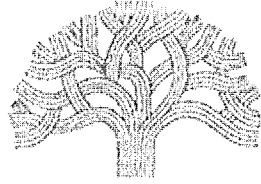


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CITY OF OAKLAND

**Commercial Sexual Exploitation of Children (CSEC)
Task Force
Annual Report
2017-2018**

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Introduction

Though the San Francisco Bay Area has been identified by the FBI as a hub for human trafficking, the City of Oakland continues to lead the nation in innovative partnerships, advocacy and policy solutions to support and prioritize the needs of Commercial Sexually Exploited Children (CSEC). In 2013 the City Council created the CSEC Task Force to develop and institutionalize comprehensive strategies that support victims and prevent youth from being sexually exploited. For four years, the Task Force has convened government agencies, service providers, the school district, the county, law enforcement, Survivors/Thrivors and community advocates to build political support, develop new partnerships and raise awareness about the issue.

The CSEC Task Force is a victim-centered and survivor-informed collaborative comprised of individuals and organizations that serve, educate, protect, and advocate for victims and Survivors/Thrivors of commercial sex trafficking. All member of the Task Force take a victim-centered approach to their work and advocacy. The Task Force is committed to creating awareness and a deeper understanding of the issue of human trafficking and the adverse effects it has in our communities. The purpose of this report is to highlight the progress made by the CSEC Task Force and its members in the fight against the commercial sexual exploitation of minors. Together, these efforts present a comprehensive set of strategies that: support victims and Survivors/Thrivors; align and coordinate resources and responses; and target demand reduction to prevent sex trafficking and exploitation.

Section I: Alameda County United Against Human Trafficking (AC United)

In the Summer of 2017 the Alameda County District Attorney’s Office and the Alameda County Social Services Agency formed the Alameda County United Against Human Trafficking Advisory Council (AC United) to develop a county-wide response to human trafficking. This regional advisory body convenes stakeholders, many of which are also members of the CSEC Task Force, to develop strategies for prevention and intervention and improve response to human trafficking of Alameda County residents.

AC United is a multi-agency advisory council working to develop a collaborative response to human trafficking (HT) of all forms. The purpose of AC United is to increase communication among agencies, advocates, law enforcement, and elected officials who are combating human trafficking within Alameda County. AC United aims to provide recommendations to County and city leaders on how to facilitate services for victims of human trafficking, better raise awareness, and prosecute exploiters. Additionally, AC United is also responsible for identifying the best practices for combating human trafficking and helping expand those best practices in each jurisdiction.

The objectives of AC United are to:

1. Increase the quality and level of services to prevent and intervene in the human trafficking of Alameda County residents
2. Close gaps in critical services for victims of human trafficking to increase victim identification, referral, and service
3. Increase coordination of public agency sponsored and community-based sponsored awareness and outreach to educate Alameda County residents about human trafficking.

There are eight committees that will include appropriate stakeholders to advance specific strategies. AC United has general meetings quarterly and committee meetings monthly. The role of each committee is to develop protocols and best practices that the AC United Advisory Council can adopt and implement in Alameda county cities. The current committees include:

1. Housing: Raises funds and aims to increase the supply of housing for all types of human trafficking victims.
2. Health care: Ensures health providers implement identification and service response protocols and have a basic level of training and awareness for non-medical and medical professionals in a variety of health care settings.
3. Prevention Education: Provides prevention and awareness education to various audiences with an emphasis on schools.
4. Justice: Enforces protocols and policies for law enforcement that ensure human trafficking survivors are provided civil, juvenile, and criminal legal assistance.
5. Community Outreach: Maximizes the voice of AC United to increase awareness about human trafficking in Alameda County and generate support for AC United and partner efforts.
6. Systems Response: Implements procedures that law enforcement, health systems, parents, schools, and other first responders can implement with the understanding that victims will be served in accordance with best practices.
7. Technology: Leverages technology as a means to provide services to victims, raise awareness, and combat trafficking.
8. Training/Technical Assistance: Develops monthly training opportunities throughout the county to heighten awareness of human trafficking and how to respond across industries.

There is a deep need for a coordinated approach to identifying and providing services to victims and survivors of human trafficking regionally in Alameda County. While multiple public agencies and community-based organizations have made great strides in these areas, **the system of support is fragmented**. Representatives from multiple sectors, including law enforcement, medical and mental health care, housing, and education have identified the need for greater coordination across

their efforts to identify and support victims of human trafficking in the city and county. AC United will build a more robust regional approach to preventing and intervening in H/T that leverages ongoing collaborative and individual agency efforts.

The CSEC Task Force recognizes the benefits of working with the county to improve response and support for victims of sex trafficking. By joining the County's efforts, the City of Oakland will expand its reach and align strategies with the region and improve systems of response to victims. Because most of the CSEC Task Force members are also members of AC United, the CSEC Task Force recommends its members formally transition to AC United. The City of Oakland will continue to lead anti-CSEC efforts by formally joining AC United as a Co-Chair and member of the Executive Council. The commitment of Task Force members and subject matter experts will continue at the regional level.

The AC United Executive Council will be comprised of committee heads as well as a City of Oakland representative. As a member of the Executive Council, the City of Oakland will have the ability to influence decision-makers in neighboring jurisdictions. While Oakland is a hub for trafficking, many perpetrators reside and do business in neighboring jurisdictions. Any comprehensive response to human trafficking in Oakland will include successful action by neighboring cities. By joining forces with AC United, the City of Oakland will have an opportunity to leverage regional resources for Oakland-based organizations.

Section II: CSEC Task Force Meetings Overview

During 2017 the CSEC Task Force met on the 2nd Wednesday of every other month from 10am to 12pm in Oakland City Hall. All Task Force meetings were open to the public. The Task Force was comprised of one Executive Committee and three Working Groups - Awareness and Prevention, Intervention, and Policy. Please see **Appendix A** for a full list of CSEC Task Force members.

The Task Force invited organizations to share best practices. There was a total of ten presenters, including an open conversation with the new Oakland Chief of Police Anne Kirkpatrick. Below is an overview of the information the Task Force received.

- **Bay Area Legal Aid on Transitional Housing Options**
 - Bay Area Legal Aid's mission is to provide meaningful access to the civil justice system through quality legal assistance regardless of a client's location, language or disability. They help disadvantaged youth get access to housing. At the Task Force meeting, the organization discussed the need to provide the least restrictive housing placements possible for foster kids with criminal backgrounds. The Continuum of Care Reform effort was highlighted as an effective way to move away from group homes and into committed nurturing family homes. They noted that cycling is part of the recovery process and is inherent in kids with traumatic backgrounds. Cycling must be factored into any new aspects of the foster system.
- **The PROTECT Curriculum**
 - Love Never Fails, 3 Strands Global and Frederick Douglass Family Initiatives partnered to develop materials to allow 5th, 7th, 9th and 11th grade teachers to incorporate the topic of human trafficking into their annual educational calendar.

These materials are grade-level appropriate, state standard-compliant and provide a holistic view of the problem. The materials illustrate techniques that support identification and prevention. PROTECT will be piloting its program in 35 rural counties over the next three years.

- **The National Center for Youth Law California CSEC Action Team**
 - The California Child Welfare Council's Commercially Sexually Exploited Children (CSEC) Action Team is an expert multidisciplinary body dedicated to researching and identifying promising prevention and intervention practices, collaborating with survivors, providing guidance to county agencies and community partners, and conducting evaluation to ensure policies improve outcomes for children.
- **San Francisco Collaborative Against Human Trafficking (SFCaHT)**
 - SFCaHT is a San Francisco-based initiative that addresses human trafficking in the Bay Area. Currently, over 50 agencies make up the collaborative. A central purpose for SFCaHT is to increase awareness about trafficking and anti-trafficking efforts by providing outreach and education to those who are directly impacted by human trafficking, the community of San Francisco and Thrivers of human trafficking. SFCaHT partners with the Mexican Consulate to provide information to the Mexican community and is currently working on ways to create data collection to support both private and non-private sectors.
- **Oakland Unified School District's "Healthy Oakland Teens" Curriculum**
 - In California, all middle school & high school students must receive comprehensive Sex Education, as defined in the California Health Youth Act. Oakland's comprehensive sexual health education curriculum, Healthy Oakland Teens, was created by Oakland Unified School District (OUSD) administrators. The Healthy Oakland Teens curriculum increases students' knowledge and skills and connects students to health services in their community. All teachers undergo a full day of professional development before implementing the Healthy Oakland Teens curriculum in their classrooms. The curriculum includes a free Healthy Oakland Teens mobile app, designed to help students access free, youth-friendly health services. Students are given a pocket pamphlet with map and hotlines. School based clinics, free for all students, are available at all middle schools. OUSD could use assistance with tutoring and helping support students outside of school. There is a need for community support to meet the basic needs and hard services for CSEC youth when they are not in school.
- **CALICO Center**
 - CALICO is a child advocacy center for Alameda County residents that helps coordinate multi-disciplinary response to child abuse survivors and reduces trauma to children and families. It is based in San Leandro with a satellite location in the Family Justice Center in Oakland. They interview families and children when there is an alleged child abuse incident to be used in court hearings. CALICO provides a safe place for the child to answer questions one time from someone with specialized training to talk to children about abuse. The family also receives timely support, guidance and referrals to services. They offer support, assistance and resources for non-abusing parents and guardians and walk families through the process of

referrals and applications for support. The District Attorney's Office has a liaison assigned full time to CALICO.

