

CITY OF OAKLAND

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OFFICE OF THE CITY CLERK
OAKLAND
AGENDA REPORT
2016 SEP 16 AM 10:56

TO: Sabrina B. Landreth
City Administrator

FROM: Brooke A. Levin
Director, Public Works

SUBJECT: State Youth Soccer Grant

DATE: September 2, 2016

City Administrator Approval

Date:

9/15/16

RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution Authorizing the City Administrator or Designee to Apply For, Accept, and Appropriate Grant Funds From the California Youth Soccer and Recreation Development Program for the Rainbow Recreation Center Renovation Project In An Amount Not-to-Exceed Six Hundred Thousand Dollars (\$600,000.00) And for the Raimondi Park Phase Two Synthetic Field in an Amount Not-to-Exceed One Million Dollars (\$1,000,000.00).

EXECUTIVE SUMMARY

Approval of this resolution will authorize the City Administrator to apply for, accept, and appropriate grant funds for the Rainbow Recreation Center Renovation Project and the Raimondi Park Phase Two Synthetic Sports Field projects. Rainbow Recreation Center is an ongoing capital improvement project currently under design. Raimondi Park project needs a second synthetic sports field as part of the master plan implementation. Rainbow Recreation Center and Raimondi Park are respectively located in Council District 6 and District 3 as shown in **Attachment A – Project Location Map**.

BACKGROUND / LEGISLATIVE HISTORY

Rainbow Recreation Center:

The Rainbow Recreation Center Expansion project was identified as a priority project for District 6 on the Council approved FY2011-2013 Park Project Prioritization List under Resolution No. 83725 C.M.S. City applied for the State Department of Parks and Recreation Proposition 84 – Statewide Park Grant in 2011 per Resolution 83367 C.M.S. In early 2014, the State notified and awarded a grant in the amount of \$5 million to the City for the project. In June 2016, the City received another grant for the project from the State Housing Community Development – Housing Related Parks Program, in the amount of \$928,500.00 bringing the total available funds to \$5.928 million. Estimated total project fund need is \$9.3 million and staff is continuing to seek additional funds.

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The project scope includes expanding of approximately 4500 sq. ft. of building to the existing facility so as to expand and accommodate multiple programs and user functions. With the existing gymnasium to remain, the new construction includes multi-purpose rooms, computer room, daycare room, office restrooms/showers and other support spaces. Site features will include changing the existing tennis court to a multi-purpose/soccer practice and flag football field, creating storm water treatment areas, a native plant garden, a butterfly garden, a riparian habitat by the existing creek, picnic areas, new swings for the playground, new outdoor exercise stations, renovated parking lot, pedestrian and sports lighting, landscape and improved irrigation system for water conservation.

Raimondi Park – Phase 2A Synthetic Sport Field

Raimondi Park, located at 1800 Wood Street in West Oakland, was identified under the FY 2003-2005 capital program as a park in need of major renovation. An overall concept plan was developed in 2003-2004 by the Oakland Parks and Recreation Foundation (OPRF, formerly Friends of Parks and Recreation) through a community engaged process. In partnership with the OPRF, Phase 1 of the Raimondi Park Plan was implemented in 2007 and constructed in 2008. The first phase of the project implemented multiple elements, including a new synthetic sport field, a new baseball field, field lighting and scoreboards, a tot lot for children ages 2 - 5, ADA accessible pathways, sidewalk, and parking along 18th Street, community picnic area, etc. The remaining elements include a second new sport field, second tot lot for children ages 5 - 12, a community garden, restroom renovation, and additional ADA access improvements along the new facility by 20th Street. The project was listed under the Council approved FY2013-15 Park Project Prioritization list as part of Resolution 85056 C.M.S.

The proposed Phase 2A continuation of the concept plan will replace the existing natural grass area with a new synthetic sport field, adding viewing seats and associated ADA accessibility improvements. The project also includes the revitalization of the current putting green with new synthetic turf and ADA accessibility improvements as required. The total estimated project cost is approximately \$3.0 million.

The City fields are among the most used park and recreation facilities and currently unable to meet the demand for a variety of field sports. Oakland currently hosts more than 15,000 youth, adult, school participants on 6 soccer pitches and only 1 synthetic turf field each year. The demand is high for practice space and field space throughout the city which has resulted in fields not being able to support a quality experience for users and a challenge to manage and maintain by the staff. Adding another synthetic turf field will not only benefit youth soccer, but increase the play for youth football, rugby and adult soccer groups. Soccer is one of the fastest growing sports that is played all year around and the synthetic turf will extend playing time year round while reducing maintenance costs.

