

CITY OF OAKLAND

AGENDA REPORT

FILED
OFFICE OF THE CITY CLERK
OAKLAND

2004 APR 28 PM 5:16

To: Office of the City Administrator
Attn: Deborah Edgerly
From: Police Department
Date: May 11, 2004

Re: **A Report and Proposed Resolution Authorizing the City Administrator, on Behalf of the City of Oakland, to Accept and Appropriate a Grant in an Amount Not to Exceed Two Hundred Twenty-Five Thousand Dollars (\$225,000) from the U.S. Department of Justice (USDOJ), Office of Justice Programs, Executive Office of Weed and Seed for the Continued Program Implementation of the West Oakland Weed and Seed Initiative and Authorizing a Funding Agreement in an Amount Not to Exceed Twenty-Five Thousand Dollars (\$25,000) with the Oakland Police Activities League (Oakland PAL) for Truancy and Mentoring Services Associated with the Program**

SUMMARY

A resolution has been prepared authorizing the City Administrator, on behalf of the City of Oakland, to accept and appropriate a grant in the amount of \$225,000 from the U.S. Department of Justice (USDOJ), Office of Justice Programs, Executive Office of Weed and Seed, for the continued implementation of the West Oakland Weed and Seed initiative. The report also authorizes a Funding Agreement in an amount not to exceed \$25,000 with the Oakland Police Activities League (Oakland PAL) for truancy and mentoring services associated with the program.

FISCAL IMPACT

It is anticipated that the USDOJ will approve the Police Department's funding request for the West Oakland Weed and Seed Initiative (WOWSI). The funds will be allocated in Federal Grant Fund: 2112; Org.: 103520; Program: PS01; in a Project Account to be determined. The \$225,000 grant will represent the Department's third year of funding for the five-year Weed and Seed Initiative in West Oakland. The grant program period is October 1, 2004 through September 30, 2005.

Item: 6
Public Safety Comte.
May 11, 2004

Description and Use of Funds	Amount
Personnel (Overtime rate for 2 Lieutenants, 2 Sergeants, 16 Police Officers, 1 Police Services Technician, 3 Neighborhood Services Coordinators, and 1 Accountant)	\$107,540
Central Services Overhead (17.77%)	19,110
Safe Haven (Contract) ¹	9,250
Program Evaluation (Contract)	12,000
Travel	7,500
Supplies	5,100
Sub-Committees (4) Program Expenses	28,000
Drug Education for Youth (DEFY) Program ²	10,000
Oakland PAL	\$25,000
Contract Assessment Fees	\$1,500
TOTAL	\$225,000

BACKGROUND

The USDOJ established Operation Weed and Seed in 1991 as a community-based, multi-agency partnership approach to law enforcement, crime prevention and neighborhood restoration. The goals of Weed and Seed are to control violent crime, drug trafficking, and drug-related crime in targeted high-crime neighborhoods, thereby providing a safe environment for residents that is free of crime and drugs.

In February 2002, the City received Official Recognition status for a new Weed and Seed site in West Oakland. The target area is comprised of portions of Community Policing Beats 6 and 7,

¹ The Executive Office for Weed and Seed defines a Safe Haven as a secure place that is free of crime and drug activity, where youth can go to access different types of educational, recreational and support services after school and on weekends. Hoover Elementary School is the Safe Haven for the West Oakland Weed and Seed Initiative. At the request of the WOWSI Steering Committee, the Department will retain the services of a Program Liaison to serve in an intermediary capacity between the Police Department's Weed and Seed Coordinator and youth services/activities performed at Hoover Elementary School.

² The Drug Education for Youth (DEFY) program is a 3-part, 10-month program aimed at educating youth (ages 9-12) and teens (ages 13-17) regarding the dangers of using drugs and gang participation.

Item: b
Public Safety Comte.
May 11, 2004

primarily in census tracts 4014, 4015 and 4016 (a small triangular shaped 18-block area, bounded by Peralta Street, Mandela Parkway and Interstate 580.) Official Recognition status made the site eligible to submit a competitive application for initial funding in May 2002. After a rigorous review process, the site was selected for funding and was awarded \$225,000 for its first year of operation, as well as an additional \$225,000 for the second year program. The new \$225,000 grant will represent funds for year three program implementation.

KEY ISSUES AND IMPACTS

The WOWSI Steering Committee is Co-Chaired by a representative of the U.S. Attorney's Office, and the chairpersons of the Beat 6 and Beat 7 Neighborhood Crime Prevention Councils (NCPC). The WOWSI Steering Committee is made up of NCPC representatives, community residents, and representatives of community organizations and public agencies serving the target area. The steering committee has responsibility for overseeing the implementation of the Weed and Seed strategy. Sub-committees focus on each component of the approved strategy. The WOWSI Steering Committee meets bi-monthly, and its sub-committees meet monthly to ensure effective coordination in meeting the goals and objectives established in the WOWSI strategic plan.

