| CITY OF OAKL | FILED OFFICE OF THE CITY CLERK OAKLAND 2015 DEC -3 PM 5:51 AND | AGEN | DA REPORT |
|---------------|--|-------|-------------------------------|
| TO: | Sabrina B. Landreth City Administrator | FROM: | Mark Sawicki Director, EWD |
| SUBJECT: | DDA for 2330 Webster Street & 2315 Valdez Street | DATE: | November 19, 2015 |
| | \sim | | [] |
| City Administ | rator Approval | Date | 12/3/15 |
| | | | |

 $\mathbf{x} = (x_1, x_2, \dots, x_{n-1}, \dots, x_{n-1}$

RECOMMENDATION

Staff Recommends That The City Council Adopt An Ordinance Authorizing The City Administrator, Without Returning To The City Council, To Negotiate And Execute A Disposition And Development Agreement And Related Documents Between The City Of Oakland And TDP Webster, LLC Or A Related Entity ("Developer" Or "TDP") That Provide For The Following:

- 1) The Sale Of Two Contiguous City-Owned Parcels Located At 2330 Webster Street And 2315 Valdez Street To Developer For Their Combined Appraised Market Value Of \$9,450,000;
- 2) The Developer's Construction On The Property Of A Residential Mixed-Use Project, Including Ground Floor Retail Space And A Public Parking Garage;
- 3) The City's Purchase From The Developer Of The Public Parking Garage For A Cost Not To Exceed \$13,468,780;
- 4) Negotiation And Execution Of Agreements Providing For Easements And Entry Rights And Other Matters Required For The Operation And Maintenance Of The Public Parking Garage; And
- 5) Negotiation And Execution Of Amendments To Existing Parking License Agreements With Third Parties to Facilitate Development of the Project.

EXECUTIVE SUMMARY

TDP Webster, LLC ("Developer" or "TDP") proposes to purchase City-owned properties located at 2330 Webster Street and 2315 Valdez Street ("Property" as shown on *Exhibit A*) and develop a mixed-use residential/retail project, including a public parking garage. The City and the Developer spent the past 15 months analyzing the feasibility of the Project (as defined below), obtaining CEQA and entitlement approvals, and negotiating the terms of a Disposition and Development Agreement ("DDA") for the disposition of the Property to the Developer and development of the Project, and a Purchase and Sale Agreement ("PSA") for the sale of the public parking garage back to the City.



encumber a 242-parking space garage condominium ("City Garage").

The Property is currently encumbered by two long-term parking license agreements with the CIM Realty Group ("CIM") and the California Nurses Association ("CNA") for a total of 242 spaces. The Parking Agreements will need to be amended to relocate temporarily CNA and CIM's parking rights to the Franklin Street Garage during construction of the Project and to provide that, following completion of the Project, the licensees' rights will only apply to and

The proposed transaction between the City and TDP will involve (1) the sale of the Property from the City to TDP for its appraised value of \$9,450,000 for development of a mixed-use project consisting of 234 residential units (15 percent of which will be affordable to moderate-, low- and very low-income households), approximately 17,000 square feet of ground floor retail space, 88 spaces of residential parking and a 242-space public parking garage ("Project"); and (2) the purchase by the City Garage located inside the Project at a cost not to exceed \$13,468,780, as further described below.

The transaction will also involve execution of common interest documents with TDP governing the operation of the Project, providing for easements and entry rights, allocation of shared costs and other matters required for the operation and maintenance of the City Garage.

BACKGROUND / LEGISLATIVE HISTORY

On March 16, 2010, the Redevelopment Agency, pursuant to Resolution No. 2010-0025 C.M.S., authorized the Oakland Redevelopment Agency (the "Agency") to purchase properties located at 2315 Valdez Street and 2330 Webster Street from Oakland PPD Return, LLC, a subsidiary of Midwest Bank, for \$4,050,000. The purchase of the Property secured a strategically important site for the implementation of the Central District Area's Redevelopment Plan and the Broadway Valdez District Specific Plan. In 2012, title to the property was transferred to the City of Oakland, as Successor Agency to the Redevelopment Agency.

In May 2014, the City received an unsolicited proposal from Harrison TDP (now TDP Webster, LLC) to develop the Property into a mixed-use project consisting of market rate and affordable housing, retail, and a public parking garage.

On July 29, 2014, the City Council approved Resolution No. 85137 C.M.S authorizing staff to enter into a one-year Exclusive Negotiating Agreement ("ENA") with Harrison TDP to determine the feasibility of the Project. The resolution allowed for an extension of the ENA by an additional 90 days with the approval of the City Administrator. On July 28, 2015, a 90-day extension to the ENA was administratively granted. At this time, the Developer has satisfied all of the ENA requirements. Although the ENA expired on October 27, 2015, staff subsequently completed negotiation of the DDA to present for Council's consideration.

Property Description

The Property is located at 2330 Webster Street and 2315 Valdez Street, near the Lake Merritt area of downtown Oakland in the Broadway/Valdez District, approximately five blocks from the 19th Street Oakland BART Station, within two blocks of the entertainment and restaurant-filled Uptown District, and just over half of a mile from Oakland's downtown City Center. The size of the Property is approximately 1.42 acres or 62,066 square feet. The Property is zoned D-BV-2 Broadway Valdez District Retail Commercial Zone 2, which encourages ground-level retail, restaurants, entertainment, and art activities with pedestrian-oriented, active storefront uses, and office and residential uses on upper-story spaces. The City currently contracts with City of Oakland Parking Partners ("COPP"), which operates a public surface parking lot with 197 fixed spaces on the Property.

Parking Agreements with CIM and CNA

The Property is encumbered by two long-term parking agreements with CNA (42 spaces) and CIM (200 spaces) (the "Parking Agreements"), the tenants of two office buildings located at One Kaiser Plaza and 155 Grand Avenue, at prevailing market rates. The Parking Agreement with CIM has a remaining term of 53 years, while the agreement with CNA is effective in perpetuity. The lot is currently full during weekdays. The Parking Agreements allow for the temporary relocation of all 242 parking spaces to nearby parking facilities if construction on the lot prevents public parking there during the term of Project construction. Staff has discussed the relocation with CIM and CNA and the parties are negotiating amendments to the Parking Agreements to provide for the relocation of the parking spaces to the City-owned Franklin Street Garage located at 19th and Franklin Street during Project construction and the licensees' release of their rights as to all portions of the Property other than the City Garage following completion of the Project.

The Developer

TDP is a partnership between two entities: (1) TDP-MM Webster, LLC comprising multi-family residential developer Thompson Dorfman Partners (majority investor), that has experience with developing urban in-fill and mixed-use properties, including Bay Street Emeryville and The Terraces at Emerystation, and retail developer Madison Marquette (minority investor), who will advise on planning, marketing, and leasing the retail portion of the Project, and (2) Waverly-Webster, LLC, wholly-owned by the Masri family, an investor partner that holds numerous properties in the immediate vicinity of the proposed Project.

Project Description

TDP is proposing to develop a 5-story residential building and approximately 17,000 square feet of leasable ground floor retail space. The residential units are intended by TDP to be rental apartments initially and then sold as condominiums after ten years or more from the completion of construction. However, they will be mapped as condominiums from the start. The housing

component will consist of 234 units, including 36 affordable units at varying affordability levels as further described below.

The Project also includes a three-level 330-space parking garage, with 242 of the parking spaces separated for a public City Garage on the subterranean and first floors of the building, plus 28 spaces for bicycle parking, all of which will be separately condominium-owned and operated by the City. The remaining 88 parking spaces on the second floor and 140 long-term bicycle parking spaces on the ground floor will be provided to the residential tenants and be owned by the Developer ("Residential Garage"). The subterranean level will include 17 tandem parking spaces. The City will have condominium ownership within the subterranean level and a portion of the first level for a total of 242 parking spaces. The Developer will own the 3rd level for residents' use with a total of 88 spaces. In addition to the 242 parking spaces, 45 more than the current lot, the City Garage will provide numerous improvements over the current parking lot, including: secured enclosed parking, handicapped parking, charging stations for electric vehicles, bicycle parking, etc.

Affordable Housing

TDP will provide 36 units (15 percent) of the total 242 units as affordable to moderate-, low-, and very low-income households. The affordable units will be subject to a Regulatory Agreement between the Developer and the City, with a term of 55 years, and will remain rental when the other units are sold as condominiums. Preference in initial occupancy of affordable housing units will be given to current eligible residents in the Broadway Valdez District Specific Plan (BVDSP) area. *The Developer will not seek City funding assistance for the affordable units*.

| Income Level | Recommended Affordability Mix |
|----------------------------|----------------------------------|
| 50% of area median income | 14 units (6.0%) |
| 80% of area median income | 11 units (4.5%) |
| 100% of area median income | 11 units (4.5%) |
| Total units | 36 |

The 36 affordable units will be provided at rents affordable at the following levels:

Area Specific Plan

The proposed Project is consistent with the approved Broadway Valdez District Specific Plan, adopted by the City Council in July 2014 ("Specific Plan"). The Project will be located within the Valdez Triangle Subarea, which is identified in the Specific Plan as an area that promotes pedestrian-oriented retail within a mixed-use setting that includes a complementary mix of retail, office, entertainment, and residential uses. The Specific Plan also encourages the construction of public parking early in the development timeline to support and encourage new retail activity in the district.

ANALYSIS AND POLICY ALTERNATIVES

The Transaction

The proposed transaction between the City and TDP Webster includes the following terms:

- Property Sale The City will sell the Property to TDP for \$9,450,000. An appraisal conducted by Yovino &Young in June 2015 determined the as-is Fair Market Value of the Property to be \$9,450,000, with a highest and best use as a multi-unit residential project. The City will provide seller financing through a carry-back Promissory Note ("Note") in the amount of \$9,400,000 at an interest rate that is 1 percent above TDP's construction financing interest rate. The remaining \$50,000 of the purchase price will be paid by TDP as a good faith non-refundable deposit upon execution of the DDA, and later will be credited to the sales price upon closing.
- 2. **City Garage Purchase** At Project completion the City will purchase the 242-space City Garage at development cost from TDP as a condominium ownership interest in the Project for a price not to exceed \$13,468,780. (The not to exceed amount is based on current development cost projections for similar garages, as confirmed by a third-party analysis. See Garage Purchase and Fiscal Impact sections below for more detail.)
- 3. **Temporary Relocation of up to 242 parking spaces during Project Construction** The City will negotiate amendments to the existing Parking Agreements with CIM and CNA to relocate temporarily their parking rights on the Property to the Franklin Street Garage located at 19th and Franklin Street during Project construction and to limit their license rights to the City Garage following Project completion.

If the City is unable to secure agreements from the Lessees to relocate and to limit their license rights to the City Garage within three months of entering into the DDA, the Developer may toll, or postpone, its performance under the terms of the DDA for up to 6 months. If after that 6 month period the City is still not able to secure agreements from the Lessees, the Developer may terminate the DDA and receive a refund of its deposit.

4. Design and Development Schedule – TDP will have 18 months from approval of the DDA to satisfy all conditions precedent to purchase of the Property and will be obligated to start construction within 30 days following transfer of the Property. As described above, the 18 month timeline of the DDA period may be tolled by as much as 6 months if the City is unable to produce agreements with the parking lessees within three months of the start of the DDA term. This allows for an outside DDA time period of 24 months.

Construction must be completed within 27 months of the start date.

- 5. Affordable Housing Production and Protection TDP will provide 36 residential affordable rental units at varying affordability levels under a Regulatory Agreement for 55 years. TDP has also agreed to restrict condo conversion credits that the Project would normally be entitled to under the current Condo Conversion Ordinance.
- 6. **Prevailing Wages** The Developer and its subcontractors will pay prevailing wages for construction of the Project.
- 7. **Easements/Parking Operations** As a condition to closing, the parties shall agree upon common interest documents for the Project that will provide for easements, entry rights, allocation of shared costs and other matters required for the operation and maintenance of the City Garage.
- 8. **Other DDA Terms** Other DDA terms include provisions for a completion guaranty, \$50,000 good faith deposit, repurchase option, etc.

The DDA Term Sheet is attached as *Exhibit C*.

Redevelopment, Replacement Parking, and City Garage Purchase Price

In 2010 the Agency acquired the Property for \$4,050,000 to further the goals of the Central District Project Area Redevelopment Plan and the Specific Plan. Given the long duration of the Parking Agreements with CNA and CIM, any redevelopment of the site must include replacement parking for the 242 spaces currently available to these two entities. Building structured public parking on the lot is therefore a necessary prerequisite to free up the Property for in-fill commercial development by TDP, and to stimulate and support retail development in the surrounding area.

The development of and proposed purchase of the City Garage represents a neighborhood investment into a public asset that is expected to act as a catalyst for future residential, retail and office development in the Broadway Valdez area, with long-term economic impacts. It therefore facilitates the City's public policy objectives for the early implementation phase of the Specific Plan through the development of public parking, which was specifically highlighted as an important strategy to support nascent retail activities in the area.