The East Bay United Club Soccer Club (EBUSC) is an Oakland youth based soccer organization that serves approximately 3,000 youth in the City. They are a member of the broader Jack London Youth Soccer Sports League (JLYSSL) that has been in Oakland for over three decades. EBUSC has partnered with the City in providing soccer programs for City youths as well as the region. In 2015, EBUSC had fundraised approximately \$2 million and proposed to provide a gift-in-place project to implement Phase 2A in partnership with the City.

However, the project was postponed due to funding shortages and the inability to finalize an operation/program agreement.

ANALYSIS AND POLICY ALTERNATIVES

California State Parks, Office of Grants and Local Services (OGALS) announced the 2016 California Youth Soccer and Recreation Development Program in March this year. The competitive grant program will provide approximately \$16 million in grant funds for new outdoor recreation opportunities along with water conservation measures for projects “fostering the development of new youth soccer, baseball, softball, and basketball recreation opportunities in heavily populated, low-income urban areas with a high youth crime and unemployment rate...” The maximum grant amount is \$1 million and grant applications are due on November 1, 2016. Grant criteria are as follows:

1. Projects serving the highest population, lowest median household income, and highest unemployment rate as compared to all applicants.
2. Projects demonstrating significant community challenges and high needs for recreation opportunities as compared to all applicants.
3. Projects that demonstrate high interactive community involvement.
4. Projects that maximize user time for both leagues and open use.
5. Organizational capacity to implement and delivery the project meeting grant requirements.
6. Projects that maximize water-use reduction/conservation measures.
7. Projects that have matching funds and maximize use of grant funds only for construction.

Both of the proposed projects are on the City's Park Project Prioritization list: Rainbow Recreation Center was listed in FY2011-2013 and is an active on-going project; Raimondi Park Phase 2 was on the FY2013-2015 Park Prioritization Project List to create a new synthetic sport field. The field was planned to move forward with EBUSC partnership but delayed due to funding and use agreement issues. The current FY2016-2017 Park Prioritization Project List is limited in projects that will provide and meet the key objective of the grant program in creating a new active sport field. The selected projects will leverage existing available funds to complete the projects and enhance grant competitiveness. Other potential sport-field related projects reviewed on the current Prioritization List are:

- Bushrod Park Sport Field Renovation – Two baseball fields are existing but the land is partially owned by OUSD.
- San Antonio Park – The synthetic field is existing.
- Arroyo Viejo Park – Existing baseball field and basketball courts
- Burkhalter Park Softball Field Renovation – Existing field and basketball courts

Rainbow Recreation Center:

Staff contracted with an architectural and engineering team for the project in 2015. The project design is approximately 50% complete with construction bidding anticipated in early 2017. Since the project budget estimate is \$9.3 million, full project funds will need to be identified prior

to issuing for bid. The proposed grant application will help close the gap of the remaining \$3.4 million required to implement the full project as the City continues to seek additional funds. The requested application amount will fund the new combined soccer practice and flag football synthetic field, adjacent picnic area and outdoor exercise stations, riparian habitat, a portion of sports and pedestrian lighting, pathway, and landscaping and irrigation which include the associated water conservation measures and an educational component. If project funding remains short by the completion of design, the project will be implemented in phases using available funds.

Raimondi Park – Phase 2A Synthetic Sport Field

The first phase of the Raimondi Park project was constructed eight years ago. Oakland Parks & Recreation (OPR) has heavily programmed and utilized the field. Over the years, OPR partners with various user groups, community non-profits and local businesses to maximize park use. The second field for the Raimondi Park will expand recreational opportunities for the local community and City-wide users. EBUSC has continued to express interest in committing up to \$2,000,000 in capital improvements for the second multi-purpose synthetic Field and associated ADA improvements for Raimondi Park. OPR and EBUSC are continuing to review and refine the partnership program details so as to maximize and provide equitable use of the facilities for Oakland youths. By obtaining the grant funds, the City can create a private-public partnership project to complete the original community supported concept plan as well as maximize potential programs to serve youths.

