



CITY OF OAKLAND

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OFFICE OF THE CITY CLERK  
OAKLAND

2017 SEP 14 AM 10:04

# AGENDA REPORT

**TO:** Sabrina B. Landreth  
City Administrator

**FROM:** Anne Kirkpatrick  
Chief of Police

**SUBJECT:** FY 2017-18 OPD Traffic Safety Grant

**DATE:** August 18, 2017

City Administrator Approval

Date:

9/13/17

## RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator, Or Designee, To Accept And Appropriate Grant Funds In The Amount Of Seven Hundred And Eight Thousand Dollars (\$708,000) Dollars From The State Of California, Office Of Traffic Safety (OTS), For The Fiscal Year 2017-2018 Selective Traffic Enforcement Program (STEP) To Be Administered By The Oakland Police Department (OPD), And To Authorize The General Purpose Services Fund To Contribute Sixty Eight Thousand Nine Hundred Forty Nine Dollars (\$68,949) To Cover The Central Services Overhead Charges.

## EXECUTIVE SUMMARY

Approval of this resolution will allow State of California Office of Traffic Safety (OTS) grant funds to be received by OPD Traffic Operations Section for traffic safety. The \$708,000 grant awarded to OPD will also be used to: 1) deploy two full-time (FT) traffic enforcement officers; 2) purchase a Traffic Collision Reconstruction System and a Crash Data Retrieval System; 3) provide overtime for targeted traffic enforcement; and 4) cover related travel and specialized training. OTS does not allow grant funds to be used for overhead costs; OPD therefore requests that the City Council waive the City's Central Services Overhead (CSO) costs of \$68,949.

## BACKGROUND / LEGISLATIVE HISTORY

The State of California has made positive strides in recent years in reducing the rate of motorist related fatal and serious injury collisions which occur due to alcohol consumption, speeding, running of red lights and other select vehicle code violations. However, these types of incidents remain prevalent causes of death and injury nationally and in California. Studies conducted in California and other states have shown that cities engaged in enforcement operations targeting select vehicle code violations have seen substantial reductions in fatal and injury collisions.

The National Highway Traffic Safety Administration (NHTSA) funds OTS to administer the

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Selective Traffic Enforcement Program (STEP). OPD will use the funds to mitigate vehicle traffic-related injuries and increase pedestrian and bicycle safety, including fatalities and persons injured in collisions involving alcohol, speed, red light violations, aggressive driving, and other types of primary collisions. OPD's Traffic Enforcement Section (TOS) will use the grant fund to further these goals through both education and enforcement.

TOS has taken steps to improve traffic safety through law enforcement, including comprehensive traffic enforcement strategies and operations. Traffic officers and supervisors receive ongoing training (i.e. driving under the influence (DUI) check point management and field sobriety recognition) in the establishment and execution of these enforcement and awareness operations. Additionally, TOS has computerized its reporting and record-keeping procedures for fatality and injury collisions data.

City Council previously approved acceptance and appropriation of the STEP grant via Resolution No. 86491 C.M.S., dated November 3, 2016, Resolution No. 85768 C.M.S., dated September 8, 2015; Resolution No. 85274 C.M.S., dated November 18, 2014; Resolution No. 84712 C.M.S., dated November 19, 2013; Resolution No. 83555 C.M.S., dated September 20, 2011; Resolution No. 81223 C.M.S., dated April 15, 2008; Resolution No. 80578 C.M.S., dated May 15, 2007; and Resolution No. 80130 C.M.S., dated September 19, 2006.

