OFFICE OF THE CITY CLERA

2013 JUN 27 PM 3: 29

APPROVED AS TO FORM AND LEGALITY:

Deputy City Attorney

## OAKLAND CITY COUNCIL

RESOLUTION No. 84516 C.M.S.

A RESOLUTION (1) APPROVING A PLAN FOR SPENDING **EXCESS** TAX ALLOCATION BOND PROCEEDS. AUTHORIZING A BOND EXPENDITURE AGREEMENT WITH THE SUCCESSOR REDEVELOPMENT AGENCY TRANSFER SUCH FUNDS TO THE CITY FOR BOND-ELIGIBLE PURPOSES. ACCEPTING EXCESS BOND FUNDS, (3) APPROPRIATING AND ALLOCATING SUCH **FUNDS** TO PROJECTS AND PROGRAMS CONSISTENT WITH THE BOND EXPENDITURE AGREEMENT AND THE SPENDING PLAN. AND (5) APPROVING THE OAKLAND REDEVELOPMENT SUCCESSOR SCHEDULE AGENCY'S **FOR** REPAYMENT OF INDEBTEDNESS TO THE CITY FOR WEST OAKLAND REDEVELOPMENT PROJECTS FINANCED BY THE CITY

WHEREAS, the Oakland Redevelopment Successor Agency ("ORSA") has succeeded to the authority, rights, powers, duties and obligations of the Redevelopment Agency of the City of Oakland under the Community Redevelopment Law; and

WHEREAS, ORSA received its Finding of Completion under Health and Safety Code Section 34179.7 from the California Department of Finance on May 29, 2013; and

WHEREAS, Health and Safety Code Section 34191.4(c) allows a successor agency that has received a finding of completion to use bond proceeds from bonds issued prior to 2011 for purposes for which the bonds were sold; and

WHEREAS, ORSA has and will have so-called "excess" bond proceeds, i.e., pre-2011 tax allocation bond proceeds that are not otherwise obligated for a project; and

WHEREAS, ORSA wishes to used such proceeds for redevelopment purposes consistent with bond covenants; and

WHEREAS, the Community Redevelopment Law (Health and Safety Code Section 33000, et seq.) provides for a cooperative relationship between redevelopment agencies, and their successor agencies, and cities; and

- WHEREAS, the Community Redevelopment Law (Health and Safety Code Section 33220(e)) authorizes a local public agency to enter into an agreement with a redevelopment agency, and its successor agency, to further redevelopment purposes; and
- WHEREAS, the City desires to accept excess tax allocation bond proceeds from ORSA and to undertake redevelopment activities in support of certain projects and programs eligible for redevelopment funding on behalf of ORSA, using such bond proceeds in a manner consistent with the original bond covenants; and
- WHEREAS, the City and ORSA desire to enter into a Bond Expenditure Agreement to govern funding to the City for the costs of those projects and programs from current and future excess tax allocation bond proceeds; and
- WHEREAS, the City has developed a spending plan for the excess tax allocation bond proceeds consistent with the original bond covenants; and
- WHEREAS, the Community Redevelopment Law (Health and Safety Code Sections 33445 and 33679) authorizes a redevelopment agency, and its successor agency, to pay for the acquisition and development costs of publicly-owned buildings, facilities and improvements, if certain findings are made; and
- WHEREAS, Health and Safety Code Section 34191.4(b) provides that, after a successor agency has received a finding of completion and upon application by the successor agency, loans between the redevelopment agency and its sponsoring city may be deemed enforceable obligations, and thus payable from Real Property Tax Trust Funds over time, within certain limitations and under certain conditions; and
- WHEREAS, redevelopment funds totaling \$2.69 million were committed by the former Redevelopment Agency to the City to pay for certain public improvements and grants to private entities in the West Oakland Redevelopment Project Area via a Cooperation Agreement entered into between the City and the Redevelopment Agency in 2004 and a Funding Agreement between the City and the Redevelopment Agency entered into in 2011; and
- WHEREAS, these funding commitments were for projects and programs to alleviate physical and economic blight conditions in the West Oakland Redevelopment Project Area and were thus made for legitimate redevelopment purposes under the Community Redevelopment Law; and
- WHEREAS, the City self-financed the cost of this work from its General Purpose funds with the understanding that the Redevelopment Agency would use redevelopment funds to reimburse the City for its costs under the terms of the Cooperation Agreement and the Funding Agreement; and
- WHEREAS, these redevelopment funds have since been swept to the taxing entities following the completion of the "Due Diligence Review" of available nonhousing assets by the California Department of Finance pursuant to Health and Safety Code Section 34179.6, and

this has resulted in an outstanding unpaid loan debt to the City of \$2.69 million plus interest; and

