CITY OF OAKLAND

OFFICE OF THE CITY CLERY

AGENDA REPORT

TO: 2011 APORTISE Prints: 201 Administrator

ATTN: P. Lemont Ewell, Interim City Administrator

FROM: Community and Economic Development Agency

DATE: May 10, 2011

RE: An Informational Report On The Options and Feasibility Of Selling the

Montclair And Lake Chabot Golf Courses

SUMMARY

The purpose of this report is to offer evaluation options and feasibility discussion regarding the sale of City owned Montclair and Lake Chabot Golf courses. The sale of the subject properties would generate revenue for the General Fund and would reduce the burden of maintenance and management of the properties in the future. The subject Properties are under management by City of Oakland Parks and Recreation Department.

FISCAL IMPACT

This is a preliminary discussion for budgetary purposes. Actual fiscal impacts will depend on future actions which may be directed by the Council.

BACKGROUND

Montclair Golf Course:

This property is located at the intersection Park & Monterey Boulevard, (Assessor Parcel Numbers -APN: 029A-1330-027-04 & 029-1330-010). This is a nine hole, par 3 course. The golf course is being managed and operated by Montclair Golf Enterprises, Inc. The City acquired the property in 1938 at the cost \$10.00 from Bank of America to be used for park purposes. This property contains fifteen (15) acres:

Parcels:

City owned Parcel: 13 acres

• State owned Parcel: 1.5 acres (City leases for \$876 per year)

• First Bank of California owned parcel: 0.5 acres (City leases for \$500 per month)

Course Information:

- Clubhouse consisting of restaurant, bar, and pro shop
- Driving range
- Double-Decked driving range

- Parking lot- 51 cars
- miniature golf course 18 holes

Caltrans completed an appraisal of the State-owned property, and they wish to sell the State owned parcel to the City for total of \$25,000. Real Estate staff has been negotiating with the First Bank of California to acquire their property interest at this location.

Lake Chabot Golf Course:

Located at 11450 Golf Links Road, the City acquired the various parcels to assemble this golf course from Mr. Vargas beginning in 1921 through 1923 (Assessor Parcel Numbers -APN #s 048-5813-003-04 & 001-09). The total acreage acquired from Mr. Vargas was 245 acres, for a sale price of \$31,419. The second round acquisition took place in 1961 by an additional 3.6 acres from East Bay MUD at the cost of \$750 per acre. The next expansion took place in 1967, the City purchased 11.5 acres from East Bay MUD at the cost of \$1,100 per acre. In 1969 there was a trade – exchange of properties with Mr. Walsh, where City gave 19 acres and took back 21 acres to expand the golf course. In 1970, the City acquired approximately four acres from Alameda County via delinquent tax sale. The total area of the property is approximately is 265 acres.

Course Information:

- Opened for operation in 1923
- 27 holes comprising of one 18 hole champion course and a 9 hole course
- Driving range
- Club House
- Café with banquet and catering capabilities

KEY ISSUES AND IMPACTS

The purpose of this report is offer evaluation options and feasibility discussion regarding the sale of City-owned Montclair and Lake Chabot Golf courses. The Real Estate Division has limited property data and records on these assets. The division lost some of its historical property records in the 1989 earthquake. In order to complete property record research, there would be a need to allocate resources to pay for title abstract and deed research. The City has worked with a local title company on a pro bono basis to provide basic information regarding history and recorded information for these properties. Based on our initial investigation the following issues that would impact the sale of these assets have emerged.

Montclair Golf Course:

Deed Restrictions:

• Use. Property is to be used for park purposes. See copy of the deed – Exhibit "A"

Open Space, Conservation and Recreation (OSCAR)

• No net loss of open space. Presently there is approximately 25 acres in excess of the base acreage if sold for other purposes than open space use. OSCAR may impact some or all of the property sold if the property is redeveloped from its present open space use.

Site Assembly

• Two addition parcels (2 acres) would need be acquired prior to any potential sale (Caltrans and First Bank of California owned properties).

Surplus Property Act

Before the City can sell the asset, it must follow the Surplus Lands Act (Gov"t Code 54220). The Act requires that before the City disposes of the "surplus land," it must first offer the property to other Government or Public entities such as BART, EBMUD, Regional Park Authorities such as the East Bay Regional Park District, and housing sponsors for the purpose of developing low – and moderate- income housing. First priority would be given to the entity which agrees to use the site for park or recreational purposes, since the land being sold is already being used for that purpose. The Public body would have 60 days to claim the asset, and would have to pay Fair Market Value to the City. If an outside Agency does not claim the asset in 60 days, the item would go to the Planning Commission to confirm the zoning on the property and recommend the disposal for the existing use. If the property were to be rezoned, the CEQA process may be required.

