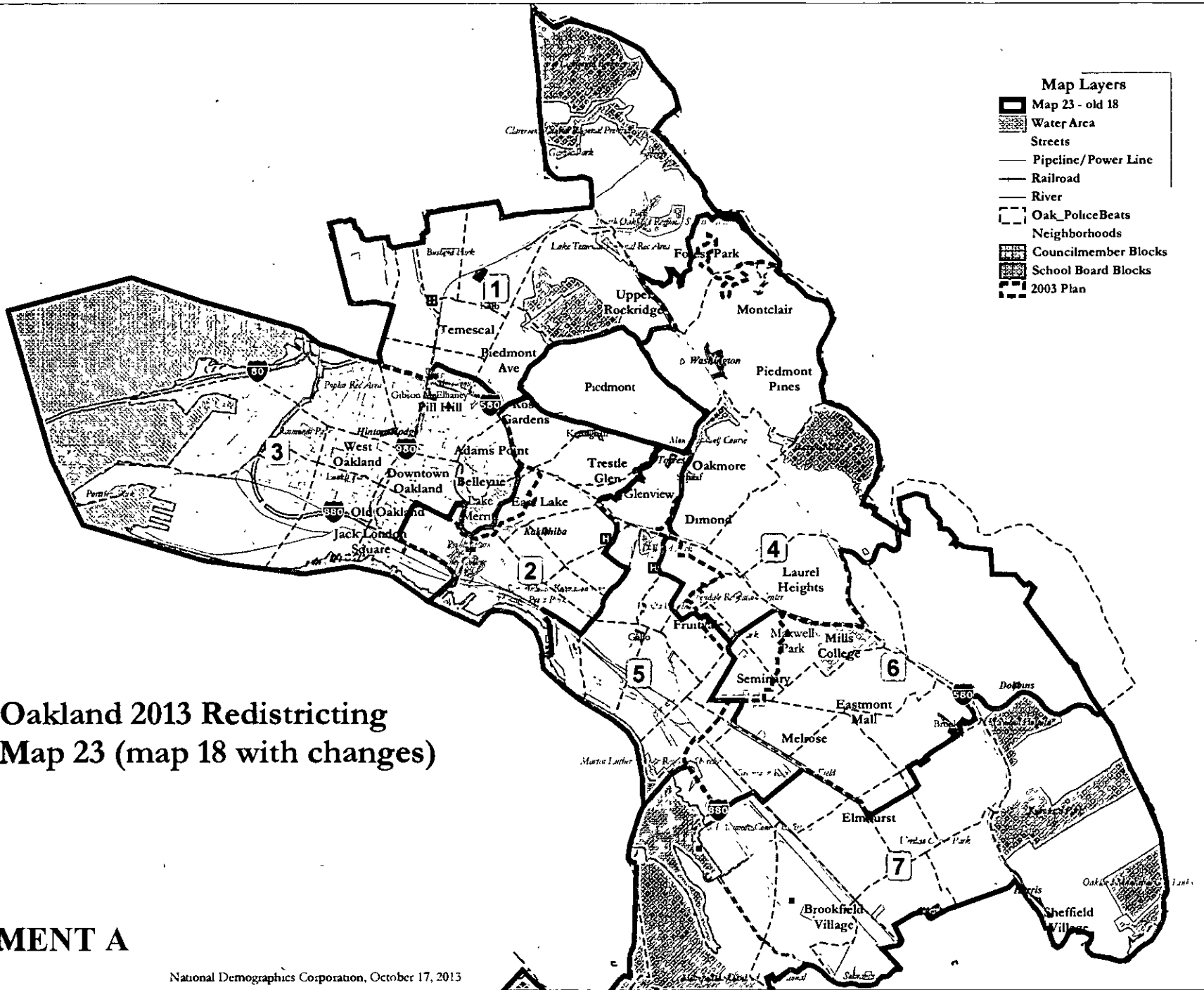
RACHEL FLYNN
Director, Department of Planning and Building

Prepared by:
Devan Reiff, Planner III
Strategic Planning Division

Attachment A: Map #23 and demographics table
Attachment B: Map #24 and demographics table
Attachment C: Map #25 and demographics table

Oakland 2013 Redistricting Map 23 (map 18 with changes)

