

CITY OF OAKLAND
AGENDA REPORT

FILED
OFFICE OF THE CITY CLERK
OAKLAND

2008 JUN 26 PM 4: 23

TO: Office of the City Administrator
ATTN: Deborah A. Edgerly
FROM: Department of Human Services
DATE: July 8, 2008

RE: **Resolution Authorizing The City Administrator To Accept And Appropriate A Three-Year Grant Of \$3,000,000 From Kaiser Permanente Northern California Fund For Community Benefit At The East Bay Community Foundation To Launch The Oakland Universal Access Initiative In Schools And To Execute A Grant Agreement Between The City Of Oakland And The Oakland Unified School District In An Amount Not To Exceed \$75,000 In Year One For The Period July 1, 2008 To June 30, 2009, With Two Consecutive Twelve Month Renewal Options In An Amount Not To Exceed \$75,000 Each Year, And To Execute A Grant Agreement Between The City Of Oakland And The Alameda County Health Care Services Agency In An Amount Not To Exceed \$551,000 In Year One For The Period July 1, 2008 To June 30, 2009, With Two Consecutive Twelve Month Renewal Options In Amounts Not To Exceed \$1,117,250 In Year Two, And \$1,061,750 In Year Three**

SUMMARY

The Office of the Mayor has secured a grant of \$3,000,000 over a three year period from the Kaiser Permanente Northern California Community Benefit Fund for the Oakland Universal Access in Schools Initiative to improve health and academic outcomes for Oakland's youth. This grant will increase access to comprehensive health services at school based health centers in Oakland middle and high schools. This grant will be administered by the Department of Human Services and implemented in partnership with the Alameda County Health Care Services Agency (ACHCSA) and the Oakland Unified School District (OUSD).

Approval of the resolution is requested to accept the grant and authorize grant agreements supported by these grant funds 1) with the Oakland Unified School District for the coordination and integration of school based health centers on 10 OUSD middle school and high school campuses, and 2) with the Alameda County Health Care Services Agency for project management of the contracting, evaluation, and technical assistance services needed for the development of 10 new school based health centers and addressing comprehensive needs assessment, oversight of student research teams, school and community engagement, and direct health services.

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FISCAL IMPACT

Approval of this resolution will authorize the City Administrator to accept \$3,000,000 from the Kaiser Permanente Community Benefit Grants Program and appropriate these funds to Social Services Grant Fund (2994), DHS Administration Organization (78111), Kaiser OUSD Health Project (G347510).

There is no impact on the General Fund. The grant amount of \$3,000,000 will be received in 3 annual installments of \$1,000,000. DHS will receive \$15,000 annually for project administration. The balance of the grant funds will be expended as follows: in Year 1, \$75,000 through a grant agreement with OUSD and \$551,000 through a grant agreement with ACHCSA; in Year 2, \$75,000 through extension of the agreement with OUSD and \$1,117,250 through extension of the agreement with ACHCSA; in Year 3, \$75,000 through extension of the agreement with OUSD and \$1,061,750 through extension of the agreement with ACHCSA.

BACKGROUND

The City of Oakland Mayor's Office is committed to promoting and facilitating greater collaborations between public, private and community stakeholders with the shared vision of improving the outcomes for all youth in Oakland. The School District's commitment to providing comprehensive support for students as part of the vision for accelerating academic achievement supports universal access to integrated primary care for all enrolled students. In partnership with the Oakland Unified School District and Alameda County Health Care Services Agency, the collective ongoing commitment to healthy outcomes for Oakland's youth builds upon the work of existing collaborative efforts to strengthen and expand the delivery of health and wellness programs in Oakland schools.

Alameda County Health Care Services Coalition

The Alameda County Health Care Services Coalition (formerly School-Based Health Center Coalition) began in 1996 to facilitate shared information and support of the four school based health centers initiated by the Alameda County Health Care Services Agency. The Coalition represents a cross-disciplined stakeholder group, including practitioner, school and school district administrators, advocates, and policy makers, dedicated to improving the health of youth in Oakland and Alameda County by strengthening the capacity of existing school based health centers (SBHCs) and expanding the delivery of health and wellness programs in schools.

With generous philanthropic support for the coordination, development of infrastructure and start-up, the collaboration seeks to improve the five existing SBHCs and provide development funding for 10 new SBHCs to achieve universal access over the next several years. The Atlantic Philanthropies Integrated Health Services Initiative will provide funding to develop 4 of the new SBHCs on Oakland middle school campuses. The Oakland Universal Access Initiative in Schools will provide start-up and development funding for the 10 new SBHCs over the next three years. Both initiatives support the integration of local resources and other youth efforts

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into the broader strategy of universal access to health services for students and integrated services at schools.