### **ANALYSIS AND POLICY ALTERNATIVES**

Staff will continue to operate the STEP grant in accordance with OPD policies and the OTS grant requirements. These requirements include the performance of the following operations planned between October 1, 2017 and September 30, 2018:

- 4 DUI driver license checkpoints
- 11 DUI saturation patrols
- 12 distracted driving enforcement operations targeting drivers using hand-held cellular phones and texting
- 18 traffic enforcement operations including, but not limited to, select primary collision factor violations
- 4 motorcycle safety operations
- 4 Night-time "click it or ticket" seatbelt enforcement operations
- 12 bicycle and pedestrian enforcement operations in identified areas of high bicycle and pedestrian traffic
- 2 Traffic Safety educational presentations
- Deploy 2 FT officers, dedicated to DUI enforcement
- Participation in National Walk to School Day
- Participation in National Highway Traffic Safety Administration (NHTSA) Winter mobilization and Summer mobilizations
- Participation in the National Distracted Driving Awareness Month
- Participation in the National Click It or Ticket mobilization period
- Participation in the National Bicycle Safety Month
- Participation in the National Motorcycle Safety Month
- Participation in National Teen Driver Safety Week

- Participation in the National Child Passenger Safety Week
- Participation in the California Pedestrian Safety Month
- Develop a "HOT Sheet" program to notify patrol and traffic officers to be on the lookout for identified repeat DUI offenders and update HOT Sheet monthly
- Send law enforcement personnel to the NHTSA Standardized Field Sobriety Testing (SFST) POST-certified training
- Send law enforcement personnel to the NHTSA Advanced Roadside Impaired Driving Enforcement (ARIDE) POST-certified training

These programs were intended to reduce fatal and injury collisions while reinforcing safe driving behavior through enforcement and education. Operations mostly focused on intersections that had been identified as having a disproportionate number of traffic collisions and motorcycle safety issues.

OPD administered STEP grants in the FY 2010-2011, FY 2011-2012, FY 2013-2014, FY 2014-2015, FY 2015-2016, and FY 2016-2017. Table 1 below provides collision data for the prior three years.

Table 1- Oakland Collisions, Injuries, and Fatalities: 2014-2016

| Collision Type                          | FY 2014-15                         |        |         |         | 2015-16    |        |         |         | FY 2016-17 |        |         |         |
|---|------------------------------------|--------|---------|---------|------------|--------|---------|---------|------------|--------|---------|---------|
|   | Collisions                         |        | Victims |         | Collisions |        | Victims |         | Collisions |        | Victims |         |
| Fatal                                   | 21                                 |        | 23      |         | 26         |        | 27      |         | 21         |        | 21      |         |
| Injury                                  | 1247                               |        | 1718    |         | 1741       |        | 2148    |         | 1876       |        | 2441    |         |
|   | Fatal                              | Injury | Killed  | Injured | Fatal      | Injury | Killed  | Injured | Fatal      | Injury | Killed  | Injured |
| Alcohol - Involved                      | 3                                  | 35     | 4       | 53      | 5          | 45     | 5       | 61      | 2          | 56     | 2       | 78      |
| Hit & Run                               | 4                                  | 418    | 5       | 527     | 9          | 465    | 9       | 530     | 3          | 434    | 3       | 555     |
| Nighttime (2100-0259 hours)             | 5                                  | 112    | 6       | 195     | 10         | 257    | 10      | 309     | 6          | 259    | 6       | 366     |
| <b>Top 3 Primary Collision Factors*</b> |                                    |        |         |         |            |        |         |         | Fatal      | Injury | Killed  | Injured |
| #1 -                                    | 22350 VC (unsafe speed)            |        |         |         |            |        |         |         | 6          | 160    | 6       | 232     |
| #2 -                                    | 21453(a) VC (red light)            |        |         |         |            |        |         |         | 2          | 233    | 2       | 340     |
| #3 -                                    | 22107 VC (unsafe change of course) |        |         |         |            |        |         |         | 2          | 150    | 2       | 215     |

\* Estimated data

Many factors (undetermined in many cases) can contribute to collisions. Table 1 above shows that traffic collisions increased from 2014 through 2015, but that collisions decreased in 2016. However, the number of injuries and victims in 2016 were higher than the previous two years, indicating an ongoing traffic safety concern, which negatively impacts the lives and safety of Oaklanders. Funding from OTS will position OPD to continue its efforts to conduct various traffic enforcement operations and make the streets safer for pedestrians and the motoring public.

