



CITY OF OAKLAND

FILED
OFFICE OF THE CITY CLERK
OAKLAND

2018 JUL -3 AM 10: 29

AGENDA REPORT

TO: Sabrina B. Landreth
City Administrator

FROM: Ryan Russo
Director, Department of
Transportation

SUBJECT: Purchase Bicycle eLockers

DATE: June 18, 2018

City Administrator Approval

Christine Johnson

Date:

7/2/18

RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator To Waive Formal Advertising And Bidding Requirements And Award A Contract To eLock Technologies, LLC, In An Amount Not To Exceed Two Hundred Thousand Dollars (\$200,000.00) For A Period Of Five Years For Purchase, Installation, And Service Of Electronic Bicycle Lockers.

EXECUTIVE SUMMARY

Approval of this resolution will waive Oakland's competitive bidding requirements and authorize the City Administrator to execute an agreement with eLock Technologies, LLC ("eLock"), a business in Berkeley, CA, that is in the process of obtaining Small Business Enterprise Certification from the State of California. The agreement will allow the City to purchase new eLockers, along with a Comprehensive Service Plan (CSP) to ensure equipment is properly maintained.

Oakland Municipal Code ("O.M.C.") § 2.04.040.B.2 requires that staff conduct a formal advertising and competitive bid process for the purchase of products, supplies, and construction services or combination when the expenditure exceeds \$50,000. However, O.M.C. § 2.04.050.I.5 permits the Council to waive such advertising upon finding that it is in the best interests of the City to do so.

This contract will allow for the installation of eight (8) eLockers at the corner of Lake Park and Lakeshore Aves, and eight (8) eLockers in the Rockridge Branch Library parking lot, as well as for the extended CSP of existing eLockers, repairs due to vandalism, and/or up to 20 eLockers at sites to be determined and funded in the future.

BACKGROUND / LEGISLATIVE HISTORY

Policy 1C.2 in the City's Bicycle Plan, adopted in 2007 and reaffirmed in 2012 (by Resolution No. 84107 C.M.S.), prioritizes the installation of secure bicycle parking at transportation hubs.

Item: _____
Public Works Committee
July 17, 2018

The City owns and operates 20 eLockers situated near the 12th and 19th St BART Stations. The first 16 eLockers (eight at each location) were installed in 2007. Four more serving the 12th St BART Station were installed in 2014. A competitive process was conducted to procure the first sets of lockers, and only eLock was able to meet the specifications. In January 2014, City Council passed a resolution waiving competitive bidding to award a contract to eLock to procure those installed in September of that year (Resolution No. 84782 C.M.S.). In October 2015, City Council passed Resolution No. 85840 C.M.S. waiving competitive bidding to award a contract to eLock in an amount not to exceed \$30,000.00 to renew the Comprehensive Service Plan (CSP) covering the lockers for five years, and to pay for unanticipated expenses, such as repairs due to vandalism. That contract expires at the end of 2020.

In 2014, the City Councilmembers encouraged staff to work with the City of Oakland Parking Partners to pursue the addition of secure bicycle parking at City-owned garages and lots. In June 2017, staff applied for a grant from the regional Bay Area Air Quality Management District's Transportation for Clean Air (TFCA) Program to help fund the purchase and installation of 16 eLockers: (a) eight (8) at the corner of Lake Park Ave and Lakeshore Ave, adjacent to the City-owned parking lot under I-580; and (b) eight (8) in the Rockridge Branch Library parking lot. The City received a TFCA grant for \$36,000.00. The remaining purchase price (\$38,000.00) and the additional budget for the CSP will come from Measure B Bicycle and Pedestrian funds allocated in the Capital Improvement Program budget.