- **Conversation with Oakland Police Chief Anne Kirkpatrick**
 - Chief Kirkpatrick met the CSEC Task Force in September and had an honest conversation with members.
 - She first apologized to the victim of sexual misconduct and the citizens of Oakland.
 - She explained the Swanson report indicated the initial investigation was inadequate and there was no indication of an intentional cover-up. She noted that the federal courts were overseeing the process of the follow-up investigation.
 - She explained the promotional process under the civil service law. The Chief consulted with the District Attorney and Federal Monitoring Team prior to making the promotions. She did a great deal of due diligence and stands by her promotions.
 - She explained the discipline process and that an investigation must be completed with one year or discipline cannot be imposed (see the California Law Chapter 9.7, section 3304).
 - Every recruit is now screened personally by the Chief.
 - She understands the dynamics and demands officers endure when they investigate CSEC cases. She said their mental health and wellbeing is always taken into consideration by the department.
 - The City is planning to train all city employees regarding CSEC, including the Police Department.
- **ARM of Care**
 - ARM of Care uses the creative arts to help women who have been sex trafficked. They provide them with a means to express themselves and take care of their bodies. ARM of Care partners with service provider agencies to serve victims. They have six staff members and some volunteers who have gone through trauma-informed training with some professional backgrounds.
- **Tech Inclusive Nonprofit by Annie Cannons**
 - AnnieCannons transforms survivors of human trafficking into software professionals to sustain a lifetime free of exploitation. They partner with shelters to train capable survivors in digital fluency and software programming in a trauma-informed, collaborative, inclusive environment that prioritizes their value. They source and manage freelance software lifecycle services contract projects to help students earn regardless of industry barriers, leveraging revenue from these projects to expand their training. AnnieCannons presented the five things nonprofits should know about developing technology. These are: feasibility, research, the minimum viable product and iteration, and learn how to communicate with developers.
- **Safe Shelter Collaborative**
 - The Safe Shelter Collaborative provides training and support to organizations that may be in a position to provide: shelter but do not have expertise working with survivors of human trafficking; technology tools to help those searching for shelter on behalf of survivors to more quickly find available beds in appropriate shelters; and a service to access funding for hotel nights when traditional shelter is not available. Their app locates shelter quickly and coordinates with nearby providers in a region. The app can also help crowdsource hotel stays in emergencies. Forty nine percent of Thrivers across the nation have been placed. The data, however, has

only been collected for six months. There is no follow up data collected when the system is used. Data collection is exploratory but would have to be in collaboration with a county.

Section III: CSEC Task Force Working Groups

Executive Committee

The Executive Committee (EC) developed agendas, confirmed presenters, maintained records and helped cultivate collaboration and partnerships among key stakeholders. The members included: Karely Ordaz Salto, Special Assistant to Mayor Libby Schaaf and Chair of the CSEC Task Force; Robyn Levinson, H.E.A.T. Watch Program Coordinator in Alameda County District Attorney Nancy O'Malley's Office; Sarai T. Smith-Mazariegos, Executive Director of S.H.A.D.E., an organization that empower survivors of exploitation and trafficking; Jamila English, Policy Director/Community Liaison to Vice Mayor Annie Campbell Washington; and Alex Marqusee Senior Legislative Analyst to Councilmember Lynette Gibson McElhaney.

Awareness & Prevention Working Group

Since the last report submitted to the Life Enrichment Committee, the Awareness and Prevention Working Group (APWG) planned multiple trainings, created an Oakland-specific CSEC information and resources toolkit, and organized multiple events to increase awareness about CSEC in Oakland. The APWG was co-chaired by S.H.A.D.E. Project Executive Director Sarai T. Smith-Mazariegos and Alameda County H.E.A.T. Watch Coordinator Robyn Levinson. Members of the APWG included:

1. ROYLS (Reaching Our Young Ladies)
2. Regina's Door
3. Abolitionist Mom
4. Love Never Fails
5. Liba Falafel
6. Change A Path
7. DreamCatcher
8. BAWAR
9. The Center of Excellence for Transgender Health
10. Sher King, Community Advocate
11. Sabrina Pinell, Community Advocate
12. Dr. Barbara Jim-George, Community Advocate

Exemplifying collaboration among multiple partners, the CSEC Informational Toolkit (**see Appendix B**), provides information about CSEC and service providers in Oakland. The Toolkit serves as a resource for volunteers to educate the community about sex trafficking. It was used at multiple events during Human Trafficking Awareness Month in January 2017 and Sexually Exploited Minors Awareness Week in April 2017. The Toolkit is available both online and in print for the public.

In January in honor of National Human Trafficking Awareness Month, the Awareness and Prevention Working Group partnered with Councilmember Noel Gallo and Councilmember Abel Guillen to hold a Human Trafficking Awareness event on International Boulevard. Volunteers

visited businesses, gave them information about CSEC in Oakland, and informed them about ReportJohn.org, an Android and iOS app that allows community members to report sex buyers in their neighborhoods. Volunteers visited over 50 businesses between 10th Avenue and 45th Avenue on International Boulevard. The event culminated with a vigil at the Fruitvale Transit Village.

Additionally, as part of Sexually Exploited Minors Week in April, the APWG hosted a training on human trafficking and CSEC at the Laney College Cosmetology Program. Led by Task Force member and former Cosmetologist Virginia Arnold, cosmetology students learned how to identify exploited youth that may come to them for hair services, and how to report the crime to local service providers and law enforcement.

Policy Working Group

The Policy Working Group (PWG) advocated and monitored legislation and funding opportunities at the local, state and federal levels as it relates to CSEC. The PWG advocated for legislation by writing letters of support, writing resolutions and meeting with legislators. The group focused on building and maintaining a trauma-informed, victim-centered system that ensure prevention, intervention and support of CSE youth. This group aimed to strengthen efforts to hold those that sexually exploit children accountable. The membership was fluid throughout this process and included:

1. Office of U.S. Senator Dianne Feinstein
2. Office of Assemblymember Rob Bonta
3. Office of Assemblymember Tony Thurmond
4. Office of the District Attorney Nancy O'Malley
5. Office of Oakland Mayor Libby Schaaf
6. Office of Oakland Vice Mayor Annie Campbell Washington
7. Office of Oakland Council President Pro Tem Abel Guillen
8. Office of Oakland Councilmember Noel Gallo
9. Office of Oakland Councilmember Lynette Gibson McElhancy
10. Office of Oakland City Attorney Barbara Parker
11. The Oakland Police Department
12. West Coast Children's Clinic
13. MISSEY

The PWG created a live document tracking CSEC legislation to help with advocacy and worked with the police department to research demand-reduction policies, implementing commercial sexual exploitation school buffer zones, and higher penalties in school zones (akin to drug-free zones). It was determined that enforcement of a buffer zone would mean arresting more women and girls who are victims. For this reason, the idea was not pursued further. In addition, the PWG advocated for \$200,000 in the FY 17-19 City of Oakland budget for "Transitional housing and shelter facilities grants to combat the Commercial Sexual Exploitation of Children (CSEC) in Oakland." Finally, the Policy Working Group help pass AB 1206, a bill that allows the City of Oakland to adopt an ordinance to conduct a 24-month pilot program in which law enforcement officers may, pursuant to a valid arrest, remove a vehicle used in the commission, or attempted commission, of pimping or solicitation of prostitution. This bill also gives the Oakland Police Department (OPD) the authority to tow cars of sex purchasers on the first conviction. The City of Oakland had been working on this effort for over six years.

Intervention Working Group

The Intervention Working Group (IWG) focused on developing a coordinated point of entry system by aligning public agencies and service providers. This group helped identify gaps in supporting and providing services to victims, survivors and the community. This entailed identifying needs for training those who are intersecting with survivors, and creating intake, triage and process standards (similar to Domestic Violence) that help to expedite, match and set qualifiers for providers. The chairs of the working group were Amba Johnson, Executive Director of Dream Catcher and Jakki Bedsole, Program Manager at MISSEY. Members of the Intervention Working Group included:

1. Alameda County Social Services
2. Oakland Unite
3. Oakland Unified School District
4. Alameda County District Attorney's Office
5. AnnieCannons
6. Claire's House

The members of the Intervention Work Group created a prototype for a referrals and communications response system that connects front door providers working with survivors of Human Trafficking with agency information and connection points. More details about the prototype will be available once the working group has scheduled and completed a focus group with some pilot service providers. The Technology Subcommittee of AC United will continue to develop this tool.