WHEREAS, the ORSA Board has established a loan repayment schedule for amortizing this debt; and

WHEREAS, the City wishes to approve such schedule; now, therefore, be it

**RESOLVED:** That the City Council hereby authorizes the City Administrator to negotiate and execute a Bond Expenditure Agreement with ORSA to transfer excess tax allocation bond proceeds to the City to fund redevelopment projects and programs not previously funded and obligated by ORSA or the City, consistent with the bond covenants, in furtherance of the purposes of the redevelopment under the California Community Redevelopment Law; and be it further

**RESOLVED**: That the City Administrator or his or her designee is authorized to accept excess tax allocation bond proceeds from ORSA under the Bond Expenditure Agreement or otherwise, including excess bond proceeds currently held by ORSA and any future excess bond proceeds received or held by ORSA; and be it further

**RESOLVED**: That the City Council hereby approves that spending plan for excess bond proceeds set forth in Exhibit A to this Resolution; and be it further

**RESOLVED**: That the City Council hereby appropriates and allocates excess tax allocation bond proceeds received from ORSA under the Bond Expenditure Agreement or otherwise to the projects and programs set forth in the approved spending plan; and be it further

**RESOLVED**: That City Administrator or his or her designee is authorized to transfer funds between approved projects or programs specified in the spending plan within each project area, as necessary to complete the projects and programs; and be it further

**RESOLVED**: That with respect to those projects listed in the spending plan that are or will be owned by the City, the City Council hereby consents to excess tax allocation bond funding of said projects from ORSA, and hereby finds and determines as follows:

- That the acquisition of land and the installation or construction of the projects will be of benefit to Oakland's redevelopment project areas by helping to eliminate one or more blight conditions within the project areas; and
- 2) That due to fiscal constraints on the City's general fund and the high number of capital projects competing for limited City funds, the City's Capital Improvement Program budget is unable to provide funding for the projects, and therefore no other reasonable means of financing the projects are available to the City other than ORSA funding; and
- That the use of excess bond proceeds for the projects is consistent with the implementation plans adopted for each of the City's redevelopment project areas; and be it further

**RESOLVED**: That any expenditure of excess bond proceeds under the spending plan shall be in conformance with applicable bond covenants; and be it further

**RESOLVED**: That City Administrator or his or her designee will return to Council to appropriate or allocate excess bond proceeds beyond what is listed in the spending plan approved by this Resolution; and be it further

**RESOLVED**: That the City Council hereby approves that loan repayment schedule for amortization of the West Oakland loan established by ORSA attached to this Resolution as Exhibit B; and be it further

RESOLVED: That, since the approval of the spending plan, Bond Expenditure Agreement and West Oakland loan through this Resolution does not commit the City to any action that may have a significant impact on the environment, and in some cases relates to projects that have already been approved for funding, this action does not constitute a project or discretionary action subject to, and is exempt from, the requirements of the California Environmental Quality Act; and be it further

**RESOLVED**: That the City Administrator or his or her designee is authorized to take other action with respect to the projects, the Bond Expenditure Agreement, the spending plan, and the West Oakland loan consistent with this Resolution and its basic purposes; and be it further

**RESOLVED:** That the Bond Expenditure Agreement shall be reviewed and approved by the Office of the City Attorney as to form and legality, and copies shall be placed on file with the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, JUL 16 2013, 2013

## PASSED BY THE FOLLOWING VOTE:

AYES- BROOKS, GALLO, GIBSON McELHANEY, KALB, KAPLAN, REID, SCHAAF, and PRESIDENT KERNIGHAN ~ 8

NOES-

ABSENT- 🗸

ABSTENTION-

LATONDA SIMMONS
City Clerk and Clerk of the Council,

City of Oakland

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## **EXHIBIT A**

## **EXCESS BOND PROCEEDS SPENDING PLAN**

(attached)