FISCAL IMPACT

Council's authorizations to apply for, accept, and appropriate the California Youth Soccer and Recreation Development Program Grant funds will enable staff to leverage existing funds and seek capital funding for the Rainbow Recreation Center Expansion and the Raimondi Park second synthetic field projects.

The reimbursable grant fund for Rainbow Recreation Center Project and for Raimondi Park Phase 2A project, if awarded, will be established in the California Parks & Recreation Fund (2134), Capital Projects – Project Management Organization (92270), Landscaping, Improving Grounds Account (57112), and a separate new project number for each project.

PUBLIC OUTREACH / INTEREST

Rainbow Recreation Center

The project initiated in 2011 when staff conducted series of public meetings with the community in preparation for the Statewide Parks Grant application process. Community members, such as seniors, youths, park user groups were invited to meetings held at various locations within Council District 6 to develop the concept plan and program needs. After receiving the grant and initiating the project design phase, community members have been invited back and engaged in developing the design per the concept and adding any evolving program needs. Staff has conducted three additional design review meetings with the community and OPR since design

began in September 2015. The project design has been refined and supported by the community.

Raimondi Field Phase 2A:

In 2014-15, OPR has conducted four citywide focus groups with the community to discuss the growing need for additional sports fields and increased community support for maintenance needs. In addition, OPR's Sports Advisory Committee routinely conducted quarterly meetings and this site was part of the discussion held in September 2014. The public has also received further information about the Raimondi Park Phase 2A Capital Improvements in the May 2015 PRAC meeting.

COORDINATION

The projects continue to be coordinated between Oakland Public Works (OPW) and OPR. In addition, the report and resolution have been reviewed by the Office of City Attorney and the Controller's Bureau.

SUSTAINABLE OPPORTUNITIES

Economic: The grant funds, if successful, will provide funds to implement the proposed capital projects which in turn contribute to local economy in the implementation of the projects through contracts.

Environmental: While efforts to obtain grant has no environmental impact, the implementation of the capital projects funded by the grants will be required to incorporate water conservation measures as part of the grant requirement. In addition, City projects will implement sustainable practices and policies such as Bay Friendly Landscape practices, Green building strategy, water conservation measures, etc. to conserve natural resources, reduce energy consumption, and protect the environment.


Social Equity: Improvements to the existing facilities and assets will improve and expand opportunities for the community and all program users of City's recreational facilities. The projects are part of continued park and recreation facilities capital program to update aging facilities and improve City assets to provide equitable access for seniors, youth and people of all ages. The projects will meet sustainability requirements as well as American with Disability Access Act.

ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The City Council Adopt A Resolution Authorizing the City Administrator, or Designee, to Apply For, Accept, and Appropriate Grant Funds From the California Youth Soccer and Recreation Development Program for the Rainbow Recreation Center Renovation Project In An Amount Not-to-Exceed Six Hundred Thousand Dollars (\$600,000.00) and for the Raimondi Park Phase 2 Synthetic Field in an Amount Not-to-Exceed One Million Dollars (\$1,000,000.00).

For questions regarding this report, please contact Danny Lau, Project Delivery Division Manager, (510) 238-7211.

Respectfully submitted,


BROOKE A. LEVIN
Director, Oakland Public Works

Reviewed by:
Michael J. Neary, Assistant Director
Bureau of Engineering & Construction