Generally, developing public parking in downtown is an expensive infrastructure investment and requires public subsidies. The City will pay the lesser of the pro-rated actual costs of developing the garage, or \$13,468,780. The not-to-exceed purchase price is based on current development cost projections consistent with the costs of similar garages being built in other locales, as confirmed by a third-party analysis. The projected per space costs of \$55,656 includes hard costs of \$36,885, soft costs of \$4,358, land costs of \$9,228 and financing costs of \$5,185. The financing costs will be offset by interest earned on the City's carry-back note to TDP for the land purchase price (see more under Fiscal Impact). The Developer will be financially responsible for all cost overruns that do not result from City-initiated changes to the scope of the City Garage.

City Garage and Project Organization and Operation

During the first years of operation, the City Garage and the retail/residential components of the Project will be operated as a commercial common interest development wherein the Developer owns and operates the residential units, the Residential Garage and the retail spaces, while the City manages its public parking facility. Upon sale of the residential units to individual homeowners (which often occurs 10 years after project completion), the Project will become a residential common interest development and a homeowner's association (HOA) and the owner(s) of the retail condominiums will replace the Developer. Under both scenarios, the Project will be governed by Common Interest Documents that include Conditions, Covenants, and Restrictions (CC&Rs), a condominium map, and a budget for the Project's Owners Association.

Details of the Purchase and Sales Agreement (PSA) for the City Garage and Common Interest Documents will be negotiated prior to closing on the Property and will include the following provisions: (a) the final construction plans shall minimize the improvements common to the City Garage and the balance of the Project, (b) the parties' rights and obligations with respect to the governance of the association and the common components of the Project; (c) the parties' respective pro rata share of such common costs and obligation to pay such amounts, as well as charges for separate facilities; (d) subject to, among other items yet to be negotiated: (i) the coordination/maintenance of the common entry gate and (ii) rights of ingress and egress through the City Garage for the benefit of the residential parking, the City Garage and the "24/7" access through the main entry gate, (f) the Developer shall be responsible for collecting all parking charges from its residents and shall pay any parking taxes directly to the City and (g) mutual first rights of refusal in the event the applicable party elects to sell their respective parking facility.

Policy Alternatives to Recommended Action

Alternative #1: Do not enter into a DDA at this time, and seek a different development partner for the site.

Pros:

- The City could potentially receive a higher purchase price for the land or more favorable terms if property values continue to increase.
- The City could redeploy former redevelopment agency tax allocation bond funding to another eligible project in the area.

Cons:

• The City will forego the near-term development of 234 new residential units in downtown, including 36 at varying affordability levels, which contribute to addressing the City's critical current housing shortage.

- The City will forego the near term addition of 17,000 square feet of retail space, the additional foot traffic and economic activity of 234 households, and would delay contributing to the goals of the Broadway Valdez District Specific Plan.
- The City would delay or forego combined taxes and parking revenue estimated at \$709,000 per annum.
- A higher land price may not be realized if rents do not continue to grow rapidly or if capital markets begin to tighten. These factors may also make the provision of affordable units less feasible.
- Not proceeding with the DDA and issuance of a Request for Proposals for development of the Property will require significant time and likely increase Project development costs, and thus offset any additional land sales proceeds that might be gained. The Project will likely change substantially and require another round of planning and entitlement approvals, adding further time, expense, and uncertainties to any development scenario, thereby potentially jeopardizing development of a project during the current business cycle.
- TDP Webster has met all the requirements set forth in the ENA and is a well-qualified, experienced development partner

Alternative #2: Lease versus Sale of Property

In June 2015, staff prepared an analysis of a fee-simple sale of the Property vs. a long-term lease, and the effects the different options would have on Project economics (*Exhibit B*). The result of that analysis showed that a land sale is the only alternative that will produce an acceptable return to the Developer, while also providing for the inclusion of affordable housing in the Project without a City subsidy.

FISCAL IMPACT

The Property Sale

The City will receive the appraised fair market value of \$9,450,000 for the Property – an increase of \$5.4 million (133 percent) over the original purchase price of \$4,050,000 the City paid in 2010. The Developer will deposit into escrow a Note in the amount of the land purchase price less a \$50,000 nonrefundable good faith deposit that the Developer will pay directly to the City upon executing the DDA, and which will be credited against the land purchase price. The \$50,000 shall be deposited in Miscellaneous Capital Project Fund (5999), Central District Redevelopment (85245), in 2315 Valdez-2330 Webster Project (P478420) and Deposits Payable Account (24213).

The Note will bear annual compound interest at a rate of one percent over TDP's construction financing. The City will defer interest payments on the Note until purchase of the City Garage at Project completion. The Note will be secured by a deed of trust on the Property subordinate only to project financing as negotiated by the City Administrator. The principal and deferred interest balance on the Note will be repaid by TDP in the form of the conveyance of the City Garage to the City.

The Garage Purchase

The City will pay the lesser of:

- (A) The lesser of (i) \$12,214,000, plus interest on the \$9,400,000 Note at a compound annual rate equal to a percentage that is one percent (1%) greater than the interest rate required by the Developer's construction loan (calculated from the close of escrow on the transfer of the Property to Developer through the close of escrow on the transfer of the Public Parking to the City), or (ii) \$13,468,780; or
- (B) The prorated actual cost of developing the City Garage, plus interest at a compound annual rate equal to the interest rate required by the Developer's construction loan (calculated from the close of escrow on the transfer of the Property to Developer through the close of escrow on the transfer of the City Garage to the City).

This formula ensures that the City will pay no more than \$13,468,780 for the City Garage, while at the same time allowing the City to benefit from any financing or development costs savings that may occur as TDP develops the Project and the City Garage. As illustrated by the table below, the City will cover the difference between the balance of the principal and deferred interest on the Note (\$9,400,000 plus and an estimated \$1,254,780 in accrued interest on carryback financing secured by the Note at a projected interest rate of 6.25%), the good-faith negotiation deposit (\$50,000), and the City Garage purchase price by using excess tax allocation bond funds (Central District: TA Bond Series 2009T Fund (5613), CIP Central District (94889), CD Major Development Project (C473240), Undetermined Program (0000). The exact amount of bond funds required to fully pay for the City's garage will be determined by the final development cost of the garage, but it will not exceed \$2,764,000.

| Purchase Price | \$13,468,780 |
|---|--------------|
| Sources | |
| Good Faith Deposit | \$50,000 |
| Promissory Note | \$9,400,000 |
| Projected Accrued Interest on Promissory Note | \$1,254,780 |
| Tax Allocation Bonds | \$2,764,000 |
| Total | \$13,468,780 |

The expenditure of excess tax allocation bond proceeds toward the purchase of the City Garage is consistent with City Resolution No. 84516 C.M.S. approved on July 16, 2013, authorizing a plan for spending excess Agency tax allocation bond proceeds that allocated up to \$14.8 million in support of the Broadway Retail Strategy and downtown parking.

Current net parking revenue generated by the existing surface lot is approximately \$175,000 per year in taxes and net parking revenue. Some of this revenue will be lost during the 27-month construction period when the Property will be closed to public parking. It is anticipated though, that many of those customers, including employees of CNA and CIM, will relocate to the City-owned Franklin garage and thereby increase the revenue at this City facility. Once open, the new garage will have 45 more parking spaces than the current lot (a 22 percent increase), and parking rates will be higher in a secure garage than on an open lot.

Annual net parking revenues after taxes and operating expenses at the City Garage are projected to be approximately \$300,000 during the first years of operation.

Combined Net Fiscal Benefits

Combined taxes and revenues generated by the Project are estimated at \$986,000 per year, and are expected to grow annually. This represents an initial return of 7.3 percent on the City's investment. Below is a breakout of the sources of those revenues:

| | Estimated Annual Fiscal Benefits of Project | | | | |
|-----------------|---|----------------------------|------------------------------|--------------------------------------|---|
| Property Tax | <u>Sales</u> <u>Tax</u> | <u>Business</u> License | <u>Parking</u> <u>Tax</u> | <u>Net Parking</u> <u>Revenue</u> | <u>Total Net Fiscal</u> <u>Benefit</u> |
| \$387,000 | \$44,000 | \$106,000 | \$149,000 | \$300,000 | \$986,000 |

PUBLIC OUTREACH / INTEREST

TDP Webster hosted three community meetings in October 2014, and February and June 2015. As a result of input from attendees, the developer added retail along Webster Street to introduce commercial activity on this side of the garage.

COORDINATION

Staff from the Project Implementation Division and the Bureau of Planning has worked closely with TDP Webster to develop the Project to be consistent with zoning and the City Center Planned Unit Development (PUD) approvals. Coordination with Public Works staff was also critical for issues of design and operation of the public parking garage. Staff coordinated this report with the Controller's Bureau and the City Attorney's Office.

SUSTAINABLE OPPORTUNITIES

Economic: The development would put underutilized land into productive use. The construction of the Project will provide significant employment at the site. A third party assessment of Project employment benefits includes approximately 600 construction jobs and 40 permanent jobs, based on similar projects in the region. The Project is anticipated to generate significant annual tax benefits to the City, including \$387,000 in property taxes, \$44,000 in sales tax, \$149,000 in parking taxes and \$106,000 in business license tax. Estimated combined taxes and net parking revenue are expected to grow from \$175,000 a year, which is currently generated by the property, to \$986,000 annually.

Environmental: As an infill project in an already built-up area, this Project reduces the pressure to construct on agricultural and other undeveloped land, and thereby contributes to the prevention of urban sprawl. The location of the Project in proximity to major public transportation nodes will likely encourage project residents and retail customers to use Bay Area Rapid Transit (BART) and AC Transit. The Project proposes to incorporate green building and energy efficient components both during construction and occupancy. The Bureau of Planning's Conditions of Approval for this Project include requirements that pro-environmental plans be incorporated into the design prior to issuance of a building permit, such as a Parking and Transportation Demand Management Plan and a Stormwater Run-off and Storm Water Pollution Plan. As a term of the DDA, the Developer will comply with Energy Planning Expectations developed for construction of the City Garage by the City's Environmental Services division.

Social Equity: The proposed project includes 36 units of affordable housing affordable to very low, low, and moderate-income households who earn up to 50 percent (14 units), 80 percent (11 units) and 100 percent (11 units) of the area's median income (AMI) respectively. All of the City's wage and hiring programs will be applied to the construction of the City Garage, and the Developer will pay prevailing wage for construction of the entire Project.

CEQA

A detailed CEQA Analysis was prepared for the Project which concluded that the Project qualifies for two separate CEQA statutory exemptions, and that the Broadway Valdez District Specific Plan Environmental Impact Report (BVRSP EIR) adequately addressed the potential environmental effects of the Project.

Specifically, the CEQA Analysis provides substantial evidence to support the findings that the Project is exempt from any additional CEQA Analysis under the "Community Plan Exemption" of Public Resources Code section 21083.3 (CEQA Guidelines Section 15813) and/or the "Qualified Infill Exemption" under Public Resources Code section 21094.5 (CEQA Guidelines Section 15183.3), and that, pursuant to Public Resources Code section 21166 (CEQA Guidelines Section 15162), there are no changes to the Project, new information, or changes in circumstances that would result in new significant environmental impacts or substantially more severe impacts from those previously identified requiring subsequent or supplemental environmental analysis, and that therefore no additional environmental analysis beyond the BVRSP EIR and the CEQA Analysis is necessary.

ACTION REQUESTED OF THE CITY COUNCIL

Staff is requesting approval of an Ordinance authorizing the City Administrator, without returning to the City Council, to negotiate and execute a DDA and related documents between the City of Oakland and TDP Webster, LLC or a related entity ("Developer") that provide for the following:

- 1) The sale of two contiguous City-owned parcels located at 2330 Webster Street and 2315 Valdez Street ("Property") to Developer for their combined appraised market value of \$9,450,000;
- 2) The Developer's construction on the Property of a Residential mixed-use project, including ground floor retail space and a public parking garage;
- 3) The City's purchase from the Developer of the public parking garage for a cost not to exceed \$13,468,780;
- 4) Negotiation and execution of agreements providing easements and entry rights and other matters required for the operation and maintenance of the public parking garage; and
- 5) Negotiation and execution of amendments to existing parking license agreements with third parties to facilitate development of the Project.

For questions regarding this report, please contact Janice Lang, Urban Economic Analyst IV, Project Implementation at (510) 238-6430.

