



CITY OF OAKLAND

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OAKLAND

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# AGENDA REPORT

**TO:** Sabrina B. Landreth  
City Administrator

**FROM:** Michele Byrd  
Director, HCD

**SUBJECT:** SUPPLEMENTAL – 2017/18  
Consolidated Annual Performance &  
Evaluation Report for CDBG, HOME,  
ESG & HOPWA

**DATE:** February 20, 2019

City Administrator Approval

Date:

2/20/19

## RECOMMENDATION

**Staff Recommends That City Council Conduct A Public Hearing And Upon Conclusion Accept And Approve The City's Consolidated Annual Performance And Evaluation Report For Fiscal Year 2017/18 Community Development Block Grant, Home Investment Partnerships, Housing Opportunities For Persons With AIDS, And Emergency Solutions Grant Programs Submitted To The U.S. Department Of Housing & Urban Development.**

## REASON FOR SUPPLEMENTAL

At the February 19, 2019 Community and Economic Development Committee Meeting, Councilmembers requested racial demographic data for persons served under the Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME), Housing Opportunities for Persons With AIDS (HOPWA) and the Emergency Solutions Grant (ESG) programs as it relates to the homeless population; housing displacement and the equity of services provided in these areas under the four Formula Grants mentioned above for fiscal year 2017/18.

## SUPPLEMENTAL BACKGROUND

As mentioned in the February 19, 2019 Community & Economic Development Committee Meeting, it is reported by the City's Race & Equity Department, and further supported by the Alameda County Homeless Count, that close to 70% of Oakland's homeless population and those experiencing housing displacements in Oakland self-identify as Black, African American, or mixed-race with Black background.

Homelessness is an important Oakland Equity Indicator because shelter is a basic human need. Housing instability exacerbates stress on individuals and families and reduces their ability to plan for the future. Homelessness inhibits one's ability to maintain stable employment and access services that may be essential to maintain stable housing. This cycle of housing instability is important to examine in Oakland specifically due to gentrification and the related displacement of communities of color, African American households in particular, due to eviction

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and foreclosure as reported in the 2018 Oakland Race & Equity Indicator Report  
 (<http://www2.oaklandnet.com/oakca1/groups/cityadministrator/documents/report/oak071073.pdf>).

**EQUITABLE ACCESS TO SERVICES BY RACE**

The data provided below indicates beneficiary demographics for services provided under the 2017/18 CDBG, HOME, HOPWA, and ESG programs. **Table 1** includes demographic data for overall projects and programs funded by the four formula grants. 3,510 (59%) of the 5,992 overall beneficiaries reported in **Table 1** were of Black or Mixed-Black descent.

<b>TABLE 1 - ALL BENEFICIARIES</b>	<b>CDBG</b>	<b>HOME</b>	<b>ESG</b>	<b>HOPWA</b>	<b>TOTAL BY RACE</b>
<b>RACE</b>					
White	276	9	210	69	564
Black or African American	1898	8	933	143	2982
Asian	313	5	23		341
American Indian or American Native	1	2	33	18	54
Native Hawaiian or Other Pacific Islander	58		14		72
American Indian or Alaska Native and White*					0
Asian and White*					0
Black or African American and White*	514			10	524
American Indian or Alaska Native and Black or African American*	1			3	4
Other multiple race combinations greater than one percent*	1344		98	9	1451
<b>TOTAL SERVED PER FUND SOURCE</b>	<b>4405</b>	<b>24</b>	<b>1311</b>	<b>252</b>	<b>5992</b>
	<b>CDBG</b>	<b>HOME</b>	<b>ESG</b>	<b>HOPWA</b>	<b>TOTAL BY ETHNICITY</b>
<b>ETHNICITY*</b>					<i>*As defined by HUD.</i>
Hispanic*	1191	7	113	48	1359
Non-Hispanic*	3214	17	1194	204	4629
Unknown/Refused			4		4
	<b>4405</b>	<b>24</b>	<b>1311</b>	<b>252</b>	<b>5992</b>

Please note the totals do not include race and ethnicity information for programs such as the City's Hunger/Food Distribution Program where due to the nature of services, the collection of this level of detailed information is very difficult to obtain.