USDOJ funding acts as a catalyst for the plan by providing additional resources to assist the community in staying focused on the achievement of its short and long-term goals and objectives. The partners, identified and established in the planning process, provide additional resources to meet the needs of target area residents. Weed and Seed sites are also given technical assistance and preferences for funding consideration by many government programs and private sector initiatives that focus on crime reduction, community restoration, and self-sufficiency.

PROGRAM DESCRIPTION

The four basic components of the Weed and Seed strategy are Law Enforcement, Community Policing, Prevention, Intervention and Treatment, and Community Restoration. Program goals developed in relationship to the strategic plan for the second year WOWSI program are:

- **Law Enforcement**

- Goal 1: Reduce the level of drug-related crime within the community
- Goal 2: Reduce the level of domestic violence within the community
- Goal 2-1: Reduce the level of prostitution crimes within the community

- **Community Policing**

- Goal 3: Reduce the number of locations considered "hot spots" for drug sales and use

Item: 6
Public Safety Comte.
May 11, 2004

Goal 4: Reduce occurrence and increase safety for family victims of domestic violence

- **Prevention, Intervention, and Treatment**

Goal 5: Establish a community center where all children, youth, and families feel safe

Goal 6: Support and recruit parents to take an active role in their child's education, school governance, and support activities

Goal 7: Provide children with safe afterschool environments that provide stimulating academic, cultural, and recreational activities

- **Neighborhood Restoration**

Goal 8: Restore the community by encouraging home ownership and the rehabilitation of substandard properties

Special Emphasis – Truancy Prevention

Truancy rates citywide remain at high levels. The Police Department has determined that there is a direct correlation between the large number of truants and the high daytime crime rate. According to the Alameda County District Attorney, Juvenile Division, youth encountered in the court system are often chronic truants who lack basic skills such as the ability to read at or near their age/grade level. Often left alone without responsible adult supervision or care, these youth have such compromised life chances, they are likely headed toward a lifetime of repeated incarceration. The impact of these actions on the target area is two-fold: 1) an escalation in criminal activity (from petty crimes to full-blown criminal enterprises), and 2) the loss of productivity, quality of life, and the potential for the loss of life itself for youth caught up in this destructive cycle.

The second year special emphasis component of the WOWSI initiative focused on truancy prevention and one-to-one mentoring. The Executive Office for Weed and Seed allows implementing agencies, such as the City of Oakland, to focus on a chosen special emphasis component for up to two consecutive years. Accordingly, the Department will again focus on truancy prevention efforts during its third year program implementation in order to further enhance and ensure long-term consistency with this vital youth advocacy component. The goals of the program are:

Goal 1: Identify and apprehend truants committing crimes in the target area

Goal 2: Provide a menu of services and options to help youth recognize and avoid destructive influences, e.g. truancy, delinquency, and social and family lives centered around violence and drug use.

Item: 6
Public Safety Comte.
May 11, 2004

Oakland Police Activities League

The Oakland Police Activities League (Oakland PAL) was formally established in 1981 as part of the California Police Activities League (CAL PAL). CAL PAL provides multiple programs for disadvantaged and at-risk youth in California. CAL PAL unites law enforcement and the youth of the community in positive environments, creating a healthy bilateral understanding between the two groups. In keeping with these values, the mission of Oakland PAL is to provide school-based youth mentoring, education, and recreation programs to serve as a common platform for positive interaction between Oakland's youth and its police officers, while fostering a mutual bond of respect, trust, and understanding.

Oakland PAL, through implementation of the third year WOWSI strategy, will continue to utilize the services of a Community Attendance Assistant to work with the Oakland Unified School District's Student Attendance Review Board (SARB) in coordinating the service needs of target area youth and providing a regular review of attendance records for all target area students enrolled at Lowell Elementary School and McClymonds High School. Additionally, Oakland PAL will continue its efforts in providing one-to-one mentoring services for up to ten youths, as participants in its Building Strong Minds Mentoring Program.

SUSTAINABLE OPPORTUNITIES

Economic

Funds included in the grant for enhanced service delivery in the target area will be provided to Oakland-based organizations and Oakland residents. Additionally, the WOWSI sub-committees will either hire or pay stipends to target area youth for continued work on restoration projects and after-school program activities. The Community Restoration component specifically seeks to expand home-ownership in the target area.

Environmental

Environmental opportunities will be identified as program implementation continues to address such issues as Neighborhood Commercial Revitalization along the San Pablo Avenue corridor, and the clean-up and mitigation of blighted properties.

Social Equity

The WOWSI in its entirety is a "social equity" program. Grant funds and other resources contributed by partner agencies, and the volunteer work of community residents and businesses, are directed toward achieving increased service levels and long-term benefits for the target area. The program goals will be evaluated annually by the WOWSI Steering Committee and the

Item: 6
Public Safety Comte.
May 11, 2004

committee will develop a plan of action aimed at sustaining the gains made beyond the five-year period of USDOJ funding.

