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CITY OF OAKLAND

AGENDA REPORT

TO: DEANNA J. SANTANA
CITY ADMINISTRATOR

FROM: Sean Whent
Interim Chief of Police

SUBJECT: Accept and Appropriate FY 2013-2015
Juvenile Accountability Block Grant
(JABG) Funds

DATE: August 20, 2013

City Administrator
Approval

Deanna J. Santana

Date

9/11/13

COUNCIL DISTRICT: City-Wide

RECOMMENDATION

Staff recommends that the City Council authorize the City Administrator or her designee to: 1) enter into a Grant Program Administration Agreement with the State of California, Corrections Standard Authority for Juvenile Accountability Block Grant (JABG) Funds; 2) accept, appropriate, and administer JABG Direct Allocation Funds for Fiscal Year (FY) 2013-2014 and FY 2014-2015 to the Oakland Police Department (OPD) in the amount not to exceed \$40,000 for the School Safety Policing Project for the Period of July 1, 2013 through June 30, 2014 and July 1, 2014 through June 30, 2015; and 3) waive the Central Services Overhead (CSO) charges of One Thousand Six Hundred Sixty Five Dollars (\$1,665).

OUTCOME

The resolution will accept and appropriate JABG resources to fund overtime for 25 School Safety Resource Officers to leverage existing youth diversion programs with school-based and community organizations in order to 1) identify youth who are truants or at-risk for truancy; 2) serve as mentors and connect those youth with support services; and 3) send two School Resource Officers to attend restorative justice and Disproportionate Minority Contact (DMC) training, and then share training with other officers.

BACKGROUND/LEGISLATIVE HISTORY

In order to reduce and prevent truancy, youth gang activity, and gun violence, OPD remains dedicated to assigning School Resource Officers to beats within a designated middle school community as the epicenter. Funding for these positions has been provided by grant funds totaling up to \$10,739,575 received from the U.S. Department of Justice, Office of Community Oriented Policing Services, (USDOJ/COPS), to fund the entry-level salary and fringe benefit costs of twenty-five (25) police officers for a thirty-six month period from September 1, 2011

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through August 31, 2014 (Resolution No. 83627, approved by the City Council on November 15, 2011). The Juvenile Justice and Delinquency Prevention Act of 2002 requires all states that receive certain federal juvenile justice grant funds (including JABG funds) use a portion of those funds to address Disproportionate Minority Contact (DMC).

This grant pays overtime for School Safety Resource Officers to continue to participate in youth diversion programs. School Resource Officers are primarily dedicated to target middle school community hotspot areas to foster positive relations with youth and community residents and reduce incidents of youth violence and crime.

The School Safety Resource Officers that participate in the training will teach other officers about restorative justice and DMC within the juvenile justice system. This training will include slide presentations, video clips, class discussions, small groups and individual activities. Officers will utilize this training during proactive community policing such as foot patrols, community meetings, as well as school-site outreach and mentoring.

In order to assess the impact of the training, the evaluation process will consist of pre-test, post-test, and follow-up surveys to school resource officers, and a control group of officers to measure significant changes in the officers' level of knowledge and attitude toward youth as a result of the training.

ANALYSIS

A recent (2009) study by the National Crime and Delinquency Council notes that approximately 5% of youth nationwide report involvement in a gang, and 13% of Oakland youth report gang involvement. Youth involved in gangs are disproportionately responsible for violent crimes and delinquency. Of the shootings and homicides committed by youth in Oakland in 2010, all were committed by gang involved youth. Given that the average age of gang involved youth in Oakland is 14, the targeting of middle schools will play a pivotal role in changing the trajectory of a child at-risk for gang involvement.

DMC exists when minority youth have a rate of contact with the juvenile justice system that is significantly higher than the rate of contact for white youth.

Based on data for the 2009-2010 school year, 82% of Oakland's middle school student body was considered truant (defined as a student who stays away from school without leave or explanation) compared to 33% of the elementary school student body and 90% of the senior high school student body considered truant. This grave level of truancy in the middle school population makes our youth extremely susceptible to gang involvement and criminal activity. Studies show that truancy is closely related to youth violence and delinquency, much of which is occurring when students should be in school. Further studies show that truancy is also correlated

with youth safety concerns. According to a 2009 National Crime and Delinquency Council report, approximately one-third of Oakland public school students reported feeling safe at school.