Existing OPR Operating/Management Agreement

The City has an existing Operating/ Management contract agreement with operator to run the course. The buyer may have to acquire the property subject to that existing contract agreement. The term of the agreement for the Master Concession Agreement between the City of Oakland and Montclair Golf Enterprises, Inc. will expire on December 31, 2028.

Appraisal Fair Market Value & Marketing

• The Golf Course would have to be appraised by an appraiser who specializes in the valuation of golf courses. Real Estate Division at this time does not have a contact with

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- an appraiser with this specialty. The estimated cost for this appraisal is \$30,000 \$40,000. The time to complete the assignment would be six to eight weeks.
- The East Bay is currently in a down Real Estate Market cycle. This is a special purpose property that is geared toward a limited market. Exposure/marketing time to sell the asset is estimated to be at least 18 months after all the government regulatory requirements needed to facilitate the sale have been met. The City would have to contract with a national brokerage firm that specializes in golf course sales.

Lake Chabot Golf Course

Deed Restrictions:

- Old Republic Title Company has been working on reviewing property records for any deed restrictions on the property. The golf course was assembled by various deed transactions. The original property transaction was dated 1921 between Vargas and the City for 245 acres. See *Exhibit "B"*. The Courthouse deed for the Vargas transaction is illegible. After review by the Title Company of their records, they believe that the deed does not contain any deed sale restrictions, and that they would grant a Title Commitment and a Title insurance Policy for that Vargas deed transaction containing 245 acres less the EBMUD restriction acreage and other restrictions noted below; and any OSCAR "no net loss" planning requirements. There are two transactions with EBMUD that do contain deed sale restrictions on 15 acres of the property. The first deed dated 1961 restricted 3.6 acres with a \$750 per acre sell back. The second deed dated 1967 restricted 11.5 acres with a \$1,100 per acre sell back.
- EBMUD filed a Final Order of Condemnation in 1951 on the golf course parcel for a 10 foot wide easement for pipeline purposes. EBMUD has additional property interests on and over the property via various additional easements across the golf course for fire trail and pipeline purposes that were granted to them over the years to support the reservoir.

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Regional Park Authority, such as East Bay Regional Park District, and housing sponsors for the purpose of developing low – and moderate- income housing. First priority would be given to the entity which agrees to use the site for park or recreational purposes since the land being sold is already being used for that purpose. The Public body would have 60 days to claim the asset, and would have to pay Fair Market Value to the City. If an outside Agency does not claim the asset in 60 days, the item would go to the Planning Commission to confirm the zoning on the property and recommend the disposal for the existing use. If the property were to be rezoned, the CEQA process may be required.

Existing OPR Operating/ Management Agreement

The City has an existing Operating/ Management contract agreement with operator to run the course. The buyer may have to acquire the property subject to that existing contract agreement. The final extension of the Professional Services Agreement between the City of Oakland and Touchstone Golf, LLC for the operation of Lake Chabot Golf Course expires on July 30, 2011.

ALTA Survey and Title Insurance Policy

- Staff highly recommends that an ALTA survey showing the various deeds and easements be performed to establish what and where these encumbrances are located on the property. Any buyer, public or private, would require a survey and legal description of the property prior to sale. The survey can then be used to issue an ALTA title policy
- Real Estate Division has received a proposal from Old Republic Land Surveyor dated April 28, 2011 to perform ALTA surveys which consist of three phases at cost of \$120,000. The estimated time to complete the required tasks 7 to 9 months. See attached Exhibit "C".

Appraisal Fair Market Value & Marketing

- The Golf Course would have to be appraised by an appraiser who specializes in the valuation of golf courses. Real Estate Division at this time does not have a contact with an appraiser with this specialty. The estimated cost for this appraisal \$30,000 \$40,000. The time to complete the assignment would be six to eight weeks.
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	Item:
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RECOMMENDATION(S) AND RATIONALE

Staff recommends further investigation of the acquisition deeds, OSCAR impacts, and OPR operating and management contractual agreements. The City would need to allocate resources to complete the title investigation, appraisal contract costs, ALTA surveys, marketing expenses, and other legal issues associated with the sale of the properties. This will allow the Council to make an informed decision on the disposition of these subject properties. The estimated cost for these services can be in the range of \$180,000 to \$225,000. The time to provide these services can be from 18 to 24 months. The Parks and Recreation Department should inform the Council of any adverse impacts of the sale of the assets regarding their recreation programs and on their operating and management agreements, as well as what revenue the two assets provide to City via their operation. It should be noted that the properties must undergo the Surplus Lands Act regulation screening prior to being offered to the general public.