KEY ISSUES AND IMPACTS

Ensuring that all OUSD students have access to comprehensive health and wellness services is a strategic approach to improving health, academic and life outcomes for youth. In OUSD, there are currently 15 middle schools and 14 high school sites, each with over 200 students. Of these 29 schools, five currently operate a School-Based Health Center and ten receive behavioral health services through Alameda County's Our Kids program. While these efforts provide critically needed access to onsite care for many high need students, the remaining 20 schools with a combined enrollment of over 4,000 students will not have access to onsite services without an additional infusion of capital.

Oakland 7th graders are significantly more likely than 7th graders countywide to have ever been drunk, to have ever been high and to have been offered illegal drugs at school in the past year. Similarly, OUSD students continue to have higher rates of pregnancy and chlamydia infection. The Oakland Universal Access in Schools Initiative is the catalyst for enabling more students in OUSD to receive comprehensive school based health and wellness services.

A decade of formal research conducted by the University of California San Francisco evaluation team has shown the effectiveness of SBHCs in Alameda County. By increasing access to comprehensive high-quality health care services; reducing barriers to learning; supporting families and communities through the provision of basic medical care, behavior health services, health education and youth development; SBHCs help define the nexus between public health and public education. All services are provided in accordance with best practices in adolescent health, with particular attention paid to service provision in a respectful, teen-centered school environment.

PROGRAM DESCRIPTION

The following objectives have been developed for the grant and are designed to improve health and academic outcomes for all youth in OUSD.

Objectives:

- Create a strategic leveraging plan (Include stakeholders from the Mayor's Office, the City, OUSD and the County) that builds on current and anticipated investments to increase access to comprehensive school health services.
- Build the capacity of the five existing SBHC's to provide expanded care to serve feeder schools when appropriate.
- Increase access to comprehensive health and wellness services in schools with enrollments in excess of 200 that are not currently served by a SBHC.

The key partners in this Initiative have agreed to the following: The City of Oakland will serve as grant administrator and contract monitor. ACHCSA will provide contracting, licensing, fund development and technical assistance. ACHCSA will also manage the comprehensive needs assessment and evaluation and reporting components of the grant. OUSD will hire a coordinator to build the capacity of the schools and of school site coordinators to plan and integrate SBHC services into schools and to support a long-term sustainable fund development strategy.

With more than a decade of experience and national leadership in the provision of adolescent school health services, Alameda County Health Care Services Agency will manage the contracting, evaluation, and technical assistance for all SBHCs. In addition to technical assistance, ACHCSA will provide funding and support to develop third party payment mechanisms that maximize reimbursement of eligible costs under the Early, Periodic, Screening, Diagnosis, and Treatment (EPSDT), Victims of Crimes, (VOC), and Children's Health and Disability Program (CHDP) programs.

SUSTAINABLE OPPORTUNITIES

Economic:

This funding provides comprehensive clinical and social service programming while simultaneously developing primary prevention programming based on best practices in public health youth development and academic enrichment.

Environmental:

No environmental impacts are expected at this time.

Social Equity:

The Oakland Universal Access in Schools Initiative seeks to increase access to quality health and wellness services for youth.

DISABILITY AND SENIOR CITIZEN ACCESS

All activities sponsored by this grant will be fully accessible.

RECOMMENDATION(S) AND RATIONALE

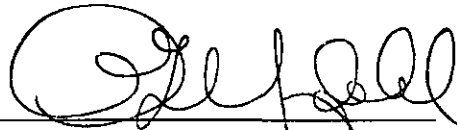
Staff recommends that the City Council accept and appropriate \$3,000,000 in grant funding for 36 months commencing July 2008 from the Kaiser Permanente Community Benefit Fund at the East Bay Community Foundation and authorize the City Administrator to execute agreements with the Alameda County Health Care Services Agency and the Oakland Unified School District. This grant supports the coordination of local resources to improve health and academic outcomes for Oakland youth.

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ACTION REQUESTED OF THE CITY COUNCIL

That City Council approve a resolution authorizing the City Administrator to accept and appropriate a three-year grant of \$3,000,000 from Kaiser Permanente Northern California Fund for Community Benefit at the East Bay Community Foundation to launch the Oakland Universal Access Initiative in Schools and to execute a grant agreement between the City of Oakland and the Oakland Unified School District in an amount not to exceed \$75,000 in year one for the period July 1, 2008 to June 30, 2009, with two consecutive twelve month renewal options in an amount not to exceed \$75,000 each year, and to execute a grant agreement between the City of Oakland and the Alameda County Health Care Services Agency in an amount not to exceed \$551,000 in year one for the period July 1, 2008 to June 30, 2009, with two consecutive twelve month renewal options in amounts not to exceed \$1,117,250 in year two, and \$1,061,750 in year three.

Respectfully submitted,



ANDREA YOUNGDAHL, Director
Department of Human Services

Reviewed by:
Sandra Taylor, Manager
Children and Youth Services Division

Prepared by:
Greg Zaire, Grants Coordinator
Children and Youth Services Division

APPROVED AND FORWARDED TO THE
LIFE ENRICHMENT COMMITTEE:



Office of the City Administrator

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Approved as to Form and Legality


Oakland City Attorney's Office

OAKLAND CITY COUNCIL

Resolution No. _____ C.M.S.