The two officers funded by this grant will serve as DUI officers and be part of a Traffic Enforcement Unit (TEU) within TOS, made up of one sergeant and eight officers, including the two STEP-funded positions. The TEU will purchase two new equipment systems, in addition to costs associated with various DUI checkpoint supplies, as per below:

- A Traffic Collision Reconstruction System, which will diagram and record traffic collision scenes and be used to perform calculations, and will likely require OPD to purchase related equipment (computer, software, electronic transit, an electronic distance measuring device, and other accessories).
- A Crash Data Retrieval System, which will be used to retrieve and analyze information from vehicle event data recorders for investigating serious traffic collisions. Costs will include hardware and software, along with tax and shipping, as well as other accessories needed to make the system fully functional.

**FISCAL IMPACT**

OTS will reimburse the City up to \$708,000 for the various enforcement operations and education programs during the grant period of October 1, 2017 to September 30, 2018. The budget for the OTS STEP grant award is outlined in Table 2 below.

*Table 2 – OTS STEP Funding A / Location Plan*

| <b>Use of Funds</b>   | <b>Amount</b>       |
|---|---------------------|
| Two (2) FT DUI Officers Salary  | \$228,553.00        |
| Two (2) FT DUI Officers Benefits  | \$168,307.00        |
| Overtime to conduct enforcement operations from October 1, 2017 to September 30, 2018 | \$252,934.00        |
| Travel/Training Expenses  | \$6,157.00          |
| Traffic Collision Reconstruction and Crash Data Retrieval Systems                     | \$50,000.00         |
| DUI Checkpoint and Device/Calibration Supplies  | \$2,049.00          |
| <b>TOTAL</b>  | <b>\$708,000.00</b> |

Funds will be allocated in the State of California Grant Fund (2159), Traffic Enforcement Division Organization (107510), Traffic Operations Program (PS14), in the Project to be determined. The program will be managed by the Traffic Operations Section Commander.

Table 3-Location of OTS STEP Grant Funds

| Fiscal Year | Fund Source | Organization | Account | Project | Program | Amount    |
|-------------|-------------|--------------|---------|---------|---------|-----------|
| 2017-18     | 2159        | 107510       | TBD     | TBD     | PS14    | \$708,000 |

*General Purpose Fund Contributions*

Based on the City's Central Services Overhead (CSO) rates, overhead charges associated with the grant's personnel costs will be approximately \$68,949. However, per the granting agency, indirect costs such as CSO charges are disallowed; staff therefore requests the City's General Purpose Fund contribute \$68,949 to cover the CSO charges.

**PUBLIC OUTREACH / INTEREST**

This item is of interest to the public as these grant funds will be used to promote public safety on Oakland's public streets.

**COORDINATION**

This report and legislation have been reviewed by the Office of the City Attorney and the Budget Bureau.

**SUSTAINABLE OPPORTUNITIES**

**Economic:** There are no economic activities associated with this report

**Environmental:** There are no environmental opportunities identified in this report.

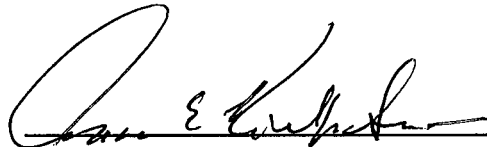
**Social Equity:** Reckless driving, exhibitions of speed, unlicensed vehicle operation, DUI, and other traffic problems negatively impact public safety and the quality of life of all Oaklanders. Efforts to address these problems will lead to life improvements for all Oaklanders.

**ACTION REQUESTED OF THE CITY COUNCIL**

Staff Recommends That The City Council Approve A Resolution Authorizing The City Administrator, Or Designee, To Accept And Appropriate Grant Funds In The Amount Of Seven Hundred And Eight Thousand Dollars (\$708,000) Dollars From The State Of California, Office Of Traffic Safety (OTS), For The Fiscal Year 2017-2018 Selective Traffic Enforcement Program (STEP) To Be Administered By The Oakland Police Department (OPD), And To Authorize The General Purpose Services Fund To Contribute Sixty Eight Thousand Nine Hundred Forty Nine Dollars (\$68,949) To Cover The Central Services Overhead Charges.

For questions concerning this report, please contact David Elzey, Lieutenant of Police, at (510) 777-8637.

