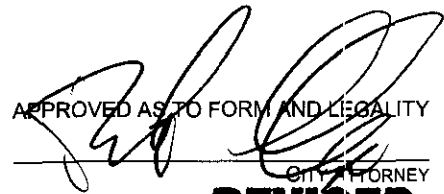


OFFICE OF THE CITY CLERK
OAKLAND

2006 JUL -6 PM 6:15

APPROVED AS TO FORM AND LEGALITY



CITY ATTORNEY

REVISED

OAKLAND CITY COUNCIL

RESOLUTION No. 80057 C.M.S.

A RESOLUTION AUTHORIZING:

(1) THE OAKLAND REDEVELOPMENT AGENCY TO DISPOSE OF THE FOX THEATER PROPERTY TO FOX OAKLAND THEATER, INC., A NON-PROFIT CORPORATION, PURSUANT TO A DISPOSITION AND DEVELOPMENT AGREEMENT (DDA) THAT WILL INITIALLY BE BETWEEN THE AGENCY AND OAKLAND RENAISSANCE NMTC, INC. (ORNMTC), A NON-PROFIT ENTITY, AND AUTHORIZING THE ASSIGNMENT OF THE DDA AND TRANSFER OF THE FOX THEATER PROPERTY TO THE FOX OAKLAND THEATER, INC. (FOT), A SEPARATE NON-PROFIT ENTITY, BY SALE FOR \$6,500,000 OR LONG TERM LEASE BASED ON A TRANSFER VALUE OF \$6,500,000, AND DEVELOPMENT OF THE PROPERTY AS A MIXED USE ENTERTAINMENT, OFFICE AND SCHOOL FACILITY, AND THE DDA WILL INCLUDE THE FOLLOWING PROVISIONS:

(a) AUTHORIZING SUBSEQUENT TRANSFER FROM FOT BY SALE, OR LONG TERM LEASE OF THE FOX THEATER PROPERTY TO A FOR PROFIT DEVELOPMENT ENTITY CREATED BY FOT IN ORDER TO TAKE ADVANTAGE OF TAX CREDITS;

(b) AUTHORIZING A LOAN NOT TO EXCEED \$32,000,000 TO FOT TO PARTIALLY FUND THE PROJECT TO BE COMPRISED OF THE FOLLOWING: i) A SITE ACQUISITION LOAN OF \$6,500,000 TO FINANCE THE PURCHASE OF THE PROPERTY FROM THE AGENCY, ii) THE \$3,000,000 PREDEVELOPMENT LOAN PREVIOUSLY AUTHORIZED IN THE DDA, iii) AN ADDITIONAL PREDEVELOPMENT LOAN NOT TO EXCEED \$1,050,000 TO BE USED PRIOR TO TRANSFER OF THE FOX THEATER, AND iv) AN ADDITIONAL DEVELOPMENT LOAN NOT TO EXCEED \$21,450,000 TO BE USED TO COMPLETE CONSTRUCTION OF THE PROJECT;

(c) APPROVING ESSENTIAL TERMS FOR THE OAKLAND SCHOOL OF THE ARTS LEASE FOR USE OF A PORTION OF THE FOX COMMERCIAL SPACE AS A CHARTER SCHOOL;

(d) APPROVING ESSENTIAL TERMS FOR THE ANOTHER PLANET ENTERTAINMENT, LLC LEASE FOR OPERATION OF THE FOX THEATER;

(e) AUTHORIZING THE DEVELOPER TO WAIVE COMPETITIVE BIDDING AND REQUEST FOR PROPOSAL REQUIREMENTS FOR ALL PROFESSIONAL SERVICES, PROCUREMENT AND CONSTRUCTION CONTRACTS;

(f) AUTHORIZING A LOAN REPAYMENT GUARANTEE FROM THE AGENCY TO A CONVENTIONAL LENDER NOT TO EXCEED \$6,500,000;

(g) AUTHORIZING A CONTINGENT LOAN NOT TO EXCEED \$3,530,000 TO BE USED FOR COSTS ASSOCIATED WITH OBTAINING HISTORIC AND NEW MARKETS TAX CREDITS SHOULD OPERATING REVENUES BE INSUFFICIENT, WHICH COSTS INCLUDE ANNUAL RETURN AND BUYOUT COSTS TO TAX CREDIT INVESTORS;

(h) AUTHORIZING THE AGENCY TO ACCEPT AND APPROPRIATE THE AMOUNT OF ANY RECOVERY FROM INSURANCE PROCEEDS FROM FIRE DAMAGE AT THE FOX THEATER, WHICH AMOUNT IS EXPECTED TO BE IN EXCESS OF \$1,500,000; AND

(i) PROVIDING THE AGENCY OR ITS DESIGNEE WITH THE OPTION TO PURCHASE THE FOX THEATER PROPERTY AFTER THE TAX CREDIT PERIOD HAS EXPIRED; AND

(2) THE CITY TO ACCEPT, APPROPRIATE AND REIMBURSE FOR OR SUCCESSOR FOR ALL COSTS COVERED BY THE \$600,000 DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT (HUD) ECONOMIC DEVELOPMENT INITIATIVE (EDI) SPECIAL PROJECTS GRANT FOR THE FOX THEATER RESTORATION.