Intervention through community education and outreach is essential to the overall mission of addressing the needs of victims and survivors. In particular, the IWG focused on:

- Identifying gap needs for coordination between agencies and stakeholders; and identifying strategic initiatives that can be agreed upon, standardized, rolled out internally and ultimately externally share the practice with the public.
- Map agencies (identify, contact, survey, engage) that serve CSEC victims and provide them with trainings.
- Collect data, measure, evaluate interventional strategies; create a framework for intervention and a process that addresses: "what happens when someone is identified as 'at risk', 'high risk' and or 'in the life'"

Section IV: State of Commercial Sexual Exploitation of Children (CSEC)

Children from every socioeconomic group are vulnerable to commercial sexual exploitation.¹ Likelihood of exploitation, however, closely correlates with the vulnerability of certain populations. Particularly vulnerabilities include, but are not limited to:

- a history of substance abuse,
- intergenerational/familial trauma,
- prior victimization
- homelessness (c.g. run away, thrown away),

¹ Cindy Miller-Perrin and Sandy K. Wurtele. "Sex Trafficking and the Sexual Exploitation of Children," *Women & Therapy* vol. 40, Iss. 1-2, 2017.

- disability (mental, psychical, intellectual difficulties),
- parent dysfunction (addiction, mental health problems, criminal behavior),
- loss of parent or caregiver,
- history of system involvement
- gender discrimination.²
- racism

Data collected by the Alameda County District Attorney’s Office about CSEC victims in Alameda County show that often CSEC victims have experienced multiple risk factors that may lead to their exploitation. A large majority of CSEC victims have experienced child abuse or neglect, a majority frequently run away from home, and an overwhelming majority suffer from judgement problems that place them at risk of harm.³

Male Victims

Studies of homeless children within the United States have revealed that there may be an equal number of male and female victims of CSEC.⁴ This is likely due to the practice of survival sex, i.e. the exchange of sex for essential goods like food and shelter. It is imperative to note that even if a minor under the age of 18 consents to survival sex or says they trade sex for food or shelter for survival, it still qualifies as CSEC under both federal and state law. Thus, research shows that though most CSEC victims are female, a significant number of CSEC victims are male, due to the prevalence of survival sex. While some male victims may be heterosexual, most male victims of CSEC identify as LGBTQ.⁵ Studies have revealed that the key vulnerability, linked to rejection, for male victims is “related to sexual identity and sexual preference, as homeless boys who self-identify as gay, bisexual, and transgender reported disproportionate rates of sexual exploitation.”⁶ Another distinct characteristic is that boys are more likely to exchange sex for drugs than their female counterparts.⁷

LGBTQ Victims

Studies indicate that LGBTQ youth are at a disproportionate risk of sex trafficking and sexual violence compared with their heterosexual peers. According to the National Council on Crime & Delinquency, “Lesbian, bisexual, and questioning girls are twice as likely as their heterosexual peers to be held for prostitution—11% compared with 5%... Only 1% of heterosexual boys are detained for prostitution compared with 10% of their gay, bisexual, or questioning peers.”⁸ According to the National Coalition for the Homeless, “LGBT youth are roughly 7.4 times more likely to experience acts of sexual violence than heterosexual homeless youth... LGBT homeless

² Ibid.

³ WestCoast Children’s Clinic (2012). *Research to Action: Sexually Exploited Minors (SEM) Needs and Strengths*. Oakland, CA: WestCoast Children’s Clinic.

⁴ Tyler, K. A., “Risk factors for trading sex among homeless young adults,” *Archives of Sexual Behavior*, 38(2), 290-297, 2009.

⁵ Goodman, J. L., & Leidholdt, D. A. (2011). *Lawyer’s manual on human trafficking: Pursuing justice for victims*, 150–151, unofficial publication, available at www.nycourts.gov/ip/womeninthecourts/LMHT.pdf

⁶ Reid, “Exploratory review of route-specific, gendered, and age-graded dynamics of exploitation: Applying life course theory to victimization in sex trafficking in North America,” *Aggression and Violent Behavior*, 17, 257–271, 2012.

⁷ Ibid.

⁸ National Council on Crime and Delinquency, “The Commercial Sexual Exploitation of LGBTQ Youth,” 2012.

youth commit suicide at higher rates (62%) than heterosexual homeless youth (29%).”⁹ Although all sexual trafficking victims face a serious threat from sexual transmitted diseases, LGBTQ victims are at particular risk. According to the CDC, 81% of youth diagnosed with HIV in 2015 were gay or bisexual males.¹⁰ Many sex trafficking victims are coerced, sometimes violently, into refraining from practices such as condom use that could reduce the chance of infection.¹¹

Health Impacts

There is no doubt that CSEC victims experience long lasting consequences of their abuse. A study of local CSEC victims showed that many suffered from various mental health challenges. Among the various conditions they experienced, 76% were diagnosed with depression, 55% were diagnosed with anxiety, 58% were diagnosed with anger control disorders, 46% exhibited oppositional behavior, and 26% had issues with Attention Deficit Disorder or Impulse Control.¹² The trauma experienced by survivors stems from the psychological and physical methods of control inflicted by their perpetrators. Psychological abuse often includes isolation, forced economic dependency, threats, deception, and blackmailing.¹³

Consequences of sexual exploitation include, but are not limited to, sexually transmitted infections and diseases (e.g. HIV, STIs), noninfectious diseases (e.g. malnutrition, dental problems, skin diseases), pregnancy and other reproductive health problems (e.g. pelvic inflammatory disease, unsafe abortion), physical trauma from physical and sexual violence (e.g. fractures, TBI, genital lacerations), psychological and emotional disorders/problems (including but not limited to those mentioned previously), educational neglect and intellectual disabilities, unjust criminalization and incarceration, rejection and ostracism from society.¹⁴ The impacts of victims experiences cannot be overstated.

Section V: Legislative Update

Continuing the progress from previous years, 2017 saw a variety of legislative progress that helped advance the fight against the commercial sexual exploitation of youth and children. On the state level, a flood of measures has passed to combat human trafficking and sexual assault.

- **AB 1206 (Bocanegra. Vehicles: impoundment: pilot program)**¹⁵ was approved by the Governor on October 6th, 2017. This bill authorizes the Cities of Oakland, Los Angeles and Sacramento to conduct a 24-month pilot program in which law enforcement officers may remove a vehicle used in the commission, or attempted commission, of pimping, pandering, or solicitation of prostitution. The bill requires each of these cities, if they elect to implement the pilot program, to take specified actions, including, among others, offering

⁹ National Council for the Homeless, “LGBT Homeless,” 2009.

¹⁰ Center for Disease Control, “HIV Among Youth,” 2015.

¹¹ Raymond, Janice, and Hughes, Donna, “Sex Trafficking of Women in the United States,” Department of Justice Report, 2001.

¹² WestCoast Children’s Clinic. “Research to Action: Sexually Exploited Minors (SEM) Needs and Strengths”. Oakland, CA. 2012.

¹³ American Professional Society on the Abuse of Children (APSAC), “The commercial sexual exploitation of children: The medical provider’s role in identification, assessment and treatment,” 2013.

¹⁴ Cindy Miller-Perrin and Sandy K. Wurtele. “Sex Trafficking and the Sexual Exploitation of Children,” *Women & Therapy* vol. 40, Iss. 1-2, 2017.

¹⁵ https://leginfo.ca.gov/faces/billTextClient.xhtml?bill_id=201720180AB1206

a diversion program to victims cited or arrested in the course of the pilot program. The CSEC Task Force advocated for this legislation.

- Another significant bill that was signed by Governor Brown is **AB 223 (as amended, Eggman. Commercial sexual exploitation of youth: services)**¹⁶ which funds a pilot program for several counties, including Alameda County, to provide wrap-around services for victims of CSEC. The goal of the pilot program funded by the state is to provide services to youth within that county's jurisdiction in order to address the need for services relating to the commercial sexual exploitation of youth. The purpose of the pilot project is to test a service model, as specified, that would produce improved outcomes for youth victims of human trafficking.
- Another human trafficking related bill, **AB 260 (Santiago. Human trafficking)**¹⁷ which requires hotels, motels, and bed and breakfast inns to post notices advising the public and employees of help lines to escape being human trafficked, was signed by the Governor in October.
- **AB 1312 (Gonzalez Fletcher. Sexual assault victims: rights)**¹⁸, which increases sexual assault victim rights and notification requirements by requiring law enforcement officers to provide information, examinations, and advocates, was signed by the Governor in the 2017 legislative cycle.
- **AB 1227 (Bonta. Human Trafficking Prevention Education and Training Act)**¹⁹: The California Healthy Youth Act requires school districts to ensure that students in grades 7 to 12 receive comprehensive sexual health education and HIV prevention education. This includes among other things, information about sexual harassment, sexual assault, adolescent relationship abuse, intimate partner violence, and sex trafficking. AB 1227 would require that school districts additionally include information about sexual abuse and human trafficking instead of sex trafficking. To the extent that this requirement would impose additional duties on school districts, the bill would impose a state-mandated local program.