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO ACCEPT AND APPROPRIATE A THREE-YEAR GRANT OF \$3,000,000 FROM KAISER PERMANENTE NORTHERN CALIFORNIA FUND FOR COMMUNITY BENEFIT AT THE EAST BAY COMMUNITY FOUNDATION TO LAUNCH THE OAKLAND UNIVERSAL ACCESS INITIATIVE IN SCHOOLS AND TO EXECUTE A GRANT AGREEMENT BETWEEN THE CITY OF OAKLAND AND THE OAKLAND UNIFIED SCHOOL DISTRICT IN AN AMOUNT NOT TO EXCEED \$75,000 IN YEAR ONE FOR THE PERIOD JULY 1, 2008 TO JUNE 30, 2009, WITH TWO CONSECUTIVE TWELVE MONTH RENEWAL OPTIONS IN AN AMOUNT NOT TO EXCEED \$75,000 EACH YEAR, AND TO EXECUTE A GRANT AGREEMENT BETWEEN THE CITY OF OAKLAND AND THE ALAMEDA COUNTY HEALTH CARE SERVICES AGENCY IN AN AMOUNT NOT TO EXCEED \$551,000 IN YEAR ONE FOR THE PERIOD JULY 1, 2008 TO JUNE 30, 2009, WITH TWO CONSECUTIVE TWELVE MONTH RENEWAL OPTIONS IN AMOUNTS NOT TO EXCEED \$1,117,250 IN YEAR TWO, AND \$1,061,750 IN YEAR THREE

WHEREAS, *The City of Oakland would like to accept and appropriate the Kaiser Permanente Northern California Community Benefit Fund grant at the East Bay Community Foundation grant in the amount of \$3,000,000 to launch the Oakland Universal Access Initiative in Schools; and*

WHEREAS, *the three-year program period for the grant is from June 15, 2008 through June 30, 2011; and*

WHEREAS, *the four zip codes in Alameda County with the highest rates of teen births are located in Oakland and the six zip codes in Alameda County with the highest rates of chlamydia diagnosis among youth are located in Oakland and the six zip codes in Alameda County with the highest rates of assault hospitalization among youth are all located in Oakland, and the three zip codes in Alameda County with the highest rates of unintentional injury hospitalization among youth are located in Oakland; and*

WHEREAS, School Based Health Centers define health in the broadest context and therefore offer a diverse range of services intended to holistically support student wellness, including medical services, mental health services and health education; and

WHEREAS, funds received will be used to launch the Oakland Universal Access in Schools Initiative enabling additional students in Oakland Unified School District (OUSD) to receive comprehensive site-based health and wellness services at 10 new School-Based Health Centers (SBHCs); and

WHEREAS, the City of Oakland would like to enter into a grant agreement with the Alameda County Health Services Agency (ACHCSA), in an amount not to exceed \$551,000 in Year 1 Fiscal Year 2008-09, \$1,117,250 in Year 2 Fiscal Year 2009-10, and \$1,061,750 in Year 3 Fiscal Year 2010-11, to set up, manage and evaluate School-Based Health Centers; and

WHEREAS, the City of Oakland would like to enter into a grant agreement with the OUSD, in an amount not to exceed \$75,000 annually, to coordinate and support planning and implementation of School-Based Health Centers; now therefore, be it

RESOLVED: That the City Administrator is hereby authorized to accept and appropriate the aforesaid grant in the amount of \$3,000,000 over a three year period to launch the Oakland Universal Access in Schools Initiative; and

FURTHER RESOLVED: That the City Administrator is hereby authorized to accept and appropriate the aforesaid grant in the amount of \$3,000,000 into Social Services Grant Fund (2994), DHS Administration Unit Organization (78111), Kaiser OUSD Health Project (G347510); and be it

FURTHER RESOLVED: That the City Council hereby authorizes the City Administrator or his designee to execute a grant agreement between the City and the Oakland Unified School District in an amount not to exceed \$75,000 for fiscal year 2008-9, with two twelve-month options to renew for amounts not to exceed \$75,000 per year, and a grant agreement between the City of Oakland and Alameda County Health Care Services Agency in an amount not to exceed \$551,000 in Fiscal Year 2008-09 (Year 1), \$1,117,250 in Fiscal Year 2009-10 (Year 2), and \$1,061,750 in Fiscal Year 2010-11 (Year 3); and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized to conduct all negotiations, execute and submit all documents, including but not limited to applications, agreements, amendments, modifications, payment requests, and related actions which may be necessary in accordance with the basic purpose of this resolution, at no additional costs; and be it

FURTHER RESOLVED: That the Office of the City Attorney has approved this resolution as to form and legality and a copy is on file at the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID, AND
PRESIDENT DE LA FUENTE

NOES -

ABSENT -

ABSTENTION -

ATTEST:

LATONDA SIMMONS
City Clerk and Clerk of the Council of
the City of Oakland, California