CITY OF OAKLAND AGENDA REPORT

To:Office of the City AdministratorAttn:Deborah EdgerlyFrom:Police Department

Date: June 27, 2006

- OFFICE OF THE FIT Y CLERK
- Re: A Report and Proposed Resolution Authorizing the City Administrator, on Behalf of the City of Oakland, to Accept and Appropriate Grant Funds in an Amount Not to Exceed Two Hundred Twenty-Five Thousand Dollars (\$225,000) from the U.S. Department of Justice, Office of Justice Programs, Community Capacity Development Office, for Fifth Year Program Implementation of the West Oakland Weed and Seed Initiative, and Appropriate Said Funds to the Police Department

SUMMARY

A resolution has been prepared authorizing the City Administrator, on behalf of the City of Oakland, to accept and appropriate a grant in an amount not to exceed \$225,000 from the U.S. Department of Justice, Office of Justice Programs, Community Capacity Development Office, Weed and Seed Grant Program. The funds shall be used in support of fifth year program implementation of the West Oakland Weed and Seed Initiative. The proposed program period is October 1, 2006 through September 30, 2007.

FISCAL IMPACT

It is anticipated that the Department will receive federal grant funds of up to \$225,000 for the Police Department's West Oakland Weed and Seed Initiative. Revenues and appropriations will be allocated in the Federal Grant Fund: 2112, Police Neighborhood Services Org.: 105320; Patrol Program: PS11, in a Project Account to be determined. The program will be managed by the Community Policing Beat 6 and Beat 7 Division Area Commander. The program liquidation period is 90 days following the program end date. Expense allocations are as follows:

Description and Use of Funds	Amount
Personnel (Overtime rate for 1 Lieutenant, 8	\$77,602
Police Officers, 1 Neighborhood Services	
Coordinator, and 1 Police Service	
Technician)	
Travel (For program personnel to Weed and	7,500
Seed National Conference(s))	
Equipment (for base program operations and	
community-based job training programs)	15,225
Program Supplies (General office supplies,	8,050
neighborhood program signage, community	
policing flyers)	

TOTAL	\$225,000
Neighborhood Restoration	11,582
Safe Haven	40,350
Prevention/Intervention/Treatment	54,691
Sub-Committee Programmatic Expenses:	
Drug Education for Youth Camp	10,000

Central Services Overhead (CSO) charges associated with the \$77,602 in salary and wages equals \$13,789; based on a calculation rate of 17.77%. However, the granting agency disallows indirect costs. Therefore, the Department requests a waiver of said charges.

BACKGROUND

Operation Weed and Seed was established in 1991 by the U.S. Department of Justice as a community-based, multi-agency partnership approach to law enforcement, crime prevention, and neighborhood restoration. The goals of Weed and Seed are to control violent crime, drug trafficking, and drug-related crime in targeted high-crime neighborhoods, thereby providing a safe environment for residents that is free of crime and drugs.

In February 2002, the City received Official Recognition status for a new Weed and Seed site in West Oakland. The target area is comprised of portions of Community Policing Beats 6 and 7, primarily in census tracts 4014, 4015 and 4016 (a small triangular shaped 18-block area, bounded by Peralta Street, Mandela Parkway and Interstate 580.) Official Recognition status made the site eligible to submit a competitive application for initial funding in May 2002.

KEY ISSUES AND IMPACTS

Role of the West Oakland Weed and Seed Steering Committee

The West Oakland Weed and Seed Initiative (WOWSI) is governed by a Steering Committee which is Co-Chaired by a representative of the U.S. Attorney's Office for the Northern District of California, and the chairpersons of the Beat 6 and Beat 7 Neighborhood Crime Prevention Councils (NCPC). The WOWSI Steering Committee is made up of NCPC representatives, community residents, and representatives of community organizations and public agencies serving the target area. The steering committee has responsibility for overseeing the implementation of the Weed and Seed strategy. Sub-committees focus on each component of the approved strategy. The WOWSI Steering Committee meets bi-monthly, sub-committees meet

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monthly, to ensure effective coordination in meeting the goals and objectives established by the WOWSI strategic plan.

PROGRAM DESCRIPTION

The four basic components of the Weed and Seed strategy are Law Enforcement, Community Policing, Prevention, Intervention and Treatment, and Community Restoration. The WOWSI program goals are aligned as follows:

- Law Enforcement
 - Reduce the level of domestic violence within the community
 - Reduce the level of drug-related crime within the community
 - Reduce the level of prostitution crimes within the community
 - Reduce the level of gang violence within the community
- Community Policing
 - Reduce occurrences and increase safety for family victims of domestic violence
 - Reduce the number of locations considered "hot spots" for drug sales and use

• Prevention, Intervention, and Treatment

- Establish of a community center where all children, youth, and families feel safe
- Support and recruit parents to take an active role in their child's education, school governance, and support activities
- Provide children with safe afterschool environments

Neighborhood Restoration

- Restore the community by encouraging home ownership and the rehabilitation of substandard properties

Special Emphasis: Serious and Violent Offender Re-Entry

One of the biggest obstacles facing the City of Oakland, and the West Oakland Weed and Seed Initiative is the effective supervision of our existing probation and parole population. There are an estimated 46 parole agents responsible for supervising over 3,200 parolees in Oakland, and only 26 probation officers assigned to Oakland who are responsible for supervising an estimated 9,000 adult probationers; approximately 1,400 of which reside in the WOWSI target area.

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The re-entry and eventual reintegration of probationers and parolees into the larger community is both a humane and cost-effective social policy goal. However, it must be paired with equal or greater emphasis on ensuring community safety; especially from serious, predatory crime. A recent study by the RAND Corporation concluded that probationers and parolees contribute disproportionately to Oakland's serious homicide problem. Less serious forms of recidivism by the two populations (probationers and parolees) also remain unacceptably high.