- Map Layers**
-  Map 23 - old 18
 -  Water Area
 -  Streets
 -  Pipeline/Power Line
 -  Railroad
 -  River
 -  Oak_PoliceBeats
 -  Neighborhoods
 -  Councilmember Blocks
 -  School Board Blocks
 -  2003 Plan



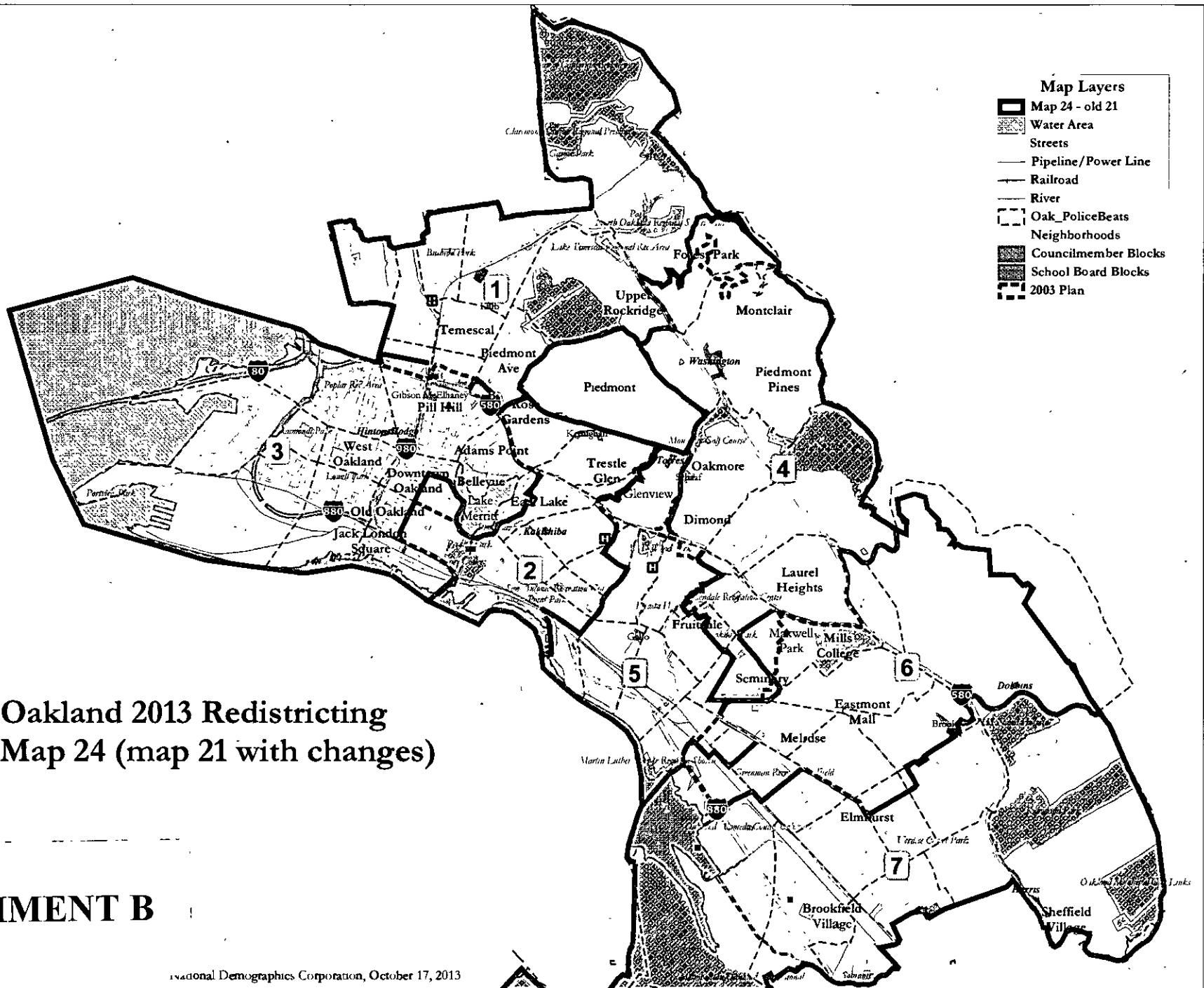
ATTACHMENT A

District	1	2	3	4	5	6	7	Total
Total Population	57,167	57,102	57,196	54,651	54,373	54,955	55,280	390,724
Deviation from Mean Population	1,349	1,284	1,378	-1,167	-1,445	-863	-538	2,823
% Deviation from Mean Population	2.42%	2.30%	2.47%	-2.09%	-2.59%	-1.55%	-0.96%	5.1%
Percentage of Total Population (2010 US Census data)								
Hispanic	9.2%	14.7%	13.4%	14.8%	48.8%	32.8%	45.3%	25%
Non-Hispanic (NH) White	53.6%	25.8%	26.2%	42.1%	13.4%	13.1%	6.3%	26%
NH Black/African American	22.7%	16.8%	38.9%	17.5%	17.2%	42.8%	40.9%	28%
NH Native American	0.6%	0.5%	0.7%	0.7%	0.6%	0.4%	0.3%	1%
NH Asian American	11.7%	40.2%	18.2%	22.7%	18.3%	7.9%	4.6%	18%
NH Pacific Islander	0.2%	0.3%	0.3%	0.5%	0.4%	1.1%	1.3%	1%
NH Other	0.5%	0.4%	0.4%	0.4%	0.2%	0.2%	0.2%	0%
NH Multi-Race	1.4%	1.3%	1.7%	1.3%	1.0%	1.7%	1.2%	1%
Percentage of Voting Age Population (2010 US Census data)								
Total Voting Age Population (VAP)	48,337	47,154	48,638	42,934	40,158	40,958	39,425	307,604
Hispanic VAP	8.4%	12.8%	12.2%	13.0%	45.0%	28.6%	40.2%	22%
NH White VAP	56.0%	27.6%	29.2%	45.1%	15.8%	15.4%	7.7%	29%
NH Black/African American VAP	21.8%	16.7%	36.8%	16.9%	17.4%	44.2%	44.2%	28%
NH Native American VAP	0.7%	0.5%	0.7%	0.7%	0.6%	0.4%	0.3%	1%