On a local level, the City of Oakland Budget included \$200,000 in the FY 2017-19 budget for transitional housing services for CSEC. The city budget also includes approximately \$160 million for anti-displacement, transitional housing, and homeless shelters that will help reduce the number of homeless youth on the street who are among the most vulnerable to falling prey to sex traffickers. As in previous years, the Oakland City Council proclaimed January Human Trafficking Awareness Month, raising awareness about this important issue.

Section VI: CSEC Awareness Training for City of Oakland Employees

The City of Oakland is committed to creating awareness and a deeper understanding of the issue of human trafficking and the crime of Commercial Sexual Exploitation of Children (CSEC). The purpose of the CSEC Awareness Training initiative is to offer information, education, and resources to employees that may come in contact either as a witness or as a responder to CSEC victims. This issue is serious in Oakland and in Alameda County, and adversely impacts youth of

¹⁶ https://leginfo.ca.gov/faces/billTextClient.xhtml?bill_id=201720180AB223

¹⁷ https://leginfo.ca.gov/faces/billTextClient.xhtml?bill_id=201720180AB260

¹⁸ https://leginfo.ca.gov/faces/billTextClient.xhtml?bill_id=201720180AB1312

¹⁹ https://leginfo.ca.gov/faces/billTextClient.xhtml?bill_id=201720180AB1227

the Oakland Community. The CSEC Task Force believes the city workforce should have the proper training and tools to support education, intervention, and prevention efforts.

The Resolution that created the CSEC Task Force in 2013 also called for City Administrator to direct all city employees who have regular interaction with children to participate in CSEC training. The FY 2016 - 17 Midcycle Budget included \$100,000 to increase awareness, outreach and services for commercial sexually exploited minors. CSEC awareness training for mandated reporters, public contact positions and staff who visit homes was deemed the most appropriate use of the one-time funds because of the large-scale impact it could have on increasing awareness within the organization.

The training objectives are:

1. Increase awareness of the issue of commercial sexual exploitation of children
2. Understand the resources available to support victims of sexual exploitation
3. Empower and educate city staff on what they can do to better serve the community when they encounter sexually exploited minors

The CSEC Awareness Trainings are provided by West Coast Children's Clinic, MISSEY and the Alameda County District Attorney's Office, all nationally recognized organizations for their work with commercial sexually exploited minors and exploiters. The training has been divided into two phases. Phase I started in November 2017, and focuses on awareness for employees who have regular interaction with children or visit homes. Phase II will be tailored for mandated reporters with an emphasis on trauma-informed care and response. The trainings are 3 ½ hours long and are offered once to twice a week. Each employee receives a checklist highlighting red flags and risk factors for CSEC youth, a crisis informational card, and a one page resource guide with CSEC resources specific to Oakland and Alameda County. The training contract allows for ongoing feedback and customization.

Section VII: Expansion of ReportJohn.org to the City of San Jose

The CSEC Task Force was proud to partner with the Northern California CEASE (Cities Empowered Against Sexual Exploitation) Network, the City of Oakland, No Traffick Ahead, and the Alameda County District Attorney's Office to develop ReportJohn.org, allowing community members to report suspected sex buyers in their community directly to the OPD Vice and Child Exploitation Unit.

The concept of the "Dear John" letter was created by the East Bay Asian Youth Center (EBAYC). Originally created as a response to the increase number of condoms on the street and explicit sex acts performed near schools, the "Dear John" letters served to deter sex buyers. Due to the concerns about being seen writing down the license plate numbers of suspected sex buyers, ReportJohn.org was created to make reporting easy and confidential. ReportJohn.org is available in the five highest spoken languages in the city (English, Spanish, Chinese, Tagalog, and Vietnamese), enabling non-English speakers to report sex buying as well. **Since the creation of ReportJohn.org in September 2016, reports have increased by 200%.**

According to the Oakland Police Department, 66% of sex buyers come to Oakland from other cities around the Bay Area. Therefore, the use of ReportJohn.org regionally is a strong tactic to deter people from buying sex. In June 2016, the City of Oakland and Northern California CEASE Network supported the effort of No Traffick Ahead to spread ReportJohn.org to the City of San Jose. We hope to continue to see the expansion of ReportJohn.org so more buyers are reported and communities feel empowered to fight sexual exploitation. As the website's popularity soars, Oakland is again seen as a pioneer in innovative ways to fight CSEC.

Section VIII: Oakland Unite CSEC Funding

The City of Oakland supports other efforts to support Commercial Sexually Exploited Children. Oakland Unite, a division of the Human Services Department, uses funding through Measure Z, the 2014 Public Safety and Service Violence Prevention Act, to support CSEC intervention services provided by community-based organizations in Oakland. The goal is to conduct outreach to CSEC, bring them to safety and end their exploitation. Agencies funded by Oakland Unite target children and youth in Oakland who are 18 years old or younger who are or have been sexually exploited. The community-based agencies funded through Oakland Unite provide connections with appropriate, caring adults, wraparound support, and access to transitional/emergency housing. The community-based agencies currently funded include:

DreamCatcher Youth Services: DreamCatcher Youth Services provides emergency shelter, assessment, crisis intervention, and stabilization support for CSEC. The shelter is open 24 hours a day, 7 days a week, and will serve 48 CSEC annually for an average stay of 30 days at a time. Crisis support can include referral for mental health services or counseling/crisis intervention on site. Stabilization support includes providing youth with a safe and supportive environment with consistent expectations to enable them to address what has happen to them. It also includes fostering positive relationships with caring adults who can mentor and guide as well as meet participants' basic needs for food, clothing and opportunities to promote healthy lifestyles and positive patterns of social interaction. DreamCatcher's Nikka's Place opened this year.

Motivating, Inspiring, Supporting, and Serving Sexually Exploited Youth (MISSEY): The MISSEY Drop-in Center provides a place for young people to come inside, off the streets, and form positive relationships with peers and adults. Those who are ready to make positive changes can participate in a trauma-informed curriculum customized for Oakland youth. The Drop-in Center also acts as a crisis response center for CSEC survivors who are not engaging in case management but who need support with resource referrals or someone to talk to. In addition, MISSEY is funded to provide life coaching to youth engaged in the juvenile justice system and returning to school from the Alameda County Juvenile Justice Center. These life coaches provide intense support and wraparound services to CSEC youth incentivizing them for working through goals laid out in a life map.

Bay Area Women Against Rape (BAWAR) conducts outreach to CSEC in coordination with OPD CSEC special operations; the Alameda County DA's Office; the Family Justice Center; OUSD, Highland Hospital; the Probation Department and other agencies. Immediate crisis intervention and stabilization occurs upon connection with the youth, and BAWAR helps develop a safety plan

and provides referrals to other agencies to ensure appropriate wraparound and long-term support services.

Agency	Annual Amount Funded	Victims Served	Service Area
DreamCatcher Youth Services	\$110,000	60	Citywide, focus Central/East. Services based 01X.
MISSEY, Inc.	\$235,000	60	Citywide, focus Central/East. Services based 04X.
BAWAR	\$73,000	120	Citywide, focus Central/East. Services based 08X.
Subtotal	\$418,000	280	Citywide

In addition, the Oakland Fund for Children and Youth (OFCY) within the Human Services Department funds DreamCatcher (\$50,000) and Covenant House (\$150,000) to support homeless youth and transitional aged youth (18-24 years old) who are extremely vulnerable to sexual exploitation. The success of this investment and the program outcomes will be measured by an independent evaluator. Desired outcomes include:

- Minors and transitional aged youth are not involved in sexual exploitation.
- Survivors feel safe and cared for.
- Survivors have a positive outlook on their lives.
- Survivors have caring and healthy relationships with positive peers and adults.
- Survivors are connected to and engaged with long-term support services.
- Survivors have access to and participate in pro-social activities (like education).
- Survivors are empowered through self-determination.
- Survivors exhibit fewer high risk behaviors.
- Providers and partners have increased awareness of CSEC needs and services.

Section IX: Oakland Police Department

In 2004, the Oakland Police Department (OPD) relocated the Child Exploitation Unit into the existing Vice Unit to enhance its effectiveness. The OPD is dedicated to identifying and helping victims of human trafficking and arresting exploiters. They collaborate and work with multi-disciplinary teams to provide a victim-centered and trauma-informed investigation. OPD works closely with the Alameda County District Attorney's Office and the City Attorney's Office to hold exploiters accountable. They also work with victim advocacy groups to provide support to victims and educate the community.

The OPD's Vice/Child Exploitation Unit conducts approximately four proactive operations a month. The objective is to rescue victims of sexual exploitation and provide them with services through a collaborative partnership with Bay Area Women Against Rape (BAWAR). BAWAR provides survivor support services and has a dedicated Sexually Exploited Minor (SEM) Advocate present at all human trafficking operations.