WHEREAS, the California Community Redevelopment Law, Health and Safety Code Section 33430, authorizes a redevelopment agency within a survey (project) area or for purposes of redevelopment to sell or lease real property, Section 33432 requires that any sale or lease of real property by a redevelopment agency in a project area must be conditioned on redevelopment and use of the property in conformity with the redevelopment plan, and Section 33439 provides that a redevelopment agency must retain controls and establish restrictions or covenants running with the land for property sold or leased for private use as provided in the redevelopment plan; and

WHEREAS, the Central District Urban Renewal Plan adopted on June 12, 1969, as subsequently amended, as well as the Five-Year Implementation Plan for the Central District (1999-2004) (together, the "Central District Redevelopment Plan" or "Redevelopment Plan"), authorizes the Redevelopment Agency of the City of Oakland

("Agency") to sell or lease land in the Central District Redevelopment Project Area (the "Central District"); and

WHEREAS, the Redevelopment Plan authorizes the Agency to pursue redevelopment, including increased entertainment and retail in the Uptown Retail and Entertainment Area ("Uptown Activity Area"); and

WHEREAS, the Fox Theater, as shown generally on Exhibit A hereto, has sat vacant for over twenty-five years in the Uptown District of downtown Oakland and has been a blighting influence on the neighborhood; and

WHEREAS, a renovated and restored Fox Theater would remove a significant blight, save an important historical and cultural resource, spur other economic development, provide an educational facility, add an entertainment venue, and be a benefit to the Central District, Uptown Activity Area, and the surrounding neighborhood; and

WHEREAS, renovation and restoring the Fox Theater is not financially feasible without the Agency's assistance and there is no other reasonable means of providing the financing available to acquire, renovate, and restore the Fox Theater; and

WHEREAS, the Agency's funding of the Fox Theater Project will assist in the elimination of blight in the Central District and the Fox Theater Project is consistent with the Redevelopment Plan; and

WHEREAS, the Redevelopment Agency purchased the Fox Theater in 1996 with the intention of restoring and re-opening the theater and the attached wrap-around buildings and stimulating new investment opportunities in the Uptown District; and

WHEREAS, on July 15, 2005, the Agency authorized the Agency Administrator to enter into a Disposition and Development Agreement ("DDA") with Oakland Renaissance NMTC, Inc. ("ORNMTC") a California non-profit corporation which DDA provided a \$13,000,000 loan for the acquisition and renovation of the Fox Theater and permitted \$3,000,000 of the loan to be used for predevelopment purposes; and

WHEREAS, ORNMTC assumed the consultant contract with California Capital Group to prepare construction plans and drawings, locate financing, and obtain construction bids for the Fox Theater renovation; and

WHEREAS, because ORNMTC was originally organized for the purpose of applying for and using New Markets Tax Credits and other tax credit programs needed to renovate historic structures such as the Fox Theater and the Agency may wish ORNMTC to be awarded tax credits in the future, the Agency has determined that a non-profit corporation, Fox Oakland Theater, Inc., ("FOT" or "Developer") formed specially to develop the Fox Theater Project, should develop the Fox Theater rather than ORNMTC and authorizes the DDA and all financing provided for in the DDA to be transferred from

ORNMTC to FOT as soon as FOT is formed, but, in any event, before the Fox Theater property is transferred, and that ORNMTC continue predevelopment activities until FOT is ready to receive assignment of the DDA; and

WHEREAS, the Agency evaluated the costs of renovating the Fox Theater and determined that in order to complete the project a variety of financing sources are needed, including: state and federal grants, private fund raising, New Markets Tax Credits, Historic Tax Credits, and financing from the Agency; and

WHEREAS, the Agency determined that a loan to FOT in the amount of \$32,000,000 at six percent (6%) per annum interest with payments deferred for 30 years is needed to finance the Fox Theater renovation; and

WHEREAS, in order for the Project to take advantage of federal Historic and New Markets Tax Credits, FOT will need to syndicate the Project by forming a for profit entity and a partnership with a Community Development Entity to which the Project will be transferred or leased; and

WHEREAS, ORNMTC, using California Capital Group, as prime development consultant, has completed working drawings and plans, prepared cost estimates, located multiple funding sources, is negotiating leases with the Oakland School for the Arts ("OSA") and Another Planet Entertainment ("APE"), and developed a financial plan; and

