

**CITY OF OAKLAND  
COUNCIL AGENDA REPORT**

OFFICE OF THE CITY CLERK  
CITY OF OAKLAND

2005 OCT -6 PM 5:51

TO: Office of the City Administrator  
ATTN: Deborah Edgerly  
FROM: Community and Economic Development Agency  
DATE: October 18, 2005  
RE: RESOLUTION OF INTENTION TO LEVY AN ANNUAL ASSESSMENT FOR FISCAL YEAR 2006/07 FOR THE MONTCLAIR BUSINESS IMPROVEMENT DISTRICT, APPROVING THE ANNUAL REPORT OF THE MONTCLAIR BUSINESS IMPROVEMENT DISTRICT ADVISORY BOARD, AND SCHEDULING A PUBLIC HEARING FOR NOVEMBER 15, 2005

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**SUMMARY**

Pursuant to Streets and Highways Code Section 36500 et seq. and the City of Oakland's Neighborhood Business Improvement District Program a resolution of intention has been prepared to authorize the levy of an annual assessment for the Montclair Business Improvement District (BID) for the upcoming 2006/07 fiscal year, approving the annual report for the Montclair BID and scheduling a public hearing for November 15, 2005.

State law requires that business-based BIDs receive annual authorization by City Council to levy assessments for each fiscal year. Therefore, in order for the Montclair BID to continue operating, City Council must adopt the attached resolution and schedule a related public hearing. The City Council will take final action regarding the proposed levy at the public hearing which must take place no less than 10 days and no more than 30 days after the adoption of the attached resolution of intention.

On or around November 15, 2005, City Council will also be asked to consider a separate agenda item concerning the repayment of a \$32,500 NBID program loan awarded to initially establish the Montclair BID. Discussion of this item, including analysis of the related fiscal impact, will be submitted in a separate staff report and resolution.

**FISCAL IMPACTS**

No fiscal impact is anticipated to the City. The Montclair BID is a self-funded, self-administered entity. It will pay all of its own operating costs and will be cost neutral to the City budget.

If the levy is approved, the Revenue Division of the Finance and Management Agency (FMA) will collect the assessment along with annual business taxes and will remit the amount collected (minus the City's costs of collection) to designated BID administrators.

Until disbursed, BID assessments will be held in a special trust fund established by the FMA on behalf of the Montclair BID. The trust fund number for the Montclair BID is: Miscellaneous Trusts Fund (7999)/NCR & SDS Org (88569)/Pass Thru Assessments Account (24224)/Undetermined Project (0000000).

**BACKGROUND**

On November 9, 1999, the City Council approved Resolution #75323 C.M.S. which initiated a City of Oakland Neighborhood Business Improvement District (NBID) Program. This program is authorized by

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Section 36500 of the California Streets and Highway Code which allows for the establishment of local business improvement districts throughout the state.

Under the NBID Program the Montclair business district applied for and received a seed grant of \$7,500 (December 15, 2000) and two subsequent NBID Program loans in the year 2001 totaling \$32,000. The seed grant was used to explore the preliminary feasibility of establishing a BID and the loans were used to complete the BID formation process. On or around November 15, 2005, City Council will be asked to consider the repayment terms of the above loans. Information for this item, including analysis of the related fiscal impact, will be submitted in a separate staff report and resolution.

On November 27, 2001, Ordinance #12378 was passed by City Council to establish the Montclair BID.

The Montclair BID encompasses approximately 233 businesses located in and around the Montclair commercial area and estimates an annual budget of approximately \$119,800. It provides a private funding source for enhanced safety and security, beautified physical appearance, and organized economic development and marketing activities within the district according to a City-approved district management plan.

The BID model for economic development is also being used in the Rockridge (established 2000), Fruitvale (established 2001), Lakeshore/Lake Park (established 2002), Temescal (established 2004), and Laurel (established 2005) districts and in other commercial neighborhoods throughout the country.

BIDs seek to create both a stable cash flow and to incorporate all of the members of a business community into a productive and proactive entity representing the interests of that community.

Revenues generated by BIDs are applied to a variety of local improvements and services beyond those already provided by existing municipal services. Examples of BID-funded services include, but are not limited to, enhanced maintenance services, security, marketing and promotions, special events, parking and transportation services, economic development activities, capital improvements, and human services. These types of enhanced services lead to increased property, sales and business tax revenues as well as increased job opportunities and the improved economic development of commercial neighborhoods.