The proactive operations are determined by the Human Trafficking Target Indicators which are broken down by police areas. These indicators are generated from a combination of Computer Aided Dispatch (CAD) reports, tip lines, ReportJohn.org, and Nixle reports. Operations develop into felony cases which lead to the identification and prosecution of human trafficking offenders. In 2017, the Vice/Child Exploitation Unit identified **10 CSE youth** during their proactive operations. Currently the unit is authorized one sergeant and four officers and there is no budget specific to the unit.

One of the most significant laws enacted in 2016 was Senate Bill 1322, which ensured CSEC were treated as victims of human trafficking, not criminals. The legislation prevents law enforcement from arresting or prosecuting a child under 18 years of age for soliciting or engaging in any act of prostitution and recognizes human trafficking as a form of child abuse. While this bill is a welcome change in the law, as no victim of sex trafficking should go to jail for being raped, there have been issues with the implementation. Unfortunately, the legislation did not allocate any funding to support Child Protective Services' new responsibilities to serve CSEC, overwhelming an already burdened system. This challenge undermines the effectiveness of social service providers' efforts to provide a safe and secure environment for CSEC victims to escape their traffickers and heal.

This law did not change the mission or goals of the OPD. The OPD has taken a victim-centered approach to human trafficking. The arrest and detention of those victims were utilized as an opportunity to provide them with services. Currently when the victim's family is not an option for child placement, the juvenile is put in the custodial care of Alameda County Social Services. The child is brought to a non-secure facility where they are offered services, consistent with current practice.

The following table provides the 2017 data on the pro-active enforcement and community engagement efforts of the department.

Indicator	2017 YTD totals (Jan. - Oct)
No. of Operations	44
No. of Total Arrests	460
No. of Adult Females	351

No. of Adult Males (Johns)	97
No. of Pimps Arrested developed from operations [Total to include Ops]	8
No. of Active/Ongoing Vice/Child Exploitation investigations (as of August)	431
No. of Juveniles (Rescues)	10
Community Partnership Programs	
No. of Dear John Letters	111
No. of Tip Line Calls	71
Nixle Tips	1
No. of Community Trainings	1

Appendix A: CSEC Task Force Members

Abolitionist Mom

Abolitionist Mom is a not-for-profit social marketing consulting and creative agency that strives to inspire social change with breakthrough public service advertising. We offer innovative strategies for powerful campaigns to reframe issues and affect deeply seated public attitudes and behaviors. <https://abolitionistmom.org/>

Alameda County District Attorney's Office

The DA's Office prosecutes criminal and specific civil cases on behalf of more than 1.5 million residents in Alameda County. Our jurisdiction covers over 800 square miles, and we operate 10 offices throughout the county. The Administrative Division of the Office is the first point of contact for victims, witnesses, and members of the community. The administrative staff provides high level assistance in planning, managing, and organizing operations in each of the branch offices, including reception, finance and forensic accounting, paralegal support, information technology, and communication. <http://www.alcoda.org/>

Alameda County District Attorney's Office SafetyNet Program

Convened and facilitated by the Alameda County District Attorney's Office (ACDAO), SafetyNet meetings are designed to provide an immediate response to Commercially Sexually Exploited Children (CSEC) in Alameda County. The purpose of these multi-disciplinary team meetings is to ensure victim safety for youth at the moment of their identification and throughout their potential interface with any system. This includes but is not limited to youth who are involved in the juvenile justice system, social services, other government agencies, law enforcement, and/or community based agencies as either being at risk for or a victim of human trafficking. The participating agencies are the Alameda County Public Defender's Office, Alameda County Probation

Department, Bay Area Legal Aid, Bay Area Women Against Rape, Behavioral Health Care Services, East Bay Children's Law Offices, MISSSEY, Oakland Unified School District, Project Permanence, Social Services Agency of Alameda County and West Coast Children's Clinic.

Alameda County Family Justice Center - ACFJC

The Alameda County Family Justice Center is made up of over 30 onsite and over 50 offsite agencies and programs that provide services and support to individuals and families who have experienced domestic violence, sexual assault and exploitation, child abuse, elder and dependent adult abuse, and stalking. Their mission is to ensure the safety, healing, and self-empowerment of victims of domestic violence and their children, of victims of sexual assault and exploitation, human trafficking, child abuse, stalking, and elder and dependent adult abuse through easily accessible, coordinated, comprehensive and culturally sensitive services. We advocate for and construct a future where there is zero tolerance for all forms of interpersonal violence in Alameda County. <http://www.acfjc.org/>

Alameda County Social Services Agency - ACSSA

Our mission is to promote the economic and social wellbeing of individuals, families, neighborhoods and communities. The Alameda County Social Services Agency is comprised of 2,200 men and women working collectively and in partnership with community-based organizations, neighborhood groups and policy makers to serve the needs of the community. <https://www.alamedasocialservices.org/public/index.cfm>

AnnieCannons

Their mission is to transform survivors of human trafficking into software professionals to sustain a lifetime free of exploitation. They partner with shelters to train capable human trafficking survivors in digital fluency and software programming in a trauma-informed, collaborative, inclusive environment that prioritizes their value. They source and manage freelance software lifecycle services contract projects to help students earn regardless of industry barriers, leveraging revenue from these projects to expand our training. They galvanize professionals across the software lifecycle to collaborate with students and other survivors to build software that combats human trafficking and address the vulnerabilities that lead to human trafficking. <https://www.anniecannons.com/>

Arm of Care

Founded in 2012 as a 501c3 non-profit organization, ARM's mission is to use the Creative Arts to restore and empower individuals who have been exploited through human trafficking. We partner with organizations that serve commercially sexually exploited youth. We provide handcrafted creative arts programs as it is our common goal to give them ways to discover their true value and place in the world. We use art therapy, recreation therapy, and movement therapy to empower those who have experienced trauma. <http://armofcare.net/>

Banteay Srei

Banteay Srei is an Oakland non-profit dedicated to empowering young South East Asian (SEA) women and girls who were, are being, or are at risk of becoming commercially sexually exploited (CSE). Banteay Srei provides safe spaces that promote sex positive education, community building activities and leadership development to foster cultural pride, and self-determination for our youth.

We also serve as a gateway to health and partner with Asian Health Services free, youth friendly, confidential service - Teen Clinic. Banteay Srei provides advocacy, case management, culturally specific programmes and healing activities. We are building a generation of fierce, independent and self-empowered young SEA women; please contact us <http://www.banteaysrei.org/>

BAWAR

From its beginnings in 1971, BAWAR has addressed the problem of sexual assault with two basic goals: 1) to establish a place where rape and incest survivors could receive the quality counseling and advocacy they need, and 2) to provide community education regarding sexual assault issues. We offer services such as experienced counseling for victims and their loved ones who have also been affected. We have diverse educational programs including presentations specifically designed for children from middle school through college. BAWAR also conducts professional training for emergency room staff, therapists, clergy, educators, and police officers. <http://www.bawar.org/>

CALICO

Calico is a research and development company whose mission is to harness advanced technologies to increase our understanding of the biology that controls lifespan. We will use that knowledge to devise interventions that enable people to lead longer and healthier lives. Executing on this mission will require an unprecedented level of interdisciplinary effort and a long-term focus for which funding is already in place. <https://www.calicolabs.com/>

Change a Path

Change a Path support organizations that fight sex trafficking by preventing trafficking and raising awareness, supporting survivors and those at risk, and identifying and prosecuting traffickers. Our organization is a volunteer Bay Area donor circle that gives grants to not-for-profit organizations working to fight sex trafficking, both domestically and internationally. Member contributions are pooled together and granted out to vetted anti-trafficking initiatives. Members also participate in events with our community and our grantees to learn about addressing this critical problem. <https://changeapath.org/>

City Attorney - City of Oakland

Our philosophy - law in service of the public - guides how we provide legal services to the City of Oakland. The OCA drafts ordinances, resolutions, contracts and other legal documents requested by city officials and departments, reviews the form and legality of all city contracts and represents the city in litigation matters. www.oaklandcityattorney.org

Claire's House - Catholic Charities of the East Bay

Led by the vision of DA O'Malley and Bishop Barber of the Diocese of Oakland, Claire's House is a therapeutic living community for child survivors of human trafficking opening in 2018. We exclusively serve female-identified youth, ages 12-17, who have been trafficked and are seeking post-crisis, post-shelter housing. We value survivor voice and youth voice and utilize restorative justice and culturally-relevant healing practices to inspire lifelong change. Claire's House functions as an extension of existing CSEC services in Alameda County and seeks to close the housing gap in the continuum of care. We are a continuation of Catholic Charities long-standing commitment to public service and resource provision for the most marginalized populations.