Respectfully submitted,

Mark Sawicki Director, Economic & Workforce Development Department

Reviewed by: Patrick Lane, Acting Manager Jens Hillmer, Urban Economic Coordinator Project Implementation Division

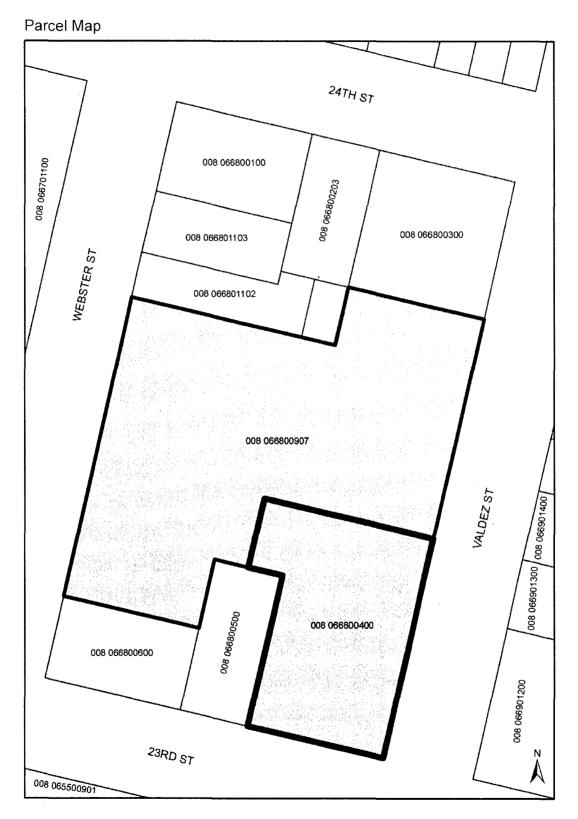
Prepared by: Janice Lang Project Implementation Division

Exhibits (3)

Exhibit A: 2330 Webster Street & 2315 Valdez Street Parcel and Aerial Map **Exhibit B**: Analysis of Land Sales vs Long Term Lease Options **Exhibit C**: DDA Term Sheet

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Exhibit A: Parcel & Aerial Map (2315 Valdez Street – 2330 Webster Street)



Aerial Map



Exhibit B

2330 Webster Street & 2315 Valdez Street Proposed Residential Mixed Use Project Analysis of Land Sales vs Long Term Ground Lease Presented to City Council in Closed Session, June 2, 2015

The City's general policy is to lease rather than sell City Property, as stated in City Resolution No. 85324 C.M.S. Since the Webster Valdez Project was approved for an ENA prior to the passing of this resolution, staff and the Developer have been working under the assumption that the land would be sold. The Project is currently at a point where terms and conditions for the Property have been negotiated and a decision on whether the City wants to sell or lease the land must be made.

In consideration of the City's general policy to lease land, staff requested that the Developer run specific scenarios on their development pro forma and analyze both land scenarios for the proposed development: a fee simple land acquisition and a ground lease. As part of the analysis, the Developer reached out to appraisers specializing in ground leases as well as potential equity investors to understand the financial considerations associated with land acquisition versus a ground lease. The analysis was also based on the most current appraisal. Staff reviewed the analysis and backup documentation and agrees with the Developer's findings.

Financial Metrics

The Developer analyzed four different scenarios and based its evaluation on a standard metric for financial feasibility of a development. This metric is return on cost, which equals to net operating income divided by total development costs. The Developer's threshold rate for a fee simple land acquisition is approximately 6.00%. However, in the case of a ground lease, under a best-case scenario where the financial partners have no concerns regarding the terms, there is a minimum increase of 50 basis points and the threshold for a ground lease would therefore be 6.50%. Also, in order for the Developer to consider a lump sum upfront lease pre-payment in order for the City to access upfront additional funds towards the proposed City Garage, the Developer must first meet their threshold of 6.50%.

Ground Lease Financial Feasibility

Financial investors discount ground lease developments due to the separation of the land ownership from the ownership of the improvements on the parcel. This discount can vary from 50 to 200 basis points depending on the ground lease terms such as rent growth rates, ground lease resets and length of term.

Higher discount rates for ground leases are commonly associated with:

- The risk that ground lease payments grow faster than revenues
- The risk that the frequency and methodology for ground lease rent adjustments add to the uncertainty of future ground lease payments
- Shorter terms, which limit the time an investment can generate a cash flow to the lessee before reverting to the land owner.

Five Scenarios

Below are five different scenarios the Developer explored to determine the financial feasibility of a sale versus lease of the land. A summary table is also provided.

1. Fee Simple Land Acquisition based on Appraisal

This Scenario assumes that the land is sold for \$8.6 million based on the most recent appraisal. It also assumes a 15% affordability level with the depth proposed in the Project. <u>Result:</u> This land valuation results in a 6.00% yield on cost for the proposed Project and is therefore financially feasible. The Valdez Garage can also be financed utilizing the land sale proceeds.

(Note: The sale price of the land is now \$9.45 million, which reflects an updated appraised value dated June 2, 2015. The Developer is willing to accept a lower yield on cost)

2. Ground Lease based on Appraisal

This Scenario assumes that the land, using the appraiser's assumption of fair market rent, is leased at a rent equal to 8.5% of the \$8.6 million land valuation, which would be a \$731,000 annual lease payment. It also assumes a 15% affordability level at the depth proposed for the Project.

<u>Result</u>: This ground lease valuation results in a 5.81% yield on cost, which is 69 basis points below the minimum financial feasibility threshold for a ground lease. Based on further analysis, it was also verified that even if the City was to pay for all of the parking spaces, including the parking spaces for the residents, the yield would only improve to 5.85%. Also, since the yield is less than the 6.50% required threshold, the Developer would not be able to consider a lump sum upfront lease pre-payment.

3. Ground Lease based on Land Residual

Given that Scenario 2 resulted in a yield below the acceptable threshold, this 3rd Scenario assumes that the ground lease payment is reduced to \$1. The proposed development program, development costs and development revenues were held constant. It also assumes a 15% affordability level with the depth proposed in the Project.

<u>Result:</u> This analysis resulted in a 6.46% yield, which is 4 basis points, just below the financially feasible threshold for a ground lease. However, this land residual analysis suggests that the ground lease structure removes all land value due to higher yield thresholds needed by financial markets to invest in the proposed development. As such, the transaction would be

considered to include a City subsidy and all of the City programs would then be required for the entire project. This would in turn increase the cost of the project, thereby negatively affecting the feasibility once again. Also, since the yield is less than the 6.50% required threshold, the Developer would not be able to consider a lump sum upfront lease pre-payment.

4. Ground Lease based on Alternate Development Program

The Developer then explored different development scenarios to see what kind of program would produce a financially viable development scenario with the ground lease terms in the Appraisal. In this Scenario, it assumes that all residential units are market-rate and that there is no affordable housing included. It also assumes that the land is leased at a rent equal to 8.5% of the \$8.6 million land value and would have an annual payment of \$731,000.

<u>Result</u>: This analysis resulted in a 6.55% yield, which surpasses the financially feasible threshold for a ground lease. However, this is achieved based on a tradeoff with affordable housing. Even if this scenario considers some affordable housing with a goal to reach just a 6.50% yield, the amount of affordable units would be far from what is currently being proposed by the Developer. Under this scenario, the yield surpasses the 6.50% required threshold and the Developer would consider a lump sum upfront lease prepayment. However, given that the yield is only 0.50% above the threshold, the Developer can only offer at most \$675,000 as an upfront lease prepayment, which is not significant enough to reduce additional funding required for the new garage, and, in fact, requires that the City provide substantial additional funding for the acquisition of the Valdez Garage.

5. Ground Lease based on Alternate Development Program, Land Residual, and Upfront Prepayment.

Lastly, the City also explored a scenario that considered a combination of Scenario 3 and 4. Staff has submitted this scenario to the Developer for review, but has not yet received a response as of the writing of this report. In this Scenario, all residential units are market-rate and there is no affordable housing. It also assumes that the land is leased at \$1 per year. In addition, there would be a lump sum upfront lease pre-payment equal to the appraised annual lease payment of \$731,000 per year for 66 years discounted at a rate of 6.5%, which is approximately \$11M and represents both the Developer and City's share in the Project, as described below

<u>Result</u>: This analysis resulted in a 6.55% yield, which surpasses the financially feasible threshold for a ground lease. In addition, the City is able to receive the Developer's proportional share of the lease pre-payment, which is approximately \$8.5M. Since the City retains a portion of the land for the development of the City Garage, it will be responsible for its proportional

share of the lease pre-prepayment, which is approximately \$2.5M. The \$8.5M pre-payment would provide a portion of the funding for the development of the Valdez Garage. There are some major considerations in order for this scenario to be feasible. First, the Project would not have an affordable housing component. There may be obstacles for the Developer to come up with the lease pre-payment amount. It is unclear whether the Developer's financial partners would require a higher threshold under these assumptions and whether they would support this Project.

| | | · · · · · · · | Assumptions | | Results | | |
|---|--|---------------|---|------------|---------|------------|---|
| | Scenario | Lease | | % of | | | Deviation |
| | Ocenano | or | Cost of | Affordable | | Meets | from |
| | | Sale | Lease/Sale | Units | Yield | Threshold? | Threshold |
| 1 | Fee Simple Land Acquisition (Appraisal) | Sale | \$8.6 million | 15% | 6.00% | Yes | N/A |
| 2 | Ground Lease (Appraisal) | Lease | \$731,000/year (8.5% of \$8.6M) | 15% | 5.81% | No | 69 basis points below 6.5% threshold |
| 3 | Ground Lease (Land Residual) | Lease | \$1/year | 15% | 6.46% | No | 4 basis points below 6.5% threshold |
| 4 | Ground Lease (Alternate Program) | Lease | \$731,000/year (8.5% of \$8.6M) | 0% | 6.55% | Yes | N/A |
| 5 | Ground Lease (Land Residual, Alternate Program, Up- front pre- payment) | Lease | \$1/year (Pre- payment of \$11M in the 1 st year) | 0% | 6.55% | Yes | N/A |

Note: The Project for each scenario includes 234 residential units, 313 parking spaces, 16,940 square feet of retail. The variable for the Project in the scenario is related to whether the residential units are affordable or not. Also, the cost, lease, and pre-payment amounts represent the cost to both the Developer and the City. The City would share in 23% of the costs for all of the scenarios, based on their proportional share of the land occupied by the Valdez Garage. The Developer shares in the remaining 77% of the costs, which translates, in terms of their share of the cost, lease, and pre-payment amounts, to approximately \$6.6M (sale), \$564,000/year in lease payments, and \$8.5M in pre-payment.

According to the results, Scenarios 1, 4 and 5 were financially feasible based on the yield on cost. The yield is an important indicator since the Developer relies on this measure of return to secure equity and loan financing. Scenario 1 indicates that a sale of the Property based on the appraised value of \$8.6 million results in an acceptable yield and provides 15% of affordable units at no cost to the City. Scenario

4 indicates that a lease based on the Appraisal would also result in an acceptable yield, without the inclusion of affordable housing. However, the Scenario 4 Project would only provide market-rate units and no affordable housing. Scenario 5 indicates that a lease based on an upfront lump sum pre-payment of the lease and an annual payment of \$1 per year thereafter for a project that does not include any affordable housing would result in an acceptable yield. This Scenario is currently being reviewed by the Developer and its financial partners. The City needs to consider what its priority is and in this case, whether it is to maintain ownership of the land or provide affordable housing to the community.

(Note: After considering the options and analyses presented above, City Council directed staff to proceed with Scenario 1: Fee Simple Land Acquisition Based On Appraisal. This Scenario requires the sale of the land for fair market value, and the inclusion of 15 percent of the housing units at below market rental rates with no City subsidy.)