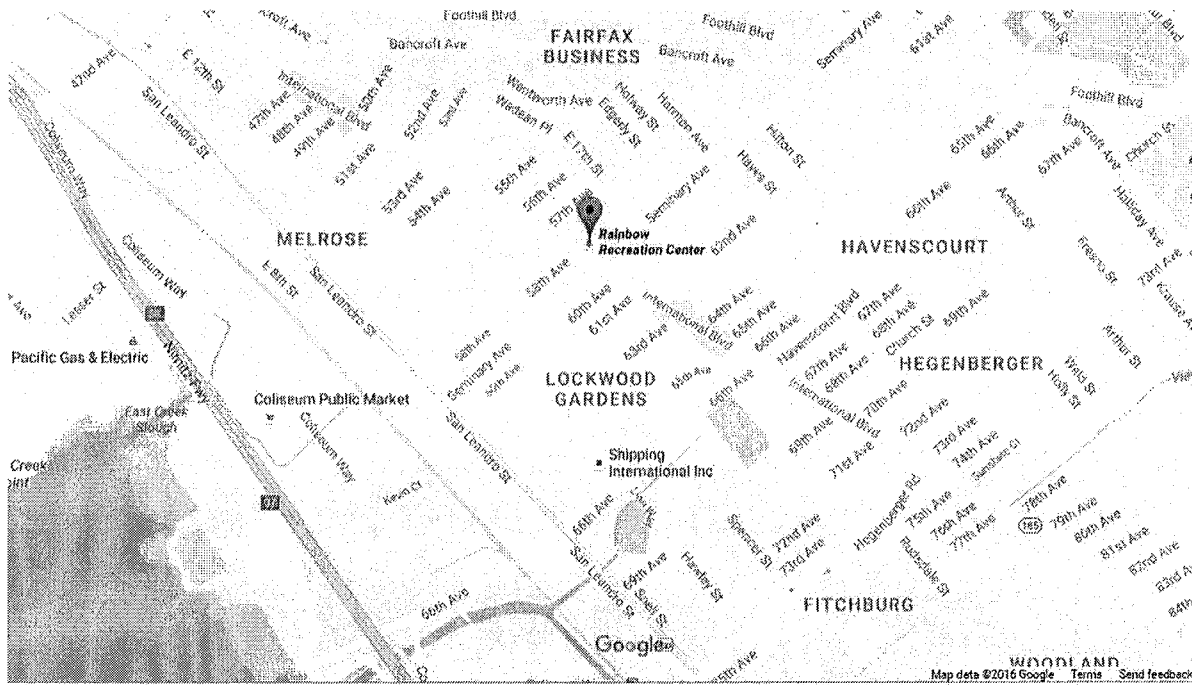
Reviewed by:
Danny Lau, Division Manager Engineering
Project Delivery Division

Prepared by:
Lily Soo Hoo, Project Manager
Project Delivery Division

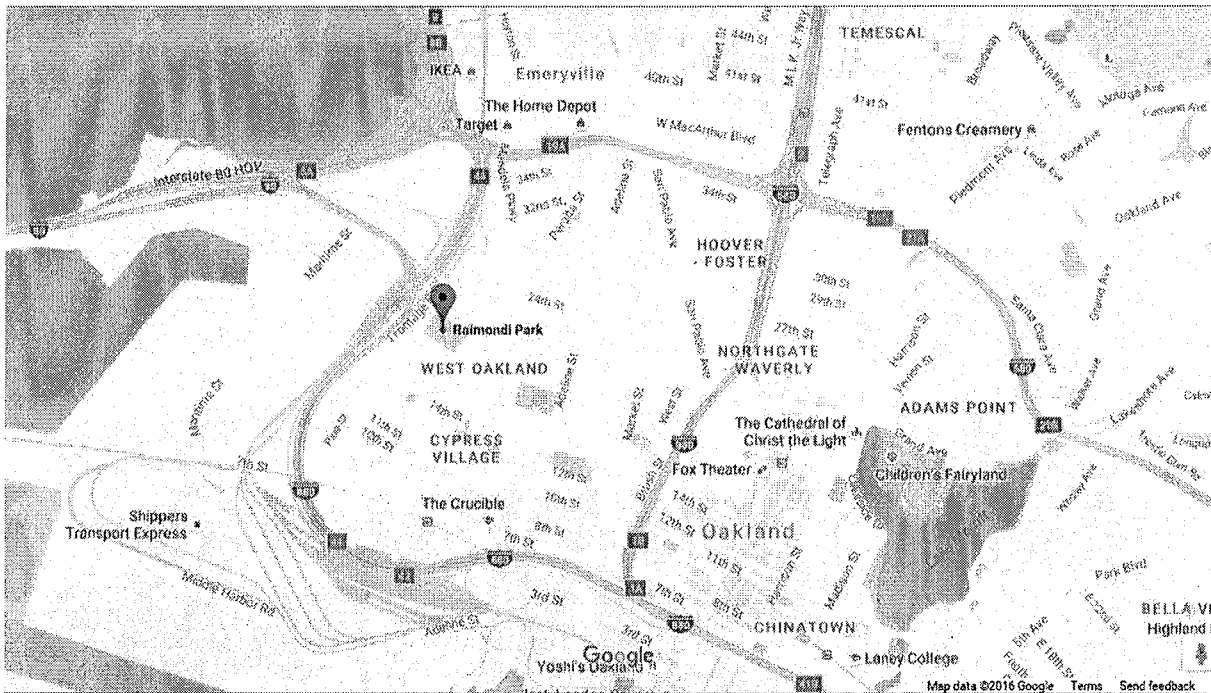
Attachment (1): A. Project Location Maps