WHEREAS, the financing for the Fox Theater Project includes a \$600,000 Department Of Housing And Urban Development (HUD) Economic Development Initiative (EDI) Special Projects Grant to the City for the Fox Theater Restoration; and

WHEREAS, the financing for the Fox Theater Project includes a commercial loan of \$6,500,000 whose payments will be primarily secured by a guaranteed income stream donation to OSA and ORNMTC from CBS Outdoor's (formerly Viacom Outdoor) income from a billboard on Port of Oakland property, but will likely require additional security from the Agency because of unlikely but possible interruptions in the income stream should the billboard lease be terminated by the Port or actions of the California Transportation Agency; and

WHEREAS, the Fox Theater Property may need to be transferred to Developer by either a long term lease or by transferring the fee depending on the best ownership vehicle for purposes of the various funding agencies and tax credit entities, but in either case, the transfer value will be \$6,500,000; and

WHEREAS, as a result of fire damage to the Fox Theater Property, the Agency has a claim with the Agency's property insurer to recover the loss caused by the fire, and the claim is pending and unresolved as of the date the report accompanying this resolution was issued, but which claim is expected to be in excess of \$1,500,000; and

WHEREAS, \$1,500,000 is available from Central District Operating Fund (9510) fund balance to finance the project until the insurance proceeds become available; and

WHEREAS, the financing for the Fox Theater Project includes a contingent loan of \$3,530,000 to FOT to be used to meet the annual return and buyout costs associated with obtaining Historic and New Markets Tax Credits to the extent such costs are not covered by revenue from the net operating income from the Project; and

WHEREAS, the City desires to ensure that the Fox Theater remains a community asset and not controlled on a for-profit basis and therefore the DDA will provide that after the tax credit investors have been bought out after the tax credits have expired, the Agency will have the option of transferring Fox Theater Property to the Agency or its designee; and

WHEREAS, the Agency wishes to amend and restate the Disposition and Development Agreement ("DDA") previously entered into with ORNMTC on August 30, 2005 with the intent that the DDA be transferred to FOT or its affiliates, transferees or designees, including without limitation, for-profit entities created to take advantage of federal tax credits to develop the Fox Theater Project all as generally set forth in the agenda report for this item; and

WHEREAS, Agency Resolution 2005-0046 authorizing the initial DDA the Agency entered into with ORNMTC on August 30, 2005 required the Agency governing body to ratify the final terms of that DDA; and

WHEREAS, the DDA will set forth the terms and conditions of the Agency's transfer of the Fox Theater to FOT for the development of the Fox Theater Project; and

WHEREAS, a copy of the proposed DDA terms is on file with the Agency Secretary; and

WHEREAS, the DDA will condition the sale of the Property on the redevelopment and use of the Property in conformity with the Central District Redevelopment Plan, and such documents prohibit discrimination in any aspect of the Project as required under the Central District Redevelopment Plan and the California Community Redevelopment Law; and

WHEREAS, the Project uses are in conformity with the Central District Redevelopment Plan, the Project will assist in the elimination of blight in the Central District Redevelopment Area, and the Project will help meet the objectives of the Central District Redevelopment Plan; and

WHEREAS, the California Community Redevelopment Law (Health & Safety Code Section 33433) requires that before any property of a redevelopment agency that is acquired in whole or in part with tax increment moneys is sold or leased for development

pursuant to a redevelopment plan, the disposition must first be approved by the legislative body, i.e., the City Council, by resolution after public hearing; and

WHEREAS, as required by the California Community Redevelopment Law, the Agency has made available to the public for inspection, no later than the first date of publication of the notice for the hearing, a report that contained a copy of the DDA terms and a summary of the cost of the agreement to the Agency, the estimated fair market value of the Property at its highest and best use permitted under the Redevelopment Plan, and an explanation of why the sale of the Property and development of the Project will assist in the elimination of blight, with supporting facts and material; and

WHEREAS, a joint public hearing between the Agency and the City Council of the City of Oakland was held to hear public comments on the sale of the Property for the Project; and

WHEREAS, notice of the sale of the Property and the public hearing was given by publication at least once a week for not less than two weeks prior to the public hearing in a newspaper of general circulation in Alameda County; and

WHEREAS, the Agency has approved the disposition of the Property by resolution after the public hearing; and

WHEREAS, the City is considered a "Responsible Agency" under the California Environmental Quality Act (CEQA); and

WHEREAS, on July 19, 2005 the Agency adopted a Mitigated Negative Declaration for the Project; and