Respectfully submitted:

Cohen, Director

Community and Economic Development Agency

Reviewed by: Gregory Hunter, Deputy Director Economic Development and Redevelopment

Reviewed by: Frank Fanelli, Manager Real Estate Services Division

Prepared by: Hamid Ghaemmaghami

Real Estate Supervisor

APPROVED AND FORWARDED TO

FINANCE AND MANAGEMENT COMMITTEE:

he City Administrator

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RESOLUTION NO. 6701 C.M.J. DAXLAND CITY COUNCIL Introduced by Councilmen BESOLUTION ACCEPTED DEED FROM SAME OF ALIZEIGN MATICULAR TRUST

AND MAYING SESCRIATION TO THE OITH OF OAKLAND CONVEYING CORRESS TUTBE ALSTERLY OF PAIDS BOULDVARD AND ADDACENT TO SAUSAL CREEK; and DIRECTIFF THE CLIT CLERK TO HAVE BALL DEED, TOO FIRST WITH . DEED FROM SUBARRE M. CHAMMERS ESPTAINING TO AND MICESHARY FOR SAID CONVINCED. MBDORD ID.

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(Mesisiael Corporate Seal) W.W. Chappell Clts Clerk enel aC the City of Oskiand California Per Cak Dou Peputy

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of Althoda, State of Gulifornia, residing therein only commissioned and except, personally appacrat Jobs C. Targas, a History linem to be to the person tenerable in the those many to ochaprined to the within instrument, but he acknowledged to me that he onequed the maps.

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COUNTY RECORDED

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EXHIBIT C



MAJORS

CIVIL ENGINEERING, LAND SURVEYS AND LAND PLANNERS

Date: April 28, 2011

Attn: Niels Povisen

Old Republic Title Company 555 i2th Street Suite 2150 Oakland, CA 94607

RE: Majors Engineering Job No. 11-208 Air Serve Map Boundary Study Chabot Golf Course Oakland, Ca

Dear Niels,

Pursuant to your request Majors Engineering has prepared a *preliminary* scope of service that would be provided in our typical engineering service contract, Exhibit "A" attached. We have based this scope of service without the benefit of a title report, back up documentation and recorded maps and without the knowledge of what the City of Oakland actually owns. Our review of the property was based on assessor's maps, Google mapping and Majors Engineering's basic knowledge of surveying practice within the City of Oakland.

Phase I is our Air Service Map, before we begin we will require a copy of the title report with all back up documentation and recorded maps of the property the City of Oakland owns.

Hopefully this is a rough enough estimate you can give to the City. Once we have an opportunity to review the title reports and back up documentation our estimated numbers could be fine tuned.

However the City wants to proceed, Phase I will have to be performed. Depending on the City of Oakland as seller and the buyers title insurance requirements our scope of service beyond Phase I may not be required.

If you have any questions or require additional information, feel free to contact our office at (916)-776-1888 or my cell Phone (916)-416-6334.

Sincerely,

Michael J. Majors R.E.C. 24880

Exhibit "A" Chabot Golf Course Air Service Map Analysis

<u>Phase I</u>: (Estimated time 5-10 weeks from the date of written Authorization)

Our Air-Serve MapTM is a precise representation of the property comprising of an Ortho Aerial Photograph of the property taken by a camera with a current USGS (United States Geological Survey) calibration report. Information of record is then overlaid to scale on the photograph. Hard copies of the Air-Serve MapTM will be provided and we can also supply it in a CAD and PDF format if requested. Prepare an analysis for the seller identifying any due diligent that may affect the property outlining to the seller any possible conflicts and or problems that may affect the sell of said property. (*This is very preliminary*)

Estimate Cost Phase I: \$30,000.00

Phase II: (Estimated time 6-10 weeks from the date of written Authorization)

Prepare an ALTA survey to ALTA/ACSM minimum standard requirements along with Items number 1 and 5 of Table "A" setting property corners and contours. Scope also to be based on the preliminary Title Report (PTR) prepared within the last (6) months and all back up documents referenced in the said PTR, i.e. all documents referenced in the provided legal description, title exception and all Grant Deeds associated with title. When this phase is completed escrow can occur. Due to the requirement of setting property corners a record of survey will be required.

Estimated Cost Phase II: \$40,000.00 to \$60,000.00

Phase III: (Estimated time 4 months)

Prepare Record of Survey and process through the City of Oakland, this process will be performed upon completion of the ALTA survey.

Estimated Cost Phase III: \$30,000.00