#### **KEY ISSUES AND IMPACTS**

There is no anticipated adverse impact associated with the authorization to levy FY 2006/07 assessments for Montclair BID.

In terms of positive impacts, authorizing the continued collection of assessments for the district will provide the Montclair BID an on-going private funding source for enhanced safety and security, beautified physical appearance, and organized economic development and marketing activities within the district. This model for economic development has been successfully used in other commercial neighborhoods throughout the country. Accordingly, reauthorization of assessments for the Montclair

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BID will enable the district to serve as an on-going effective self-help model for other Oakland business districts.

#### **PROGRAM DESCRIPTION**

If Council approves the FY2006/07 levy for the Montclair BID, assessments will be assessed in accordance with the district management plan on file with the Office of the City Clerk and the attached Annual Report (Exhibit A to Resolution of Intention) submitted by the Montclair Village Association, the district's City Council appointed advisory board. The annual report sets forth actions which will serve to attract business and improve the commercial climate within the district. Key aspects of this document include, but are not limited to, additional security; sidewalk and street cleanup; landscaping and maintenance; district banners and additional directional signage; business directory design and production; special events; holiday decorations; and web page design.

The annual report indicates no changes in the boundaries of the business improvement district or in any benefit zones in the area. There is also no change in the method and basis of levying the assessment since the adoption of the original ordinance establishing the district.

#### **DISABILITY AND SENIOR ACCESS**

The reauthorization of assessments for the district has no direct implications for disability and senior access. However, the district's efforts toward revitalization may encourage businesses to continue to abide by applicable state, federal and local codes and legislation regarding disability and senior access. Improved public safety and security provided by the BID could also serve to make the area safer and more accessible to all visitors, including senior citizens and disabled persons.

#### **SUSTAINABLE OPPORTUNITIES**

**Economic:** The proposed levy will fund activities which are intended to support the eventual increase of property, sales, and business tax revenues as well as increased job opportunities and economic development of the Montclair commercial district.

**Environmental:** The proposed levy will enable the Montclair BID to continue its efforts to strengthen and beautify the physical image of the existing neighborhood commercial area through the use of enhanced sidewalk, street cleaning and maintenance. Attractive new banners, directional signage and holiday decorations will also uplift and unify the district's appearance.

**Social Equity:** BIDs incorporate all members of a business community into a productive and proactive entity representing the interests of that community. Administration of the cash flow generated by the district itself contributes to local merchant self-empowerment and provides enhanced services for the overall physical and economic betterment of the district.

#### **RECOMMENDATION(S) AND RATIONALE**

Adoption of the resolution of intention will support the continuance of the Montclair BID and the planned activities outlined in the district's Plan, which is on file with the City Clerk and the Annual Report (Exhibit A to Resolution of Intention). Such business improvement districts represent a

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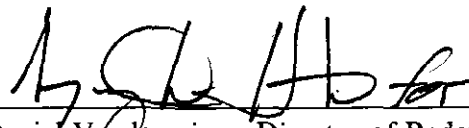
proactive effort on the part of neighborhood business owners to improve the conditions and image of their area and assists in the economic revitalization and physical maintenance of the district.

Additionally, because BIDs' are self-initiated, self-funded, and self-administered entities, there are no anticipated fiscal impacts for the City associated with continuance of the Montclair BID. Consequently, the Montclair BID should be viewed as a positive self-help model for other neighborhood commercial areas. Accordingly, staff recommends that the City Council adopt the resolution of intention to levy an annual assessment for fiscal year 2006/07 for the Montclair Business Improvement District, approving the annual report for the Montclair Business Improvement District and scheduling a public hearing for November 15, 2005 during which City Council must take final action regarding the proposed levy.

#### **ACTION REQUESTED OF THE CITY COUNCIL**

The action requested of the City Council is to adopt the Resolution of Intention to levy an annual assessment for fiscal year 2006/07 for the Montclair Business Improvement District, approving the annual report of the Montclair Business Improvement District advisory board, and scheduling a public hearing for November 15, 2005.