NH Asian American VAP	11.4%	40.6%	18.9%	22.6%	19.8%	8.7%	5.0%	19%
NH Pacific Islander VAP	0.2%	0.3%	0.3%	0.5%	0.4%	1.0%	1.2%	1%
NH Other VAP	0.5%	0.4%	0.4%	0.3%	0.2%	0.2%	0.2%	0%
NH Multi-Race VAP	1.1%	1.1%	1.5%	1.0%	0.8%	1.4%	1.1%	1%
Percentage of Citizen Voting Age Population 2007-2011 Special Tabulation data)								
Total Citizens of Voting Age (CVAP)	44,237	38,539	38,925	37,998	25,899	33,229	30,283	249,110
Hispanic CVAP	7%	10%	8%	8%	22%	15%	19%	12%
NH White CVAP	58%	35%	34%	53%	23%	18%	12%	35%
NH Black/African American CVAP	23%	21%	38%	18%	30%	55%	60%	34%
NH Native American CVAP	0%	0%	0%	0%	1%	0%	0%	0%
NH Asian American CVAP	8%	31%	16%	19%	22%	8%	5%	16%
NH Pacific Islander CVAP	0%	1%	0%	0%	0%	0%	0%	0%
NH Other CVAP	4%	2%	4%	2%	2%	3%	3%	3%
Percentage of Registration and Turnout by Surname (California Statewide Database Nov 2010 data)								
Registered Voters	40,919	29,044	30,390	33,602	19,570	27,424	23,139	204,088
Spanish-Surnamed % of Registration	5%	8%	6%	8%	23%	10%	13%	10%
Asian-Surnamed % of Registration	5%	21%	9%	11%	10%	4%	2%	9%
Filipino-Surnamed % of Registration	1%	1%	1%	1%	1%	1%	1%	1%
Voters Casting Ballots	27,578	17,611	16,607	23,218	10,312	15,404	12,053	122,783
Spanish-Surnamed % of Voters Casting Ballots	4%	7%	6%	7%	22%	10%	12%	9%
Asian-Surnamed % of Voters Casting Ballots	5%	18%	9%	9%	9%	4%	2%	8%
Filipino-Surnamed % of Voters Casting Ballots	1%	1%	1%	1%	1%	1%	1%	1%

Oakland 2013 Redistricting Map 24 (map 21 with changes)