## BROADWAY MACARTHUR SAN PABLO REDEVELOPMENT PROJECT AREA EXCESS BOND SPENDING PLAN

## **Source and Use Summary**

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BMSP - Series 2006 and 2010 Unencumbered Bonds 1,766,570

TOTAL: \$1,766,570

Uses:

Façade & Tenant Improvement Program 297,760
Small Business Loan Program 200,000
Oakland Housing Authority Solar Grant 100,000

**Funding Agreement Projects** 

Tenant Improvement Program67,610Façade Improvement Program62,500Mosswood Teen Center12,000Golden Gate Recreation Center Improvements930,800Broadway Specific Plan95,900

TOTAL: 1,766,570

Net Available: \$0

Sources:

## CENTRAL CITY EAST REDEVELOPMENT PROJECT AREA EXCESS BOND SPENDING PLAN

Video camera installation "Tough on Blight"

## **Source and Use Summary**

Central City East 2006 T and TE Unencumbered Bond F	unds	8,787,936
Central City East 2006 T and TE Funding Agreement		17,713,398
Central City East 2006 T Property Reversals		10,700,000
	TOTAL:	\$37,201,334
Uses:		
Streetscapes		4,850,000
Major Projects		5,100,000
Public Facilities and Infrastructure Improvements		3,400,000
5th Avenue Streetscape		3,000,000
Façade Improvement Program		500,000
Tenant Improvement Program		500,000
Notice of Development Opportunity Sites		500,000
Impact Fee Nexus Study		200,000
Foothill & Seminary Development		150,000
Graffiti Abatement and Misc. Programs		388,637
Funding Agreement Projects		
14th Avenue Streetscape		5,960,000
Foothill Seminary Streetscape Project		5,093,750
Foothill High Melrose Streetscape		4,309,698
East 18th Street Streetscape		1,600,000

500,000 Foothill Fruitvale Streetscape, Phase II 300,000 MacArthur Streetscape 200,000 Foothill Fruitvale Streetscape, Phase I 155,000 Façade Improvement Program **Architectural Design Professional Services** 120,000 3550 Foothill demolition 106,406 90,000 **Tenant Improvement Program** 55,000 Ballpark negotiations expert consulting 23rd Avenue Streetscape 50,000 **Graffiti Abatement** 47,869

TOTAL: \$37,201,334

24,974

Net Available: \$0

# CENTRAL DISTRICT REDEVELOPMENT PROJECT AREA EXCESS BOND SPENDING PLAN

## **Source and Use Summary**

Source and Ose Summary	
Sources:	
Central District - Series 1986, 1989, 2003, 2005, 2006, 2009 Unencumbered Bonc	15,711,728
Central District - Series 1986, 1989, 2003, 2005 Funding Agreement	5,821,027
Central District - Series 2003, 2006	2,800,000
Central District - Series 2009 Property Reversals & Loan Repayments	6,196,264
TOTAL:	\$30,529,019
Uses:	
Development - Broadway Retail Strategy/Downtown Parking	14,800,000
Public Facilities	3,500,000
Streetscapes	2,365,474
Façade & Tenant Improvement Program	1,400,000
Broadway Small Business Loan Program	700,000
Impact Fee Nexus Study	200,000
Funding Agreement Projects	
Façade Improvement Program	1,562,000
Tenant Improvement Program	2,226,000
Malonga Casquelord Center	861,987
Uptown Temporary Art Park	46,861
Downtown Streetscape - BBRP	110,467
Basement Backfill (02, 05, 09, 10 BBRP)	400,000
Graffiti Abatement	40,000
1800 San Pablo - CEQA Work - SEIR	138,775
1800 San Pablo - Phase II	33,503
Broadway Shuttle	339,125
Broadway Specific Plan	187,881
Consolidated Partitions	19,276
HdL Contract	13,969
17th Street BART Public Art	321,000
Broadway Corridor Rev Loan Program	1,262,701
TOTAL:	30,529,019