WHEREAS, the Agency hereby finds and determines on the basis of substantial evidence in the record that the Initial Study and Mitigated Negative Declaration fully analyzes the potential environmental effects of the project and incorporates mitigation measures to substantially lessen or avoid any potentially significant impacts in accordance with CEQA. None of the circumstances necessitating preparation of additional environmental review as specified in CEQA and the CEQA Guidelines, including without limitation Public Resources Code Section 21166 and CEQA Guidelines Section 15162, are present in that (1) there are no substantial changes proposed in the project or the circumstances under which the project is undertaken that would require major revisions of the Initial Study/Mitigated Negative Declaration due to the involvement of new environmental effects or a substantial increase in the severity of previously identified significant effects; and (2) there is no "new information of substantial importance" as described in CEQA Guidelines Section 15162(a)(3); now, therefore be it

RESOLVED: That the City of Oakland hereby finds and determines that the sale of the Property by the Agency to FOT for the Project furthers the purposes of the California Community Redevelopment Law, contributes to the elimination of blight in the Central

District Redevelopment Project Area, conforms to the Central District Redevelopment Plan, including its Implementation Plan, and furthers the goals and objectives of said Redevelopment Plan in that: (1) the Project will increase entertainment opportunities in the Central District; (2) the Project will provide necessary neighborhood-serving retail facilities lacking in the Central District; (3) the Project, once developed, will create permanent jobs for low and moderate income people, including jobs for area residents; (4) the Project will help create a stable 24-hour community which will enhance the viability of retail businesses in the area; (5) the Project will redevelop a key underutilized site in the Central District; (6) the Project will improve environmental design within the Central District; and (7) the Project, once developed, will enhance depreciated and stagnant property values in the surrounding areas, and will encourage efforts to alleviate economic and physical blight conditions in the area; and be it further

RESOLVED: That the City hereby approves the Agency's disposition of the Property to FOT, subject to and on the terms and conditions of the amended and restated DDA; and be it further

RESOLVED: That the City finds and determines that the consideration that the Agency will receive under the DDA equals or exceeds the reuse value of the Fox Theater taking into account the uses, covenants, conditions, and development costs required by the DDA; and be it further

RESOLVED: That the City finds that Fox Theater Project is of a benefit to the Central District and Uptown Activity Area, there are no other reasonable means of financing the Fox Theater Project except by using Agency funds, the Agency funds will assist in the removal of the blight created by the Fox Theater's present condition and the City therefore authorizes the use of Agency funds for the Fox Theater Project as a publicly-owned facility; and be it further

RESOLVED: That the City Administrator or her designee is hereby authorized to accept, appropriate and reimburse FOT or successor for all costs covered by the \$600,000 HUD-EDI Special Projects Grant for the Fox Theater Restoration in the HUD-EDI Grant Fund (2105); and be it further

RESOLVED: That the City Administrator or her designee is hereby authorized to negotiate and execute such documents as necessary or appropriate, in consultation with the City Attorney, to facilitate the Agency's sale and development of the Fox Theater for the Project in order to consummate the transaction under the DDA in accordance with this Resolution, or to otherwise effectuate the purpose and intent of this Resolution and its basic purpose; and be it further

RESOLVED: That the City has independently reviewed and considered this environmental determination, and the City finds and determines that this action complies with CEQA because this action on the part of the Agency does not necessitate preparation

of a subsequent or supplemental EIR Section 15162 (subsequent EIRs and negative declarations); and be it further

RESOLVED: That the City Administrator or her designee shall cause to be filed with the County of Alameda a Notice of Exemption for this action; and be it further

RESOLVED: That all documents related to this transaction shall be reviewed and approved by City Attorney prior to execution, and copies will be placed on file with the City Clerk; and be it further

RESOLVED: That the custodians and locations of the documents or other materials which constitute the record of proceedings upon which the City and Agency's decision is based are respectively: (a) the Community & Economic Development Agency, Projects Division, 250 Frank H. Ogawa Plaza, 5th Floor, Oakland CA; (b) the Community & Economic Development Agency, Planning Division, 250 Frank H. Ogawa Plaza, 3rd Floor, Oakland CA; and (c) the Office of the City Clerk, 1 Frank H. Ogawa Plaza, 1st Floor, Oakland, CA.

IN COUNCIL, OAKLAND, CALIFORNIA, JUL 18 2006, 2006

PASSED BY THE FOLLOWING VOTE:

AYES- BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID
AND PRESIDENT DE LA FUENTE, — 8

NOES- 0

ABSENT- 0

ABSTENTION- 0

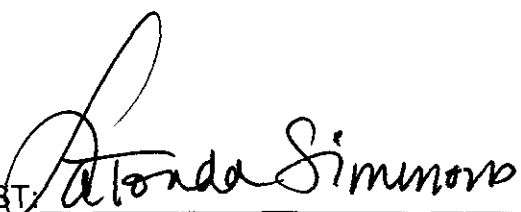
ATTEST: 
LATONDA SIMMONS
City Clerk and Clerk of the Council
of the City of Oakland

EXHIBIT A PARCEL MAP