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EXHIBIT C DDA TERM SHEET 2315 VALDEZ – 2330 WEBSTER DEVELOPMENT PROJECT

| 1 | OWNER | City of Oakland |
|----|-----------|--|
| 2A | DEVELOPER | TDP-Webster, LLC a California limited liability company, ("Developer") |
| 2B | GUARANTY | Developer to provide City a Guaranty as part of DDA. Guarantor must be financially strong entity with significant assets, pursuant to criteria set forth in the DDA and acceptable to the City in its sole and absolute discretion, to guarantee project completion, as determined by City. A "Form of Guaranty" will be included as an attachment to the DDA and will need to be executed by the City-approved guarantor at close of escrow. |
| 3 | PROPERTY | Two adjacent parcels containing a total of approximately 1.42 acres of property located within the block bounded by Webster Street, 23 rd Street, Valdez Street, and 24 th Street in the northerly section of Oakland's Central Business District ("Property"). The Property is improved as a vehicle parking lot managed by Oakland Parking Partners. |

| 4 | PROJECT DESCRIPTION | Approximately 234 residential units, including 36 below-market rate units (15% of total units, 17,000 square feet of leasable ground floor retail, public parking uses ("Public Parking"), residential parking uses (the "Residential Parking") and associated common areas. The Public Parking will consist of: |
|---|------------------------|---|
| | | Subterranean Level (entire): 159 Parking Spaces, with 17 additional "tandem" spaces; and Ground Level (portion): 66 Parking Spaces. |
| | | The Residential Parking shall consist of 88 "unbundled" Parking Spaces on a portion of the second level. |
| | | "Tandem" parking space means a parking space within a group of two or more parking spaces arranged one behind the other such that the space nearest aisle serves as the only means of access to the other space(s). |
| | | The parties anticipate that the Developer may acquire the right to purchase one or more adjacent parcels within the same block as the Property. Should the Developer proceed with such acquisition, the parties anticipate that the Developer will submit an application for an amendment to the existing Project entitlements for a mixed use project that includes the Public Parking and expanded residential or retail uses, and City staff will cooperate with the Developer to process for consideration by the City Council such amendments to the DDA as may be necessary and appropriate at that time. |

| 5 | AFFORDABLE HOUSING | Pursuant to a recorded regulatory agreement, the form of which will be attached as an exhibit to the DDA, for a term of not less than 55 years, 15% of the total residential units (36) will be affordable to households at the following income levels ("DDA Affordable Requirement"): 14 very low income households (50% of Area Median Income) 11 low income households (80% of Area Median Income) 11 noderate income households (100% of Area Median Income) The affordable units will be distributed throughout the Project (by location and unit type) in proportion to the market rate units. Preference in initial occupancy of affordable housing units will be given to current eligible residents in the Broadway Valdez District Specific Plan (BVDSP) area. If the City adopts an inclusionary housing requirement or affordable housing impact fee following the execution of the DDA (an "AH Requirement") that applies to the Project: (a) if such AH Requirement is an inclusionary requirement, the number of affordable units required to be provided at the same affordability level by the AH Requirement, and (b) if such AH Requirement is an impact fee with an option to provide affordable units onsite, the number of affordable units required by this item 5 shall be reduced by the number of units required by this item 5 shall be reduced by the number of units required by this item 5 shall be reduced by the number of units required by this item 5 shall be reduced by the number of units provided onsite at the same affordability level to meet the AH Requirement. Notwithstanding the foregoing, in no event shall the Developer be required to meet an affordability requirement that is more than the greater of the two requirements, and if necessary to accomplish this result, the parties shall implement an equitable adjustment to the DDA Affordable Requirement based on a mutually agreed upon formula. |
|---|-----------------------|--|
| 6 | PURCHASE PRICE | The purchase price for the Property shall be Nine Million Four Hundred and Fifty Thousand Dollars (\$9,450,000) (the "Land Purchase Price"). |

| 7 | TERMS OF | Land Purchase Price shall be paid through the close of escrow on the |
|-----|----------------|---|
| 1 | PAYMENT; CLOSE | Property. The Developer shall deposit into escrow a Promissory |
| | OF ESCROW | Note ("Note") in the amount of the Land Purchase Price less the good |
| | | faith deposit of \$50,000 (as described in Section 8). The outstanding |
| | | principal amount of the Note shall bear interest at a compound annual |
| | | rate equal to a percentage that is one percent (1%) greater than the |
| | | interest rate required by the Developer's construction loan. The Note |
| | | shall be secured by a second deed of trust (the "2 nd DOT"). The City, |
| | | Developer and Developer's construction lender shall enter into an |
| 1.1 | | intercreditor agreement which subordinates the 2 nd DOT to the lien of |
| | | the deed of trust for the construction loan and is otherwise in a form |
| | | reasonably acceptable to the City and construction lender. Developer |
| | | shall deposit the Note, 2 nd DOT and inter-creditor agreement into |
| | | escrow at least five (5) business days before close of escrow. The |
| | | City shall deposit the inter-creditor agreement into escrow at least |
| | | five (5) business days before the Close of escrow. |
| | | Economics along within ten (10) husing a days following actionstian |
| | | Escrow to close within ten (10) business days following satisfaction (or written waiver) of all contingencies, including the issuance of |
| | | Developer's building permit. |
| | | Developer's bunding permit. |
| | | |
| 8 | DEPOSIT | Upon executing the DDA, Developer will provide a \$50,000 |
| | | nonrefundable good faith deposit. Except as otherwise provided |
| | | hereinbelow, such good faith deposit shall be credited against the |
| | | Land Purchase Price at closing. Should the Property not be conveyed |
| | | to Developer by the outside date for closing in the DDA, , the City |
| | | may exercise its option to terminate the DDA and retain the good |
| | | faith deposit as liquidated damages, unless the failure to close is for |
| | | reasons beyond Developer's control (which reasons shall not include |
| | | financial inability). |
| | | |

| 9 | REPURCHASE OPTION | If construction on the Project does not start within 30 days of close of escrow or the Project is not completed within 24 months of close of escrow (each as may be extended due to force majeure delay); then City will have the option to repurchase the Property. If the repurchase option is exercised prior to the commencement of construction, the repurchase price will be equal to the Land Purchase Price. If the repurchase option is exercised after the commencement of construction, the City may at its option a) require the Developer at it sole cost to demolish any improvements on the Property and repurchase the Property for the Land Purchase Price, or b) repurchase the Property with any improvements constructed thereon by the Developer for the Land Purchase Price plus the fair market value of the improvements. There will be a 30-day notice and cure process for any such default. Time periods subject to extension for force majeure events. The repurchase rights shall be subject to the mortgagee protection provisions included in the DDA. |
|----|-----------------------------------|--|
| 10 | SCHEDULE OF PERFORMANCE | Please see Attachment A. |
| 11 | OFF-SITE IMPROVEMENTS | Developer to be responsible for the cost of required off-site improvements in connection with the Project. |
| 12 | TITLE INSURANCE | Developer to secure title insurance policy, if desired, at its own cost and expense. City to provide standard owner affidavits regarding tenants, work on site, etc. to permit Title Company's issuance of ALTA policy. Subject to the satisfaction of the conditions precedent set forth in Item 33 below, Developer acknowledges that it will take title to the Property subject to the existing parking licenses. |
| 13 | CLOSING COSTS | Developer to pay all escrow fees and closing costs including, without limitation, city and any other county taxes. |
| 14 | LIMITATIONS ON PROPERTY RIGHTS | Developer accepts and acknowledges the Property is subject to deed restrictions and a recorded covenant to restrict use of property. Developer to comply with provisions of the 1) Central District Redevelopment Plan and nondiscrimination provisions of redevelopment law and 2) Broadway Valdez District Specific Plan. |

| 15 | CONDITION OF PROPERTY AT DELIVERY | The Property and all structures on the Property shall be conveyed in an "as is" physical condition. |
|----|---|---|
| | | Seller to deliver the Property in a tenant-free condition and free of all personal property and material rubbish at closing. |
| | | However, it shall be a condition precedent to Developer's obligation to close escrow that no adverse, material physical change has occurred at the Property since the completion of Developer's due diligence. |
| 16 | ENVIRONMENTAL REMEDIATION | The DDA shall include as attachments reports by the City's environmental consultants, Ninyo & Moors, regarding a Phase I Environmental Site Assessment (January 2010) and Phase II Environmental Site Assessment (March 2010) for 2330 Webster and 2315 Valdez Street. |
| | | Developer agrees to accept the Property "as is" in its current condition without warranty express or implied by the City with respect to the presence of hazardous materials known or unknown on or near the Property. |
| 18 | INDEMNIFICATION | Developer shall agree to provide standard commercial hold harmless and defend provisions to the City of Oakland and its employees, officers, directors, shareholders, partners and agents. City and Developer to negotiate the various levels of indemnification as part of the DDA; however, Developer's obligations shall exclude any matters arising out of the existing condition of the Property or the indemnified parties' sole active negligence or willful misconduct. |
| 19 | DEVELOPER MAINTENANCE | Upon close of escrow, Developer is responsible for all maintenance within the Property. |
| 20 | NO COMMISSION | Neither the City nor the Developer shall not pay or be liable for any commissions or brokerage fees. The parties shall defend and hold each other harmless against any claims for commissions or brokerage fees. |
| 21 | SIGNAGE | Developers may not install or place signage on any existing City street on the Property or the public corridor. Developer may install and place signage on the remaining Property in compliance with City codes, or other applicable codes or regulations. |

| STANDARD OF PROPERTY | Developer to maintain the Property and Project in first-class |
|--|---|
| | condition and will ensure at no time does the Property violate the City Blight Ordinance. This obligation will be memorialized in the DDA, grant deed and/or recorded covenants. |
| CITY PROGRAMS & COMMUNITY BENEFITS | In developing the Public Parking component, the Developer shall be required to comply with the following City programs: living wages, local and small local business, equal benefits, and apprenticeship/job training/first source hiring programs. |
| PREVAILING WAGES | Developer shall comply with prevailing wage requirements for the construction of the Project. Developer shall indemnify the City with respect to any claim that Developer failed to comply with prevailing wage requirements pursuant to State law. |
| PAYMENT & PERFORMANCE BONDS | Developer shall obtain payment bond in an amount not less than 100% of the cost of construction of the Project pursuant to the Construction Contract to be executed by Developer. Developer shall obtain performance bond in an amount not less than 100% of the cost of construction of the Project pursuant to the Construction Contract to be executed by Developer. Bonds may be provided by Developer or its general contractor. |
| RIGHT OF ENTRY | Developer to have the right to enter onto the property prior to transfer to conduct any investigation, testing, appraisals and other studies, at Developer's cost, required as part of its due diligence. Developer shall be required to provide City with indemnity and evidence of insurance (in form and amounts to be further described in an exhibit to the DDA) and meet other standard City conditions to entry. Indemnity obligation shall not include matters arising out of the mere discovery of existing conditions at the Property or City's gross negligence or willful misconduct. |
| | City to have right of entry onto the property following close of escrow to inspect the Property and the Project during standard operating hours and upon required notice except for emergencies; this provision does not otherwise limit City's right to enter under its separate regulatory authority. |
| FINANCING | DDA will include an objective standard (experience, size, etc.) of what an "Approved Lender" is, subject to administrative approval. The DDA will include customary mortgagee protections in favor of any Approved Lender. |
| | COMMUNITY BENEFITS PREVAILING WAGES PAYMENT & PERFORMANCE BONDS RIGHT OF ENTRY |

| 28 | STANDARD CONDITIONS | DDA to include standard City conditions, including without limitation, completion guaranty executed on or prior to closing date, labor and completion bonds, City approval of financing plan, restrictions on assignment and transfer prior to completion of construction, default and cure provisions, termination provisions, and requirements for submission of copies of all required regulatory approvals and insurance policies prior to closing. |
|----|---|--|
| 29 | FINAL CONSTRUCTION PLANS | The Developer and its design consultants must meet or exceed requirements of City's Green Building Ordinance as it pertains to this project and, with respect to construction of the public parking components of the Project, shall comply with the requirements set forth in the document entitled "Energy Efficiency Requirements During the Project Implementation Process," dated September 17, 2015. |
| | | The Final Construction Plans shall include a plan and schedule to incorporate public art into the Project as required pursuant to any regulatory approvals. |
| 30 | CHANGES IN FINAL CONSTRUCTION PLANS | If Developer wishes to make (1) any change that exceeds \$50,000; or (2) any set of changes that exceeds \$100,000; or (3) any substantial change in building materials or equipment, specifications, or the architectural or structural design of the Project, the Developer shall first submit the proposed change to the City for its written approval. DDA to include provisions regarding standard of City approval and timelines for both Developer and City submittals/approvals. |
| | | In addition, with respect to the Public Parking component of the Project, if Developer wishes to make (1) any change that exceeds \$10,000; or (2) any set of changes that exceeds \$25,000, the Developer shall first submit the proposed change to the City for its written approval. |
| | | Any changes to the Final Construction Plans for the Public Parking that may impact the operations of the Public Parking must be submitted to the City for its review and prior written approval. |
| | | The City will have staff or third party consultant peer review all plans and proposed costs during the DDA period and will continue to review all documents and monitor the progress during the construction period. |

| 31 | PARKING PSA | As a precondition to the disposition of the Property, City and Developer shall have (a) negotiated and be prepared to execute a Purchase and Sale Agreement ("PSA") providing for acquisition by the City of marketable fee simple interest in the Public Parking developed as part of the Project, (b) agreed upon the Common Interest Documents (discussed further in Item 35 below) and (c) provided for mutual first rights of refusal in the event the applicable party elects to sell its respective parking facility. |
|----|-------------|---|
| | | The PSA will provide: |
| | | • The price of the Public Parking ("Parking Purchase Price") shall be an amount equal to the lesser of the following: |
| | | a. The lesser of (i) \$12,214,000, plus interest on the Land Purchase Price less the good faith deposit of \$50,0000 at a compound annual rate equal to a percentage that is one percent (1%) greater than the interest rate required by the Developer's construction loan (calculated from the close of escrow on the transfer of the Property to Developer through the close of escrow on the transfer of the Public Parking to the City) or (ii) \$13,468,780; or |
| | | b. the prorated cost of developing the Public Parking calculated pursuant to Exhibit L, plus interest at a compound annual rate equal to the interest rate required by the Developer's construction loan (calculated from the close of escrow on the transfer of the Property to Developer through the close of escrow on the transfer of the Public Parking to the City). |
| | | • The City shall pay the Parking Purchase Price at close of escrow on the Public Parking by crediting the amounts due under the Note and making an additional payment through escrow in an amount equal to the difference between the Parking Purchase Price and the Land Purchase Price. |
| | | |
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| | | |