Respectfully submitted,



Anne E. Kirkpatrick  
Chief of Police  
Oakland Police Department

Reviewed by:

David Elzey, Lieutenant of Police  
OPD, Traffic Operations Section

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OPD, Fiscal Services Division

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OPD, Fiscal Services Division

Bruce Stoffmacher, Legislation Manager  
OPD, Research & Planning, Office of the Chief

*Shirley Hynes*  
City Attorney

2017 SEP 14 AM 10: 04

# OAKLAND CITY COUNCIL

RESOLUTION No. \_\_\_\_\_ C.M.S.

**RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR, OR DESIGNEE, TO ACCEPT AND APPROPRIATE GRANT FUNDS IN THE AMOUNT OF SEVEN HUNDRED AND EIGHT THOUSAND DOLLARS (\$708,000) DOLLARS FROM THE STATE OF CALIFORNIA, OFFICE OF TRAFFIC SAFETY (OTS), FOR THE FISCAL YEAR 2017-2018 SELECTIVE TRAFFIC ENFORCEMENT PROGRAM (STEP) TO BE ADMINISTERED BY THE OAKLAND POLICE DEPARTMENT (OPD), AND TO AUTHORIZE THE GENERAL PURPOSE SERVICES FUND TO CONTRIBUTE SIXTY EIGHT THOUSAND NINE HUNDRED FORTY NINE (\$68,949) TO COVER THE CENTRAL SERVICES OVERHEAD CHARGES**

**WHEREAS**, the Selective Traffic Enforcement Program (STEP), from the State of California, Office of Traffic Safety (OTS), is designed to reduce the number of people injured or killed in crashes involving alcohol, speed, red light running, and other primary collision factors through the combined efforts of OTS and local law enforcement agencies; and

**WHEREAS**, grant funds totaling Seven Hundred and Eight Thousand Dollars (\$708,000) have been awarded by OTS for OPD's continued participation in STEP for the current fiscal year; and

**WHEREAS**, the FY2016-17 STEP grant award period of performance is October 1, 2017 through September 30, 2018; and

**WHEREAS**, OTS does not allow STEP grant awards to be used for indirect overhead costs, a contribution from the General Purpose Fund in an amount equivalent to the Central Services Overhead in an estimated amount of (\$68,949) is requested; and

**WHEREAS**, the City Council previously authorized acceptance of similar OTS STEP grant funds by Resolution No. 86491 C.M.S. dated November 29, 2016, Resolution No. 85274 C.M.S., dated October 30, 2014, Resolution No. 83555 C.M.S., dated September 20, 2011, Resolution No. 81223 C.M.S., dated April 15, 2008, Resolution No. 80578 C.M.S., dated May 15, 2007, and Resolution No. 80130 C.M.S., dated September 19, 2006; now, therefore be it

**RESOLVED:** That the City Council does hereby authorize the City Administrator or designee to accept and appropriate a grant award in the amount of seven hundred and eight thousand dollars (\$708,000) from the State of California, Office of Traffic Safety; and be it

**FURTHER RESOLVED:** That all central services overhead charges associated with this grant in an estimated amount of sixty-eight thousand nine hundred forty-nine dollars (\$68,949) for fiscal year FY 2017-18 will be offset through a contribution of the General-Purpose Fund; and be it

**FURTHER RESOLVED:** That the grant funds shall be maintained in the State of California Grant Fund: 2159, Traffic Enforcement Division Org.: 107510; Traffic Enforcement Program: PS14, in a Project to be determined; and be it

**FURTHER RESOLVED:** the OPD authorized staffing level will be increased by two officers for the duration of this grant; and be it

**FURTHER RESOLVED:** That the City Council hereby authorizes the City Administrator or designee to act as an agent to conduct all negotiations and related actions and to sign all applications and agreements that may be necessary for the completion of the aforementioned grant.

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, CAMPBELL WASHINGTON, GALLO, GIBSON MCELHANEY,  
GUILLEN, KALB, KAPLAN, AND PRESIDENT REID

NOES -

ABSENT -

ABSTENTION -

ATTEST: \_\_\_\_\_  
LATONDA SIMMONS  
City Clerk and Clerk of the Council  
of the City of Oakland, California