Covenant House

For more than four decades, Covenant House has helped transform and save the lives of more than a million homeless, runaway and trafficked young people. We offer housing and support services to young people in need – helping over 46,000 boys and girls every year. Our work is guided by a mission to serve youth with absolute respect and unconditional love... to help suffering homeless kids... and to protect and safeguard all children in need. In support of our mission, Covenant House is guided by five principles, which are immediacy, sanctuary, value communication, structure, and choice. <https://www.covenanthouse.org/>

DreamCatcher

DreamCatcher Youth Services is a comprehensive front line constellation of programs designed to serve homeless and trafficked youth ages 13-18 in Alameda County by connecting them to stable housing, consistent resources, community and peer supports. We believe that basic needs must be met for the work of healing to begin. DreamCatcher Youth Services is the only Shelter in Alameda County for youth aged 13-18. Their programs include a DreamCatcher shelters and drop-in support centers. They also conduct a variety of research on youth trafficking. <http://www.alamedafs.org/dreamcatcher/>

Emerge Global

Emerge works with girls who have survived abuse or exploitation and have had the courage to speak out, stand up for their beliefs, and protect others. By giving these brave young women the skills and resources needed to enact their own visions of change, Emerge believes that we can create a generation of girls who will end violence in their sphere of influence. Their mission is to empower girls who have survived abuse to celebrate their strength and resiliency, develop their self-sufficiency, and become leaders in their own communities. <http://emergeglobal.org/>

Freedom House

Freedom House works to defend human rights and promote democratic change, with a focus on political rights and civil liberties. We act as a catalyst for freedom through a combination of analysis, advocacy, and action. Freedom House supports frontline activists in their efforts to defend fundamental rights, including to document abuses, advocate for justice, end impunity, and fortify the self-protection of human rights defenders. We also provide emergency assistance to human rights defenders who come under threat and work with activists to broaden public support for upholding human rights. <https://freedomhouse.org/>

Girls Inc. of Alameda County

Girls Inc. of Alameda County programming is designed to empower girls at every stage of development, and provides a supportive, engaging environment for them to thrive. We focus on the whole girl: her health and well-being, education, and development as a leader. In addition to our K-12 programming continuum, Girls Inc. offers outpatient mental health services for youth and families and school-based case management services in English and Spanish. We are committed to providing a trauma-informed approach throughout our programs by ensuring our staff are equipped to recognize and respond to girls who have faced traumatic stress- reducing the impact of that stress on girls' ability to learn. <http://www.girlsinc-alameda.org/>

Human Exploitation and Trafficking (H.E.A.T.) Watch

H.E.A.T. Watch is a program within the HEAT Unit of the Alameda County District Attorney's Office. The mission of H.E.A.T. Watch is to develop an effective, comprehensive, collaborative and regional response to human trafficking of all forms; to provide tools, education and community engagement to change societal, legal and institutional approaches; and to support victims and hold their offenders accountable. H.E.A.T. Watch is a five point program designed to combat human trafficking by raising community awareness, training law enforcement, prosecuting offenders, coordinating victim services, and changing legislative policy. <http://www.heatwatch.org/>

Liba Falafel

Liba is, at heart, a falafel bar. After finding inspiration in the falafel shops of Amsterdam, we wanted to deliver the same ingenuity, accessibility, and flavor intensity to the streets of the Bay Area. The owner, Gail, is a frequent guest speaker and consultant on the subject of entrepreneurship and finance. She's an avid volunteer in the community, as a Certified Mediator, helping to facilitate communicative dialogue between disputing parties for a few local organizations. She is also trained as a CASA (court-appointed special advocate for foster youth). <http://www.libafalafel.com/>

Love Never Fails

Love Never Fails (LNF) is a nonprofit organization with a mission to be dedicated to the restoration, education and protection of those involved or at risk of becoming involved in domestic human trafficking. They provide housing, prevention education, workforce development, mentoring, street outreach, etc. to survivors and their children. Here is the summary of services provided in Oakland in 2016:

- Housing: LNF provided safe housing for a total of 24 women survivors in 2016. 3 women were from Oakland and 15 women were exploited in Oakland.
- Prevention Education: LNF provided Love Never Fails prevention education curriculum at McClymonds High School, Lighthouse Academy, Castlemont High School, Skyline High School, at the 19th Annual Oakland Middle School Peer Resource & Ethnic Studies Conference, and at a parent education workshop. LNF also provided 20 students at Fruitvale Academy with PROTECT abuse and human trafficking prevention education curriculum.
- Mentoring: LNF hosted an 18-hour trauma informed mentoring training in Oakland to train volunteers to mentor at risk, currently and previously exploited survivors.
- Community Activism: LNF participated in 5 Oakland community events to help raise awareness about the issue of human trafficking and encourage community members to get involved.
- Street Outreach: LNF led three Oakland street & phone outreaches in 2016 engaging multiple exploited adults and CSEC with resources and support.

MISSEY

Since 2007, MISSEY has devoted its energy to the heartbreaking epidemic of commercial sexual exploitation by supporting and advocating for youth who are victims of child sex trafficking. They are a survivor-centered, trauma-informed organization confronting the commercial sexual exploitation of children (CSEC) in Oakland, in Alameda County, and throughout California. Their programs are trauma-informed: services are rooted in the understanding of the vulnerabilities and

triggers of victims and survivors. Their goal is to provide a safe and loving environment for those we serve, and to lift up these youth so that they can have successful, independent futures. <http://misssey.org/>

Neighborhood Law Corps - City of Oakland

The Neighborhood Law Corps (NLC) is an award-winning unit in the City Attorney's Office that works with partners in the community to improve quality of life in Oakland. Through lawsuits and other civil actions, the NLC fights for social, environmental and economic justice with a focus on abusive landlords, substandard housing, human trafficking, violence and public nuisances including illegal dumping. <http://www.oaklandcityattorney.org/community/nlc.html>

Oakland Mind

The Oakland Mind is a movement that encourages equality for all through art, music, culture. They have recently started a campaign, #IWillNotParticipate, which voice the concerns of trafficking. They support businesses in the fight against trafficking. <http://oaklandmind.com/>

Oakland Unified School District

The mission of the Oakland Unified School District (OUSD) is to build a Full Service Community District focused on high academic achievement while serving the whole child, eliminating inequity, and providing each child with excellent teachers, every day. OUSD's vision is that students will find joy in their academic experience while graduating with the skills to ensure they are caring, competent, fully-informed, critical thinkers who are prepared for college, career, and community success. <https://www.ousd.org/>

Oakland Unite

All Oakland Unite's programs target our highest risk community members and neighborhoods, with a particular focus on interrupting violence now as it is occurring and preventing future violence. Oakland Unite is funded primarily by tax-payer dollars through the Oakland Public Safety and Services Violence Prevention Act (Measure Z). Measure Z funds are used to support the following objectives: reduce homicides, robberies, burglaries and gun-related violence; improve police and fire emergency 911 response times and other police services; and invest in violence intervention and prevention strategies that provide support for at-risk youth and young adults to interrupt the cycle of violence and recidivism. <http://oaklandunite.org/>

Office of Oakland Vice Mayor and Councilmember Annie Campbell Washington

Annie Campbell Washington is the Oakland City Councilmember for District 4. As Councilmember, Annie chairs the Life Enrichment Committee and serves as a member of the Finance & Management Committee and the Community & Economic Development Committee. Before being elected to City Council, Annie was the District 4 School Board Member for the Oakland Unified School District.

<http://www2.oaklandnet.com/government/o/CityCouncil/o/District4/index.htm>

Office of Councilmember Abel Guillen

Before his election to the Oakland City Council in November 2014, Abel Guillén served as a Trustee on the Peralta Community College District Board for eight years. As Trustee, he secured over \$20 million in grants for career education and green jobs training, and raised over \$50,000 for scholarships for students from underserved communities. In partnership with AC Transit,

Guillén created the Peralta Easy Pass that saves students over \$1,000 a year and has provided more than 1.2 million bus rides for students since its inception. While delivering eight consecutive balanced budgets, he reformed the Peralta Colleges' fiscal management to eliminate bureaucratic waste and successfully implemented measures to increase public accountability and transparency.

<http://www2.oaklandnet.com/government/o/CityCouncil/o/District2/a/Profile/index.htm>

Office of Councilmember Lynnette G. McElhaney

Lynnette dedicates her career to housing and community development. For fifteen years she has served as the Executive Director and CEO of Neighborhood Housing Services of the East Bay, which is a HUD-approved non-profit dedicated to affordable housing development, counseling and advocacy. She believes that a healthy city is one that balances a vibrant business sector with a commitment to economic justice for all residents.

<http://www2.oaklandnet.com/government/o/CityCouncil/o/District3/index.htm>

Office of Mayor Libby Schaaf

Mayor Libby Schaaf was inaugurated Oakland, California's 50th mayor on January 5, 2015. A native Oaklander, Mayor Schaaf previously served one term as a member of the Oakland City Council. Mayor Schaaf has more than two decades of public service experience that began while she was a young attorney leading volunteer efforts in Oakland. She left her legal career at Oakland's largest law firm to build and run the first centralized volunteer program for Oakland public schools at the Marcus Foster Institute. Mayor Schaaf then went on to become chief of staff to the Council President, Aide to then-Mayor Jerry Brown and Public Affairs Director for the Port of Oakland.