| 32 | CITY PARKING | The City to own, operate, and maintain the Public Parking, which shall comply with the final approved Final Construction Plans. |
|----|--------------|--|
| | | Residents living in the Project may have the option to license monthly parking spaces within the City Parking Lot, but only if spaces are available based on the following priority list: |
| | | Licensees parking under the existing License Agreements (up to 242 parking spaces) |
| | | Transient parkers (number of spaces determined by the City's designated parking management company) |
| | | 3) Monthly parkers - residents), as available |
| | | 4) Monthly parkers – non-residents, as available |
| | | All residents shall pay the same hourly or monthly fee charged to other users of the Public Parking, not including City employees or contractors doing work for the City or other drivers using the garage at discounted rates. |
| | | The City to have staff or third party consultant peer review all plans and proposed costs during the DDA period and will continue to review all documents and monitor the progress during the construction period. |

| 33 | PARKING RELOCATION | City to make reasonable efforts for provision of alternative parking to the extent required under applicable parking license agreements with third parties during construction, which efforts may include paying rent for replacement facilities if the parking licensees cannot be accommodated in City-owned facilities. |
|----|-----------------------|---|
| | | The City shall make commercially reasonable efforts to secure the following, provided the City shall not be obligated to incur any out-of-pocket costs other than reasonable staff costs: The parking licensees' approval of the City's plan to meet parking obligations at an alternative location through the duration of the construction period; and The licensees' agreement to quitclaim their interests in the non-garage portion of the Project upon recordation of subdivision instrument and conveyance of the Public Parking to the City (the "License Amendments"). |
| | | The foregoing shall be a condition precedent to Developer's obligation to close escrow under the DDA. If the City is unable to provide Developer with copies of the fully executed License Amendments by the date that is 90 days after the effective date of the DDA (Item 3 in the Schedule of Performance), all dates for Developer's performance under the DDA shall be tolled, up to a maximum of six months, until the City provides Developer with copies of the fully executed License Amendments. If the condition is not satisfied prior to the expiration of the six month tolling period, Developer shall either a) terminate the DDA and receive a refund of the Deposit, or b) waive the condition. |

| 35 COMMON INTER DOCUMENTS & D APPROVALS | and a second |
|---|---|
| | Details of the PSA and Common Interest Documents to be mutually agreed prior to closing on the Property, and shall include customary rights and obligations of the owners and board members for a project of this type, including the following: |
| | (a) To the maximum extent practicable, the Final Construction Plans shall minimize the improvements common to the Public Parking and the balance of the Project. |
| | (b) The Common Interest Documents shall provide for easements (access, maintenance, support, utility, etc.) over the condominiums and common area as necessary to provide for the proper operation of the Project. |
| | (c) The Common Interest Documents shall provide for the equitable allocation of shared costs as the parties mutually agree. The Project association shall have standard remedies for an owner's failure to pay its assessments, including the right, after proper notice and hearing, to file an assessment lien against the owner's condominium and foreclose on the same. |
| | (d) Subject to (i) the coordination/maintenance of the common entry gate and other common costs and (ii) rights of ingress and egress through the Public Parking for the benefit of the Residential Parking, the Public Parking and the Residential Parking shall be operated to the extent feasible as separate facilities. |
| | (e) The City's parking operator shall ensure that the 88 residents parking in the Residential Parking shall have "24/7" access through the main entry gate. |
| | (f) The Developer shall be responsible for collecting all parking charges from its residents parking in the Residential Parking and shall pay any parking taxes or similar charges directly to the applicable City department. |
| | |

| | | Developer shall submit the Common Interest Documents to the City for the City's review and approval prior to submission to the BRE and no later than the dates set forth in the Schedule. Not later than the date set forth in the Schedule, Developer shall submit to the City evidence of the BPE's approval of any Common Interest Documents that require BRE approval under applicable law/regulation. |
|----|--|--|
| 36 | PARKING OPERATIONS | City and Developer shall be entitled to separately establish the levels of service to be provided at the Public Parking and the Residential Parking. To the extent that the parking uses will require coordinated services beyond the maintenance of the main gate (such as adding and deleting parking access authorizations or after hours access), the parties may elect to contract separately with the service provider or have such services coordinated by the City (in which case the City shall be entitled to a reimbursement of expenses). |
| | | The City shall be able to charge the Developer for the resident's unauthorized use of the Public Parking (as the same may be determined by the parking system). |
| 37 | PROHIBITION ON GENERATION OF CONDOMINIUM CONVERSION RIGHTS | The DDA shall include an acknowledgment and agreement by Developer that the Project shall not generate, and the Developer shall not assert, condominium "conversion rights" under Chapter 16.36 of the Oakland Municipal Code, but nothing in the DDA shall limit Developer's right to create condominium units on the Project or require "conversion rights" in order to create condominium units in the Project. |

Exhibit A: Schedule of Performance

Attached

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EXHIBIT A SCHEDULE OF PERFORMANCE - By DDA Milestone

Property: 2330 Webster Street & 2315 Valdez Street Developer: TDP:Webster, LLC CED approval: December 15, 2015 City Council Approval: January 19, 2016 Negotiation Period: 18 months Execution of DDA: February 2, 2016 DDA Expiration: July 31, 2017 Project Expense Payment: \$50,000

| Milestone Item | DDA Schedule of Performance | Within Number of Calendar days of the Execution of the DDA Period | Approx due date assuming February 2 execution | Within Number of Calendar days of the Execution of the DDA Period | Approx due date assuming February 2 execution | City Comments |
|-----------------------------|--|--|---|--|---|---------------|
| Pre-Conveyance of Property | | | ESSIVE | CONSERVATIVE | | |
| 1 | Submit good faith deposit to City | 3 | | | February 5, 2016 | |
| 2 | Submit Governmental Approvals to City | . 90 | May 2, 2016 | 90 | May 2, 2016 | |
| 3 | [City] Provide amended parking license agreements whereby the licensee's agree to quit claim their interest in the non-garage portion of the project upon recordation of the subdivision agreement and conveyance of the completed garage to the City | 90 | May 2, 2016 | 90 | May 2, 2016 | |
| 4 | Submit confirmation that all required and appropriate | 90 | | 90 | | |
| | utilities will serve the Project. | | May 2, 2016 | | May 2, 2016 | |
| 6 | Submit Parcel Map for City parking Submit Subdivision Documents to City prior to submission to California Bureau of Real Estate ("BRE"): includes articles of incorporation and bylaws of owners' association, CC&Rs, and a condominium | 90 | May 2, 2016 | | May 2, 2016 | |
| | budget analysis Submit 50% complete Construction Plans to City for | | June 1, 2016 | | July 31, 2016 | |
| / | approval. | 150 | July 1, 2016 | 240 | September 29, 2016 | |
| 8 | [City] Provide comments on 50% complete Construction Plans | | | 270 | October 29, 2016 | |
| 9 | [City] Provide parking relocation plan for the construction period | 240 | September 29, 2016 | 270 | October 29, 2016 | |
| 10 | Submit 90% complete Construction Plans to City for approval. | 180 | July 31, 2016 | 300 | November 28, 2016 | |
| 11 | [City] Provide comments on 90% complete Construction Plans | 210 | August 30, 2016 | 330 | December 28, 2016 | |
| 12 | Submit Final Construction Plan to City and Apply for Building Permits: - All construction documentation upon which Developer and Developer's general building contractor will rely on constructing the Project. - Plan to meet or exceed requirements of City's Green Building Ordinance | 240 | September 29, 2016 | 350 | January 17, 2017 | |
| | - Plan and schedule to incorporate public art | | | | | |
| 13 | Submit form Construction Contract to City | 240 | September 29, 2016 | | January 17, 2017 | |
| 14 | Submit final Construction Contract to City | 300 | November 28, 2016 | 350 | January 17, 2017 | |
| 15 | [City] Provide comments on Final Construction Plans | 270 | October 29, 2016 | | February 16, 2017 | |
| 16 | Submit form Construction Loan Documents to City | 330 | December 28, 2016 | | June 16, 2017 | |
| 17 | Submit final Construction Loan Documents to City | 360 | January 27, 2017 | | June 16, 2017 | |
| 18 | Submit Financial Plans to City, which includes, but is not limited to: - Project development budget - Cash flow projection - Firm commitments on all financing - Audited financial statements evidencing sources of capital | 360 | January 27, 2017 | 510 | June 26, 2017 | |
| | - Any other evidence requested by City demonstrating economic & financial feasibility of Project. | | | | | l |
| 19 | Submit evidence of Subdivision approvals from the BRE. | 240 | September 29, 2016 | 510 | June 26, 2017 | |
| 20 | Submit Approved Building Permits | 360 | January 27, 2017 | | July 16, 2017 | |
| 21 | Conveyance/Close of Escrow (Conveyance of Property) | 365 | February 1, 2017 | 535 | July 21, 2017 | |
| 22 | Submit performance and payment bond ("Construction Bond") in an amount not less than one hundred percent (100%) of the cost of construction of the Project pursuant to the Construction Contract to be executed by Developer. Bonds may be provided by Developer or its general contractor. | 360 | January 27, 2017 | 535 | July 21, 2017 | |
| | | | | | | |
| Construction of the Project | Commence Project construction work | 390 | February 26, 2017 | 565 | August 20, 2017 | |

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FILED OFFICE OF THE CITY CLERN OAKLAND

2015 DEC -3 PH 5:51

Approved as to Form and Legality

ORDINANCE NO. C.M.S.

AN ORDINANCE AUTHORIZING THE CITY ADMINISTRATOR, WITHOUT RETURNING TO THE CITY COUNCIL, TO NEGOTIATE AND **EXECUTE A DISPOSITION AND DEVELOPMENT AGREEMENT (DDA)** AND RELATED DOCUMENTS BETWEEN THE CITY OF OAKLAND AND TDP WEBSTER, LLC OR A RELATED ENTITY OR AFFILIATE THAT **PROVIDES FOR (1) THE SALE OF TWO CONTIGUOUS CITY-OWNED** PARCELS LOCATED AT 2330 WEBSTER STREET AND 2315 VALDEZ STREET TO DEVELOPER FOR THEIR COMBINED APPRAISED MARKET VALUE OF \$9,450,000; (2) TDP WEBSTER'S CONSTRUCTION ON THE PROPERTY OF A RESIDENTIAL MIXED-USE PROJECT, **INCLUDING GROUND FLOOR RETAIL SPACE AND A PUBLIC PARKING** GARAGE; (3) THE CITY'S PURCHASE FROM TDP WEBSTER, LLC OF THE PUBLIC PARKING GARAGE FOR A COST NOT TO EXCEED \$13,468,780; (4) NEGOTIATION AND EXECUTION OF AGREEMENTS PROVIDING FOR EASEMENTS AND ENTRY RIGHTS AND OTHER MATTERS REQUIRED FOR THE OPERATION AND MAINTENANCE OF THE PUBLIC PARKING GARAGE; AND (5) NEGOTIATION AND EXECUTION OF AMENDMENTS TO EXISTING PARKING LICENSE AGREEMENT WITH THIRD PARTIES TO FACILITATE DEVELOPMENT OF THE PROJECT

WHEREAS, the City of Oakland ("City") owns approximately 1.42 acres of land located at 2330 Webster Street and 2315 Valdez Street (the "Property"); and

WHEREAS, the Property serves as a public surface parking lot and is encumber *e*d by two parking license agreements (the "Parking Agreements") with the CIM Realty Group (CIM) (200 spaces) and the California Nurses Association (CNA) (42 spaces) for a total of 242 spaces; and

WHEREAS, the Property is located in the Central District Redevelopment Project Area and was owned by the former Oakland Redevelopment Agency ("Agency") prior to its dissolution pursuant to AB 1X 26 and AB 1484 (collectively, "Redevelopment Dissoluti on

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Act"); and

WHEREAS, the Property is located within the Broadway-Valdez District Specific Plan area which encourages the development of housing, entertainment, retail, and public parking to support such uses; and

WHEREAS, disposition of the Property is governed by (1) the Long Range Property Management Plan prepared by the Oakland Redevelopment Successor Agency ("ORSA") and approved by the ORSA Oversight Board and the Department of Finance, and (2) the Compensation Agreement entered into by the City and taxing entities pursuant to the Redevelopment Dissolution Act; and