ATTACHMENT B

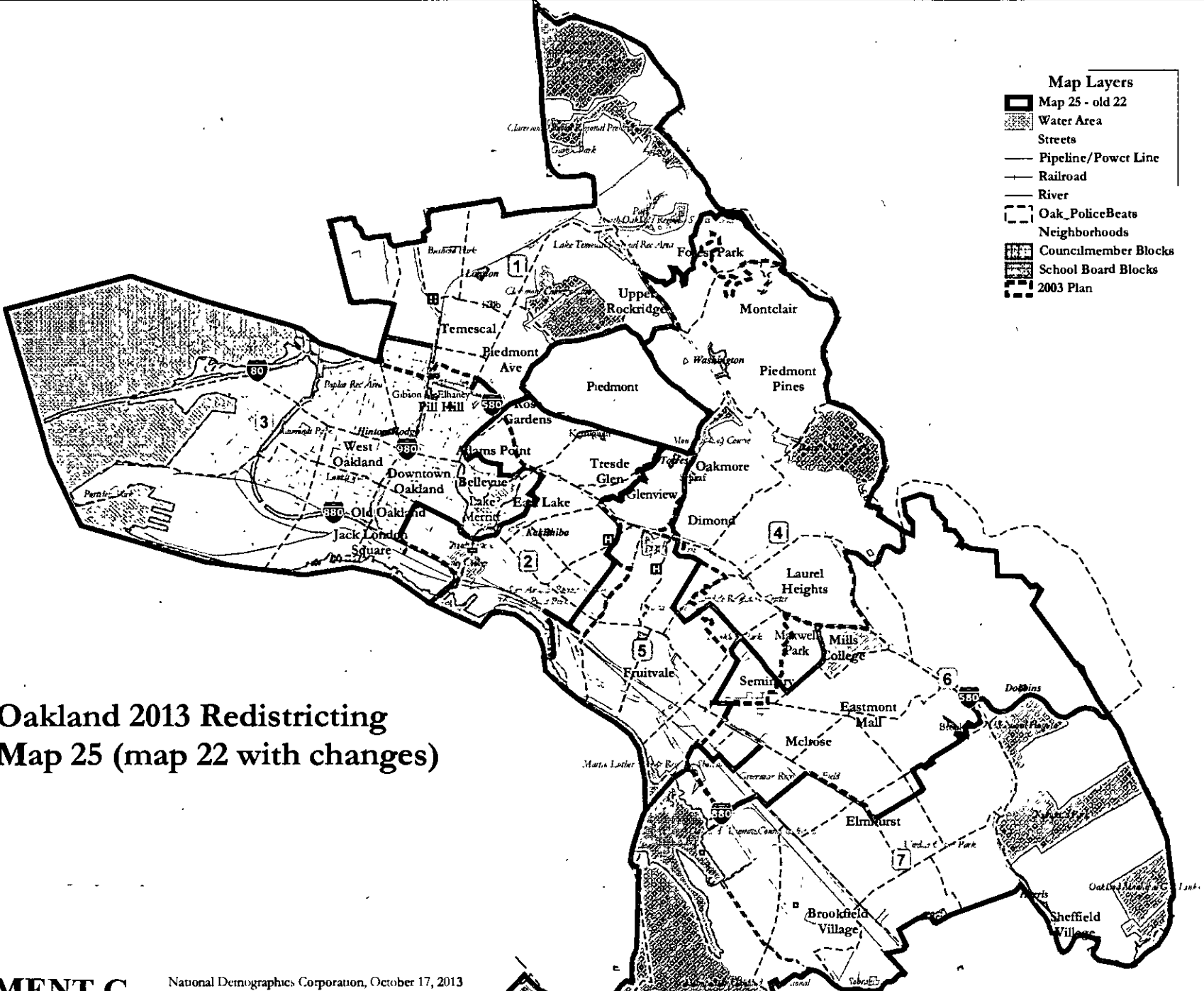
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District	1	2	3	4	5	6	7	Total
Total Population	56,996	57,171	57,298	54,623	54,768	54,588	55,280	390,724
Deviation from Mean Population	1,178	1,353	1,480	-1,195	-1,050	-1,230	-538	2,710
% Deviation from Mean Population	2.11%	2.42%	2.65%	-2.14%	-1.88%	-2.20%	-0.96%	4.9%
Percentage of Total Population (2010 US Census data)								
Hispanic	9.1%	14.5%	13.8%	15.1%	47.6%	33.7%	45.3%	25%
Non-Hispanic (NI) White	54.0%	24.9%	26.8%	42.1%	14.2%	12.3%	6.3%	26%
NI Black/African American	22.3%	16.6%	39.4%	18.6%	15.9%	43.2%	40.9%	28%
NH Native American	0.6%	0.5%	0.7%	0.7%	0.6%	0.3%	0.3%	1%
NH Asian American	11.8%	41.5%	16.8%	21.3%	20.0%	7.6%	4.6%	18%
NI Pacific Islander	0.2%	0.3%	0.3%	0.6%	0.5%	1.0%	1.3%	1%
NH Other	0.5%	0.4%	0.4%	0.4%	0.2%	0.2%	0.2%	0%
NI Multi-Race	1.4%	1.2%	1.8%	1.3%	1.0%	1.7%	1.2%	1%
Percentage of Voting Age Population (2010 US Census data)								
Total Voting Age Population (VAP)	48,291	47,260	48,578	42,861	40,840	40,349	39,425	307,604
Hispanic VAP	8.3%	12.5%	12.5%	13.2%	43.5%	29.6%	40.2%	22%
NH White VAP	56.3%	26.7%	29.8%	45.0%	16.6%	14.6%	7.7%	29%
NH Black/African American VAP	21.4%	16.6%	37.3%	18.0%	16.4%	44.5%	44.2%	28%
NH Native American VAP	0.7%	0.5%	0.7%	0.7%	0.6%	0.4%	0.3%	1%
NH Asian American VAP	11.5%	41.9%	17.4%	21.2%	21.3%	8.4%	5.0%	19%