ANALYSIS AND POLICY ALTERNATIVES

Staff has determined it is in the City's best interest to waive advertising and competitive bidding and authorize the City Administrator to approve an agreement with eLock because an advertising and competitive bidding process would require considering and rejecting technologies and products incompatible with the system that is already deployed throughout the Bay Area. eLockers are a proprietary product manufactured by eLock (a small business located in Berkeley, CA). BART has conducted several competitive selection processes for electronic eLockers, each of which resulted in the selection of eLock Technologies. In 2017, BART staff conducted a new availability analysis that determined that no other locker could meet their specifications.

eLockers are well-established in the Bay Area. The eLock system uses electronic access cards to ensure the security of people's bicycles. This summer, the eLock system will be integrated into the regional Clipper Card system. As of this writing, there are 410 eLockers in Oakland: 20 installed by the City of Oakland, 12 installed by the Capitol Corridor, and the remainder installed by BART. Throughout the 46-station BART system, there are a total of 1,508 eLockers at 35 stations. Supplementing these, there are 156 in five other Alameda County cities. BART also has five self-serve bike cages that use the same key-card access technology (Ashby, Downtown Berkeley, Civic Center, Embarcadero, and Pleasant Hill) and another at MacArthur pending construction by the end of 2018. There are no other card-key bicycle locker systems in place in the Bay Area. By installing additional eLockers, the City ensures compatibility with these other locations, facilitating ease of use for a wide variety of trips throughout the region.

The proposed location at Lake Park Ave and Lakeshore Ave was recommended in AC Transit's 2009 Bicycle Parking Study, due to its proximity to the Transbay bus stop. The site is directly

adjacent to a City-owned parking lot and Splash Pad Park, site of a popular weekend farmer's market frequented by cyclists. Lockers to serve the Rockridge Library were first requested by Oakland Library staff in 2008 to replace two staff-only keyed lockers. eLockers will provide a higher level of security for both the staff and patrons that bicycle to the library. Future sites have not yet been determined, and would be prioritized based on demand and available funding.

Three alternatives, following, are not recommended. (1) The City could request bids from firms that manufacture different types of lockers. This is not recommended because it is important for the equipment to be compatible with other installations. (2) The contract amount could be reduced. This is not recommended because the proposed amount gives staff flexibility to respond to requests as they arise, but does not obligate the City to purchase eLockers. The relatively low contract amount tracks other limits over which the City Administrator has designated authority. (3) The City could forgo the current installations and return the grant funds. This is not recommended because the provision of secure bicycle parking is a recommendation in the City's Bicycle Plan, adopted by City Council.

FISCAL IMPACT

The as-needed services under this contract will be funded by various capital improvement funds and grants such as the Transportation Fund for Clean Air (local and/or regional), Measure B, Measure BB, and Transportation Development Act (TDA) Article 3. The approval of this contract will not result in additional appropriation of funds. The services will be funded through the appropriation of individual projects which will be identified prior to the performance of the work.

There is no requirement to spend the full amount of the contract, and no appropriation is made as a result of this action.

PUBLIC OUTREACH / INTEREST

For the installation at Lake Park Ave, staff reached out to the Splash Pad Park stakeholders, the Lakeshore Business Improvement District, City of Oakland Parking Partners, the City's Park and Building Maintenance Division and the Department of Parks and Recreation. Various sites and configurations were evaluated. The installation at the Rockridge Library responds to a long-standing request from the Oakland Public Library. Many library staff bicycle to work, and there is no interior space for secure bike storage on site. The configuration of the facility was designed in consultation with library staff.

COORDINATION

The installation of the eLockers will be coordinated with Oakland Public Works. In addition, the Office of City Attorney and the Budget Bureau have reviewed this report and resolution.

PAST PERFORMANCE, EVALUATION AND FOLLOW-UP

In addition to installing 20 eLockers on City right-of-way, eLock has responded to incidences of vandalism and has provided City staff with data and support. Staff has found eLock to be exceptionally proactive and responsive. As part of the extended warranty, they deal directly with eLocker users, and keep staff informed.

SUSTAINABLE OPPORTUNITIES

Economic: Increasing safe and secure bicycling opportunities in the City of Oakland increases the economic vitality of the City by increasing multimodal access to destinations throughout the city.

Environmental: New bicycle infrastructure allows an increasing number of people to use non-motorized means to move around the City, incrementally reducing pollution and greenhouse gases.

Social Equity: Many residents of Oakland cannot or choose not to drive because of cost. The cost to park a bicycle in an eLocker is nominal compared to that for parking a car or taking transit.