She is honored to serve the people of Oakland and to help promote her hometown as the greatest place to live, work, play and do business. She is committed to revitalization that preserves and celebrates Oakland's diversity and leads to direct prosperity for long-time residents and newcomers. Her four areas of focus as mayor are: holistic community safety, sustainable vibrant infrastructure, equitable jobs and housing and responsive trustworthy government.

<https://beta.oaklandca.gov/officials/libby-schaaf>

Office of U.S. Senator Feinstein

As California's senior Senator, Dianne Feinstein has built a reputation as an independent voice, working with both Democrats and Republicans to find commonsense solutions to the problems facing California and the Nation. Since her election to the Senate in 1992, Senator Feinstein has worked in a bipartisan way to build a significant record of legislative accomplishments helping strengthen the nation's security both here and abroad, combat crime and violence, battle cancer, and protect natural resources in California and across the country.

<https://www.feinstein.senate.gov/public/index.cfm/>

Oakland Police Department

The Oakland Police Department is committed to reducing crime and serving the community through fair, quality policing. The vision of the Oakland Police Department is to be a leader in law enforcement through strong community partnerships, professionally developed employees, enhanced technology, and strategic and succession planning. Their goals are to reduce crime,

strengthen community trust and relationship, and achieve organizational excellence. <http://www2.oaklandnet.com/government/o/OPD/index.htm>

Regina's Door

Regina's Door is a customer-service oriented boutique specializing in exquisite vintage dresses and pieces from the Victorian Era to the 1980's. Regina's Door is a customer-service oriented boutique specializing in exquisite vintage dresses and pieces from the Victorian Era to the 1980's. Regina's Door is proud to be a healing artistic space of love and compassion in Oakland, and we are honored to be a sanctuary of solace for survivors of sex trafficking, young creatives, at-risk youth, homeless youth and women. We are excited to announce that the boutique is starting a new journey of serving the community by providing healing theater/creative arts for survivors of sex trafficking, Oakland artist/creatives, and women through its partnership with Eliza's Pearl Arthouse. <http://www.reginasdoor.com/>

Royls Inc.

ROYLS (Reaching Our Young Ladies) is an organization formed by the Ministers Wives of Seventh Avenue MBC. The mission of the organization is to inform, educate and empower about (H.E.A.T.) Human Exploitation and Trafficking and (CSEC) Commercially Sexually Exploited Children. Only by collaboration and the application of innovative strategic models can we hope to eradicate Human Trafficking.

Safe Passages

Safe Passages disrupts the cycle of poverty by engaging youth and families to build and drive a continuum of services that supports student success and community development. We work with disadvantaged communities in Alameda County. Safe Passages is based on the premises that access to educational opportunity, health services, and family support should not be dictated by race or socio-economic status, and that healthy and supported young people are better prepared to learn and succeed. <https://safepassages.org/>

San Jose PD

The San Jose Police Department is committed to serving and protecting a great city. SJPDP provides numerous exciting and fulfilling opportunities, diverse teams dedicated to serving the community and provides an environment of mutual support and respect. <http://www.sjpdyou.com/index.html>

Serenity House

We work with women and transitional aged youth who have been victims of sexual assault, childhood abuse, domestic violence, homelessness, and human trafficking, and who struggle with substance abuse. We provide them with housing, counseling, and all the tools necessary for them to heal and transform their lives. Our organization serves women who are tired of living their lives carrying unresolved issues caused by emotional, physical, mental and sexual trauma. The majority of the women who come through our doors have been raped or molested as little girls. <http://www.serenityhouse680.org/about-us.html>

S.H.A.D.E

SHADE is a survivor led consulting, advocacy organization speaking out for survivors and working with other community groups, agencies, and governmental offices about social and

systemic changes to benefit survivor-thrivers. Our mission is to empowering survivors of sexual exploitation, domestic violence and human trafficking. We provide trainings, public speaking, peer counseling, awareness events, program development, policy support, court advocates, victim-survivor advocacy- crisis intervention, skill building and survivor leadership. <https://www.shadeproject.org/>

Shared Hope Intl.

Shared Hope International, a law and policy center, is dedicated to bringing an end to sex trafficking through our three-pronged approach – prevent, restore, and bring justice. They train community members to foresee trafficking and how to help victims of trafficking and initiate campaigns to raise awareness. They guide and fund local organizations to help expand shelter and provision services for survivors. They also offer services to protect victims. <http://sharedhope.org/>

West Coast Children's Clinic

We are an agency founded on a belief in psychology and community. A belief in children and their indomitable spirit. It is our job to help our clients believe in themselves, even if they can't believe in the world around them. We do individual therapy, group, and family therapy. From a variety of perspectives with a common commitment to being long term, we do foster youth development and transition age support groups. For children and their parents, relatives or foster parents, we do trauma work that includes early screening and assessment for children in their first hours removed from home. We do psychological evaluations that are collaborative and therapeutic. <http://www.westcoastcc.org/>

Young Women's Saturday Program -YWSP

The Young Women's Saturday Program (YWSP) was originally developed by the Alameda County District Attorney's Office in 2011 as a component of diversion or probation for girls ages 15-18 who are CSEC (Commercially Sexually Exploited Children) or at-risk for such exploitation. The YWSP also works with youth referred from the community, including schools and through other participants. YWSP is composed of sixteen 3-hour sessions that are both educational and therapeutic in nature. Sessions are facilitated by a clinical social worker and a survivor advocate.

The goal of the program is to provide a space for youth that is both safe, non-judgmental, and addresses pertinent issues through a trauma informed lens. Sessions will include career panels, practical skill training, offsite activities, and survivor speakers to promote self-esteem, community building, cultural education and creativity through hands on and sensory experiences. YWSP provides individualized case management, advocacy and incentives for attendance and participation. At the end of each cohort, youth participate in an awards and graduation ceremony and complete an evaluation to assess the efficacy of the program.

City of Oakland CSEC Task Force Educational Toolkit: Commercially Sexually Exploited Children (CSEC)



This toolkit was created to raise awareness and share knowledge about resources specific to Oakland and Alameda County about CSEC and how you can fight human trafficking in your community.

THE ISSUE

Human Trafficking is the exploitation of another person for the purpose of compelled labor or commercial sex through the use of force, fraud or coercion. Travel does not need to be involved. Human trafficking is broken into two categories: labor trafficking and sex trafficking. Pimping is a form of sex trafficking. Force, fraud, and coercion are not needed if the victim is under the age of 18.

The Commercial Sexual Exploitation of Children (CSEC) consists of any type of sexual activity involving a child in exchange for something of value, or promise thereof, to the child or another person. CSEC can include forced prostitution of children, child pornography, and child sex tourism. Victims often suffer from inhumane living conditions, neglect, poor diet and hygiene, and physical, sexual, and emotional abuse.

Human trafficking affects us all on some level, and anyone can be a victim, an exploiter, or a buyer. We have many tools to fight this epidemic, but the challenge we have is awareness. So, we must bring awareness and education to all. It can only be stopped by community awareness and action."

Survivor Leader Advocate @S.H.A.D.E

83%

of trafficking victims in the US are American born. Trafficking happens to men and women, boys and girls, regardless of race, religion, economic status, education and sexual orientation. In Oakland, CSEC disproportionately affects African-American girls.



FACTS ABOUT CSEC

- Child sex trafficking is a form of child sexual abuse.
- Trafficking happens to men and women, boys and girls, regardless of race, religion, economic status, education and sexual orientation.
- The vast majority of adult people in prostitution have pimps or other sex traffickers who take all or most of the money they earn and often physically and sexually abuse them.
- There is NO SUCH THING AS A CHILD/TEEN Prostitute. These children are VICTIMS OF RAPE.
- Human Trafficking is a global issue.

Who are the Traffickers? Traffickers include a wide range of criminal operators, including pimps, small families or businesses, and organized crime networks. **Pimp-controlled prostitution** is one of the most common forms of sex trafficking. **The internet is a "marketplace" for sex trafficking** where exploiters can remain anonymous, easily avoid law enforcement, facilitate financial transactions, and lie about the age of their victims.

They prey on already vulnerable victims, enticing children and unsuspecting families using tactics such as material goods; housing; promises of employment and a better life; physical and emotional abuse; sexual assault; confiscation of identification and money; isolation from friends and family; and even renaming victims.

Many have:

- Records of abusing others and may also have been victims of sexual abuse.
- Histories of trafficking drugs and weapons.

Who are the Sex Buyers? Sexual exploitation and sex trafficking are complex problems with many causes, but the key driver is the sex buyers. Without their money, pimps and traffickers have no incentive to force vulnerable women and men, girls and boys, into the illegal sex trade. When buyers stop buying, the whole system comes to a halt.

Forms of Trafficking: Victims of trafficking are often exploited for sexual purposes or forced labor, including: prostitution, pornography, erotic/nude massage, escort services, janitorial services, construction work, restaurant work, domestic servitude, begging, migrant farming.

Who are the Victims?

Exploitation does not discriminate, and any child is at risk of becoming victimized.