Respectfully submitted,



Daniel Vanderprieem, Director of Redevelopment,  
Economic Development and Housing

Prepared by:

Maria Rocha, Urban Economic Analyst III  
Neighborhood Commercial Revitalization

APPROVED AND FORWARDED TO THE  
CITY COUNCIL



OFFICE OF THE CITY ADMINISTRATOR

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OFFICE OF THE CITY CLERK  
OAKLAND

Approved as to Form and Legality  
*[Signature]*  
Oakland City Attorney's Office

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RESOLUTION No. \_\_\_\_\_ C.M.S.

**RESOLUTION OF INTENTION TO LEVY AN ANNUAL ASSESSMENT FOR FISCAL YEAR 2006/07 FOR THE MONTCLAIR BUSINESS IMPROVEMENT DISTRICT, APPROVING THE ANNUAL REPORT OF THE MONTCLAIR BUSINESS IMPROVEMENT DISTRICT ADVISORY BOARD, AND SCHEDULING A PUBLIC HEARING FOR NOVEMBER 15, 2005**

**WHEREAS**, the State of California allows for the formation of business assessment districts under Street and Highways Code Section 36500 et seq. [Senate Bill 1424]; and

**WHEREAS**, the City Council approved a Neighborhood Business Improvement District ("NBID") Program pursuant to Oakland City Council Resolution No. 75323, dated November 9, 1999, to provide technical and financial assistance to stakeholder groups of business owners in the City to assist in the formation of such districts; and

**WHEREAS**, the business license holders in the Montclair business district petitioned to form the Montclair Business Improvement District ("District") under said legislation to undertake the Management Plan for the District ("Plan") which is on file with the City Clerk; and

**WHEREAS**, the Plan provides for new security, crime prevention, beautification, parking resolution, sidewalk sweeping, economic development, lighting, and marketing activities with the intent of creating a positive atmosphere in the District area (as more specifically identified in the Plan); and

**WHEREAS**, the Plan was prepared in accord with the provisions of the law overseeing the formation of the District as referenced above, and has been filed with the City; and

**WHEREAS**, pursuant to the requirements of the law the Montclair Business Improvement District was established by the City Council on November 27, 2001 pursuant to Ordinance Number 12378; and

**WHEREAS**, the Annual Assessment Report (attached as EXHIBIT A) has been prepared by the Montclair Business Improvement District Advisory Board and filed with the City Clerk, and the City Council approves the Report, and the City Council wishes to levy the annual assessment for the Montclair Business Improvement District;

**NOW, THEREFORE,** the Council of the City of Oakland does resolve as follows:

1. The Montclair Business Improvement District was established in the Montclair area of the City of Oakland, California as a parking and business improvement area pursuant to Street and Highways Code section 36500 et seq with the boundaries as specified in the Plan on file with the City Clerk.
2. The Annual Assessment Report for the District is approved, and the City Council declares its intent to levy and collect the assessments for the 2006/07 fiscal year as provided for in the Annual Assessment Report and pursuant to the assessment formula as provided for in the Plan, if the requested assessments are approved by the City Council after the Public Hearing scheduled by this Resolution of Intention.
3. The boundaries of the District shall remain the same as specified in the Plan on file with the City Clerk and there are no changes to the boundaries or benefit zones.
4. The types of the improvements and activities proposed to be funded by the levy of assessments on businesses in the area are those specified above in this Resolution and more specifically as described in the Plan and the Annual Assessment Report on file with the City Clerk. No substantial changes in the improvements or activities for the District are proposed to be made. Please refer to the Plan and Report on file with the City Clerk for a full and detailed description of the improvements and activities to be provided for the 2006/07 fiscal year, the boundaries of the area and any benefit zones within the area, and the proposed assessments to be levied upon the businesses within the area for the 2006/07 fiscal year.
5. The proposed method and basis of levying the assessments to be levied against each business in the District are those specified in the Plan and Annual Assessment Report on file with the City Clerk.
6. A Public Hearing is set for November 15, 2005, to hear all public comments, protests, and take final action as to the levying of the proposed assessments for the District for the fiscal year 2006/07.
7. The City Clerk is directed to give notice of the Public Hearing by causing the Resolution of Intention to be published once in a newspaper of general circulation in the City of Oakland for not less than seven days before the Public Hearing.
8. At the Public Hearing the testimony of all interested persons for or against the proposed assessments will be heard and written and oral protests may be made. The form and manner of

protests shall comply with Sections 36524 and 36525 of the Streets and Highways Code.