WHEREAS, in May 2014, the City received an unsolicited proposal from Harrison TDP, to develop the Property into a mixed-use development consisting of a 5-story residential building with 234 units, of which 15% (36 units) will be available to very low-, low- and moderate-income households, approximately 17,000 square feet of ground level retail space, and a 330 space parking garage (the "Project"); and

WHEREAS, on July 29, 2014, the City Council pursuant to Resolution No. 85137 C.M.S authorized a one-year Exclusive Negotiating Agreement (ENA), with a discretionary administrative 90-day extension option, with Harrison TDP to determine the feasibility of the Project, and the City Administrator granted a 90-day extension to the ENA term on July 28, 2015 for the purposes of completing California Environmental Quality Act ("CEQA") review and negotiating the terms and conditions of a Disposition and Development Agreement ("DDA"); and

WHEREAS, during the ENA term, Harrison TDP reorganized its corporate structure and became TDP Webster, LLC; and

WHEREAS, TDP Webster LLC or a related entity or affiliate ("TDP Webster" or "Developer") will develop the Project; and

WHEREAS, TDP Webster has satisfied all requirements of the ENA; and

WHEREAS, a June 2015 appraisal conducted by Yovino & Young concluded that the as-is Fair Market Value of the land is \$9.45 million, considering the highest and best use of the Property to be a mixed-use multi-unit residential project; and

WHEREAS, Developer is offering to pay \$9.45 million for the Property; and

WHEREAS, staff has negotiated a Disposition and Development Agreement ("DDA") with TDP Webster which sets forth the terms and conditions of the sale of the Property to TDP Webster and governs the development of the Project and the use of the Property by TDP Webster and any successors to the Property subsequent to sale through recorded covenants running with the land; and

WHEREAS, the Parking Agreements with CIM and CNA for a total of 242 spaces have to be amended in order to relocate temporarily each entities' parking rights to the Franklin Street Garage during construction of the Project; and

WHEREAS, staff has negotiated with TDP Webster the terms and conditions under which the City will acquire from TDP Webster a condominium ownership interest in the Project consisting of approximately 242 parking spaces and ancillary parking facilities developed as part of the Project to satisfy the terms of the Parking Agreements with CNA and CIM, make the Property available for redevelopment, and serve current and future patrons and of the Broadway-Valdez neighborhood (the "City Garage"); and

WHEREAS, the purchase price of the City Garage will not exceed \$13,468,780; and

WHEREAS, the City will pay the purchase price of the City Garage through a combination of land sales proceeds, interest thereon, and excess tax allocation bond proceeds; and

WHEREAS, the expenditure of excess tax allocation bond proceeds (TA Bond Series 2009T Fund (5613), CIP Central District (94889), CD Major Development Project (C473240), Undetermined Program (0000)) is consistent with City Resolution No. 84516 C.M.S., which approved a plan for spending excess tax allocation bond proceeds and allocation of such funds to projects and programs in the Central District Redevelopment Project Area, including the development of parking garages, such as the City Garage; and

WHEREAS, the City has prepared and placed on file a copy of the summary of the transaction contemplated by this Ordinance as required by Government Code Section 52201 ("52201 Report"), and the City has conducted a noticed public hearing on the transaction as required by Government Code Section 52201; and

WHEREAS, the City Council adopted a Resolution in December 2014 to establish a general policy to lease rather than sell City property (Resolution No. 85324 C.M.S.); and

WHEREAS, staff is recommending a sale of the Property instead of a ground lease because a sale is necessary to promote the economic development and housing goals of the City for the reasons set forth in the Agenda Report for this item; now therefore

The Council of the City of Oakland does ordain as follows:

SECTION 1. The City Council hereby finds, pursuant to Resolution No. 85324 *C.M.S.*, that it is in the best interests of the City to sell rather than lease the Property for the reasons described in the Agenda Report for this item, and hereby authorizes the City Administrator to negotiate and execute documents for the conveyance of the Property to the Developer pursuant to the terms of the documents described in Section 5 hereof for the price of \$9.45 million.

SECTION 2. The City Council, pursuant to Oakland Municipal Code Section

2.42.170(B), hereby waives a competitive Notice of Development Opportunity (NODO) process for development of the site, and finds and determines that disposition of the Property through a sole source method, and not a competitive NODO process, is in the best interest of the City because TDP Webster has the experience, capacity and other qualifications, as well as demonstrated interest in developing a project on the site, including development of a City-owned garage, to achieve the City's goals for development of the Property, and that disposition through a competitive NODO process would have been impractical because it would take considerable City resources to undertake a NODO process to identify a Developer with experience and qualifications similar to those already offered by TDP Webster.

SECTION 3. The City Council hereby finds and determines the following, based on the appraisal conducted by Yovino & Young, the 52201 Report and the entirety of the record described in Section 10 below:

A. The sale of the Property will assist in the creation of economic opportunity;

B. The Property is being conveyed at its fair market value at its highest and best use.

SECTION 4. The City Council hereby authorizes the City Administrator or her designee to negotiate and execute, without returning to the Council, a Purchase and Sales Agreement (PSA) for purchase of the City Garage from TDP Webster, for a purchase price in an amount equal to the lesser of the following:

- (1) The lesser of (i) \$12,214,000, plus interest on the \$9,400,000 land sale carry-back note at a compound annual rate equal to a percentage that is one percent (1%) greater than the interest rate required by the Developer's construction loan (calculated from the close of escrow on the transfer of the Property to Developer through the close of escrow on the transfer of the Public Parking to the City), or (ii) \$13,468,780; or
- (2) The prorated cost of developing the City Garage, plus interest at a compound annual rate equal to the interest rate required by the Developer's construction loan (calculated from the close of escrow) on the transfer of the Property to Developer through the close of escrow on the transfer of the Public Parking to the City.

SECTION 5. The City Council hereby authorizes the City Administrator or his/her designee, without returning to the City Council, to negotiate and execute: (1) a Disposition and Development Agreement and related documents with the Developer, for the sale and development of the Property, all of the foregoing documents to be in a form and content substantially in conformance with the Term Sheet attached as Exhibit A to this Ordinance; (2) a Purchase and Sale Agreement for the acquisition of the City Garage by the City from TD P Webster; (3) grant deeds and any other agreements or documents as necessary to convey the Property to the Developer and accept the City Garage from the Developer; (4) amendments to the Parking Agreements with CIM and CNA for the temporary relocation of their parking; (5) agreements, including common interest documents, providing for easements and entry rights, allocation of shared costs, and other matters required for the operation and maintenance of the City Garage; (6) such other additions, amendments or other modifications to any of the foregoing terms, Term Sheet, provisions set forth in Section 6 of this Ordinance, or any other terms, agreements or documents that the City Administrator, in consultation with the City Attorney's Office, determines are in the best interests of the City, do not materially increase the obligations or liabilities of the City, and are necessary or advisable to complete the transactions contemplated by this Ordinance, to be conclusively evidenced by the execution and delivery by the City Administrator of any such amendments; and (7) such other documents as necessary or appropriate, in consultation with the City Attorney's Office, to facilitate the sale and development of the Property and the City's purchase of the City Garage in order to consummate the transaction in accordance with this Ordinance, or to otherwise effectuate the purpose and intent of this Ordinance and its basic purpose. The purpose of this Ordinance is solely to authorize the City Administrator or his/her designee to negotiate and execute, in his or her sole discretion, documents and agreements described herein; nothing in this Ordinance shall entitle the Developer or any third party to obtain conveyance of the Property or to rely on or obtain any rights whatsoever in the Property.

SECTION 6. That the transaction shall include, but not be limited to the following terms and conditions:

- \$50,000 of the purchase price of \$9,450,000 for the Property to be payable as a "good-faith" negotiation deposit in cash at close of escrow for the sale of the Property to TDP Webster, and to be applied to the purchase price of the City Garage;
- \$9,400,000 of the purchase price, to be paid in the form of a promissory note in that amount executed by TDP Webster in favor of and delivered to the City at the close of escrow for the sale of the Property to TDP Webster;
- The note to bear compound interest at a rate that is 1% above the interest rate required by the Developer's construction loan per annum, to be secured by a deed of trust on the Property subordinate to Project financing as negotiated by the City Administrator, with interest payments deferred for the term of the note until the City's purchase of the City Garage from TDP Webster;
- The principal and interest balance on the note to be repayable in the form of the conveyance of the City Garage by TDP Webster to the City, with the difference between the "good faith" negotiation deposit, principal and deferred accrued interest on the note and the purchase price for the City Garage to be paid by the City to the Developer at the close of escrow for the purchase of the City Garage by using excess tax allocation bond revenues in an amount not to exceed \$2,764,000.
- TDP Webster to comply with provisions of the Central District Redevelopment Plan and nondiscrimination provisions of redevelopment law;
- The plans and specifications for the Project and the City Garage to be revi ewed and approved by the City;
- Transfer of the Property to be restricted prior to Project completion;
- Project commencement and completion and other development performance dates to be set in the DDA as negotiated by the City Administrator;

- Application of the City's employment and contracting programs (local employment, local/small local business enterprise contracting, living wage, or first-source hiring), to the City Garage;
- No application of the City's employment and contracting programs (local employment, local/small local business enterprise contracting, living wage, or first-source hiring) to the remainder of the Project;
- Payment of prevailing wages for the entire Project.
- Any other appropriate terms and conditions as the City Administrator or her designee may establish in her discretion.

SECTION 7. The City Council authorizes the City Administrator to allocate an amount not to exceed \$2,764,000 from the Central District: TA Bond Series 2009T Fund (5613), CIP Central District (94889), CD Major Development Project (C473240), Undetermined Program (0000) toward the purchase price of the City Garage, pursuant to the terms of the DDA, and to be released to Developer upon the close of escrow for the purchase of the City Garage by the City from TDP Webster.

SECTION 8. The City Council authorizes the City Administrator to deposit the "good faith" negotiation payment in an amount of \$50,000 made by TDP Webster to the City upon execution of the DDA in the Miscellaneous Capital Project Fund (5999), Central District Redevelopment (85245), in 2315 Valdez-2330 Webster Project (P478420); to credit the \$50,000 deposit to the purchase price on sale of the Property; and then allocate the funds to the project for the purchase of the City Garage, pursuant to the terms of the DDA.

SECTION 9. The City, as the Lead Agency for this Project for purposes of environmental review under the California Environmental Quality Act of 1970 ("CEQA"), prepared a detailed CEQA Analysis for the Project which concluded that the Project is exempt from any additional CEQA Analysis under the "Community Plan Exemption" of Public Resources Code section 21083.3 (CEQA Guidelines Section 15813) and/or the "Qualified Infill Exemption" under Public Resources Code section 21094.5 (CEQA Guidelines Section15183.3). In addition, the CEQA Analysis constitutes an Addendum to the Broadway Valdez District Specific Plan Environmental Impact Report ("EIR"). Based on the analysis included in the CEQA Analysis/Addendum, the City has determined, pursuant to Public Resources Code section 21166 (CEQA Guidelines Section 15162) that there are no changes to the Project, new information, or changes in circumstances that would result in new significant environmental impacts or substantially more severe impacts from those previously identified requiring subsequent or supplemental environmental analysis, and that therefore no additional environmental analysis beyond the EIR and the CEQA Analysis is necessary.

SECTION 10. The City Administrator or his/her designee is hereby authorized to file a notice of determination with the Office of the Alameda County Recorder and the State Office of Planning and Research, and to take any other action necessary in furtherance of the Project, consistent with this Ordinance and its basic purposes.

SECTION 11. The City Administrator, without returning to the City Council, shall determine satisfaction of conditions precedent to the conveyance of the Property to the Developer.

SECTION 12. All agreements associated with the Property, the Project and the City Garage shall be reviewed and approved as to form and legality by the City Attorney's Office prior to execution by the City, and shall be placed on file with the City Clerk.

SECTION 13. The record before this Council relating to this Ordinance includes, without limitation, the following:

- A. All staff reports, decision letters and other documentation and information produced by or on behalf of the City, including without limitation the Planning Commission Report and all notices relating to this Ordinance and the DDA;
- B. All oral and written evidence received by City staff and the City Council before and during the consideration of this Ordinance, including without limitation the Planning Commission consideration of general plan conformity;
- C. The 52201 Report; and
- D. All matters of common knowledge and all official enactments and acts of the City, such as (1) the General Plan; (2) the Oakland Municipal Code, without limitation, the Oakland real estate regulations; (3) the Oakland Planning Code; (4) other applicable City policies and regulations; and (5) all applicable state and federal laws, rules and regulations.

SECTION 14. The custodians and locations of the documents or other materials which constitute the record of proceedings upon with the City Council's decision is based are respectively (a) the Project Implementation Division, 250 Frank Ogawa Plaza, 5th Floor, Oakland, CA; (b) Planning and Building Department, 250 Frank Ogawa Plaza, 3rd, Floor, Oakland, CA; and (c) the Office of the City Clerk, 1 Frank Ogawa Plaza, 1st Floor, Oakland, CA.