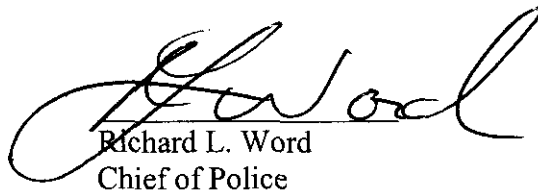
DISABILITY AND SENIOR CITIZEN ACCESS

The WOWSI operates in compliance with the Americans with Disabilities Act (ADA) and Older Americans Act. Meeting places are accessible and senior citizens are well represented on the Steering Committee.

RECOMMENDATION

The Oakland Police Department recommends that the City Council authorize the City Administrator to accept and appropriate a grant in an amount not to exceed \$225,000 from the U.S. Department of Justice, Office of Justice Programs, Executive Office of Weed and Seed for continued program implementation of the West Oakland Weed and Seed Initiative and authorize a Funding Agreement in an amount not to exceed \$25,000 with the Oakland Police Activities League (Oakland PAL) for truancy and mentoring services associated with the program.

Respectfully submitted,



Richard L. Word
Chief of Police

Prepared by: Candice Jessie
Administrative and Technical Services Division
Bureau of Services

APPROVED AND FORWARDED TO THE
PUBLIC SAFETY COMMITTEE:

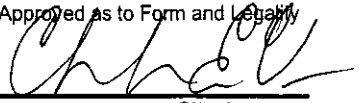


Cheryl A. Thompson
Office of the City Administrator

Item: 6
Public Safety Comte.
May 11, 2004

FILED
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OAKLAND CITY COUNCIL


City Attorney

2004 APR 28 PM 5:16 RESOLUTION No. _____ C.M.S.

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR, ON BEHALF OF THE CITY OF OAKLAND, TO ACCEPT AND APPROPRIATE A GRANT IN AN AMOUNT NOT TO EXCEED TWO HUNDRED TWENTY-FIVE THOUSAND DOLLARS (\$225,000) FROM THE U.S. DEPARTMENT OF JUSTICE (USDOJ), OFFICE OF JUSTICE PROGRAMS, EXECUTIVE OFFICE OF WEED AND SEED FOR THE CONTINUED PROGRAM IMPLEMENTATION OF THE WEST OAKLAND WEED AND SEED INITIATIVE AND AUTHORIZING A FUNDING AGREEMENT IN AN AMOUNT NOT TO EXCEED TWENTY-FIVE THOUSAND DOLLARS (\$25,000) WITH THE OAKLAND POLICE ACTIVITIES LEAGUE FOR TRUANCY AND MENTORING SERVICES ASSOCIATED WITH THE PROGRAM

WHEREAS, it is anticipated that grant funds totaling two hundred twenty-five thousand dollars (\$225,000) will be awarded by the U.S. Department of Justice, Office of Justice Programs, Executive Office of Weed and Seed to the Police Department for continued implementation of the West Oakland Weed and Seed Initiative (WOWSI); and

WHEREAS, the Police Department desires to enter into a Funding Agreement with the Oakland Police Activities League (Oakland PAL) in an amount not to exceed twenty-five thousand dollars (\$25,000) for truancy and mentoring services associated with the program, to be funded by the grant; and

WHEREAS, the City Council finds that the services provided pursuant to the agreement with Oakland PAL authorized hereunder are of a professional, scientific or technical nature and are temporary in nature; and

WHEREAS, the City Council finds the agreement with Oakland PAL shall not result in a loss of employment or salary by any person having permanent status in the competitive service; now, therefore be it

RESOLVED: That the City Council hereby authorizes the City Administrator or her designee to accept and appropriate a grant in an amount not to exceed \$225,000 from the U.S. Department of Justice, Office of Justice Programs, Executive Office of Weed and Seed to the Federal Grant Fund: 2112, Org.: 103520; Program: PS01, in a Project Account to be determined, for continued implementation of WOWSI; and be it

FURTHER RESOLVED: That the City Administrator or her designee is hereby authorized to enter into a Funding Agreement with Oakland PAL in an amount not to exceed \$25,000 for truancy and mentoring services associated with the program, and funded by the grant; and be it

6

PUBLIC SAFETY CMTE.
MAY 11 2004

FURTHER RESOLVED: Contingent upon approval from the U.S. Department of Justice, Executive Office of Weed and Seed, truancy and mentoring services provided by Oakland PAL shall focus on target area students enrolled at Lowell Elementary School and McClymonds High School; and be it

FURTHER RESOLVED: That the City Council hereby appoints the City Administrator as agent of the City to conduct all negotiations, applications, agreements, and related actions which may be necessary for the completion of the aforementioned grant and funding agreements; and be it

FURTHER RESOLVED: That the City Attorney shall review and approve said agreement with Oakland PAL and a copy of the fully executed agreement shall be placed on file with the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____, 20____

PASSED BY THE FOLLOWING VOTE:

AYES- BROOKS, BRUNNER, CHANG, NADEL, QUAN, REID, WAN and PRESIDENT DE LA FUENTE

NOES-

ABSENT-

ABSTENTION-

ATTEST: _____

CEDA FLOYD
City Clerk and Clerk of the Council
of the City of Oakland, California

6

PUBLIC SAFETY CMTE.

MAY 11 2004