However, some trends identified in Alameda County are:

- Runaway and Homeless youth are at high-risk
- Children in foster care are at high-risk
- Victims of other forms of abuse such as physical or sexual violence are easy targets
- Any child, regardless of ethnicity or socio-economic background, is at-risk

What is a "Trauma Bond", and how does it affect a victim's ability to get to safety?

- Victims can develop a complex emotional attachment to their traffickers; it's a false sense of a relationship.
- Trauma bonding with an abuser is a survival strategy; it's an intense attachment to someone with whom a victim feels their survival depends upon. Victims become accustomed to the abuse and it's sometimes all they understand.
- A trauma bond does not have to be romantic in nature; it can occur within a variety of traumatic events.

HOW TO IDENTIFY SEX TRAFFICKING VICTIMS

- Not free to come and go as they wish, and/or not allowed to speak for themselves
- Working excessively long and/or unusual hours
- Fearful, anxious, depressed, submissive, or tense, especially after bringing up law enforcement
- Signs of physical and/or sexual abuse, physical restraint, malnourished, confinement, or torture
- Misses school on a regular basis and/or has unexplained absences
- Frequently runs away from home and often returning with injuries and/or material goods
- Inappropriate relations and attachments to adults – men and women
- Loss of sense of time or knowledge of whereabouts
- Signs of branding and tattoos showing affiliation with an exploiter

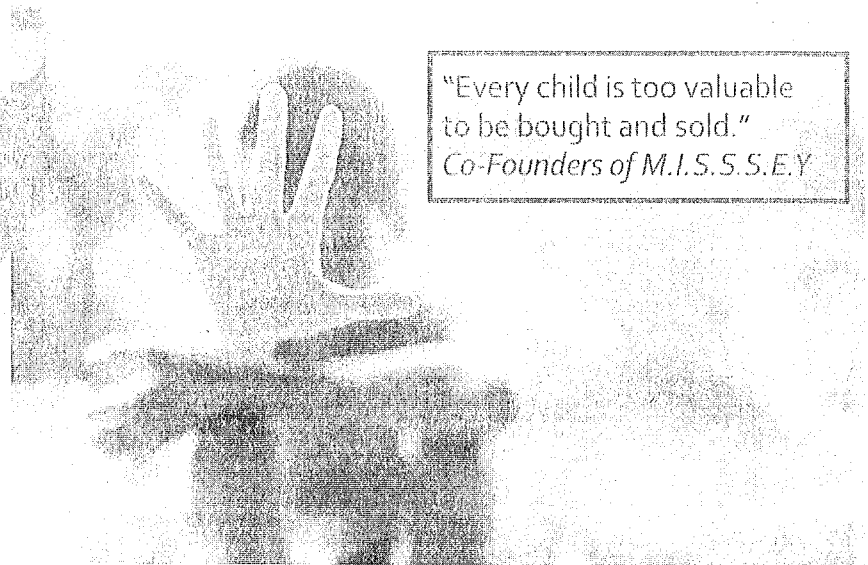
SEX TRAFFICKING IN OAKLAND

Victims in Oakland

86% of CSEC youth identified in the Juvenile Justice System are children of color.

41% of victims are currently in the juvenile justice system.

80% of CSEC victims in Oakland have been previously victimized.



“Every child is too valuable to be bought and sold.”
Co-Founders of M.I.S.S.S.E.Y

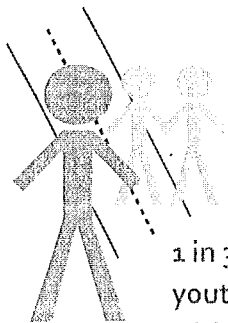
Demand in Oakland

65% of victims recruited by sex traffickers are from outside Oakland.

70% Roughly 70% of registered vehicle owners receiving letters from OPD regarding being seen attempting to solicit sex are from outside Oakland.

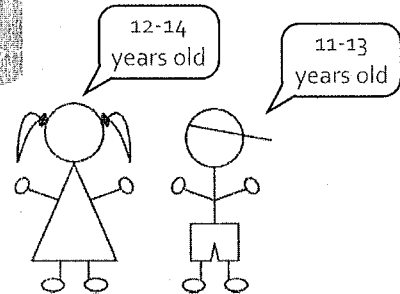
TECH INDUSTRY
The tech industry has a higher rate of purchasing sex than any other industry.

200 MEN
200 men are currently being recruited by sex traffickers in Oakland.



1 in 3 runaway and/or homeless youth will be solicited for sex within 48 hours.

What is the average age girls and boys are forced into prostitution?



Time to Take Action...What can I do to help?

1. If you see something, say something!
2. Host an event in your community
3. Share information with a friend
4. Download National Hotline number to your phone
5. Join the Oakland CSEC Task Force
6. Use ReportJohn.org
7. Volunteer or donate to a local organization
8. Speak with your kids about healthy relationships



HOW TO REPORT CSEC

What should you do if you suspect a minor is being trafficked in the Bay Area?
Below is Alameda County's Procedure for the public in getting assistance.

- * If you believe a minor is a victim of sex trafficking, call the Alameda County Child Abuse Hotline: (510) 259-1800. **Provide as much information as possible.**
- * To report suspicious activity or to get help, call: National Human Trafficking Hotline (888) 373-7888 or text "BeFree" (233733).
- * If you or someone you know is in immediate danger, please call 911.
- * Please do not approach the person (trafficker/pimp) who's exploiting the victim for yours and the victim's safety.

What if the suspected victim is over 18 years of age?

- * If you believe an adult is a victim of sex trafficking, call the Bay Area Women Against Rape 24 hour Hotline: (510) 845-7273.
- * To report suspicious activity or to get help, call: National Human Trafficking Hotline (888) 373-7888 or text "BeFree".
- * If you or someone you know is in immediate danger, please call 911.
- * Please do not approach the person (trafficker/pimp) who's exploiting the victim for yours and the victim's safety.

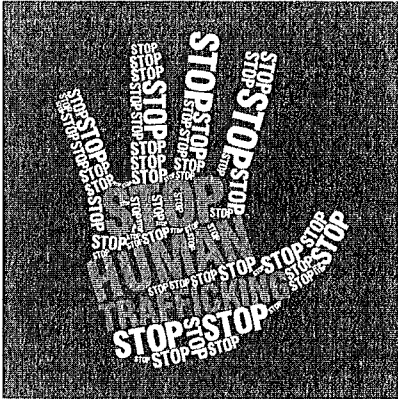
HOW TO COMBAT CSEC

What is being done to address human trafficking?

Because human trafficking is a complex issue, addressing it requires collaboration with government agencies, non-profit organizations, health care professionals, local businesses, faith-based groups, educators and students, law enforcement, and you, the community!

Local government and law enforcement efforts to combat human trafficking

Task Forces and Coalitions fighting human trafficking: Most states, counties have task forces or coalitions that are made up of governmental offices (federal and local), service providers, community groups and individuals that are dedicated to addressing this issue that's affecting our lively hood. These teams are working on solutions in the areas of prevention, intervention, policy and campaigns.



"We are educating and engaging businesses and communities to keep their eyes and ears open and tell us what they see on the street every day – in essence they are our Neighborhood Watch for human trafficking."
Alameda County District Attorney Nancy E. O'Malley

Your local task force in Alameda County is the City of Oakland CSEC Task Force.

The CSEC Task Force has focused on three goals:

Developing Strategies / Educating and Engaging Communities / Reducing Demand

Regular CSEC Task Force Meetings are scheduled for the 2nd Wednesday of every other month, 10am - 12pm, Oakland City Hall. For questions, contact Karely Ordaz Salto, Special Assistant to the Mayor 510-238-7340.

Members of the City Of Oakland CSEC Task Force

Elected Offices of:

Mayor Libby Schaaf • Council President Lynette Gibson McElhaney • Vice Mayor Annie Campbell Washington
Councilmember Noel Gallo • Councilmember Abel Guillen • Assemblymember Rob Bonta
Assemblymember Tony Thurmond • Senator Dianne Feinstein

Public Safety Offices of:

District Attorney Nancy O'Malley • Oakland City Attorney • Oakland Police Department

Intervention

Department of Human Services, Oakland Unite • WestCoast Children's Clinic • Alameda County Family Justice Center • Motivating, Inspiring, Supporting, and Serving Sexually Exploited Youth (MISSEY)
Alameda Family Services, DreamCatcher Youth Services • Alameda County Social Services Agency
Bay Area Women Against Rape (BAWAR) • Love Never Fails (LNF) • S.H.A.D.E Project

Prevention and Education

The Oakland Unified School District (OUSD)

Advocacy

Survivors Healing, Advising and Dedicated to Empowerment (S.H.A.D.E.) Project • Abolitionist Mom
CASA of Alameda County • Change a Path • Regina's Door • Victory Outreach

Local Business owners and concerned citizens

Appreciation to the CSEC Task Force 'Awareness & Prevention' Sub-Committee for production of this toolkit.