NH Pacific Islander VAP	0.2%	0.3%	0.3%	0.5%	0.5%	0.9%	1.2%	1%
NH Other VAP	0.5%	0.4%	0.4%	0.3%	0.2%	0.2%	0.2%	0%
NH Multi-Race VAP	1.1%	1.1%	1.5%	1.0%	0.8%	1.4%	1.1%	1%
Percentage of Citizen Voting Age Population 2007-2011 Special Tabulation data)								
Total Citizens of Voting Age (CVAP)	44,296	38,375	39,031	38,306	26,744	32,076	30,283	249,110
Hispanic CVAP	7%	10%	8%	8%	21%	16%	19%	12%
NI White CVAP	58%	34%	34%	51%	25%	18%	12%	35%
NH Black/African American CVAP	22%	21%	39%	20%	28%	55%	60%	34%
NH Native American CVAP	0%	1%	0%	0%	0%	0%	0%	0%
NH Asian American CVAP	9%	32%	14%	19%	23%	7%	5%	16%
NH Pacific Islander CVAP	0%	1%	0%	0%	0%	0%	0%	0%
NH Other CVAP	4%	2%	4%	2%	2%	3%	3%	3%
Percentage of Registration and Turnout by Surname (California Statewide Database Nov 2010 data)								
Registered Voters	40,934	28,370	31,049	33,929	19,853	26,814	23,139	204,088
Spanish-Surnamed % of Registration	5%	8%	6%	8%	23%	11%	13%	10%
Asian-Surnamed % of Registration	5%	22%	8%	11%	11%	4%	2%	9%
Pilipino-Surnamed % of Registration	1%	1%	1%	1%	1%	1%	1%	1%
Voters Casting Ballots	27,654	17,082	17,060	23,401	10,587	14,946	12,053	122,783
Spanish-Surnamed % of Voters Casting Ballots	4%	7%	6%	7%	22%	10%	12%	9%
Asian-Surnamed % of Voters Casting Ballots	5%	18%	8%	9%	10%	4%	2%	8%
Filipino-Surnamed % of Voters Casting Ballots	1%	1%	1%	1%	1%	1%	1%	1%