CEQA

For environmental clearance under the California Environmental Quality Act (CEQA), the City is relying on the previously certified and adopted Environmental Impact Report for the 2007 Bicycle Master Plan. The analyses show that bicycle parking would not result in significant impacts. On a separate and independent basis, the project is exempt from CEQA review pursuant to CEQA Guidelines Sections 15061(b)(3) and 15183.

ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator To Waive Formal Advertising And Bidding Requirements For Award Of A Contract To eLock Technologies, LLC, In An Amount Not To Exceed Two Hundred Thousand Dollars (\$200,000.00) For A Period Of Five Years For Purchase, Installation, And Service Of Electronic Bicycle Lockers.

For questions regarding this report, please contact Jennifer Stanley, Bicycle & Pedestrian Facilities Coordinator, at (510) 238-3983.

Respectfully submitted,



RYAN RUSSO
Director, Department of Transportation

Reviewed by:
Wladimir Wlassowsky, Assistant Director
Department of Transportation

Reviewed by:
Jason Patton, Bicycle & Pedestrian Program
Manager, Safe Streets Division

Prepared by:
Jennifer Stanley, Bicycle & Pedestrian Facilities
Coordinator, Safe Streets Division

FILED
OFFICE OF THE CITY CLERK
OAKLAND

OAKLAND CITY COUNCIL

Approved as to Form and Legality

City Attorney

2010 JUL -3 AM 10:28 RESOLUTION No. _____ C.M.S.

Introduced by Councilmember _____

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO WAIVE THE ADVERTISING AND BIDDING AND AWARD A CONTRACT TO ELOCK TECHNOLOGIES, LLC, IN AN AMOUNT NOT TO EXCEED TWO HUNDRED THOUSAND DOLLARS (\$200,000.00) FOR A PERIOD OF FIVE YEARS FOR PURCHASE, INSTALLATION, AND SERVICE OF ELECTRONIC BICYCLE LOCKERS

WHEREAS, O.M.C. § 2.04.040.B.2 requires staff to conduct a formal advertising and competitive bid process for the purchase of products, supplies, and construction services or combination when the expenditure exceeds \$50,000; and

WHEREAS, O.M.C. § 2.04.050.I.5 permits the Council to waive such advertising and competitive bidding upon a finding that it is in the best interest of the City to do so; and

WHEREAS, Oakland owns 20 BikeLink card-accessible eLockers sited adjacent to the 12th and 19th Street BART Stations; and

WHEREAS, there are over 2,500 BikeLink card-accessible public bicycle parking spaces in the Bay Area, all made secure by a proprietary system, and there are no other publicly accessible card-key bicycle locker systems in place in the Bay Area; and

WHEREAS, there is current demand for 16 additional eLockers and staff wishes to be able respond to future demand, while maintaining compatibility with the system already deployed throughout the region; and

WHEREAS, staff recommends that the Council waive advertising and competitive bidding in this instance because only eLock Technologies, LLC, can supply the requested product and services; now, therefore be it

RESOLVED, That the City Council finds and determines that, pursuant to O.M.C. § 2.04.050.I.5 and for the reasons stated above and in the accompanying report, it is in the best interests of the City to waive advertising and the competitive bidding requirements of the O.M.C. for the purchase of bicycle eLockers and services, and so waives the requirements; and be it

FURTHER RESOLVED, That the City Administrator or her designee is hereby authorized to award a contract to eLock Technologies, LLC, in an amount not-to-exceed two-hundred thousand dollars (\$200,000.00) for a period of five years; and be it

FURTHER RESOLVED, That the City Administrator, is hereby authorized to approve any subsequent amendments, modifications, or extensions of said agreement, excepting those related to increasing the contract amount; and be it

FURTHER RESOLVED, That the contract and any subsequent amendments or extensions shall be reviewed and approved by the Office of the City Attorney for form and legality prior to execution and placed on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____

PASSED BY THE FOLLOWING VOTE:

**AYES - BROOKS, CAMPBELL WASHINGTON, GALLO, GIBSON MCELHANEY, GUILLEN, KALB, KAPLAN,
AND PRESIDENT REID**

NOES -

ABSENT -

ABSTENTION -

ATTEST: _____

LaTonda Simmons
City Clerk and Clerk of the Council
of the City of Oakland, California