9. A protest may be made orally or in writing by any interested person. Any protest pertaining to the regularity or sufficiency of the proceedings shall be in writing and shall clearly set forth the irregularity or defect to which the objection is made.
10. Every written protest shall be filed with the clerk at or before the time fixed for the public hearing. A written protest may be withdrawn in writing at any time before the conclusion of the public hearing.
11. Each written protest shall contain a description of the business in which the person subscribing the protest is interested sufficient to identify the business and, if a person subscribing is not shown on the official records of the City as the owner of the business, the protest shall contain or be accompanied by written evidence that the person subscribing is the owner of the business.
12. A written protest which does not comply with the requirements stated above shall not be counted in determining a majority protest.
13. If written protests are received by the owners of businesses in the proposed area which will pay 50 percent or more of the assessments proposed to be levied and protests are not withdrawn so as to reduce the protests to less than that 50 percent, the proposed assessment shall not be levied.

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_, \_\_\_\_\_.

**PASSED BY THE FOLLOWING VOTE:**

AYES- BRUNNER, CHANG, BROOKS, NADEL, REID, QUAN, KERNIGHAN and PRESIDENT DE LA FUENTE

NOES-

ABSENT-

ABSTENTION-

ATTEST: LATONDA SIMMONS  
City Clerk and Clerk of the Council  
of the City of Oakland, California

EXHIBIT A  
(to resolution of intention to levy Montclair BID FY06/07 assessment)



ANNUAL REPORT TO THE NEIGHBORHOOD COMMERCIAL REVITALIZATION PROGRAM (CEDA) RELATED TO THE THIRD YEAR OF THE MONTCLAIR B.I.D.

Section 36533

(b)(1)

There are no proposed changes in the boundaries of the parking and business improvement area or in any benefit zones in the area.

(b)(2)

Please see the attached budget which will outline the improvements and activities to be funded and provided in the year ending December 31, 2006.

(b)(3)

Please see attached budget.

(b)(4)

The method and basis of levying the assessment has not changed from the adoption of the original ordinance.

(b)(5)

There are no anticipated surplus or deficit funds to be carried over. All funds anticipated with the exception of non B.I.D. revenues have been accounted for.

(b)(6)

Other than assets levied, funds have been generated from Pacific fine Arts Festivals, Jazz and Wine Festival off-set and management of the Montclair Parking Garage.

Justice Baxter  
President, Montclair Village Association



PROPOSED 2006 BUDGET FOR MONTCLAIR VILLAGE ASSOCIATION (B.I.D.)

Revised 9/7/2005

INCOME

B.I.D. REVENUES BASED ON 2005 COLLECTIONS	\$99,000.00
ART FESTIVALS	10,000.00
GARAGE MANAGEMENT	10,800.00

**TOTAL PROJECTED INCOME** **\$119,800.00**

EXPENSES

PROMOTIONS COMMITTEE

WEB SITE	\$3,000.00	
SPECIAL EVENTS	6,000.00	
HOLIDAY	3,000.00	
MKTING MATERIALS	1,000.00	
VILLAGE GUIDE	5,000.00	
		\$18,000.00

ECONOMIC RESTRUCTURING

SECURITY	22,800.00	
MAINTENANCE	16,200.00	
		\$39,000.00

DESIGN COMMITTEE

BANNERS	3,500.00	
MAP SIGNAGE	2,000.00	
BEAUTIFICATION	12,000.00	
		\$17,500.00

ORGANIZATION COMMITTEE

INSURANCE	5,000.00	
OFFICE SUPPLIES	3,000.00	
POSTAGE	2,500.00	
RENT	3,000.00	
STAFF	22,580.00	
TAXES	300.00	
ACCOUNTANT	700.00	
MEETINGS	720.00	
		\$37,800.00

OTHER

CITY COLLECTION	2,500.00	
CITY LOAN PMT	3,200.00	
CONTINGENCY	1,800.00	
		\$7,500.00

**TOTAL PROJECTED EXPENSES** **\$119,800.00**

diff \$0.00