SECTION 15. The recitals contained in this Ordinance are true and correct and are an integral part of the Council's decision.

SECTION 16. The Ordinance shall be in full force and effect immediately upon its passage as provided by Section 216 of the City Charter if adopted by at least six members of Council, or upon the seventh day after final adoption if adopted by fewer votes.

IN COUNCIL, OAKLAND, CALIFORNIA, _____ 2015

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, CAMPBELL WASHINGTON, GALLO, GUILLEN, KALB, KAPLAN, REID, and PRESIDENT GIBSON McELHANEY

NOES -

ABSENT -

ABSTENTION -

ATTEST:____

LaTonda Simmons City Clerk and Clerk of the Council of the City of Oakland, California



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EXHIBIT A

DDA TERM SHEET

EXHIBIT A

DDA TERM SHEET

Exhibit A DDA Term Sheet 2315 Valdez – 2330 Webster Development Project

| 1 | OWNER | City of Oakland |
|----|-----------|--|
| 2A | DEVELOPER | TDP-Webster, LLC a California limited liability company, ("Developer") |
| 28 | GUARANTY | Developer to provide City a Guaranty as part of DDA. Guarantor must be financially strong entity with significant assets, pursuant to criteria set forth in the DDA and acceptable to the City in its sole and absolute discretion, to guarantee project completion, as determined by City. A "Form of Guaranty" will be included as an attachment to the DDA and will need to be executed by the City-approved guarantor at close of escrow. |
| 3 | PROPERTY | Two adjacent parcels containing a total of approximately 1.42 acres of property located within the block bounded by Webster Street, 23 rd Street, Valdez Street, and 24 th Street in the northerly section of Oakland's Central Business District ("Property"). The Property is improved as a vehicle parking lot managed by Oakland Parking Partners. |

| 4 | PROJECT DESCRIPTION | Approximately 234 residential units, including 36 below-market rate units (15% of total units, 17,000 square feet of lea sable ground floor retail, public parking uses ("Public Parking"), residential parking uses (the "Residential Parking") and associated common areas. The Public Parking will consist of: |
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| | | Subterranean Level (entire): 159 Parking S paces, with 17 additional "tandem" spaces; and Ground Level (portion): 66 Parking Spaces. |
| | | The Residential Parking shall consist of 88 "unbundled" Parking Spaces on a portion of the second level. |
| | | "Tandem" parking space means a parking space within a group of two or more parking spaces arranged one behind the other such that the space nearest aisle serves as the only means of access to the other space(s). |
| | | The parties anticipate that the Developer may acquire the right to purchase one or more adjacent parcels within the same block as the Property. Should the Developer proceed with such acquisition, the parties anticipate that the Developer will submit an application for an amendment to the existing Project entitlements for a mixed use project that includes the Public Parking and expanded residential or retail uses, and City staff will cooperate with the Developer to process for consideration by the City Council such amendments to the DDA as may be necessary and appropriate at that time. |

| 5 | AFFORDABLE HOUSING | Pursuant to a recorded regulatory agreement, the form of which will be attached as an exhibit to the DDA, for a term of not less than 55 years, 15% of the total residential units (36) will be affordable to households at the following income levels (*DDA Affordable Requirement"): 14 very low income households (50% of Area Median Income) 11 low income households (80% of Area Median Income) 11 noderate income households (100% of Area Median Income) The affordable units will be distributed throughout the Project (by location and unit type) in proportion to the market rate units. Preference in initial occupancy of affordable housing units will be given to current eligible residents in the Broadway Valdez District Specific Plan (BVDSP) area. If the City adopts an inclusionary housing requirement or affordable housing impact fee following the execution of the DDA (an "AH Requirement") that applies to the Project: (a) if such AH Requirement is an inclusionary requirement, the number of affordable units required by this item 5 shall be reduced by the number of affordable units required to be provided at the same affordability level by the AH Requirement, and (b) if such AH Requirement is an impact fee with an option to provide affordable units onsite, the number of affordable units required by this item 5 shall be reduced by the number of affordable units required by this item 5 shall be reduced by the number of affordable units required by this item 5 shall be reduced by the number of affordable units required by this item 5 shall be reduced by the number of affordable units required by this item 5 shall be reduced by the number of affordable units required by this item 5 shall be reduced by the number of affordable units required by this item 5 shall be reduced by the number of affordable units required by this item 5 shall be reduced by the number of affordable units required by this item 5 shall be reduced by the number of affordable units re |
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| 6 | PURCHASE PRICE | The purchase price for the Property shall be Nine Million Four Hundred and Fifty Thousand Dollars (\$9,450,000) (the "Land Purchase Price"). |

| 7 | TERMS OF PAYMENT; CLOSE OF ESCROW | Land Purchase Price shall be paid through the close of escrow on the Property. The Developer shall deposit into escrow a Promissory Note ("Note") in the amount of the Land Purchase Price less the good |
|---|---|--|
| | | faith deposit of \$50,000 (as described in Section 8). The outstanding principal amount of the Note shall bear interest at a compound annual rate equal to a percentage that is one percent (1%) greater than the interest rate required by the Developer's construction loan. The Note shall be secured by a second deed of trust (the "2 nd DOT"). The City, Developer and Developer's construction lender shall enter into an intercreditor agreement which subordinates the 2 nd DOT to the lien of the deed of trust for the construction loan and is otherwise in a form reasonably acceptable to the City and construction lender. Developer shall deposit the Note, 2 nd DOT and inter-creditor agreement into escrow at least five (5) business days before close of escrow. The City shall deposit the inter-creditor agreement into escrow at least five (5) business days before the Close of escrow. |
| | | |
| 8 | DEPOSIT | Upon executing the DDA, Developer will provide a \$50,000 nonrefundable good faith deposit. Except as otherwise provided hereinbelow, such good faith deposit shall be credited against the Land Purchase Price at closing. Should the Property not be conveyed to Developer by the outside date for closing in the DDA, , the City may exercise its option to terminate the DDA and retain the good faith deposit as liquidated damages, unless the failure to close is for reasons beyond Developer's control (which reasons shall not include financial inability). |

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| 9 | REPURCHASE OPTION | If construction on the Project does not start within 30 days of close of escrow or the Project is not completed within 24 months of close of escrow (each as may be extended due to force majeure delay); then City will have the option to repurchase the Property. If the repurchase option is exercised prior to the commencement of construction, the repurchase price will be equal to the Land Purchase Price. If the repurchase option is exercised after the commencement of construction, the City may at its option a) require the Developer at it sole cost to demolish any improvements on the Property and repurchase the Property for the Land Purchase Price, or b) repurchase the Property with any improvements constructed thereon by the Developer for the Land Purchase Price plus the fair market value of the improvements. There will be a 30-day notice and cure process for any such default. Time periods subject to extension for force majeure events. The repurchase rights shall be subject to the mortgagee protection provisions included in the DDA. |
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| 10 | SCHEDULE OF PERFORMANCE | Please see Attachment A. |
| 11 | OFF-SITE IMPROVEMENTS | Developer to be responsible for the cost of required off-site improvements in connection with the Project. |
| 12 | TITLE INSURANCE | Developer to secure title insurance policy, if desired, at its own cost and expense. City to provide standard owner affidavits regarding tenants, work on site, etc. to permit Title Company's issuance of ALTA policy. Subject to the satisfaction of the conditions precedent set forth in Item 33 below, Developer acknowledges that it will take title to the Property subject to the existing parking licenses. |
| 13 | CLOSING COSTS | Developer to pay all escrow fees and closing costs including, without limitation, city and any other county taxes. |
| 14 | LIMITATIONS ON PROPERTY RIGHTS | Developer accepts and acknowledges the Property is subject to deed restrictions and a recorded covenant to restrict use of property. Developer to comply with provisions of the 1) Central District Redevelopment Plan and nondiscrimination provisions of redevelopment law and 2) Broadway Valdez District Specific Plan. |

| 15 | CONDITION OF PROPERTY AT DELIVERY | The Property and all structures on the Property shall be conveyed in an "as is" physical condition. |
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| | | Seller to deliver the Property in a tenant-free condition and free of all personal property and material rubbish at closing. |
| | | However, it shall be a condition precedent to Developer's obligation to close escrow that no adverse, material physical change has occurred at the Property since the completion of Developer's due diligence. |
| 16 | ENVIRONMENTAL REMEDIATION | The DDA shall include as attachments reports by the City's environmental consultants, Ninyo & Moors, regarding a Phase I Environmental Site Assessment (January 2010) and Phase II Environmental Site Assessment (March 2010) for 2330 Webster and 2315 Valdez Street. |
| | | Developer agrees to accept the Property "as is" in its current condition without warranty express or implied by the City with respect to the presence of hazardous materials known or unknown on or near the Property. |
| | | |
| 18 | INDEMNIFICATION | Developer shall agree to provide standard commercial hold harmless and defend provisions to the City of Oakland and its employees, officers, directors, shareholders, partners and agents. City and Developer to negotiate the various levels of indemnification as part of the DDA; however, Developer's obligations shall exclude any matters arising out of the existing condition of the Property or the indemnified parties' sole active negligence or willful misconduct. |
| 19 | DEVELOPER MAINTENANCE | Upon close of escrow, Developer is responsible for all maintenance within the Property. |
| 20 | NO COMMISSION | Neither the City nor the Developer shall not pay or be liable for any commissions or brokerage fees. The parties shall defend and hold each other harmless against any claims for commissions or brokerage fees. |
| 21 | SIGNAGE | Developers may not install or place signage on any existing City street on the Property or the public corridor. Developer may install and place signage on the remaining Property in compliance with City codes, or other applicable codes or regulations. |

| 22 | STANDARD OF PROPERTY | Developer to maintain the Property and Project in first-class condition and will ensure at no time does the Property violate the City Blight Ordinance. This obligation will be memorialized in the DDA, grant deed and/or recorded covenants. |
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| 23 | CITY PROGRAMS & COMMUNITY BENEFITS | In developing the Public Parking component, the Developer shall be required to comply with the following City programs: living wages, local and small local business, equal benefits, and apprenticeship/job training/first source hiring programs. |
| 24 | PREVAILING WAGES | Developer shall comply with prevailing wage requirements for the construction of the Project. Developer shall indemnify the City with respect to any claim that Developer failed to comply with prevailing wage requirements pursuant to State law. |
| 25 | PAYMENT & PERFORMANCE BONDS | Developer shall obtain payment bond in an amount not less than 100% of the cost of construction of the Project pursuant to the Construction Contract to be executed by Developer. Developer shall obtain performance bond in an amount not less than 100% of the cost of construction of the Project pursuant to the Construction Contract to be executed by Developer. Bonds may be provided by Developer or its general contractor. |
| 26 | RIGHT OF ENTRY | Developer to have the right to enter onto the property prior to transfer to conduct any investigation, testing, appraisals and other studies, at Developer's cost, required as part of its due diligence. Developer shall be required to provide City with indemnity and evidence of insurance (in form and amounts to be further described in an exhibit to the DDA) and meet other standard City conditions to entry. Indemnity obligation shall not include matters arising out of the mere discovery of existing conditions at the Property or City's gross negligence or willful misconduct. |
| | | City to have right of entry onto the property following close of escrow to inspect the Property and the Project during standard operating hours and upon required notice except for emergencies; this provision does not otherwise limit City's right to enter under its separate regulatory authority. |
| 27 | FINANCING | DDA will include an objective standard (experience, size, etc.) of what an "Approved Lender" is, subject to administrative approval. The DDA will include customary mortgagee protections in favor of any Approved Lender. |

| 28 | STANDARD CONDITIONS | DDA to include standard City conditions, including without limitation, completion guaranty executed on or prior to closing date, labor and completion bonds, City approval of financing plan, restrictions on assignment and transfer prior to completion of construction, default and cure provisions, termination provisions, and requirements for submission of copies of all required regulatory approvals and insurance policies prior to closing. |
|----|---|--|
| 29 | FINAL CONSTRUCTION PLANS | The Developer and its design consultants must meet or exceed requirements of City's Green Building Ordinance as it pertains to this project and, with respect to construction of the public parking components of the Project, shall comply with the requirements set forth in the document entitled "Energy Efficiency Requirements During the Project Implementation Process," dated September 17, 2015. |
| | | The Final Construction Plans shall include a plan and schedule to incorporate public art into the Project as required pursuant to any regulatory approvals. |
| 30 | CHANGES IN FINAL CONSTRUCTION PLANS | If Developer wishes to make (1) any change that exceeds \$50,000; or (2) any set of changes that exceeds \$100,000; or (3) any substantial change in building materials or equipment, specifications, or the architectural or structural design of the Project, the Developer shall first submit the proposed change to the City for its written approval. DDA to include provisions regarding standard of City approval and timelines for both Developer and City submittals/approvals. |
| | | In addition, with respect to the Public Parking component of the Project, if Developer wishes to make (1) any change that exceeds \$10,000; or (2) any set of changes that exceeds \$25,000, the Developer shall first submit the proposed change to the City for its written approval. |
| | | Any changes to the Final Construction Plans for the Public Parking that may impact the operations of the Public Parking must be submitted to the City for its review and prior written approval. |
| | | The City will have staff or third party consultant peer review all plans and proposed costs during the DDA period and will continue to review all documents and monitor the progress during the construction period. |