**Table 2** and **Table 3** provide racial demographic data on homeless services, HIV/AIDS housing services, and anti-displacements efforts funded under the City's CDBG, ESG, and HOPWA programs. Specific to the City Council's request for information, 1,640 (69%) of the 2,395 reported beneficiaries of homeless housing services and HIV/AIDS housing services under the CDBG, ESG, and HOPWA programs are reported in **Table 2** as Black or Mixed-Black descent.

<b>TABLE 2 - HOMELESS SERVICE/HOUSING BENEFICIARIES</b>	<b>CDBG</b>	<b>HOME</b>	<b>ESG</b>	<b>HOPWA</b>	<b>TOTAL BY RACE</b>
<b>RACE</b>					
White	148	0	210	69	427
Black or African American	551	0	933	143	1627
Asian	20	0	23		43
American Indian or American Native	16	0	33	18	67
Native Hawaiian or Other Pacific Islander	7		14		21
American Indian or Alaska Native and White*	2				2
Asian and White*	0				0
Black or African American and White*	0			10	10
American Indian or Alaska Native and Black or African American*	0			3	3
Other multiple race combinations greater than one percent*	58		98	9	165
<b>TOTAL SERVED PER FUND SOURCE</b>	<b>802</b>	<b>0</b>	<b>1311</b>	<b>252</b>	<b>2365</b>
	<b>CDBG</b>	<b>HOME</b>	<b>ESG</b>	<b>HOPWA</b>	<b>TOTAL BY ETHNICITY</b>
<b>ETHNICITY</b>					
Hispanic	92	0	113	48	253
Non-Hispanic	710	0	1194	204	2108
Unknown/Refused			4		4
	<b>802</b>	<b>0</b>	<b>1311</b>	<b>252</b>	<b>2365</b>

**Table 3** reports beneficiaries of 2017/18 anti-displacement efforts including fair housing counseling, legal assistance, and one-time financial assistance. While the Black and Mixed-Black make up the largest group (486) accessing these services, the total served is 45% of the total beneficiaries reported as receiving 17/18 anti-displacement services funded by CDBG.

<b>TABLE 3 - ANTIDISPLACEMENT BENEFICIARIES</b>	<b>CDBG</b>
<b>RACE</b>	
White	279
Black or African American	468
Asian	33
American Indian or American Native	66
Native Hawaiian or Other Pacific Islander	3
American Indian or Alaska Native and White	64
Asian and White	2
Black or African American and White	9
American Indian or Alaska Native and Black or African American	9
Other multiple race combinations greater than one percent	154
<b>TOTAL SERVED PER FUND SOURCE</b>	<b>1087</b>
	<b>CDBG</b>
<b>ETHNICITY</b>	
Hispanic	360
Non-Hispanic	727
Unknown/Refused	0
	<b>1087</b>

For all homeless housing services, HIV/AIDS housing services and anti-displacement services combined, 61% of beneficiaries under the CDBG, HOME, HOPWA, and ESG funded programs are reported to have Black racial background. This does not take into consideration the number of beneficiaries who self-report as "multiple-race" or do not report their race due to the nature of the service being provided.

**ACTION REQUESTED OF THE CITY COUNCIL**

Staff Recommends That The City Council Conduct A Public Hearing And Upon Conclusion Accept The City's Consolidated Annual Performance & Evaluation Report For FY 2017/18 Submitted To The U.S. Department Of Housing & Urban Development For The Community Development Block Grant, HOME Investments Partnership, Housing Opportunities For Persons With AIDS, And Emergency Solutions Grant Programs.

For questions regarding this report, please contact Gregory Garrett, CDBG Manager, at 510.238.6183.

Respectfully submitted,



Michele Byrd  
Director, Department

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Community Development Block Grant Division