The seriousness of the violent crime problem and severe constraints on public resources at all levels demand the creation of new approaches to achieve the twin goals of probation and parole. Increased supervision during times of greatest risk and early intervention to deter more serious violations and ensure regular participation in rehabilitation programs are two absolutely essential requirements of any approach.

The WOWSI implementation strategy addresses the issues of serious and violent offender reentry through the assessment of individual's risk factors and improving upon the coordination, utilization, and delivery of programs and services for the direct benefit of the target area re-entry population. Service delivery components are coordinated through, and delivered by, multiple public and community-based agencies. Re-entry services include: mental health treatment, parenting classes, drug and alcohol treatment, life-skills training, and job readiness services/training.

SUSTAINABLE OPPORTUNITIES

Economic

Funds included in the grant for enhanced service delivery in the target area will be provided to Oakland-based organizations and Oakland residents. The Neighborhood Restoration component specifically seeks to expand home-ownership in the target area.

Environmental

Environmental opportunities will be further identified as program implementation continues to address such issues as Neighborhood Commercial Revitalization along the San Pablo Avenue corridor, and the clean-up and mitigation of blighted properties.

Social Equity

The West Oakland Weed and Seed Initiative in its entirety is a "social equity" program. Grant funds and other resources contributed by partnering agencies, and the volunteer work of community residents and businesses, are directed toward achieving increased service levels and long-term benefits for the target area.

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DISABILITY AND SENIOR CITIZEN ACCESS

The WOWSI operates in compliance with the Americans with Disabilities Act (ADA) and Older Americans Act. Meeting places are accessible and senior citizens are well represented on the Steering Committee.

RECOMMENDATION

The Oakland Police Department recommends that the City Council authorize the City Administrator to accept and appropriate a grant in an amount not to exceed \$225,000 from the U.S. Department of Justice, Office of Justice Programs, Community Capacity Development Office for fifth year program implementation of the West Oakland Weed and Seed Initiative in the Police Department.

ACTION REQUESTED BY THE CITY COUNCIL

Staff requests that the City Council adopt the resolution.

Respectfully submitted,

Wayne G. Tucker Chief of Police

Prepared by: Candice Jessie Fiscal Services Division Bureau of Administration

APPROVED AND FORWARDED TO THE PUBLIC SAFETA COMMITTEE:

Office of the City Administrator

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Approved as to Form and Legality

OAKLAND CITY COUNCIL

City Attorney

OFFICE OF THE CITY CLERN OF LANGRESOLUTION NO._____

C.M.S.

2006 JUN-15 Att 9:22

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR, ON BEHALF OF THE CITY OF OAKLAND, TO ACCEPT AND APPROPRIATE GRANT FUNDS IN AN AMOUNT NOT TO EXCEED TWO HUNDRED TWENTY-FIVE THOUSAND DOLLARS (\$225,000) FROM THE U.S. DEPARTMENT OF JUSTICE, OFFICE OF JUSTICE PROGRAMS, COMMUNITY CAPACITY DEVELOPMENT OFFICE, FOR FIFTH YEAR PROGRAM IMPLEMENTATION OF THE WEST OAKLAND WEED AND SEED INITIATIVE, AND APPROPRIATE SAID FUNDS TO THE POLICE DEPARTMENT

WHEREAS, it is anticipated that grant funds totaling up to \$225,000 will be received from the U.S. Department of Justice, Office of Justice Programs, Community Capacity Development Office, Weed and Seed Grant Program in support of fifth year program implementation of the West Oakland Weed and Seed Initiative (WOWSI) in the Police Department; and

WHEREAS, Weed and Seed grant funds are utilized to promote a community-based, multiagency partnership approach to law enforcement, crime prevention, and neighborhood restoration; and

WHEREAS, funding for the West Oakland Weed and Seed Initiative will assist in the Police Department's goals of controlling violent and drug-related crime in targeted high-crime neighborhoods; and

WHEREAS, the proposed grant does not allow for indirect costs (Central Services Overhead) charges in the amount of \$13,789, and the Department requests a waiver of said charges; and

WHEREAS, the City Council previously authorized acceptance of similar grant funds by Resolution No. 78557 C.M.S. dated May 18, 2004, Resolution No. 78188 dated November 4, 2003, and Resolution No. 77554 C.M.S. dated December 3, 2002; now, therefore be it

RESOLVED: That the City Council hereby authorizes the City Administrator or her designee to accept and appropriate a grant in an amount not to exceed \$225,000 from the U.S. Department of Justice, Office of Justice Programs, Community Capacity Development Office, Weed and Seed Grant Program, to be allocated to the Federal Grant Fund: 2112, Police Neighborhood Services Org.: 105320, Patrol Program: PS11, in a Project Account to be determined; and be it

FURTHER RESOLVED: That Central Services Overhead costs of \$13,789 are hereby waived; and be it

FURTHER RESOLVED: That grant funds received for the Weed and Seed Grant program shall not be used to supplant expenditures controlled by the City of Oakland; and be it

FURTHER RESOLVED: That the City Council hereby appoints the City Administrator as agent of the City to conduct all negotiations, applications, agreements, and related actions which may be necessary for the completion of the aforementioned grant and funding agreements; and be it

IN COUNCIL, OAKLAND, CALIFORNIA, ______, 20_____, 20_____,

PASSED BY THE FOLLOWING VOTE:

AYES- BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID, and PRESIDENT DE LA FUENTE NOES-

ABSENT-

ABSTENTION-

ATTEST:____

LaTonda Simmons City Clerk and Clerk of the Council of the City of Oakland, California