| 31 | PARKING PSA | As a precondition to the disposition of the Property, City and Developer shall have (a) negotiated and be prepared to execute a Purchase and Sale Agreement ("PSA") providing for acquisition by the City of |
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| | | Sale Agreement ("PSA") providing for acquisition by the City of marketable fee simple interest in the Public Parking developed as part of the Project, (b) agreed upon the Common Interest Documents (discussed further in Item 35 below) and (c) provided for mutual first rights of refusal in the event the applicable party elects to sell its respective parking facility. |
| | | The PSA will provide: |
| | | • The price of the Public Parking ("Parking Purchase Price") shall be an amount equal to the lesser of the following: |
| | | a. The lesser of (i) \$12,214,000, plus interest on the Land Purchase Price less the good faith deposit of \$50,0000 at a compound annual rate equal to a percentage that is one percent (1%) greater than the interest rate required by the Developer's construction loan (calculated from the close of escrow on the transfer of the Property to Developer through the close of escrow on the transfer of the Public Parking to the City) or (ii) \$13,468,780; or |
| | | b. the prorated cost of developing the Public Parking calculated pursuant to Exhibit L, plus interest at a compound annual rate equal to the interest rate required by the Developer's construction loan (calculated from the close of escrow on the transfer of the Property to Developer through the close of escrow on the transfer of the Public Parking to the City). |
| | | • The City shall pay the Parking Purchase Price at close of escrow on the Public Parking by crediting the amounts due under the Note and making an additional payment through escrow in an amount equal to the difference between the Parking Purchase Price and the Land Purchase Price. |
| | | |
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| | | |

| 32 | CITY PARKING | The City to own, operate, and maintain the Public Parking, which shall comply with the final approved Final Construction Pl ans. |
|----|--------------|--|
| | | Residents living in the Project may have the option to license monthly parking spaces within the City Parking Lot, but only if spaces are available based on the following priority list: |
| | | Licensees parking under the existing License Agreements (up to 242 parking spaces) |
| | | Transient parkers (number of spaces determined by the City's designated parking management company) |
| | | 3) Monthly parkers - residents), as available |
| | | 4) Monthly parkers – non-residents, as available |
| | | All residents shall pay the same hourly or monthly fee charged to other users of the Public Parking, not including City employees or contractors doing work for the City or other drivers using the garage at discounted rates. |
| | | The City to have staff or third party consultant peer review all plans and proposed costs during the DDA period and will continue to review all documents and monitor the progress during the construction period. |

| 33 | PARKING RELOCATION | City to make reasonable efforts for provision of alternative parking to the extent required under applicable parking license agreements with third parties during construction, which efforts may include paying rent for replacement facilities if the parking licensees cannot be accommodated in City-owned facilities. |
|----|-----------------------|---|
| | | The City shall make commercially reasonable efforts to secure the following, provided the City shall not be obligated to incur any out-of-pocket costs other than reasonable staff costs: 1. The parking licensees' approval of the City's plan to meet parking obligations at an alternative location through the duration of the construction period; and 2. The licensees' agreement to quitclaim their interests in the non-garage portion of the Project upon recordation of subdivision instrument and conveyance of the Public Parking to the City (the "License Amendments"). |
| | | The foregoing shall be a condition precedent to Developer's obligation to close escrow under the DDA. If the City is unable to provide Developer with copies of the fully executed License Amendments by the date that is 90 days after the effective date of the DDA (Item 3 in the Schedule of Performance), all dates for Developer's performance under the DDA shall be tolled, up to a maximum of six months, until the City provides Developer with copies of the fully executed License Amendments. If the condition is not satisfied prior to the expiration of the six month tolling period, Developer shall either a) terminate the DDA and receive a refund of the Deposit, or b) waive the condition. |

| 35 | COMMON INTEREST | The Common Interest Documents shall include the Articles of | | | | |
|----|--|--|--|--|--|--|
| | DOCUMENTS & BRE | Incorporation, By-Laws, CC&R's, condominium map and budget for | | | | |
| | APPROVALS | the Project owners' association, and any other documents required by | | | | |
| | | law, which documents shall provide for the ongoing maintenance and | | | | |
| | | operation of the Project components. | | | | |
| | | Details of the PSA and Common Interest Documents to be mutually agreed prior to closing on the Property, and shall include customary rights and obligations of the owners and board members for a project | | | | |
| | | of this type, including the following: | | | | |
| | | (a) To the maximum extent practicable, the Final Construction Plans shall minimize the improvements common to the Public Parking and the balance of the Project. | | | | |
| | | (b) The Common Interest Documents shall provide for easements (access, maintenance, support, utility, etc.) over the condominiums and common area as necessary to provide for the proper operation of the Project. | | | | |
| | | (c) The Common Interest Documents shall provide for the equitable allocation of shared costs as the parties mutually agree. The Project association shall have standard remedies for an owner's failure to pay its assessments, including the right, after proper notice and hearing, to file an assessment lien against the owner's condominium and foreclose on the same. | | | | |
| | | (d) Subject to (i) the coordination/maintenance of the common entry gate and other common costs and (ii) rights of ingress and egress through the Public Parking for the benefit of the Residential Parking, the Public Parking and the Residential Parking shall be operated to the extent feasible as separate facilities. | | | | |
| | | (e) The City's parking operator shall ensure that the 88 residents parking in the Residential Parking shall have "24/7" access through the main entry gate. | | | | |
| | | (f) The Developer shall be responsible for collecting all parking charges from its residents parking in the Residential Parking and shall pay any parking taxes or similar charges directly to the applicable City department. | | | | |
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| L | and and a second s | | | | | |

| | | Developer shall submit the Common Interest Documents to the City for the City's review and approval prior to submission to the BRE and no later than the dates set forth in the Schedule. Not later than the date set forth in the Schedule, Developer shall submit to the City evidence of the BRE's approval of any Common Interest Documents that require BRE approval under applicable law/regulation. | | |
|----|--|--|--|--|
| 36 | PARKING OPERATIONS | City and Developer shall be entitled to separately establish the levels of service to be provided at the Public Parking and the Residential Parking. To the extent that the parking uses will require coordinated services beyond the maintenance of the main gate (such as adding and deleting parking access authorizations or after hours access), the parties may elect to contract separately with the service provider or have such services coordinated by the City (in which case the City shall be entitled to a reimbursement of expenses). | | |
| | | The City shall be able to charge the Developer for the resident's unauthorized use of the Public Parking (as the same may be determined by the parking system). | | |
| 37 | PROHIBITION ON GENERATION OF CONDOMINIUM CONVERSION RIGHTS | The DDA shall include an acknowledgment and agreement by Developer that the Project shall not generate, and the Developer shall not assert, condominium "conversion rights" under Chapter 16.36 of the Oakland Municipal Code, but nothing in the DDA shall limit Developer's right to create condominium units on the Project or require "conversion rights" in order to create condominium units in the Project. | | |

Exhibit A: Schedule of Performance

Attached

EXHIBIT A SCHEDULE OF PERFORMANCE - By DDA Milestone

Propriety: 2330 Webster Street & 2315 Valdez Street Devel oper: TDP-Webster, LLC CED approval: December 15, 2015 City Council Approval: January 19, 2016 Negouation Perrod: 18 months Execution of IDDA: February 2, 2016 DDA Exprestion: July 31, 2017 Project Expense Pay.ment: \$50,000

| Milestone Item | DDA Schedule of Performance | Within Number of Calendar days of the Execution of the DDA Period | Approx due date assuming February 2 execution | Within Number of Calendar days of the Execution of the DDA Period | Approx due date assuming February 2 execution | . City Comments |
|-----------------------------|--|--|---|--|---|-----------------|
| Pre-Conveyance of Property | | | ESSIVE | | RVATIVE | |
| 1 | Submit good faith deposit to City | | February 5, 2016 | 3 | February 5, 2016 | |
| 2 | Submit Governmental Approvals to City [City] Provide amended parking license agreements whereby the licensee's agree to quit claim their interest in the non-garage portion of the project upon recordation of | 90 | May 2, 2016 | 90 | May 2, 2016 | |
| 3 | the subdivision agreement and conveyance of the completed garage to the City | | May 2, 2016 | | May 2, 2016 | |
| 4 | Submit confirmation that all required and appropriate utilities will serve the Project. | 90 | May 2, 2016 | 90 | May 2, 2016 | |
| 5 | Submit Parcel Map for City parking | 90 | May 2, 2016 | 90 | May 2, 2016 | |
| 6 | Submit Subdivision Documents to City prior to submission to California Bureau of Real Estate ("BRE"): includes articles of incorporation and bylaws of owners' association, CC&Rs, and a condominium | 120 | | | | |
| | budget analysis Submit 50% complete Construction Plans to City for | 150 | June 1, 2016 | 240 | July 31, 2016 | |
| 7 | approval. [City] Provide comments on 50% complete Construction | | July 1, 2016 | · | September 29, 2016 | |
| 8 | Plans [City] Provide parking relocation plan for the | | | 270 | October 29, 2016 | |
| 9 | construction period Submit 90% complete Construction Plans to City for | 240 | September 29, 2016 | 1 | October 29, 2016 | |
| 10 | approval. | 180 | July 31, 2016 | 300 | November 28, 2016 | |
| 11 | [City] Provide comments on 90% complete Construction Plans | 210 | August 30, 2016 | 330 | December 28, 2016 | |
| 12 | Submit Final Construction Plan to City and Apply for Bulding Permits: - All construction documentation upon which Developer and Developer's general building contractor will rely on constructing the Project. - Plan to meet or exceed requirements of City's Green Building Ordinance - Plan and schedule to incorporate public art | . 240 | September 29, 2016 | 350 | January 17, 2017 | |
| 13 | Submit form Construction Contract to City | 240 | September 29, 2016 | 350 | January 17, 2017 | |
| 14 | Submit final Construction Contract to City | 300 | November 28, 2016 | | January 17, 2017 | |
| 15 | [City] Provide comments on Final Construction Plans | 270 | October 29, 2016 | 380 | February 16, 2017 | |
| 16 | Submit form Construction Loan Documents to City | 330 | December 28, 2016 | 500 | June 16, 2017 | |
| 17 | Submit final Construction Loan Documents to City | 360 | January 27, 2017 | 500 | June 16, 2017 | |
| 18 | Submit Financial Plans to City, which includes, but is not limited to: - Project development budget - Cash flow projection - Firm commitments on all financing - Audited financial statements evidencing sources of capital - Any other evidence requested by City demonstrating economic & financial feasibility of Project. | 360 | January 27, 2017 | 510 | June 26, 2017 | |
| 19 | Submit evidence of Subdivision approvals from the BRE. | 240 | September 29, 2016 | 510 | June 26, 2017 | |
| 20 | Submit Approved Building Permits | 360 | January 27, 2017 | | July 16, 2017 | |
| 21 | Conveyance/Close of Escrow (Conveyance of Property) | 365 | February 1, 2017 | 535 | July 21, 2017 | |
| 22 | Submit performance and payment bond ("Construction Bond") in an amount not less than one hundred percent (100%) of the cost of construction of the Project pursuant to the Construction Contract to be executed by Developer. Bonds may be provided by Developer or its general contractor. | 360 | January 27, 2017 | 535 | July 21, 2017 | |
| Construction of the Project | | | | | | |
| 23 | Commence Project construction work | 390 | February 26, 2017 | | August 20, 2017 | |
| 24 | Complete Project construction work (27 Months) | 1,210 | May 27, 2019 | | November 18, 2019 | |

NOTICE AND DIGEST

An Ordinance Authorizing the City Administrator, without returning to the City Council, to negotiate and execute a Disposition And Development Agreement and related documents between the City of Oakland, and TDP Webster, LLC (or its Related entities or Affiliates) for sale of property on the block bounded by Webster Street to the west, 23rd Street to the south, Valdez Street to the east, and 24th Street to the north, commonly known as Webster-Valdez, for no less than \$9.45 million and development as a residential mixed-use project, including a public parking garage, all of the foregoing documents to be in a form and content substantially in conformance with the term sheet attached as Exhibit A, but subject to modification by the City Administrator as set forth in the Ordinance.

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COMMUNITY & ECONOMIC DEVELOPMENT CMTE.

DEC 1 5 2015