The officers will continue to work closely with committed and coordinated community and school partners to 1) create safety zones around the designated schools and 2) engage in joint problem-solving with youth, school staff, school organizations, and other neighborhood stakeholders. This will involve maintaining existing safe routes of ingress and egress for students in order to eliminate gang recruitment and criminal activity and employing the existing Community Policing SARA¹ model to identify, analyze and assess problems. Officers will collaborate with existing mentoring programs and youth development organizations to increase opportunities to inspire youth to attend school, foster trust, and engage in positive and meaningful communication to problem solve, building on the work of successful local program models. During the 2012/2013 JABG grant period roughly two hundred youth from three different schools graduated from the G.R.E.A.T (Gangs, Resistance, Education and Training) training program. These youth learned how to resist the peer pressure of getting involved in gangs and how to be role models by becoming leaders in their community. An additional sixty-two participated in the OPD School's Mentoring Program.

OPD also established a close working relationship with Oakland Public School's Police, city and county health officials, and the probation department to devise a plan/strategy that will prove to be effective, improve community relations, and educate Oakland's youth.

PUBLIC OUTREACH/INTEREST

Officers will apply training through proactive community policing activities, such as walking patrols, regular participation in neighborhood and school community meetings, as well as school-site outreach and mentoring, which will help eliminate gang recruitment and criminal activity in designated school areas.

COORDINATION

The City Attorney's Office and the Budget Office were consulted in preparation of this report.

¹ The SARA model (Scanning, Analysis, Response and Assessment) is a commonly used problem-solving method.

COST SUMMARY/IMPLICATIONS

1. COST OF PROJECT:

25 School Resource Officers	
Step 6 Officer \$47.16 x 1.5/hr = \$70.74/hr	
\$70.74 x 20.5 OT hrs. each	36,254.25
Grants Coordinator (\$43.52/hr x 20 hrs)	870.00
Quarterly Progress Reports = 10hrs	
Meeting management & Grant Administration = 10 hrs	
Mentoring program and Training supplies, presenters, testing material	6,875.75
Administrative Overhead (less than 5%)	<u>1,665.00</u>
TOTAL AGREEMENT	45,665.00

2. FUNDING:

Grant	40,000.00
CSO Waiver*	1,665.00
Cash Match	<u>4,000.00</u>
Total Project Costs	45,665.00

* CSO in the amount of \$1,665 is requested to be waived

3. SOURCE OF FUNDING:

State of California, Corrections Standards Authority grant for OPD School Safety Policing Project, beginning July 1, 2013.

FISCAL IMPACT:

Approval of this resolution will authorize OPD to accept and appropriate funds from the State of California, Corrections Standards Authority, JABG, FY 2013/2014 and FY2014/2015 Direct Allocation, to OPD in an amount not to exceed \$40,000 to fund overtime for 25 School Resources Officers to participate in Restorative Justice and Disproportionate Minority Contact training, and to support OPD's efforts in mentoring programs and outreach activities for high risk youth, for the period July 1, 2013 through June 30, 2015.

The granting agency specifically requires that overhead charged to the grant for indirect costs are less than 5%. Therefore, OPD is requesting a waiver of CSO. It should be noted that there are no hard costs to the City for waiving CSO; rather the City is expected to absorb the administrative burden (e.g. accounting, payroll, etc.) associated with implementation of the grant within the City's current operational and staffing infrastructure.

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Funding will be appropriated to the State of California, Corrections Standards Authority Grant Fund (2152); Youth and Family Services Division Org. (102350); Youth and Family Services Division Program (PS03), in a Project Account to be determined. The funding agency requires a minimum 10% cash match component. Matching funds in the amount of \$4,000 will be drawn from General Purpose Fund (1010); OPD Chief Org. (101110); Youth and Miscellaneous Service Contract (PS01); Project (TBA); Account (54919).

PAST PERFORMANCE, EVALUATION AND FOLLOW-UP

The evaluation process will involve pre-test, post-test and follow-up surveys to school resource officers and a control group of officers to assess significant change in their level of knowledge about DMC following the training.

SUSTAINABLE OPPORTUNITIES

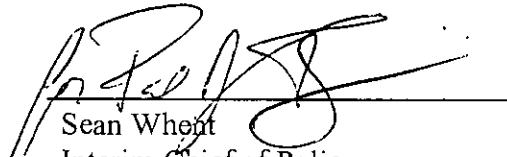
Economic: The implementation of the OPD School Safety Policing Project will serve to reduce youth gang violence and delinquency, reducing the number of youth introduced into the juvenile justice system at a cost-savings to taxpayers.

Environmental: Participating youth learn to respect learning and their school surroundings through guidance and mentoring by school resource officers, using positive reinforcement to increase their attendance at school which may decrease crime in designated areas.

Social Equity: The average age of gang involved youth in Oakland is 14; the targeting of middle schools will play a pivotal role in changing the trajectory of a child at-risk for gang involvement.