Net Available: \$0

## **COLISEUM REDEVELOPMENT PROJECT AREA EXCESS BOND SPENDING PLAN**

Source and Use Summary	
Sources:	
Coliseum - Series 2003, 2006 TE and 2006 T Unencumbered Bond.	s 11,015,910
Coliseum - Series 2003, 2006 TE and 2006 T Funding Agreement	6,741,968
Coliseum - Series 2006 T Bonds Property Reversals	4,277,393
TOTAL	
Uses:	
Coliseum Transit Village Phase I	8,000,000
Coliseum City EIR and Specific Plan	2,000,000
Coliseum City Phase II Project	3,255,000
Façade Improvement Program	500,000
Tenant Improvement Program	300,000
Streetscape Contingency	500,000
Public Facility & Infrastructure Improvements	500,000
Graffiti Abate and Misc. Programs	289,950
Impact Fee Nexus Study	200,000
Funding Agreement Projects	
Façade Improvement Program	245,000
Tenant Improvement Program	377,500
Graffiti Abatement	100,000
Tyrone Carney Park	180,000
Community Clean Up Corps	38,261
South Coliseum Way Streetscape	25,000
MLK Jr Library	368,107
Demolition Costs	661,661
Coliseum Truck Study	55,000
Coliseum City Master Developer ENA	1,600,000
Coliseum Infrastructure, Coliseum Way Drainage	978,687
BART Plaza Improvements	506,907
Coliseum Infrastructure Improvements	260,000
Coliseum Business Alert	14,000
Estuary Plan	570,000
66th Avenue Bldg Demolition	25,000
Video camera installation	15,800
Sunshine Court Streetscape	54,008
Coliseum Infrastructure Improvements	25,390
23rd Avenue Streetscape Improvements	390,000
TOTAL	\$22,035,271

Net Available: \$0 A RESOLUTION (1) APPROVING A PLAN FOR SPENDING **EXCESS** TAX ALLOCATION BOND PROCEEDS. AUTHORIZING A BOND EXPENDITURE AGREEMENT WITH THE OAKLAND REDEVELOPMENT SUCCESSOR AGENCY TRANSFER SUCH FUNDS TO THE CITY FOR BOND-ELIGIBLE PURPOSES, (3) ACCEPTING SUCH FUNDS, (4) APPROPRIATING AND ALLOCATING SUCH FUNDS TO PROJECTS AND PROGRAMS CONSISTENT WITH THE BOND EXPENDITURE AGREEMENT AND THE SPENDING PLAN, AND (5) APPROVING ORSA'S SCHEDULE FOR REPAYMENT OF LOAN INDEBTEDNESS TO THE CITY FOR WEST OAKLAND REDEVELOPMENT PROJECTS FINANCED BY THE CITY

## EXHIBIT B

## WEST OAKLAND LOAN REPAYMENT SCHEDULE

(attached)

	FY 2012-13	FY 2013-14	FY 2014-15	FY 2015-16	
	Base Year	Estimate	Estimate	Estimate	
Gross RPTTF	115,633,366	117,946,033	120,304,954	123,914,102	
County Admin &					
Pass Through	(17,768,196)	(17,691,905)	(18,045,743)	(18,587,115)	
ROPS	(65,173,770)	(63,573,511)	(57,227,314)	(62,105,703)	
Residual	32,691,400	36,680,617	45,031,897	43,221,284	
One-Half Residua	l Increment	1,994,609	6,170,248	5,264,942	
One-Half Residua	Increment	1,994,609	6,170,248	5,264,942	
One-Half Residua		1,994,609	6,170,248	5,264,942	
		1,994,609 FY 2013-14	6,170,248 FY 2014-15	5,264,942 FY 2015-16	TOTAL
					<b>TOTAL</b> 2,689,535
	Schedule	FY 2013-14	FY 2014-15	FY 2015-16	

March 2013 LAIF rate

0.28%

#### LOAN TERMS:

This loan originated in 2008 and is payable over a three-year period commencing in 2014. To the extent that the amount of Real Property Tax Trust Funds available for repayment in any given year is insufficient to make the full payment, the above scheduled payment amount will be reduced accordingly, and the repayment schedule for subsequent years then will be adjusted accordingly to provide for repayment of the full loan amount within the three-year term. Also, to the extent the amount of Real Property Tax Trust Funds available for repayment in any given year exceeds the above scheduled payment amount, the above scheduled payment amount will be increased, up to a maximum payment of one-half of the Real Property Tax Trust Funds available for repayment that year, and the repayment schedule for subsequent years then will be adjusted accordingly. For purposes of this schedule, "Real Property Tax Trust Funds available for repayment" means the maximum annual repayment amount as calculated under Health and Safety Code Section 34191.4(b)(2)(A).