Oakland 2013 Redistricting Map 25 (map 22 with changes)

- Map Layers**
-  Map 25 - old 22
 -  Water Area
 -  Streets
 -  Pipeline/Power Line
 -  Railroad
 -  River
 -  Oak_PoliceBeats
 -  Neighborhoods
 -  Councilmember Blocks
 -  School Board Blocks
 -  2003 Plan



District	1	2	3	4	5	6	7	Total
Total Population	55,626	56,548	55,900	55,746	56,904	54,720	55,280	390,724
Deviation from Mean Population	-192	730	82	-72	1,086	-1,098	-538	2,184
% Deviation from Mean Population	-0.34%	1.31%	0.15%	-0.13%	1.95%	-1.97%	-0.96%	3.9%
Percentage of Total Population (2010 US Census data)								
Hispanic	9.0%	13.3%	13.9%	13.8%	47.0%	35.2%	45.3%	25%
Non-Hispanic (NH) White	54.8%	28.0%	24.9%	42.9%	13.6%	10.9%	6.3%	26%
NH Black/African American	21.6%	18.4%	38.9%	19.2%	15.9%	42.6%	40.9%	28%
NH Native American	0.6%	0.5%	0.7%	0.7%	0.6%	0.4%	0.3%	1%
NH Asian American	11.9%	37.8%	19.1%	21.2%	21.1%	7.9%	4.6%	18%
NH Pacific Islander	0.2%	0.2%	0.3%	0.5%	0.5%	1.1%	1.3%	1%
NH Other	0.5%	0.4%	0.4%	0.4%	0.3%	0.2%	0.2%	0%
NH Multi-Race	1.3%	1.3%	1.8%	1.4%	0.9%	1.7%	1.2%	1%
Percentage of Voting Age Population (2010 US Census data)								
Total Voting Age Population (VAP)	47,144	47,105	47,385	44,007	42,439	40,099	39,425	307,604
Hispanic VAP	8.2%	11.5%	12.5%	12.1%	43.1%	31.2%	40.2%	22%
NH White VAP	57.1%	29.9%	27.8%	45.7%	16.0%	13.0%	7.7%	29%
NH Black/African American VAP	20.7%	18.4%	36.8%	18.7%	16.3%	44.0%	44.2%	28%
NH Native American VAP	0.7%	0.5%	0.7%	0.7%	0.6%	0.4%	0.3%	1%
NH Asian American VAP	11.6%	37.9%	19.9%	21.0%	22.5%	8.8%	5.0%	19%
NH Pacific Islander VAP	0.2%	0.2%	0.3%	0.5%	0.5%	0.9%	1.2%	1%
NH Other VAP	0.5%	0.4%	0.4%	0.3%	0.2%	0.2%	0.2%	0%
NH Multi-Race VAP	1.1%	1.1%	1.6%	1.0%	0.8%	1.4%	1.1%	1%
Percentage of Citizen Voting Age Population 2007-2011 Special Tabulation data)								
Total Citizens of Voting Age (CVAP)	43,372	39,165	37,338	39,620	27,875	31,457	30,283	249,110
Hispanic CVAP	7%	9%	8%	8%	21%	16%	19%	12%
NH White CVAP	59%	36%	33%	51%	24%	16%	12%	35%
NH Black/African American CVAP	21%	22%	39%	20%	27%	56%	60%	34%
NH Native American CVAP	0%	0%	0%	0%	0%	0%	0%	0%
NH Asian American CVAP	9%	29%	16%	18%	24%	8%	5%	16%
NH Pacific Islander CVAP	0%	0%	0%	0%	1%	0%	0%	0%
NH Other CVAP	4%	3%	3%	2%	2%	3%	3%	3%
Percentage of Registration and Turnout by Surname (California Statewide Database Nov 2010 data)								
Registered Voters	40,137	29,504	29,515	35,728	20,654	25,411	23,139	204,088
Spanish-Surnamed % of Registration	5%	7%	6%	7%	23%	11%	13%	10%
Asian-Surnamed % of Registration	5%	19%	9%	10%	12%	4%	2%	9%
Filipino-Surnamed % of Registration	1%	1%	1%	1%	1%	1%	1%	1%
Voters Casting Ballots	27,262	18,226	15,803	24,915	10,890	13,634	12,053	122,783
Spanish-Surnamed % of Voters Casting Ballots	4%	6%	6%	7%	22%	11%	12%	9%
Asian-Surnamed % of Voters Casting Ballots	5%	16%	10%	8%	10%	4%	2%	8%
Filipino-Surnamed % of Voters Casting Ballots	1%	1%	1%	1%	1%	1%	1%	1%