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Attachment A
Project Location Maps



Rainbow Recreation Center

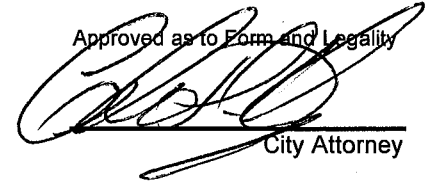


Raimondi Park

FILED
OFFICE OF THE CITY CLERK
OAKLAND

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Approved as to Form and Legality



City Attorney

OAKLAND CITY COUNCIL

RESOLUTION No. _____ C.M.S.

Introduced by Councilmember _____

STAFF RECOMMENDS THAT THE CITY COUNCIL ADOPT A RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR OR DESIGNEE TO APPLY FOR, ACCEPT, AND APPROPRIATE GRANT FUNDS FROM THE CALIFORNIA YOUTH SOCCER AND RECREATION DEVELOPMENT PROGRAM FOR THE RAINBOW RECREATION CENTER RENOVATION PROJECT IN AN AMOUNT NOT-TO-EXCEED SIX HUNDRED THOUSAND DOLLARS (\$600,000.00) AND FOR THE RAIMONDI PARK PHASE TWO SYNTHETIC FIELD IN AN AMOUNT NOT-TO-EXCEED ONE MILLION DOLLARS (\$1,000,000.00)

WHEREAS, the City of Oakland established a Park Prioritization Project List on a bi-annual basis to serve as the implementation plan for funding opportunities and complete park capital improvement projects; and

WHEREAS, the State Department of Parks and Recreation has been delegated the responsibility by the Legislature of the State of California for the administration of the Youth Soccer and Recreation Development Program, setting up necessary procedures governing the application; and

WHEREAS, said procedures established by the State Department of Parks and Recreation require the Applicant to certify by resolution the approval of application before submission of said application to the State; and

WHEREAS, successful Applicants will enter into a contract with the State of California to complete the Grant Scope project; now therefore, be it

RESOLVED: That the City Council approves the filing of an application each for the Rainbow Recreation Center Expansion and Raimondi Park Phase 2A Sport Field; and

1. Certifies that said Applicant has or will have available, prior to commencement of any work on the project included in this application, the sufficient funds to complete the project; and
2. Certifies that if the project is awarded the Applicant has or will have sufficient funds to operate and maintain the project, and
3. Certifies that the Applicant has reviewed, understands, and agrees to the General Provisions contained in the contract shown in the Grant Administration Guide; and

4. Delegates the authority to the City Administrator, or designee, to conduct all negotiations, sign and submit all documents, including, but not limited to applications, agreements, amendments, and payment requests, which may be necessary for the completion of the Grant Scope; and
5. Agrees to comply with all applicable federal, state and local laws, ordinances, rules, regulations and guidelines.

FURTHER RESOLVED: That the City Administrator, or designee, is hereby authorized and directed to apply for, accept, and appropriate grant funds from the State of California Department of Parks and Recreation Youth Soccer and Recreation Development Program for the Rainbow Recreation Center Expansion Project in an amount not-to-exceed six hundred thousand dollars (\$600,000.00) and for the Raimondi Park Phase 2A Sport Field project in an amount not to exceed one million dollars (\$1,000,000.00); and be it

FURTHER RESOLVED: That the City Administrator, or designee, is hereby authorized to take all necessary actions with respect to the projects listed above consistent with this Resolution and its basic purpose; and be it

FURTHER RESOLVED: That all agreements will be reviewed and approved for form and legality by the Office of the City Attorney and that a copy of the agreements will be on file with the City Clerk, and be it

FURTHER RESOLVED: That a copy of this Resolution will be transmitted to the State of California Department of Parks & Recreation and placed on file with the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, CAMPBELL WASHINGTON, GALLO, GUILLEN, KALB, KAPLAN, REID, and PRESIDENT GIBSON MCELHANEY

NOES -

ABSENT -

ABSTENTION -

ATTEST: _____

LaTonda Simmons
 City Clerk and Clerk of the Council
 of the City of Oakland, California