For questions regarding this report, please Contact Andrea Van Peteghem, Acting Grants Coordinator at 510-238-7140.

Respectfully submitted,


Sean Whent
Interim Chief of Police
Oakland Police Department

Prepared by:
Andrea Van Peteghem, Acting Grants Coordinator
Oakland Police Department
Fiscal Services

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Ruecia Hynes
City Attorney's Office

OAKLAND CITY COUNCIL

RESOLUTION No. _____ C.M.S.

A RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR OR HER DESIGNEE TO:

- 1) ENTER INTO A GRANT PROGRAM ADMINISTRATION AGREEMENT WITH THE STATE OF CALIFORNIA, CORRECTIONS STANDARD AUTHORITY, FOR JUVENILE ACCOUNTABILITY BLOCK GRANT (JABG) FUNDS;
- 2) ACCEPT, APPROPRIATE, AND ADMINISTER JABG DIRECT ALLOCATION FUNDS FOR FISCAL YEAR (FY) 2013-2014 AND FY 2014-2015 TO THE OAKLAND POLICE DEPARTMENT IN THE AMOUNT NOT TO EXCEED FORTY THOUSAND DOLLARS (\$40,000) FOR THE SCHOOL SAFETY POLICING PROJECT FOR THE PERIOD JULY 1, 2013 THROUGH JUNE 30, 2014 AND JULY 1, 2014 THROUGH JUNE 30, 2015; AND
- 3) WAIVE THE CENTRAL SERVICES OVERHEAD (CSO) CHARGES OF ONE THOUSAND SIX HUNDRED SIXTY-FIVE DOLLARS (\$1,665).

WHEREAS, it is anticipated that the Oakland Police Department (OPD) will receive State of California, Corrections Standard Authority, Juvenile Accountability Block Grant (JABG) funds totaling up to Forty Thousand Dollars (\$40,000) for the OPD School Safety Policing Project from July 1, 2013 through June 30, 2014 and July 1, 2014 through June 30, 2015, and

WHEREAS, there is a minimum of 10% cash match component required by the grantor for total project expenses in an amount of Four Thousand Dollars (\$4,000), and this will be drawn from OPD's existing budget; and

WHEREAS, Central Services Overhead (CSO) fees in the amount of One Thousand Six Hundred Sixty-Five Dollars (\$1,665) should be waived for the expenses funded under this grant for the FY 2013-2014 and FY 2014-2015 to ensure funding is sufficient for grant expenses and to meet the grantor's requirements; and

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PUBLIC SAFETY CMTE.

WHEREAS, the continued partnership between OPD and the Oakland Unified School District will ensure that youth diversion programming will continue without interruption, and continue to evolve based on lessons learned; now, therefore, be it

RESOLVED: That the City Council hereby authorizes the City Administrator or her designee to enter into a grant program administration agreement for the amount of Forty Thousand Dollars (\$40,000) with the State of California, Corrections Standard Authority, for JABG funds for July 1, 2013 through June 30, 2014 and July 1, 2014 through June 30, 2015; and be it

FURTHER RESOLVED: That the City Council authorizes the City Administrator or her designee to accept and appropriate funds from the State of California, Corrections Standards Authority, Juvenile Accountability Block Fund Direct Appropriation [FY 2013–2014 and FY 2014–2015] and to OPD in an amount not to exceed Forty Thousand Dollars (\$40,000) to be used to pay for costs of the School Safety Policing Project; and be it

FURTHER RESOLVED: That City of Oakland CSO fees in the amount of One Thousand Six Hundred Sixty-Five Dollars (\$1,665) for the FY 2013–2014 and FY 2014–2015 JABG period are hereby waived to ensure availability of grant expenses and to meet local guidelines; and be it

FURTHER RESOLVED: That said funds shall be deposited in Fund (2152); Youth and Family Services Division Org. (102350); Youth and Family Services Division Program (PS03), in a Project Account to be determined; and be it

FURTHER RESOLVED: That the City Administrator or her designee is hereby authorized to complete all required negotiations, certifications, assurances and documentation required to accept, modify, extend and/or amend the agreement; and be it

FURTHER RESOLVED: That the City Council hereby authorizes the City Administrator or her designee to accept and appropriate additional funds without returning to Council; and be it

FURTHER RESOLVED: That the City Attorney shall review and approve said agreements as to form and legality and copies of said agreements shall be filed with the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, GALLO, GIBSON MCELHANEY, KALB, KAPLAN, REID, SCHAAF,
AND PRESIDENT KERNIGHAN

NOES -

ABSENT -

ABSTENTION -

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ATTEST: _____
LaTonda Simmons
City Clerk and Clerk of the Council of the
City of Oakland, California